Colombino, Ugo; Narazani, Edlira

Working Paper

What's best for women: Gender based taxation, wage subsidies or basic income?

IZA Discussion Papers, No. 6828

Provided in Cooperation with:
IZA – Institute of Labor Economics

Suggested Citation: Colombino, Ugo; Narazani, Edlira (2012) : What's best for women: Gender based taxation, wage subsidies or basic income?, IZA Discussion Papers, No. 6828, Institute for the Study of Labor (IZA), Bonn

This Version is available at:
https://hdl.handle.net/10419/62461

DISCUSSION PAPER SERIES

IZA DP No. 6828

What's Best for Women: Gender Based Taxation, Wage Subsidies or Basic Income?

Ugo Colombino
Edlira Narazani

August 2012

Forschungsinstitut
zur Zukunft der Arbeit
Institute for the Study
of Labor

What's Best for Women: Gender Based Taxation, Wage Subsidies or Basic Income?

Ugo Colombino
University of Torino
and IZA

Edlira Narazani
University of Torino

Discussion Paper No. 6828
August 2012

IZA

P.O. Box 7240
53072 Bonn
Germany

Phone: +49-228-3894-0
Fax: +49-228-3894-180
E-mail: iza@iza.org

IZA Discussion Paper No. 6828
August 2012

ABSTRACT

What's Best for Women: Gender Based Taxation, Wage Subsidies or Basic Income?*

We use a microeconometric model of household labour supply in order to evaluate, with Italian data, the behavioural and welfare effects of gender based taxation (GBT) as compared to other policies based on different optimal taxation principles. The comparison is interesting because GBT, although technically correct, might face implementation difficulties not shared by other policies that in turn might produce comparable benefits. The simulation procedure accounts for the constraints implied by fiscal neutrality and market equilibrium. Our results support to some extent the expectations of GBT's proponents. However it is not an unquestionable success. GBT induces a modest increase of women's employment, but similar effects can be attained by universal subsidies on low wages. When the policies are evaluated in terms of welfare, GBT ranks first among single women but for the whole population the best policies are subsidies on low wages, unconditional transfers or a combination of the two.

JEL Classification: H2, I3, J2

Keywords: gender based taxation, wage subsidies, basic income, guaranteed minimum income, labour supply, social welfare

Corresponding author:

Ugo Colombino
Department of Economics S. Cognetti De Martiis
University of Torino
Via Po 53
10124 Torino
Italy
E-mail: ugo.colombino@unito.it

* Part of the empirical exercise illustrated in this paper is based on the results of a project financed by the Compagnia di San Paolo during the period 2004-10. For preparing the dataset used in the estimation and simulation of the microeconometric model we used EUROMOD (Ver. 27a). EUROMOD is a tax-benefit microsimulation model for the European Union that enables researchers and policy analysts to calculate, in a comparable manner, the effects of taxes and benefits on household incomes and work incentives for the population of each country and for the EU as a whole. EUROMOD was originally designed by a research team under the direction of Holly Sutherland at the Department of Economics in Cambridge, UK. It is now developed and updated at the Microsimulation Unit at ISER (University of Essex, UK).

1. Introduction

Gender based taxation (GBT), in the form of lower marginal tax rates for women, has recently been proposed by Alesina and Ichino (A&I).[1] According to the authors, GTB would be the best policy in order to improve women's status in the labour market and within the family: in particular their participation rate and income would increase; these effects might also make the policy self-financed thanks to the increase in tax revenue due to higher tax rates for men and higher income for women. The proposal is based on a classical result of second-best optimal taxation theory and on the empirical evidence that the wage elasticity of labour supply is lower for women than for men.[2] Ramsey's inverse elasticity rule then suggests that women's labour income should be taxed at lower marginal rates than men's.[3] A&I, on the basis of their theoretical model with imputed values for the key parameters, conclude that marginal tax rates for women should be about 2/3 of those for men.

There is another theory-based motivation, also mentioned by A&I, giving support to GBT. In general we want to tax the exogenous endowment of people, i.e. the amount of inborn resources (ability, say) that ultimately allow people to attain a certain level of income and welfare. Since the endowment is not directly observable, we typically tax income, which is observable and correlated with the endowment. However income is endogenous, i.e. it depends on people's decisions. This creates an incentive for people to "hide" their own endowment by producing less income. The theory then says that it would be more efficient to tax exogenous characteristics, i.e. something that

[1] Alesina and Ichino (2007). A more complex model is presented in Alesina et al. (2011).
[2] For Italy see Aaberge et al. (1999, 2002).
[3] Ramsey (1927).

