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Uncertainty and Economic Analysis of Climate Change: A Survey of Approaches and Findings

(short title: Uncertainty and Economic Analysis of Climate Change)

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Abstract:

The analysis of climate change is confronted with large uncertainties that need to be taken into account to arrive at meaningful policy recommendations. The main contribution of economics to this interdisciplinary task is to provide formal frameworks and techniques for analyzing climate policy in the context of uncertainty. This paper will give an overview of existing approaches and findings to provide a broad picture of what economics can contribute to the debate.

Keywords: Climate change, uncertainty, survey, modeling

JEL classification: Q54, C60, D81, D83

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1 Introduction

There is a general agreement that (a) climate change is one of the most serious environmental problems, that (b) the analysis of climate change is confronted with a large degree of uncertainty and (c) that these uncertainties need to be taken into account to arrive at meaningful policy recommendations. Yet, many economic, environmental and integrated assessment (IA) models are deterministic and there is no clear concept of the implications of the uncertainties for practical policy making.

Climate change and uncertainty is clearly an issue for interdisciplinary research. The main contribution of economics is to provide formal frameworks and techniques for analyzing climate policy in the context of uncertainty [1]. The aim of this article is to give a comprehensive overview of these frameworks and techniques. This is not a trivial task, not only since there is a long tradition of economics in analyzing decision making under uncertainty, but also because there are quite different strands of literature dealing with climate change and uncertainty. This paper thus tries to extract and structure the most important approaches and their findings. As most models are constructed to analyze very specific situations, the aim is to give a broad picture of what economics has contributed and can contribute to the debate and to discuss the policy relevance of the findings, rather than to describe any theoretical approaches and models in detail.

The next section starts with a taxonomy of the uncertainties associated with the analysis of climate change in order to derive the potential role of economics. Section 3 then discusses different issues and approaches that are associated with optimal policymaking under uncertainty and that are discussed in the economic literature. Section 4 tries to summarize the findings relevant for policy purposes. Section 5 concludes.

2 Taxonomy of uncertainties

There are two broad dimensions of the uncertainty problem: *Parametric uncertainty*, which arises due to imperfect knowledge and *stochasticity*, which is due to natural variability in certain processes. A third, additional category of uncertainty, is the uncertainty about values such as e.g. the discount rate [3, 4].

Parametric uncertainty includes uncertainty about relevant model parameters but also about the general model structure. Thus, it includes uncertainty about what are relevant parameters and relevant linkages and what are appropriate functional forms (e.g. of a damage function of climate related damages). Parametric uncertainty is not constant over time and can be expected to diminish with further research.

Stochasticity results from phenomena that cannot be described as deterministic interactions between the different components of the climate-economy system. Phenomena that influence for example the mean global temperature are volcanic eruptions, sunspots and the El Nino effect (see e.g. [5]). Often these phenomena exhibit properties that are characteristic of stochastic processes which can then be included in models [3, 5]. Stochastic effects can have a cumulative effect on the overall model uncertainty and may contribute to a larger part of outcome uncertainty [5].

A different taxonomy of uncertainties stems from the 3-stage process that is at the heart of an economic analysis of climate change and associated with the following questions [2]:

- (1) What will the climate be?
- (2) What does any given climate change mean in economic terms?
- (3) What is the optimal policy to choose to control emissions over the coming decades?

The first question is concerned with the future emission path and its impact on the climate parameters such as temperature, precipitation or the sea level. The second question implies a

translation of climate changes into climate damages. The third question is about the costs of CO_2 reductions and the effectiveness of instruments. This 3-stage process leads to four categories of uncertainties, which can be broadly defined as:

- (1) Uncertainties about the emissions path.
- (2) Uncertainties about what the climate will be.
- (3) Uncertainties about the impacts of climate change.
- (4) Uncertainties about optimal policies.

Different authors denote these categories differently or further disaggregate some of them. As regards the uncertainties about what the climate will be (sometimes also denoted as ecological or scientific uncertainties) the IPCC [6, chap. 2], for example, distinguishes between responses of the carbon cycle, the sensitivity of the climate to changes in the carbon cycle and regional implications of a global climate scenario. The German National Committee on Global Change Research distinguishes between calculating the concentration of GHG in the atmosphere, determining the climate sensitivity and simulating future climate. Gjerde et al. [7] disaggregate the uncertainties about optimal policies into uncertainties about the costs of emissions reductions and uncertainties about the effectiveness of different policy instruments. Many authors talk about costs and benefits of emission reductions. The costs are part of optimal policies trategies, while the benefits are determined by the avoided damage resp. impacts of climate change. Table 1 summarizes some of the different classifications. In general, uncertainties rise when moving through these stages.

[Table 1]

Turning to the question of the potential contribution of economics, economics *cannot* contribute to solving the problem of ecological uncertainties. In the cascade of uncertainties economics *can* contribute to the quantification, assessment and resolution of uncertainties concerning

- 1 emission scenarios as they depend to a large degree on economic development
- 2 the economic impacts of climate change
- 3 the costs of slowing climate change

Besides quantifying and resolving the existing uncertainties the main contribution of economics is to analyze the distributional and allocative impacts of given climate polices and to determine optimal reduction strategies in the presence of uncertainty. In this context, there are also a number of other relevant issues that are discussed in the next section.

3 Optimal climate policies in the presence of uncertainties – questions and approaches

The ultimate goal of an analysis of climate change and uncertainty is **how to formulate optimal climate policies** under uncertainty. Following Kann and Weyant [4] an ideal uncertainty analysis includes:

- (A1) Probability weighted values of the output variables
- (A2) Optimal decisions in the light of imperfect knowledge
- (A3) A measure of risk or dispersion about the outcome, and
- (A4) The value of information for key variables.
- A2, the question of optimal policy decisions, can then be broken down further [10, 11]:
 - (A2-1) How much to reduce? (abatement level)
 - (A2-2) When to reduce? (timing)
 - (A2-3) How to reduce? (measures/ policies)
 - (A2-4) Who should reduce resp. where to reduce? (distribution among countries/sectors)
 - (A2-5) Who should pay for the reductions?

