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## Lifetime consequences of lost instructional time in the classroom: Evidence from shortened school years

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# **Lifetime consequences of lost instructional time in the classroom: Evidence from shortened school years**

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**Abstract:** This study estimates the lifetime effects of lost instructional time in the classroom on labor market performance. For identification, I use historical shifts in the school year schedule in Germany, which substantially shortened the duration of the affected school years with no adjustments in the core curriculum. The lost in-school instruction was mainly compensated for by assigning additional homework. Applying a difference-in-differences design to social security records, I find adverse effects of the policy on earnings and employment over nearly the entire occupational career. Unfavorable impacts on human capital are a plausible mechanism behind the deteriorated labor market outcomes.

**Keywords:** instructional time, education, earnings, skills, Germany

**JEL Classification:** I21, I26, J24, J17

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## 1 Introduction

What are the long-run consequences of lost instructional time in the classroom? This question has important policy implications in the context of various situations that force students to temporarily stay away from school such as inclement weather conditions (e.g., Marcotte and Hemelt, 2008; Goodman, 2014), natural disasters (e.g., Sacerdote, 2012), teacher strikes (e.g., Belot and Webbink, 2010; Baker, 2013; Jaume and Willén, 2019), prolonged summer holidays (e.g., Kuhfeld et al., 2020), or the spread of infectious diseases (e.g., Ager et al., 2020; Meyers and Thomasson, 2021). The latter case has recently gained prominence due to the outbreak of the COVID-19 pandemic, which led to school closures affecting millions of students around the globe (UNESCO, 2021). Prior to that, in the US, the most common causes of overall unexpected school closures included weather (79%) and natural disasters (14%) (Wong et al., 2014).<sup>1</sup> Given the ongoing climate change, the occurrence of such events will likely increase in the future (cf. severe river floods in Europe (Blöschl et al., 2019)). Beyond that, educational policies primarily designed to save resources such as a four-day school week (e.g., Thompson, 2021) or multiple-shift schooling programs (e.g., Bray, 1990; Lusher and Yassenov, 2016) typically also come at the cost of lost in-school instruction.

In line with theoretical predictions within the framework of the education production function (for details, see, e.g., Hanushek, 2020), most studies evaluating the impact of such negative shocks to the amount of in-school instruction found detrimental effects on academic achievement (e.g., Marcotte and Hemelt, 2008; Jaume and Willén, 2019; Kuhfeld et al., 2020; Meyers and Thomasson, 2021; Thompson, 2021).<sup>2</sup> A similar conclusion arises from complementary research that relies on within-student variation in the number of instructional hours across subjects or grades (e.g., Lavy, 2015; Rivkin and Schiman, 2015; Wedel, 2021).<sup>3</sup> Although thanks to technological advances, standard in-person classes can currently be largely substituted by remote instruction, their effectiveness has been often questioned (e.g., Huebener et al., 2020; Bacher-Hicks et al., 2021; Jack et al., 2022). Thus, unless remediated, learning deficiencies from lost in-school instruction might have long-lasting consequences for affected students and economies in general (Hanushek and Woessmann, 2020). However, the literature examining whether the educational effects carry over to the labor market is still scarce.<sup>4</sup>

<sup>1</sup>For comparison, illness-related reasons (incl. influenza pandemics) accounted for 1% of all school closure events.

<sup>2</sup>Consistent with these findings, fast growing evidence on the COVID-19 effects documents that students made little progress while learning from home (e.g., Andrew et al. (2020); Anger et al. (2020); Wößmann et al. (2020); Bansak and Starr (2021); Grewenig et al. (2021); Engzell et al. (2021); Maldonado and De Witte (2022)). Most studies emphasize the unequal impacts, with the largest effects for the most disadvantaged groups. For reviews, see Hammerstein et al. (2021); Werner and Woessmann (2021).

<sup>3</sup>These studies typically focus on in-school time devoted to core subjects (e.g., math, science, English) and consistently find that one additional hour of instruction per week raises the composite test score in these subjects, on average, by approximately 0.05 standard deviation, which is a modest boost.

<sup>4</sup>For Argentina, Jaume and Willén (2019) estimated that an average exposure to teacher strikes during primary

This paper contributes to the broader literature examining the effects of lost instructional time in the classroom by studying its long-run consequences for labor market performance. A novel feature of the paper is that I estimate the effects from a lifetime perspective by leveraging a combination of high-quality data on labor market biographies and a unique quasi-experiment that occurred nearly 60 years ago. Specifically, I exploit the introduction of two shortened school years in Germany in the 1960s as a result of moving the starting date of the school year from spring to autumn (for details, see Pischke, 2007; Koebe and Marcus, 2022). Each short school year compressed the instructional time in the classroom by one-third of a regular school year. However, there was much emphasis on maintaining the same curriculum. The main compensatory measures comprised the assignment of additional homework in core subjects and reductions of the instructional time in other subjects. Many cocurricular activities such as cultural events and school trips were also canceled. In the media, the policy was described as a "large-scale experiment at the expense of the students" (Landesarchiv, 2020).

To date, there is only limited evidence on the effects of the short school years on human capital accumulation and labor market performance. Early studies by psychologists and educational scientists produced mixed results by comparing the cognitive skills (mostly reading, vocabulary, and mental arithmetic tests) of relatively small samples of exposed and nonexposed students (Kornadt and Meister, 1970; Meister, 1972; Thiel, 1973). The contemporary results were potentially of great policy relevance but if anything, the immediate effects on learning seemed small. However, more recently, Hampf (2019) documented substantial long-lasting deficiencies in numeracy skills using an arguably more rigorous design (difference-in-differences – DiD). Although somewhat imprecise, her results are broadly in line with earlier DiD evidence on educational impacts by Pischke (2007), who found an increase in grade repetition rates in elementary school and a lower probability of obtaining an intermediate secondary school degree. However, his estimations for wages did not yield any statistically significant effects. While this literature yields important insights into the potential consequences of the short school years, overall, the existing findings are far from conclusive.<sup>5</sup>

This study complements and reconciles the existing evidence by providing a comprehensive analysis of the long-run impacts of short school years on educational attainment and labor mar-

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school decreases the number of years of schooling by approximately 2% and 1.6% for men and women, respectively. They found corresponding reductions in labor earnings of 3.2% and 1.9% measured at ages 30-40. In contrast, Ager et al. (2020) find no effects of school closures during the 1918 flu pandemic in the U.S. on wages measured at slightly younger ages. They argue, however, that school attendance and educational attainment did not respond to local variation in school closures and reopenings because many people stayed home independent of local policies. Related and more extensive literature studies the labor market effects of exposure to increased instructional time, e.g., due to extensions of compulsory schooling (e.g., Stephens and Yang, 2014; Bhuller et al., 2017) or the term length (e.g., Parinduri, 2014; Fischer et al., 2020), but the results are mixed.

<sup>5</sup>For other outcomes, Koebe and Marcus (2022) document significant effects on the timing of marriage and parenthood. Related literature studies the effects of the compressed duration of the German high school that resulted from the so-called "G8-reform" in the 2000's (e.g., Dahmann, 2017; Huebener et al., 2017; Marcus et al., 2020).

ket performance. A distinct aspect of the paper is that I evaluate the effects from a life-cycle perspective. The last birth cohorts of students affected by the loss of in-school instruction in the 1960s are currently close to reaching the statutory retirement age. Thus, using administrative data on detailed employment biographies, I can observe their earnings over nearly the entire occupational career. For identification, I use a DiD design that leverages the variation in the exposure to the policy across the federal states and birth cohorts, which builds on earlier research within economics using cross-sectional survey data (Pischke, 2007; Hampf, 2019). Beyond the lifetime perspective, the social security records also facilitate a thorough treatment assignment due to the available information on exact month of birth, which is essential to split students born within a given year into school cohorts. Using this feature, I link the individual-level data to a novel dataset that includes rich information on relevant institutional details for the period under study. Thus, relative to earlier studies, this paper relies on much better data (rich income histories, large samples, more accurate treatment assignment, and controls for other policy changes), allowing me to flexibly estimate life-cycle effects of the short school years from rigorous model specifications and with considerable precision.

I find that the exposure to the shortened school years led to adverse labor market effects over nearly the entire occupational career. Specifically, my estimation results imply that one year of lost instructional time in the classroom decreased lifetime earnings by nearly 3%, on average.<sup>6</sup> This was partly driven by negative employment responses during the prime ages (a 2% reduction). The results are robust to various changes in the model specification and sample restrictions, and to accounting for potential drawbacks of my research design in case of treatment heterogeneity.<sup>7</sup> When disaggregating the effects by the timing of exposure, I find little impacts for students affected in the middle grades. In contrast, exposure in early elementary school or by the end of compulsory schooling led to substantial income losses from a lifetime perspective. This is in line with research on the differences in achievement growth and productivity of investments in human capital at different stages in childhood (e.g., Cunha and Heckman, 2007; Bloom et al., 2008; Carneiro et al., 2021).

My main findings for labor market outcomes sharply contrast a purely mechanical effect of the policy (i.e., of an earlier graduation due to a shortened schooling duration), which would imply more time in the labor market and, thus, higher earnings accumulated over the life cycle. In fact, I show that due to an accelerated labor market entry, the treated students experienced

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<sup>6</sup>For comparison, looking at lifetime earnings, Aryal et al. (2022) estimate a private return to one additional year of compulsory education of approximately 8% percent. That the impact of the short school years is relatively smaller is not surprising given that the core curriculum remained unaffected. Putting the effect size into a broader perspective, for example, the "scarring" effect of entering the labor market during a recession is typically estimated to be in the range of 2%-6% of an accumulated earnings loss during the first 10 years and fades to zero thereafter (e.g., Oreopoulos et al., 2012; Liu et al., 2016; Schwandt and Von Wachter, 2019; Rothstein, 2021).

<sup>7</sup>For recent reviews of the current advances in the econometrics of DiD methods, see, e.g., de Chaisemartin and D'Haultfœuille (2021); Roth et al. (2022).

an initial income advantage, which was substantial but vanished quickly. In contrast, the subsequent negative effects were less pronounced, but they persisted until retirement ages. The opposite direction of the effects in early and later career underlines the importance of lifetime perspective in policy evaluations. It might also explain why the earlier evidence by Pischke (2007) suggested no effect on labor income in a cross-sectional setting, which averages the effects across various ages. Nevertheless, my estimates confirm no impact on women's earnings likely due to the generally low female labor force participation among the cohorts under study. The earnings losses were entirely borne by men, for whom, the policy also elevated income dispersion due to larger harm occurring at the bottom of the income distribution.