people cannot change and yet is correlated with the endowment.[4] Characteristics such as age, height and gender might qualify for this purpose. Mankiw and Weinzierl (2010) investigate – more as an academic exercise than as a serious proposal – a tax differentiated by height and argue that tall taxpayers should be taxed more than short taxpayers, based on the empirical evidence upon the positive correlation between height and wage rate. Kremer (2002) argues that age is also an exogenous variable that contributes to determine individual earnings. Moreover he notes that younger workers have larger labour supply elasticities and therefore they should face lower income tax rates than older workers.[5] Analogously, GBT promises to be more efficient both because it implies lower taxes for the more elastic labour supplied by women and because it shifts part of the tax burden from an endogenous decision (income) to an exogenous characteristic (gender) hypothetically correlated with the productive endowment.[6] As we will see below, microecometric simulations to a certain extent confirm A&I's expectations regarding the effects of GTB on female participation and income. However GTB presents some problems when it comes to the implementation. First, the differential in gender-specific labour supply elasticities mostly regards married women: single women's elasticities are more similar to men's (whether married or single). Second, labour supply elasticity is not an exogenous characteristic: it varies with the amount of labour, with income level etc. The optimal adjustment of tax rates differentials might require a sophisticated fine-tuning and more or less frequent changes. More generally, GBT conflicts with a principle of universality that is

[4] A version of this principle is known in the tax literature as "tagging" (Akerlof 1978).
[5] See also Weinzierl (2011).
[6] Ichino and Moretti (2009) give an interesting contribution to the analysis of the issue of the correlation between gender and productive endowment.

intrinsically attached to the institution of personal income taxation: besides being a more or less efficient tool to finance public expenditure, income taxation is also viewed as a certificate of citizenship. This is a political constraint, not a technical one, but it is likely to become important in view of a hypothetical implementation of the GBT proposal.[7] It is therefore interesting to investigate whether other reforms might bring similar benefits to those brought by GBT while avoiding its implementation problems.

As mentioned above, the idea of gender based taxation is rooted in optimal taxation theory. However the same theory contains other and possibly alternative arguments that might be competitive in view of the same purposes addressed by gender based taxes. In this paper – besides gender based taxes – we will consider two of these ideas.

The first one is again a second-best argument. Labour supply elasticity also differs with respect to income: high (low) income people respond less (more) to changes in the wage rate.[8] Income is endogenous, so the analysis is more complicated than with exogenous characteristics such as gender, age or height. However, under certain conditions and to a certain extent, the same principle might apply: higher income should be taxed more than lower incomes.[9] Of course this looks like plain progressive taxation, but the motivation here is an efficiency one: so that we end up with the nice result that progressive taxation is good both for distributive justice and for efficiency. Moreover, since more women than men are likely to belong to low income brackets, a

[7] Differentiated taxes based on height would obviously face the same problem as gender-based taxation. Instead age-based taxation might still be judged as consistent with a universality principle, since every citizen goes through different ages.
[8] Aaberge et al. (1999, 2002).
[9] Diamond and Saez (2011)

sufficient degree of progressivity might serve the same purposes of gender based taxation although maintaining the character of a universal rule.

The second recipe might be interpreted as inspired by a first-best optimal taxation result, which states that the most efficient policies to redistribute income are lump-sum transfers (rather than differential taxes or prices). The policies of Basic Income or Guaranteed Minimum Income, especially in their non mean-tested versions (Unconditional Basic income, Citizen's Income etc.), do not exactly implement a lump-sum transfer but are somehow close to the idea of minimizing the distortions.

In this paper we evaluate and compare the behavioural and welfare effects of various reforms inspired by the ideas of: i) gender based taxation; ii) subsidies on low wage rates; (iii) basic income. We use a microeconometric model of labour supply (fully described in Colombino 2011) that simulates the choices of an Italian sample composed of couple and single households given the budget sets implied by the different reforms. The simulation procedure guarantees the fiscal neutrality of the reforms and also accounts for the constraints implied by equilibrium on the labour market by using a new method specifically appropriate for the microeconometric model used (Colombino 2012).

Section 2 and the Appendix describe the alternative reforms. Section 3 explains the simulation procedure and the methodology adopted for the social evaluation of the policies. Section 4 illustrates the results and Section 5 contains the concluding remarks.

2. The policies

Theoretical and empirical analyses suggest that the current Italian system of taxation and income support is defective with respect to both efficiency goals (e.g. minimizing distortions and favouring productive labour mobility) and equity goals (e.g. reducing poverty and economic insecurity).[10] More specifically, there is evidence that it creates distortions unfavourable to female labour market participation (Colonna and Marcassa 2011). Elsewhere (Aaberge et al. 2004, Colombino 2012) we have analysed various possible reforms that promise to be welfare improving as compared to the current system.

In this note we compare GBT and some of those reforms more specifically from the perspective of improving women's condition.

Some reforms are specified in terms of a "threshold" $G = aP\sqrt{N}$ where

N = total number of components of household *n*;

P = median $\left(C/\sqrt{N}\right)/2$ = Poverty Line;

C = total net available income (current) of the household;

$a \in [0,1]$ is a "coverage" rate, i.e. what proportion of the poverty line is covered by G.

For example, G=0.5$P\sqrt{3}$ means that for a household with 3 components the threshold is ½ of the Poverty Line times the equivalence scale $\sqrt{3}$.[11] For the reforms that depend on G we simulate three versions with a = 1, 0.75, 0.50.

[10] See for example Onofri (1997), Baldini et al. (2002), Boeri and Perotti (2002) and Sacchi (2005). A first microeconometric evaluation of alternative reforms of the Italian tax-transfer system was done by Aaberge et al. 2004). In March 2012 the Italian Government has designed a reform of the income support institutions, at the moment under discussion by the Parliament. The reform is being declared as inspired by more universalistic principles and it contains indeed some moves toward those directions.

