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# Illegal Trade in the Iranian Economy: Evidence from a Structural Model

## MOHAMMAD REZA FARZANEGAN

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# Illegal Trade in the Iranian Economy: Evidence from a Structural Model

## Abstract

This study investigates the main causes and consequences of import and export smuggling and estimates the relative index of smuggling in Iran from 1970 to 2002. The Multiple Indicators - Multiple Causes (MIMIC) econometric modelling is used for a comprehensive analysis of the latent variable of smuggling. The main results of this paper indicate that the rate of fine for smuggling and the general level of education reduce smuggling, while the tariff burden increases the incentives for illegal trade. More trade openness accompanies more illegal trade for the case of Iran. On average, the relative size of smuggling is about 13% of the total trade in Iran. The absolute amount of smuggling per year is about \$3 billion.

JEL Code: O17, C39, H26.

Keywords: smuggling, structural equation model, Iran, illegal trade.

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#### 1. Introduction

Smuggling can be defined as the clandestine import of goods from one jurisdiction to another (Deflem and Henry, 2001). Another definition says that smuggling is the evasion of excise taxes on goods by circumvention of border controls (Merriman, 2003). Regardless of different approaches to definitions of this complex multi-aspect issue, the effects of smuggling are numerous and economically significant. For instance, smuggling creates losses in public revenues, it affects the internal structure of a society by creating powerful illegal institutions, and it changes the patterns of consumption (Dominguez, 1975). Furthermore, it may have a negative effect on official indicators such as growth and income distribution.

It can be argued that the primary forces of supply and demand drive smuggling. Whenever state intervention drives a wedge between international and domestic prices (through excise duties, trade restrictions and custom duties), there is an incentive for underground activities. Smuggling is an activity that is used to earn income from carrying goods through the state border in violation of existing rules. Smugglers seek to generate income by avoiding state control, regulations and related costs (Lithuanian Free Market Institute, 2004). It involves bribery and other forms of corruption and is of a criminal nature.

While a large body of literature is devoted to theoretical aspects of the effects of smuggling on social welfare<sup>2</sup>, this paper estimates the determinants and effects of smuggling in a natural resource abundant economy. Estimating smuggling is challenging because it is an illegal and hidden activity. A number of methods to estimate smuggling are available, but each method has its limitations. The methods usually applied to estimate smuggling can be classified through direct and indirect approaches. Direct methods are based on contacts with or observations of persons and/or firms, to gather direct information about smuggled products. We can categorize the indirect methods of estimating smuggling as: (1) discrepancies between the sale of goods under study and the estimated consumption of those products by using household surveys; (2) discrepancies between the sale of goods and the estimated consumption of those products by using econometric estimation; (3) discrepancies between the trade figures of the target country with her trade partners in order to find "mis-invoicing"; and (4) the model approach or MIMIC (Multiple Indicators and Multiple Causes) method.

The principal technique of detecting illegal trade – the partner country data comparison technique – has its origins in the work of Morgenstern (1950) on the accuracy of foreign trade statistics. The technique was further developed by Bhagwati (1964) and Naya and Morgan (1969). Bhagwati (1964) compared the import data of Turkey from the other countries with the recorded figures of export from trade partners of Turkey. He found under-invoicing in Turkey's official imports. Naya and Morgan (1969) followed a similar methodology for the case of South East Asian countries. They observed

<sup>&</sup>lt;sup>2</sup> For example, Bhagwati and Hansen (1973), Bhagwati and Srinivasan (1973), Martin and Panagariya (1984), Norton (1988), and Thursby and Thursby (1991), to name a few.

irregular patterns in this region's trade, suggesting a large degree of inaccuracy and discrepancy in trade data.

Alano (1984) carried out an econometric analysis of import smuggling in the Philippines during 1965-1978. The dependent variable in his study is import smuggling that was calculated based on partnercountry trade data discrepancies. This information was generated by comparing export figures of major trade partners of the Philippines with import figures of this country from them. His estimation of smuggling for the Philippines ranged from 28.95% to 53.81% of the reported exports to this country from the partner countries. His results support the dominant role of technical smuggling through legal trade channels hypothesis in the case of the Philippines. Phylaktis (1991) developed a stock-flow model on the base of Dornbusch et al. (1983) model and error correction model (ECM) to explain the determinants of black market premium in Chile. Among the important determinants of black market premium, she emphasized on the role of import smuggling. According to her words "tariffs by encouraging import smuggling, tend to increase the black market premium, which in turn motivates exporters to direct export earnings to the black market".

Yavari (2000) followed the methodology of Bhagwati (1964) and estimated over-valuation of imports in Iran for the period of 1977-1997. His calculation of import mis-invoicing shows a different pattern before and after the final year of war with Iraq (1988). While, before this year, we can observe both under-invoicing and over-invoicing of imports, the most years after 1988 demonstrate the dominant share of over-invoicing of imports. By using import tariff as a proxy for smuggling in a panel data for 70 developing countries from 1956 to 1998, Oskooee and Goswami (2003) demonstrated the positive effect of smuggling on the black market premium. Madah and Pajoyan (2005) examined smuggling in Iran through structural equation approach. They calculated an ordinal trend of import smuggling by using three causal variables, namely rate of fine, ratio of official to black exchange rate and import tariff. They obtained the negative effect of fine rate and positive effect of the last two casuals on smuggling. However, the authors did not estimate the relative size of smuggling and absolute figure of it throughout the period. This step needs further estimation of (import and export) smuggling with another methodology such as trade discrepancy to transform the ordinal index to relative index of smuggling. They also failed to control for standard variables like GDP per head, trade openness and human capital. In addition, their study is focusing on import smuggling, ignoring the export smuggling. Finally, although the authors admit that the causal variables are not stationary but they estimated the ordinal index with the level of variables. This requires the existence of cointegration among indicator and casual variables, which is not provided by them.

Our contribution is estimate of import and export smuggling size (relative and absolute) in total trade of Iran by including more standard variables which may affect smuggling, controlling for exogenous shocks of revolution (1979), war with Iraq (1980-1988), the major revision of smuggling punishment regulation in 1993/94 and unification of exchange rates (2002). Meanwhile, we estimate mis-invoicing (under and over invoicing of both exports and imports) in Iran to transform the ordinal index of

smuggling in Iran. In addition, we examine specific effects of smuggling on the real government revenue, real tax revenues, real import price index and growth rate of gasoline consumption. The analysis uses the annual data for the case of Iran over the period of 1970-2002.

The paper is organised as follows. In section 2, stylized facts of the Iranian economy that make it an interesting case for study smuggling is presented. Section 3 reviews the theoretical literature on smuggling. The empirical methodology is presented in section 4. The empirical model and explaining the variables are presented in section 5. Finally, empirical results and main conclusions are presented in sections 6 and 7, respectively.

#### 2. Stylized facts on Iran

#### 2.1. Rules and regulations for smuggling in Iran

The illegal transaction happens in order to avoid legal taxation and duties for those goods which can be imported legally. However, there is also an incentive for smuggling those goods that are prohibited based on legal or religious grounds such as alcoholic beverages and drugs in the case of Iran. The main relevant rules and regulations in Iran about smuggling are "Penal codes on smuggling" (1933), "Custom rule" (1971), and "Governmental discretionary punishments rule" (1994). The 1933 punishment rule for smuggling identified different kinds of smuggling. This classification covers the following groups: (1) the smuggling of legal products; (2) the import smuggling of illegal products; (3) the export smuggling of illegal products; (4) the smuggling of monopoly products; and (5) special activities.

The smuggling of legal products is the import or export of those products for which the government accounts for custom duties and taxes at the time of the preparation of annual budgets. In fact, these products can be traded legally through payment of official duties and taxes. Smugglers evade legal import taxes and custom duties in this case. Legal products may also be categorized into two groups. First are those goods which do not need the permission of relevant governmental organizations for importing or exporting. These groups of goods will be determined by the Ministry of Commerce in annual import and export regulations at the beginning of each year. After the approval of the Council of Ministers, the list of these goods will be announced to national customs. Second are conditional legal products. These are legal products, which because of a special situation in the domestic economy and general socio-political policies, need prior permissions by governmental organizations. For example, the import of special machinery products or medicines may require permission from the Ministry of Industry and Mines and Ministry of Health, respectively. The second and third groups are the import and export of illegal products. Custom rule has determined these products. Some examples of imported illegal goods are military weapons, drugs and anti-religious or materials printed which are opposed to social norms (books, magazines and so on). In custom rule, we can hardly find any

concrete example of export smuggling of illegal goods. In general, export smuggling of illegal goods refers to the export of those products that are prohibited based on religious or governmental rules. The fourth category is the smuggling of monopoly products. Monopoly products are those goods which based on monopoly regulations (such as the monopoly of tobacco rule, 1931) can be traded only by the government. Thus, trading such products without having the legal representation of the government is referred to as trading smuggled goods. Finally, the last category are some special activities which are not smuggling in theory but based on the perspective of the authorities will be treated as smuggling in practice. For example, Article 48 of Jungles Protection and Maintenance rule of 1985 declares that "transport of woods and gained coals from trees out of cities without licence from the Forestry Organization will be punished like a smuggling act". Another example is Article 1 of "Penal codes of sellers of anti-religious or anti-public decency textiles". The economic agents who import, produce, or sell such textiles are offenders and these textiles are treated as smuggled goods.