With respect to potential mechanisms behind the persistent earnings losses, I find no effects on secondary school credentials. This could be due to the short-term increases in repetition rates (Pischke, 2007) and/or teachers allegedly being more lenient during the transitory period (Drewek, 2020). However, I show that the affected individuals exhibit lower levels of postsecondary vocational education and entered the labor market in jobs with lower skill requirements. Complementary survey data confirm long-lasting deficiencies in cognitive abilities and also uncover long-run imprints on labor market relevant personality traits. The unfavorable effects on different aspects of human capital seem plausible channels through which the policy might have impaired labor market performance. While the large impacts on school graduates could also reflect a potential "scarring" from labor market entry during the transitory period, such "scarring" effects typically fade out over time (e.g., Oreopoulos et al., 2012; Rothstein, 2021) and thus, unlikely drive the remarkably flat pattern of earnings losses throughout the prime ages.

The paper proceeds as follows. Section 2 provides the institutional details. Section 3 describes the data and Section 4 describes the empirical strategy. Section 5 discusses the main results, their robustness, and the potential operating channels. Section 6 concludes.

## **2 Institutional background**

In Germany, the responsibility for educational policies lies with the federal states (see, e.g., Helbig and Nikolai, 2015). However, during the Nazi regime, the education system was centralized and among other things, the start of the school year was uniformly set to occur in autumn. After World War II, all states successively reinstated or reformed their own school laws and mostly shifted the start of the school year back to spring (see Table A.1 in Appendix A). This change was implemented by shortening one school year that began in autumn and ended before the Easter break. In 1955, the Ministers of Education of all states agreed (within the so-called *Düsseldorf Accord*) that the school year should start on 1st April, which has never been implemented in Bavaria (for details, see Koebe and Marcus, 2022).

In 1964, all states signed a further agreement aiming at the standardization of the school

systems (the *Hamburg Accord*). One of its consequences was an introduction of a uniform school year schedule, starting on 1st August (Pischke, 2007). In this regard, Germany decided to follow other European countries, which commonly began a new school year after a longer summer break (DIE ZEIT, 1966).<sup>8</sup> Most states moved the beginning of the school year back to autumn within two shortened school years that started on 1st April and 1st December 1966.<sup>9</sup>

All children attending school during the transitory period experienced a shortened schooling duration except for Bavarian, Hamburgian, and Lower Saxonian students. Bavaria remained unaffected because it had already started the school year in autumn (see Table A.1). Hamburg accomplished the change by prolonging one school year, which actually counted as two grades but implied no school entries and no graduations between April 1966 and August 1967. Moreover, the time losses were appended to students' final grade, so that the switch did not affect their eventual schooling duration. The same applied to the majority of students in Lower Saxony.<sup>10</sup> Effectively, each short school year reduced the amount of in-school instruction by one-third. Figure A.1 in Appendix A illustrates that apart from those students who started schooling in the second short school year and those who were in graduating classes during the first short school year, most students were affected over two grades. The figure also reveals that despite being a one-time change, the shift in schedule affected a large number of birth cohorts because it had implications for millions of students who entered primary school long before 1966.

Due to data availability, I focus on school years ranging from 1950 to 1970. During this period, the cutoff dates for school enrollment were state-specific. Thus, an individual's birth date and the state of school attendance largely determined the exposure to short school years. Figure 1 shows this variation at a monthly level for children who started schooling between 1950 and 1970, i.e., those born between January 1944 and December 1963. The state-specific figures illustrate the effective duration of compulsory schooling depending on the exposure to either one or two short school years.

Generally, this period includes two compulsory schooling regimes that required either eight or nine years of school attendance.<sup>11</sup> For example, Figure 1 shows that both Schleswig-Holstein

<sup>8</sup>In practice, summer vacations in Germany are staggered across the states, so that a new school year can begin from early August until mid September (KMK, 2020).

<sup>9</sup>More details are provided, e.g., in Pischke (2007) and Koebe and Marcus (2022).

<sup>10</sup>Lower Saxony neither enrolled new students nor released graduates from the lowest secondary school track in autumn 1966. For them, the duration of the last school year was extended to spring 1967, so that they graduated after the full nine years of schooling, as usual. However, students from more advanced tracks graduated in autumn 1966, thereby experiencing a shorter school year. More details are provided by Pischke (2007) and Koebe and Marcus (2022). In the main analysis, I consider Lower Saxony as a nontreated state (see Figure 1), but the results remain unchanged after excluding this state from the estimations (see Figure A.9 in Appendix A).

<sup>11</sup>Compulsory schooling laws in Germany are grade-based, i.e., they require individuals to complete a minimum number of years of schooling, independent of when they started and of their age upon completion. There are some inconsistencies regarding the exact timing of the German compulsory schooling extensions from eight to nine years in the literature (e.g., Pischke and von Wachter, 2008; Cygan-Rehm and Maeder, 2013; Piopiunik, 2014). My description largely follows Leschinsky and Roeder (1980). I validated their information against the

and Hamburg mandated nine years of compulsory schooling. However, while all cohorts in Hamburg enjoyed nine years of compulsory education, Schleswig-Holstein's students born between April 1951 and November 1960 experienced a compressed schooling duration due to the short school years. The downward deviations from the statutory requirement of one-third and two-thirds of a year correspond to one and two short school years, respectively. A similar pattern of exposure applies to Bremen. Nordrhein-Westphalia, Hesse, Rhineland-Palatinate, and Baden-Wuerttemberg used the short school years in 1966/67 to introduce the ninth grade. Nevertheless, the patterns are not identical because Hesse had already introduced the ninth grade in the first short school year, while the other states waited until the second year. Moreover, in Baden-Wuerttemberg, students born before June 1945 also experienced compressed schooling due to an earlier shift of the school start from autumn to spring in 1952. Bavaria was not affected by any changes in the schedule but extended compulsory schooling in the period under study. Finally, Saarland moved the start of the school year from autumn to spring and then back to autumn within a 10-year period, so that the majority of considered cohorts lost some instructional time due to short school years.<sup>12</sup>

While I focus on the exposure to short school years during compulsory schooling (i.e., until grade 9), some students could have been affected at higher grades if they attended one of the two more advanced secondary school tracks during the transitory period. Typically, after four years in primary school, German students are tracked into one out of the following three secondary school types: basic track (*Hauptschule*), middle track (*Realschule*), and high school (*Gymnasium*)<sup>13</sup>. In the relevant period, approximately 70% of students attended the basic track, 10% attended the middle track, and 15% attended the high school (see Figure A.3 in Appendix A). Generally, the tracks prepare for different professional careers<sup>14</sup> and thus, differ in duration and curriculum. For the cohorts under study, the duration of the lowest track corresponded to the compulsory schooling requirements. Students in the more advanced tracks had to continue until grade 10 or 12/13 to graduate, but the dropout rate from high school was relatively high (Van De Graaff, 1967). Consequently, the vast majority of students left school after completing

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original state laws (Makrolog, 2019), the official statistics on actual ninth grade attendance (DESTATIS, 2021), and numerous newspaper articles and historical documents from the State Archives of Baden-Württemberg (Landesarchiv, 2020). Furthermore, I compared and discussed the results of my background research with Josefine Koebe, who simultaneously and independently conducted institutional research focused on this period (Koebe and Marcus, 2022). Therefore, I believe that the information provided here is very accurate.

<sup>12</sup>Saarland joined the Federal Republic of Germany as a state in January 1957. Immediately thereafter, the beginning of the school year was set to spring and had to be changed again to autumn due to the 1966/67 transition.

<sup>13</sup>There are also alternative school types such as comprehensive schools without tracking (*Gesamtschule*) or schools for children with special needs (*Sonderschule*, *Förderschule*), but the vast majority of cohorts considered in this study participated in the traditional tripartite system (see Figure A.3 in Appendix A). The tracking depends on various criteria, which differ by state. Details are provided in e.g., Lüdemann and Schwerdt (2013).

<sup>14</sup>The basic track prepares for an apprenticeship. The middle track typically leads to an apprenticeship or training in white collar jobs. The successful completion of high school gives access to college and university education.



the compulsory requirements<sup>15</sup>, which motivates my focus on grades 1 through 9.

Although the short school years substantially compressed the in-school instruction, there was much emphasis on maintaining the core curriculum (Pischke, 2007). Nevertheless, contemporaneous sources suggest that the transition led to turbulent changes in the course of instruction and in students' lives (Landesarchiv, 2020).<sup>16</sup> Indeed, a priority was given to teaching the usual material in math, German, and modern foreign languages (mostly English). The weekly amount of in-class instruction in these subjects increased to accommodate the necessary acceleration in pace. Typically, teachers also assigned additional homework.<sup>17</sup> In contrast, the instructional hours in other subjects such as geography, biology, history, and especially in music, arts, sports were reduced, and many cocurricular activities were canceled. Many states also reduced the number of in-class tests and the final exam requirements in the core subjects. Generally, teachers, parents, and students complained about the increased pace of instruction. The increased stress level and anxiety among students due to learning under high pressure and the potentially negative effects of the short school years on academic performance were also much debated in the press (Landesarchiv, 2020). At the same time, contemporary witnesses report that during the transitory period, teachers often overlooked knowledge deficiencies when making decisions regarding grade progression, track recommendation, and final exam grades (Drewek, 2020).

### 3 Data

#### 3.1 Social security records (SIAB 1975-2017)

For the main analysis, I use register records from the Sample of Integrated Labor Market Biographies (Antoni et al., 2019).<sup>18</sup> The SIAB is a 2% sample of the population covered at least once by the social security system between 1975 and 2017 due to employment or the take-up of public transfers such as unemployment benefits and welfare. Since 2000, registered job seekers with no benefit eligibility and participants in active labor market programs have also been included. The original data cover approximately 80% of the total workforce in Germany because

<sup>15</sup>For example, comparing the number of 13th graders in 1965 to the number of school starters 13 years earlier suggests that less than 10% of a given enrollment cohort actually continued until the final high school year (see Figure A.2 in Appendix A).

<sup>16</sup>I refer here to two collections of numerous newspaper articles and historical documents (approximately 400 pages), which I obtained from the State Archives of Baden-Württemberg (Landesarchiv, 2020). These documents are not limited to the state of Baden-Württemberg.

<sup>17</sup>Surveys among teachers (Thiel, 1973) reveal that some of them also occasionally gave extra hours of instruction in math and writing, but this was an exception. It remains unclear whether parental involvement increased (Meister, 1972; Thiel, 1973). Minor compensatory measures on the part of the states included, e.g., radio broadcasting of English classes in Baden-Württemberg (Landesarchiv, 2020).

<sup>18</sup>Specifically, I used the weakly anonymous version of the SIAB 1975-2017 and accessed the data via a Scientific Use File at the Research Data Centre (FDZ) of the German Federal Employment Agency (BA) at the Institute for Employment Research (IAB) in Nuremberg.

civil servants and the self-employed individuals are not subject to social security. The SIAB is organized by spells and follows the sampled individuals until their activities no longer appear in social security records. The key advantage of the data, apart from the large sample size, is that the information on employment biographies, earnings, and birth date is very accurate.