[11] The "square root scale" is one of the equivalence scales commonly used in OECD publications.

Gender based taxation (GBT). This is a basic version of the policy proposed by A&I. We consider a simplified version of the current tax rule, where the marginal tax rates applied to labour earnings are applied to total personal income.[12] We then multiply the marginal tax rates by two different coefficients τ_F (for females) and τ_M (for males), with $\tau_F < \tau_M$, so that the total net tax revenue remains the same as under the current system. The result is a gender-specific tax rule. In practice we start from some initial values of the coefficients τ_F and τ_M and run the microeconometric model that simulates the labour supply choices and the total net tax revenue; the process is iterated by adjusting the value of the coefficients τ_F and τ_M until the public budget constraint is satisfied.[13]

Wage Subsidy (WS). Each individual receives a 10% subsidy on the gross hourly wage and she/he is not taxed as long as her/his gross income (including the subsidy) does not exceed *G* if single or *G/2* if partner in a couple. This policy can be interpreted as exploiting the fact that the labour supply elasticities appear to be inversely related to household income. In this case, the progressivity of the tax schedule is reinforced by a subsidy on low wage rates. The policy is also close to various in-work benefits or tax-credits reforms introduced for example in the USA (Earned Income Tax Credit), in the UK (In-Work Benefits) and in Sweden.[14]

Guaranteed Minimum Income (GMI). Each individual receives a transfer equal to $G - I$ if single or $G/2 - I$ if partner in a couple provided $I < G$ (or $I < G/2$), where I denotes individual gross income. Taxes are applied to $I - G$ (or $I - G/2$). This is the standard conditional (or means-tested) income support mechanism.

[12] In the true current system some incomes (e.g. capital income) are taxed according to a different rule.
[13] Actually there are many solutions: we choose the one that maximizes the Social Welfare function defined in Section 3.
[14] Many authors have recently analysed or suggested in-work-benefits policies for Italy (Colonna and Marcassa 2011, Figari 2011, De Luca et al. 2012)

Unconditional Basic Income (UBI). Each individual receives an unconditional (untaxed) transfer equal to *G* if single or *G/2* if partner in a couple. It is the basic version of the system discussed for example by Van Parijs (1995) and also known in the policy debate as "citizen income" or "social dividend" (Meade 1995; Van Trier 1995). Taxes are applied to the individual gross income *I*.

Last, we also consider policies that combine wage subsidies and transfers: **GMI&WS** and **UBI&WS** are mixed mechanisms where the GMI or UBI transfer is complemented by the wage subsidy WS. For these mixed policies the threshold *G* is redefined as $0.5G$.[15]

As with GBT, in all the above policies WS, GMI, UBI, GMI&WS and UBI&WS the tax rule replicates a simplified version of the current system where the labour income marginal tax rates (common to both females and males – differently from GBT) are applied to the whole income and proportionally adjusted according to a multiplicative constant τ. The parameter τ is used in the simulation as a calibrating device in order to fulfil the public budget constraint.

Under the reforms, all the transfers and benefits envisaged by the current system are cancelled. Instead the contributions paid toward the current policies remain as a source of financing of the new policies.

A more detailed description of the tax-transfer rules under the various reforms is provided in the Appendix and in Colombino (2012).

3. The simulation and evaluation procedure

[15] A mixed system close to GMI+WS has been proposed in Italy by De Vincenti and Paladini (2009).

In order to simulate and evaluate the effects of the reforms we use a microeconometric model of household labour supply that simulates the new labour supply choices made by the households given the new incentives and constraints implied by the different hypothetical reforms. The model is similar to the one used in Colombino et al. (2010) and it is fully explained in Colombino (2011). The estimation of the model and the policy simulations are based on a sample of couple and single households from the Bank-of-Italy's Survey of Household Income and Wealth (SHIW) for the year 1998.[16] Both partners of couple households and heads of single households are aged 20 – 55 and are wage employed, self-employed, unemployed or inactive (students and disabled are excluded). As a result of the above selection criteria we are left with 2955 couples, 366 single females and 291 single males.

Each reform defines a new budget constraint for each household. The simulation consists of running the model after replacing the current budget constraint with the reformed one. The procedure adopted in this paper has two distinctive features that are not common in the tax reform literature. First, the reforms are simulated under the constraint of being fiscally neutral, i.e. each reform generates the same total net tax revenue as the current 1998 system. This requires a two-level simulation procedure. At the "low" level, household choices are simulated given the values of the tax-transfer parameters. At the "high" level, the tax parameters τ, τ_F and τ_M (defined in Section 2) are calibrated so that the total net tax revenue remains constant. Second, the simulation is conducted under equilibrium conditions for different hypothetical values of the elasticity

[16] More recent surveys are of course available. However, the years following 2000 envisage a more turbulent macroeconomic scenario with respect 1998. In any case, the analysis presented in this paper is a comparative statics exercise: it concerns the evaluation and design of institutions, i.e. policies that should be assumed to stay for a relatively long period; as a counterpart, preferences should be assumed to be stable.

