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Working Paper

The gender wage gap in Peru 1986-2000: Evidence from a matching comparisons approach

Working Paper, No. 675

Provided in Cooperation with:

Inter-American Development Bank (IDB), Washington, DC

Suggested Citation: Ñopo, Hugo (2009) : The gender wage gap in Peru 1986-2000: Evidence from a matching comparisons approach, Working Paper, No. 675, Inter-American Development Bank, Research Department, Washington, DC

This Version is available at:

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*INTER-AMERICAN DEVELOPMENT BANK
BANCO INTERAMERICANO DE DESARROLLO (BID)
RESEARCH DEPARTMENT
DEPARTAMENTO DE INVESTIGACIÓN
WORKING PAPER #675
RG-N3338*

THE GENDER WAGE GAP IN PERU 1986-2000: EVIDENCE FROM A MATCHING COMPARISONS APPROACH

BY

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INTER-AMERICAN DEVELOPMENT BANK

MARCH 2009

**Cataloging-in-Publication data provided by the
Inter-American Development Bank
Felipe Herrera Library**

Ñopo, Hugo.

The gender wage gap in Peru 1986-2000 : evidence from a matching comparisons approach / by Hugo Ñopo.

p. cm. (Research Department Working Papers ; 675)
Includes bibliographical references.

1. Income distribution—Peru. 2. Women—Employment—Peru. 3. Peru—Economic aspects—1968-. I. Inter-American Development Bank. Research Dept. II. Title. III. Series.

HC230.I5 Ñ459 2009
331.10985 Ñ459-----dc22

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Inter-American Development Bank
1300 New York Avenue, N.W.
Washington, DC 20577

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Abstract¹

Applying the methodology developed in Ñopo (2004), this paper analyzes the evolution of the gender wage gap in Peru from 1986 to 2000. This methodology has two advantages. First, it recognizes that the supports of observable characteristics distributions differ substantially. Second, it provides deeper insights regarding the distribution of the unexplained gender differences in earnings. For the period under analysis, males earn on average 45 percent more than females. This wage gap is composed of three additive elements: 11 percent differences in supports, 6 percent differences in distributions of individual characteristics and 28 percent unexplainable differences. About half of these unexplainable differences occur in the highest quintile of the wage distribution.

Keywords: Matching, Non-parametric, Gender Wage Gap, Latin America.

JEL Classification: C14, D31, J16, O54.

¹ This paper is a reprint, originally published by Sebastian Galiani, editor, in *Económica* Año L N°1-2 Enero - Diciembre 2004. The advice of Chris Taber, Luoqia Hu, and Dale Mortensen is deeply acknowledged. Sebastian Calónico, Deidre Ciliento, Cristina Gomez and John Jessup provided valuable assistance in different stages of this project.

1. Introduction

Gender disparities in Peruvian labor markets are pronounced. There are substantial gaps in participation and employment rates, in occupations, and in hourly wages and monthly earnings. While there are gender differences in these labor market outcomes, there are also gender disparities in individual characteristics. Males, for instance, tend to have more years of education and longer tenure in higher-paying occupations. The extent to which these differences in observable characteristics account for gaps in labor market outcomes is a longstanding question. For the gender wage gap, the Blinder-Oaxaca decomposition has been the most popular approach in the labor market literature.²

The Blinder-Oaxaca decomposition is an algebraic manipulation of the differences between estimated Mincerian equations for males and females. It allows us to answer questions of the type: “What would the earnings of the *average* male (female) have been if his (her) observable characteristics had resembled those of the *average* female (male)?”

Ñopo (2004) develops a new methodology for decompositions of wage gaps by introducing a matching comparisons approach. Matching males and females with the same observable individual characteristics generates synthetic samples of identical individuals. Then, the method allows us to answer questions of the type: “What would the earnings *distribution* of the sample of males (females) have been if their observable characteristics had resembled those of the sample of females (males)?” This extension garners immediate gains in information. Now, it is possible to explore not only the magnitude of the average gender wage gap, but also its distribution.

In this paper, I use the matching methodology in order to understand the distribution of the gender wage gap in Peru. The application of matching, instead of using the traditional Blinder-Oaxaca approach, is expected to be particularly beneficial in Peru due to its high occupational segregation.³ In addition, informality also plays a role in Peruvian labor markets, since an important fraction of the jobs tend to fail at least one of the formality conditions (formal contract or access to insurance). Formality of the working class affects males and females differently: while 55 percent of males have informal jobs, the analogous figure for females is 65 percent. These gender gaps are also associated with gender differences in observable

² Blinder (1973) and Oaxaca (1973).

³ Blau and Ferber (1992).

characteristics of the working population, such as age and schooling. In turn, this would presumably imply a severe problem of *gender differences in the supports* of the distributions for these characteristics, an issue that matching can address directly.

Peru is one of the Latin American countries that experienced labor market reforms during the early 1990s.⁴ These reforms included dramatic reductions in firing costs, linked to reductions in formality, and a subsequent increase in turnover rates due to shorter durations of both employment and unemployment spells.⁵ The theoretical literature has no clear predictions as to how these changes in employment dynamics impact wage differentials. Therefore, I analyze how the gender wage gap evolved during this period. The results suggest a monotonic reduction of gender differences in participation and employment rates; however, they also denote a cyclical evolution of the gender gap in hourly wages. The combined effect of these three factors (participation, employment and hourly wages), measured by the share of monthly labor income generated in the economy by males and females, also shows a monotonic reduction during the 15-year span that I analyze.

2. Gender Differences in Characteristics and the Gender Wage Gap in Peru: 1986-2000

The data for this study come from two Peruvian national surveys: the National Household Surveys (Encuestas Nacionales de Hogares) and the Specialized Employment Survey (Encuesta Especializada de Empleo) undertaken by the Peruvian Ministry of Labor and Social Promotion (MTPS) from 1986-1995 (not including 1988), and by the National Institute of Statistics and Informatics (INEI) from 1996-2000. For homogenizing purposes—and since almost one half of the Peruvian labor force works in Lima—only workers 14 years or older in Metropolitan Lima have been considered for this study.

When explaining gender differences in earnings, it can be argued that the gender wage gap simply reflects gender differences in some observable characteristics of the individuals that are determinants of wages. To some extent, that is a valid argument, as there are differences in age, education, occupational experience and occupations, among other characteristics. However, these differences only partially explain the wage gap. The purpose of this paper is to measure

⁴ The two waves of reform occurred in 1991 and 1995.

⁵ Saavedra (2000) and Saavedra and Torero (2000).

precisely the extent to which differences in characteristics explain differences in pay. Exploring some descriptive statistics showing these gender differences will elucidate this notion.

In terms of average age, working males are three years older than females. This is in contrast to the Peruvian population as a whole, where the average age for females is slightly higher than for males (due to females' higher life expectancy). The difference in the average age among workers may reflect females' earlier entrance into or earlier retirement from the labor market. Either circumstance is expected to have a negative impact on wages. The former is due to the fact that an early entrance into the labor market may imply fewer years of schooling and the latter because early retirement implies shorter tenure.

There are also significant differences in gender statistics with regard to educational attainment, as demonstrated in Figure 1. While 16 percent of working males have an elementary education level or less, 24 percent of working females fall into this category. There is a related pattern in years of schooling. While working males have an average of 10.75 years of schooling, working females have an average of 9.86.

These average figures from 1986-2000 show an important evolution. The percentage of working females with a college or high school degree increased from 68 percent to 81 percent, while for their male peers the increase was from 78 percent to 84 percent.

The greatest gender difference is found in the working people's occupational experience, measured as years working in the same occupation (illustrated in Figure 2). For the period in consideration, on average, males have between 1.4 and 2.7 more years of occupational experience than females—a difference of between 30 and 50 percent. It should be noted, however, that these gender differences in average years of occupational experience have decreased substantially from 1986-2000.