Economic analysis and theory has contributed to different aspects of the first four questions. The last question is primarily an ethical question. The largest contribution of economics to the issue of climate change and uncertainty has come through the use of **theoretical** as well as **applied**, **numerical economic or economic-environmental models** of climate change and climate policy. In addition, there are other areas of economics such as decision theory and analysis, game theory or portfolio analysis that have been applied to analyze climate policy under uncertainty.

3.1 Uncertainty in economic models of climate change

To incorporate uncertainties into economic models of climate change or to use these models for uncertainty analysis there are three broad approaches [4].

The most simple approach, which is not a real uncertainty analysis but can be used as a tool to identify which model parameters should be treated stochastically, is a **sensitivity analysis**. It answers the question of how sensitive model outputs are to changes in model inputs and involves varying input parameters that are not known with certainty. In a simple single-value deterministic sensitivity analysis only one parameter is varied keeping the other parameters at their base values. When there are dependencies between variables, varying several parameters jointly can produce more accurate measures of output sensitivity.

More demanding, but still relatively simple, is what is termed **uncertainty propagation**. In this case, there are uncertain parameters in the model, but the agents in the model do not account for them. This implies that there is no learning. The simplest implementation of uncertainty propagation involves specifying a joint distribution on selected input parameters and then propagating this uncertainty through to the model output. Finally, one can for instance take expectations of the output. A more complex implementation involves modeling certain variables as stochastic processes. Uncertainty propagation can generally not be used to determine optimal decisions under uncertainty. This is only the case if certainty equivalence holds, which

means that the optimal action under uncertainty (for example maximizing expected utility) is equivalent to the expected value of the actions under each realization of the uncertain parameters with certainty [3]. Whether this is the case depends on the non-linearities in climate and economic model feedbacks and on the distribution of the parameters. Furthermore, uncertainty propagation offers no model of learning. Nevertheless, this approach provides the decision maker with a sense of the risk associated with the outcome and with a distribution of output variables. It is thus associated with probability-weighted values of the output variables (question A1) and measures of risk or dispersion about the outcome (question A3). In addition, it can be used to obtain measures for the relative importance of different input variables on the outcome (question A4). For computational purposes propagation of uncertainty usually involves sampling from a joint distribution using mostly the Monte Carlo method or, if this is still computationally to expensive, reduced Monte Carlo simulations based for example on Latin Hypercube sampling (see e.g. [12]).

The most demanding approach accounts for learning and can be termed **sequential decisionmaking under uncertainty**. This implies that models determine optimal policies at more than one point in time, taking into account the available information in each period. Models in this category range from simple two-period decision analysis to an infinite-horizon stochastic optimization. There are three main types of learning: **active learning** whereby the effect of policy choices on certain key variables (e.g. the effects of emissions on the economy and the climate system) is observed for the purpose of obtaining information about uncertain parameters, **purchased learning** e.g. from R&D and **autonomous learning** where the passage of time reduces uncertainty [3]. The first two types of learning imply **endogenous technological change**, which is also an important issue in the context of climate change (see e.g. [11]). Most existing models though, use autonomous learning and not more than two decision periods. Models of sequential decision-making under uncertainty are used to determine optimal policies under different aspects of uncertainty and learning. This is discussed below in section 3.2.

Altogether, uncertainty analysis is very complex and computationally intensive. Most existing models are deterministic and, if at all, most modelers have only performed very basic types of uncertainty analysis. Table 2 summarizes the three approaches. Some of the outcomes are discussed in the next subsection. For detailed information on different implementation techniques see [4].

3.2 Irreversibilities, catastrophes and the value of information

Large parts of the literature focus on four features of the natural and economic environments that influence optimal policy decisions under uncertainty. These are [13, 2]

- (1) A non-degradable or irreversible stock of greenhouse gases
- (2) Sunk, irreversible abatement capital
- (3) Potentially catastrophic damages and
- (4) Future learning about the nature of damages

The first two features are two different types of **irreversibilities** that are relevant in the context of optimal climate policies. These are on one hand irreversible changes in the climate system and in the natural environment driven by climate change that generally depends on the stock of greenhouse gases in the atmosphere. Following Kolstad [14] such irreversibilities are also denoted stock effects and are modeled as non-degradability of the stock of greenhouse gases [13]. The rational behind this is that climatologists claim that some part of the stock of GHG cannot be reduced through abatement and does not decay naturally so that the atmospheric concentration of carbon is not expected to return to its pre-industrial level but to reach a new equilibrium. On the other hand, there is also irreversible abatement capital that is sunk in the sense that it cannot be converted to other forms of capital or to be used for consumption.

[Table 2]

The next question is then how uncertain damages, and the (low) endogenous or exogenous probability of an extreme, catastrophic event influences optimal policy choices. Finally, there is the question of how uncertainty is resolved over time. The potential of future learning together with the irreversibilities has lead to the concept of an (**quasi**) **option value**. Independently of each other, Arrow and Fisher [15] and Henry [16] demonstrated that there is a premium on policies that maintain flexibility. Originally, the work focused on irreversible environmental effects that imply a precautionary principle, as there is a real value associated with preserving the present climate regime. Sunk abatement capital on the other hand has the opposite effect and suggests that it is optimal to avoid costly abatement measures requiring irreversible investments until we are sure that they are needed. Different authors have emphasized one or the other or both of these effects (see [13] for a summary).

Altogether, this strand of literature thus focuses on the question of how to reduce (A2-3) and the **optimal timing of policies**, which implies a consistency between short run and long run policy strategies. Such a strategy that balances the risk of waiting with those of premature action is also called optimal **hedging strategy**. The models used for these kinds of analysis are simple growth models or models of optimal investment that differ with respect to the included irreversibilities, the distribution of damages and the endogeneity of risk.

Another approach related to the issue of learning is to evaluate the **value of "early knowledge"** i.e. the economic value of resolving uncertainties about climate change sooner rather than later. As Nordhaus and Popp [17] formulate it: "If natural and social scientists succeed in improving their understanding, what will be the payoff in terms of improved economic performance?" What is generally done to determine the value of information is to compare an "act then learn" strategy with a "learn than act" strategy that differs in the time at which the information about uncertain variables (such as damages) become known. To illustrate the basic idea assume here a simple two period model where decisions about emission abatement are taken in two points of time t=1,2. The objective is to minimize total climate costs $TC(s,x_1,x_2)$ that comprise abatement costs and damages and that depend on the uncertain state of the world *s* and the chosen emission level x_1 and x_2 in both time periods. There are now three possibilities for resolving uncertainties about the state of the world. In the first case, the uncertainties are not resolved at all (no learning NL). In the second case, the uncertainties are resolved before the second period so that the decision on the emission level in t=2 can be made under certainty. This framework is denoted act then learn (ATL). Finally, the uncertainties can be resolved upfront. We then have a "learn then act" (LTA) framework. The decision sequence and the resulting objective function are illustrated in Figure 1.