#### 2.2. Punishment codes for smuggling

The main regulatory development to combat the smuggling of goods and foreign exchange was realized through the governmental discretionary punishments of 1994 and its executives' guidelines in 2000. Based on this regulation, the penalty for smuggled goods depends on the value of goods and these fall into two groups: (1) products with the value of equal to or less than 10 million rials<sup>3</sup>, and (2) products with a value beyond 10 million rials.

#### 2.2.1. Products with the value equal to or less than 10 million rials

Upon the detection of this group of products by the relevant governmental bodies (customs or police), they can seize the goods and inform the government revenues recipients' offices. In this case, related official bodies without extra monetary penalties will seize the detected consignment. Based on articles 12 and 20 of executives' guidelines of governmental discretionary punishments, the governmental revenues recipients' offices must transfer the seized smuggled goods to "possessory goods seller organization"<sup>4</sup>

#### 2.2.2. Products with a value of over 10 million rials

In this case, according to the governmental discretionary punishments rule (approved in 1994) governmental revenues recipients' offices, besides seizing the smuggled consignment, will also receive

<sup>&</sup>lt;sup>3</sup> For more information on the value of the rial see : http://cbi.ir/exrates/rates\_en.aspx

<sup>&</sup>lt;sup>4</sup> This organization is affiliated with the Ministry of Economic Affairs and founded in 1991 as a governmental company. The headquarters of this company are in Tehran. The main functions of this company are the gathering, managing and selling of abandoned governmental and non-governmental as well as confirmed smuggled products.

the cash penalty. The cash penalty is twice the value of smuggled products. In this case, the offender may accept or reject to pay the fines. In the former case, upon payment of the penalty, the offender will receive an official fine receipt and will be free of any other judicial prosecution. In the latter case, the case will be sent to court within 5 days upon detection. In the case of confirmation of a smuggling offence, the offender will be sentenced to imprisonment besides seizing the smuggled products or foreign exchange. Furthermore, they must pay the amount of monetary penalty, which will not be lower than twice the value of smuggled products.

#### 2.3. The main contributing factors to smuggling in Iran

Tariffs and non-tariffs barriers, strict controls of foreign exchange transactions, pervasive corruption, and high price disparity among Iran and her neighbours because of considerable subsidies on fuel products are recognized as the main reasons behind the smuggling in Iran. A study by Doing Business (2008) has examined the comparative situation of Iran in a term of international trade. Among 178 economies, the ranking of Iran is 135, while UAE, Saudi Arabia and Jordan perform much better and have a ranking of 24, 33, and 59, respectively. Regarding comparative statistics of import cost (USD per 20 - foot container) in the MENA (Middle East and North Africa), only Iraq performs worse than Iran. While the best practice economy is Singapore with the cost of 367 USD per importing container, Iran has the cost of 1330 USD for the same container. These costs cover documents and administrative fees for customs clearance and technical control, terminal handling charges and inland transport excluding tariffs or trade taxes. The required time for the import of products into Iran is 42 days, while in the best practice economy, Singapore, the process lasts for only 3 days. Export process in Iran has the same properties. Table 1 shows the comparative international trade costs of Iran.

Besides tariffs and non-tariffs burden on imports of legal products, foreign exchange market in Iran is the other main factor, which affects the incentives for illegal trade. The foreign exchange premium experienced unique records during the 1980s and 1990s in Iran. For example, the difference between the price of USD in rials in the black and official market reached a figure of 2170 percent in 1992. Biswas and Marjit (2007) have explained theoretically the interconnection between the black market premium and mis-invoicing of foreign trade. In such an environment, the exporters have incentives to under-invoice their real amount of exports to sell the unreported exports in the black market for higher profit. In fact, the export smugglers are suppliers of foreign exchange in the black market. The other important supply channels in the black market are through over-invoicing imports, exchange by foreign tourists, or diversion of remittance via unofficial channels, and diversion by government officials in exchange for bribes. In Iran however, during the high black market premium years, the government was also another main player. The government as a sole receiver of petro-dollars covered some part of the budget deficits through selling the dollars in the black market instead of in the official market under the title of "other revenues" in the annual budgets.

	Documents for exports (numbers)	Time for exports (days)	Costs to export (\$ per container)	Documents for imports (numbers)	Time for imports (days)	Costs to imports (\$ per container)	
		Best J	practice econom	iies			
Canada	3						
China			390				
Denmark		5		3			
Singapore					3	367	
Iran	8	26	860	10	42	1330	
	Comparative economies						
Jordan	7	19	680	7	22	1056	
Oman	10	22	665	10	26	824	
UAE	7	13	462	8	13	462	

**Table 1: Comparative International Trade Costs** 

Source: Doing Business in Iran, 2008.

The share of "other revenues" in the annual budgets increased from an average of 14% between 1978-1988 (revolution and war period) to 36.2% during 1989-1992 (Valadkhani, 2004). When we want to examine the mis-invoicing of exports and imports in Iran, we should also pay attention to the relative size of the premium to non-oil export bonus and tariff burden. If the premium in the black market outweighs the export bonus, then there is an incentive for the under-invoicing of exports. Meanwhile, when the premium outweighs the tariff rate, there would be an incentive for import over-invoicing. Of course, the exact effect of the premium in the black market on the illegal imports is not clear. On the one hand, we may expect that those importers who have access to the official banking system for opening an L/C (Letter of credit) try to misprice their real imports through over invoicing. This may enable them to acquire more subsidized exchange, some part of which will be sold in the black market of foreign exchange. On the other hand, for those illegal importers who do not have access to subsidized exchange, the increasing premium means an increasing financing cost of illegal import. In the latter case, an increasing premium will not be an incentive for mis-invoicing, but an extra cost burden on import smugglers. Figure 1 shows the trend of premium in the black market of US dollar for the period of 1970-2006 in Iran.

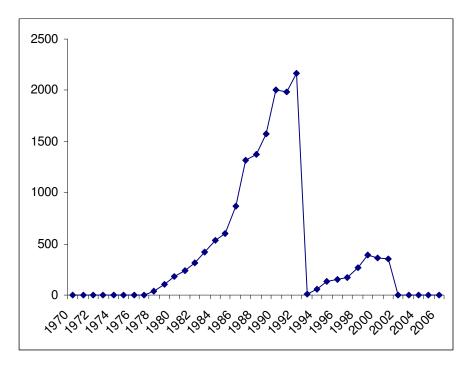


Figure 1: Black Market Premium (percentage)

#### Source: Central Bank of Iran (2008)

Since the unification of the exchange rate in 2002, the black market premium has reduced substantially. Now the main motivation for import and export smuggling in Iran is the high tariff burden for protecting the domestic industries and producers, a continuation of subsidies on fuel products in Iran and export bonus for non-oil exporters. For example, the detected export mis-invoicing in Khoramshahr Custom (South-west of Iran in Khouzestan province) over the two years of 2006 and 2007 is 1.2 billion USD. Another example in the mentioned custom is related to an exporter who reported 10 million USD exports and benefited from export bonuses; however, it was cleared after investigation that he has not exported any amount of materials, mis-invoicing the 10 million USD through a corrupt deal with custom officers.<sup>5</sup>

Another important factor for expanding the smuggling out of Iran is a large price disparity between Iran and her neighbours because of subsidies on fuel products. Around 90% of export smuggling in Iran belongs to oil related products. Table 2 shows the main import and export smuggled goods in Iran in the year 2005.

<sup>&</sup>lt;sup>5</sup> <u>www.rajanews.com/News/?27704</u> (Persian News Agency, access: 2 June 2008)

No.	Import smuggling	Share of total detected import smuggled goods (%)	Export smuggling	Share of total detected export smuggled goods (%)
1	Machinery	24	Gas oil	60.6
2	Car	12	Kerosene	17.6
3	Alcoholic beverages	9	Other petroleum products	11
4	Piece (cloths)	8.5	Gasoline	2.5
5	Chemical materials	8	Gold bar and clutch	1.5
6	Accessory	4.7	Other goods	1.2
7	Clothing	3.7	Car	1.1
8	Gold bar and clutch	3.1	Sugar	0.8
9	Tea	3.1	Iron and clutch	0.5
10	Cereals	3	Other machineries	0.5
	Total	79.1		97.3

Table 2: The 10 Largest Detected Illegally Imported-Exported Goods (2005)

Source: Online portal of "Combating Goods and Exchange Smuggling Central Staff"

Subsidies on fuel products in 2003 were 10.6 % of GDP, while the share of subsidies on essential goods in this year was 13.7% (Komijani, 2004). The subsidies on fuel products in 2003 were twice the amount of tax revenues and almost equalled oil revenues (Komijani, 2004). The price disparity, following these huge subsidies provides an attractive opportunity for smuggling. Table 3 shows the price difference of gasoline in Iran and the Persian Gulf region during the period 1995-2003.

