

Hrung, Warren B.; Seligman, Jason S.

Working Paper

Responses to the financial crisis, treasury debt, and the impact on short-term money markets

Staff Report, No. 481

Provided in Cooperation with:
Federal Reserve Bank of New York

Suggested Citation: Hrung, Warren B.; Seligman, Jason S. (2011) : Responses to the financial crisis, treasury debt, and the impact on short-term money markets, Staff Report, No. 481, Federal Reserve Bank of New York, New York, NY

This Version is available at:

<https://hdl.handle.net/10419/60974>

Standard-Nutzungsbedingungen:

Die Dokumente auf EconStor dürfen zu eigenen wissenschaftlichen Zwecken und zum Privatgebrauch gespeichert und kopiert werden.

Sie dürfen die Dokumente nicht für öffentliche oder kommerzielle Zwecke vervielfältigen, öffentlich ausstellen, öffentlich zugänglich machen, vertreiben oder anderweitig nutzen.

Sofern die Verfasser die Dokumente unter Open-Content-Lizenzen (insbesondere CC-Lizenzen) zur Verfügung gestellt haben sollten, gelten abweichend von diesen Nutzungsbedingungen die in der dort genannten Lizenz gewährten Nutzungsrechte.

Terms of use:

Documents in EconStor may be saved and copied for your personal and scholarly purposes.

You are not to copy documents for public or commercial purposes, to exhibit the documents publicly, to make them publicly available on the internet, or to distribute or otherwise use the documents in public.

If the documents have been made available under an Open Content Licence (especially Creative Commons Licences), you may exercise further usage rights as specified in the indicated licence.

Federal Reserve Bank of New York
Staff Reports

Responses to the Financial Crisis, Treasury Debt, and the Impact on
Short-Term Money Markets

Warren B. Hrung
Jason S. Seligman

Staff Report no. 481
January 2011

This paper presents preliminary findings and is being distributed to economists and other interested readers solely to stimulate discussion and elicit comments. The views expressed in this paper are those of the authors and are not necessarily reflective of views at the Federal Reserve Bank of New York or the Federal Reserve System. Any errors or omissions are the responsibility of the authors.

Responses to the Financial Crisis, Treasury Debt, and the Impact on Short-Term Money Markets

Warren B. Hrungr and Jason S. Seligman

Federal Reserve Bank of New York Staff Reports, no. 481

January 2011

JEL classification: E50, G01, H60

Abstract

Several programs have been introduced by U.S. fiscal and monetary authorities in response to the financial crisis. We examine the responses involving Treasury debt—the Term Securities Lending Facility (TSLF), the Supplemental Financing Program, increases in Treasury issuance, and open market operations—and their impacts on the overnight Treasury general collateral repo rate, a key money market rate. Our contribution is to consider each policy in light of the others, both to help guide policy responses to future crises and to emphasize policy interactions. Only the TSLF was designed to directly address stresses in short-term money markets by temporarily changing the supply of Treasury collateral in the marketplace. We find that the TSLF is uniquely effective relative to other policies and that, while changes in Treasury collateral do affect repo rates, the impacts are not equivalent across sources of Treasury collateral.

Key words: Treasury debt, repo rates, money markets, financial crisis, monetary policy

Hrung: Federal Reserve Bank of New York (e-mail: warren.hrung@ny.frb.org). Seligman: The Ohio State University (e-mail: seligman.10@osu.edu). The authors thank James Choi, Michael Kim, and Matthew Wieler for excellent research assistance and Chris Burke, Michael Fleming, Frank Keane, Debby Perelmuter, and seminar participants at the Federal Reserve Bank of New York and the Federal Reserve Bank of Cleveland for helpful comments and suggestions. The views expressed in this paper are those of the authors and do not necessarily reflect the position of the Federal Reserve Bank of New York or the Federal Reserve System.

1.0 Introduction

Since the fall of 2007, various programs have been introduced in the United States in response to the financial crisis. We examine the impact of responses involving Treasury debt on the over-night Treasury general collateral (GC) repurchase (repo) rate, one of the most important money market rates.¹ One such program, the Term Securities Lending Facility (TSLF) was introduced in March 2008, as money markets became severely impaired. The TSLF was specifically designed to address dislocations in money markets by exchanging Treasury securities for less liquid and somewhat lower quality collateral held by market participants. A second program, the Supplemental Financing Program (SFP), introduced in the fall of 2008, was designed to help the Federal Reserve manage bank reserves through the issuance of special Treasury debt, with proceeds held at the Federal Reserve Bank of New York. A third sort of policy change occurred as other Treasury debt issuance increased from late 2007 onward, as a result of increased expenditures and lower tax receipts. Other Treasury debt issuance was also directly tied to the financial crisis through programs such as the Troubled Asset Relief Program (TARP) and Treasury's Agency mortgage-backed security (MBS) purchase program. Finally, Open Market Operations (OMOs)—both temporary and permanent—which increase or decrease holdings of Treasury debt in the Federal Reserve's System Open Market Account (SOMA), also impact the supply of Treasury collateral. Over the course of the financial crisis, the Federal Reserve first sold Treasury holdings to maintain the size of its balance sheet to better manage the federal funds rate, and then later bought

¹ Repo rates can be of various terms and are backed by various types of collateral. The over-night Treasury GC repo rate represents the rate on the shortest term for the safest and most liquid type of collateral. As such, this rate is a benchmark for other repo rates.

Treasury securities as part of its Large Scale Asset Purchase (LSAP) program. While the SFP, OMOs, and programs such as TARP were not aimed directly at dislocations in short-term money markets, they did impact the supply of Treasury securities available to be financed by money markets.

In general, greater amounts of available Treasury collateral should lead to higher Treasury repo rates, however while all Treasury collateral *can* be used as high quality repo collateral, it does not necessarily follow that it *will* be. Our findings strongly support the idea that the propensity for any given Treasury obligation to support repo market activity differs systematically by source.

All Treasury securities are of equal quality as collateral, and yet each program we study had different transmission channels, different initiation periods, and different patterns of changes in supply, so that each program's relative impact on the over-night Treasury GC repo market can be identified. Thus this paper contributes to the collective understanding of short-term money markets and hereby seeks to inform policy responses to future crises.

In addition to studying the effects of Treasury collateral supply on collateralized funding rates, this study is related to other work on short-term money markets as well as to other studies examining the impact of various programs which were introduced over the course of 2007-2009 to address the multiple dislocations in financial markets.² One unique aspect of our study is that we examine both monetary and fiscal policy responses

² For a sample of such studies, see Gagnon et. al. (2010) and Neely (2010) for studies on the Large Scale Asset Purchase program; Adrian, Kimbrough, and Marchioni (2010) for a discussion of the Commercial Paper Funding Facility; Goldberg, Kennedy, and Miu (2010) and Fleming and Klagge (2010) for an examination of the Federal Reserve's foreign exchange swap lines; and Taylor and Williams (2009) and McAndrews, Sarkar, and Wang (2008) for opposing views on the impact of the Term Auction Facility.

simultaneously. Our results also highlight the need to carefully consider the interaction between various policies which will often impact areas beyond their intended targets.

The remainder of this paper is structured as follows: Section 2 provides background on secured funding markets, the various policy responses to the financial crisis that involved Treasury debt and relevant literature; Section 3 describes our data and method; regression results are presented in Section 4; Section 5 concludes.

2.0 Background

Secured funding markets allow for collateralized borrowing by participants. In these markets, the most common type of transaction is a repurchase agreement, or repo. In a repo, a sale of securities is combined with an agreement to repurchase the same securities at a later date, typically at a higher price (representing an interest rate paid to the lender of the cash - or buyer of the security, from the borrower of the cash - or lender of the security). The lender of funds takes possession of the borrower's securities over the term of the loan and can resell them in the event of a borrower default.

Volume in the repo market is primarily then a function of demand for funds (borrowers interest in transactions) and their asset position (borrowers capacity to engage). The latter is subject to market valuation of collateral and thus possible "liquidity spirals" as illustrated in Brunnermeier and Pedersen (2009) and more tangibly in the popular press by Lowenstein (2000), tightening collateral requirements can cause rapid contractions in repo market activity for any particular firm, as well as generally. In

fact this type of contraction occurred in the recent financial crisis, as shown in Adrian and Shin (2009).

Repo markets display segmentation as some contracts specify particular collateral to be used while others are “general”; for a general collateral (GC) repo, any given security within an asset category is acceptable as collateral by the lender. For example, a *Treasury GC repo* contains any Treasury security as collateral.³ Overnight GC repo rates tend to track rates on uncollateralized overnight federal fund loans; the spread between the overnight GC repo rate and the fed funds target rate typically being less than 10 basis points (bps). This reflects the use of GC repos as a mechanism for lending and borrowing money. In recent years, primary dealers have used repos to finance around \$2-5 trillion in fixed-income securities.⁴

As a general rule, there should be a positive relationship between the supply of collateral and the interest rate that the borrower must pay to obtain funds (this is because scarce collateral is more valuable, so the borrower needs to pay less interest to borrow funds).⁵ In fact, a body of literature on specialness and segmentation has evolved along with the repo market itself, both as narrowly defined with Duffie (1996), Jordan and Jordan (1997) and Fleming and Garbade (2004, 2007), and broadly to generic bond market demand and supply as seen in Greenwood and Vayanos (2008). Moreover, demand for particular bonds as collateral is a function of their liquidity, such that “on the run” issues (the latest issues) hold premium collateral status, as documented in Keane (1996) and Longstaff (2004).