[Figure 1]

This framework can now be used to derive the value of information comparing the expected costs of policy choices in different situations. Manne and Richels [18] for example compare the expected costs under ATL and LTA in a two period model and denote the difference as **expected value of perfect information** (EVPI). Peck et al. [19, 20] define the EVPI in a single period decision-making model as the difference between NL and LTA. Ha-Duong [21] defines for given first period policies the **expected value of future information** EVFI as the difference between NL and ATL. Nordhaus and Popp [17] compare the expected costs for LTA and ATL where the uncertainty is resolved in different years.

In addition, the example can be used to demonstrate the concept of option values. Assume that there are two different policy strategies in period 1: H (high abatement) and L (low abatement). The following table 3 is an extended version of the table in [21] and shows the expected costs when choosing over all policy strategies as in figure 1 and also for given policy choices in period 1.

[Table 3]

The last row compares the expected costs of policies H and L. If the opportunity cost of H is positive it is optimal to chose L and vice versa. Comparing the opportunity costs (OC) in the scenario without learning (one-shot decision) and the scenario with learning in the second period (sequential decision) reveals the effects of irreversibilities. Assume without loss of generality that OC_{I} (NL) > 0 so that under a decision that does not account for potential learning it is optimal to chose policy H. If $OC_1(ATL) > OC_1(NL)$ the effects of irreversibility support the one-shot decision. In other words, conventional cost-benefit analysis even underestimates the opportunity costs of L. If H is "high early abatement", this would suggest that the environmental irreversibilities dominate. If OC_{L} (ATL) = OC_{L} (NL) there is no irreversibility effect and the results of a one-shot analysis and a sequential decision are the same. If finally $OC_{L}(ATL) < OC_{L}(NL)$ the irreversibility effects decrease the advantages of H in the one-shot analysis. If $OC_{L}(ATL) > 0$ these effects do not change the optimal decision. If $OC_{L}(ATL) < 0$ the irreversibility effect now leads to an optimal decision of L. In this case the sunk costs dominate. Against this background the option value of L is defined as $OV(L) = OC_L(ATL) - OC_L(NL)$. If OV(L) is positive, this implies that the irreversibility effects that are relevant in the case of learning are in favor of H. If the irreversibility effects support the one-shot decision or revise it completely, a positive option value of a policy strategy indicates that this is the optimal strategy. In the case where the irreversibility effects work in a different direction than the one shot decision but do not revise it (e.g. if $0 > OC_{L}(ATL) <$ $OC_{L}(NL) > 0$) the option value of a strategy may be positive even though even under sequential decision making this strategy is not optimal. The increased costs of the strategy only decrease under sequential decision-making relative to one-shot decision-making.

Another question that is linked to the value of information are the payoffs in different areas or in other words the **relative importance of different uncertainties**. In the simple model described above it is assumed that when uncertainty is resolved the state of the world is completely known. As there are many uncertainties associated with climate change, it is also possible that only some uncertainties in some parameters are resolved at some point in time. Comparing the

expected costs (or welfare) under no learning and partial learning at some point in time gives the expected value of information for a specific variable. Comparing these values for different uncertain variables provides information on the relative importance of different uncertainties.

From a conceptual point of view, most authors use relatively simple two period decision models in which the objective is to maximize utility or to minimize the sum of damages and abatement costs (= total climate costs) by choosing optimal emission levels. Costs and damages are usually uncertain and can often be only in two different states. In some models, the probability of high damages (or catastrophes) is endogenous and depends on the stock of greenhouse gases. In others, it is exogenous. An important determinant of the outcome is also the choice of the utility function and whether agents are risk averse.

Most of the analysis ignore that there is more than one decision maker in the context of climate policy. In particular, there are different nations with different emission paths and damages. **Game theoretic approaches** take into account the strategic interaction between different actors. Most models including such game theoretic approaches are deterministic, but there are some models that account for different aspects of uncertainties. Ulph and Ulph [22] and Barker [23] look at the impact of learning, irreversibilities and uncertain damages in a two period model with two players choosing emissions to maximize their utility taken the emissions of the other player as given.

Finally, the analysis of option values is closely related to **Portfolio analysis** which is concerned with creating an optimal composition of assets characterized by different returns and different levels of risk under a given budget constraint [24]. The design of GHG abatement policy has similarities to a portfolio selection problem. In both cases, the decision maker faces a number of investment projects with an incomplete known payoff, in a generalized sense [8]. So far, the applications to climate change have been limited. One example is [8].

3.3 Further issues & approaches

An approach that is different from calculating optimal decisions in a more or less sophisticated model is to support decision makers in making good abatement and investment decisions under uncertainty with the help of decision analytic tools. **Decision analysis** in general can be defined as a formal quantitative technique for identifying "best" choices from a range of alternatives [24]. In particular, this strand of literature tries to extract optimal decisions starting from a set of given (or to be constructed) alternatives that are characterized by one or more properties called attributes that can have different (uncertain) values. As some of the general assumptions that underlie an decision analysis (for example single decision makers, complete and consistent utility valuation of decision outcomes) are hardly met for climate change the IPCC report from 1995 [25, p. 57] concludes that decision analysis can not serve as the primary basis for international climate change decision making. Nevertheless, elements of the technique are seen to have considerable value in framing the decision problem and identifying its critical features.

One study in this area is the study by Willows and Connell [26] that wants to help decision makers including governments, regulatory bodies, executives in national and international corporations and individual citizens to identify good adaptation options. This means to account for the risk and uncertainty associated with climate variability and future climate change and to identify and appraise measures to mitigate the impact or exploit the opportunities presented by future climate. At the core of the study is a general 8-stage decision process as it has been developed in the field of decision analysis. These steps are then one by one discussed in the context of climate adaptation discussing key issues, questions and tools and techniques.

