Easterlin, Richard A.

Working Paper
Happiness, growth, and public policy

IZA Discussion Papers, No. 7234

Provided in Cooperation with:
IZA – Institute of Labor Economics

Suggested Citation: Easterlin, Richard A. (2013) : Happiness, growth, and public policy, IZA Discussion Papers, No. 7234, Institute for the Study of Labor (IZA), Bonn

This Version is available at:
http://hdl.handle.net/10419/71662

Terms of use:
Documents in EconStor may be saved and copied for your personal and scholarly purposes.
You are not to copy documents for public or commercial purposes, to exhibit the documents publicly, to make them publicly available on the internet, or to distribute or otherwise use the documents in public.

If the documents have been made available under an Open Content Licence (especially Creative Commons Licences), you may exercise further usage rights as specified in the indicated licence.
IZA DP No. 7234

Happiness, Growth, and Public Policy

Richard A. Easterlin

February 2013
ABSTRACT

Happiness, Growth, and Public Policy*

If society’s goal is to increase people’s feelings of well-being, economic growth in itself will not do the job. Full employment and a generous and comprehensive social safety net do increase happiness. Such policies are arguably affordable not only in higher income nations but also in countries that account for most of the population of the less-developed world. These conclusions are suggested by an analysis of a wide range of evidence on happiness in countries throughout the world.

JEL Classification: I31, I38, O21, F20, D60, E60

Keywords: happiness, life satisfaction, subjective well-being, economic growth, safety net policies, developed countries, transition countries, less developed countries, China

Corresponding author:

Richard A. Easterlin
Department of Economics
KAP 318B
University of Southern California
Los Angeles, CA 90089-0253
USA
E-mail: easterl@usc.edu

---


I am grateful to Robson Morgan and Malgorzata Switek for valuable assistance, and to Paul David and Lucien Bebchuk for helpful comments. The University of Southern California provided financial assistance.
I. INTRODUCTION

Happiness as a measure of well-being is gradually becoming more accepted by economists and policy makers\(^1\). It seems appropriate, therefore, to examine some of its implications for public policy. I will address three specific questions:

1. Are economic growth policies sufficient in themselves to raise people's happiness, i.e. their subjective well-being (SWB)?
2. Are there other policies that might raise SWB?
3. Can poorer countries afford policies to raise SWB?

My approach, in answering these questions, is to draw on the available evidence, based partly on the happiness literature and partly on my own collaborative research. The answers suggested by the evidence are respectively, no, yes, and yes.

I take as the measure of economic growth, the usual one, real gross domestic product (GDP) per capita. Mean SWB is calculated here as the average of individuals' integer responses to survey questions of the type listed in Table 1. The terms subjective well-being, happiness, and life satisfaction are used interchangeably; though not identical in concept, they are closely related (Easterlin 2010, 8-9, 103-104).

Until recently, economists assumed that measures of an individual's external (observable) circumstances, especially one's income, were sufficient to assess well-being, and self-reports of subjective feelings were dismissed out of hand\(^2\). The 2008 Stiglitz-Sen-Fitoussi Report, commissioned by French President Sarkozy to propose more meaningful measures of well-being, is indicative of the sea-change that has
taken place. After advocating the official collection of a variety of objective measures, the Report of the 25-member Commission (including 5 Nobel prize winners in economics) states:

Research has shown that it is possible to collect meaningful and reliable data on subjective as well as objective well-being.... [T]he types of questions that have proved their value within small-scale and unofficial surveys should be included in larger scale surveys undertaken by official statistical offices. (Stiglitz, Sen, and Fitoussi, 2008, 16)

The SWB measures used here are among the principal ones advocated in the report.

II. DOES GROWTH RAISE HAPPINESS?

The long term relationship – The answer to this question is often based on the bivariate cross section relation of happiness to real GDP per capita. A frequently cited example is Angus Deaton’s (2008) analysis of Gallup World Poll data for 123 countries. Deaton’s Figure 2 (p. 57) is reproduced in full here (Figure 1)³. The inference suggested by the figure is stated explicitly in Deaton’s boldface title: “Each Doubling of GDP is Associated with a Constant Increase in Life Satisfaction.” This generalization is found by Deaton to apply across the income stratum, with the relationship being, if anything, stronger in richer than in poorer countries. For real world growth rates of GDP per capita, say up to 10 percent per year, Deaton’s generalization implies that doubling the growth rate of GDP per capita will approximately double the increment in life satisfaction.