Figure 1. Educational Attainment by Gender

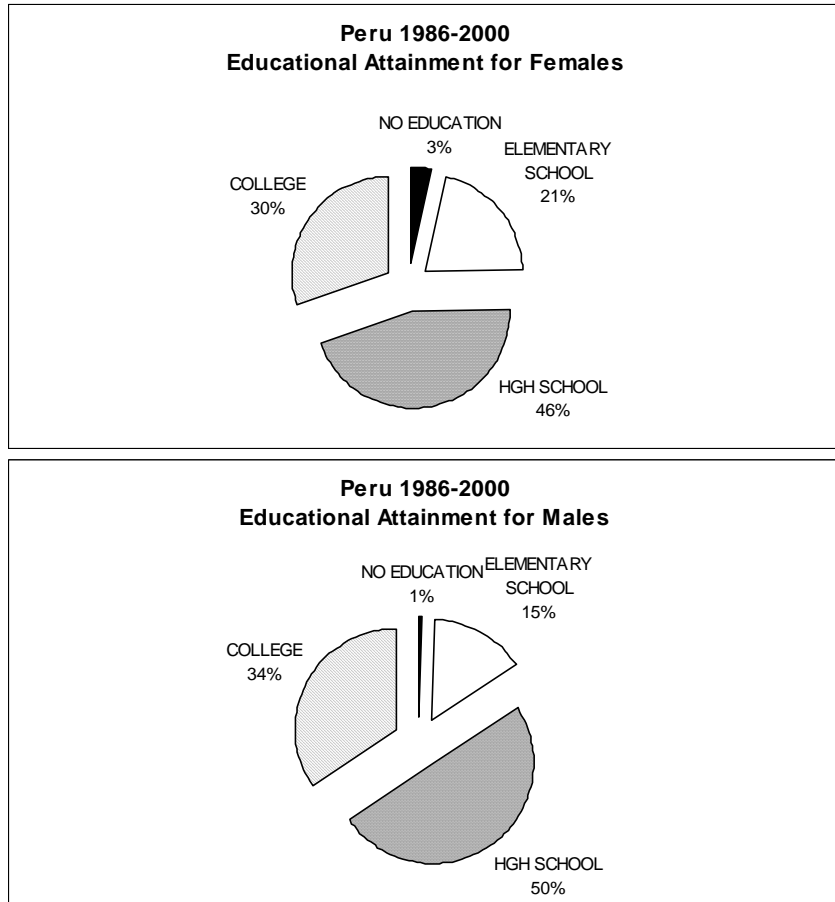
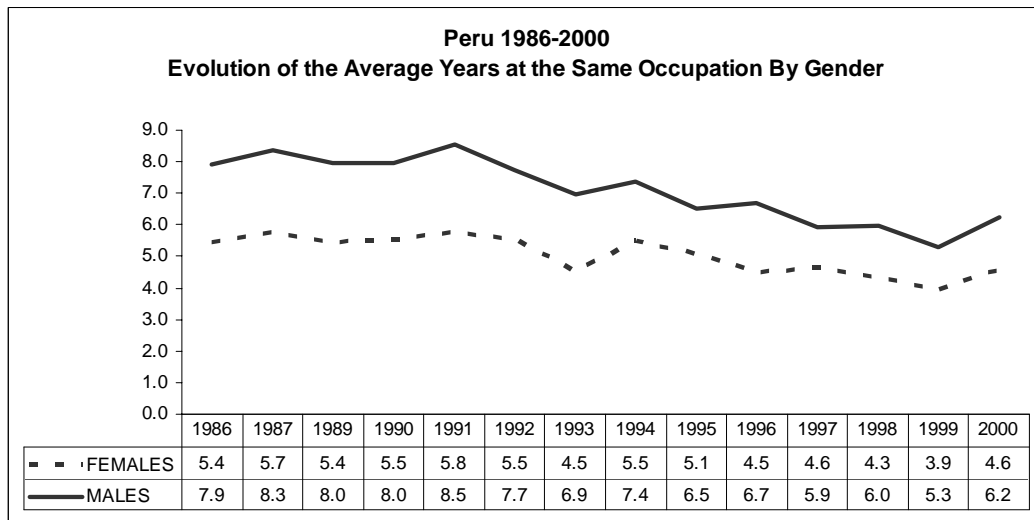


Figure 2. Evolution of Occupational Experience

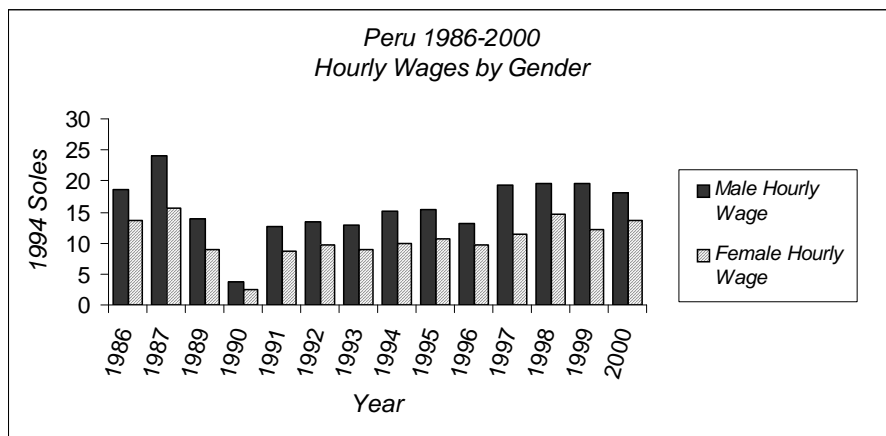


Regarding the *differences in the supports* highlighted by the matching methodology, I find that 30 percent of working females exhibit combinations of age, education, migratory condition⁶ and marital status that cannot be matched by any male in the sample. Likewise, 23 percent of working males report combinations of the same individual characteristics (age, education, migratory condition and marital status) that cannot be matched by any female in the sample. This 23 percent of working males report wages that are considerably higher than those reported by the rest of the working males.

As noted, there are gender differences in some observable characteristics that the labor market rewards. However, these gender differences have been narrowing during the period in consideration. The next section will explore the relationship between the characteristics previously shown and the hourly wage, partially explaining the gender wage gap and its evolution.

Wages evolved considerably during the period of analysis. After the rise in real wages that started in 1985 and continued until 1987, a significant fall in real wages at a time of hyperinflation followed. Real wages reached their minimum level in 1990 and subsequently improved. During the 1990s, real wages increased steadily until the late years of the decade, when once again they began to decline. Figure 3 shows this evolution of the hourly wage for males and females. The hourly wages are measured in constant 1994 Peruvian Soles(S/.).

Figure 3. Hourly Wages by Gender (in 1994 Soles)



⁶ In this paper, I am distinguishing only those who were born in Lima from those who were born outside of Lima.

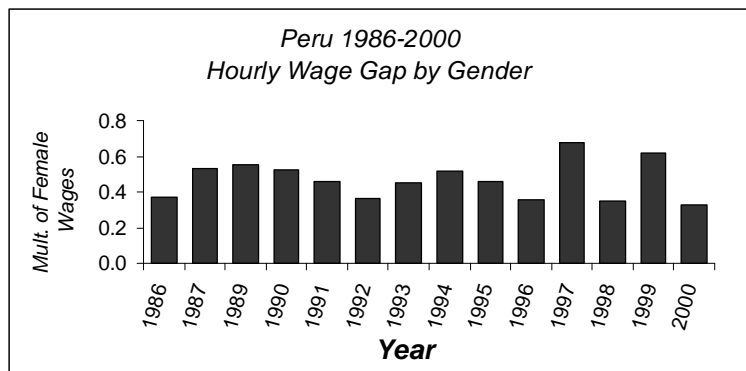
This figure shows the absolute values (in constant 1994 Soles) of the gender wage gap (represented by the difference between a pair of adjacent columns). Figure 4 shows the gap in relative terms (average hourly wage gap as multiples of average hourly female earnings).⁷ It is found that the gender wage gap in hourly wages vacillated around an average value of 0.45 (that is, males earned an average of 45 percent more per hour than females). However, there are significant fluctuations around that average measure.

The measure of the gap that is reported in this section (multiples of average hourly wages for females) is crude data, since it considers all males and females regardless of their differences in observable characteristics, and regardless of whether it is possible to compare them. It is necessary to make the appropriate adjustments to that gap in order to obtain a measure of unexplained differences in average earnings for comparable samples of males and females. That is the purpose of the next sub-section, but before starting that exercise let us explore how these gender differences in average hourly wages vary according to individual characteristics.

Regarding age, once the population has reached 30, the gender wage gap tends to increase, and for people close to retirement, the age gap reaches 128 percent.⁸

According to educational attainment, the gender wage gap exhibits non-monotonic behavior. There is a larger gap for people with only an elementary education and people with college degrees. The gap diminishes for the uneducated and high school populations.

Figure 4. Hourly Wage Gap by Gender (in 1994 Soles)



⁷ Note that the variable in which the gender gap is measured in this paper is hourly wage instead of using the logarithm of the hourly wage as is commonplace in the literature. With matching, such transformation is no longer required.

⁸ It is important to note that this basic computation of average wage gaps for different age groups mixes age effects and cohort effects. It is not the purpose of this paper to disentangle them.

Table 1. Hourly Wages and Gender Wage Gap for Different Age Groups

PERU 1986-2000
HOURLY WAGES ACCORDING TO
GENDER AND AGE
(In 1994 Soles)

| | Less Than 19 Years | 20 to 29 | 30 to 44 | 45 to 60 | 60 or more |
|---------|-----------------------|----------|----------|----------|---------------|
| FEMALES | 5.58 | 10.03 | 12.97 | 12.45 | 10.17 |
| MALES | 7.62 | 11.99 | 17.11 | 20.32 | 23.16 |
| GAP | 37% | 20% | 32% | 63% | 128% |

Table 2. Hourly Wages and Gender Wage Gap by Educational Attainment

PERU 1986-2000
HOURLY WAGES ACCORDING TO
GENDER AND EDUCATION
(In 1994 Soles)

| | NO EDUCATION | ELEMENTARY SCHOOL | HGH SCHOOL | COLLEGE |
|---------|-----------------|----------------------|------------|---------|
| FEMALES | 6.52 | 6.83 | 9.56 | 16.32 |
| MALES | 7.79 | 10.22 | 11.86 | 23.81 |
| GAP | 19% | 50% | 24% | 46% |

The previous tables reveal substantial differences in the distribution of wages and the gender wage gap according to individual characteristics, each analyzed independently. Next, I will analyze the joint effects of these differences in characteristics on wages, using the matching and decomposition approach.

3. Explained and Unexplained Components of the Gender Wage Gap

3.1 Wage Gap Decomposition. The Matching Approach

Recalling Ñopo (2004), the wage gap, Δ , can be expressed as:

$$\Delta = E[Y | M] - E[Y | F] = \Delta_M + \Delta_X + \Delta_0 + \Delta_F.$$

The average wage difference between males and females can be broken into four components. Three of them can be attributed to gender differences in observable individual characteristics (Δ_M, Δ_X and Δ_F) and the fourth to the existence of both non-observable gender differences in characteristics that determine wages and gender discrimination in pay (Δ_0):

Δ_X is explained by the fact that males and females tend to have individual characteristics that are distributed differently over their common support. For instance, in the Peruvian

data sets it is possible to find both males and females with Masters or Ph.D. degrees, but the proportion of females in that category is substantially smaller than the proportion of males. Δ_X accounts for the expected decrease in male wages when their individual characteristics follow the distribution of female characteristics.