³ For a special collateral repo, the lender of funds seeks a specific security – identified by its particular CUSIP number.

⁴ See <http://www.newyorkfed.org/markets/primarydealers.html> for information on primary dealer financing.

⁵ See Fleming, Hrung, and Keane (2009, 2010b) for more details regarding secured financing markets.

2.1 The Term Securities Lending Facility (TSLF)

The TSLF was introduced on March 11, 2008 “to promote liquidity in the financing markets for Treasury and other collateral and thus to foster the functioning of financial markets more generally.”⁶ As the financial crisis progressed, funding markets came under unprecedented stress; liquidity and counter-party concerns led many money market participants to seek out Treasury securities, and term funding became scarce. As a result, Treasury overnight GC was in high demand causing its rates to plunge and the spread between the fed funds target rate and Treasury GC repo rates (as well as the spread between repo rates for other collateral such as Agency debt and Treasury GC repo rates) widened to extraordinary levels as part of a flight to liquidity as seen in Figure 1.⁷

⟨Figure 1 here⟩

The TSLF addressed widening spreads by increasing the supply of Treasury collateral, which would be expected to increase Treasury GC rates and decrease repo rate spreads. Primary dealers with a trading relationship with the Federal Reserve Bank of New York were eligible to swap their holdings of less liquid collateral for Treasury securities held in the System Open Market Account (SOMA) for around 28 days.⁸ The dealers bid a fee via a single-price auction to access the TSLF, with a minimum fee set by FRBNY.⁹

⁶ See the Federal Reserve press release announcing the TSLF, at: <http://www.federalreserve.gov/newsevents/press/monetary/20080311a.htm>

⁷ Longstaff (2004) documents pre-crisis flight to liquidity premiums in somewhat in line with the time t time s transmission mechanism suggested by Krishnamurthy (2010), though whether these were priced correctly at market circa 2002-2007 is debatable--especially in light of the TSLF as a policy innovation.

⁸ Term lengths ranged from 14 to 35 days with most ranging between 27-29 days.

⁹ For more on the TSLF, see Fleming, Hrungr, and Keane (2009).

The TSLF was specifically designed to directly address money-market stresses.¹⁰ Also worth noting, the program's policy design is uniquely elegant as it involves a security-for-security exchange and so does not expand the Federal Reserve's balance sheet. Thus there was no need to sterilize the impact of the TSLF and as a result the program was able to grow to a substantial size very quickly. As documented in Figure 2 within one month of the first TSLF auction, the facility reached \$150 billion.¹¹ The facility briefly peaked above \$200 billion in late 2008 and wound down to zero by early August 2009 as rate spreads in the market contracted and rendered the facility too expensive. The TSLF officially expired on February 1, 2010.¹²

<Figure 2 here>

2.2 Supplementary Financing Program (SFP)

Figure 2 also documents SFP balances over the policy period from 2008-2010. U.S. Treasury announced the SFP on September 17, 2008, two days after the collapse of Lehman Brothers. In just over one month's time, the SFP reached its peak scale of \$560 billion. The program was initiated at the request of the Federal Reserve with the aim of offsetting the balance sheet impact of the liquidity-providing efforts being implemented by the Federal Reserve during the financial crisis.¹³ In other words, the program was

¹⁰ The Federal Reserve also conducted 28-day single-tranche open market operations with primary dealers which involved Agency MBS collateral. These operations were also targeted at stresses in money markets. We do not examine this program here as it did not involve Treasury collateral.

¹¹ Note that the maximum amount of Treasury collateral that can be supplied via TSLF is limited to Treasury holdings in the SOMA account. In early March 2008 the Federal Reserve held around \$700 billion in Treasury securities. By the end of April 2008 the Federal Reserve held around \$550 billion. We describe the evolution of the SOMA account over our sample period in greater detail below.

¹² The amounts presented and studied include amounts exercised in the TSLF Options Program. For more information on this program, see

<http://www.federalreserve.gov/newsevents/press/monetary/20080730a.htm> .

¹³ See <http://www.ustreas.gov/press/releases/hp1144.htm> and http://www.newyorkfed.org/markets/statement_091708.html.

designed to help the Federal Reserve drain bank reserves accumulating through liquidity facilities that were introduced at this point in the crisis. Because the level of bank reserves tends to impact the federal funds rate, such an offset to the increase in reserves was needed to help the Open Market Trading Desk meet the target for the federal funds rate set by the Federal Open Market Committee (FOMC).

The program consisted of the issuance of a series of Treasury bills, which were separate and distinct from regular Treasury debt issuance. SFP bills are essentially Cash Management Bills (CMBs). But whereas pricing of CMBs has tended to be punitive as it requires potentially disruptive reductions of liquid reserves from primary dealers as documented in Seligman (2006) and Simon (1991), SFP proceeds are more likely to have facilitated less disruptive reductions because bank reserves accumulating were in excess of what would normally have been productive. Further, an incidental by-product of the program was that it increased the amount of high-quality collateral available in the market, helping to alleviate the very same supply-side stresses in money markets that the TSLF was designed to address.

Another way in which SFP transactions differ from CMBs is in the utilization of funds from issuance. CMB proceeds, like regular Treasury issuance and certain classes of tax payments, are deposited in Treasury's General Account (TGA) at the Federal Reserve Bank of New York (FRBNY), the account that pays most Federal outlays; the TGA can be thought of as Treasury's "checking account." As the TGA is a liability item on the Federal Reserve's balance sheet, along with bank reserves, an increase in the TGA will decrease bank reserves, holding the size of the overall balance sheet constant. The proceeds from the "SFP bills" were placed in a separate account at the FRBNY, an

account that does not accept tax receipts or pay outlays. However, similar to the TGA, an increase in the Supplementary Financing Account (SFA) decreases bank reserves.¹⁴

Comparing the programs in terms of sheer magnitude, note that the peak amount of Treasury collateral supplied by the SFP was more than double the peak amount supplied by the TSLF (\$560 billion versus \$223 billion). But while the SFP is a very effective method for quickly draining bank reserves, one drawback to the SFP as a policy instrument is that it is subject to the federal debt ceiling; as such, balances were soon reduced. The SFA decreased to \$200 billion by early February 2009 and remained at that level into the third quarter of 2009. In mid-September 2009, again driven by concerns related to the debt ceiling, the Treasury announced a further decrease in the SFP balance to \$15 billion by the fourth quarter of 2009. The SFA briefly had a zero balance, but after the federal debt ceiling was increased in February 2010, the SFA again increased to \$200 billion by mid-April 2010 and remained at the level through the end of our sample period. As well as documenting the two programs separately, Figure 2 displays the combined impact of both programs over the period of observation; at their peak in October 2008, the combined magnitude of the two programs exceeded \$750 billion.

2.3 Treasury Issuance

As in previous recessions, federal tax revenue declines contributed to counter cyclical fiscal policy. US federal tax receipts began to fall beginning in late 2007. This required increased debt issuance to cover budgetary short-falls. In addition federal outlays increased, widening the budget gap and necessitating a further increase in debt

¹⁴ Amounts held in the TGA and SFA can be found on the Daily Treasury Statement and on the Federal Reserve's weekly H4.1 release.

issuance. Beyond both of these traditional “automatic stabilizer” channels, increased outlays due to programs directly related to the financial crisis, such as the Troubled Asset Relief Program (TARP) and Treasury’s Agency mortgage-backed security (MBS) purchase program, enhanced federal funding requirements. TARP expended around \$380 billion (it has been repaid around \$175 billion as of March 31, 2010), and Treasury’s Agency MBS purchase program purchased a total of \$221 billion from September 2008 through December 2009.¹⁵ Figure 3 presents monthly federal receipts and outlays, as well as the quantity of marketable outstanding Treasury obligations (net of SFP) from January 2007 through April 2010.

⟨Figure 3 here⟩

The U.S. Treasury responded to funding needs by increasing the number of different types of securities, as well as increasing the frequency of auctions. Table 1 compares 2009 and 2006 auction policy, documenting the addition of a 52-week bill and a 7-year note. Auction frequencies increased from quarterly to monthly for the 3-year note, 8 times/year to monthly for the 10-year note, and twice/year to monthly for the 30-year bond.