Decision analytic elements can also be combined with other types of analysis. Loulou and Kanudia [27, 28] for example not only integrated sequential decision-making under uncertainty by means of stochastic programming into the bottom-up energy systems model MARKAL, but also implement a strategy that minimizes the maximal "regret" of a policy (minimax-regret strategy). Lange [29] combines expected utility and the maximin criterion for decision under uncertainty (maximize the minimal worst case outcome) in a two period model of optimal

emissions. In the ICAM model of Dowlatabadi et al. [30, 31] it is possible to choose between different decision rules that also include expected costs and the maximin criterion. Cohan et al. [32] couple their deterministic model with a decision tree system that organizes relevant information about the decisions and uncertainties stemming from different assumptions in the deterministic model. In addition, the framework of learn then act versus act then learn and the decision trees described in the last section stem from formal decision analysis.

There are also a few further issues and approaches in the context of climate policy and uncertainty. One question concerns the advantages and disadvantages of different **policy instruments** in the presence of uncertainties. The starting point of the few existing analyses is the 1974 article by Weitzman [33]. He showed that that if the damage function of environmental damages is relatively more uncertain than the abatement cost function, taxes are preferable to quotas to reach a certain environmental goal and vice versa. Pizer [34] and Nordhaus [12] using IAMs have come to the result, that in the case of climate change, damages are indeed more uncertain and that thus taxes are more efficient under uncertainty than rate controls. Taxes also dominate quotas in a model where damage and cost uncertainties are multiplicative [35].

Lecocq and Crassous [36] ask a different question and look at whether quota allocation rules are robust to uncertainty. They use a partial equilibrium model of the international GHG market to determine the consequences of existing Post-Kyoto allocation rules and whether these consequences are sensitive to uncertainties in population, emission and economic growth. While allowance prices and abatement costs are sensitive to uncertainties, the least-cost rules turn out to be relatively robust.

Another question is behavior on the international carbon market. Haurie and Viguier [37] use a two-player stochastic equilibrium model to look at the possible competition of China and Russia on the global emission market if the entry of the developing countries represented by China is uncertain.

An approach taken by Hawallek [38] is called Meta analysis. The idea here is to take the results from different models to obtain information about the uncertainty of the outcome.

3.4 Quantifying uncertainties

All reviewed approaches work with uncertain parameters or events. Quantifying the uncertainties surrounding the issue of climate change and climate policies is one of the most demanding tasks. To enhance the development of a consistent but unrestrictive style of describing the source and character of uncertainties is one of the goals for the fourth assessment report of the IPCC. Wherever possible, uncertainties should be quantified but it is also recognized that there is the need to obtain semi-quantitative, verbal assessments of uncertainties. One approach is for example to use terms like very high (95% or greater), high (67-95%), medium (33-67%), low (5-33%) and very low (5% or less). For more information on this extensive discussion, see [39].

For many numerical approaches a verbal assessment of uncertainty is not sufficient and it is necessary to assign probability distributions to the uncertain parameters and events. In most studies these distributions are constructed by a mixture of guessing, literature review and estimation – thus they can be termed "guestimates". In many cases, there are only low, medium and high values that are assigned probabilities (3 point distributions). In other cases, 5-point distributions are used. Sometimes the probabilities and values are derived from literature, sometimes they are rather chosen for illustrative purposes. Other authors choose specific probability distributions or stochastic processes and specify the necessary parameters by guestimates. The most sophisticated studies are [12, 32, 40, 41]. Pizer [34] uses US Post war data to estimate a joint distribution of six parameters. Normally the different uncertain parameters are assumed independent of each other. Only few studies look at correlations and joint distributions. Examples are [13, 41]. Altogether, it is hard to evaluate the methods used in the different papers. Some studies seem to apply sophisticated estimation procedures based on

real data, but when describing how the probabilities are derived most papers refer to earlier, more detailed publications, which are hard to obtain.

4 Main findings

Some findings were already included in the last section. In addition, the tables in the appendix summarize the main findings of economic models. Though only covering a (subjective) choice of all existing models, they should give a good overview of the covered topics and main findings. As most models are build for very specific situations and assumptions, it is not easy to derive the main results. This section turns back to the four parts of an uncertainty analysis and tries to summarize the main results of the approaches outlined in the last section.

4.1 Optimal decisions in the light of uncertainty

From the four questions that were mentioned in the last section (How much to reduce? When to reduce? How to reduce? and Who should reduce resp. where to reduce?) research accounting for uncertainty so far has mainly focused on the first two questions.

How much to reduce?

Even though there are exceptions where uncertainties do not markedly affect optimal abatement levels [42] or even lead to lower abatement [43], most modeling results show (as can be expected) that there is **optimally more emission abatement** if uncertainties in parameters or the possibility of catastrophic events are considered [12, 17, 32, 44, 45, 46]. Pizer [34] for example finds that while the optimal rate of CO_2 reduction accounting for uncertainty is only slightly higher than the rate obtained when ignoring uncertainty and taking best guess values in the beginning, it grows over time. By the end of the next century, the rate is almost doubled. According to Nordhaus [12] roughly speaking, the optimal carbon tax doubles when uncertainty is taken into account, and the optimal control rate increases by slightly less than half.

When to reduce?

Concerning the timing of the abatement, the results are less clear. There is some agreement that (under certain, not unrealistic conditions) the possibility of learning about uncertain values in the future has some effect on the timing of emission abatements. A relative large number of studies shows that the probability of irreversible environmental damages leads to higher early abatement [7, 21, 44, 47]. Nevertheless, there is also the sunk cost effect and studies that consider both kinds of irreversibilities find that it is optimal to emit more in the short run if learning about uncertainties is possible [10, 13, 14, 48]. Other studies find some evidence that it is optimal to chose an intermediate level of emission reductions, until uncertainty is resolved [27, 28]. One policy recommendation that can be drawn is that in any case it makes sense to invest in flexible abatement measures that do not imply a large amount of sunk and irreversible investment.

How to reduce?