Of course, the test of this cross section relationship is whether it holds true in historical experience. To evaluate this, I present here the results of several time
series studies covering recent decades done by my collaborators and me. The
countries included are those with a fairly long time span of comparable SWB data,
usually a minimum of 12 years but often much more\(^4\). For each country we compute
the growth rate of real GDP per capita over the full time span of SWB data, and the
corresponding increment in SWB. We then compare the observations for the
various countries to see whether countries with higher rates of economic growth
have significantly higher increments in subjective well-being – at the extreme,
whether doubling the growth rate of GDP doubles the increment in life satisfaction.
This is, of course, only a bivariate analysis, but so too are the cross section studies,
like Deaton’s, on which generalizations are based about the effect of economic
growth on happiness. The results here are quite consistent and easily summarized:

1. For 17 developed countries with time series ranging from 21 to 34 years,
there is no significant relationship between the rate of improvement in life
satisfaction and the growth rate of GDP per capita (Figure 2). The countries
included here are fourteen developed countries of Europe plus the United
States, Canada, and Australia. For most countries the long term GDP growth
rates are between 1.5 and 3 per cent, but for two, Ireland and Luxembourg,
the rates are between 3 and 5 per cent. If Ireland and Luxembourg are
deleted, there is still no significant relationship, as can readily be seen from a
glance at Figure 2.

2. For 9 developing countries with time series ranging from 15 to 33 years,
there is no significant relationship between the rate of improvement in
happiness and rate of economic growth (Figure 3). The nine countries are
typically fairly populous, four in Asia, four in Latin America, and one in sub-Saharan Africa. The economic growth rates range from around zero for South Africa to almost 10 per cent per year for China. If China, the outlier of the group, is omitted, the regression coefficient remains not significant.

3. For 11 transition countries with time series ranging from 12 to 22 years, there is no significant relationship between the improvement in life satisfaction and the rate of economic growth (Figure 4). The eleven countries range across central and eastern Europe and are those for which there is a life satisfaction observation near the start of the transition (cf. Easterlin 2010, 86). Their economic growth rates are from slightly negative to about 3 per cent per year.

4. For all 37 countries taken together, with time series ranging from 12 to 34 years in length, there is no significant relation between the improvement in life satisfaction and the rate of economic growth (Figure 5). The growth rates of GDP per capita typically range from slightly negative to almost 6 per cent. If the one outlier, China, is omitted, the regression coefficient is still not significant.

In sum, for rich, poor, and transition countries, whether pooled or analyzed separately, there is no evidence that a higher growth rate increases the rate of improvement in life satisfaction. Doubling the rate of economic growth does not double the increase in life satisfaction; rather, the evidence is that it has no significant effect at all.
Reasonably comparable time series data on SWB in less developed countries are in short supply. In the foregoing analysis, the World Values Survey (WVS) was the principal source and it was possible to include only nine less developed countries. Fortunately the annual Latinobarometer surveys, covering 17 Latin American countries since 1994, provide an additional body of data on the experience of lower income nations. The life satisfaction question in these surveys changes too frequently to be used, but the question on financial satisfaction listed in Table 1 is the same from 1994 to 2006. One would expect the responses to this question to be even more closely linked to economic growth than life satisfaction, because the central feature of growth is a rapid increase of real incomes, and such an increase would presumably lead directly to greater satisfaction with one’s financial situation. Hence, one might expect that countries with higher growth rates of GDP per capita would have greater increments in financial satisfaction.

In fact, there is no evidence that a greater increase in financial satisfaction accompanies more rapid economic growth. As in the analysis of the WVS data, the regression line fitted to the Latin American data indicates a nil relationship (Figure 6). The results from the Latinobarometer buttress those from the World Values Survey.

If there is any less developed country where one would expect a positive impact of economic growth on SWB it would be China, whose growth rate since 1990 has been the highest ever recorded (Heston, Summers, and Aten 2011). Household appliances such as refrigerators and washing machines – quite rare in 1990 – are now commonplace in urban areas (OECD 2010b, 21). Color television
sets currently average over one per household. By 2008, almost one in ten urban households owned a car and China had become the world’s leading automobile producer (OECD 2010a, 6, 10).

Yet, the combined evidence from six SWB surveys is that life satisfaction in China has not improved, and, if anything, may have declined somewhat (Easterlin et al 2012). Life satisfaction appears to have followed a U-shaped trajectory, bottoming out in the first part of this millennium, and the recovery since then has left SWB somewhat short of its initial level (Figure 7).

The six surveys in Figure 7 vary in their comprehensiveness. In general, they are more representative of urban areas, but, then, income growth was much higher in urban areas. If economic growth has a strong positive effect on SWB, one would expect that in a two-decade period of more than fourfold real income growth per capita any sizable impact on SWB would be picked up in most of these surveys. Yet, all but one fail to give any indication of a marked increase of the type one would expect based on the cross section studies.

The one exception is the PEW survey. But in this survey the initial observation falls at an economic trough, and the subsequent increase captures the recovery segment of the U. This is evidenced by comparison with the other surveys in Figure 7. It is also apparent from data in the PEW survey itself. Among other things, respondents were asked, “Now thinking about our economic situation, how would you describe the current economic situation in China? Is it very good, somewhat good, somewhat bad, or very bad?” Here are the responses to this question, along with the survey values for mean life satisfaction in 2002 and 2010:
<table>
<thead>
<tr>
<th>Year</th>
<th>Economic situation (% somewhat or very good)</th>
<th>Mean life satisfaction (scale 0-10)</th>
</tr>
</thead>
<tbody>
<tr>
<td>2002</td>
<td>52</td>
<td>5.27</td>
</tr>
<tr>
<td>2010</td>
<td>93</td>
<td>5.85</td>
</tr>
</tbody>
</table>

Clearly the increase in life satisfaction in China reported in the PEW surveys occurs in conjunction with a marked improvement in the economy.