of the demand for labour. We adopt a procedure that is specifically appropriate for the microeconometric model and makes the simulation results consistent with a comparative statics interpretation of the results (Colombino 2012).[17] The standard procedure adopted in tax reform simulation when using microeconometric models of labour supply consists of ignoring market equilibrium. When instead equilibrium is taken into account the reform induces a new location of the labour supply curve. Therefore a new equilibrium is determined by the intersection of the new labour supply curve and the labour demand curve (assumed to be unchanged). The changes in the new equilibrium employment and the new equilibrium wage depend on the wage elasticity of labour demand (say η): if η = 0, employment does not change and the whole effect of the reform is absorbed by a change in the wage rate; if $\eta = -\infty$, the wage rate does not change and the whole effect is absorbed by the change in employment; for values of η lower than 0 and greater than $-\infty$, both wage rates and employment change and the closer η is to $-\infty$ the larger will be the employment change relative to the wage change. The empirical evidence upon η suggests values around -0.5 or -1.0. The results reported here are obtained under the assumption that $\eta = -1$.[18] Besides the 16 alternative reforms we also simulate a tax-transfer system that we call **S-Current**. It is the same true current system, but the tax rule is given a simplified representation as in the reforms: namely, we apply the labour income marginal

[17] The procedure adopted here is different from the one proposed by Creedy and Duncan (2005), which would not be consistent with the specification of our microeconometric model.

[18] Simulation results for the policies GMI, UBI, WS, GMI&WS and UBI&WS with η = 0, -0.5, -1.0, $-\infty$, are reported in Colombino (2011, 2012).

tax rates to the whole personal income, while in the true current system some incomes (e.g. capital income) are taxed according to a different rule. Therefore we compare what would happen with this system and with the reforms under the same equilibrium conditions. We think this procedure is preferable to the standard one consisting of comparing the observed *status quo* to the reforms.[19]

For the evaluation of the reforms, besides various behavioural and fiscal effects, we also compute the value of the Gini Social Welfare (GSW) function, i.e.: (*Average Individual Welfare*) × (1 – *Gini index of the distribution of Individual Welfare*). Individual Welfare is the money-metric equivalent of the maximum attainable utility level as estimated by the microeconometric model.[20]

4. Results

Tables 1 – 4 report some results of the simulations. The policies are identified by the acronym in the first column. Apart from GBT and S-Current, the other acronyms denote the income support mechanism and the coverage parameter as defined in Section 3. For example, UBI-75 denotes a policy where the income support mechanism is UBI and G is 75% of the Poverty line.

In Table 1 the policies are ranked in descending order (the best one at the top) according to the GSW function defined in Section 3. The evaluation concerns the whole sample (couples, single females, and single males). Among the five best policies, two belong to the UBI type, two belong to the WS type and one (actually the first best) is a

[19] The results reported in Colombino (2011) are in part different from the ones reported here since the current system is defined there as the observed *status quo*.
[20] More details on the social welfare evaluation procedure are provided by Colombino (2011). See also King (1983), Aaberge (2007), Aaberge and Colombino (2011, 2012). The Gini Social Welfare function is also analogous to the Sen (1976) Index: (Average Income) × (1 – Gini index of income distribution).

mixed type UBI&WS. Table 1 definitely speaks in favour of unconditional universal transfers (UBI) or universal subsidies on low wage rates (WS) or – even better – a combination of the two principles (UBI&WS).[21]

We also note that GBT ranks better than the current system (S-Current) but is dominated by the other reforms. This judgement, however, is based on the GSW function and concerns the whole sample. The GBT reform focuses on the effects upon women's employment, income and welfare. Tables 2-4 address more specifically GBT's focus. Table 2 ranks the policies according to employment (average annual hours of work). The first two columns concern the whole sample and are reported as reference information. The other columns concern women's employment as partners in couples (where WS policies are best) or as singles (where GBT ranks first). A&I's expectations are confirmed, although the WS policies obtain very similar results. Overall, the employment effects are small. The equilibrium simulation procedure contributes to the modest employment effect even with GBT or WS: lower taxes or wage subsidies shift the female supply curve to the right, but the labour demand curve pushes down the equilibrium wage and moderates the increase in employment. Table 3 (net income) to a large extent replicates the ranking of Table 2. A somewhat new result is the large effect of GBT on single women's net income: however, when read together with the small increase in employment, this result appears more as a rent rather than an incentive effect. Table 4 presents the policy rankings according to the percentage of winners (in terms of Individual Welfare as defined in Section 3) in the whole sample and among couples and single women. GBT performs very well among single women but not so well among

[21] These results are close to what Colonna and Marcassa (2011) find, since their in-work subsidies policy is not far from WS or UBI+WS.

couples and in the whole sample (where essentially the same ranking of Table 1 is confirmed).