Δ_F is explained by the fact that there are some combinations of female characteristics for which there are no comparable males. For instance, in the Peruvian data sets there are some married females, migrants, with zero or only a few years of schooling and some years of occupational experience, but it is impossible to find males with those combinations of characteristics. Δ_F measures the expected increase in wages that the average female will experience assuming all females achieve characteristics that are comparable to those of males.

Δ_M exists because some combinations of characteristics that males have, are not shared by females. For instance, in the Peruvian data sets there are males with high levels of education that have been working for more than ten years at managerial occupations, but it is impossible to find females with such characteristics. Δ_M measures the expected increase in wages that the average female wages would have, if females achieve those individual characteristics of males that remain unreached by females.

Δ_0 represents that which cannot be explained by these differences in observable characteristics. This can be explained as a combination of discrimination in pay and the existence of gender differences in unobservable characteristics that are related to productivity.

For additional details regarding the decompositions derivation, see Sub-section 3.1 in Ñopo (2004).

Figure 5 represents the evolution of the crude gender wage gap⁹ accompanied by the wage gap when controlling for age, education, marital status and migratory condition when matching. The chart is reporting the evolution of the crude data and controlled data (Δ and Δ_0 respectively).¹⁰

⁹ The measure of wage gap that I am using is $\frac{y^M}{y^F} - 1$.

¹⁰ For this and the next decompositions, I omit the one that corresponds to the year 2000 due to a problem of codification in one of the explanatory variables.

Figure 5. Gender Wage Gap after Controlling for Observable Characteristics

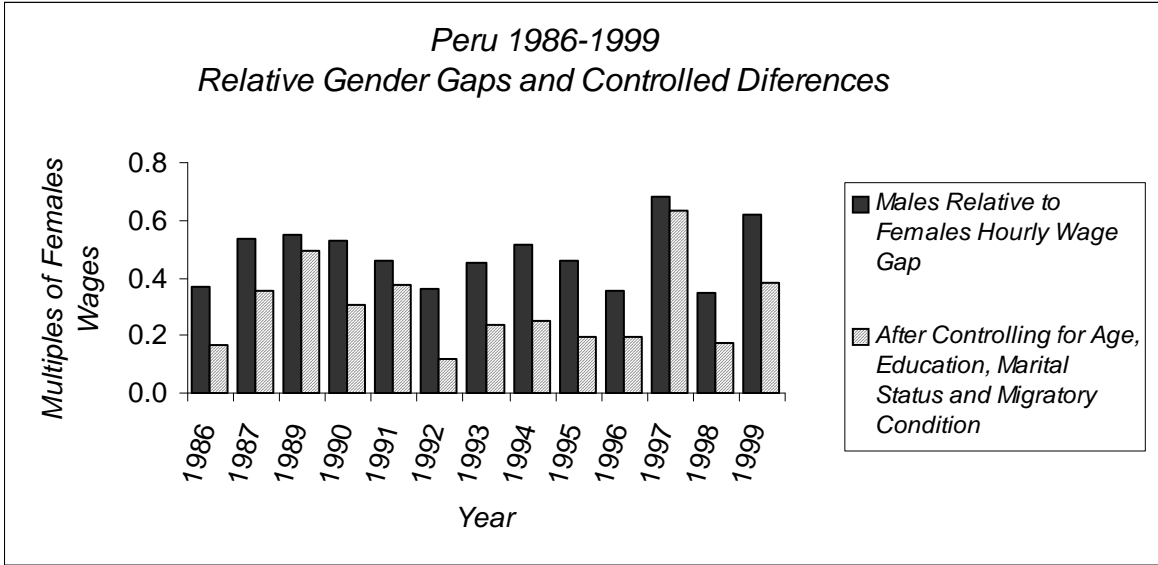


Figure 6 represents the wage gaps measured in relative terms (as multiples of female wages) and the decompositions in terms of the four components introduced above. The total height of each bar is proportional to the wage gap in the respective year. The height of each component is proportional to the value of the respective component, such that whenever a component has a negative value, it is illustrated below the zero line. The first set of decompositions reported below has been calculated using different combinations of explanatory variables such as age (measured in years), education (measured in years of schooling), marital status (a dichotomous variable that takes the value 0 for singles and 1 for married individuals) and migratory condition (a dichotomous variable that distinguishes individuals who were born in Lima from those who were born elsewhere).

Figure 6. Wage Gap Decompositions for Different Sets of Controls (1)

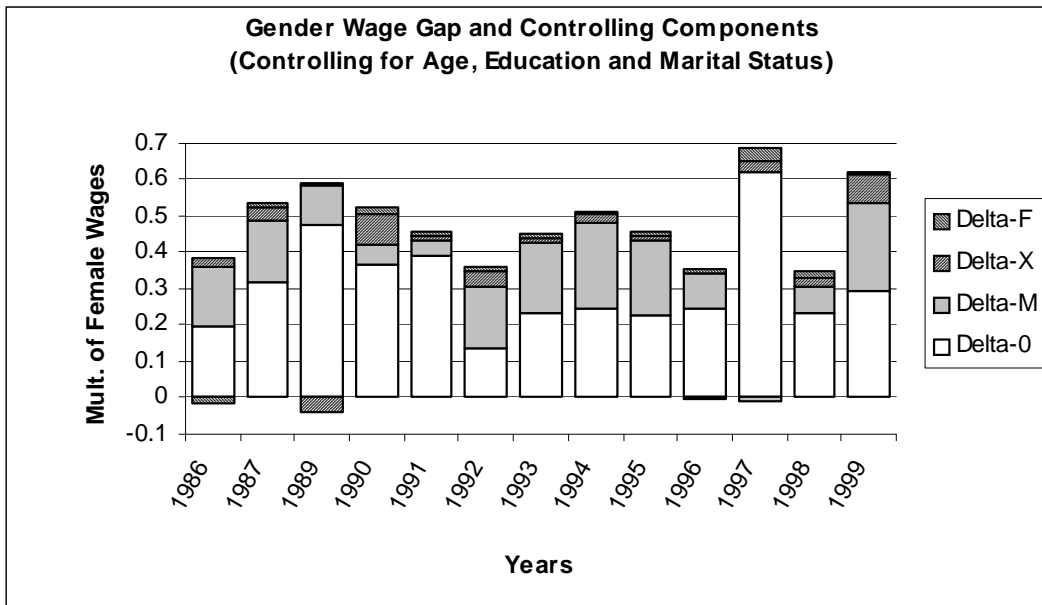
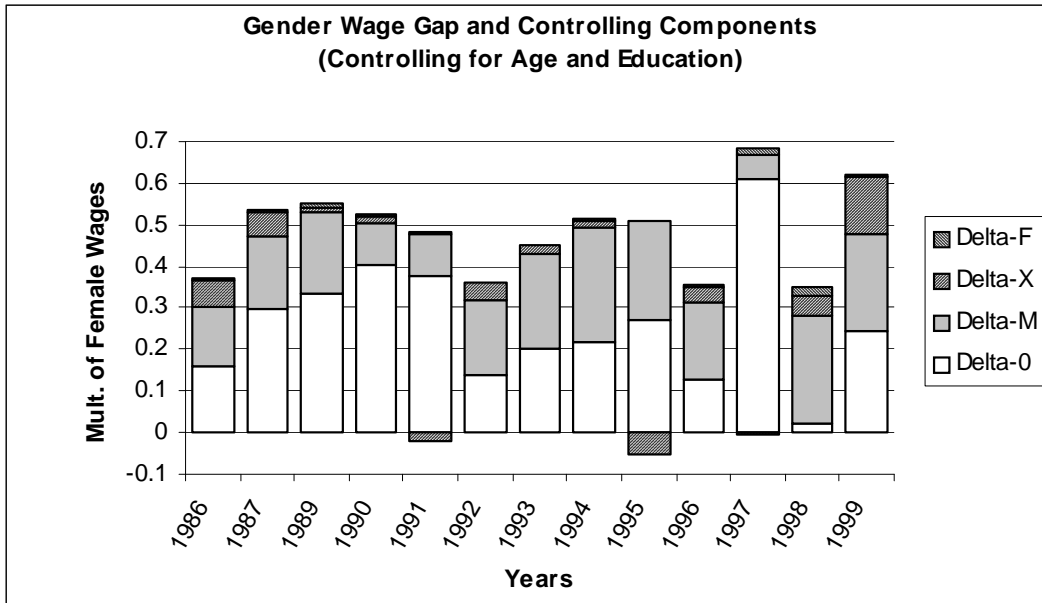
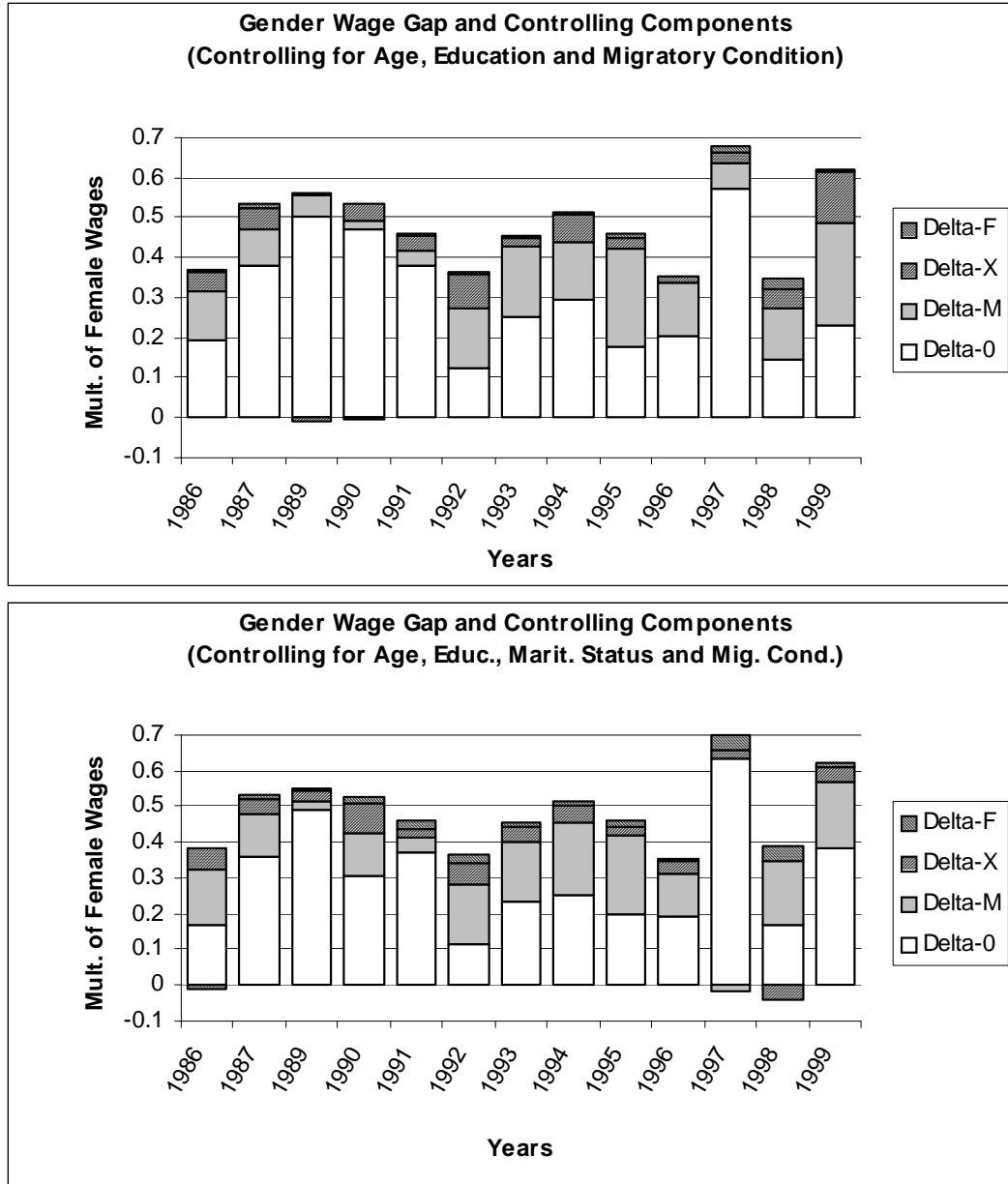