Year	Consumption (Billion Litre)	Price in Iran (rial per litre)	FOB price (rial per litre)	Subsidy (Billion rial)
1995	11.1	100	529.4	4791
1996	12	130	664.5	6426
1997	12.7	160	707.7	6986
1998	13.69	200	705.1	6916
1999	14.2	350	1168.8	11698
2000	15.5	385	1768	21513
2001	16.7	450	1465.5	16976
2002	18.3	500	1756	23061
2003	20.1	650	2400	35175

**Table 3: Gasoline Implicit Subsidy** 

Source: Shirkavand (2004).

Another challenging issue in combating smuggling and corruption in Iran is the inefficient monitoring system and weak enforcement of law. The role of some para-statal organizations and military bodies in smuggling also complicates this issue in Iran. For example, there was a high level of smuggling in the case of the Payam international airport, North West of Tehran, which is state-owned and operated by the Islamic Revolutionary Guard Corps (IRGC). In 2005, an Iranian newspaper disclosed that "two thousand tons of goods, mainly cosmetics, performance enhancing medication, and computer electronics" entered Iran on cargo carrier Payam Air, a company owned by the transportation ministry.<sup>6</sup> It is reported that four smuggling flights each day and as many as twice that number on holiday flights were in operation at this airport (Samii, 2005).

Invisible jetties are also another well-known example of involvement of the IRGC in smuggling. An ex-parliamentarian estimated that the IRGC smuggling might amount to \$12 billion per year. He remarked that "this smuggling business is of such magnitude that it cannot be done through donkeys or passengers", and added that "this volume is entering the country through containers and via illegal and unofficial channels such as invisible jetties supervised by strong men and men of wealth".<sup>7</sup>

<sup>&</sup>lt;sup>6</sup> "The Parliament Investigates the Payam Airport Case", Iran Daily (Tehran), January 9, 2005, and "Payam Airport Not Implicated in Illegal Goods Transportation", Shargh (now no longer in circulation), November 2, 2004.

<sup>&</sup>lt;sup>7</sup> For more details on the role of IRGC in the Iranian economy see: <u>http://www.aei.org/publications/pubID.26991/pub\_detail.asp</u> (access: 2 June 2008). Recently, a member of Iran's Judicial Inquiry and Review Commission, disclosed information about the role of high ranking officials of Iran in corruption and smuggling cases: <u>http://www.roozonline.com/english/archives/2008/06/unprecedented\_revelations\_agai.html</u> (Access 10 June

http://www.roozonline.com/english/archives/2008/06/unprecedented\_revelations\_agai.html (Access 10 June 2008)

#### 3. Review of the theoretical literature

In the past, economists have drawn our attention to the welfare aspects of smuggling. Bhagwati and Hansen (1973) studied the welfare levels under tariffs with and without smuggling. They assumed that smuggling involves a cost difference compared to legal trade. They model the extra cost of smuggling as a real resource cost. In their approach, constant fraction of the smuggled goods is lost. We cannot observe both illegal and legal trade simultaneously in their model. If the real unit cost of smuggling is too high, then we only observe official trade or official trade will substitute by illegal trade in the opposite situation. They concluded that the achievement of a given degree of protection to domestic importable production, in the presence of smuggling, leads to lower levels of welfare than if smuggling were absent. This is due to real resource cost of smuggling, which absorbs the productive agents from official trade sector.

Pitt (1981) proposed a model of smuggling consistent with the coexistence of smuggling, legal trade and price disparity. In his model, we can observe both legal and illegal trade simultaneously. He assumes that legal trade provides a cover for smuggling. The greater the legal trade, the easier it is to hide smuggling from enforcement agencies and smuggling would be less costly. In fact, the declared amounts of imported goods are sold at the loss on the local market, which is compensated by the profits of undeclared imported goods. Furthermore, he discusses that the quantity of legal trade and tax revenues in the smuggling situation exceed that of the non-smuggling situation. He concluded that the policy of complete and effective enforcement against smuggling might not maximise the level of legal trade. The empirical question, which may arise from Pitt's theoretical debate, is whether more openness in foreign trade section may also stimulate illegal trade.

Martin and Panagariya (1984) showed that smuggling, legal trade and price disparity exist simultaneously. They modelled the economy response to increased enforcement of anti-smuggling laws. They showed that higher enforcement of law raises real per unit costs of smuggling and the domestic price of imports but lowers the absolute quantity and the share of illegal imports in total imports. However, their model does not illustrate an unambiguous effect of smuggling on the welfare. One of their major contributions is entering the real costs of smuggling as a choice variable of the firm in their model. These costs have an endogenous nature in their model. One of the empirical messages of their model is examining the effect of enforcement of law on the costs of smuggling and the price of importable goods.

Norton (1988) provided a theoretical model for smuggling of agricultural goods within EEC countries, by focusing his empirical test on the Republic of Ireland and Northern Ireland. He entered the transport cost for smuggling as well as the probability of detection into his model. He shows that an increase in the tax rate will increase the optimal choice of smuggled goods and the number of firms that are involved in this operation. As tax rates increase, intra-marginal smugglers will increase their expected rents from smuggling and the distance-margin for worthwhile smuggling will be extended.

However, still some firms will not smuggle goods because of transport costs. His model also indicates that increasing the rate of fine in the case of detection will reduce the expected value of smugglers profits. The Norton model shows a negative relationship between the rate of fine on smuggling and the amount of smuggled goods on one side, and positive links between increased taxes and tariffs on legal imports and the amount of smuggled products on the other side.

Thursby et al. (1991), proposed a model where smuggling is camouflaged by legal sales. This is in line with Pitt (1981) argument. They want to evaluate the effects of market structure and enforcement of law on smuggling and welfare. According to their model, cover effect in which official trade provides a cover for smugglers reduces the market price of imported goods. If these prices effects outweigh the extra real costs of smuggling, then smuggling will be pro-welfare. In this latter scenario, increasing enforcement of law may reduce the welfare. Similar to the Pitt model, their model may explain the increase of illegal trade alongside the legal one and more openness in foreign trade. Specifically this may happen when openness in foreign trade is not accompanied by necessary transparency in the foreign trade operational process.

#### 4. Empirical Methodology

In this study, a specific form of structural equation modelling (e.g. Multiple Indicators Multiple Causes) is used. MIMIC estimates the relationship between observable variables and the latent variable by minimizing the distance between the sample covariance matrix  $\mathbf{S}$  and the covariance matrix  $\Sigma(\boldsymbol{\theta})$  predicted by the model. Formally, the MIMIC model consists of two parts: the structural equation model and the measurement model. The structural equation model is given by:

$$\eta = \gamma' \mathbf{x} + \varsigma \quad , \tag{1}$$

Where  $\mathbf{x}' = (x_1, x_2, ..., x_q)$  is a  $(1 \times q)$  vector and each  $x_i$ , i = 1, ..., q is a potential cause of the latent variable  $\eta$  (smuggling).  $\mathbf{\gamma}' = (\gamma_1, \gamma_2, ..., \gamma_q)$  is a  $(1 \times q)$  vector of coefficients in the structural model describing the "causal" relationships between the smuggling and its causes. Thus, the latent variable  $\eta$  is linearly determined by a set of exogenous causes. Since they only partially explain the latent variable  $\eta$ , the error term  $\varsigma$  represents the unexplained component. The MIMIC model assumes that the variables are measured as deviations from their mean and that the error term does not correlate to the causes, i.e.  $\mathbf{E}(\eta) = \mathbf{E}(\mathbf{x}) = \mathbf{E}(\varsigma) = 0$  and  $\mathbf{E}(\mathbf{x}\varsigma') = \mathbf{E}(\varsigma\mathbf{x}') = 0$ . The variance of  $\varsigma$  is abbreviated by  $\psi$  and  $\Phi$  is the  $(q \times q)$  covariance matrix of the causal variables. The measurement model represents the link between the latent variable (smuggling) and its indicators; i.e. smuggling is expressed in terms of observable variables. It is specified by:

$$\mathbf{y} = \lambda \boldsymbol{\eta} + \boldsymbol{\varepsilon} \ , \tag{2}$$