I consider German citizens born between 1944 and 1963 to ensure long earnings histories. I focus on their outcomes measured at ages 20 through 64, which covers the potential working lifespan. The time frame of the data implies that my main estimates are based on an unbalanced panel because individuals born in 1944 are first recorded at age 31 and those born in 1963 are last recorded at age 54. I define lifetime outcomes as sums over the age interval 20 to 64 even if I miss the earliest or the latest career years for some cohorts. However, I also show the results obtained for prime-age outcomes measured for ages 31 to 54, which I observe for all included birth cohorts. For comparability, I restrict the estimation samples to individuals whom I observe at least once (in employment or unemployment) at ages 31-54.

The original earnings measure is stored as gross daily pay in EUR, which I deflate to 2015 prices using the consumer price index (OECD, 2020). Although the payroll information on earnings is highly reliable in general, the data include the gross pay only up to the legal social security contribution ceiling, which is relevant for the calculation of retirement pensions and unemployment insurance benefits. All earnings above the ceiling are top-coded, which affects approximately 5% of all spell data. To impute the top-coded earnings, I use a two-step procedure implemented in Dauth and Eppelsheimer (2020).<sup>19</sup> However, my main results change little if I use the original top-coded values. I reshape the spell data into a yearly panel to calculate the annual sum of earnings for each individual. Using this measure, I determine an individual's lifetime earnings as the sum of annual earnings over ages 20-64. To measure employment, I calculate the total number of days an individual is employed at these ages. I construct similar measures for prime-age earnings and employment using the age range of 31-54 years.

Unfortunately, there is no detailed information on educational trajectories in the data. Thus, I do not observe the actual exposure to short school years, which depended on school attendance in affected states during the transitory period. Nevertheless, given that grade retention or advancement was rarely practiced back then, exposure was largely predetermined by birth date, which determines the date of school enrollment<sup>20</sup>. Thus, using the information on an individual's birth date and state-specific cutoffs for school enrollment, I can infer a potential exposure to short school years. For this purpose, I created a dataset with the relevant institutional details, which I describe in Section 3.2 below. However, given the sparse educational information in the social security records, I do not observe the state of schooling or even the place of birth. Thus,

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<sup>19</sup>A similar procedure has been previously applied, e.g., in Dustmann et al. (2009) and Card et al. (2013).

<sup>20</sup>According to official school statistics (*Fachserie A. Bevölkerung und Kultur, Reihe 10, Bildungswesen I*), for example, in 1965, only 0.4% of first graders were retained. In higher grades, grade retention was even lower.

I use the first state of residence ever reported for a given individual in the data as a proxy for the state of schooling.<sup>21</sup> The resulting measurement error should be limited as for the cohorts under study, cross-state mobility was generally low<sup>22</sup> and seems unrelated to the exposure to the short school years. Appendix B provides supportive evidence regarding these issues from auxiliary survey data, which implies that the measurement error due to the lack of information on the state of schooling (if anything) leads to a small attenuation bias.<sup>23</sup>

Generally, educational variables in the German social security data are a byproduct of a reported employment or unemployment spell, and the focus is mainly on postsecondary education (Fitzenberger et al., 2006). Because the variable reporting school-leaving certificates lumps together the basic and middle track graduates, I am not able to construct any measure of years of schooling. Nevertheless, to investigate the potential effects of short school years on educational attainment, I consider indicators for having a high school diploma, a college degree (incl. universities), and any vocational degree as auxiliary outcomes. The final sample comprises nearly 7.7 million annual observations of 278,797 individuals. Table A.2 in Appendix A displays the descriptive statistics.

### 3.2 Database with policy variables

I merge the social security data with a dataset including relevant institutional details (see Section 2), which I compiled from primary sources. Specifically, for each state and each school year between 1950/51 and 1978/79, I collected information on the statutory cutoff date for school enrollment, the start and end dates of the school year, and compulsory schooling requirements.<sup>24</sup> Based on this information, for each combination of year and month of birth between January 1944 and December 1963, I assign a state-specific date of school entry according to the relevant cutoff rule. Similarly, for each birth cohort, I determine the date of the earliest possible school exit from the compulsory schooling laws and the actual end dates of the corresponding school years. The difference between the date of the earliest possible school exit and the date of

<sup>21</sup> Because for 5% of individuals, the state of residence was never reported, I then use the state of the local employment agency or the first employer instead. This should not significantly increase the potential measurement error because the vast majority of employees in Germany work and live in the same state.

<sup>22</sup> Survey data from the National Educational Panel Study (NEPS) suggest that nearly 80% of individuals born between 1944 and 1963 still lived in their state of schooling at the time of the interview (i.e., at age 43 and above). For details, see Appendix B.

<sup>23</sup> I provide additional evidence for this argument in a robustness test in Section 5.2 where I alternatively use the last state observed in social security records for a given individual as a proxy for his or her state of schooling. This approach arguably increases the measurement error, which unsurprisingly attenuates the estimates even more but does not invalidate the paper's main conclusions.

<sup>24</sup> I retrieved the relevant details from public records which mostly included original state laws (Makrolog, 2019), school vacations dates (KMK, 2020), aggregate administrative data on new school entrants, ninth grade attendance, school leavers (DESTATIS, 2021), and historical newspaper articles and policy documents (nearly 400 pages) obtained from the State Archives (Landesarchiv) of Baden-Württemberg.

school enrollment corresponds to state- and cohort-specific compulsory schooling duration. An effective duration of less than the mandated eight or nine years indicates exposure to short school years (see Figure 1). Specifically, downward deviations of one-third and two-thirds of a year correspond to one and two short school years, respectively. Thus, my main policy variable of interest equals  $1/3$  or  $2/3$  for cohorts exposed to short school years and zero otherwise, thereby measuring the amount of in-school instructional time lost due to the policy.

I create additional state and cohort-specific control variables for my empirical analysis; first, the difference between the expected date of school enrollment and birth date yields the statutory age at school entry. This variable ranges from 5.6 to 7.6 and captures differences in the expected school starting age across states and birth cohorts. Furthermore, I calculate the size of the enrollment cohort measured as a number of birth months that were simultaneously scheduled for enrollment in a given state in a particular school year.<sup>25</sup> I augment the data by adding the information on time-variant state-specific student-to-teacher ratios, which I transcribed from annual school statistics reported in statistical yearbooks (DESTATIS, 2021). I merge this aggregate measure as of the school year when a particular birth cohort was in the 1st, 4th, and 9th grades as proxies for the underlying state-specific differences in schooling quality at the time of school enrollment, shortly before tracking, and by the end of compulsory education, respectively.

I link all policy variables to the individual-level data from SIAB based on date of birth and state. Nearly one-third of the individuals in my sample were exposed to at least one short school year. The bottom panel of Table A.2 in Appendix A summarizes the institutional data.

### 3.3 Complementary datasets

To address some limitations of the social security records, throughout the paper, I provide auxiliary analyses based on three complementary datasets. First, I use German Statutory Pension Insurance administrative records, which document all pension-relevant events (incl. employment) for a random sample of persons covered by the mandatory pension insurance. In contrast to the SIAB data starting in 1975, the pension insurance records follow each sampled individual from the age of 14 onward (irrespective of the calendar year), thereby allowing me to study the effects of the short school years directly upon labor market entry. Although the pension insurance records do not include direct information on earnings, the statutory "pension points" might serve as a close proxy; each year, the average earners gain exactly one additional point while lower or higher earnings contribute proportionately fewer or more points to an individual's pen-

<sup>25</sup>While a typical enrollment cohort comprises children born over 12 months, any shift of the cutoff date leads to a one-time change in the number of birth months scheduled for enrollment. For example, postponing the cutoff by one month from June 30th to July 31st implies a smaller enrollment cohort in the upcoming school year (11 birth months) because children born in July who would have to be enrolled according to the old cutoff are now held back from starting school for one year. All states affected by the short school years adjusted the enrollment cutoffs to the new school year schedule.

sion account, respectively. The total sum of points accumulated until retirement determines the eventual pension entitlements. The data are stored in monthly spells, which I convert to a yearly panel spanning calendar years 1958 through 2018. Consequently, for the first (last) considered birth cohort, i.e., 1944 (1963), I obtain a balanced panel comprising ages from 14 through 64 (55). The estimation sample includes nearly 58,000 individuals.

Second, I use data from the German Micro Census, which is the largest national household survey. In contrast to the SIAB, the Micro Census also includes civil servants and self-employed individuals, which allows me to show that my main conclusions hold after including groups that are not subject to social security contributions. The available income measure reports respondents' monthly net income, which comprises all income sources including labor, pensions, and public transfers. The survey also includes some additional measures of educational attainment, which allows me to examine the potential effects on years of schooling and the completed school degree. By pooling three cross-sectional waves of the Micro Census (2008, 2012, and 2016), I obtain a sample size of approximately 370,000 individuals.

Finally, I complement my results for labor market outcomes and educational attainment by studying various domains of cognitive and socioemotional skills available in the German Socio-Economic Panel (SOEP) (Goebel et al., 2019). The SOEP measures cognitive ability using a symbol correspondence test (matching as many numbers and symbols as possible within 90 seconds according to a given correspondence list) and a word fluency test (naming as many different animals as possible within 90 seconds). For personality traits, I mainly draw on the Big Five Inventory comprising openness to experience, conscientiousness, extroversion, agreeableness, and neuroticism. Note that the SOEP started to collect information on cognitive skills and personality traits in the mid-2000s, which allows me to look at the long-run effects on these outcomes (i.e., 40 to 50 years after the treatment). For completeness, I also consider other measures such as the locus of control, reciprocity, self-esteem, risk aversion, and trust. Extensive literature argues that personality traits and socioemotional skills are strong predictors for labor income and other important outcomes.<sup>26</sup> Unfortunately, the outcomes of interest were collected in only select SOEP waves, so the available sample sizes are relatively small and vary between approximately 1,300 and 8,700 depending on the outcome. Appendix C provides more details on the complementary data and reports summary statistics for the estimation samples.

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<sup>26</sup>See, e.g., Bowles et al. (2001); Heineck and Anger (2010); Heckman and Kautz (2012); Cubel et al. (2016).

## 4 Estimation strategy

In my empirical approach, I exploit the variation in the exposure to short school years across states and birth dates. Specifically, I estimate the following equation

$$y_{ist} = \alpha SSY_{st} + \theta_s + \theta_t + \theta_f + Z'_{st}\gamma + \nu_{ist} \quad (1)$$

where  $y$  is an outcome of an individual  $i$  from state  $s$  and birth cohort  $t$  defined at monthly level (i.e., as a unique combination of year and month of birth). As the main outcomes, I consider lifetime earnings (in 2015 EUR or in logs) and days spent in employment. However, I also estimate age-specific regressions in which the outcomes are measured annually at a given age. The main explanatory variable of interest is  $SSY$ , which measures the expected amount of in-school instructional time (in years) missed due to the exposure to one or two short school years. Specifically,  $SSY$  equals 1/3 or 2/3 for cohorts exposed to short school years and zero otherwise. Thus,  $\alpha$  is a dosage parameter that accounts for treatment intensity. All regressions include state ( $\theta_s$ ) and birth date ( $\theta_t$ ) fixed effects and a gender dummy ( $\theta_f$ ).  $Z$  represents a vector of additional policy variables, which I describe below, and  $\nu_{ist}$  is an error term.