Figure 7. Wage Gap Decompositions for Different Sets of Controls (2)

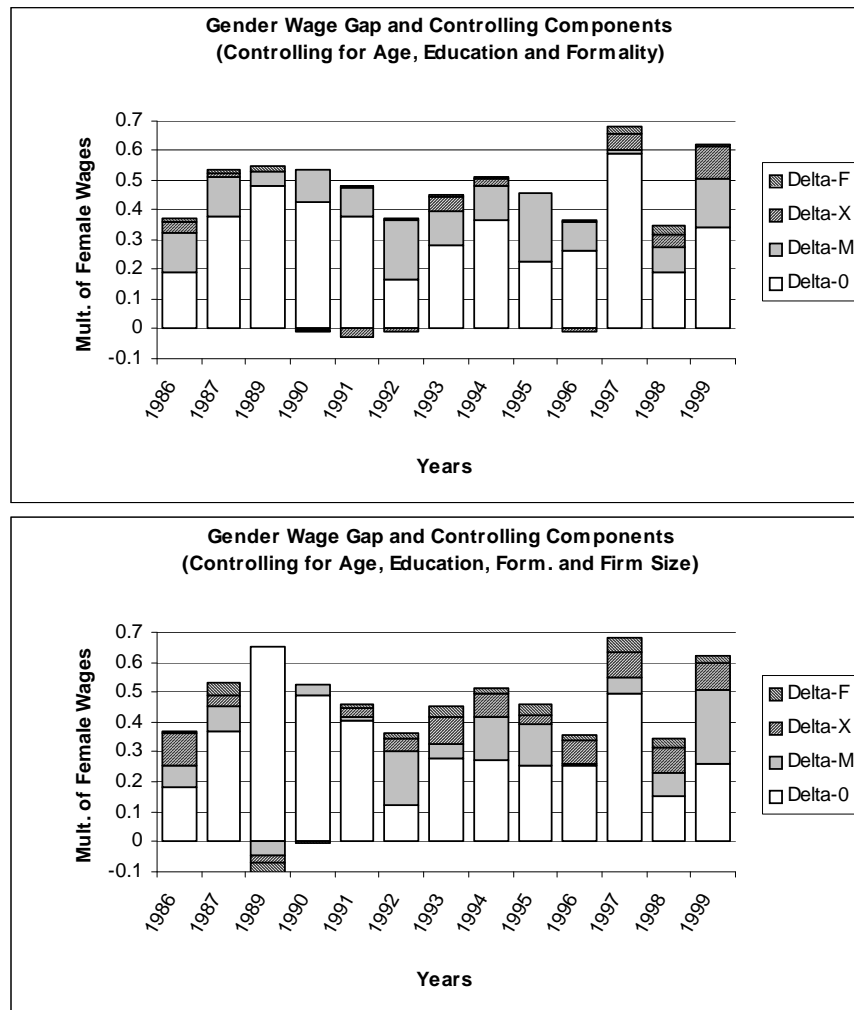


While the gender wage gap without controlling for characteristics, Δ , has an average value of 45 percent during the period of analysis, the controlled gap, Δ_0 , teeters around 28 percent.¹¹ Thus, the mixture between gender differences not considered in the analysis (which may comprise observable and unobservable differences) and discrimination accounts for a

¹¹ As will be shown later in the paper, a 99 percent confidence interval for the average unexplained gender differences in pay ranges from 24.92 percent to 31.13 percent.

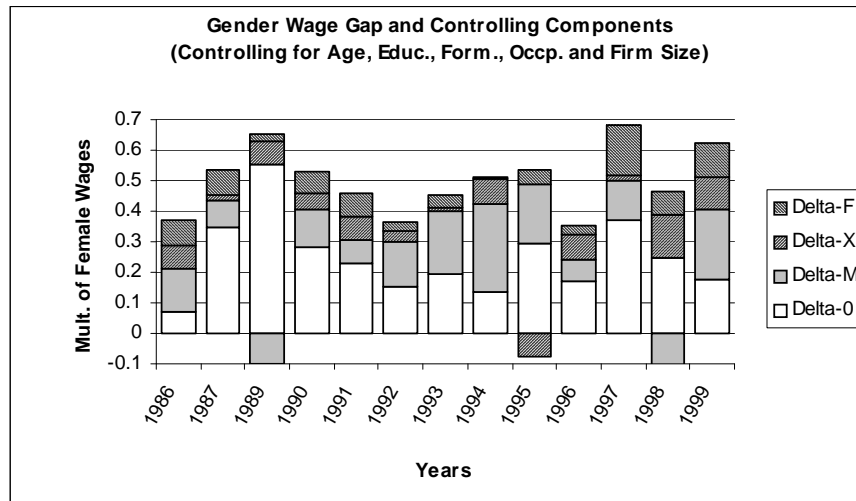
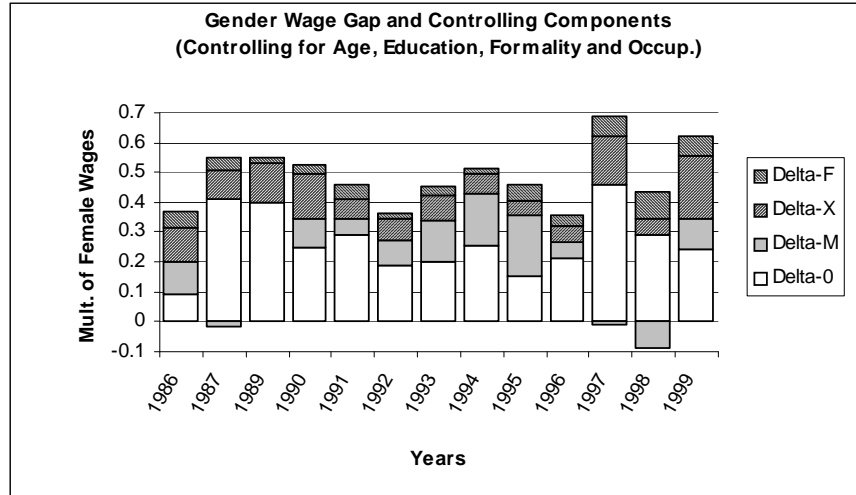
differential of 28 percent in hourly wages between males and females. These figures correspond to the particular set of variables specified above. This set does not include variables that are typically considered as being determined endogenously in the labor market. Combinations of these variables are considered for the following decompositions. For the decompositions in Figure 8, I consider different combinations of age, education, occupational experience (measured in years), informality (a dichotomous variable that distinguishes individuals with formal jobs from individuals with informal jobs¹²), occupation (that comprises seven occupational categories) and firm size (with five categories).

Figure 8. Wage Gap Decompositions for Different Sets of Controls (3)



¹² A job is considered formal if it satisfies at least one of the following requirements: being in the Public Sector, being registered in the Social Security System, being affiliated with any private retirement plan, or being unionized. Family workers are considered informal workers.

Figure 9. Wage Gap Decompositions for Different Sets of Controls (4)



The average unexplained gender wage gap (Δ_0) after controlling for these endogenous characteristics is around 25 percent, slightly below the average when they are not considered.¹³ Interestingly, for almost every combination of characteristics I considered in the previous exercises, the controlled gender wage gap shows two peaks: one at the end of the 1980s, during the period of hyperinflation, and another in the middle of the 1990s during the recession that followed the stabilization of 1990-1994. Also, the lower values for the gap are found around 1986 and 1993—years that register significant Peruvian GDP growth.