Where  $\mathbf{y}' = (y_1, y_2, ..., y_p)$  is a  $(1 \times p)$  vector of indicator variables  $y_j$ , j = 1, ..., p.  $\varepsilon' = (\varepsilon_1, \varepsilon_2, ..., \varepsilon_p)$ is a  $(1 \times p)$  vector of disturbances where every  $\varepsilon_j$ , j = 1, ..., p is a white noise error term. Their  $(p \times p)$  covariance matrix is given by  $\Theta_{\varepsilon}$ . The single  $\lambda_j$ , j = 1,...,p in the  $(p \times 1)$  vector of regression coefficients  $\lambda$  represents the magnitude of the expected change of the respective indicator for a unit change in the latent variable. Like the MIMIC model's causes, the indicators are directly measurable and expressed as deviations from their mean, i.e.  $\mathbf{E}(\mathbf{y}) = \mathbf{E}(\varepsilon) = 0$ . Moreover, it is assumed that the error terms in the measurement model do not correlate either to the causes  $\mathbf{x}$  or to the latent variable  $\eta$ , hence  $\mathbf{E}(\mathbf{x}\varepsilon') = \mathbf{E}(\varepsilon\mathbf{x}') = 0$  and  $\mathbf{E}(\eta\varepsilon') = \mathbf{E}(\varepsilon\eta') = 0$ . A final assumption is that the  $\varepsilon'_s$  do not correlate to  $\zeta$ , i.e.  $\mathbf{E}(\varepsilon\varsigma') = \mathbf{E}(\varsigma\varepsilon') = 0$ . The model can be resolved as a function of the observed variables by substituting equation 1 into 2:

$$y = \Pi x + z \tag{3}$$

Where the endogenous variables  $y_j$ , j = 1,...,p are the latent variable  $\eta$ 's indicators and the exogenous variables  $x_i$ , i = 1,...,q are its causes.  $\Pi = \lambda \gamma'$  is a matrix with rank equal 1 and  $\mathbf{z} = \lambda \zeta + \varepsilon$ . The error term  $\mathbf{z}$  in equation (3) is a  $(p \times 1)$  vector of linear combinations of the white noise error terms  $\varsigma$  and  $\varepsilon$  from the structural equation and the measurement model, i.e.  $\mathbf{z} \sim (\mathbf{0}, \Omega)$ . The covariance matrix  $\Omega$  is given as  $\mathbf{Cov}(\mathbf{z}) = \mathbf{E}[(\lambda \varsigma + \varepsilon)(\lambda \varsigma + \varepsilon)'] = \lambda \lambda' \psi + \Theta_{\varepsilon}$  being similarly constrained like  $\Pi$ . Therefore the estimation of the model requires the normalization of one of the elements of the vector  $\zeta$  to an a priori value (Bollen, 1989). The model's covariance matrix extracted by equations 1 and 2 is given by:

$$\Sigma(\theta) = \begin{pmatrix} \lambda(\gamma' \Phi \gamma + \psi) + \Theta_{\varepsilon} & \lambda \gamma' \Phi \\ \Phi \gamma \lambda' & \Phi \end{pmatrix}$$
(4)

This matrix describes the relationship between the observed variables in terms of their covariances. Since the latent variable is not observable, its size is unknown, and the parameters of the model must be estimated using the links between the observed variables' variances and covariances. Thus, the goal of the estimation procedure is to find values for the parameters and covariances that produce an estimate for  $\Sigma(\theta)$ ,  $\hat{\Sigma} = \Sigma(\hat{\theta})$ , that is as close as possible to the sample covariance matrix **S** for the observed causes and indicators, i.e. the **x** s and **y** s. The estimation procedure deriving the parameters minimizes the following fitting function:

$$F = \ln |\boldsymbol{\Sigma}(\boldsymbol{\theta})| + tr |\boldsymbol{S}\boldsymbol{\Sigma}^{-1}(\hat{\boldsymbol{\theta}})| - \ln |\boldsymbol{S}| - (p+q).$$
(5)

The first step in the MIMIC model estimation is to confirm the hypothesized relationships between the latent variable and its causes and indicators. Once we have identified and estimated these relationships and the parameters, the MIMIC model results can be used to calculate the latent variable scores. Next, with the help of the exogenous calculation of the relative size of smuggling in trade with the trade discrepancy approach, the ordinal scores of smuggling transform to cardinal scores and finally we

estimate the absolute amount of smuggling. Figure 2 illustrates the hypothesized path diagram of general MIMIC model.

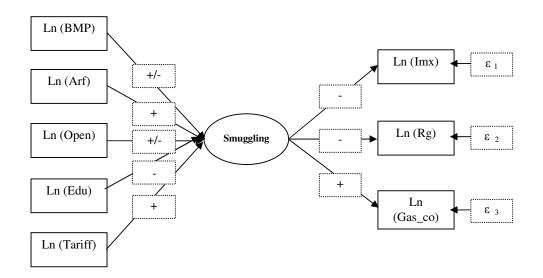


Figure 2: Hypothesized Path Diagram

#### 5. Model Variables

#### 5.1. Causes (or determinants) of smuggling

#### 5.1.1 Black Foreign Exchange Market Premium (BMP)

Macedo (1987) constructed a detailed model of the relationship between trade taxes, smuggling and black markets in foreign exchange. The behaviour of importers and exporters, and their choice between legal trade and smuggling is the basis of this analysis. Smuggled imports are paid for with black market foreign exchange obtained from undetected smuggled exports. Since smuggled imports must be paid for with the black market foreign exchange, importers' choices between smuggling and legal trade depend not only on the level of the import tariff and the probability of detection, but also on the black market premium. In fact, for the import smuggler, the black market exchange rate is a part of his illegal financing costs. Increasing premiums for this kind of smuggling means increasing costs of operation and a reduction in import smuggling will be expected. Barnett (2003) is endorsed the above argument in a model which agents decides to become smuggler or entrepreneur on the base of premium in black market of foreign exchange. The idea behind his model is that for low amount of premium, it is cheap for agents to acquire foreign exchange in the parallel market. However, these models assume that illegal traders do not access to subsidized official exchange rate through banking system. According to Pitt (1981), legal trades are usually are cover for illegal trades. Therefore, in the case of organized smuggling, well-connected traders use official banking system and subsidized

foreign exchange to finance their imports. In the latter case, existence of high premium in black market encourages traders to over-invoice their imports, selling the extra and illegal acquired subsidized exchange in the black market. In this case, we may expect to consider the positive effect of BMP on the import smuggling.

While illegal importers are one of main demanders in the black market of foreign exchange, the flow supply of foreign exchange into this market is generated partly by illegal exporters through underinvoicing of their exports. Thus, the amount of export smuggling will increase as the export tax rate and BMP increase. Therefore, we expect a positive effect of this variable on export smuggling. In summary, two kinds of evidence suggest a strong link between illegal trade and the black premium.

Firstly, trade data comparisons find that increases in the premium generate greater under-invoicing of exports and over-invoicing of the imports (McDonald, 1985). Secondly, studies based on export supply functions find that a rise in the black premium tends to reduce exports as domestic companies resort to mis-invoicing or smuggling (Kiguel and O'Connel, 1995). The large amount of premium was one of the critical economic channelling over the post-revolution period. Between 1979 and 1989, the premium was rising at an average annual rate of 42.1% (Pesaran, 1992). In 1992, the black market rate for the dollar reached its peak 22 times the official rate (Central Bank of Iran, 2008). This unusually great premium achieved under strict control of foreign exchange in most years after the revolution. High premium provided a unique opportunity for rent-seeking activities and illegal trade. An importer with access to subsidized official exchange rate 22 times blow the black market has a great incentive for over invoicing of imports or under invoicing of exports for easy and immediate profit. After a long period of wasting the economic resources due to multiple exchange rates and highly overvalued official exchange rate, the government unified the exchange rates and depreciated the official exchange in 2002. This institutional decision removed the black market premium largely. We define the premium as a percentage difference between the black market of exchange rate for US dollar and the official exchange rate. The source of official and black exchange rates is the central bank of Iran.

#### 5.1.2 Penalty on Smuggling

In the literature, the most popular determinants of smuggling are the rate of fine, punishment and enforcement of law (Martin et al., 1983 and Norton, 1988). In this study, the rate of fine on smuggling equals the Iranian rial amount of every US dollar smuggled goods adjusted for inflation. The real rate of fine before revision of smuggling punishment codes by the Expediency Council of Iran in 1994 was very low and negligible. The real rate of penalty in 1994 increased by 46 times compared with its pervious year. The common hypothesis is that an increase in the rate of fine increases transaction costs of the smuggling and reduces the expected profit. Therefore, a negative sign for the parameter associated with this variable is expected. The average growth rate of penalty rate for the pre-revolution period (1970-79), the Iraq-Iran war period (1980-1988), and the post-war period (1989-2002) is -15.3, -3.06, and 331 percent, respectively. The source of penalty data is Madah and Pajoyan (2005).