⟨Table 1 here⟩

Further, as highlighted in Figure 3, the level of outstanding marketable Treasury debt (excluding SFP) increased substantially over the course of 2008-2009. Note in the top panel of the figure that there are seasonal fluctuations in the level of outstanding Treasury debt, so that the level does not monotonically increase. For example, April tax

¹⁵Information on TARP and Treasury’s Agency MBS purchase program can be found at <http://www.financialstability.gov>.

season typically results in net pay-downs of Treasury debt, and a decrease in the level of outstanding Treasury securities.

2.4 Open Market Operations (OMO)

In this section we detail temporary and permanent Open Market Operations over the period of observation beginning first with temporary operations.

2.4.1 Temporary Operations

The top panel of Figure 4 details the magnitude and frequency of temporary operations impacting Treasury collateral.¹⁶ Temporary OMOs are conducted by the Open Market Trading Desk of the FRBNY to adjust the aggregate supply of bank reserves to foster conditions in the market consistent with the FOMC's policy directive for the federal funds rate. These operations consist of short-term repurchase and reverse repurchase agreements which impact daily trading in the federal funds market. An operation that drains reserves will add OMO-eligible collateral (Treasury, Agency debt, and Agency MBS) to the market, and vice versa.¹⁷ Upon maturity of the operation, the movement of collateral is reversed. The term of these operations typically ranges from overnight to 28 (business) days. For more on temporary OMOs, see Carpenter and Demiralp (2006), Hilton and Hrungr (2010), and Friedman and Kuttner (2010).

As the top panel of Figure 4 highlights, the active daily management of bank reserves via temporary OMOs by the trading desk is concentrated prior to and through the initial phases of the crisis. By the end of 2008, when the FOMC adopted a target

¹⁶ Excluded are operations involving Agency debt and MBS.

¹⁷ Operations during our sample period that drained reserves only involved Treasury collateral.

range of 0-25 bps for the fed funds rate instead of an explicit target rate, the trading desk stopped conducting temporary OMOs for the remainder of the sample period, aside from some small-scale operations at the end of 2009. More detailed information on the breakdown of Treasury collateral provided for OMOs (e.g., bills vs. notes and bonds) is not publicly available.

⟨Figure 4 here⟩

2.4.2 Permanent Operations

The Federal Reserve's SOMA portfolio traditionally consists primarily of Treasury securities. These holdings tend to grow over time so as to roughly match growth in currency demand. A permanent OMO to purchase Treasury securities decreases the amount of Treasury collateral available for private parties to utilize in Treasury-securitized repo finance. Figure 4 shows that prior to the crisis in the fall of 2007, the Federal Reserve conducted a number of OMOs, of which the permanent OMOs were all confined to be purchases under \$5 billion in size.

As the crisis intensified, the Federal Reserve's balance sheet began to take on riskier assets as emergency liquidity facilities were introduced. These assets collateralized the funds provided to financial institutions via the liquidity facilities. In an effort to maintain the size of its balance sheet, the Federal Reserve began to allow its Treasury holdings to mature and to sell its holdings. These sales increased the supply of Treasury collateral available to the public. As the bottom two panels of Figure 4 reveal, the Federal Reserve sold a greater amount of its Treasury bill holdings than coupon holdings. In the fall of 2008, the Federal Reserve no longer sought to maintain the size of its balance sheet and Treasury redemptions/sales were discontinued.

In March 2009, the FOMC announced that it would purchase \$300 billion in longer-dated Treasury securities as part of its Large Scale Asset Purchase program (LSAP).¹⁸ The purpose of these purchases was to “help improve conditions in private credit markets”, not the repo market.¹⁹ These purchases commenced later that month and were completed by the end of October 2009. By the end of the purchases, total SOMA Treasury holdings were similar to their pre-crisis levels, albeit with a different maturity composition weighted more toward coupon holdings (Figure 5).

Note that within our observation period, there are only seven operations involving bill sales so it may be difficult to identify the full relationship between repo rates and changes in bills availability due to SOMA sales. By contrast, changes in SOMA's Treasury coupon holdings exhibit fuller variation dynamics in that holdings were both purchased and sold over our sample period.

3.0 Data and Methods

We analyze daily data from January 2007 through May 2010. This time frame encompasses a period pre-crisis as well as the several direct and indirect policies described in the last section: the TSLF and LSAP program, the initiation of the SFP and the rapid expansion of outstanding publicly held Treasuries from below five trillion to close to eight trillion dollars. All these data are publicly available.

¹⁸ See <http://www.federalreserve.gov/newsevents/press/monetary/20090318a.htm> for the announcement. The Federal Reserve also purchased \$1.25 trillion in Agency MBS and around \$172 billion in Agency debt.

¹⁹ http://www.newyorkfed.org/markets/funding_archive/lsap.html. Gagnon et. al (2010) examine the impact of LSAPs on domestic interest rates, and Neely (2010) examines their impact on foreign interest rates and exchange rates.

Our dependent variable is the change in the spread between the overnight Treasury GC repo rate and the fed funds rate target set by the FOMC (“the spread”, or the “FF-Repo spread”) as documented in Figure 1. Examining this spread rather than the change in GC repo rates accounts for the role the fed funds rate typically serves as a ceiling for repo rates. This is because fed funds transactions are uncollateralized, and collateralized borrowing is typically less expensive. So as the fed funds target changes, repo rates also change irrespective of the level of relevant collateral. For the sub-period where the fed funds target was the range of 0-25 bps (since mid-December 2008), we set the target rate to 25 bps.²⁰

Data for GC rates come from Bloomberg. As noted in Fleming, Hrungr, and Keane (2010a, b), overnight rates are impacted by the amount of collateral available on a given day; meaning expectations and other potential sources of endogeneity are less of a concern.

The change in the rate spread is related to changes in Treasury collateral, broken into TSLF, SFP, Treasury bills, and Treasury coupon securities (notes and bonds), temporary OMOs, SOMA bills, and SOMA coupon securities (notes and bonds) categories.²¹ While all Treasury securities are eligible to serve as collateral in a Treasury GC repo, the different types of securities could have different impacts on GC rates. For example, the TSLF was targeted at and introduced during a time of great stress in funding markets when rate spreads were much wider than typical. As a result, there is

²⁰ In an alternate specification not reported here for the sake of brevity, we employ a midpoint of 12.5 bps as the target rate in the target-range period within our data sample: December 16, 2008 – May 28, 2010. Results are essentially equivalent.

²¹ The TSLF auctions alternated in terms of the types of collateral which could be exchanged for Treasury securities. Previous studies (Fleming, Hrungr, and Keane (2010a,b)) have examined the two types, or “schedules” separately. However, we are concerned only with the amount of Treasury collateral supplied, not the type of collateral withdrawn from the market, so we do not distinguish between Treasury collateral provided by the different auctions.

more scope for a large TSLF impact than if rate spreads were at typical levels (less than 10 bps). However, the SFP was initiated in the fall of 2008, when funding markets were facing unprecedented stress following the bankruptcy of Lehman Brothers and, as noted above, the SFP at its peak actually provided more than twice the amount of Treasury collateral as the TSLF at its peak. So the SFP may impact FF-Repo spreads in ways that are similar to the TSLF though it was not directed at stresses in funding markets.

Also worth considering, bills (including SFP bills) may have more of an impact than notes and bonds. This is because previous research has shown that primary dealers purchase over 90% of CMBs and nearly 85% of 4-week Treasury bills, while the percentage for longer term Treasury securities is around 60% (Fleming, 2007). As dealers tend to hold CMB purchases, it is likely that shorter maturity securities are more likely to be pledged as collateral in funding markets (Fleming and Rosenberg, 2007). Also, some investors, such as money market mutual funds, need to hold down the weighted-average-maturity of their portfolios. Therefore, they typically invest in short-term instruments such as repo or Treasury bills, but not Treasury notes and bonds. As a result, an increase in bills can divert funds away from repo markets and drive up repo rates. This impact is separate from and in addition to the impact due to increased collateral supply, as primary dealers (the holders of securities) need to pay more to borrow funds. On the other hand, a corresponding increase in notes and bonds will not result in a direct diversion of funds from repo markets.

As controls we include measures of stress such as the Chicago Board Options Exchange Volatility Index (VIX), which measures the implied volatility of the S&P 500 index, the Merrill Lynch Global Financial Bond index option-adjusted spread (OAS), the change in the 1 Month spread between AA financial and non-financial commercial paper

(CP), and the change in the 1 Month LIBOR-OIS (LOIS) spread. We further include calendar dummy variables for the beginning and end of quarters and years; times when demand for collateral may be impacted by reporting requirements.²²

Table 2 presents summary statistics for the variables studied. Note the wide disparities between the mean values and the minimum and maximum values for the variable levels as well as changes of the variables in the table. The large range of values reflects the extreme distortions in financial markets experienced over our sample period.