¹³ A detailed spreadsheet with the results for all the decompositions shown here, as well as some other combinations of individual characteristics not reported in this section, is available from the author.

In analyzing the role that the four delta components play in the decomposition, it is discovered that the components Δ_0 and Δ_M explain more than 80 percent of the wage gap during all years for almost all possible combinations of characteristics. As mentioned earlier in this section, both components of the gap may be regarded as noisy discrimination measures or unexplained differences. The first is determined in the labor market, and the second determined outside of the labor market (in the acquisition of such valuable characteristics). While the former is linked to differences in pay, the latter is presumably linked to differences in access to particular combinations of characteristics that are rewarded in the labor market.

Next, I analyze the distribution of the unexplained gender differences in pay that can be obtained from the matching approach. I will compare the distribution of wages for females to the counterfactual distribution of wages for males when they are resampled in order to mimic the distribution of females' characteristics.

3.2 Differences in Hourly Wages Between Matched Samples¹⁴

A common critique of the Blinder-Oaxaca decomposition is that it is informative only in reference to the average gaps and not the distribution of these gaps. An alternative has been to use quantile regressions instead of O.L.S., decomposing gender wage gaps at different quantiles of the distribution of the error term of the earnings equations. This approach suffers from the same problem of the *gender differences in the supports* that the matching methodology addresses.

This sub-section is devoted to the analysis of the distribution of wages for males and females. The object of analysis will be the cumulative distribution functions of hourly wages for the original and matched samples of females and males.

By plotting the cumulative functions, it is possible to verify that not only are average wages for males greater than average wages for females, but also the random variable *wages for females* is stochastically dominated by the random variable *wages for males*. The result is the same if the comparison is made between the resampled (by matching) versions of the same random variables. Even after controlling for age, schooling, marital status and migratory condition, there are gender differences in pay that favor males, as seen in Figure 10. To better visualize these differences in the cumulative functions, Figure 11 shows an extract of Figure 10.

¹⁴ The results shown in this sub-section are extracted from Sub-ection 4.2 in Ñopo (2004).

Figure 10. Cumulative Functions of Relative Wages by Gender

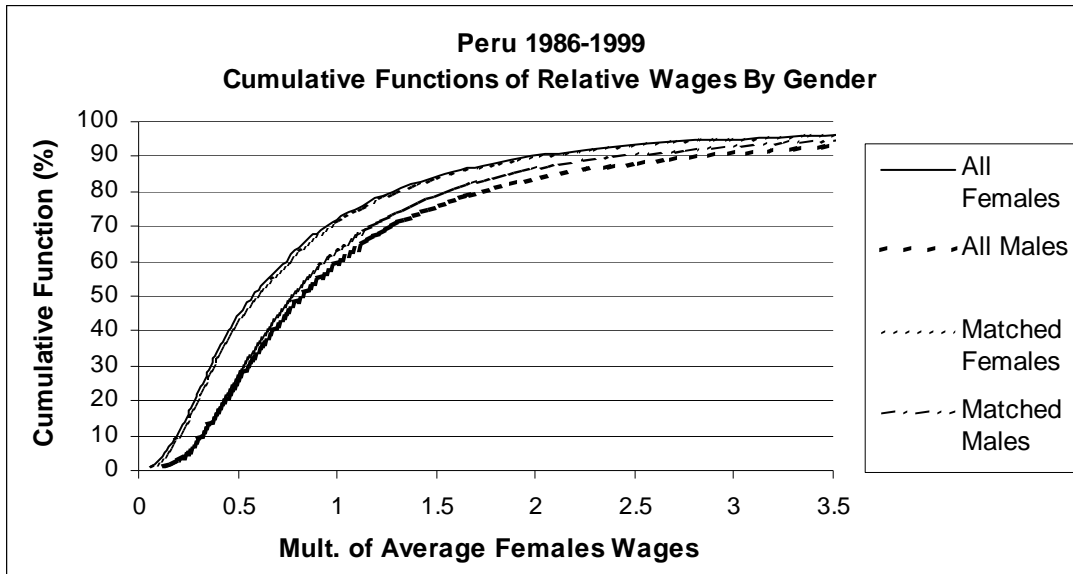
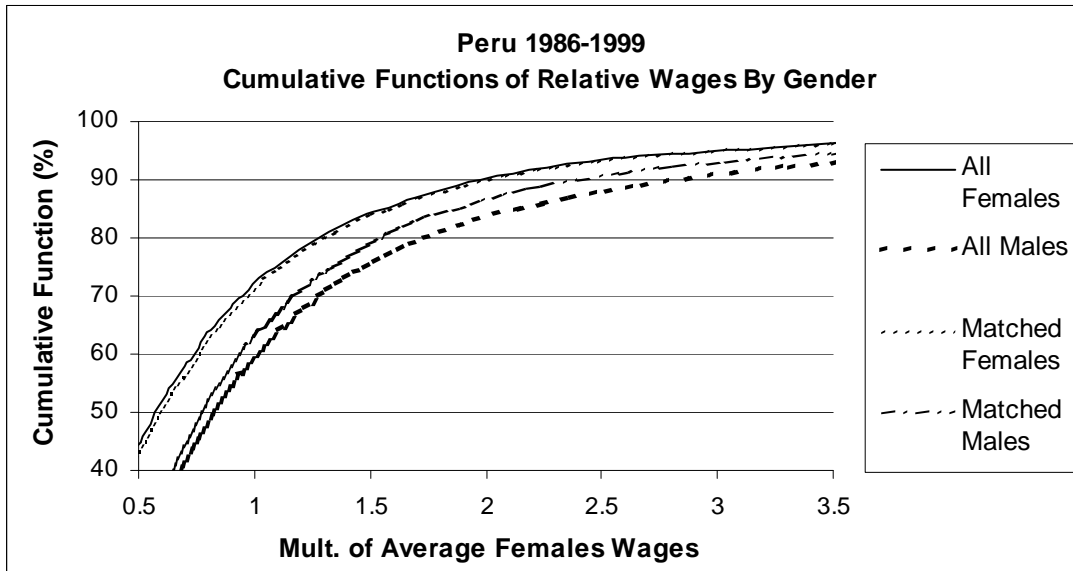


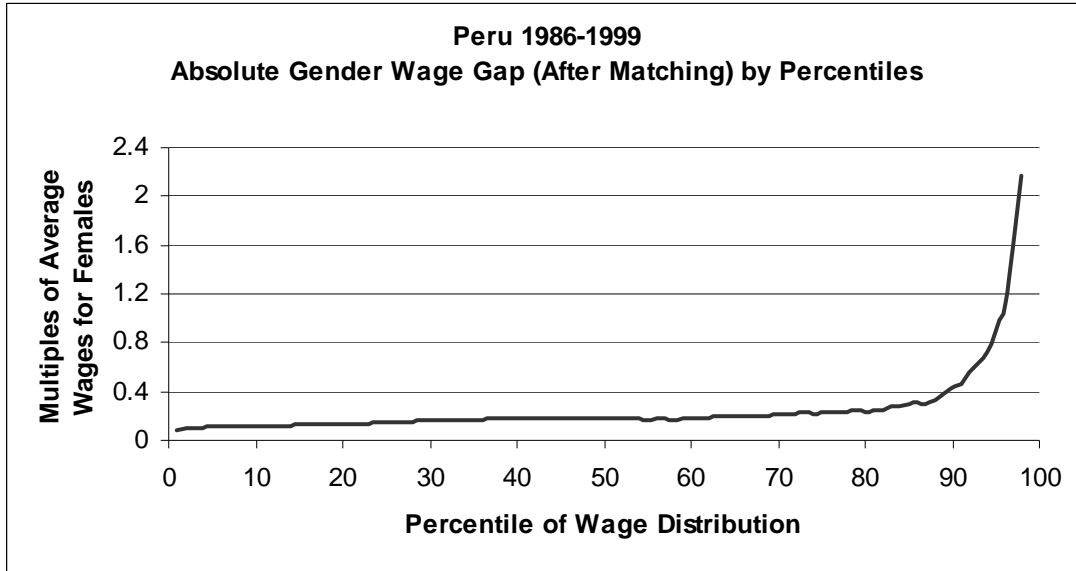
Figure 11. Cumulative Functions of Relative Wages by Gender (Extract)



The differences between the matched versions of the cumulative functions of wages for females and males are smaller than the differences originally found in these cumulative functions. The gender differences in wages are reduced after matching. The distribution of hourly wages for matched females hardly differs from the distribution of hourly wages for all females. This is because, by construction of the counterfactual, the re-sampling has been done in order to ensure that the distribution remains unchanged for the common support. The only changes are due to the non-overlapping parts of the support of characteristics for females (and, as it has been shown previously, the Δ_F component of the gap is relatively small compared to the other components). For males, the situation is different. The cumulative distribution of hourly wages for all males differs from the distribution of only matched males (with the appropriate re-weighting that is required to mimic the empirical distribution of individual characteristics of females), especially at the upper extreme of the distribution.