#### 5.1.3. Tariff Burden

Faced with high trade taxes or restrictions, traders often resort to illegal ways of conducting trade, such as smuggling and mis-invoicing of exports and imports. There is a large body of theoretical and empirical literature showing that taxes and restrictions lead to under-invoicing, smuggling, rentseeking and other forms of directly unproductive activities.8 Phylaktis (1992) demonstrated the positive effects of this variable on individuals' incentives for smuggling in Chile. Oskoee and Goswami (2003) also used the tariff rate as a proxy of smuggling in their panel data study for 70 developing countries. Furthermore, these trade restrictions cause price disparity among domestic and international markets and those mark-ups on imported goods provide an incentive for illegal imports and tariff evasion (Pitt, 1981). Whenever a country imposes such restrictions, domestic prices differ from the world market price, which may provide an incentive for smuggling. We define tariff burden as the ratio of real import tax on real imports. The average of tariff burden for the pre-revolution period (1970-79), the Iraq-Iran war period (1980-1988), and the post-war period (1989-2006) is 14, 11, and 8 percent, respectively. The average share of import tax in total tax revenues over similar time intervals are 39, 31, and 27 percent (Central Bank of Iran, 2008). This declining trend of tariff burden is expected to channelize some part of illegal trade to legal one. The source of this data is the central bank of Iran.

#### 5.1.4. GDP per capita

We might expect that as a country becomes richer, she might purchase or invest in the institutions and agencies needed to provide the information to better monitor the officials, for example in foreign trade sector (Rosendorff and Doces, 2006). Thus, we expect a negative effect on smuggling. However, we also expect that increasing income per capita increases the effective demand for both legal and illegal imports. In the latter case, the income effect of an increasing GDP may cause growth in the market of illegal imports, too. Meanwhile, Braun and Di Tella, 2004 and Frechette, 2006 support the positive effects of increasing income on corruption related activities. Braun and Di Tella (p. 3) explain that this is due to the pro-cyclical nature of corruption related activities, where "moral standards are lowered during booms, as greed becomes the dominant force for economic decision". The average of real GDP per capita growth for the pre-revolution period (1970-79), the Iraq-Iran war period (1980-1988), and the post-war period (1989-2005) is 5, -5.01, and 3.42 percent, respectively. The source of this data is the central bank of Iran data.

#### 5.1.5. Openness

Besides an index for trade integration, this ratio also measures the revealed trade policy of government

<sup>&</sup>lt;sup>8</sup> See for examples, Anam (1982), Bhagwati (1964), Bhagwati and Hansen (1973), Bhagwati and Srinivason (1973), Johnson (1974), Krueger (1974), Sheikh (1974), and Pitt (1981).

(Helleiner, 1990). The openness ratio cannot only be affected by trade restrictions but also changes when the foreign exchange reserves or exchange rates fluctuate. This measure, therefore, shows the actual performance of foreign trade in a country. Trade liberalization, of course, will enhance the process of integration into global markets and one may expect to consider lower incentives for smuggling. However, trade liberalization requires transparency and efficient enforcement of law to impede increasing illegal trade under the cover of legal trade. As Pitt (1981) predicted, the greater the legal trade, the easier it is to hide smuggling from enforcement agencies and smuggling would be less costly. This issue will be more serious when the foreign trade section and customs lack transparency and enforcement of the law is weak. The Iranian experience on the increase of illegal imports through free trade zones refers to such institutional shortages for benefiting from more trade openness (Arabmazar, 2007). Following conventional practices in most of the literature on globalization, trade integration is calculated as [non-oil exports + imports]/non-oil GDP. The average of openness index for the pre-revolution period (1970-79), the Iraq-Iran war period (1980-1988), and the post-war period (1989-2004) is 40, 41, and 31 percent, respectively. The data for calculation of this index are from central bank of Iran.

#### 5.1.6. Education

In combating corruption related activities such as smuggling, not only do we need transparency within the government but also publicity. Transparency means accessibility of information, while publicity refers to whether the information is actually been accessed by citizens. Understanding the available information through more transparency is conditioned by the general level of education in the society. Transparency without educated people is like expanding press freedom without giving people the required tools for analyzing the raw data in the press.

In sum, education increases the ability of society to control the government behaviour and to judge their performance. Educated society also plays an important role as an external control on corruption in the government administration (Brunetti and Weder, 2003; Ades and Di Tella, 1999). Finally, the negative relationship between education and corruption is well investigated in the literature. (Treismann, 2000; Ali and Isse, 2003; Alt and Lassen, 2003; Rauch and Evan, 2000; to name a few). The average level of education, measured by literacy rate, for the pre-revolution period (1970-79), the Iraq-Iran war period (1980-1988), and the post-war period (1989-2006) is 44, 59.9, and 80.3 percent, respectively. The source of this data is the central bank of Iran.

In order to control for the oil price shock of 1974, the special socio-economy situation during the revolution and war with Iraq (1979-1988), revision of the penalty codes on smuggling in 1994, and unification of exchange rates and high devaluation of the rial against US dollar in 2002, we have defined a dummy variable.

#### **5.2. Indicators**

#### 5.2.1. The Real Governmental Revenue

Smuggling has a significant impact on government revenues. We can assume that total governmental revenue is a function of national income (Y). Increasing national income can be a sign of business prosperity and higher levels of obtainable taxes. In addition, increasing legal imports lead to higher levels of tax on imports revenues. Consequently, we expect that the government's revenues (GR) also increase [(GR= F(national income, legal imports)]. By assuming that total domestic demand (Q) is met by legal import and illegal imports, we have [Q = legal imports + illegal imports] and [GR= F(national income, Q - illegal imports)]. According to this assumption, total government revenues will be reduced by an increasing flow of illegal trade mainly because of tariff evasion by smugglers. Meanwhile, export smuggling and mis-invoicing have a negative effects on the government revenues. They usually export highly subsidized goods such as gasoline or mis-invoicing their real exports to benefit from attractive bonuses or black market premium. These subsides financed through oil and tax revenues by the government. The average growth rate of government revenues (oil, tax and other revenues) for the pre-revolution period (1970-79), the Iraq-Iran war period (1980-1988), and the postwar period (1989-2006) is 38.44, 5.23, and 36.87 percent, respectively. The source of this data is the central bank of Iran.

#### **5.2.2.** Import Price Index

The Import Price Index (IPI) measures price changes of goods purchased from other countries. Theoretical discussion for IPI-smuggling relationship can be found in Thursby et al. (1991). Their model indicates that if the price effect of smuggling is greater than its cost, then it is possible that smuggling improves the welfare. Thus combating smuggling might reduce the consumer welfare. In addition, Martin and Panagariya (1993) examined the enforcement law against smuggling which results in increasing per unit cost of smuggling and domestic prices of imports.

Through the evasion of legal duties and tariffs, smugglers have a cost advantage compared to legal importers in the domestic market. Therefore, they are able to earn their expected profit margin with lower prices than the market equilibrium price. Depending on the share of smuggled product in the domestic market, the market equilibrium price of that product will decline. The average growth rate of import price index for the pre-revolution period (1971-79), the Iraq-Iran war period (1980-1988), and the post-war period (1989-2005) is 10, 16, and 22 percent, respectively. The data for this index is from the central bank of Iran.

#### 5.2.3. Consumption of Gasoline

The idea of using this variable as one of the indicators of smuggling roots in heavy subsidy of fuel products in Iran. This causes a considerable price disparity among Iran and the other neighbouring countries such as Turkey, Pakistan and Afghanistan. For example, according to the director general of

Iran's Customs Administration, crude oil and oil products accounted for over 90% of goods smuggled from Iran over the years 2000-2005. According to records for the population of different provinces in Iran, the per capita consumption of gasoline in border provinces was 10-60% higher than in central provinces. In addition, according to the ex-cabinet secretary of Iranian government, each year more than five billion litres of fuel - mainly gasoline - is smuggled out of the country. It costs the state about 1.13 billion USD each year.<sup>9</sup> However, other key factors affect the consumption of gasoline too. These factors are real GDP per capita, number of cars per 1000 persons, and the current and the last period of real gasoline prices. I estimate the gasoline consumption with instrumental variable method. The independent variables explain about 90% of fluctuations of gasoline consumption. The residuals show us an unexplained part of gasoline consumption by mentioned factors. I assume then that smuggling affects positively this part of unexplained consumption in gasoline. Appendix A presents details of variables, definitions and sources.

#### 6 Estimation and Results

All causes and indicators except the dummy are in natural logarithm and standardized from the mean. Estimation of the structural part of the model provides ordinal estimations of smuggling, which then calibrated with the exogenous information obtained from the trade discrepancy method, which enables us to examine the relative and then absolute amount of smuggling in trade. Table 4 presents estimations for five specifications.