5. Conclusions

We have used a microeconometric model of household labour supply in order to evaluate, with Italian data, the behavioural and welfare effects of gender based taxation as compared to other policies based on different optimal taxation principles. This comparison is interesting because in our view the main implementation problem with GBT is the violation of the universality of personal income taxation. The results give support to A&I's expectations concerning the effects on women's employment and income but we cannot declare an unquestionable success for GBT. First, the employment effect is modest. The effect on income is large for single women, but when read together with the small employment effect it appears more as a rent than as a reward to effort. Second, similar – and in some case even better – effects can be attained by WS policies (based on a different kind of tax-subsidy discrimination). Third, when a general social welfare evaluation criterion (GSW) is adopted for the whole sample, the best policies (UBI&WS, UBI, WS) are universalistic and based on unconditional transfers (UBI) or subsidies on low wages (WS) or both (UBI&WS). It might be argued that we might obtain even better results with a combination of UBI&WS policies with GBT. However, the specific message of the results presented in this paper is that GBT, although technically correct, might face "political economy" difficulties not shared by other policies that in turn are able to produce comparable benefits.

Two limitations of our analysis must be noted at this point. First, the microeconometric model of labour supply adopts a unitary approach, i.e. we assume that the household maximizes a utility function that represents the aggregate preferences of all the members. This approach implies that we cannot separately identify the welfare gain or losses of couples' female partners. It might then be argued that the gains received from GBT by women living in a couple are larger than those suggested by Table 4 according to the results on winners among couples. However, the men in the same couples are losers due to their higher marginal tax rates and the resources are shared within the couple: if the sharing parameter remains close to .5 (as the collective models of household behaviour typically estimate[22]), the welfare level of married women is reasonably approximated by the welfare level of couples. It remains true that we are not able to identify a possible change in the sharing rule due to a higher level of women's employment and income.[23] The second possible limitation concerns the weak employment response obtained in the policy simulation. We have already noted how the equilibrium simulation contributes to this result. Moreover, our model accounts for the quantity constraints faced by the households and – at least in part – the weak supply effects might be due to the limited flexibility of the labour market prevailing in the survey year (1998). More recent datasets, reflecting a more varied menu of choices on the labour market, might produce a somewhat different picture.[24]

[22] See for example Cherchye et al. (2012).
[23] We are currently working on a non-unitary model of household labour supply.
[24] A more complex model estimated on 2008 data is currently under construction.

Table 1. Policies ranked according to GSW function. Whole sample.

	GSW gain	Net Income	Employment		TMTR		Winners
			Females	Males	Females	Males	
UBI&WS-75	1248	26496	1007	2042	50.7		69
UBI-50	1236	26388	1003	2041	51.7		66
UBI-75	1224	26232	994	2038	55.8		61
WS-50	1200	26676	1019	2046	47.0		72
UBI&WS-50	1200	26508	1011	2044	49.7		70
WS-75	1140	26616	1019	2046	47.0		70
UBI-100	1140	26040	985	2034	60.4		57
GMI&WS-50	1068	26496	1011	2045	48.0		68
GMI&WS-75	1068	26472	1008	2043	48.8		67
WS-100	1056	26580	1018	2044	48.4		68
GMI-50	960	26400	1004	2043	46.2		64
GMI-75	876	26304	995	2041	47.9		58
UBI&WS-100	852	26220	1000	2038	53.5		57
GMI&WS-100	852	26304	1003	2041	51.2		60
GMI-100	612	26076	985	2037	51.8		48
GBT	96	27012	1017	2046	38.4	46.1	56
S-Current	---	26772	1010	2047	44.0		---

Note to Table 1

GWS gain: average annual money-metric gain (computed according to the GWS function) with respect to the current system (S-Current) (Euros translated from 1998 *Lire*).

Net Income: average annual net available income (Euros translated from 1998 *Lire*).

Employment: average annual hours worked, including zero hours for the non-participants. Annual hours are computed by conventionally multiplying weekly hours times 52.

TMTR: top marginal tax rate(s).

Winners: percentage of households whose Individual Welfare (Section 3) increases with respect to the current system (S-Current).

Table 2. Policies ranked according to women's employment.

All		Couples		Single women	
WS-50	1019	**WS-50**	954	**GBT**	1545
WS-75	1019	**WS-75**	954	**WS-100**	1544
WS-100	1017	**WS-100**	953	**WS-50**	1544
GBT	1017	**GBT**	952	**WS-75**	1543
GMI&WS-50	1011	**UBI&WS-50**	948	**S-Current**	1540
UBI&WS-50	1011	**GMI&WS-50**	948	**GMI&WS-50**	1525
S-Current	1010	**UBI&WS-75**	946	**UBI&WS-50**	1518
GMI&WS-75	1008	**GMI&WS-75**	945.	**GMI&WS-75**	1514
UBI&WS-75	1007	**S-Current**	945	**UBI&WS-75**	1504
GMI-50	1004	**GMI-50**	943	**GMI&WS-100**	1500
UBI-50	1003	**UBI-50**	942	**GMI-50**	1499
GMI&WS-100	1003	**GMI&WS-100**	941	**UBI-50**	1493
UBI&WS-100	1000	**UBI&WS-100**	940	**UBI&WS-100**	1487
GMI-75	995	**UBI-75**	936	**GMI-75**	1470
UBI-75	994	**GMI-75**	936	**UBI-75**	1466
UBI-100	985	**UBI-100**	929	**GMI-100**	1440
GMI-100	985	**GMI-100**	928	**UBI-100**	1438

Note to Table 2

Employment: average annual hours worked, including zero hours for the non-participants. Annual hours are computed by conventionally multiplying weekly hours times 52.