**Misreading the long term relationship** – The PEW data illustrate a widely observed relationship, namely, that in the *short term* happiness goes up and down with the state of the economy\(^6\). Analysts who observe the short term relationship often confuse it with the long term one, which is nil. The Pew Research Center, in its commentary on the results of its surveys states: “The relationship between rising incomes and increasing happiness is most evident in China, India, Latin America, and Eastern Europe” (Pew Research Center, 2007, 1). Evidence that the increase in SWB reported for China after 2002 is the short term one has just been presented. Similar evidence for the movements in India and Latin America is found in other studies\(^7\). There was a serious worldwide setback to economic growth at the beginning of this millennium (United Nations, 2002, 2003). The upswings reported in the PEW surveys are probably representative of a phenomenon common to many countries throughout the world. (The time series movement in eastern Europe, mentioned in the PEW quotation above, is a somewhat different matter, as will be seen shortly.)

Another example of how shorter term movements are mistaken for the longer term relationship of happiness and economic growth appears in a recently published article by Sacks, Stevenson, and Wolfers (S-S-W, 2012). In the analysis
above of 17 developed countries, Ireland has the highest growth rate of GDP per capita, but only an average rate of change in SWB (Figure 2). In analyzing the same Eurobarometer data, S-S-W inexplicably replace the long term change by shorter decade-to-decade movements (pp. 82-84). Figure 8 reproduces Figure 2 with the single observation in Figure 2 for Ireland now replaced by three sub-period observations.

As can be seen, the result, not surprisingly, is to tilt the regression relationship in a positive direction. The earliest S-S-W observation, that labeled 78-87, spans a period in which the economy plunged into a major recession – the economic growth rate is among the lowest and the rate of change in SWB is negative. The subsequent recovery (88-98) yields an observation of high economic growth coupled with a positive increment in life satisfaction, and the two points together make for a positively-sloped regression line. However, even after replacing the long term change with shorter term changes for a number of Eurobarometer countries in addition to Ireland, S-S-W are only able to conclude (p. 84) that the “estimated satisfaction-income gradient resulting from these long-run differences is marginally statistically significant at 0.28” (emphasis added). Although shorter periods tend to obscure the long term relationship, apparently in this case the sub-period changes used by S-S-W weren’t quite enough to turn a nil relationship into a significantly positive one by accepted standards.

A somewhat different reason for misreading the SWB-GDP relationship occurs in regard to the transition countries of eastern Europe. In this case the problem is that there are no pre-transition SWB data for a number of countries and
the first happiness observation in such countries occurs after the transition is already underway. This can be illustrated by the data for Slovenia. The earliest SWB observation there occurs in 1992, and if one simply examines the trend in SWB and GDP from 1992 onward, one finds a positive change in both (Figure 9). If, however, one considers the course of GDP prior to 1992, in the period before SWB data became available, one finds a sharp decline. The collapse and recovery of GDP observed in Slovenia is typical of most transition countries. In those for which there is also a SWB observation prior to the collapse, one finds life satisfaction moving down with GDP, and then turning upward along with the economy (Figure 10).

Aside from the German Democratic Republic (GDR), the timing of the SWB and GDP movements in Figure 10 are not completely synchronous because the SWB observations are intermittent, rather than annual as for GDP. In the countries other than Slovenia in Figure 10, the first SWB observation occurs when the economy was at or near full employment and close to its previous GDP maximum (Table 2). As is clear from the table, in Slovenia the first SWB observation occurs when there is already substantial unemployment and GDP is well below its prior peak. The SWB data for a number of transition countries are like that for Slovenia, with the first observation falling at a date when the transition is already well underway. As a result, analysts of SWB and GDP in transition countries tend to take the recovery of SWB and GDP as indicative of the longer term change and of a positive long run SWB-GDP relationship. However, as seen in Figure 4 above, for the transition countries for which there is a pre-transition SWB observation, the long term relationship is, in fact, nil.
The question posed at the start of the section was whether economic growth in itself leads to increased happiness. The answer suggested by the evidence surveyed – 17 developed countries, 9 developing countries, 11 transition countries, 17 Latin American countries, and China – is, no. Contrary conclusions are due to analysts confusing the short-term (positive) relation of SWB and GDP with the long-term (nil) relation, or drawing inferences from transition countries like Slovenia that lack a pre-transition SWB observation.

III. PUBLIC POLICY AND HAPPINESS

If economic growth in itself does not increase happiness, are there other policies that will? The answer is, yes, full employment and safety net policies increase happiness.