<Table 2 here>

We estimate the following regression and the results are presented in Table 3-5:

$$\Delta FF \text{ target-GC repo rate spread}_t = \alpha + \beta * \Delta \text{Treasury Collateral}_t + \gamma * \Delta X_t + \varepsilon_t$$

Herein, *Treasury Collateral*, takes on a few different forms; first as a single variable that combines all sub-types of collateral and then subsequently as a vector of differentiated sources of collateral. We expect the coefficients on our collateral measures will be negative such that an increase in Treasury collateral will lead to an increase in the GC rate and therefore, a *decrease* in the spread. However, as noted above, some sources of Treasury collateral may have a larger impact than others.

The variable X_t includes the controls listed above. We employ the VIX and the other interest rate spreads as controls because they may be associated with funding

²² The year-end and year-start dummy variables are additive to the quarter-end and quarter-start dummy variables, respectively. LIBOR stands for the London Interbank Offered Rate which is a daily reference rate for inter-bank unsecured borrowing. OIS stands for Overnight Indexed Swap which is referenced to the daily federal funds rate.

Taylor and Williams (2009) employ a LOIS spread as a dependent variable, however they express some concern about LIBOR validity due to the self-reported nature of rates by surveyed banks. McAndrews, Sarkar, and Wang (2008) document LIBOR reports in line with expected market reactions. Similarly, Gorton and Metrick (2009) devote a good deal of work to documenting LOIS and several other asset-class spreads and include documentation of exploding haircuts in their descriptive analysis of several dimensions of the 2007-2008 period. As compared to our current work, all three papers focus primarily on the early 2007-2008 time period, and in the cases of the first two papers, the Term Auction Facility, which was introduced by the Federal Reserve in late 2007.

market stress. We focus on the 1 month CP and LOIS spreads because term funding became particularly scarce as counter-party and liquidity concerns escalated. These concerns may also be reflected in overnight collateralized borrowing costs, such as the GC rate. We expect that changes in the VIX and the various interest rate spreads will be positively related to the change in the spread.

4.0 Results

Table 3 presents results for the full sample period from January 2007 through May 2010. The first column combines all sources of Treasury collateral. The observed relationship with our dependent spread variable is, as expected, negative and statistically significant.

⟨Table 3 here⟩

The second column breaks out the sources of Treasury collateral into seven categories: TSLF, SFP, Treasury bills, Treasury notes and bonds, temporary OMOs, SOMA bills, and SOMA notes and bonds. We can reject the null hypothesis of equal coefficients between columns one and two at the 95% confidence level. We find that five of the Treasury collateral coefficients have the expected negative sign. Four of the negative coefficients are statistically significant. The largest estimated coefficient is for the TSLF. The estimate suggests that every \$1 billion increase in Treasury collateral due to TSLF is correlated with a narrowing of the FF-Repo spread by roughly 1.2 basis points. This is not entirely surprising given that the program was introduced during a

time of great stress in funding markets with wide spreads between the Treasury GC repo rate and the fed funds target.

For the remaining statistically significant negative coefficients, the SFP coefficient is the next largest coefficient (-0.17), followed by the Treasury bills (-0.16), and Treasury notes and bonds (-0.14). The TSLF coefficient is statistically different from the SFP, Treasury bills, and Treasury notes and bonds coefficients at the 95% confidence level. We find no evidence of a statistically significant difference in impact between the SFP, Treasury bills and Treasury notes and bonds. The temporary OMO coefficient estimate is positive, but small in magnitude and insignificant. The positive sign and insignificance for the SOMA bills coefficient is not entirely surprising. As noted above, this variable takes on non-zero values on only seven dates, and is never negative (see Figure 4, bottom panel). We suggest that the coefficient is likely a spurious artifact.

We interpret these results broadly as follows. Given the design and structure of the program, it is likely that most, if not all, of the Treasury collateral supplied by the TSLF was employed in funding markets, while the smaller magnitude of the other collateral coefficients suggests that a smaller fraction of the collateral supplied by the SFP and other Treasury issuance was employed in funding markets as collateral. Nevertheless, the results show that responses to the crisis which were not directly aimed at funding markets nonetheless impacted short-term money markets, suggesting that some of the added supply from these other sources reached money markets.

As regards other coefficients in the second column, we see that the OAS and LOIS spread coefficients are positive. This is consistent with flight-to-quality responses in times of stress; as stresses increase, market participants prefer to transact with high quality collateral such as Treasuries, which drives down the Treasury GC repo rate and

increases the spread. The coefficient for changes in the VIX is small and not statistically significant, which may not be surprising given that this measure is related to stresses in equity markets.

The third column in Table 3 drops the Temporary Open Market Operations variable as a robustness check. None of the reported coefficients changes in terms of magnitude or statistical significance in any meaningful way.

The fourth column of Table 3 includes the lagged spread as an independent variable. The lagged spread coefficient suggests some degree of reversion so that—for example, a widening of the spread on any given day is followed by somewhat of a reduction on the following day, all else equal. Otherwise results are not dramatically different from column 2, except that the positive SOMA bills coefficient is now much larger in magnitude and also statistically significant. The TSLF and Treasury notes and bonds coefficients are still significant at the 95% confidence level or above. One control variable, the LOIS spread drops in significance but is relatively stable in terms of magnitude.

For another robustness check of the specification, given the concern in Taylor and Williams (2009) regarding LIBOR, the fifth column of Table 3 simply omits the LOIS variable. This does not appear to fundamentally alter the results in column 4.²³

To examine the impact of the various sources of Treasury collateral within a counter-factual scenario of normal market functioning, column 6 expands the specification to include interaction variables. This represents an attempt to control for the impact of monetary policy tools within and outside of acute crisis periods. We interact each of the monetary policy measures separately with the with the level of the

²³ See footnote 19 for more on this discussion of concerns regarding the LIBOR.

one month Treasury GC -to- Agency MBS repo rate spread—a proxy for market stress. This specification represents an attempt to distinguish whether the impact of TSLF was due to its generic impact on collateral or to its implementation as the financial crisis deepened.

After interacting each policy with our proxy for market stress, we can compare the specification in column 4 to this specification (column 6), and thereby differentiate crisis from general collateral impacts as follows: The TSLF coefficient in column 4 embeds both a crisis and a general collateral impact; whereas the stand-alone TSLF coefficient in column 6 estimates just a general collateral impact, and the TSLF*(GC-MBS spread) coefficient representing the crisis impact. To generate an estimate of the impact of the TSLF program during normal market functioning, we set the GC-MBS spread equal to zero, thereby isolating the TSLF's general collateral impact by its stand-alone coefficient. Under the specification in column 6, the stand-alone TSLF coefficient is quite small (-0.02 basis points per \$billion) and not statistically differentiable from zero. The other stand-alone coefficients are generally larger in magnitude and suggest that sources of Treasury collateral such as sales of SOMA holdings would have more of an impact on the FF-Repo spread during times of normal market functioning.

The TSLF interaction coefficient (-.0311) suggests that increases in Treasury collateral due to TSLF have more of an impact with greater stress in funding markets. In other words, the interaction coefficient shows that the TSLF was very effective in accomplishing its goal; the program was targeted at funding market stresses, and our results show that the program was most successful in reducing the FF-Repo spread during times of market stress.

<Table 4 here>

Table 4 mirrors results for the same sample as in Table 3, but with the dependent variable set as the change in the spread between the overnight Treasury GC repo rate and the effective fed funds rate. The results are very similar to the corresponding results in Table 3, even though the effective fed funds rate is subject to different dynamics, such as the level of excess reserves in the banking system, from the overnight Treasury GC repo rate. Generally the amplitudes of coefficients and their statistical significance improve in strength when engaging the effective spread. This is particularly true for the more generic Treasury issuance and SOMA bills.

Table 5 compares the results for the full period with results over two sub-periods, an early and later crisis period.

⟨Table 5 here⟩

The first three columns of Table 5 correspond to Table 3. The first replicates the results from column 4 of Table 3, and the next two columns report on the same specification for the periods: January 2007 – December 15th 2008, and December 16th 2008 – May 2010 respectively. The final three columns repeat this pattern, this time using column 4 of Table 4 as the anchor specification.

These sub-period results may be of interest as the sample from January 2007 through mid-December 2008 excludes observations after the FOMC adopted a target range of 0-25 bps for the fed funds rate instead of an explicit target rate. This sample thus avoids the need to pick a target rate against which to benchmark the GC rate. Also, given the low level of interest rates, it is highly unlikely that the FF-Repo spread will be greater than 25 bps, so that any increases in repo rates may be biased downward when the post-2008 sample is included. Sensitivity of the dependent variable may therefore be

quite different after December 16th 2008; however, excluding observations after December 2008 omits useful variation in Treasury collateral over the course of 2009 through May 2010. For example, this sample period misses the decline in TSLF outstanding over the first half of 2009, as well as the decline and subsequent build-up of the SFP after September 2009 (Figure 2). The results for the Treasury collateral coefficients show that only the TSLF coefficient is negative and statistically significant at the 95% level over this sample period. In fact, the Treasury notes and bonds coefficient is even positive. Similarly excluding observations from 2007 reduces the number of observations where programs like the TSLF and SFP were not in existence. Values for these variables were zero over the excluded period and therefore, there is no identifying variation. We note that over all sub periods the TSLF persists in being the largest negative coefficient in magnitude and most statistically significant policy response in alleviating stresses in money markets.