Table 3. Policies ranked according to net income.

All		Couples		Single women	
GBT	27012	**WS-75**	27744	**GBT**	24204
S-Current	26772	**WS-50**	27720	**S-Current**	21912
WS-50	26676	**GMI&WS-50**	27672	**UBI-100**	21312
WS-75	26616	**WS-100**	27636	**UBI-75**	20844
WS-100	26580	**UBI&WS-50**	27624	**UBI&WS-75**	20568
UBI&WS-50	26508	**GMI-50**	27612	**UBI-50**	20424
UBI&WS-75	26496	**GMI&WS-75**	27588	**WS-50**	20316
GMI&WS-50	26496	**GBT**	27540	**UBI&WS-100**	20316
GMI&WS-75	26472	**UBI&WS-75**	27504	**WS-100**	20232
GMI-50	26400	**UBI-50**	27444	**GMI-100**	20208
UBI-50	26388	**GMI-75**	27444	**UBI&WS-50**	20052
GMI-75	26304	**GMI&WS-100**	27432	**GMI&WS-75**	19968
GMI&WS-100	26304	**S-Current**	27408	**GMI-75**	19968
UBI-75	26232	**UBI&WS-100**	27264	**WS-75**	19944
UBI&WS-100	26220	**UBI-75**	27216	**GMI&WS-100**	19848
GMI-100	26076	**GMI-100**	27180	**GMI&WS-50**	19680
UBI-100	26040	**UBI-100**	26940	**GMI-50**	19548

Note to Table 3

Net Income: average annual net available income (Euros translated from 1998 *Lire*).

Table 4. Policies ranked according to the percentage of winners.

All		Couples		Single women	
WS-50	72	**WS-50**	87	**GBT**	96
WS-75	70	**WS-75**	86	**UBI-100**	66
UBI&WS-50	70	**UBI&WS-50**	83	**UBI-75**	55
UBI&WS-75	69	**WS-100**	83	**GMI-100**	47
WS-100	68	**GMI&WS-50**	83	**UBI&WS-100**	42
GMI&WS-50	68	**GMI&WS-75**	81	**UBI-50**	42
GMI&WS-75	67	**UBI&WS-75**	80	**UBI&WS-75**	36
UBI-50	66	**GMI-50**	77	**GMI-75**	35
GMI-50	64	**UBI-50**	76	**GMI&WS-100**	24
UBI-75	61	**GMI&WS-100**	70	**GMI-50**	17
GMI&WS-100	60	**UBI-75**	68	**UBI&WS-50**	16
GMI-75	58	**GMI-75**	67	**GMI&WS-75**	15
UBI&WS-100	57	**UBI&WS-100**	64	**WS-100**	3
UBI-100	57	**UBI-100**	61	**WS-50**	3
GBT	56	**GBT**	55	**GMI&WS-50**	2
GMI-100	48	**GMI-100**	53	**WS-75**	0

Note to Table 4

Winners: percentage of households whose Individual Welfare (Section 3) increases with respect to the current system (S-Current).

References

Aaberge, R. (2007) Gini's Nuclear Family, *Journal of Economic Inequality*, 5 (3), 305-322.

Aaberge, R. and U. Colombino (2011) Empirical Optimal Income Taxation: A Microeconometric Application to Norway, Working Paper CHILD n. 16/2011, www.child-centre.unito.it/papers/child17_2011.pdf.

Aaberge, R. and U. Colombino (2012) Designing Optimal Taxes with a Microeconometric Model of Labour Supply, *Scandinavian Journal of Economics* (forthcoming).

Aaberge, R., Colombino, U. and S. Strøm (1999) Labour Supply in Italy: An Empirical Analysis of Joint Household Decisions, with Taxes and Quantity Constraints, *Journal of Applied Econometrics*, 14, 403-422.

Aaberge, R., U. Colombino and S. Strøm (2004) Do More Equal Slices Shrink the Cake? An Empirical Evaluation of Tax-Transfer Reform Proposals in Italy, *Journal of Population Economics*, 17(4), pp. 767-785.

Aaberge, R., Colombino, U. and T. Wennemo (2002) Heterogeneity in the elasticity of labor supply in Italy and some policy implications, WP CHILD No. 20, http://www.child-

centre.unito.it/papers/child17_2002.pdf

Akerlof, G. (1978) The Economics of 'Tagging' as Applied to the Optimal Income Tax, Welfare Programs, and Manpower Planning, *American Economic Review*, 68, 8-19.

Alesina, A. and A. Ichino (2007) Gender based taxation, www2.dse.unibo.it/dsa/seminari/305/alesina_ichino.pdf.

Alesina, A, Ichino, A. and L. Karabarbounis (2011) Gender based taxation and the division of family chores, *American Economic Journal: Economic Policy*, 3, 1 - 40.

Baldini, M., Bosi, P. and S. Toso (2002) Targeting Welfare in Italy: Old Problems and Perspectives of Reform, *Fiscal Studies*, 23, 51-75.