There is extensive evidence in the happiness literature that unemployment has a significant and sizable negative impact on SWB. DiTella, MacCulloch, and Oswald (2001) report that this effect is felt by employed as well as unemployed persons. The policy implication is straightforward – full employment policies will increase happiness.

The positive effect of safety net policies on happiness is suggested in another study by DiTella, MacCulloch, and Oswald (2003, 821), who in a multivariate analysis find that “the [OECD unemployment] benefit rate is positively associated with happiness levels and is well-defined statistically.” The political science
literature on SWB provides additional support for the positive impact on SWB of safety net policies\textsuperscript{10}.

In what follows, I present additional evidence on the positive relation between happiness, on the one hand, and full employment and safety net policies, on the other. First, I compare European countries with the same GDP per capita, but different socio-economic policies, to see whether there is any difference in happiness. Second, I examine the course of happiness in China and a European transition country (the former GDR) in the period when employment and safety net policies were effectively abandoned.

**European welfare states** – For simplicity, Denmark, Sweden, and Finland are grouped together here as “ultra-welfare states,” and France, Germany, Austria, and the United Kingdom, as “semi-welfare states.” Macro-economic conditions - GDP per capita, and inflation and unemployment rates - in the two groups are virtually the same (Table 3).

Public policies in the ultra-welfare states, however, are more generous and comprehensive than in the semi-welfare states. To demonstrate the policy differences I use the benefit generosity indexes created by political scientist Lyle Scruggs (2004, 2006) who, in turn, built on the earlier work of Esping-Andersen (1990). Scruggs’ indexes take account of income replacement rates and the scope and duration of benefit coverage. Data for the most recent year available in the Scruggs estimates, 2002, are used here. I also use responses to several questions in the 2007 European Quality of Life Survey on people’s subjective feelings and attitudes.
As a preliminary check on Scruggs’ measures, it is possible to compare the OECD’s summary measure of the average income replacement rate due to unemployment benefits with the Scruggs generosity index for unemployment benefits (Table 4). As can be seen, the ultra-welfare states are considerably more generous on both the OECD and Scruggs measures, suggesting that Scruggs’ generosity index is consistent with the OECD measure.

Scruggs’ estimates indicate differences between the ultra-welfare states and semi-welfare states in the generosity of sickness and pension benefits much like the difference in unemployment benefits (Table 5). Scruggs’ overall benefit measure is obtained by adding these three generosity indexes. Summarizing the evidence in the table, the policies of the ultra-welfare states are uniformly more generous than those of the semi-welfare states.

The differences in public policies between the two sets of countries are reflected in peoples’ satisfaction with their lives. Respondents in the ultra-welfare states are, on average, more satisfied with their work, health, and family life than in the semi-welfare states, and they also report greater overall life satisfaction (Table 6).

The correspondence between the satisfaction and public policy differences for the two sets of countries is consistent with the findings in the SWB literature that there is a causal connection running from full employment and safety net policies to happiness. But, as a check, I consider whether people give any evidence that they are aware of and responsive to these policy differences. One indication is provided by respondents’ ratings of public services. On average, those in ultra-
welfare states give consistently higher ratings of a wide range of public services: health, education, care of children and the elderly, and public pensions (Table 7). They also consistently express greater trust in the political system (Table 8). It seems that, in general, people are aware of and responsive to more generous social policies and, because of these policies, are more satisfied with their lives. Although the ultra-and semi-welfare states have quite similar economic conditions, happiness is higher in the set of countries where socio-economic policies are more generous and comprehensive.

**Transition countries** - The second piece of new evidence that happiness is positively related to full employment and safety net policies comes from the experience of the transition countries. In this case, there has been a substantial retreat from these policies. Hence one would expect a negative impact on happiness.

Prior to the transition, the typical situation in these countries was one of full employment and a comprehensive social safety net. Here is a description of workers’ conditions pre-transition in three different countries by three different analysts.

**China**
Job rights have until very recently been firmly entrenched in urban China …. State-owned enterprises have …supplied extensive welfare benefits, including housing, medical services, pensions, childcare, and jobs for [grown] children … Almost all state employees, and many in the larger collectives, have thus enjoyed an ‘iron rice bowl’ … lifetime tenure of their job and a relatively high wage in the enterprise representing a ‘mini welfare state’ (Knight and Song, 2005, 16-17).
East Germany

Over the 40 years of its existence, the DDR had developed as a completely different state from the BDR. There was no unemployment, no (open) inflation, low work intensity, free medical services, low prices for housing and public transport (Lumley 1995, 29).

Russia

Before 1989, Russians lived in a country that provided economic security: unemployment was virtually unknown, pensions were guaranteed and provided a standard of living perceived to be adequate, and macroeconomic instability did not much effect the average citizen (Brainerd and Cutler 2005, 125).

The similarity among these descriptions is striking – clearly full employment and a comprehensive safety net was the norm prior to the transition.