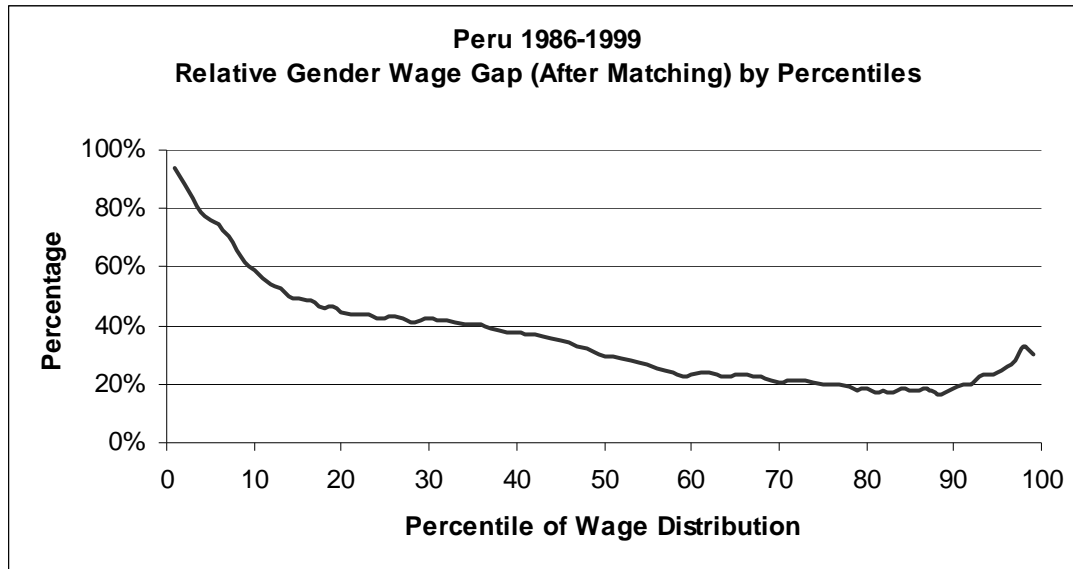
The previous plot inspires a quantile analysis since at any height (percentile) of the previous two graphs (the horizontal distance between the two cumulative functions obtained after matching) measures the unexplained gender wage gap at that respective percentile. Figure 12 shows these measures. The plot shows that for the first 90 percentiles of the distribution of hourly wages for males and females there are no major differences in hourly wages. The gap is slightly below 0.2 times the average wage for females. The highest differences are found in the top 10 percent of the distributions of hourly wages. At the 99th percentile the gap attains a maximum where the average wage of males is 2.2 times the average wage of females. The plot shows evidence that the gender differences in pay in the bottom percentiles of the distribution do not contribute considerably to the aggregate measure of gender differences in pay, and that the average gender wage gap in Peru is driven by gender differences in pay at the top percentiles of the wage distributions.

Figure 5. Absolute Gender Wage Gap by Percentiles



The assertions of the previous paragraph are hiding an important result, namely, the differences in hourly wages in the bottom percentiles of the distributions of wages are small in absolute terms but not in relative terms. The typical male who is in the bottom 10th percentile of the distribution earns a premium of 12 percent of average female wages compared to the 10th percentile female (approximately 1.40 1994 Peruvian Soles). However, this represents a difference of 60 percent. When the same comparison is made at the lowest percentile the differences are even more dramatic. The hourly wage gap in absolute terms is approximately 0.70 1994 Peruvian Soles, but that figure represents a difference of 94 percent. The poorest male earns almost twice as much as the poorest female. These percentage differences in hourly wages by percentiles of the wage distributions are shown in Figure 13.

Figure 13. Relative Gender Wage Gap by Percentiles



The relative gender wage gap by wage percentiles shows a slight U-shape in which the minimum gap, 18 percent, is found among those individuals whose wages are between the 8th and 9th deciles. The maximum is found among the poor.

3.3 Confidence Intervals for Average Unexplained Gender Differences in Pay

The analysis of the distribution of unexplained gender differences in pay can also be done through the computation of confidence intervals. The δ -method now becomes the necessary tool. In Table 3, I report estimators for the mean and the standard error of the unexplained differences in pay by different subgroups of the population.

Table 3. Standard Errors for the Average Unexplained Gender Wage Gap

Peru 1986-1999
Unexplained Gender Wage Gap By Selected Characteristics
(After Controlling for Age, Education, Marital Status and Migratory Condition)

| | Mean | Std. Error |
|---------------------|--------|------------|
| All | 0.2803 | 0.0189 |
| Marital Status | | |
| Single | 0.2751 | 0.0242 |
| Married | 0.2862 | 0.0289 |
| Migratory Condition | | |
| Born in Lima | 0.3067 | 0.0300 |
| Born out of Lima | 0.2840 | 0.0269 |

The average unexplained gender wage gap of 28.03 percent has a standard error of 1.89 percent. This translates into a 99 percent confidence interval for the average unexplained differences in pay that ranges from 24.92 percent to 31.13 percent of average female wages. Concerning migratory condition, there is evidence that the unexplained differences in pay are smaller among migrants than among those who were born in Lima. Regarding marital status, although there is no clear evidence that the average unexplained gender differences in pay between married and single individuals are substantially different, there is more evidence of dispersion of such unexplained differences among the married than among single individuals. The higher dispersion of unexplained wages could be explained in terms of other variables that are considered endogenous to a model of wage determination in the labor market, such as occupational experience, tenure, hours worked per week and occupation. Higher dispersion in these variables is more likely to be observed among the married than among the single.

Next I report the average and standard deviations for unexplained differences in pay conditional on age and marital status (Figures 14 and 15). For that purpose I use box-and-whisker plots to report the confidence intervals. The extremes of the whisker correspond to a 99 percent confidence interval for the average unexplained differences in pay while the extremes of the box correspond to a 90 percent confidence interval. The age groups reported here roughly correspond to the deciles of the age distribution of the employed labor force in Lima, Peru.

Figure 14. Confidence Intervals for the Unexplained Gender Wage Gap (1)

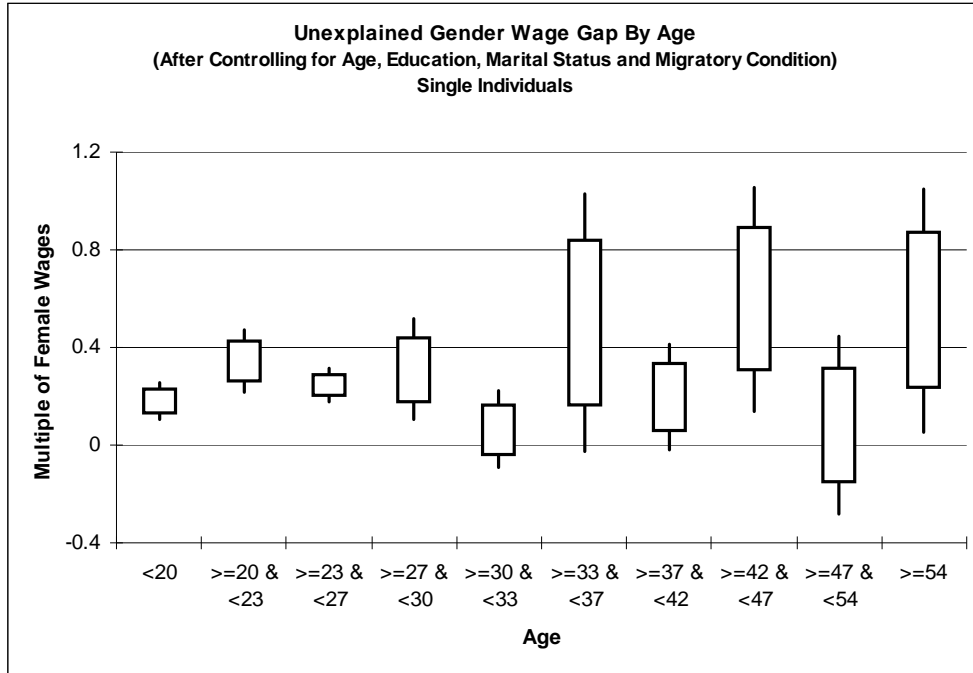
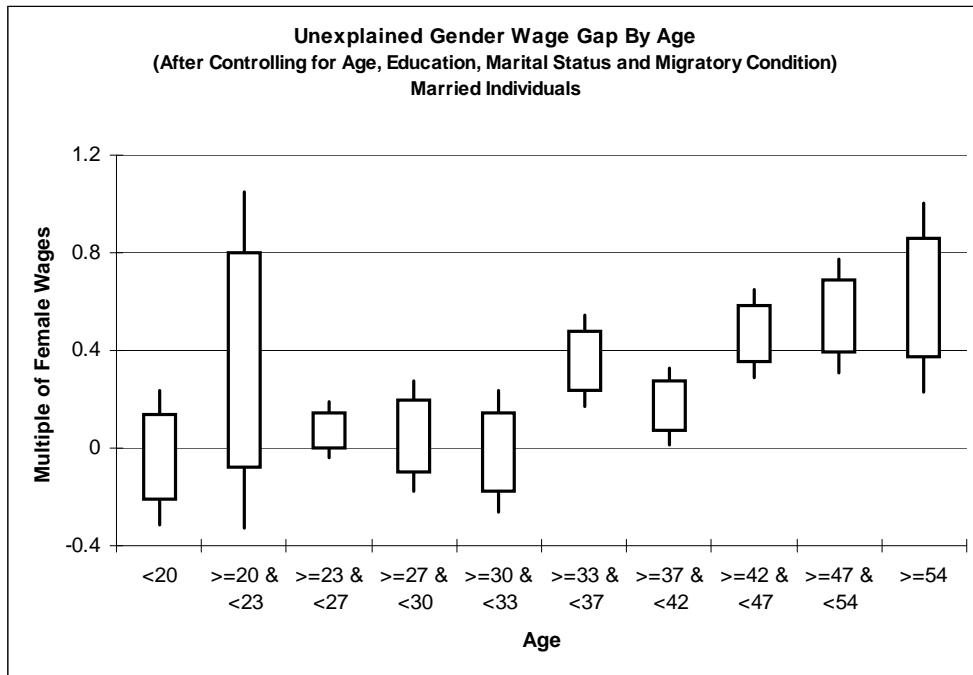


Figure 15. Confidence Intervals for the Unexplained Gender Wage Gap (2)



There is no clear pattern for the evolution of the average unexplained differences by age for single individuals. For the married labor force, there is some evidence of an increasing evolution of these unexplained differences over the life-cycle, but that increase is not significant from decile to decile. However, while the unexplained differences in pay are positive for married individuals above the median age (33 years), these differences are not different than zero for those who are younger than the median. The dispersion of such unexplained differences increases over single individuals' life-cycles.