The coefficient of interest  $\alpha$  is identified within a difference-in-differences (DiD) framework using the variation across states and birth dates.<sup>27</sup> The state-fixed effects capture any unobserved determinants of the outcomes that differ across the states and are sufficiently constant over time such as the quality of teachers' education, the effectiveness of educational administration, labor market structure etc. The time fixed effects flexibly account for any common changes that took place over time such as general demographic trends and increasing educational attainment. Thus, the main identification assumption is that there were no other state-specific changes that could be correlated with both the introduction of short school years and the outcomes.

The main threat to this assumption is that some states used the transitory period to extend the compulsory schooling requirements, which potentially affected the outcomes in the opposite direction. Thus, in my main specification,  $Z$  includes a binary variable that indicates whether an individual was exposed to nine instead of eight years of compulsory schooling. Another challenge is that the shift of the start date of the school year from spring to autumn automatically changed the timing of school entry for newly enrolled students. In fact, many states adjusted the cutoff rules for school enrollment to the new schedule. Thus, I also control for the expected age at school entry in  $Z$ . However, changes in the cutoff rules for school enrollment affect not

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<sup>27</sup>Note that  $\alpha$  may not precisely correspond to the average effect in the population because it depends on the weights that particular states and birth cohorts carry in the entire sample (Borusyak and Jaravel, 2017; de Chaisemartin and D'Haultfoeuille, 2020; Goodman-Bacon, 2021). However, reassuringly, in Section 5.2, I show that my results are similar across various alternative sample cuts, which suggests that weighting issues are not a major concern (Goodman-Bacon, 2021).

only the age at school entry but also the size of a given enrollment cohort. While a typical enrollment cohort comprises children born over 12 months, a shift of the cutoff date introduces a one-time change in the number of birth months contemporaneously enrolled. This might have long-run consequences, e.g., because it potentially affects the class size experienced by a given enrollment cohort over the entire school career. To account for such potentially confounding effects, I also control for the size of the enrollment cohort (measured in months) in  $Z$ .

To mitigate any remaining concerns that there could still have been other factors that disproportionately affected the states over time, Section 5.2 shows that my main results hold after including further controls such as time-variant state-specific student-to-teacher ratios or year of birth indicators that differ across more broadly defined geographical regions. Given the reduced-form nature of equation 1, the estimate of  $\alpha$  reflects an intention to treat effect of the exposure to the short school years. Thus, I do not control for any factors that could have been endogenously affected by the treatment such as educational attainment, occupational status, and demographic outcomes. These are potential mediators if impacted by the short school years. Thus, including them as (bad) controls could bias the estimate of interest.

The estimated effect of  $SSY$  is mainly identified from the one-time introduction in 1966 and 1967.<sup>28</sup> Nevertheless, my empirical strategy exploits the staggered exposure to the treatment across birth dates, which arises due to state-specific cutoff rules for school enrollment. Recent contributions have raised concerns about the validity of staggered DiD designs if the treatment effects vary across regions or over time even if the parallel trends assumption holds (e.g., Callaway and Sant’Anna, 2020; de Chaisemartin and D’Haultfoeuille, 2020; Goodman-Bacon, 2021; Sun and Abraham, 2021). Most of the robust estimators recently proposed in the literature focus on a two-way fixed effects setting with region and cohort fixed effects and a binary treatment, which is weakly increasing over time and an absorbing state (de Chaisemartin and D’Haultfoeuille, 2021; Roth et al., 2022). However, the problems also apply to setups with multivalued discrete (or continuous) treatments, which might pose additional challenges if the responses differ across treatment intensity (e.g., Callaway et al., 2021).

To ensure that my main results from a conventional DiD estimation are not driven by a potential bias from treatment effect heterogeneity, I alternatively apply an imputation estimator following Borusyak et al. (2022). The authors suggest using the nontreated observations to construct valid contrafactual outcomes for the treated observations. Their procedure can be easily implemented in more complex setups (e.g., with nonbinary and nonabsorbing treatments), is transparent, possesses attractive efficiency properties, and allows for an analytic computation of conservative standard errors. Additionally, I apply the diagnostics suggested in de Chaisemartin and D’Haultfoeuille (2020) to assess the potential problem of negative weights attached to the

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<sup>28</sup>The earlier occurrences of short school years in Baden-Wuerttemberg and Saarland (see Figure 1) apply to a small percentage of my sample. I show that my results remain unchanged if I exclude them from the estimations.

relevant DiD comparisons between pairs of states and birth dates. Furthermore, I demonstrate that my results hold if I use a binary treatment definition, which disregards the different treatment intensities (i.e., exposure to one versus two short school years), and carefully investigate the potential effect heterogeneity across the different treatment doses. I also show that my conclusions do not change if I restrict my sample such that the treatment is an absorbing state (i.e., it does not switch off). Given the source for identifying variation, the standard errors are clustered at the level of the federal state but two-way clustering at the level of the state and school enrollment cohort leads to identical conclusions.

## 5 Results

### 5.1 Effects on labor market performance

I begin by investigating the lifetime effects of the short school years on labor market outcomes. Table 1 summarizes the results. Panel A documents the effects on the total sum of earnings between the ages 20 and 64. Following the literature on the life-cycle effects of other educational policies (e.g., Fredriksson and Öckert, 2014; Bhuller et al., 2017), the sum of earnings includes zero-earners. The estimates are thus not biased by potentially selective sorting into employment and capture both labor supply and wage responses to variations in the exposure to short school years. All regressions include state and birth date fixed effects and a gender dummy.

The results in Column 1 are from a simplified specification of Equation 1 when the vector of other policy changes  $Z$  is omitted. The point estimate on  $SSY$  is negative but insignificant and negligible in magnitude; it translates to a reduction of lifetime earnings by 0.5% compared to the sample mean. In Column 2, I additionally include an indicator for a ninth compulsory year to capture the potentially confounding effects of the parallel extensions of compulsory schooling requirements in some states, which substantially changes the conclusions. The coefficient on  $SSY$  implies that one lost year of in-school instruction decreases lifetime earnings by approximately 25K EUR or 2.8% relative to the sample mean. This magnitude is not negligible because it corresponds to approximately 60% of the reduced-form effect of compulsory schooling extensions from eight to nine years estimated within the same regression.<sup>29</sup> The results remain nearly identical when I additionally control for the statutory age at school entry (Column 3) and the size of the enrollment cohort (Column 4). In Column 5, I omit individuals born before 1946 and those from Saarland to omit the impacts of earlier occurrences of short

<sup>29</sup>Specifically, the point estimate on the indicator for a ninth compulsory schooling year is 40.012 (with a standard error of 8.806) or 4.5% if related to the sample mean. Earlier estimates of monetary returns to this compulsory schooling reform from survey data are largely imprecise and inconclusive. Pischke and von Wachter (2008) found no statistically significant wage returns, which has been both confirmed (Kamhöfer and Schmitz, 2016) and questioned (Cygan-Rehm, 2022). The most recent study finds an approximately 8% wage return to one year of compulsory schooling in Germany, which is in line with the reduced-form effect estimated here.



school years in Baden-Wuerttemberg and Saarland (see Figure 1). Finally, in the last Column, using the restricted sample, I apply the imputation estimator by Borusyak et al. (2022), which yields a somewhat stronger effect compared to the conventional DiD.

The dependent variable in Panel B is the natural logarithm of lifetime earnings, which excludes zero-earners from the analysis. Again, the estimate on  $SSY$  in Column 1 is close to zero and statistically insignificant. However, it turns negative and significant when I account for the accompanying policy changes. Columns 2 through 4 imply that conditional on employment, lifetime earnings decreased, on average, by 3% due to exposure to short school years. Again, the last two columns yield somewhat larger effects from the restricted sample and from the imputation procedure. The patterns of employment responses in panel C mirror the evidence on earnings effects; save for Column 1, I find a significant reduction in the number of employment days by approximately 2%. Again, Columns 5 and 6 confirm that my preferred results from Column 4 provide conservative estimates. The estimates for prime-age outcomes measured as of ages 31 through 54 lead to very similar conclusions (see Table A.3 in Appendix A).

Overall, the results suggest that exposure to short school years had negative consequences for labor market performance. Restricting the sample so that the identification comes solely from the one-time change in 1966/67 leads to the same conclusions (Column 5). Furthermore, I find that the conventional DiD model tends to slightly underestimate the effect of interest in comparison to the imputation procedure proposed in Borusyak et al. (2022), which accounts for a potential bias from treatment heterogeneity (Column 6). The two approaches also provide very similar results when I assume a binary nature of the treatment and further restrict the sample so that the treatment is an absorbing state (see Table A.4 in Appendix A). Moreover, applying the diagnostics suggested in de Chaisemartin and D'Haultfoeuille (2020), I find that negative weighting issues are not a serious concern in my application and that the conventional DiD regressions are robust to heterogeneous treatment effects (see Table A.5 in Appendix A).<sup>30</sup>

Figure 2 plots the development of the earnings and employment effects obtained from corresponding event studies. These estimates are based on the restricted sample as in Column 5 of Table 1 to avoid complications with the assignment of a relative event time to birth cohorts affected by the pre-1966/67 changes in Saarland and Baden-Wuerttemberg. The graphs show the effect of exposure to at least one short school year (defined as a binary treatment) across birth cohorts. I define the relative event time in 12-month increments and assign  $t = 1$  to the first treated cohort in each affected state, while earlier cohorts ( $t \leq 0$ ) are not treated.<sup>31</sup> Thus,

<sup>30</sup>Specifically, for all outcomes, the sum of the negative weights attached to the treatment effect (ATT) in all the treated state and time periods is low and does not exceed 0.010. The relative number of state  $\times$  cohort cells with a negative weight is largest in the simplest specification (Column 1) and smallest in the main specification when applied to the restricted sample (Column 5). Furthermore, the summary measures ( $\hat{\alpha}_{fe}$  and  $\hat{\alpha}_{-fe}$ ) are very large suggesting that treatment effect heterogeneity is not a serious concern for the validity of the coefficient of interest.

<sup>31</sup>The event studies are based on a sample that is balanced in event time (i.e.,  $-4 \leq t \leq 11$ ), which yields 233,973

the estimates on the left-hand side allow for a graphical inspection of the common trends assumption. Irrespective of the outcome variable, we observe a slightly increasing pretrend but all estimates in the pretreatment period are statistically insignificant. The right-hand side estimates are all negative but are more pronounced and statistically significant only for the first eight event time periods ( $1 \leq t \leq 8$ ). The effects seem to disappear thereafter, which is consistent with the treatment switching off for the later birth cohorts, who started schooling after the transitory period. The patterns for the prime-age outcomes are very similar, although they are less precisely estimated (see Figure A.4 in Appendix A). Generally, the event studies confirm the detrimental impacts of exposure to the short school years.