The transition brought an end to full employment and the social safety net. Unemployment rates rose from near-zero to two-digit levels (Figure 11). Safety net benefits, which were typically provided through state-owned enterprises, disappeared as workers lost jobs and/or shifted to private firms. The severity in China of the effects of this “re-structuring” of the economy are suggested by the following two quotations from a World Bank document:

By all measures, S.O.E. restructuring had a profound effect on the functioning of the labor market and the welfare of millions of urban workers. Most urban centers experienced a sharp rise in unemployment and a large reduction in labor force participation as many older and discouraged workers left the labor force (World Bank, 2007, 19).

As has been seen, life satisfaction in China over the last two decades
remained constant or perhaps even declined, despite a more than fourfold
multiplication of output and incomes. It seems reasonable to infer that with the
emergence and rise of unemployment, and breakdown of the social safety net, new
concerns arose among workers about such things as jobs and income security, the
availability of health care and pensions, and provision for care of children and the
elderly. Rapid economic growth may have alleviated these concerns by providing
increased employment opportunities, but the net effect was no gain in happiness.

The survey data for East Germany, the former German Democratic Republic,
provide specific evidence of the emergence of job and safety net concerns. These
surveys ask about satisfaction, not only with life in general, but also about
satisfaction with various aspects or “domains” of life, data not available for China.

Between June 1990 (just prior to the transition) and 2004, East Germans’
satisfaction increased with a number of material aspects of life (Table 9). The
marked increase in satisfaction with the environment and availability of goods is
noteworthy. These are two features of life in the GDR that were often spoken of
disparagingly by contemporary observers. All of the other material dimensions of
life in Table 9 also show at least modest improvement.

Counterbalancing these improvements, however, are sizable negative
changes in satisfaction with health, work, and childcare (Table 9). Prior to the
transition, people were assured of jobs and substantial social support. With the
retreat from full employment and a social safety net, concerns regarding these
important aspects of life mounted, and satisfaction correspondingly declined. The
outcome, as in the case of China, was a negative impact on happiness, and no improvement in overall life satisfaction.

The general conclusion from this section is that full employment and safety net policies increase happiness. This is suggested, first, by prior studies in the happiness literature. It is seen here in evidence from European welfare states, where, controlling for GDP per capita, those with more generous and comprehensive socio-economic policies are happier. Finally, it is evidenced in the experience of two transition countries examined here, China and the former GDR. Despite a marked difference in their output trajectories, the two countries exhibit a similar life satisfaction pattern of no long term improvement, resulting from a common retreat from full employment and a comprehensive safety net.

IV. AFFORDABILITY

Incomes are low in many countries throughout the world and promoting economic growth is, in consequence, often viewed as a high policy priority. As has been seen, however, if the goal is to increase happiness, economic growth in itself is unlikely to do the job. Full employment and social support policies will increase happiness, but such policies are often seen as a luxury of higher income nations. Hence, it is essential to ask whether social insurance of the type discussed above is affordable in today's less developed world.

To answer this, let us go back to the origins of social insurance, as identified by historians, in late nineteenth century Germany. Legislation there in 1883
initiated sickness insurance; in 1884, industrial accident insurance; and, in 1889, public pensions.

In the 1880s, Germany’s real GDP per capita in 2005 dollars was about $3200 (Heston, Summers, and Aten 2011). How do the incomes of today’s less developed countries (LDCs) compare with that of Germany in the 1880s? If we take population size into account, about three-fourths of the population of the less developed world lives in countries whose GDP per capita exceeds $3200, and 43 per cent live in countries whose level is $6400 or more, at least double that of Germany in the 1880s (Heston, Summers, and Aten 2011). Most of those living in countries below $3200 are in Sub-Saharan Africa.

Turning from levels of GDP per capita to rates of change, how do growth rates in today’s LDCs compare with the per annum 1.8 per cent growth rate of Germany in the 1880s? The answer is that, on average, today’s LDC growth rate is almost three times that of Germany’s (Table 10). If China and India, large countries with considerably above average growth rates, are excluded, the average growth rates of GDP per capita in LDCs in the major areas of the world are still considerably above the German growth rate of the 1880s, and this includes Sub-Saharan Africa.

In sum, countries accounting for three-fourths of the world’s population have both a higher level and higher growth rate of GDP per capita than Germany in the 1880s, when it initiated social insurance programs. By this measure, social insurance is affordable in most LDCs. Indeed, a number of LDCs are starting to implement various types of social insurance, sometimes with the help of
international organizations\textsuperscript{11}. These programs are typically less than comprehensive, but the same was true of Germany’s initial programs.

V. SUMMARY AND IMPLICATIONS

The answers to the three questions posed in the Introduction can be briefly summarized:

1. Economic growth in itself does not raise happiness. Evidence for a wide range of developed, transition, and developing countries consistently shows that higher growth rates are not accompanied by greater increments in happiness. Even China, with the highest rate of economic growth ever recorded, has no improvement in life satisfaction. Analysts claiming that growth and happiness go together are mistaking the short term positive relation for the long term nil relation, or, in the case of the transition countries, starting from a date after the economy has already collapsed in the course of transition. The time series data make clear that cross section studies are a misleading basis for drawing conclusions about historical experience.