Concerning the third question there has been some research on the advantages and disadvantages of policy instruments, comparing in particular carbon taxes and permit trading. Most authors conclude that in the light of climate damages that are much more uncertain than abatement costs, taxes are preferable to quotas resp. emissions trading [12, 34]. In the study of Pizer [34], the welfare gain of using a tax compared to a rate instrument is 13\$ per person. One study looking at investment incentives for firms though finds that those are larger under emission trading than under emission taxes [49].

Kanudia and Loulou [27] look at the technology mix in a bottom-up energy systems model for Québec that includes stochastic programming. They classify the role of different technology options in an optimal hedging strategy under maximization of expected utility vs. deterministic scenarios, prior to the resolution of mitigation uncertainty. Mostly, prior to the resolution of mitigation uncertainty, the different technologies have a hedging trajectory lying in between those obtained under the perfect foresight strategies. There are a few exceptions though. Electric cars show a larger early penetration when maximizing expected utility than in any perfect foresight scenario. Electricity and gas based technologies in the commercial sector follow in the first years the trajectory of a severe mitigation scenario even though the GHG mitigation uncertainty is not yet resolved.

Where to reduce?

Even fewer studies have looked at regional distribution of abatement and emission under uncertainty. There are some results on the optimal policy from the view of a single nation assuming non-cooperative behavior [22, 23]. In such a setting, the results of an analysis with a single decision maker may be revised if countries differ, especially in climate damages. If e.g. damages are negatively correlated the more we expect to learn, the lower emission should be [23]. If countries differ in the variance of their damages, countries with high variance respond to learning by raising their current period emissions so that countries with a low variance have to cut their current emissions. The latter are thus worse off as a result of learning, while the former are better off [22]. Thus, while a single decision maker is always better of under learning, countries can be worse off.

4.2 Uncertainty of model outcomes and relative importance of uncertain input parameters

The first and the third issue of an uncertainty analysis as outlined in section 3 (the probability weighted values of the output variables and a measure of risk or dispersion about the outcome) are both concerned with the uncertainty of the model outcomes. This issue has been mainly analyzed using numerical climate-economy models with uncertainty propagation. An early work on uncertainty and climate change is the study by Nordhaus & Yohe [40] who systematically examined the influence of key economic, demographic, and technological parameters on CO₂ emissions. This was followed by an extended analysis of Reilly et al. [50] including nearly 80 uncertain parameters. Newer studies include [12, 17, 51, 52, 53, 54].

All studies evaluate the variability of certain target model outcomes (or combinations of target outcomes) as a result of uncertain input parameters. Typical target variables are emissions, costs of emission reductions and damages. Other studies also look at the uncertainty range of other variables such as atmospheric carbon concentrations, temperature, output or optimal carbon reductions (see Table 4). The studies then try to assess which of the uncertain input parameters contributes most to the output uncertainty or which uncertain input parameters have the highest value of information.

[Table 4]

The different studies are difficult to compare, as the input parameters that are treated as uncertain depend on the modeling approach and vary across model. Parameters that are included in one model do not exist in another and the same parameter may be an input in one model and a target in another. Table 4 tries to summarize the main findings of the most known studies. Among the most important uncertainties are uncertainties in climate damages, in labor productivity and in some kind of change in energy efficiency.

In addition, Nordhaus & Popp [17] find that the value of anticipating knowledge by 50 years, range from \$45 to \$108 billion. Manne and Richels [18] find that the payoff to reducing climate related uncertainties could be more than \$100 billion for the US alone.

5 Conclusions

As this paper has shown, there have been quite some contributions of economics to the question of climate change and uncertainty. Large parts of the literature though are conceptual rather than policy orientated using stylized models and focusing on theoretical issues rather than on realistic numerical simulations. As a result, there is now some agreement on the role of learning, irreversibilities and the impacts of extreme low probability events. Simulations with a few numerical climate-economy models provide a first feeling about the relevance of different uncertain input parameters and the resulting variation in emissions, mitigation costs and

damages. There are also a growing number of attempts to include uncertainty in all kinds of analyses on climate policy, such as game theoretic approaches for coalition forming or the advantages and disadvantages of different policy instruments under an uncertain setting. Yet, the research so far only provide small pieces of a broad picture and it is not always clear how these different pieces fit together. Especially, there is a lack of practical policy implications of the research on uncertainty. Only few large economy-climate models include uncertainty analysis and if this is the case, the distributions are chosen rather ad hoc ignoring correlations between different parameters. In future, it is necessary, to become more policy orientated and to improve the existing models to include more sophisticated treatment of uncertainties. This includes the specification of realistic joint distribution functions as well as a broader inclusion of uncertainty in the numerous existing economy-climate models, which will enable a comparison of different models.

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Appendix

[Tables A-1a and A1-b]

Та	Table 1: Cascade of Uncertainties				
	IPCC [6, chap. 2]	Heal and Kriström [2]	Molander [8]	Sausen [9]	
1	Emission scenarios (anthropogenic GHG emissions)	Emission scenarios		Choice of the emission scenario	
	Responses of the carbon cycle			Calculating the concentration of GHG	
	Sensitivity of the climate to changes in the carbon cycle			Determining the climate sensitivity	
	Regional Implications of a global climate scenario			Simulating future climate	
3	Possible range of impacts on human societies	Impacts What does given climate change mean in economic terms?	Effects of a potential climate change on ecosystems	Interpreting the results	
4		Policies	Uncertainties that affect policy measures Costs & benefits of slowing climate change	Perception of results	

Table 2: Un	Table 2: Uncertainty in economic models					
	Sensitivity analysis	Propagation of uncertainties	Sequential decision making under uncertainty			
Descriptio nVarying uncertain input parameters to determine the 		Specify a joint distribution/stochastic processes on selected input parameters and then propagate this uncertainty through to the model output	Determine optimal policies at more than one point in time taking into account learning			
Very simpleCan be carried out with every modelSi MPracticeSome models directly offer the user the possibility to evaluate different future scenarios		Still relatively simple Monte-Carlo Method or Latin Hypercube sampling Often used in large numerical/applied models	Most demanding Existing models mostly involve autonomous learning and two decision periods. Used in rather small, simple, aggregated (growth) models, and rather in theoretical than applied models			
Outcome	OutcomeDetermine which parameters should be treated stochasticallyGives a sense of the risk associated with the outcome resp. a distribution of output variablesOutcomeGive a first feeling for the uncertainty of the model outputMeasures for the relative importance of different input parameters on the outcome		Optimal decisions under uncertainty Optimal hedging strategies Role of irreversibilities Determine expected value of information			
Short- comings/	Not possible to model stochastic	Difficult to specify joint distributions due to	Difficult for optimizing models Can only be performed for a very limited set of uncertainties in			

Problems	Problems variability significant correlations op		optimizing models due to computational complexity
	Does not measure or detect specification errors	between parameters. Impractical for computationally intensive models	Infinite stochastic optimization causes many problems
		Different results for optimization models (learn now then act) vs. policy evaluation models (act then learn).	
		Parameters can contribute to uncertainty but be irrelevant for decisions.	