Figure 3 shows how the effects on lifetime outcomes vary with the timing and the intensity of the treatment. As mentioned in Section 2, during the transitory period of 1966/67, all school-aged children in the affected states were exposed to the policy. However, the total duration of the exposure depended on the grade because the graduating classes of autumn 1966 and the school starters of December 1966 experienced only one shorter school year. Otherwise, the exposure spanned two consecutive grades. For comparison, the darkest (first) bars show the average effect of the exposure during compulsory schooling (i.e., grades 1–9). All estimates refer to a binary treatment definition and are related to the sample mean of the respective outcome.<sup>32</sup> Figure 3a suggests that the overall earnings losses are mostly driven by students affected in elementary school (until grade 4) and those affected by the end of compulsory schooling (grades 8–9). Generally, there are no significant differences between the effects of the exposure to only one versus two short school years, but the point estimates are relatively imprecise. The last bar (labeled "> 9") illustrates that a potential exposure beyond compulsory schooling (i.e., in higher grades of secondary school) did not generate any harm. The differences between grade-specific employment effects in Figure 3b are less pronounced. The patterns for prime-age outcomes are very similar (see Figure A.5 in Appendix A). To gain some precision, Figure A.6 in Appendix A aggregates the results for elementary school, middle grades (5–7), and the graduating classes. Again, the confidence intervals largely overlap but it seems that the exposure during the middle grades had little impact on earnings. In contrast, the youngest students and the graduating classes experienced substantial income losses from a lifetime perspective. This is in line with research on the differences in achievement growth and productivity of investments in human capital at different stages in childhood (e.g., Cunha and Heckman, 2007; Bloom et al., 2008; Carneiro et al., 2021).

Finally, Figure 4 investigates the development of the effects over the life cycle. Figure 4a displays the impact on age-earnings profiles. Each estimate comes from a separate linear regres-

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observations. However, the results are very similar when I use all 255,298 observations from the restricted sample, which is balanced for calendar time (individuals born between January 1946 and December 1963).

<sup>32</sup>The detailed estimation results used to construct Figure 3 are documented in Table A.6 in Appendix A.

sion of annual earnings at a given age using the full sample and my main model specification. The vertical dashed lines mark the prime-age interval of 31-54, for which, the estimation samples include all individuals born between 1944 and 1963. Outside the prime-age range, the estimations miss some birth cohorts due to the time frame of the data (see Section 3.1). These results might to some extent reflect a different sample composition and thus, should be viewed with some caution. Generally, the figure confirms that the affected individuals experienced earnings losses that persist nearly over their entire occupational career. Only the point estimates at ages 20 and 21 are positive, which potentially reflects a mechanical effect from an earlier graduation. Indeed, when I rerun the analysis starting at age 14 using the pension insurance records (see, Figure A.7a in Appendix A), I find significant positive effects on the number of pension-relevant points earned between ages 15 and 20. This pattern confirms the expected speed-up of labor market entry due to shortened schooling duration.<sup>33</sup> The vast majority of the estimated effects on earnings (and pension points) later in life are negative and mostly significant. The negative impact remains remarkably flat during prime ages and seems to extend beyond age 54 but is then less precisely estimated.<sup>34</sup> Figure 4b illustrates the age-specific effects on the annual number of days spent in employment. The pattern confirms the mechanical increase in labor supply in the early career stage, which is more clearly detectable in the pension insurance data (see, Figure A.7b in Appendix A). During the prime ages, the patterns suggest lasting but rather small employment reductions, which persist until the statutory retirement age.<sup>35</sup>

I conclude this section by reassessing the lifetime impacts of short school years when accumulated from age 14 onward using the pension insurance records. Table 2 summarizes the results. Column 1 begins with the estimated impact on the timing of labor market entry. The negative effect is in line with an earlier graduation. The next two columns show the total impacts on the pension-relevant points and employment accumulated over ages 14 through 64. The results confirm that the total number of points stemming from labor earnings declined by 2.8%. Regarding labor supply, there is no net reduction when accumulated over the entire occupational career. In the last two columns, I reduce the age span to end at age 55, which leads to similar conclusions. Taken together, I find consistent evidence that despite earlier graduation and, theoretically, a longer occupational career, individuals exposed to the short school years did not accumulate significantly more labor market experience over the life cycle. The initial

<sup>33</sup>Using the pension insurance records, I find that the affected students were on average nearly half a year younger upon labor market entry (see, Column 1 of Table 2).

<sup>34</sup>The estimates for ages close to retirement could be biased if the short school years induced a different selection into early-retirement programs or affected mortality. However, I do not find any economically and statistically significant effects of the short school years on the probability of early retirement or death before the age of 55 (see Panels F and G of Table A.7 in Appendix A) or 65 (not shown to save space).

<sup>35</sup>The effects do not operate solely along the extensive margin as the probability of any employment at a given age is hardly affected (see Figure A.8 in Appendix A). Unfortunately, there is no information on working hours in the German social security records to study the intensive margin in more detail.

advantage of an earlier labor market entry was nearly entirely offset by a lower labor supply later in life. Despite no effect on the labor supply from a lifetime perspective, the affected individuals experienced significant monetary losses because the persistently lower earnings during prime ages eventually exceed the initial gains. The detrimental income effects extend beyond the working life due to the direct consequences of reduced gross earnings for old-age pension entitlements.

## 5.2 Robustness analysis

This section assesses the robustness of my main findings to alternative model specifications and sample restrictions. Table A.8 in Appendix A summarizes the results. For comparability, the top panel repeats the baseline results obtained from social security records.

I start by providing additional evidence regarding the potential bias from effect heterogeneity across the two different doses of the treatment in my main specification (e.g., Callaway et al., 2021). For this purpose, the regressions in Panel A omit individuals who were exposed to only one short school year. Reassuringly, the estimates change little. I arrive at similar conclusions when I repeat this exercise using a binary treatment definition (not shown). The results mitigate the concern that the multivalued nature of the treatment could threaten my main results.

Next, I estimate extended model specifications that should more flexibly capture potential differences across the states and developments over time. In Panel B, I add interaction terms between the state fixed effects and month-of-birth dummies to account for potentially different seasonality patterns across the states. In Panel C, I augment the main specification by adding year-of-birth fixed effects that differ across more broadly defined geographical regions as suggested in Stephens and Yang (2014). For this purpose, I distinguish between northern (Schleswig-Holstein, Hamburg, Lower Saxony, and Bremen) and southern Germany (remaining states).<sup>36</sup> The regressions in Panel D include state-specific and time-variant student-to-teacher ratios measured when an individual was in the 1st, 4th, and 9th grades to account for potentially different trends in school quality across the states. The extended specifications generally lead to similar conclusions. Thus, my main results are not primarily driven by unobserved state-specific factors or differential developments in contemporaneous trends across the states.

Next, I assess the robustness of my results to various changes in sample restrictions. In Panel E, I limit the sample to individuals born in 1947 and thereafter, thereby excluding the first three birth years from my analysis. This sample omits the compulsory schooling reform in Lower Saxony and Bremen, and the earlier short school years in Baden-Wuerttemberg (see Figure 1). In Panel F, I exclude the last three birth cohorts. This specification uses only pretreatment

<sup>36</sup>While aggregating the West German states into broader regions might seem arbitrary, this split into northern and southern states corresponds to two (to some extent competing) fractions within the Standing Conference of the Ministers of Education during the 1950s and 1960s (see e.g., DER SPIEGEL, 1966).

cohorts as a control group. The relative effect sizes are comparable to the baseline results throughout. I also exclude single states from the analysis. Figure A.9 in Appendix A shows that the effects remain relatively stable and statistically significant across the various samples.

The main results crucially depend on whether I control for the parallel extensions of compulsory schooling in some states (see Table 1). Thus, the estimated effect of short school years could be susceptible to any bias in the estimate on compulsory schooling extensions.<sup>37</sup> To eliminate such a possibility, in the next two panels, I cut the estimation samples so that they do not include any changes in compulsory schooling requirements. Specifically, Panel G excludes all individuals born before July 1952 and those from Bavaria, which was the last state that extended compulsory schooling to nine years (see Figure 1). Alternatively, Panel H considers only individuals born after June 1947 and from the states Schleswig-Holstein, Hamburg, Lower-Saxony, Bremen, and Saarland, which adopted the ninth compulsory year before the period under study. The results are less precisely estimated due to the substantially limited sample sizes but they strongly support my main conclusions. To address the potential bias from effect heterogeneity in the full sample, Panel I shows results from an extended specification that allows the effect of compulsory schooling extensions to vary across states and over time.<sup>38</sup> The estimated earnings losses due to the short school years are even larger than in my baseline specification.

To reduce the measurement error in the treatment assignment that results from limited geographical information, Panel J excludes individuals who entered the social security system after the fall of the Berlin Wall (November 9, 1989). I do so to omit individuals who potentially attended school in the former GDR and moved to West Germany after the fall of the Wall. The results remain largely unchanged. In Panel K, I use the last (instead of the first) state of residence as a proxy for an individual's state of schooling. This approach increases the measurement error in the treatment variable because the determining state is now measured much later in life (on average, at age 57 instead of 24). Not surprisingly, the estimated effects are somewhat weaker suggesting that (if anything) the measurement error from interstate mobility leads to an attenuation bias in my baseline results.<sup>39</sup>

A remaining issue is that some students who did not experience the short school years during compulsory schooling could still have been affected beyond the ninth grade. This applies to students who attended a more advanced grade in the middle track or high school during the transitory period. Unfortunately, I cannot identify individuals who attended the middle track in the data but for them, the measurement error should be limited because this track lasted only one year longer than compulsory schooling. Nevertheless, I do observe those who eventually grad-

<sup>37</sup>This effect is identified within a staggered DiD design and might suffer from a potential bias from treatment effect heterogeneity (e.g., Roth et al., 2022), which could carry over to the estimate on *SSY*.

<sup>38</sup>Specifically, I add interactions of the indicator for extended schooling with state dummies and linear time trends.

<sup>39</sup>The attenuation bias is in line with no effects of the short school years on cross-state mobility (see Appendix B).

uated from the highest track, which required up to four years of additional school attendance. Thus, in Panel L, I exclude high school graduates<sup>40</sup> and obtain somewhat stronger results.

Finally, in Column 1 of Table A.9 in Appendix A, I replicate the earnings results in the Micro Census. The income measures differ across the datasets so that the magnitudes of the coefficients are not directly comparable. However, the effect sizes are very similar if related to the respective sample mean. Specifically, the Micro Census yields a 2.3% decrease in the monthly net income (measured, on average, at age 57). The effect size changes little after excluding self-employed individuals and civil servants, who are not subject to social security contributions. This is not surprising given that in Columns 2 and 3, I do not find a different sorting into these occupations due to the policy. Using the detailed information on the completed school degree in the Micro Census, I can assign the potential exposure to the short school years beyond grade nine. Table A.10 in Appendix A reveals that the refined coding generates even larger effects, which is consistent with the results in Panel L of Table A.8. Overall, the various robustness checks render credibility to my main conclusions.