5.0 Discussion and Conclusion

In this study, we investigate the impact of Treasury collateral on overnight Treasury GC repo rates. In general we find the expected relationship, increases in Treasury collateral increase repo rates and narrow the spread between repo rates and the fed funds target. These results are related to studies investigating the impact of Federal Reserve emergency liquidity facilities which were introduced in response to the financial crisis that began in the fall of 2007. We find that the TSLF, which was introduced specifically to address stresses in short-term funding markets, was effective in alleviating

the dislocations due to the increased demand for Treasury collateral as the crisis progressed. We also find that programs like the SFP and general Treasury issuance, which were aimed at the financial crisis but not short-term funding markets, in fact did also impact repo rates. However, we find that OMOs by the Federal Reserve (both temporary and permanent) which also impact the level of Treasury collateral, did not alleviate funding market stresses during our sample period.

These results also highlight the need to carefully consider the impact of policies beyond their intended target. For example, the SFP was primarily intended to help drain the level of bank reserves, while LSAP purchases helped lower longer-term U.S. interest rates. But while the SFP program reinforced the increases in Treasury collateral from TSLF, LSAP purchases of Treasury securities actually removed Treasury collateral.

REFERENCES

- Adrian, Tobias, and Hyun Song Shin. (2009). "Liquidity and Leverage" Federal Reserve Bank of New York *Staff Reports*, No. 328.
- Adrian, Tobias, Karin Kimbrough, and Dina Marchioni. (2010) "The Federal Reserve's Commercial Paper Funding Facility," Federal Reserve Bank of New York *Economic Policy Review*, *forthcoming*.
- Allen, Franklin, and Douglas Gale. (2007). *Understanding Financial Crises (Clarendon Lectures in Finance)*. Oxford University Press, USA.
- Brunnermeier, Markus K., and Lasse Heje Pedersen, (2009). "Market Liquidity and Funding Liquidity." *The Review of Financial Studies*, 22(6): 2201-2238, Oxford Press, UK.
- Carpenter, Seth, and Selva Demiralp. (2006) "The Liquidity Effect in the Federal Funds Markets: Evidence from Daily Open Market Operations," *Journal of Money, Credit, and Banking*, Vol. 38, No. 4 (June): 901-20.
- Duffie, Darrell (1996). "Special Repo Rates." *Journal of Finance* 51, 493–526.
- Fleming, Michael J. (2007). "Who Buys Treasury Securities at Auction?," Federal Reserve Bank of New York *Current Issues in Economics and Finance*, Vol. 13, No. 1 (January).
- Fleming, Michael J. and Kenneth D. Garbade, (2004). "Repurchase Agreements with Negative Interest Rates," Federal Reserve Bank of New York *Current Issues in Economics and Finance*, Vol. 10, No. 5 (April).
- (2007). "Dealer Behavior in the Specials Market for US Treasury Securities" *Journal of Financial Intermediation* 16, 204-228
- Fleming, Michael J., Warren B. Hrungr, and Frank M. Keane. (2009) "The Term Securities Lending Facility: Origin, Design, and Effects," Federal Reserve Bank of New York *Current Issues in Economics and Finance*, Vol. 15, No. 2 (February).
- (2010a) "Repo Market Effects of the Term Securities Lending Facility," Federal Reserve Bank of New York *Staff Reports*, No. 426.
- (2010b) "Repo Market Effects of the Term Securities Lending Facility," *American Economic Review Papers and Proceedings*, Vol. 100, No. 2, (May): 591-96.
- Fleming, Michael J. and Nicholas J. Klagge. (2010) "The Federal Reserve's Foreign Exchange Swap Lines," Federal Reserve Bank of New York *Current Issues in Economics and Finance*, Vol. 16, No. 4 (April).
- Fleming, Michael J., and Joshua V. Rosenberg. (2007) "How Do Treasury Dealers Manage Their Positions?" Federal Reserve Bank of New York *Staff Reports*, No. 299.

- Friedman, Benjamin M., and Kenneth N. Kuttner. (2010) "Implementation of Monetary Policy: How Do Central Banks Set Interest Rates?" *NBER Working Paper No. 16165*.
- Gagnon, Joseph E., Matthew Raskin, Julie Remache, and Brian P. Sack. (2010) "Large-Scale Asset Purchases by the Federal Reserve: Did They Work?" Federal Reserve Bank of New York, *Economic Policy Review*, *forthcoming*.
- Goldberg, Linda S., Craig Kennedy, and Jason Miu. (2010) "Central Bank Dollar Swap Lines and Overseas Dollar Funding Costs" Federal Reserve Bank of New York, *Economic Policy Review*, *forthcoming*.
- Gorton, Gary, and Andrew Metrick (2009) "Securitized Banking and the Run on the Repo," *Yale ICF Working Paper Series*, No. 09-14.
- Greenwood, Robin, and Dimitri Vayanos, (2008) "Bond Supply and Excess Bond Returns," *NBER Working Paper No. 13806*.
- Hilton, Spence, and Warren B. Hrungr. (2010) "The Impact of Banks' Cumulative Reserve Position on Federal Funds Rate Behavior," *International Journal of Central Banking*, Vol. 6, No. 3 (September): 101-18.
- Jordan, Bradford, D., and Susan D. Jordan (1997). "Special Repo Rates: An Empirical Analysis." *The Journal of Finance* 52, 2051–2072.
- Keane, Frank (1996). "Repo Rate Patterns for New Treasury Notes." *Current Issues in Economics and Finance*, Federal Reserve Bank of New York 2.
- Krishnamurthy, Arvind (2002) "The Bond/Old-Bond Spread" *Journal of Financial Economics* 66, 463-506.
- (2010) "Amplification Mechanisms in Liquidity Crises," *American Economic Journal: Macroeconomics* 2, 1-30.
- Krishnamurthy, Arvind, and Annette Vissing-Jorgensen, (2007) "The Demand for Treasury Debt," *NBER Working Paper No. 12881*.
- Longstaff, Francis A. (2004). "The Flight-to-Liquidity Premium in U.S. Treasury Bond Prices." *Journal of Business*, 77(3).
- McAndrews, James, Asani Sarkar, and Zhenyu Wang. (2008) "The Effect of the Term Auction Facility on the London Inter-Bank Offered Rate," Federal Reserve Bank of New York *Staff Reports* No. 335 (July).
- Neely, Christopher J. (2010) "The Large Scale Asset Purchases had Large International Effects," *Federal Reserve Bank of St. Louis Working Paper No. 2010-18*.

Seligman, Jason S. (2006). "Does Urgency Affect Price at Market? An Analysis of U.S. Treasury Short-Term Finance," *Journal of Money Credit and Banking*, 38(4), 989-1012.

Simon, David (1991). "Segmentation in the Treasury Bill Market: Evidence from Cash Management Bills." *Journal of Finance and Quantitative Analysis* 26, 97-108.

Taylor, John B., and John C. Williams (2009). "A Black Swan in the Money Markets" *American Economic Journal: Macroeconomics* , 1(1).

Table 1: Treasury Issuance-- 2006 versus 2009

Marketable U.S. Treasury Securities				
Type	2006		2009	
	<u>Maturities</u>	<u>Schedule</u>	<u>Maturities</u>	<u>Schedule</u>
<u>Bills:</u>	Cash-Management Bills	As Needed	Cash-Management Bills	As Needed
	4-week	Weekly	4-week	Weekly
	13-week	Weekly	13-week	Weekly
	26-week	Weekly	26-week	Weekly
			52-week	Every 4 weeks
<u>Notes:</u>	2-years	Monthly	2-years	Monthly
	3-years	Quarterly	3-years	Monthly
	5-years	Monthly	5-years	Monthly
	10-years	8 times a year	7-years	Monthly
			10-years	Monthly
<u>Bonds</u>	30-years	2 times a year	30-years	Monthly
<u>Inflation-Indexed:</u>	5-year Notes	2 times a year	5-year Notes	2 times a year
	10-year Notes	4 times a year	10-year Notes	4 times a year
	20-year Bonds	2 times a year	20-year Bonds	2 times a year

Source: U.S. Department of the Treasury

Table 2:

Summary Statistics

	Mean	Std. Dev.	Min	Max
(FF target-GC rate) (bps)	25.3	37.4	-30.0	300.0
OAS (bps)	266.7	169.6	59.0	686.0
VIX (%)	26.5	12.6	9.9	80.9
1 Month AA Financial-Non-Financial CP (bps)	16.2	26.7	-14.0	236.0
1 Month LIBOR-OIS (bps)	35.9	49.2	3.7	337.8
Δ (FF target-GC rate) (bps)	-0.029	21.91	-220.0	195.0
Δ TSLF (\$b)	0.000	4.46	-17.8	75.0
Δ Tsy Bills (\$b)	0.834	10.54	-55.0	70.0
Δ Tsy Notes and Bonds (\$b)	3.171	14.55	-54.8	99.0
Δ SFP (\$b)	0.234	8.03	-75.0	60.0
Δ SOMA Bills (\$b)	0.104	1.18	0.0	17.9
Δ SOMA Notes and Bonds (\$b)	-0.298	1.54	-8.5	5.0
Δ Temporary OMOs (\$b)	0.024	4.38	-24.0	25.0
Δ OAS (bps)	0.218	4.58	-37.0	41.0
Δ VIX (%-age points)	0.024	2.56	-17.4	16.5
Δ 1 Month AA Financial-Non-Financial CP (bps)	0.008	14.69	-106.0	146.0
Δ 1 Month LIBOR-OIS (bps)	0.007	6.20	-44.2	50.4

Sample: 1/2/07-5/28/10

obs. = 853

Table 3: Target Federal Funds- Treasury General Collateral Repo Rate Spread Analysis

VARIABLES (all expressed as first differences unless noted)	1	2	3	4	5	6
	<i>full observation range of January 2007 - May 2010</i>					
US Treasury issuance, total	-0.212*** (0.0619)					
Term Securities Lending Facility (TSLF)		-1.235*** (0.363)	-1.233*** (0.361)	-1.104*** (0.318)	-1.093*** (0.320)	-0.0252 (0.273)
Supplemental Financing Program (SFP)		-0.167* (0.0879)	-0.169* (0.0870)	-0.0574 (0.0799)	-0.0492 (0.0778)	-0.123 (0.137)
US Treasury issuance, Bills (T.Bill)		-0.159** (0.0690)	-0.161** (0.0691)	-0.100 (0.0711)	-0.100 (0.0648)	-0.0201 (0.0624)
US Treasury issuance, Notes & Bonds (T.NB)		-0.140*** (0.0527)	-0.140*** (0.0527)	-0.125** (0.0520)	-0.124** (0.0521)	-0.109* (0.0558)
Temporary Open Market Operations (STOMO)		0.0536 (0.156)		0.102 (0.170)	0.143 (0.172)	-0.194 (0.188)
SOMA transactions, Bills (SOMA.Bill)		0.556 (0.606)	0.566 (0.613)	1.439** (0.679)	1.337** (0.635)	-1.773 (1.142)
SOMA transactions, Notes & Bonds (SOMA.NB)		-0.116 (0.289)	-0.120 (0.288)	0.143 (0.219)	0.0869 (0.219)	-0.471** (0.233)
TSLF -by- (GC-MBS) measure: nonlinear interaction term						-0.0311*** (0.00914)
T-Bill -by- (GC-MBS) measure: interaction term						-0.00404 (0.00310)
T.NB -by- (GC-MBS) measure: interaction term						0.00154 (0.00560)
SFP -by- (GC-MBS) measure: interaction term						0.00337 (0.00340)
SOMA.NB -by- (GC-MBS) measure: interaction term						-0.00972 (0.0219)
SOMA.Bill -by- (GC-MBS) measure: interaction term						0.0367*** (0.0142)
STOMO -by- (GC-MBS) measure: interaction term						0.0102* (0.00605)
General Collateral-Mortgage Backed Security Repo Spread (1 Month GC-MBS) source: Bloomberg						0.292*** (0.0760)
Global Financial Bond Index Option-Adjusted Spread (OAS) source: Merrill Lynch	0.318 (0.260)	0.452 (0.287)	0.450 (0.288)	0.559* (0.288)	0.704** (0.323)	0.312 (0.247)
Options Exchange Volatility Index (VIX) source: Chicago Board of Trade	0.124 (0.310)	0.0199 (0.311)	0.0152 (0.313)	-0.0405 (0.308)	0.0636 (0.271)	0.00545 (0.298)
AA [Financial - Non Financial] Comercial Paper (1 month CP spread)	-0.0204 (0.0464)	-0.0344 (0.0481)	-0.0333 (0.0476)	-0.0305 (0.0478)	-0.0202 (0.0500)	-0.0443 (0.0512)
London Interbank Offered Rate - Overnight Index Swap (1 month LOIS spread)	0.411* (0.217)	0.423** (0.215)	0.426** (0.214)	0.412* (0.224)		0.438** (0.193)
Lagged Federal Funds GC Repo Spread measure: one-day lag				-0.150*** (0.0429)	-0.151*** (0.0429)	-0.286*** (0.0527)
Quarter end measure: binary	39.67*** (8.195)	37.43*** (8.093)	37.42*** (8.072)	36.58*** (8.350)	37.54*** (8.504)	34.15*** (8.320)
Quarter start measure: binary	-34.01*** (9.585)	-34.20*** (10.17)	-34.19*** (10.11)	-30.98*** (8.922)	-30.67*** (8.655)	-28.29*** (9.325)
Year end measure: binary	32.16 (47.53)	31.59 (48.94)	31.59 (48.89)	33.59 (50.22)	32.78 (50.63)	27.13 (51.74)
Year start measure: binary	-33.66 (45.24)	-34.33 (45.13)	-34.48 (45.08)	-27.53 (38.16)	-28.18 (38.92)	-21.58 (34.59)
Constant	0.757 (0.575)	0.431 (0.630)	0.433 (0.631)	3.995*** (0.833)	3.959*** (0.833)	1.497 (0.974)
Number of Observations	853	853	853	853	853	853

Notes: Standard errors in parentheses; *** p<0.01, ** p<0.05, * p<0.1

Table 4: Effective Federal Funds-Treasury General Collateral Repo Rate Spread Analysis

VARIABLES (all expressed as first differences unless noted)	1	2	3	4	5	6
	<i>full observation range of January 2007 - May 2010</i>					
US Treasury issuance, total	-0.248*** (0.0897)					
Term Securities Lending Facility (TSLF)	-1.590*** (0.448)	-1.607*** (0.454)	-1.267*** (0.362)	-1.267*** (0.372)	0.253 (0.342)	
Supplemental Financing Program (SFP)	-0.222 (0.165)	-0.213 (0.168)	-0.0799 (0.153)	-0.0760 (0.151)	0.0675 (0.211)	
US Treasury issuance, Bills (T.Bill)	-0.180** (0.0795)	-0.169** (0.0775)	-0.155** (0.0703)	-0.157*** (0.0590)	-0.152*** (0.0583)	
US Treasury issuance, Notes & Bonds (T.NB)	-0.0958** (0.0473)	-0.0942** (0.0471)	-0.0889** (0.0450)	-0.0881* (0.0459)	-0.103** (0.0474)	
Temporary Open Market Operations (STOMO)	-0.393 (0.347)		-0.368 (0.358)	-0.315 (0.356)	-0.730** (0.357)	
SOMA transactions, Bills (SOMA.Bill)	1.017 (0.943)	0.941 (0.913)	2.464*** (0.916)	2.256*** (0.842)	-1.171 (1.349)	
SOMA transactions, Notes & Bonds (SOMA.NB)	0.0506 (0.314)	0.0853 (0.312)	0.413 (0.286)	0.319 (0.287)	-0.561** (0.282)	
TSLF -by- (GC-MBS) measure: nonlinear interaction term						-0.0425*** (0.0133)
T-Bill -by- (GC-MBS) measure: interaction term						-0.00247 (0.00290)
T.NB -by- (GC-MBS) measure: interaction term						0.00551 (0.00449)
SFP -by- (GC-MBS) measure: interaction term						-0.00247 (0.00530)
SOMA.NB -by- (GC-MBS) measure: interaction term						0.0143 (0.0357)
SOMA.Bill -by- (GC-MBS) measure: interaction term						0.0401** (0.0175)
STOMO -by- (GC-MBS) measure: interaction term						0.0119 (0.00939)
General Collateral-Mortgage Backed Security Repo Spread (1 Month GC-MBS) source: Bloomberg						0.308*** (0.0731)
Global Financial Bond Index Option-Adjusted Spread (OAS) source: Merrill Lynch	0.271 (0.324)	0.455 (0.370)	0.469 (0.363)	0.593 (0.380)	0.781* (0.438)	0.348 (0.316)
Options Exchange Volatility Index (VIX) source: Chicago Board of Trade	0.295 (0.387)	0.0796 (0.335)	0.114 (0.333)	-0.0483 (0.298)	0.0979 (0.273)	-0.0754 (0.325)
AA [Financial - Non Financial] Comercial Paper (1 month CP spread)	-0.00615 (0.0603)	-0.0145 (0.0623)	-0.0231 (0.0632)	0.0148 (0.0579)	0.0273 (0.0576)	0.00243 (0.0584)
London Interbank Offered Rate - Overnight Index Swap (1 month LOIS spread)	0.389 (0.296)	0.435 (0.292)	0.414 (0.293)	0.560** (0.259)		0.711*** (0.216)
Lagged Federal Funds GC Repo Spread measure: one-day lag				-0.236*** (0.0476)	-0.225*** (0.0474)	-0.380*** (0.0548)
Quarter end measure: binary	51.18*** (13.24)	45.84*** (12.15)	45.92*** (12.40)	44.93*** (11.90)	46.26*** (12.09)	42.19*** (10.14)
Quarter start measure: binary	-43.61*** (16.36)	-43.77*** (16.48)	-43.84*** (17.09)	-36.25*** (13.68)	-36.19*** (13.38)	-32.20*** (13.52)
Year end measure: binary	-9.942 (23.53)	-11.29 (25.97)	-11.27 (26.19)	-10.39 (26.52)	-11.54 (27.04)	-22.62 (27.97)
Year start measure: binary	5.110 (27.69)	2.652 (27.33)	3.726 (27.97)	3.498 (21.49)	2.545 (22.45)	5.463 (21.08)
Constant	0.862 (0.622)	0.340 (0.654)	0.324 (0.654)	3.994*** (0.661)	3.757*** (0.649)	0.0745 (1.033)
Number of Observations	853	853	853	853	853	853