Table 3: Option value and expected value of information						
Expected Costs	NL	ATL	LTA	Value of information		
Total	C _T (NL)= Min _{x1,x2} E[TC(s,x ₁ ,x ₂)]	$C_T(ATL)=$ Min _{{x1} }E[Min _{x2} TC(s',x ₁ ,x ₂)]	$C_{T}(LTA)=$ E[Min _{x1,x2} TC(s [*] ,x ₁ ,x ₂)]	Exp. value of perfect info. EVPI = $C_T(ATL)$ resp. $C_T(NL) - C_T(LTA)$		
Policy H: x ₁ [*]	С _н (NL)= Min _{x2} Е[TC(s,x ₁ [*] ,x ₂)]	C _H (ATL)= E[Min _{x2} TC(s [*] ,x ₁ [*] ,x ₂)]		Exp. value of future info. EVFI(H) = C _H (NL) - C _H (ATL)		
Policy L: <u>X</u> 1	C _L (NL)= Min _{x2} E[TC(s, <u>x</u> ₁ ,x ₂)]	$C_{L}(ATL) = E[Min_{\{x2\}}]$ $TC(s^{*}, \underline{x}_{1}, x_{2})]$		Exp. value of future info. EVFI(L) = C _L (NL) - C _L (ATL)		
Opportun ity cost OC	OC _L (NL) = C _L (NL)–C _H (NL)	OC _L (ATL) = C _L (ATL)–C _H (ATL)		Option value OV(L) = $EVFI(L) - EVFI(H)$ = $OC_L(NL) - OC_H(ATL)$		

Note: In this context certainty equivalence means that the expected costs under NL and LTA are the same thus that Min{x1,x2}

$$E[TC(s,x_1,x_2)] = E[Min_{\{x1,x2\}} TC(s^*,x_1,x_2)].$$

Table 4: Relative importance of different input uncertainties in selected studies				
Study	Uncertain inputs	Target variable(s)	Most relevant input uncertainties	
[40] Nordhaus & Yohe (1983)		Carbon emissions	Price induced substitution between fossil & non-fossil fuels Labor productivity Labor-energy trade offs	
[50] Reilly et al. (1987)	79 uncertain parameters; mainly resource, cost & population parameters	Carbon emissions	Labor productivity Exogenous energy efficiency Income elasticity of demand in developing countries	
[30] Dowlatabadi & Morgan (1993)	Over 120 uncertain parameters	Cost of climate policies as loss in GDP	The significance of the uncertain parameters varies by policy and region; Uncertainties in abatement cost play minor role, uncertainties in market damages play major role for outcome uncertainties.	
[51, 52] Hope et al. (1993) Plambeck & Hope (1996) PAGE model	84 uncertain parameters including scientific, cost of control, cost of adaptation and damage parameters. 3-point probability	Mitigation cost Climate damage	For damages: Global temperature sensitivity to doubling of CO_2 Global warming response to change in forcing Weight of impacts in agriculture, service & manufacturing sector.	

	distributions		
[12] Nordhaus (1994) DICE model	Sensitivity analysis of 24 parameters to chose the most important 8 parameters (see last column) 5-point probability distributions	Per capita consumption Output Optimal emission reduction Atmospheric carbon concentration Temperature Optimal carbon tax Index of overall uncertainty as weighted average	Index of overall output uncertainty: Population growth Productivity growth Pure rate of time preference Decline inoutput-CO ₂ ratio Climate Damages Climate-GHG sensitivity Mitigation cost Atmospheric retention of CO ₂
[54] Yohe & Wallace (1996) Connecticut Model	9 parameters 3-point distributions	Carbon emissions	Population Technological change in energy supply Depletion factor in fossil fuel price Interfuel substitution
Table 4 conti	nued		
Study	Uncertain inputs	Target variable(s)	Most relevant input uncertainties
[17] Nordhaus & Popp (1997) DICE Model	8 parameters from Nordhaus (1994)	Temperature Optimal carbon tax	Highest value of information: Climate damages Mitigation cost (Climate feedback) (Population growth)
[53] Scott et al.	74 uncertain parameters including climate	Carbon emissions Atmospheric carbon	Source of overall uncertainty: Future demand for energy in

and economic variablesconcentrationthe developing world0variablesTemperatureLabor productivity(Subjective probability distribution?)DamagesTechnological change in energy production	the developing world Labor productivity Technological change in energy production	concentration Temperature Damages	and economic variables (Subjective probability distribution?)	(1999) MiniCAM 1.0
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Table A-1a: Models with sequential decision making & learning that analyze the stringency of optimal policies under uncertainty					
Author & Model	Underlying Model Type	Special features & issues	Type of uncertainties & derivation of distribution	Key Results	
[10] Baranzini et al. (2003)	Cost Benefit Model	Costs & benefits are stochastic processes	Cost benefit ratio as stochastic process with guestimated parameters	Uncertainty modifies the policy recommendations from classical CB analysis. Since waiting processes are now valuable, policies that were optimal under traditional CB should now be delayed. The possibility of catastrophic events increases the probability of implementing abatement strategies.	
[23] Baker (2003)	2-period 2- region game- theoretic model of optimal abatement	Strategic interaction between two decision makers	Damages Stochastic shift parameter of deterministic damage function; no numerical parameterization	Optimal policy depends on the correlation of damages across countries. If damages are negatively correlated, the policy is reversed for the single decision maker: the more we expect to learn the lower emissions should be.	
[44] Bosello & Moretti (1999) RICE, CETA, MERGE	IAM Growth Models Optimization	Hazard rate function; effects of catastrophes Exogenous & endogenous uncertainty	Probability of catastrophic events depends on temperature change Utility change after catastrophe Hazard rate function; calibrated to results of expert panel	Probability of high-consequence irreversible outcomes leads to lower optimal emissions Models react differently: CETA and MERGE depict sudden emission decrease below the no-uncertainty case, RICE shows less prudent behavior in the short run.	
[45] Castelnuovo et al. (2003) RICE-ET	Growth Model Optimization	Hazard rate function; effects of catastrophes Role of technology	Same as [44]	 When environmental uncertainty is modeled, the behavior of the agents is more cautious. If R&D is not environmental-friendly, R&D is optimally reduced. With environmental-friendly R&D uncertainty stimulates to undertake more R&D in order to reduce 	