### 5.3 Potential mechanisms and heterogeneities

To shed some light on the potential mechanisms through which the short school years negatively affected earnings and employment in the long run, I start by investigating their impact on educational attainment. From a theoretical point of view (e.g., Hanushek, 2020), the short school years might have affected a student's education production function mainly through a reduction in the input factors on the part of the school (e.g., teachers' time and attention, curriculum, extra-curricular activities). However, educational output also depends on other factors such as family inputs (e.g., parental time and support) and student inputs (e.g., motivation and effort). While parents might have filled some gaps left by the schools, contemporary surveys do not provide consistent evidence that parental involvement increased (Meister, 1972; Thiel, 1973). There is also no evidence on how well students coped with the necessary adjustments other than some newspaper articles pointing to increased stress levels and anxiety (Landesarchiv, 2020).

Table 3 documents the estimated effects on educational attainment from social security records. The information on the highest completed degree is missing for approximately 2% of my sample but Column 1 reveals that the missing data are not correlated with the treatment. Thus, endogenous sample selection is not an issue. Columns 2 and 3 imply no effects on high school graduation and the probability of obtaining a college or university degree, respectively. However, the last two columns suggest that the short school years prevented some students from successfully completing other types of vocational education or training. I find similar patterns in

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<sup>40</sup>This restriction could lead to endogenous sample selection if the short school years affected high school graduation rates, which is apparently not the case (see Section 5.3 and Table 3).

the Micro Census (see Table A.9 in Appendix A), which also uncovers no effects on graduation from the basic and middle track. Consequently, years of schooling remained unchanged, which is broadly in line with earlier findings.<sup>41</sup> No effects on secondary school credentials might simply reflect more lenient practices in grading and track recommendations during the transitory period (Drewek, 2020). However, the lower levels of postsecondary education suggest that the short school years nonetheless affected the acquisition of important skills.

While there are no data that would allow me to study the cognitive development of the relevant cohorts during the critical period, using the SOEP data, I can observe their cognitive abilities assessed much later in life (in their 50s). Table 4 reports the effects on the symbol correspondence and the word fluency test.<sup>42</sup> Each of the outcomes is measured after the first 30, 60, and 90 seconds of the test's run-time. Only the effects on the symbol correspondence test are statistically significant and imply a loss in cognition of approximately 0.25 standard deviation (SD), which is substantial. For comparison, the average learning achievement during one school year is typically estimated to be approximately one-quarter to one-third of a SD (Werner and Woessmann, 2021). Anger and Heineck (2008) show that the symbol correspondence test is positively related to German worker earnings, while verbal fluency is not. Thus, the decline in cognitive skills could be a potential channel through which the short school years impaired postsecondary education and eventually labor market outcomes. My results are also consistent with prior evidence by Hampf (2019) who found negative impacts of the policy on numeracy skills but no effects on literacy skills (both measured at similar ages as in my SOEP sample).<sup>43</sup> Nevertheless, the long-run deficiencies in skills should be viewed with some caution because they also could be a result of different labor market trajectories.

The short school years could have also affected other domains of human capital such as non-cognitive skills (e.g., due to more homework-oriented learning, fewer interactions with peers, less weight on extracurricular activities). Extensive research argues that personality traits respond to experiences during childhood and adolescence but remain relatively stable later in life (e.g., Almlund et al., 2011; Cobb-Clark and Schurer, 2012; Fletcher and Schurer, 2017). Table 5 shows the effects on the Big Five inventory. The estimates imply a significant decrease in extroversion (i.e., increased introversion) and a higher level of neuroticism of approximately 0.08

<sup>41</sup>Pischke (2007) found increased repetition rates in aggregate school statistics and a negative effect on the probability of attending the middle track using earlier waves of the Micro Census. Nevertheless, he argues that the effects on educational paths were temporary. In ongoing work, Grätz (2022) focuses on the effects on high school graduation and confirms no effects, which also holds across socioeconomic backgrounds.

<sup>42</sup>The sample sizes for the two tests differ because the symbol correspondence test was performed in 2006, 2012, 2014, 2016, and 2018 and the word fluency test was given in only 2006, 2012, and 2016. The samples are generally small because testing was possible only within computer-assisted personal interviews (CAPI), out of which the participation rate was approximately 75%. While selective participation could bias my estimates, in auxiliary regressions, I validated that participation was uncorrelated with exposure to short school years.

<sup>43</sup>Hampf (2019) used a much smaller sample (ca. 300 individuals) from the Survey of Adult Skills (PIAAC).

and 0.11 SD, respectively. I do not find any significant effects on the remaining personality traits or other socioemotional skills available in the data (see Table A.11 in Appendix A), although the estimates generally suffer from low statistical power. According to APA (2021), introversion refers to the focus on inner thoughts, ideas, and feelings rather than what is happening externally. Neuroticism describes the tendency to respond poorly to negative experiences and psychological distress. Both traits seem to be negatively related to wages in Germany (Heineck and Anger, 2010; Collischon, 2020), although some gender-specific differences exist.

The adverse effects on vocational education and human capital accumulation raise the question of whether the affected students also ended up in jobs with different characteristics. The social security records include information on the skill level required for a given job title, which is reported by the employer and comprises four different levels ranging from unskilled (1), over skilled (2) and complex (3) to highly complex task (4). Using this information, I also construct an indicator for jobs with complex or highly complex skill requirements. Table 6 shows the results for the the first job of a given individual and the highest skill level ever reached throughout the occupational career. All point estimates suggest negative effects. Nonetheless, the statistically significant effect on the requirements for the first job (column 1) is relatively small (1% compared to sample mean) and does not carry over to the highest level ever reached (column 2). A similar pattern emerges for the binary indicator for complex requirements; although the initial effect size (column 3) is much larger (9% compared to sample mean), it does not persist in the long run (column 4, 1.3% compared to sample mean). Thus, it does not appear that the affected students were less successful in terms of eventually ending up in jobs with lower requirements. Taken together, the evidence points rather to being persistently less productive while performing a similar job.

The initial impacts on the first job could also point to some "scarring" effects of unfavorable conditions at labor market entry. Indeed, during the transitory period, the policy potentially induced a temporary increase in the supply of school graduates because of a shorter spacing between the graduating classes 1966 and 1967. However, such "scarring" effects would only apply to students exposed to the policy shortly before graduation, and I found equally large earnings losses also among students affected in their first grades (see Section 5.1). Moreover, "scarring" effects typically fade out over time (e.g., Rothstein, 2021) and, thus, cannot explain the flat pattern of negative effects over the entire life cycle in Figure 4.

Generally, for the generation under study, educational and labor market choices fundamentally differed by gender. Describing the striking underrepresentation of women among high school graduates and university entrants in Germany in the 1960s, Van De Graaff (1967) points to traditional social roles as inhibitors of women's academic and professional ambitions. Thus, the short school years could have generated different responses among men and women. Splitting the main estimates by gender in Table 7 uncovers that the negative labor market effects are



entirely driven by men. This is reassuring because men are unlikely to be affected by a potentially selective labor force participation or endogenous fertility effects.<sup>44</sup> For women, the point estimates are even positive but statistically insignificant. I find similar patterns in the Micro Census and in the pension insurance records (see Table A.12 in Appendix A).

Table A.13 in Appendix A documents the corresponding gender-specific effects on educational credentials. Column 1 verifies that endogenous sample selection due to missing information on the outcomes is not an issue. The remaining columns confirm that the short school years did not affect educational attainment save for a lower probability of obtaining any postsecondary degree. The effect is statistically significant for men but even slightly larger in magnitude for women. The Micro Census data corroborate this conclusion (see Table A.15 in Appendix A). A potential explanation for why the educational effects carried over to the labor market only for men is that for the cohorts under study, female labor force participation was generally low due to prevailing social norms. Another reason could be gender-specific differences in the effects on skill formation. Indeed, Table A.14 in Appendix A suggests that the cognitive decline and the increase in neuroticism were larger for men. In contrast, affected women seem to have developed higher levels of conscientiousness, which is typically positively related to labor market outcomes (e.g., Gensowski, 2018). Although consistent with the heterogeneous earnings responses, the gender-specific results on skills should be interpreted with some caution due to the small samples. Nevertheless, the separately estimated effects on skill requirement for a given job in Table A.16 in Appendix A also point to larger and more persistent disadvantages for men.

An important source of heterogeneity might also stem from the students' socioeconomic background, e.g., if better-educated parents were more likely or capable of compensating for the lost in-school instruction with home schooling. Unfortunately, due to data limitations, I cannot provide any direct evidence on this issue.<sup>45</sup> Nevertheless, the intergenerational mobility of socioeconomic status in Germany is relatively low (e.g., OECD, 2018), so examining the effects at the lower and upper tails of the income distribution might provide some insight into the potentially different responses among students from deprived and privileged households. If in-school instruction serves as an equalizer and the short school years implied more learning at home, we might expect larger disadvantages at the bottom of the income distribution. Figure A.10 in Appendix A plots the results from unconditional quantile regressions. The estimates for the lowest centiles are very imprecise and do not follow a clear pattern; however, the top earners remained unaffected. Splitting the sample by gender (see Figure A.11) confirms that the policy generally did not harm women. In contrast, among men, the low earners suffered

<sup>44</sup>Koebe and Marcus (2022) documented that the short school years affected the timing of marriage and parenthood.

<sup>45</sup>There is no information on parental background characteristics in the social security records or the Micro Census. In the SOEP, the information on parental education is missing for nearly 15% of the relevant sample, and among the valid responses, the vast majority of mothers and fathers (ca. 80%) obtained only the basic school degree. The limited variation and the generally small sample size do not allow for a reliable analysis using sample splits.

the most, while the effects were close to zero for those to the right of the income distribution. These findings suggest that the policy could also have affected income inequality. To test this conjecture, I investigate the effects on two basic measures of income dispersion: the index of dispersion and the coefficient of variation.<sup>46</sup> Table 8 documents an increased income dispersion among men and shows no significant impact on income inequality among women.

Overall, the results suggest that the short school years did not impede the acquisition of school credentials but they did affect the subsequent educational paths and the skill level required in the first job. They also left long-lasting imprints on cognitive abilities and some labor market-relevant personality traits. The adverse effects on various aspects of human capital are plausible channels for the permanently worse labor market outcomes throughout the prime ages. The results are driven by men, for whom the policy also elevated income dispersion due to larger negative effects at the bottom of the income distribution.

## 6 Conclusions

This paper investigates the lifetime effects of exposure to reduced instructional time in the classroom on earnings and employment. Specifically, I evaluate the long-run consequences of a German policy that substantially shortened the duration of two school years in the 1960s while leaving the core curriculum unaffected. The lost in-school instruction was mainly compensated for by assigning additional homework in core subjects, shifting the emphasis away from other subjects, and canceling cocurricular activities. To date, evidence on the long-term effects of the short school years is scarce and somewhat inconclusive. For example, while Pischke (2007) found negative impacts on some educational outcomes but no effects on wages, Hampf (2019) documented long-lasting deficiencies in numeracy skills. The last birth cohorts of students affected by this policy are currently close to old-age retirement, which allows me to study their labor market responses from a life-cycle perspective.