Blundell, R. And A. Shephard (2012) Employment, Hours of Work and the Optimal Taxation of Low Income Families, *Review of Economic Studies* (forthcoming).

Boeri, T. and R. Perotti (2002) *Meno pensioni, più Welfare*, Il Mulino, Bologna.

Busilacchi, G. (2008) The different regimes of minimum income policies in the enlarged Europe, Proceedings of BIEN 12th International Conference, 20-21 June 2008, Dublin.

Cherchye, L., De Rock, B., Lewbel, A. and F. Vermeulen (2012) Sharing Rule Identification for General Collective Consumption Models, IZA Discussion Papers No. 6571, Institute for the Study of Labor.

Colombino, U. (2011) Designing a universal income support mechanism in Italy. An exploratory tour, Department of Economics Cognetti De Martiis, Working Paper No. 12/2011, www.de.unito.it/web/member/segreteria/WP/2011/12_WP_Colombino.pdf.

Colombino, U. (2012) Equilibrium simulation with microeconometric models. A new procedure with an application to income support policies, Department of Economics Cognetti De Martiis, Working Paper No. 09/2012, www.de.unito.it/web/member/segreteria/WP/2012/9_WP_Colombino.pdf.

Colombino, U., M. Locatelli, E., Narazani and C. O'Donoghue (2010) Alternative Basic Income Mechanisms: An Evaluation Exercise with a Microeconometric Model, *Basic Income Studies*, 5(1).

Colonna, F. and S. Marcassa (2011) Taxation and Labor Force Participation: The Case of Italy, mimeo, Bank of Italy.

Creedy, J. and A. Duncan (2005) Aggregating Labour Supply and Feedback Effects in Microsimulation, *Australian Journal of Labour Economics*, 8(3), 277-290.

De Luca, G., Rossetti, C. And D. Vuri (2012) In-work benefit policies for Italian married couples: design and labor supply effects, mimeo, ISFOL.

De Vincenti, C. and R. Paladini (2009) Personal Income Tax Design for Italy: Lessons from the Theory, *Rivista Italiana degli Economisti*, XIV, 1, 7-46.

Diamond, P. and E. Saez (2011) The Case for a Progressive Tax: From Basic Research to Policy Recommendations, *Journal of Economic Perspectives*, 25(4), 165–90.

Figari, F. (2011) From housewives to independent earners: Can the tax system help Italian women to work?, ISER Working Paper No. 2011-15.

Kremer, M. (2002) Should Taxes be Independent of Age, Working Paper, Harvard University.

King, M. (1983) Welfare Analysis of Tax Reforms Using Household Data, *Journal of Public Economics*, 21, 183-214.

Ichino, A. and E. Moretti (2009) Biological Gender Differences, Absenteeism and the Earning Gap, *American Economic Journal: Applied Economics*, 1(1) 183-218.

Mankiw, N. G. and M. C. Weinzierl (2010) The Optimal Taxation of Height: A Case Study of Utilitarian Income Redistribution, *American Economic Journal: Economic Policy* 2(1), 155-176.

Meade, J.E. (1995), *Full Employment Regained?*, Cambridge University Press, Cambridge.

Onofri, P. (Ed.) (1997), *Relazione finale della Commissione per l'analisi delle compatibilità macroeconomiche della spesa sociale*, Roma, Presidenza del Consiglio dei Ministri.

Ramsey, F. (1927) A Contribution to the Theory of Taxation, *Economic Journal*, 47-61.

Sacchi, S. (2005) Reddito minimo e politiche di contrasto alla povertà in Italia, *Rivista del Diritto e della Sicurezza Sociale*, 4, 467-509.

Sen, A. (1976) Real National Income, *Review of Economic Studies*, 43(1), 19-39.

Van Parijs, P. (1995) *Real Freedom for All*, Oxford, Oxford University Press.

Van Trier, W. (1995) Every One a King, Department of Sociology, Katholieke Universiteit Leuven.

Weinzierl, M. C. (2011) The Surprising Power of Age-Dependent Taxes, *Review of Economic Studies*, 78(4), 1490-1518.

Appendix

The reforms

Tables A1 and A.2 specify net available income as a function of taxable income under the reforms.

Definitions:

$x_F = w_F h_F$ = female gross earnings; $x_M = w_M h_M$ = male gross earnings; $x = x_F + x_M$

y_F = female unearned gross income; y_M = male unearned gross income

m = other household net income

S_F = social security contributions (female); S_M = social security contributions (male); $S = S_F + S_M$

$I_F = x_F + y_F - S_F =$ taxable income (female); $I_M = x_M + y_M - S_M =$ taxable income (male);

$I = I_F + I_M$

P = poverty line

N = number of people in the household

$G = \alpha P\sqrt{N}$ with α = 1, 0.75, 0.50 (defined Section 2)

$C_F =$ net available income (female); $C_M =$ net disposable income (male); $C = m + C_F + C_M$

T = taxes paid by the household

B = benefits or transfers received by household

q = average propensity to consumption

r = average VAT rate

ω = proportional subsidy on the gross wage rate

$\varphi(.)$ = tax rule under the not-gender-based reforms

$\varphi_F(.), \varphi_M(.)$ = tax rules under GBT.