				the emissions-output ratio.
[31] Dowlatabadi (1998) ICAM	IAM Simulation model	Various decision rules	Up to 25 parameters Decision rules & metrics Model structure	Optimal decision depends on the decision rule. None of the policies are stochastically dominant.
[13] Fisher & Narain (2003)	2-period optimal investment model	Irreversibilities: sunk abatement costs and GHG stock effects	Endogenous risk of catastrophe / distribution of damages Expert panel to specify risk function	Under specific assumptions on risk aversion and intertemporal substitution 1 st period investment is negatively related to degree of sunkness of capital. The lower the degradability of the stock of GHG in the numerical model, the greater 1 st period investment. The investment irreversibility effect is substantially larger than the climate irreversibility effect.
[55] Gollier et al. (2000)	2-period optimal consumptio n model	Bayesian framework Only theoretical model	Damage Only small numerical example	Learning only induces earlier prevention effort, if prudence is twice as large as absolute risk aversion Discussion of conditions guaranteeing that more future uncertainty leads to more conservative action today.
[56] Grubb (1997) DIAM	Optimization		Stochastic stabilization limit Guestimated distribution	 Possibility of low levels of stabilization limits has large influence on optimal path. Even though this occurs with low probability, the large cost assigned to the constraint drives the outcome. Consideration of impact costs leads to different time profiles than optimization under a stabilization constraint (fixed or stochastic)
[21] Ha-Duong (1998)	2-period optimal investment model	Irreversibilities: sunk abatement costs and GHG stock effects	Only high damages with probability of 0.1 and low with probability 0.9; calibrated to EMF guidelines and expert panel	Option value of early abatement is positive for most values Option value is about 50% of the cost.

[47] Heal (1984)	Growth model Optimal depletion model		Level of GHG stock at which there will be a discrete irreversible change in the productivity of the capital stock	Optimal rate of fossil fuel declines more rapidly relative to the situation with no climate change. Index of risk aversion is important for results.
[27, 28] Kanudia & Loulou (1998, 1999) MARKAL	Linear programmin g, bottom- up energy systems model	Stochastic programming (max expected utility) Minimax regret strategy (MMR)	High/low mitigation and high/low growth [27]. 5 reduction targets [28] . Ad-hoc probabilities For MMR no probabilities needed	 Mostly, optimal decision under uncertainty are markedly differ from deterministic scenarios. They are not even always at an intermediate level between the extremes of the deterministic scenarios. MMR is a better approach than maximizing expected utility in the examples and regarded as a very attractive approach.
[14] Kolstadt (1996)	Finite horizon discrete Ramsey type growth model Optimization	Continuous, exogenous learning Irreversibilities: sunk abat. costs & GHG stock effects	Climate damage	The irreversibility of investment capital has a stronger effect than irreversibilities in climate change. Thus uncertainty and learning tend to bias emission control downward relative to the case of uncertainty but no learning.
[29] Lange (2003)	2-period optimal stock- pollutant model	Combining expected utility and maximin	Climate damage	Larger weight on worst case may increase emissions. The effect of learning is not clear in general, there is the possibility of a negative value of learning.
[42] Manne & Richels (1995) MERGE 2.0	Growth model Optimization		High damage with probability of 0.5 and low damage scenario	With small chance of high damages, hedging strategy departs only slightly from low damage case Hedging strategy is sensitive to when uncertainty is resolved.
[12] Nordhaus (1994) DICE	Optimization Growth model	Sensitivity analy- sis to find most relevant uncertainties Monte Carlo Analysis (using	Productivity growth Population growth Discount rate GHG-output ratio Damage function	 Optimal control rates do not differ markedly from best- guess models. The optimal carbon tax is much higher than in the best- guess analysis, but the major reason is the introduction of uncertainty itself rather than the timing of the resolution of uncertainties.

		representative scenarios); Choice of instruments	Climate-GHG sensitivity Mitigation cost funct. intercept Atmospheric detention rate Distributions guestimated from results in the literature; 5 point estimates for quintiles	Carbon tax might be a more efficient instrument in the light of enormous uncertainties. Carbon tax is more invariant across resolution of uncertainties than optimal GHG control rate.
[17] Nordhaus & Popp (1997) PRICE	Optimization Growth model	Value of Information about uncertain parameters Value of Early Information	8 uncertain parameters (same as DICE); Monte Carlo + Latin Hypercube sampling to arrive at 5 states of the world	 Optimal policy under uncertainty tends to raise control rates Climate impacts and costs of reducing GHG emissions are most important. Resolving their uncertainty would contribute 75% of the value of improved knowledge. Considerable value of information Efficient carbon taxes under perfect knowledge vary by a factor of 1000.
[19] Peck & Teisberg (1993) CETA	Growth model Optimization	Decision making under uncertainty with discrete possible outcomes Value of information	Warming per CO ₂ doubling Damage function 3-point estimates for 5, 50 & 95 percentils 2 point estimates for uncertainty in 2 parameters simultaneously	If an optimal policy is used, the benefits of resolving uncertainty is high, but resolving uncertainty now vs. in 20 years is not worth much. If an arbitrary political policy is used, and if resolving uncertainty now would imply that an optimal policy would be used then there is a high premium on resolving uncertainty now vs. later.
[53] Scott et al. (1999) MiniCAM 1.0	IAM	Monte Carlo + Latin Hypercube sampling Act then learn then act then scenario Value of information	Several uncertain model parameters Subjective probability distributions which are not described	Most important uncertainties are future demand for energy in the developing world, labor productivity and technological change in energy production. Act then learn more cost effective then any other tested policy response