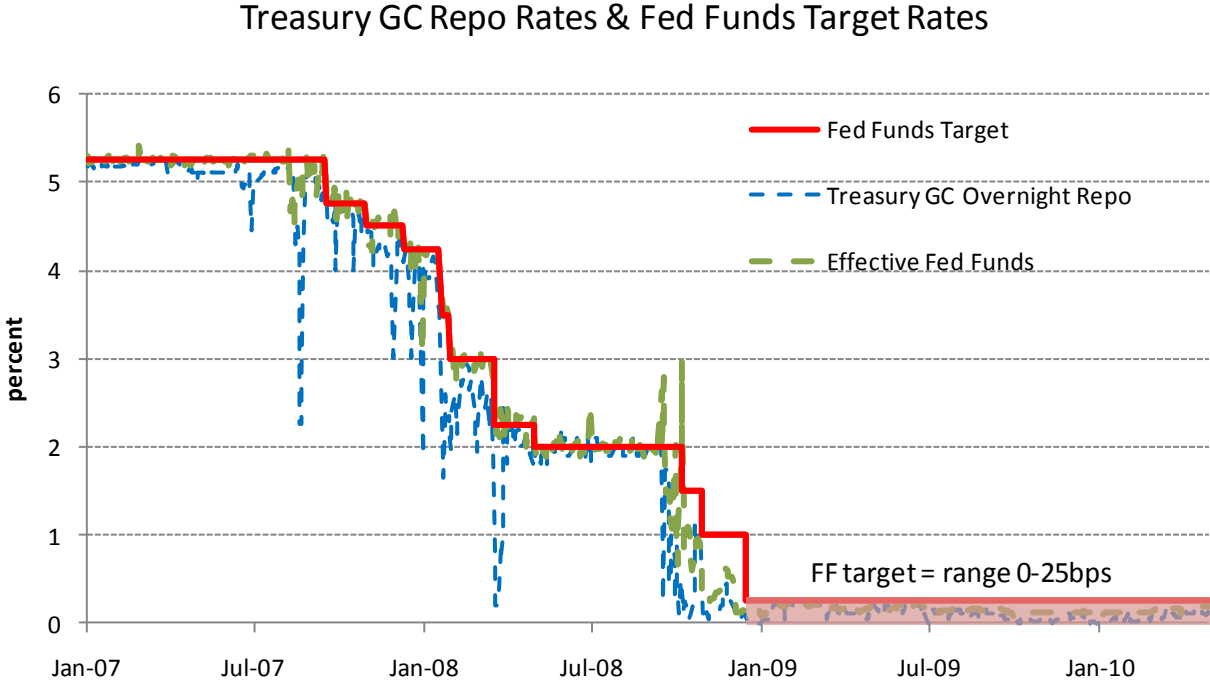
Notes: Standard errors in parentheses; *** p<0.01, ** p<0.05, * p<0.1

Table 5: Analysis over alternate sub-periods of crisis

VARIABLES (all expressed as first differences unless noted) Alternate time periods:	Table 3 comparatives			Table 4 comparatives		
	1/07-5/10	1/07-12/08	1/08-5/10	1/07-5/10	1/07-12/08	1/08-5/10
	(T3:4)			(T4:4)		
Term Securities Lending Facility (TSLF)	-1.104*** (0.318)	-1.275*** (0.310)	-1.119*** (0.319)	-1.267*** (0.362)	-1.481*** (0.352)	-1.253*** (0.355)
Supplemental Financing Program (SFP)	-0.0574 (0.0799)	-0.0330 (0.101)	-0.0794 (0.0766)	-0.0799 (0.153)	-0.114 (0.219)	-0.0900 (0.146)
US Treasury issuance, Bills (T.Bill)	-0.100 (0.0711)	-0.0916 (0.108)	-0.100 (0.0739)	-0.155** (0.0703)	-0.166 (0.101)	-0.132* (0.0721)
US Treasury issuance, Notes & Bonds (T.NB)	-0.125** (0.0520)	0.0768 (0.177)	-0.0567* (0.0290)	-0.0889** (0.0450)	0.249 (0.193)	-0.0609 (0.0372)
Temporary Open Market Operations (STOMO)	0.102 (0.170)	0.143 (0.167)	0.0189 (0.248)	-0.368 (0.358)	-0.326 (0.351)	-0.749 (0.543)
System Open Market Account transactions, Bills (SOMA.Bill)	1.439** (0.679)	1.201* (0.636)	1.276** (0.622)	2.464*** (0.916)	2.191*** (0.838)	2.465*** (0.908)
SOMA transactions, Notes & Bonds (SOMANB)	0.143 (0.219)	1.482 (1.100)	0.174 (0.223)	0.413 (0.286)	2.512* (1.279)	0.393 (0.302)
TSLF -by- (GC-MBS) measure: nonlinear interaction term						
T-Bill -by- (GC-MBS) measure: interaction term						
T.NB -by- (GC-MBS) measure: interaction term						
SFP -by- (GC-MBS) measure: interaction term						
SOMA.NB -by- (GC-MBS) measure: interaction term						
SOMA.Bill -by- (GC-MBS) measure: interaction term						
STOMO -by- (GC-MBS) measure: interaction term						
General Collateral- Mortgage Backed Security Repo Spread (1 Month GC-MBS) source: Bloomberg						
Global Financial Bond Index Option- Adjusted Spread (OAS) source: Merrill Lynch	0.559* (0.288)	0.957** (0.474)	0.531* (0.295)	0.593 (0.380)	0.915 (0.663)	0.564 (0.397)
Options Exchange Volatility Index (VIX) source: Chicago Board of Trade	-0.0405 (0.308)	-0.278 (0.439)	-0.0919 (0.300)	-0.0483 (0.298)	-0.205 (0.445)	-0.0532 (0.290)
AA [Financial - Non Financial] Commercial Paper (1 month CP spread)	-0.0305 (0.0478)	-0.0442 (0.0521)	-0.0122 (0.0469)	0.0148 (0.0579)	-0.00790 (0.0638)	0.0498 (0.0645)
London Interbank Offered Rate - Overnight Index Swap (1 month LOIS spread)	0.412* (0.224)	0.369 (0.234)	0.378* (0.222)	0.560** (0.259)	0.535** (0.262)	0.564* (0.297)
Lagged Federal Funds GC Repo Spread measure: one -day lag	-0.150*** (0.0429)	-0.146*** (0.0438)	-0.130*** (0.0364)	-0.236*** (0.0476)	-0.235*** (0.0468)	-0.229*** (0.0492)
Quarter end measure: binary	36.58*** (8.350)	47.09*** (10.20)	28.13*** (9.456)	44.93*** (11.90)	61.53*** (12.20)	44.90*** (16.69)
Quarter start measure: binary	-30.98*** (8.922)	-51.51*** (10.40)	-27.77** (11.48)	-36.25*** (13.68)	-62.22*** (18.28)	-39.85** (18.40)
Year end measure: binary	33.59 (50.22)	140.0*** (9.692)	-22.89** (9.220)	-10.39 (26.52)	24.37** (12.03)	-40.31** (17.11)
Year start measure: binary	-27.53 (38.16)	-58.06 (57.63)	-4.2.87 (50.58)	3.498 (21.49)	6.242 (29.94)	1.957 (28.76)
Constant	3.995*** (0.833)	4.177*** (0.935)	3.723*** (0.914)	3.994*** (0.661)	4.785*** (1.179)	3.794*** (0.764)
Number of Observations	853	490	603	853	490	603