2. Full employment and safety net policies do increase happiness. The evidence for this is, first, prior work in the happiness literature. Second, when one compares European countries with the same macro-economic conditions but different welfare policies, one finds that the set of countries with more generous welfare policies are happier. Finally, in the transition
countries the abandonment of full employment and safety net policies had a negative impact on happiness.

3. Employment and safety net policies are affordable in most countries throughout the world. Among less developed countries, those accounting for three-quarters of LDC population have both a higher level and higher growth rate of GDP per capita than Germany in the 1880s, when it pioneered social insurance programs.

These conclusions do not necessarily mean that economic growth should be abandoned as a policy goal. In principle, economic growth should contribute to greater employment and make safety net policies easier to implement, though this has not been demonstrated here. Clearly there is much more research to be done, but it is evident that the sole promotion of economic growth as a cure-all is not a valid policy solution to raising happiness.

It is important too to note that the present analysis demonstrates the value of subjective well-being measures like happiness and life satisfaction as guides to policy. Output measures lead one to focus on firms and their productivity, while happiness measures lead directly to the lives and personal concerns of individuals. Moreover, happiness and life satisfaction are concepts with which a layman can identify, unlike GDP. Both GDP and subjective well-being have their uses, but policymaker’s preoccupation with GDP has too often led to neglect of the individuals whose welfare is or should be the primary object of policy.
References


Federal Statistical Office of Germany. *Online DatenBank.* Available at: https://www-genesis.destatis.de/genesis/online/data


Heston, A., R. Summers, B. Aten, Penn World Table Version 7.0, Center for International Comparisons of Production, Income and Prices at the University of Pennsylvania, May 2011.


Abbreviations:

SWB: Subjective well-being
GDP: Gross domestic product
LDCs: Less developed countries
WVS: World Values Survey
S-S-W: Sacks, Stevenson, and Wolfers
GDR: German Democratic Republic
TABLE 1

Measures of Subjective Well-Being

1. Happiness (United States General Social Survey): “Taken all together, how would you say things are these days, would you say that you are very happy, pretty happy, or not too happy?” (Coded 3,2,1).

2. Life Satisfaction (World Values Survey): “All things considered, how satisfied are you with your life as a whole these days? Please use this card to help with your answer.”

1 ‘Dissatisfied’ 2 3 4 5 7 8 9 10 ‘Satisfied’

3. Financial Satisfaction (Latinobarometer): “How would you define, in general, the current economic situation of yourself and your family? Would you say that it is…..

1= Very bad; 2=Bad; 3=Regular; 4=Good; 5=Very Good”
<table>
<thead>
<tr>
<th>Country</th>
<th>Date of Earliest LS Observation</th>
<th>GDP index (1989=100)</th>
<th>Unemployment Rate, per cent</th>
</tr>
</thead>
<tbody>
<tr>
<td>Former GDR</td>
<td>1989.5</td>
<td>92</td>
<td>0</td>
</tr>
<tr>
<td>Estonia</td>
<td>1989.5</td>
<td>96</td>
<td>1.6</td>
</tr>
<tr>
<td>Latvia</td>
<td>1989.5</td>
<td>101</td>
<td>2.3</td>
</tr>
<tr>
<td>Lithuania</td>
<td>1989.5</td>
<td>98</td>
<td>3.5</td>
</tr>
<tr>
<td>Belarus</td>
<td>1990</td>
<td>98</td>
<td>0.5</td>
</tr>
<tr>
<td>Russian Fed.</td>
<td>1990</td>
<td>97</td>
<td>0.1</td>
</tr>
<tr>
<td>Slovenia</td>
<td>1992</td>
<td>84</td>
<td>10.1</td>
</tr>
</tbody>
</table>

Source: Economic Commission for Europe 2003, Table B-1, B-5.
**TABLE 3**  
Macro-Economic Indicators, Average for Two Sets of European Welfare States, 2007

<table>
<thead>
<tr>
<th></th>
<th>GDP per capita ($000)</th>
<th>Inflation rate (%/yr)</th>
<th>Unemployment rate (%)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Ultra-Welfare States</td>
<td>34.3</td>
<td>2.1</td>
<td>5.6</td>
</tr>
<tr>
<td>Semi-Welfare States</td>
<td>33.4</td>
<td>2.1</td>
<td>6.6</td>
</tr>
</tbody>
</table>

Semi-Welfare States: France, Germany, Austria, and UK.