The current marginal tax rates are as follows:

Income Brackets	Marginal Tax Rates
0 – 7.7	18
7.7 – 15.5	26
15.5 – 31	33
31 – 69.7	39
> 69.7	45

Income brackets (originally in Italian *Lire*) are expressed in thousands of Euros.

Under the 1998 system the above rates are applied to personal incomes with some exceptions: for example capital income is taxed differently. Under the reforms, the income brackets are kept unchanged and the marginal tax rates – proportionally adjusted (as explained in Section 3) in order to satisfy the public budget constraint – are applied to the whole personal income. The current system also envisages deductions, allowances and benefits. Under the reforms (except for GBT) all current deductions, tax credits and benefits are cancelled.

Public Budget Constraint: $\sum T^1 - \sum B^1 + r\sum qC^1 + \sum S^1 = \sum T^0 - \sum B^0 + r\sum qC^0 + \sum S^0$

where the superscript R denotes a generic reform and the superscript 0 denotes the current system.

Table A.1. Net available income as a function of taxable income - Couples

GBT	$C_F = \varphi_F(I_F) +$ current transfers and benefits $C_M = \varphi_M(I_M) +$ current transfer and benefits
GMI	$C_F = \begin{cases} G/2 \text{ if } I_F \le G/2 \\ G/2 + \varphi\left(I_F - G/2\right) \text{ if } I_F > G/2 \end{cases}$ $C_M = \begin{cases} G/2 \text{ if } I_M \le G/2 \\ G/2 + \varphi\left(I_M - G/2\right) \text{ if } I_M > G/2 \end{cases}$
UBI	$C_F = G/2 + \varphi(I_F)$ $C_M = G/2 + \varphi(I_M)$
WS	$C_F = \begin{cases} \left(I_F + \omega x_F\right) \text{ if } \left(I_F + \omega x_F\right) \le G/2 \\ G/2 + \varphi\left(\left(I_F + \omega x_F\right) - G/2\right) \text{if } \left(I_F + \omega x_F\right) > G/2 \end{cases}$ $C_M = \begin{cases} \left(I_M + \omega x_M\right) \text{ if } \left(I_M + \omega x_M\right) \le G/2 \\ G/2 + \varphi\left(\left(I_M + \omega x_M\right) - G/2\right) \text{if } \left(I_M + \omega x_M\right) > G/2 \end{cases}$
GMI+WS	$C_F = \begin{cases} 0.5G/2 \text{ if } \left(I_F + \omega x_F\right) \le 0.5G/2 \\ \left(I_F + \omega x_F\right) \text{ if } 0.5G/2 < \left(I_F + \omega x_F\right) \le G/2 \\ G/2 + \varphi\left(\left(I_F + \omega x_F\right) - G/2\right) \text{if } \left(I_F + \omega x_F\right) > G/2 \end{cases}$ $C_M = \begin{cases} 0.5G/2 \text{ if } \left(I_M + \omega g_M\right) \le 0.5G/2 \\ \left(I_M + \omega x_M\right) \text{ if } 0.5G/2 < \left(I_M + \omega x_M\right) \le G/2 \\ G/2 + \varphi\left(\left(I_M + \omega x_M\right) - G/2\right) \text{if } \left(I_M + \omega x_M\right) > G/2 \end{cases}$
UBI+WS	$C_F = \begin{cases} 0.5G/2 + (\mathrm{I}_F + wx_F) \text{ if } (\mathrm{I}_F + wx_F) \le 0.5G/2 \\ 0.5G/2 + \varphi(I_F + wx_F) \text{ if } (I_F + wx_F) > 0.5G/2 \end{cases}$ $C_M = \begin{cases} 0.5G/2 + (\mathrm{I}_M + wx_M) \text{ if } (\mathrm{I}_M + wx_M) \le 0.5G/2 \\ 0.5G/2 + \varphi(I_M + wx_M) \text{ if } (I_M + wx_M) > 0.5G/2 \end{cases}$

Table A.2. Net available income as a function of taxable income - Singles

GBT	$C_F = \varphi_F(I_F) +$ current transfers and benefits $C_M = \varphi_M(I_M) +$ current transfer and benefits
GMI	$C = \begin{cases} G \text{ if } I \le G \\ G + \varphi(I - G) \text{ if } I > G \end{cases}$
UBI	$C = G + \varphi(I)$
WS	$C = \begin{cases} (I + \omega x) \text{ if } (I + \omega x) \le G \\ G + \varphi((I + \omega x) - G) \text{if } (I + \omega x) > G \end{cases}$
GMI+WS	$C = \begin{cases} 0.5G \text{ if } (I + \omega x) \le 0.5G \\ (I + \omega x) \text{ if } 0.5G < (I + \omega x) \le G \\ G + \varphi((I + \omega x) - G) \text{if } (I + \omega x) > G \end{cases}$
UBI+WS	$C = \begin{cases} 0.5G + (\mathrm{I} + wx) \text{ if } (\mathrm{I} + wx) \le 0.5G \\ 0.5G + \varphi(I_F + wx_F) \text{ if } (I_F + wx_F) > 0.5G \end{cases}$