[48] Ulph & Ulph (1997)	Theoretical 2- period utility maximizing model and numerical model	GHG stock irreversibilities only Conditions for existence of irreversibility effect	 High, low, medium climate damage; High damage with prob. ph = 0.1 and 0.6. Probability low = 0.25*(1-ph); prob. Medium = 0.75*(1-ph) 	Irreversibility effect cannot be assumed to apply as a matter of principle Empirical evidence find little support for irreversibility effect. Optimal current emission abatement is lower if we learn about future damages in the future.
[22] Ulph & Ulph (1996)	2-period 2 country game- theoretic model of optimal abatement	Strategic interaction between two decision makers	Utilities and damages (high and low)	 In situations where a single decision-maker would delay cutting emissions under learning, strategic interactions can cause countries to accelerate the cutting of emissions. While a single decision maker is always better of when there is the possibility of learning, countries can be worse off. One source for this are asymmetries between countries
[54] Yohe & Wallacce (1996)	Growth model Optimization	Monte Carlo simulations with 9 uncertain variables to determine most relevant uncertainties (see next column) and representative scenarios	Population growth Technological change in energy supply Depletion factor in fossil fuel price Interfuel elasticity of substitution Others that play less significant roles in the distribution of emissions Always high, medium and low value with prob. 0.25, 0.5, 0.25.	 Little or no emissions reduction is warranted over the near term even as a hedge against the possibility of having to met severely binding concentration levels in the not too distant future. Modest emissions reduction can be supported when hedging against high consequences/low probability events across a wide range of emissions futures. Hedging to achieve "tolerable windows" proposed by the German advisory Board on Climate Change would require significant, costly near term emissions reductions.
[57] Webster (2002)	2-period model with objective of minimizing total climate		Climate costs (= abatement costs + damage costs) High, medium and low values; distributions calibrated to	Whether there is a learning effect on the fist period decision depends on the existence of an interaction between periods. For most parameter distributions the optimal emission control today is independent of whether or not learning will occur.

	costs.	expert panel	

Figure 1: Policy choice as two-period decision with and without learning

* Part of the table is taken from the table in the appendix of [4].

Table A-1b: Stochastic simulation models using uncertainty propagation					
Author & Model	Underlying Model Type	Special features & issues	Type of uncertainties & derivation of distribution	Key Results	
[30] Dowlatabadi & Morgan (1993) ICAM-1	IAM	Different decision rules	Over 100 uncertain variables	 Choice of the decision rule plays a key role in the selection of mitigation policies The significance of the uncertain parameters varies by policy and region; Uncertainties in abatement cost play minor role, uncertainties in market damages ply major role for outcome uncertainties. 	
[7] Gjerde et al. (1999)	IAM Dynamic Optimization	Hazard rate function; effects of catastrophes Importance of time preference	Probability of catastrophic event depends on temperature change Utility change after catastrophe Hazard rate function; calibrated to results of expert panel	Probability of catastrophe leads to higher early emission abatement. Optimal abatement is sensitive to probability of catastrophe and pure rate of time preference.	
[51, 52] Hope et al. (1993) Plambeck & Hope (1996) PAGE	Policy evaluation	Partial Rank Coefficients between inputs and outputs	 80 uncertain parameters 1 Scientific 2 Costs of control 3 Costs of adaptation 4 Valuation of impacts Triangular guestimated probability distributions 	Important factors come from all four groups of inputs to the model. Most important parameters are preventive costs of CO2 and temperature sensitivity.	
[36] Lecocq & Crousso	Partial equilibrium model of the	Are Post Kyoto quota allocation rules robust to	Population Emissions	Allowance prices and abatement costs are sensitive to uncertainties.	

s (2003)	international GHG market	uncertainty?	Economic growth	The least-cost rules are relatively robust
[34] Pizer (1999) (version of DICE)	Stochastic growth model Optimization	Choice of instruments Monte Carlo analysis	Endogenous labor productivity & population growth are random walks Utility, cost & technology parameters, parameters describing the development of CO ₂ in the atmosphere (19 uncertain parameters) Estimated joint distributions for 5 parameters; distributions taken from Nordhaus (1994)	Productivity slowdown encourages stricter optimal regulation Short run responses are rather similar whether or not uncertainty is introduced. Taxes are preferable to emissions trading Preferences are most important source of uncertainty
[43] Pindyck (2000)	Cost-benefit analysis	Monte-Carlo analysis	Future costs and benefits are modeled as stochastic processes with guestimated parameters.	Less abatement with increasing uncertainty
[50] Reilly et al. (1995) IEA/ORAU	Economy- energy model	(Monte Carlo + Latin Hypercube sampling Assessment of relative importance of different uncertain parameters	79 uncertain model parameters 5 point guestimates with continuous contributions between values	Overall uncertainty in the emission rate is considerable. To bracket 90% of 400 random scenarios +3 to -1.4% change per year. Most important determinants of the variation are labor productivity, energy efficiency growth and income elasticity of demand for energy in the developing world.
[46] Tol (1999). FUND	Optimization/sim ulations	Monte Carlo analysis	 Selected parameters including 5 Socio-economic drivers 6 Carbon cycle/climate 7 Climate change impacts 8 Emission reduction 	The baseline scenario leads to an unbounded loss when uncertainty is included (though the divergence is slow). This does no occur with the emission reduction scenarios.Optimal emissions reduction is more strict under uncertainty than under certainty.

			Distributions, means and spread taken from literature	
[5] Zapert et al. (1998) IMAGE	IAM Policy Evaluation		Initial state and/or stochastic noise are modeled for 155 uncertain parameters (mostly physical climate descriptors)	Even conservative uncertainty estimates result in scenario overlap of several decades during which the consequences of any actions affecting the environment could be difficult to identify with sufficient level of confidence. In general, the stochastic fluctuation contribute more to the uncertainty than the initial state measurements.
[49] Zhao (2003)	Rational expectation s general equilibrium model of permit market Optimizing	Tradable permits vs. taxes Investment incentives for firms	Abatement cots	Firm's investment incentives decreases in cost uncertainties, but more so under emission charges than under tradable permits

* Part of the table is taken from the table in the appendix of [4]