<table>
<thead>
<tr>
<th></th>
<th>OECD Income Replacement Rate, 2007 (%)</th>
<th>Scruggs Generosity Index Unemployment Benefits, 2002 (scale, 0-15)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Ultra-Welfare States</td>
<td>38.0</td>
<td>9.9</td>
</tr>
<tr>
<td>Semi-Welfare States</td>
<td>27.4</td>
<td>6.6</td>
</tr>
</tbody>
</table>

TABLE 5
Benefit Generosity of Various Public Policies, Average for Two Sets of Welfare States, 2002

<table>
<thead>
<tr>
<th>Scruggs Generosity Index</th>
<th>Unemployment Benefits (0-15)</th>
<th>Sickness Benefits (0-15)</th>
<th>Pension Benefits (0-17)</th>
<th>Overall Benefits (0-47)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Ultra-Welfare States</td>
<td>9.9</td>
<td>11.4</td>
<td>12.5</td>
<td>33.8</td>
</tr>
<tr>
<td>Semi-Welfare States</td>
<td>6.6</td>
<td>9.2</td>
<td>10.4</td>
<td>26.2</td>
</tr>
</tbody>
</table>

TABLE 6

(Could you please tell me on a scale of 1 to 10 how satisfied you are with each of the following items, where 1 means very dissatisfied and 10 means very satisfied? Your______)

<table>
<thead>
<tr>
<th></th>
<th>Work</th>
<th>Health</th>
<th>Family Life</th>
<th>Life in General</th>
</tr>
</thead>
<tbody>
<tr>
<td>Ultra-Welfare States</td>
<td>8.0</td>
<td>7.9</td>
<td>8.6</td>
<td>8.4</td>
</tr>
<tr>
<td>Semi-Welfare States</td>
<td>7.2</td>
<td>7.4</td>
<td>8.0</td>
<td>7.2</td>
</tr>
</tbody>
</table>

Source: European Foundation, European Quality of Life Survey 2007.
TABLE 7
Respondents’ Ratings of Government Services, Average for Two Sets of European Welfare Countries, 2007

(In general, how would you rate the quality of each of the following PUBLIC services? 1-10 scale)

<table>
<thead>
<tr>
<th>Care of:</th>
<th>Health</th>
<th>Education</th>
<th>Children</th>
<th>Elderly</th>
<th>Public Pension</th>
</tr>
</thead>
<tbody>
<tr>
<td>Ultra-Welfare States</td>
<td>7.4</td>
<td>7.8</td>
<td>7.6</td>
<td>6.5</td>
<td>6.3</td>
</tr>
<tr>
<td>Semi-Welfare States</td>
<td>6.8</td>
<td>6.6</td>
<td>6.5</td>
<td>6.0</td>
<td>5.1</td>
</tr>
</tbody>
</table>

Source: European Foundation, European Quality of Life Survey 2007.
<table>
<thead>
<tr>
<th></th>
<th>Government</th>
<th>Political Parties</th>
<th>Legal System</th>
</tr>
</thead>
<tbody>
<tr>
<td>Ultra-Welfare States</td>
<td>6.3</td>
<td>5.7</td>
<td>7.4</td>
</tr>
<tr>
<td>Semi-Welfare States</td>
<td>5.0</td>
<td>4.2</td>
<td>5.8</td>
</tr>
</tbody>
</table>

Source: European Foundation, European Quality of Life Survey 2007.
### TABLE 9
Satisfaction with Various Life Domains, East Germany, 1990 and 2004
(scale 0-10)

<table>
<thead>
<tr>
<th>Domain</th>
<th>1990</th>
<th>2004</th>
<th>Change 1990 to 2004</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Positive Changes:</strong></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Environment</td>
<td>3.11</td>
<td>6.47</td>
<td>+3.36</td>
</tr>
<tr>
<td>Goods availability</td>
<td>3.16</td>
<td>6.20</td>
<td>+3.04</td>
</tr>
<tr>
<td>Dwelling</td>
<td>6.93</td>
<td>7.36</td>
<td>+0.43</td>
</tr>
<tr>
<td>Standard of living</td>
<td>6.34</td>
<td>6.63</td>
<td>+0.29</td>
</tr>
<tr>
<td>Household income</td>
<td>5.52</td>
<td>5.61</td>
<td>+0.09</td>
</tr>
<tr>
<td><strong>Negative changes:</strong></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Health</td>
<td>6.62</td>
<td>6.20</td>
<td>-0.42</td>
</tr>
<tr>
<td>Work</td>
<td>7.23</td>
<td>6.48</td>
<td>-0.75</td>
</tr>
<tr>
<td>Childcare</td>
<td>7.54</td>
<td>6.48</td>
<td>-1.06</td>
</tr>
<tr>
<td><strong>Overall life satisfaction</strong></td>
<td>6.57</td>
<td>6.55</td>
<td>-0.02</td>
</tr>
</tbody>
</table>