In analyzing unexplained gender differences in pay according to years of schooling there are more issues (Figures 16 and 17). These unexplained differences are positive and almost constant for individuals with less than a high school diploma (less than 11 years of schooling), especially for single individuals. Also, for single individuals who attended between 4 and 11 years of schooling (which corresponds to 30 percent of the total employed labor force), there is smaller dispersion in the unexplained gender wage gap. Among high school graduates (those who completed 11 years of schooling and represent 35 percent of the total employed labor force), there is less evidence for unexplained gender differences in pay, especially among the married.

The most substantial unexplained differences are found among those individuals who completed more than 11 years of schooling and represent the remaining 30 percent of the employed labor force. First, for the subset who attended one to four more years of schooling after having graduated from high school but who did not graduate from college (that is, those who completed between 12 and 15 years of schooling), I find some evidence for positive unexplained differences in pay among the single but not among the married (noting that the dispersion is higher among the latter group). For individuals who have graduated from college (16 years of schooling), the evidence for a positive average measure of unexplained gender pay differences actually increases, particularly among the married. Finally, the educational group for which I find clear evidence of a positive and substantial unexplained gender wage gap is made up of those individuals who graduated from college and continued studying. For this group the unexplained differences seem to represent more than 50 percent of the average female wage for single females and more than 110 percent for married females. The dispersion of such unexplained differences among that group is also substantially higher than the dispersion found in any other group.

Figure 16. Confidence Intervals for the Unexplained Gender Wage Gap (3)

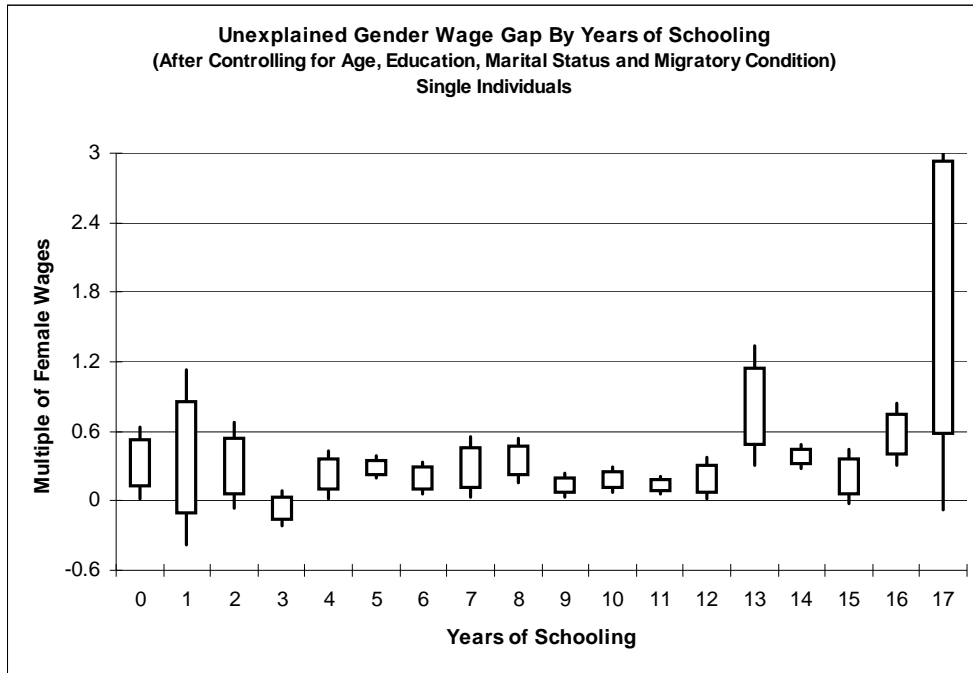
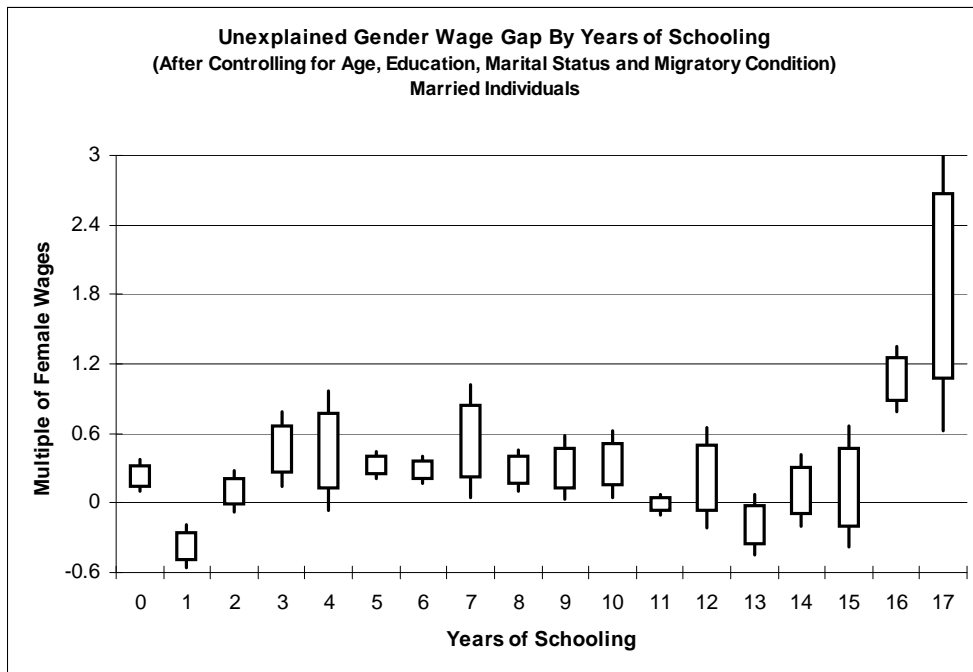


Figure 17. Confidence Intervals for the Unexplained Gender Wage Gap (4)



4. Has There Been a Decrease in the Gender Wage Gap?

According to the measure reported for unexplained gender differences in pay in the previous section, there is no evidence of a monotonic decrease of such differences. The hourly gender wage gap reached its lowest levels during 1992 and 1999, while it attained peaks during 1989 and 1997, evolving in a way that seems correlated with the cycle of the Peruvian economy. That measure of gender differences does not take into consideration either labor market participation effects or unemployment rates. There are changes in female participation and unemployment rates over the period of analysis, especially after the labor market reforms undertaken during the first half of the 1990s.

While participation rates for males do not change dramatically over the period of analysis, participation rates among females slightly decreased at the beginning of the 1990s and then increased towards the latter half of the decade—a decrease in the differences in participation rates from 28 percent to 21 percent over the entire period. Also, gender differences in unemployment rates decreased. While the male unemployment rate increased from 4 percent to 7 percent during the 15-year span, the female unemployment rate evolved with substantial ups and downs, reporting a slight increase from 8 percent to 9 percent during the whole period. The peaks reported in this evolution of female unemployment rates coincide with peaks in unexplained gender differences in hourly wages (one at the end of the 1980s, another during the stabilization period from 1992-1994 and a third in 1997). These changes are correlated with the cycle of the economy. Higher gender differences in unemployment rates are linked to higher unexplained gender differences in pay.

These crude differences in participation and unemployment rates can also be controlled using the same matching procedure: re-sampling the distribution of male individuals in order to mimic the distribution of female characteristics in the entire population. This should not only be applied to the working population reporting positive wages (as was done for the hourly wage gap analysis), but also to the non-working, economically active population. This generates the counterfactual: What participation (unemployment) rates would the male population have if their individual characteristics were distributed in the same way as those of females? The gender differences, if any, in participation (unemployment) rates obtained from the matched sample can be considered as *unexplained differences* which, as usual, can be regarded as a sign of the

existence of both discrimination and unobservable characteristics determining participation (unemployment).

Figures 18 and 19 report the evolution of gender differences in participation and unemployment rates together with the controlled (by matching) versions of such rates for males, considering age, education, marital status and migratory condition as matching variables applied to the whole population. The results suggest that gender differences in age, education, marital status and migratory condition do not explain gender differences in participation or unemployment rates. If anything, the controlled unemployment rates for males are slightly smaller than the crude unemployment rates. There are other determinants of such differences, and discrimination may be one of those, but *choice* may be as well. This cannot be decided on the basis of the data.