The tariff burden in all specifications that were included has a positive and significant effect on smuggling. Its coefficient is also stable across specifications 1, 2 and 5. The penalty rate on smuggling has entered into models in its inverse form. This is done to make the distribution of this variable normal. The effect of the inverse of this variable on smuggling is always positive and significant. Thus, the relation between the penalty rate itself and smuggling is clearly negative. Except for the specifications 3 and 4 where its size was reduced, in the other cases the coefficient of this variable is stable.

The black exchange market premium encourages and discourages smuggling in different specifications. In specifications 1, 2, and 5 where we include the tariff burden, BMP has a negative effect on smuggling. This means that by increasing the premium, the financing costs of import smuggling will increase, too. In other words, the import underinvoicer should pay more for importing the unreported parts of his imports. In specifications 3 and 4 when we exclude tariff burden, the increasing premium encourages engaging in illegal trade. In this case, the effecting channel of BMP is through export smuggling. The export smuggler has more incentive to under invoice his real exports and sell the unreported export earnings on the black market of the foreign exchange. In specifications 1 and 2, we have also controlled for real GDP per capita. The sign is positive but not significant. The

<sup>&</sup>lt;sup>9</sup> See: <u>www.entrepreneur.com/tradejournals/article/print/131345258.html</u> (access: 3 April 2008)

positive sign of this variable shows that increasing income per capita increases demand for both legal and illegal imports within the domestic market and not necessarily increasing the investment in better institutions and transparency in Iran.

The openness index, which measures the magnitude of legal trade controlling for the size of the economy, has a negative but not significant effect on smuggling in specification 2. However, in specifications 3 and 4, it has a positive and significant effect on smuggling. This supports the theoretical debates of Pitt (1981) and Thursby et al. (1991), that legal trade camouflages smuggling. Increasing legal trade through more openness reduces the cost of smuggling or mis-invoicing the real price or quantity of products.

The effect of the general level of education on mitigation of smuggling in specifications 3 and 4 is evident and highly significant. This result highlights the importance of investing in human resources which enables people to engage more in the process of decision making and questioning the government for more accountability. More education also provides better opportunities in legal activities, which in turn deters the workforce from smuggling.

In the measurement part of the model, scaling the latent variable of smuggling to one of indicators with a correct sign is necessary for the identification of such a model. The real import price index in all specifications, except specification 4, is selected as a scale variable and fixed to -1.<sup>10</sup> In order to check the robustness of estimations, in specification 4, the real government revenue is opted for the scale variable and fixed to -1. In sum, the effect of smuggling on real government revenue and real import price index (in specification 4) is negative and significant.<sup>11</sup>

The effect of smuggling on the gasoline consumption is positive but not significant. However, when we include the growth rate of petroleum products consumption (not reported here), this positive effect will be also significant. Finally, taking into account the signs and significancy of estimates as well as general fit indices; we selected models 3 and 5 for estimating the ordinal index of smuggling. The ordinal index of smuggling, then, is calculated according to both specifications 3 and 5. The index of smuggling is estimated on the base of specifications 3 and 5 as follows:<sup>12</sup>

Smuggling =  $0.15 \times \text{Ln}$  (BMP) +  $0.16 \times \ln (\text{arf}) + 0.15 \times \text{Ln}$  (open) -  $0.91 \times \ln (\text{edu}) + 0.12 \times \text{dummy}$  (S.3) (6)

 $Smuggling = -0.56 \times Ln (BMP) + 0.74 \times Ln (arf) + 0.29 \times Ln (Tariff)$ (S.5) (7)

<sup>&</sup>lt;sup>10</sup> We expect that increasing smuggling reduces the price of imported goods. However, as indicated by Stapleton (1978), the choice of the indicator fixing the scale of the latent variable is to some extent arbitrary but does not affect the results.

<sup>&</sup>lt;sup>11</sup> When we use real tax on import revenues instead of real government revenues, the effect of smuggling is still negative but not significant (not reported here) and it will reduce the general fitness of models, too.

<sup>&</sup>lt;sup>12</sup> Before estimation of MIMIC models, the variables are tested for stationary. Most of them are not stationary at the levels. Therefore, we have carried out Johanson cointegration test, showing that the variables are cointegrated. The Unit root and Johanson cointegration results are reported in Appendix C. Furthermore, analysis of normality and residuals of models 3 and 5 are reported in Appendix D and E, respectively.

To calibrate the model and obtain a cardinal series, an exogenous estimation of smuggling in foreign trade is required in one of the years of sample. In this due, I have estimated the total mis-invoicing in Iran's export and import with her major trading partners.<sup>13</sup> We estimate misinvoicng of Iranian trade through the following equations:

Export Misinvoicing = 
$$X_i - X_c \times CIF$$
 Factor (8)

Import Misinvoicing =  $M_c - M_i \times CIF$  Factor (9)

where

X<sub>i</sub> are imports from Iran as reported by her major trading partners;

X<sub>c</sub> are exports as reported by Iran (FOB prices) to her trading partners;

M<sub>c</sub> are imports as recorded by Iran with her trading partners;

M<sub>i</sub> are exports to Iran as recorded by her trading partners.

CIF is the cost, insurance and freight costs, while FOB refers to free on board without transport costs. Imports and exports are in CIF and FOB prices. In order to make imports and exports comparable, we add 10% to export figures which is suggested by IMF (1993). The calculation of trade discrepancy was carried out for the period of 1988-2006. When the result in the equation 8 is negative, then we have over-invoicing of exports by Iranians and positive outcomes refer to the under-invoicing of exports. When the result is positive in equation 9, it refers to the over-invoicing of imports by Iranians, and in the case of a negative result, we will have under-invoicing of imports. Gulati (1987) and McDonald (1985) have argued that both reported exports and imports may be biased because of deliberate mis-invoicing in order to bypass controls, tariff evasion and/or to facilitate capital flights. Although the reasons behind these discrepancies are not exclusively due to mis-invoicing, one can estimate the illegal practices in foreign trade through such systematic discrepancies. Tables B1-B3 (Appendix B) show import, export, and total mis-invoicing in Iran. Yavari (2000) also calculated import mis-invoicing in Iran for the period of 1988-1997. His calculation is illustrated in table B4 (Appendix B). The figures in his calculation are approximately close to our calculation of import misinvoicing for the same period. The differences may be due to different trade weights and trade partners, which are used in his analysis.

I use the figure in the year 1993 as a share of total mis-invoicing in the total trade of Iran. This leads to the relative size of mis-invoicing in the foreign trade of Iran equal to 12.74%. We use this figure for calibration of the ordinal index of smuggling derived from structural equations (equations 6 and 7). The relative size of smuggling in total trade in the specifications 3 and 5 is illustrated in figure 3. We can observe a declining trend of relative size of smuggling in both specifications. Generally, the higher

<sup>&</sup>lt;sup>13</sup> The IMF authorities provided the author with this information regarding the major trading partners of Iran, estimating the real effective exchange rate of Iran on the base of these trade weights.

amount of smuggling is calculated from 1970 to 1988. The main reason behind this relative higher smuggling can be seen in higher real tariff burden, negligible real penalty for smuggling, higher premium in black market, and lower education level. Since 1988 and by initiation of economic construction development plans and gradual elimination of non-tariff barriers, revision of penalty rates, higher general education and relative reduction in black market premium, we observe a lower amount of smuggling in Iran.

The estimated relative size of smuggling enables us to calculate the absolute amount of illegal trade in Iran. Table B5 (Appendix B) presents the estimated amount of smuggling over 1988-2002 on the base of specifications 3 and 5. The average of the absolute amount of smuggling in specifications 3 and 5 is 2820 and 2474 million USD, respectively. Specification 3 shows a steady decrease in the share of smuggling in the Iranian trade from 16% in 1970 to just above 11% in 2002. The average size of smuggling in trade over this period is about 14%. According to specification 5, the relative size of smuggling for the period of 1970-1984 is nearly stable around 13%, reducing to about 11% at the end of period. The average size of smuggling in trade for this specification is about 12%.

Tables B6 and B7 (Appendix B) show that the causal variables with most effect on the smuggling are education in specification 3 and penalty rate in specification 5. An increase in standard deviation of literacy rate reduces smuggling by 0.94 standard deviations, while the increasing penalty rate by one standard deviation reduces smuggling by 0.58 standard deviation. We calculate the five-years average of causal variables of specifications 3 and 5 as well as the smuggling share in trade in order to understand the reasons behind the dynamic of the smuggling size in Iran. The five-year growth averages are presented in table B8 (Appendix B).

In specification 3, the share of smuggling in trade (five years average growth) is negative over the total period except the last two years of 2001 and 2002. The major fall in the relative size of smuggling happened during 1991-1995. The reason behind this significant reduction is an increase in the real penalty rate on smuggling. In the year 1994, the Expediency Council of Iran revised the punishment codes against smuggling and increased the fine rate substantially. In the last two years of 2001 and 2002, we observe that the relative size of smuggling increases by 0.20%. This is mainly caused by a decrease in the real penalty rate growth and increasing openness in trade, which stimulate the import of illegal products. This is in line with the predictions of the Pitt (1981) model.