Source: GSOEP (Haisken-DeNew and Frick 2005).
<table>
<thead>
<tr>
<th>Country</th>
<th>Rate (per cent per year)</th>
<th>Region</th>
<th>Rate (per cent per year)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Germany</td>
<td>1.8</td>
<td>East Asia, except China</td>
<td>4.8</td>
</tr>
<tr>
<td></td>
<td></td>
<td>South Asia, except India</td>
<td>3.8</td>
</tr>
<tr>
<td>All LDCs</td>
<td>5.1</td>
<td>Middle East and North Africa</td>
<td>3.0</td>
</tr>
<tr>
<td>China</td>
<td>9.7</td>
<td>Latin America</td>
<td>2.7</td>
</tr>
<tr>
<td>India</td>
<td>6.4</td>
<td>Sub-Saharan Africa</td>
<td>2.7</td>
</tr>
</tbody>
</table>

Source: Heston, Summers, and Aten 2011.
FIGURE 1

Figure 1. "Each Doubling of GDP is Associated with a Constant Increase in Life Satisfaction"
Figure 2. Growth Rate of Life Satisfaction and Real GDP per Capita, 17 Developed Countries (time span, 21-34 years)

Slope: NS (n = 17)
Figure 3. Growth Rate of Life Satisfaction and Real GDP per Capita, 9 Developing Countries
(time span, 15-33 years)
Figure 4. Growth Rate of Life Satisfaction and Real GDP per Capita, 11 Transition Countries (time span, 12-22 years)

Slope: NS (n = 11)
Figure 5. Growth Rate of Life Satisfaction and Real GDP per Capita, 17 Developed, 11 Transition, and 9 Developing Countries (time span, 12-34 years)

Annual Growth Rate of GDP per Capita (%) vs. Annual Change in LS.
Figure 6. Growth Rate of Financial Satisfaction and Real GDP per Capita, 17 Latin American Countries, 1994-2006

Slope: NS (n = 17)
Figure 7. Mean Life Satisfaction, China, Six Series, c. 1990-2010
FIGURE 8

Figure 8. Figure 2 with Single Value for Ireland, 1973-2007, Replaced by Three Sub-Period Values as in Sacks, Stevenson, and Wolfers 2012, Fig. 7
Figure 9. Life Satisfaction and Index of Real GDP, Slovenia, 1992-99
FIGURE 10

Figure 10. Happiness and Index of GDP, Slovenia and Six Countries with Early Life Satisfaction Observations
Figure 11. Unemployment Rate, Specified Country, c. 1990-2010 (percent of labor force)
Captions for Figures:

Figure 1.
Source: The figure and title are reproduced from: Deaton 2008, p. 57. Each circle is a country, with diameter proportional to population.

Figure 2.
Note: The fitted regression is $y = -0.001 + 0.002x$ (adj. $R^2 = 0.006$); t-stats in parentheses.
$(-0.005)$ $(0.31)$
NS here and in subsequent figures means the slope coefficient is not significant at the .05 level.
Source: Easterlin 2010, p. 117.

Figure 3.
Note: The fitted regression is $y = -0.033 + 0.004x$ (adj. $R^2 = 0.168$); t-stats in parentheses.
$(2.24)$ $(-1.19)$
Source: Easterlin 2010, p. 117.

Figure 4.
Note: The fitted regression is $y = -0.025 - 0.009x$ (adj. $R^2 = 0.229$); t-stats in parentheses.
$(2.62)$ $(-1.63)$
Source: Easterlin 2010, p. 119.

Figure 5.
Note: The fitted regression is $y = -0.018 - 0.003x$ (adj. $R^2 = 0.069$); t-stats in parentheses.
$(3.07)$ $(-1.61)$
Source: Easterlin 2010, p. 119.

Figure 6.
Note: The fitted regression is $y = -0.012 - 0.225x$ (adj. $R^2 = -0.05$); t-stats in parentheses.
$(1.42)$ $(0.5)$
Source: Easterlin et al 2010, Table S1.

Figure 7.

Figure 9.
Source: Easterlin 2010, p. 91.

Figure 10.
Figure 11.
FOOTNOTES

1 See e.g., Helliwell et al 2012; Stiglitz, Sen, and Fitoussi 2008

2 Fuchs 1983, 14; McCloskey 1983, 514

3 See also Frey and Stutzer 2002; Veenhoven 1991; Inglehart 2002

4 For details see Easterlin and Sawangfa 2010, Appendices B and C; Easterlin et al 2012, 112-113

5 Chinese Academy of Social Sciences 2011; Knight and Song 2005;,Xu 2011

6 DiTella, MacCulloch, and Oswald 2001; Easterlin et al 2010

7 Easterlin and Sawangfa, 2010, p. 202; Easterlin et al 2010, Figs 3 and 4

8 Guriev and Zhuravskaya 2009; Sanfey and Teksoz 2007; Sacks, Stevenson, and Wolfers 2012; Stevenson and Wolfers 2008

9 Blanchflower and Oswald 2004; Clark et al 2001; Kassenboehner and Haisken-DeNew 2009; Winkelmann and Winkelmann 1998

10 see, e.g., Flavin, Pacek and Radcliff 2011, and references therein