Figure 18. Participation Rates by Gender

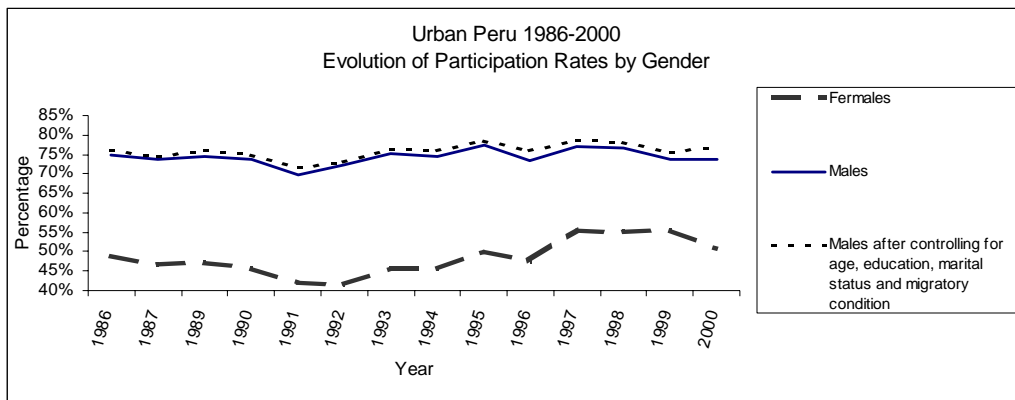
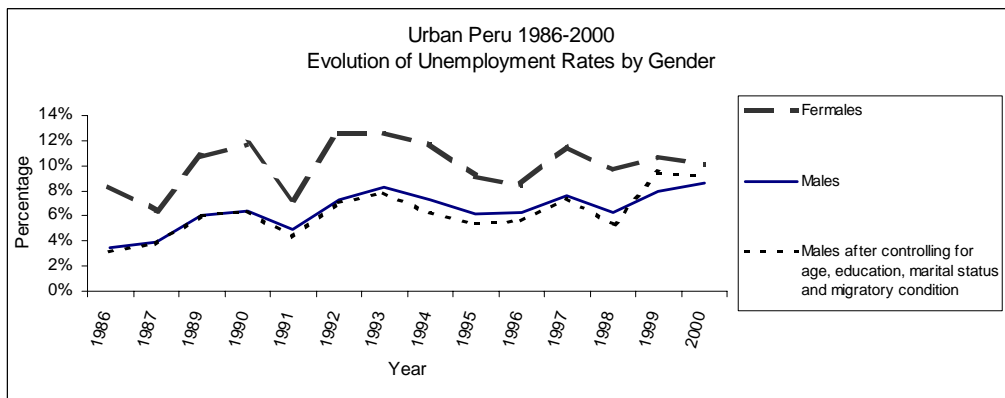


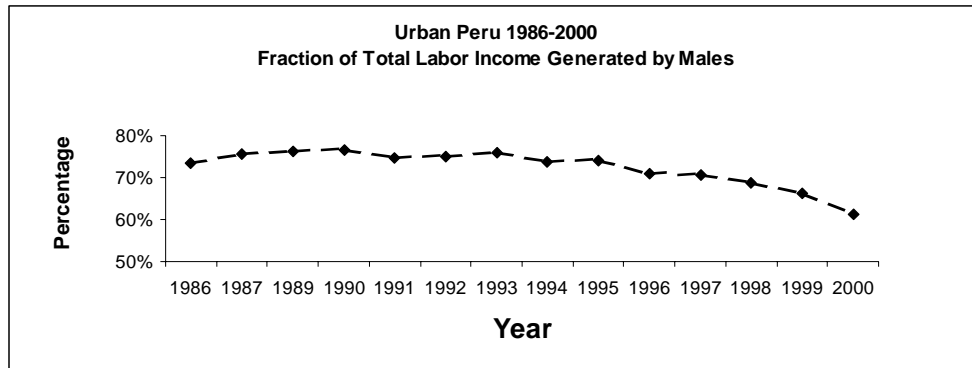
Figure 19. Unemployment Rates by Gender



As there are gender differences in participation and unemployment rates (extensive margin), there are also differences in the number of hours worked (intensive margin). On average, males worked 48 hours per week while females worked 41 hours. This represents an approximately 16 percent difference in the average number of hours worked by men versus that of women. These differences have decreased over the period 1986-2000. While males worked 21 percent more hours than females in 1986, they worked 13 percent more hours than females during 2000.

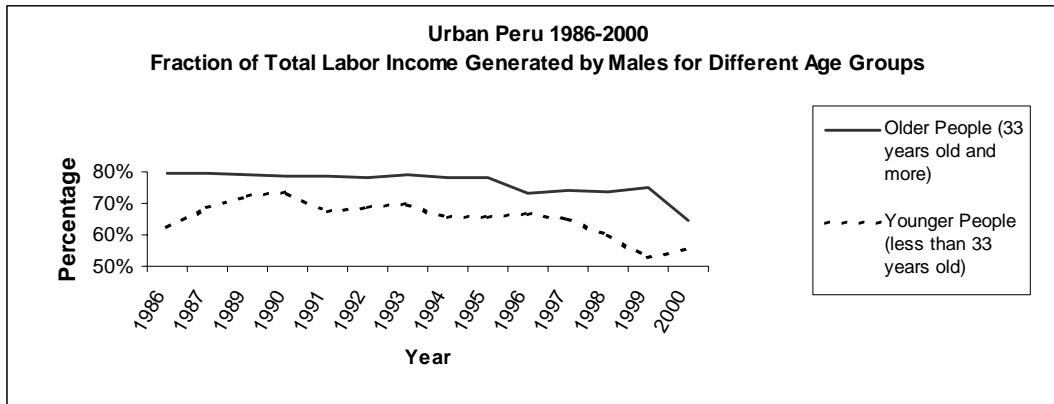
Figure 20 shows the evolution of gender differences in the Peruvian labor market using a measure of earnings that incorporates participation at the intensive and extensive margins. For this purpose, the measure to analyze is the fraction of total labor income Generated by Males, computed individually. If there were no gender differences in participation, employment and pay in the labor markets, this measure would be valued at 50 percent. If only males generate labor income, this measure would be valued at 100 percent.

Figure 20. Fraction of Total Labor Income Generated by Males



The fraction of total labor income generated by males shows a monotonic evolution. It falls from 75 percent at the end of the 1980s and the beginning of the 1990s to 61 percent by the end of the 1990s. Furthermore, by separately analyzing this measure by different age groups, there are substantial differences. Among the young, these measures of the difference in the generation of labor income are smaller and, especially from 1998-2000, the measure reveals almost no differences between males and females. Labor income is equally generated by gender among this cohort. Among the older people, however, the fraction of labor income generated by males is higher, showing the same monotonically decreasing pattern in the second half of the 1990s.

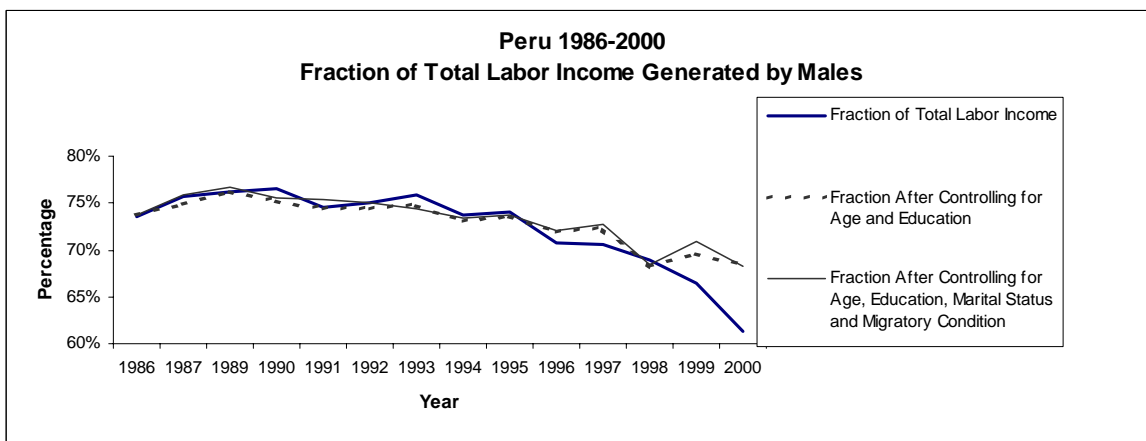
Figure 21. Fraction of Total Labor Income Generated by Males (by Age Groups)



As mentioned, this measure is crude in the sense that it does not take into account gender differences in the individual characteristics that determine participation, employment and wages. Again, the generation of a counterfactual is required in order to answer the question: What fraction of total labor income would be generated by males if their individual characteristics are distributed according to the empirical distribution of the individual characteristics of females?

The same matching algorithm previously applied to understand the differences in participation and unemployment rates can be applied here. Now, the measure that matters for the purpose of this new exercise is the total labor income generated by females and males in the matched sample. The variables considered for this matching exercise – age, education, marital status and migratory condition – are exogenous to the labor market.

Figure 22. Share of Total Labor Income Generated by Males (After Matching)



There are almost no disparities among the crude gender differences in total labor income and their various controlled versions considering combinations of the variables mentioned above. That is, these gender differences in total labor income cannot be attributed to gender differences in age, education, marital status and migratory condition. Thus, there are other determinants of such differences in generation of labor income (among which we can consider discrimination). Moreover, for the last years of our analysis the controlled fraction exceeds the crude fraction. This is explained by an increase in years of education for females that is not accompanied by a corresponding increase in labor income. Females are acquiring more education, but they are obtaining neither more jobs nor higher pay.

5. Conclusions

By using a matching comparisons approach, this paper raises new findings about gender differences in the Peruvian labor markets. Approximately one out of four workers in Peru exhibit individual characteristics that are not comparable to workers of the opposite sex. This form of gender differentiation in characteristics that the labor market depicts has a clear impact on the wage gap. Males who report observable characteristics that are unmatched by females exhibit higher wages than the average worker, while females who report unmatched observable characteristics exhibit lower wages than the average worker.

The most interesting finding is the wage gap that subsists after matching males and females with the same observable individual characteristics (age, education, marital status and migratory condition). Among comparable males and females the wage gap is approximately 28 percent of female wages. Also, the matching approach allows us to explore the distribution of such average measure. The gender wage gap is not evenly distributed among the working population. It is in the lowest extreme of the distribution of wages where the gender wage gap is the greatest, at approximately 100 percent.

Nonetheless, the same matching approach that is used to understand gender differences in wages is used to explain gender differences in participation and unemployment. The attempt to explain gender differences in participation and unemployment rates in terms of observable variables external to the labor market (age, education, marital status and migratory condition) fails considerably. This is also true for gender differences in the generation of total labor income. I find more unexplained gender differences in access to the labor market than in pay (conditional

on working), although those gender differences in access have been decreasing during the last fifteen years. This lack of explanatory power has two interpretations. It may be that the discriminatory practices according to gender are more severe in hiring and workload than in the determination of hourly pay. Otherwise, it may be that these gender differences in participation are explained by differences in other non-observable individual characteristics (among which we can include preferences or social roles). This introduces an interesting issue for further exploration.

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