In specification 5, we have used the fine rate, BMP and tariff burden for the construction of the index. The difference with pervious specification can be seen in the average figure of positive growth of smuggling in trade over the period 1970-1980. For the remaining time horizon, the qualitative trend is similar to the pervious specification. Over the period of 1971-1975, the relative size of smuggling increased by 0.30%. Although during this period, the tariff burden decreased on average by 14% but at the same time the real fine rate reduced by 24%. Over the period of 1976-1980, the increase in the relative size of smuggling in trade is more than its last five years' average, accounting for 0.41%. The

main driver of this increase was the growth in the tariff burden by about 13% and of course, the negative growth of the real fine rate stimulated the rise of smuggling. Similar to specification 3, the largest decrease in the relative size of smuggling happens during the period 1991-1995, on average. The major reason behind this decrease was a significant increase in the real fine rate on smuggling as well as an increasing black market premium by 99%. The latter increased the financing costs of illegal imports and in this specification; it has a negative effect on the relative size of smuggling. However, the reduction trend in smuggling stopped at the end of 2000. We can consider the increasing size of smuggling on average by 6% over the last two years of 2001 and 2002. The main driver of this development is a reduction in the real penalty rate on smuggling and a reduction in financing the costs of illegal imports, e.g. fall of BMP following the unification of exchange rates in 2002.

#### 7. Conclusions

The size and absolute amount of smuggling in the total trade of Iran has been estimated by applying MIMIC modelling and the trade discrepancy method over the period of 1970-2002. On the base of two different specifications, the annual absolute amount of smuggling for the period 1988-2002 approaches \$3 billion on average. Furthermore, the relative size of smuggling in trade on average over the period 1970-2002 is 13%. The main points from standardized effects of causal on smuggling and smuggling on indicators are as follows:

- Real penalty rates (the Iranian rial per every US dollar smuggled goods) have the most significant effect on smuggling. 1 standard deviation (SD) increase in fine rate leads to a decrease in smuggling by 0.58 SD.
- 1 SD increase in the literacy rate reduces smuggling by (0.94). 1 SD increase in BMP and legal trade (as a share in GDP) increase smuggling by 0.15 for each of them.
- The major effect of smuggling is for the reduction of the import price index. 1 SD increase in smuggling reduces this index by (1.25) and (0.97). The negative effect on real government revenue is smaller than the reduction in import price index.

It is worthy to note that our macro model of smuggling identifies the main elements that have potential effects on the latent variable of smuggling and the major consequences of increasing smuggling in the economy. We tried to control for major institutional effects as well as exogenous shocks like oil prices, war, revolution and unification of exchange rates over the period of study. However, the future studies should also consider the role of para-statal and military organizations in illegal trade.