Using social security records with detailed employment biographies linked to a novel dataset on institutional details, I find adverse effects of exposure to the short school years over nearly the entire occupational career. My estimates imply that one year of lost instructional time in the classroom reduces lifetime earnings, on average, by nearly 3%. Assuming that a typical school year in Germany effectively includes 37 weeks of instruction, my results suggest that each month of lost in-school instruction decreases lifetime labor income by 0.3%. This is not negligible given that the policy was accompanied by a strong emphasis on maintaining the usual

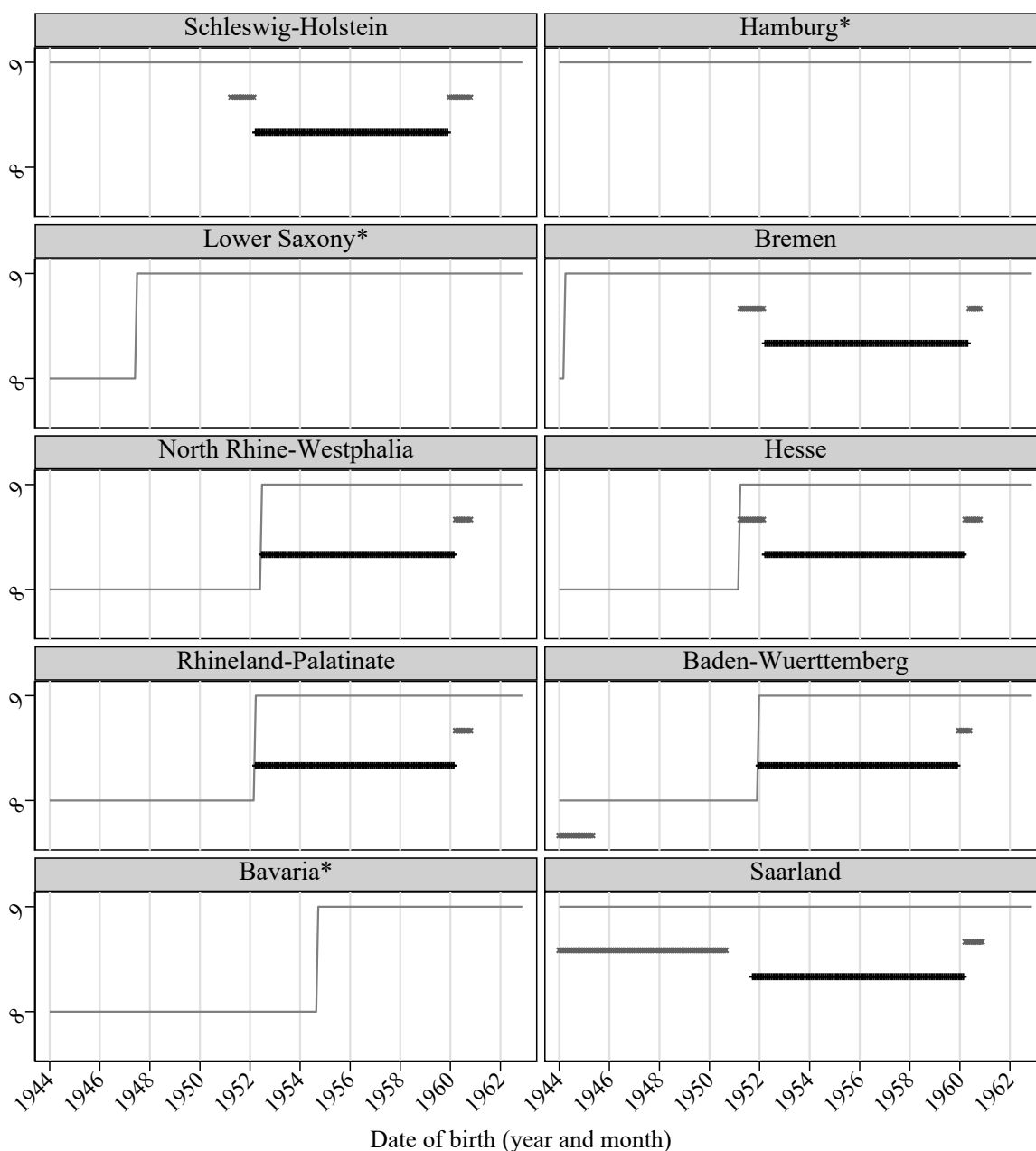
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<sup>46</sup>I measure earnings dispersion within birth date-state-gender cells. The index of dispersion relates the interquartile range in earnings in each cell to the respective median value. The coefficient of variation is computed by dividing the standard deviation of earnings by the corresponding mean value. The regressions are run on data aggregated by birth date, state, and gender and are reweighed using the number of individuals in each cell. Both outcomes are standardized to facilitate comparisons.

core curriculum. Interestingly, I do not find any effects on secondary school credentials, which could be due to the immediate increases in repetition rates (Pischke, 2007) and/or teachers allowing marginal students to slide through (Drewek, 2020). Nevertheless, I document detrimental consequences for subsequent vocational education. Survey data also reveal that four to five decades after the reform, the affected students perform worse on cognitive tests and are more likely to be introverted and neurotic. Taken together, I find consistent evidence of unfavorable consequences for human capital formation. Nevertheless, only men carried these effects over to the labor market presumably due to the generally low female labor force participation. For men, the policy also elevated income dispersion because of the larger harm at the bottom of the income distribution, which might reflect more severe implications of lost in-school instruction for anyway disadvantaged students.

The short school years in the 1960s led to turbulent changes in the course of instruction and students' lives, and my results suggest that this has left persistent imprints on important skills and labor market performance. Some of the circumstances during the relevant period resemble the recent situation during the COVID-19-related school closures (Drewek, 2020; Wößmann, 2020). Nevertheless, beyond the cessation of in-school instruction, the COVID-19 pandemic led to additional shocks such as economic uncertainty, social isolation, and a tangible health threat (Kuhfeld et al., 2020), which might also impair the learning process and personal development. Thus, it is challenging to extrapolate my results to the long-run impacts that might arise from the recent school closures. Nonetheless, more broadly, my findings call for immediate interventions to remedy any disadvantages that occur whenever students are kept out of the classroom.

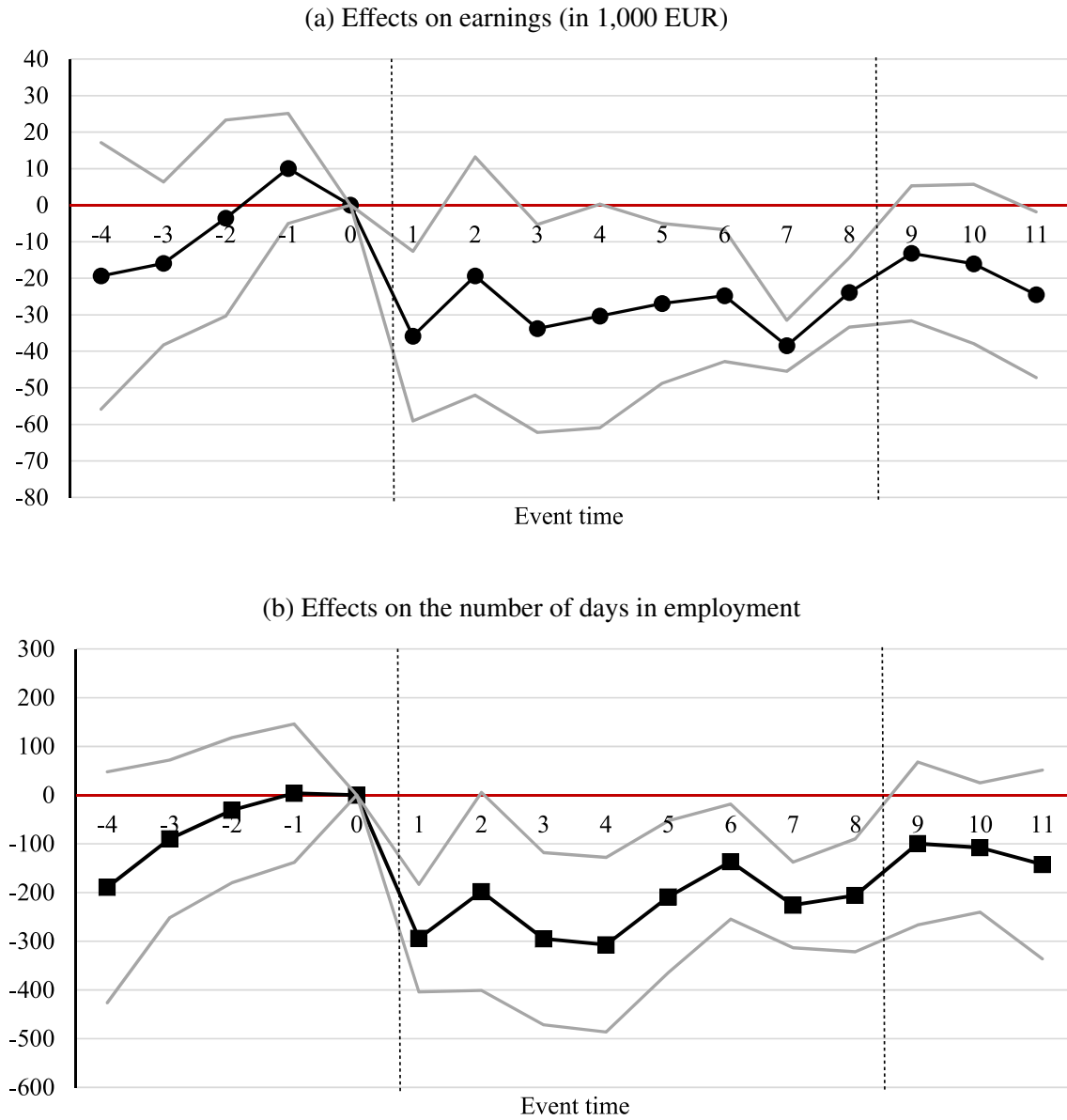
Figure 1: Exposure to short school years for children enrolled between 1950 and 1970



Note: The figure shows the required and effective duration of compulsory schooling depending on exposure to the short school years. The stars mark the control states. In the treated states, the effective schooling duration for birth cohorts exposed to one (two) short school year(s), was by one-third (two-thirds) of a regular school year shorter than the compulsory schooling requirement.

Source: State-specific laws from Makrolog (2019). State-specific start and end dates of school years from KMK (2020). Further details available on request.