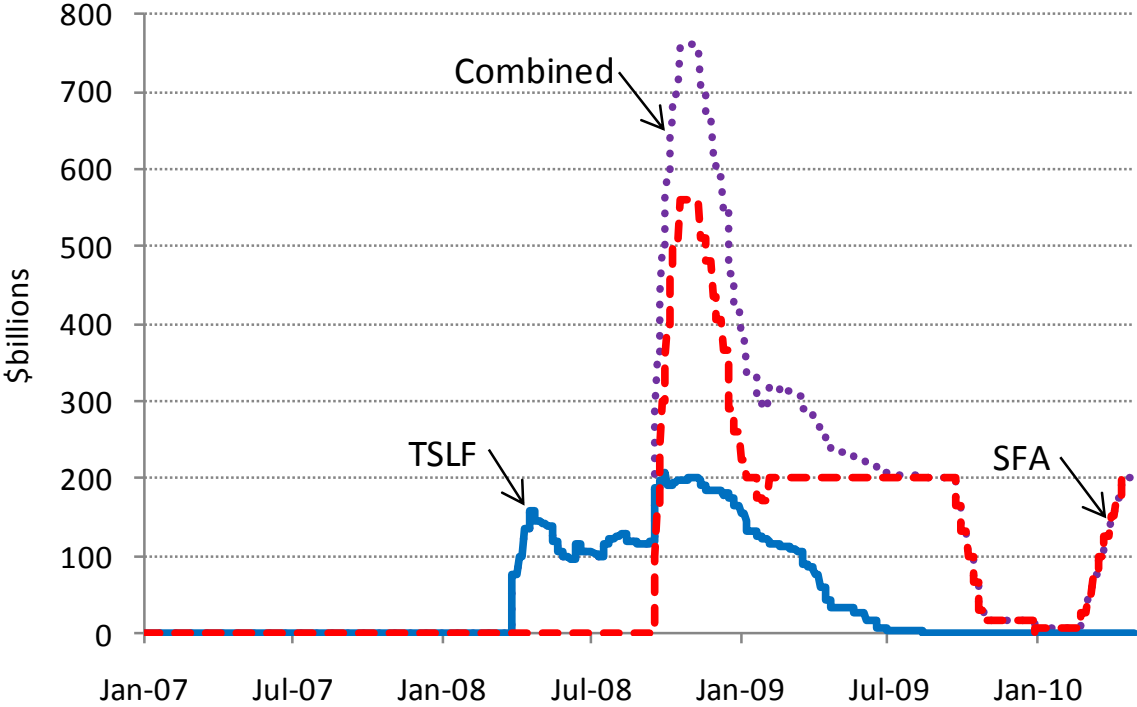
Notes: Standard errors in parentheses; *** p<0.01, ** p<0.05, * p<0.1

Figure 1: The Repo-Fed Funds Spread: 2007-2010



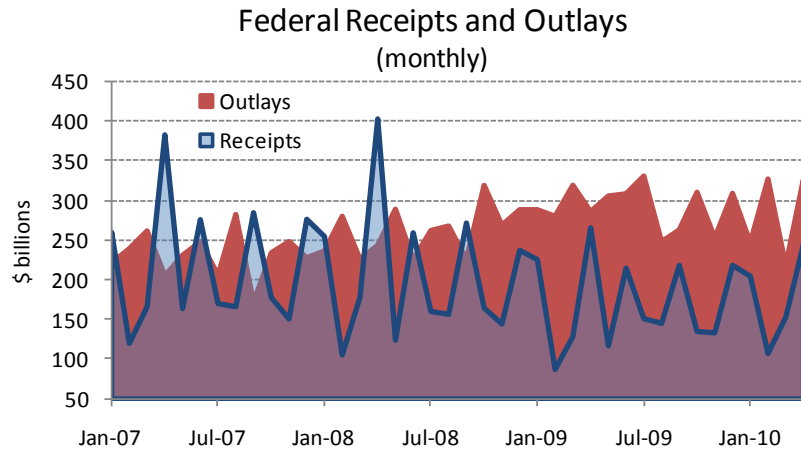
Source: Federal Reserve Bank of New York and Bloomberg

Figure 2: The Term Securities Lending Facility & Supplemental Financing Account Programs in Perspective: 2007 -2010

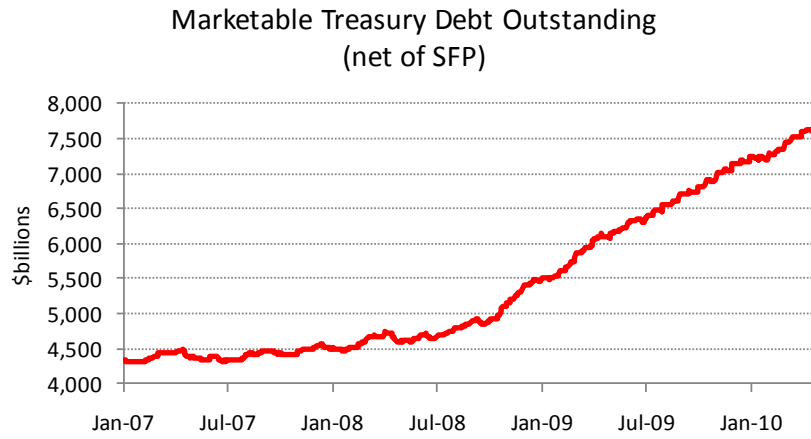


Source: Federal Reserve Bank of New York and Daily Treasury Statement

Figure 3: Federal Receipts and Outlays & Marketable Treasury Collateral: 2007 – 2010

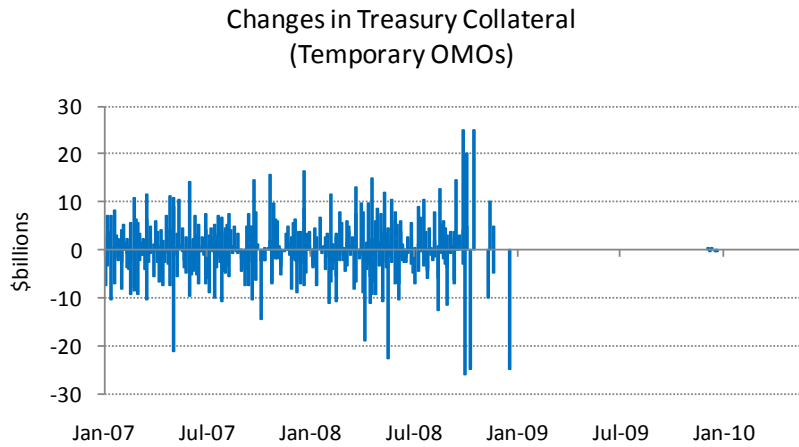


Source: Monthly Treasury Statement

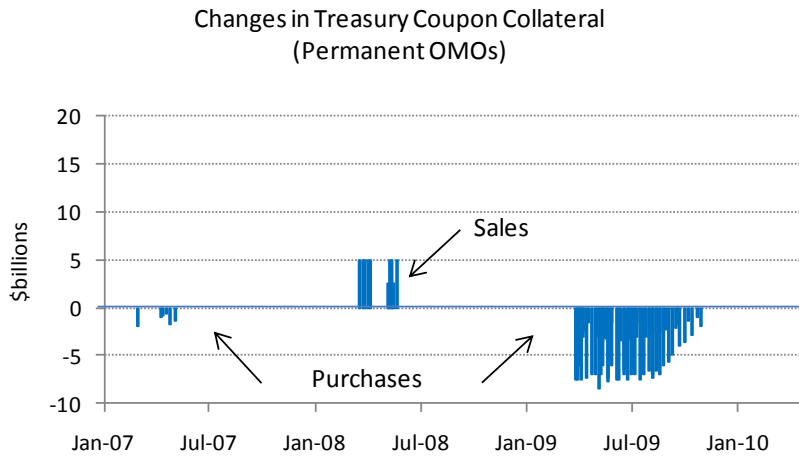


Source: Daily Treasury Statement

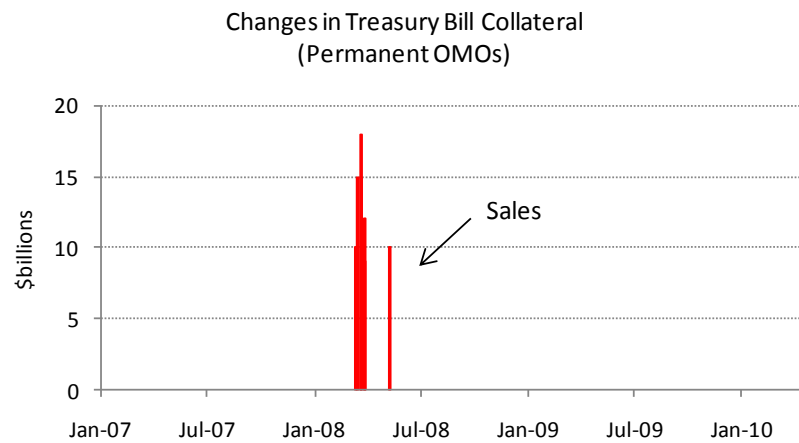
Figure 4: Permanent and Temporary OMO Impacts on Treasury Collateral: 2007-2010



Source: Federal Reserve Bank of New York



Source: Federal Reserve Bank of New York



Source: Federal Reserve Bank of New York

Figure 5: SOMA Treasury Holdings: 2007 – 2010