Specification	1	2	3	4	5
Causes					
Ln (BMP)	-0.56***	-0.56***	0.15***	$0.08^{**}$	-0.56***
	(-5.56)	(-4.26)	(3.72)	(2.69)	(-5.54)
Ln (A_rate of fine)	0.74***	0.74***	0.16***	0.09**	0.74***
	(7.20)	(5.16)	(3.76)	(2.71)	(7.44)
Ln (Tariff Burden)	$0.28^{***}$	$0.28^{***}$			0.29***
	(3.08)	(2.99)			(3.18)
Ln (RGDPPC)	0.03	0.03			
	(0.36)	(0.35)			
Ln (Open)		-0.01	0.15***	0.08**	
· • •		(-0.04)	(4.51)	(2.96)	
Ln(education)			-0.91***	-0.52***	
``````````````````````````````````````			(-28.76)	(-3.86)	
Dummy	0.09	0.09	0.12**	0.07**	0.07
Dunniny	(0.45)	(0.45)	(2.87)	(2.31)	(0.33)
Indicators					
Ln (Import Price	-1.00	-1.00	-1.00	-1.76***	-1.00
Index) Ln (rg)	-0.36**	-0.37**	-0.57***	(-3.80) -1.00	-0.36**
Lii (ig)	(-2.05)	(-2.07)	-0.37 (-3.80)	-1.00	(-2.00)
Ln (Gas_cons)	0.05	0.05	0.16	0.28	0.03
	(0.49)	(0.49)	(0.97)	(0.95)	(0.35)
Goodness of Fit Indi	· · ·	(		()	()
RMSEA <sup>a</sup>	0.00	0.00	0.00	0.00	0.00
p-value <sup>b</sup>	0.94	0.94	0.96	0.96	0.98
GFI <sup>c</sup>	0.88	0.86	0.89	0.89	0.93
AGFI <sup>d</sup>	0.83	0.81	0.84	0.85	0.89
NFI <sup>e</sup>	0.70	0.67	0.85	0.85	0.82

 Table 4: Estimations of MIMIC-model

Note. (a): The RMSEA shows how well the model, with unknown but optimally chosen parameter values, would fit the population covariance matrix if it were available. Values less than 0.05 are indicators of a good fit.

(b): P-value also tests the hypothesis H0: RMSEA<0.05.

(c): This index ranges between 0 and 1. The GFI>0.90 is usually taken as reflecting acceptable fits.

(d): GFI adjusted for a degree of freedom.

(e): Normed Fit Index (NFI), which has the range of 0-1. The larger amount is better.

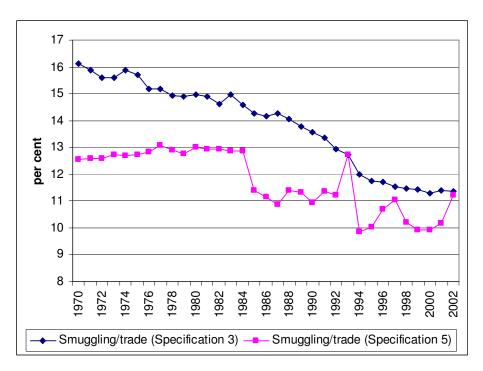


Figure 3: Smuggling as a percentage of total trade (1970-2002)

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#### Appendix A

#### **Table A1. Data explanation**

Variables	Definition	Transformation	Source
Fine rate	Penalty amount in rial for each USD value of smuggled goods, adjusted for inflation	-The inverse form of fine rate is used -logarithmic form -standardized from mean	Madah and Pajoyar (2005)
BMP	The difference between official	-percentage	Central Bank of Ira

	and black exchange rate for USD/rial	-logarithmic form	online database: www.cbi.ir
Tariff burden	The ratio of real tax on imports/ real imports	-logarithmic form -standardized from mean	Central Bank of Iran online database
RGDPPC	Real GDP per capita	-logarithmic form -standardized from mean	Central Bank of Iran online database
Openness	Non-oil exports+imports/non- oil GDP	-logarithmic form -standardized from mean	Central Bank of Iran online database
Education	Literacy rate	-logarithmic form -standardized from mean	Central Bank of Iran online database
Import price index	Real Import price index	-logarithmic form -standardized from mean	Central Bank of Iran online database
RG	Real government revenues	-logarithmic form -standardized from mean	Central Bank of Iran online database
Gas_cons	Gasoline consumption	Residual from regression of gasoline consumption on real current and past gasoline prices, real GDP per capita, number of cars per 1000 persons -logarithmic form -standardized from mean	Various reports of Ministry of petroleum of Iran

#### Appendix B: Estimating smuggling by trade discrepancy methodology

Mis-invoicing of import and export between Iran and her major 19 trading partners (e.g. Australia, Austria, Brazil, Canada, China, P.R.: Mainland, France, Germany, Hungary, India, Indonesia, Italy, Japan, Netherlands, Saudi Arabia, Sweden, Switzerland, Turkey, UAE, and UK). The amount of trade with these countries is used by the IMF to calculate the real effective Exchange Rate of Iran for recent years. The main differences between import and export figures usually arise because most exports are recorded on an F.O.B. basis and most imports on C.I.F. The difference represents the cost of transport and insurance. Therefore we have to adjust the export figures by adding 10% to the original value of exports. The 10% factor is an approximate value of the costs of the insurance and freight (IMF, 1993). Mis-invoicing and fraud usually play a significant role in the remaining discrepancies in figures.

Year	Under-invoicing of imports	Over-invoicing of imports
1988	849.223	<b>0</b>
1989		1353.0626
1990		1302.2909
1991		4526.6547
1992		4184.4239
1993		2922.7846
1994	183.4126	
1995		73.1655
1996		647.7069
1997	380.2756	
1998		474.3407
1999		377.1785
2000		53.1018
2001		168.1432
2002		2148.758
2003		2.88
2004	48.2196	
2005	0.0212	
2006	0.0059	

#### Table B 1: Import Mis-invoicing (Million USD)

Source: Raw trade figures of Iran with major trading partners from DOT (IMF) and calculation of misinvoicing from author.

Year	Under-invoicing of exports	Over-invoicing of exports
1988		1563.162
1989		2256.979
1990		3421.792
1991		196.216
1992		753.651
1993	169.788	
1994		2482.787
1995		1043.547
1996		2577.244
1997		1507.081
1998		1531.743
1999		3343.953
2000		0.0118
2001		0.0029
2002		0.002
2003		7.9798
2004	134.9124	
2005		0.0264
2006		0.0369

### Table B 2: Export Mis-invoicing (Million USD) Image: Comparison of the second seco

Source: Raw trade figures of Iran with major trading partners from DOT (IMF) and calculation of misinvoicing from author.

Table B3:	Total	<b>Mis-invoicing</b>	(Million	USD)
rabic D5.	1 Utai	wins-mit oremg	(IVIIIIUII	$\mathbf{O}\mathbf{D}\mathbf{D}$

Year	Total mis-invoicing
1988	-2412.39
1989	-903.916
1990	-2119.5
1991	4330.439
1992	3430.773
1993	3092.573
1994	-2666.2
1995	-970.382
1996	-1929.54
1997	-1887.36
1998	-1057.4
1999	-2966.77
2000	53.09
2001	168.1403
2002	2148.756
2003	-5.0998
2004	86.6928
2005	-0.0476
2006	-0.0428

Source: Raw trade figures of Iran with major trading partners from DOT (IMF) and calculation of misinvoicing from author.

## Table B4: Mis-invoicing of Imports (1988-1997)

0		
Year	Under-invoicing of imports	Over-invoicing of imports
1988	1306.8	
1989		329.6
1990		453.8
1991		3212.8
1992		231.5
1993		2460.9
1994		181
1995		454.8
1996		809.3
1997	876.3	

Source: Yavari (2000)

## Table B5: Absolute Amount of Smuggling (Million USD)

Smuggling S.3	Smuggling S.5
1706.012	1382.017
2430.946	1997.837
3723.415	3001.683
4249.629	3619.34
4261.335	3699.233
3092.573	3092.573
2267.222	1863.521
2158.584	1844.75
2630.886	2398.433
2432.637	2323.788
-	1706.012 2430.946 3723.415 4249.629 4261.335 3092.573 2267.222 2158.584 2630.886

1998	2039.769	1818.11
1999	2480.813	2154.558
2000	2519.207	2211.849
2001	2791.209	2492.933
2002	3256.807	3218.418
Average	2802.736	2474.603

Source: Own calculation

#### Table B6: Total effects of model 3

Standardized total effects of X on ETA					
	LnBMP	LnARF	LnOPEN	LnEDU	Dummy
Smuggling	0.15	0.16	0.15	-0.94	0.06
Standardized to	otal effects of ET	A on Y			
LnIM	-0.97				
LnRG	-0.55				
LnGAS_CO	0.15				

## Table B7: Total effects of model 5

#### Standardized total effects of X on ETA

	LnBMP	LnARF	LnTARIFF	Dummy	
Smuggling	-0.45	0.58	0.23	0.02	
Standardized to	otal effects of ETA or	n Y			

	Smuggling
LnIM	-1.25
LmRG	-0.44
LnGAS_CO	0.05

### Table B8: Five-year average of annual growth rates

Year	Fine rate (S3&5)	BMP (S 3&5)	Tariff burden (S5)	Openness (S3)	Education (S3)	Smuggling/Trade Specification3	Smuggling/Trade Specification5
1971-	-23.523	0	-14.252	17.83	5.2	-0.52	0.30
1975		0					
1976-	-10.447	43.16	12.984	-0.08	4.2	-0.92	0.41
1980							
1981-	21.386	27.13	0.634	-3.63	1.7	-0.94	-2.46
1985							
1986-	-9.125	28.66	-6.140	0.51	3.4	-1.00	-0.79
1990							
1991-	913.951	99.59	4.954	5.29	2.1	-2.84	-0.93
1995							
1996-	5.707	25.03	18.011	-5.88	1.3	-0.76	-0.11
2000							
2001-	-10.169	-51.29	4.386	15.51	0.3	0.20	6.37
2002							

Source: Own calculation

### **Appendix C: Unit-Root and Cointegration Tests**

Following the guidelines of Breusch (2005) which asserts that with integrated or tending data, the levels of variables are strongly informative. If there is cointegration, the strategy of estimating the differences dismisses such information.

	Included in	Level		1 <sup>st</sup> Diff.	
	equation	ADF	PP	ADF	PP
		Causa	als		
Ln (ARF)	C & T	-2.03	-1.95	-6.09*	-6.68*
Ln (BMP)	C & T	-1.29	-1.32	-5.12*	-5.05*
Ln(Tariff)	C & T	-2.73	-2.80	-6.09*	-6.85*
Ln (RGDPPC)	None	-3.42*	-3.39*	-	-
Ln (Open)	C & T	-3.38***	-3.38***	-	-
Ln (Edu)	C & T	-1.55	-1.32	-3.55***	-3.53***
Indicators					
Ln(Im)	С	-0.15	0.80	-2.71***	-2.66***
Ln(Rg)	C & T	-1.83	-2.05	-4.52*	-4.52*
Ln(Gas_con)	None	-6.33*	-6.57*	0.00*	0.00*

#### **Table C1: Unit Root Tests**

#### **Table C2: Johansen Cointegration Test**

Variables (n)	Number of Cointegrated Vectors
Ln(im), ln(arf), ln(bmp), ln(edu)	3 (Trace) and 2 (Max-Eigenvalue)
Ln (rg), ln(arf), ln(bmp),ln(edu)	2 (Trace) and 1( Max- Eigenvalue)

#### **Appendix D:** Analysis of Normality

The following table 5 presents the tests of normality (univariate) of the variables used in MIMIC models. This test has performed by Eviews 5 software and presents the p-value of the Jarque-Bera Test. The p-values larger than 5% confirm the acceptance of null hypothesis, indicating normal distribution of respected variables.

Causes	J-Bera test (p-value)
Ln (ARF)	0.17
Ln (BMP)	0.28
Ln (Edu)	0.30
Ln (Open)	0.30
Ln (Rgdppc)	0.57
Ln (Tariff)	0.71
Indicators	
Ln (Im)	0.19
Ln(Rg)	0.51
Ln (Gas_cons)	0.00

 Table D1: J-Bera Test (P-value) of Univariate Normality

### **Appendix E: Analysis of Residuals**

The analysis of residuals which is presented in table 8 and figure 5 allows the validity of the model to be accepted. Nomal probability or the Q plot which is demonstrated in figure 5 plots the standardized

residuals (horizontal axis) against the quantiles of the normal distribution. The best possible fit would be indicated if all residuals were lying in a straight vertical line, whereas the worst possible fit would be indicated if all residuals were lying in a horizontal line. An acceptable fit is indicated when the residuals lie approximately along the diagonal, with steeper plots showing the better fits (Diamantopoulos et al. 2000). Table 8 and figure 5 allow the validity of model 3 to be accepted. The residuals obtained are small and lower than 2. Also, the residuals are clustered symmetrically around the zero point, with most residuals lying in the middle of distribution and fewer in the tails, following an almost symmetrical positive-negative pattern. The same discussion is true for the model 5 residuals which are presented in table 9 and figure 6.

Summary Statistics for Standardized Residuals	
Smallest Standardized Residual = -1.673	703
Median Standardized Residual = 0.0000	00
Largest Standardized Residual = 1.63162	
Ste	emleaf Plot
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-3.5	3.5
-5.5 Standardized Residuals	

## Table E1: Analysis of Residuals of the Model 3 Summary Statistics for Standardized Residuals

Figure 5: Q-plot diagram of standardized residuals (model 3)

Standardized Residuals

# Table E2: Analysis of Residuals of the Model 5 Summary Statistics for Standardized Residuals

Smallest Standardized Residual = -1.867640
Median Standardized Residual = 0.000000
Largest Standardized Residual = 1.215380
Stemleaf Plot
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- 110
- 015
- 0 441000000000000
0 33
0 599
1 2

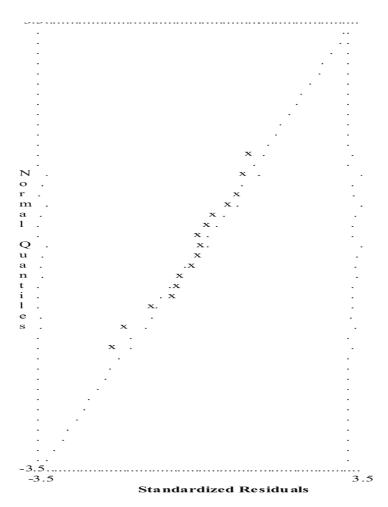


Figure 6: Q-plot diagram of standardized residuals (model 5)

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