Figure 2: Event time studies for the effect on lifetime outcomes (ages 20-64)

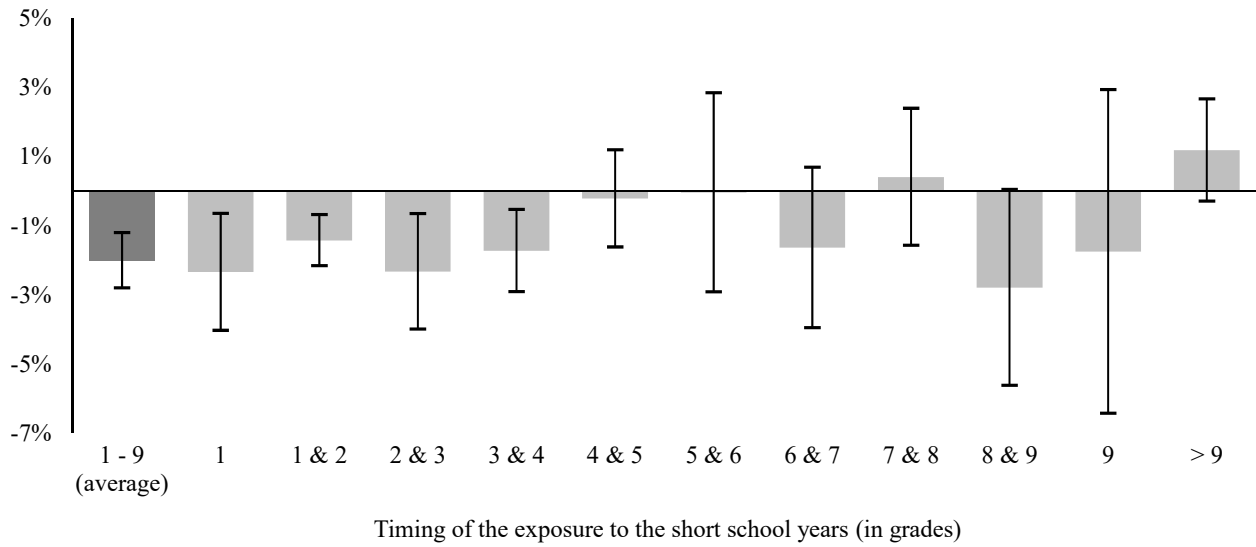


Note: The figures show the results from event time studies in which the event time ( $t$ ) is measured in 12-month increments. The first 12 treated birth months in each affected state are assigned  $t = 1$ . The vertical dashed lines mark the range of birth cohorts affected by the policy. Each figure plots the event time estimates from a separate linear regression of the outcome on event time dummies, state and birth date fixed effects, a gender dummy, an indicator for nine years of compulsory schooling, statutory age at school entry, and the size of the enrollment cohort (in months). The grey lines show 95% confidence intervals based on standard errors clustered at the state level.

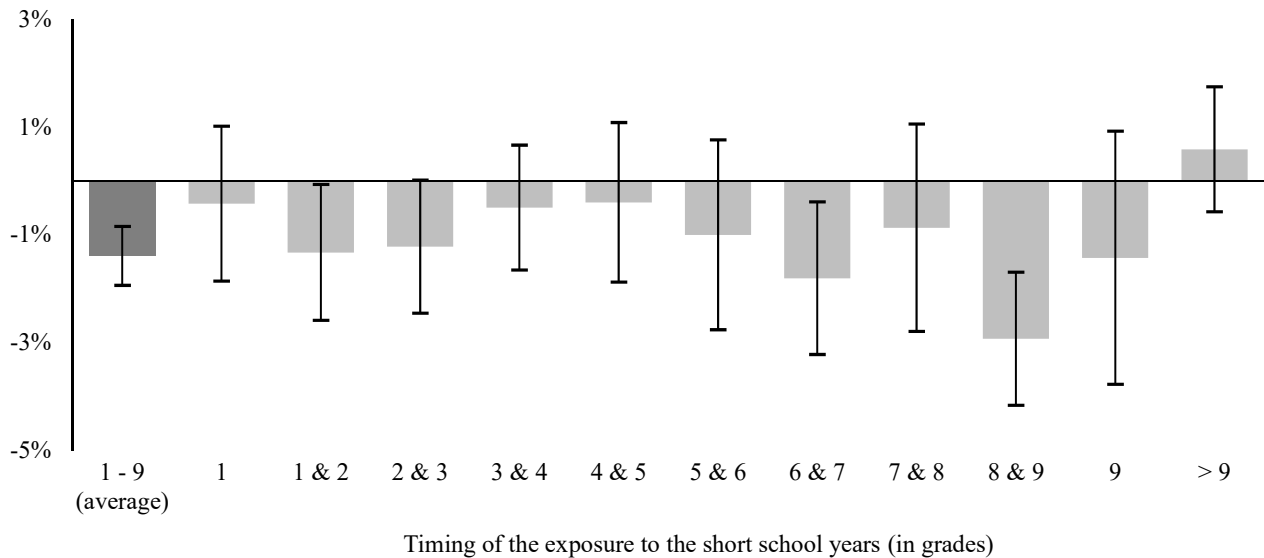
Source: SIAB 1975-2017; own calculations.

Figure 3: Relative effects on lifetime outcomes (ages 20-64) depending on treatment timing

(a) Effects on earnings (in 1,000 EUR)



(b) Effects on the number of days in employment

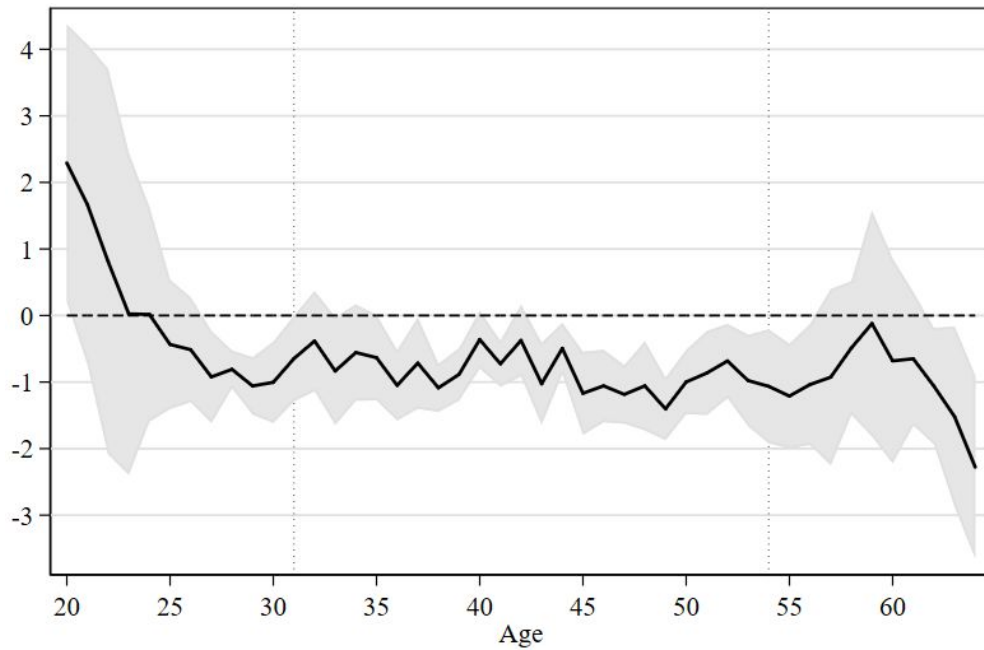


Note: The bars represent the estimated effects of exposure to the short school years (defined as a binary treatment) relative to the mean of the outcome. The darkest bar is based on a linear regression of Equation (1) in which *SSY* is a dummy variable. The brighter bars are based on a separate linear regression of Equation (1) in which *SSY* is split into eleven dummy variables indicating the expected grade attended at the time of the treatment. All regressions include state and birth date fixed effects, a gender dummy, an indicator for nine years of compulsory schooling, statutory age at school entry, and the size of the enrollment cohort (in months). The error bars show 95% confidence intervals based on standard errors clustered at the state level. The point estimates and standard errors used to construct the figures are reported in Table A.6 in Appendix A.

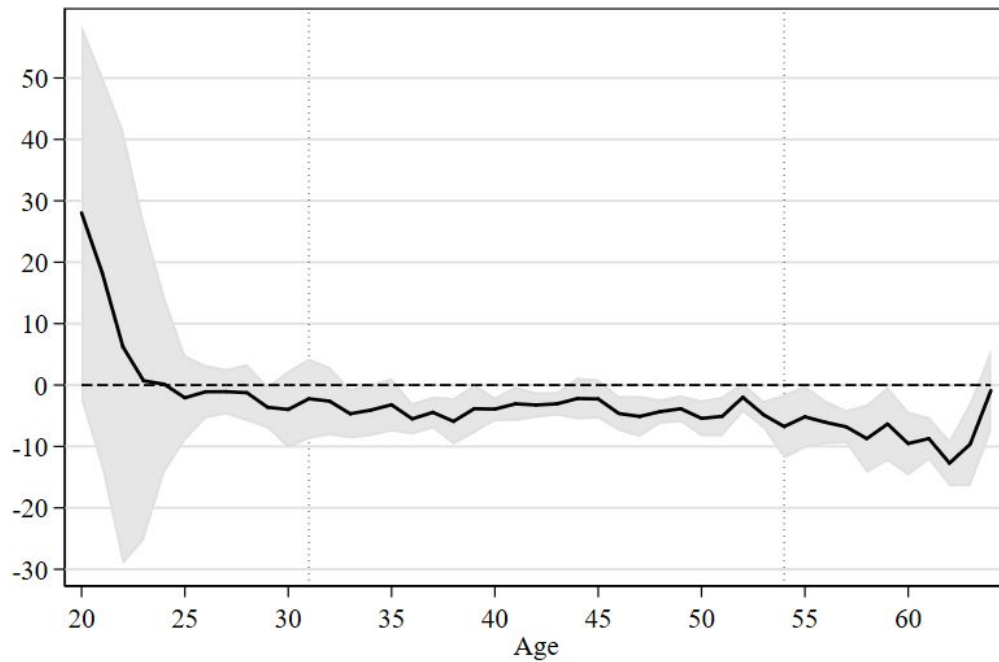
Source: SIAB 1975-2017; own calculations.

Figure 4: Effects of the short school years over the live cycle

(a) Effects on annual earnings (in EUR)



(b) Effects on the annual number of days in employment



Note: The figures plot the age-specific estimates on  $SSY$  in Equation (1). Each estimate is from a separate linear regression of the outcome at a given age on state and birth date fixed effects, a gender dummy, an indicator for nine years of compulsory schooling, statutory age at school entry, and the size of the enrollment cohort (in months). Shaded areas show 95% confidence intervals based on standard errors clustered at the state level. The vertical dashed lines mark the prime-age range, for which the panel is balanced in birth cohorts.

Source: SIAB 1975-2017; own calculations.

Table 1: Lifetime effects on labor market outcomes (ages 20-64)

	(1)	(2)	(3)	(4)	(5)	(6)
	Full sample				Restricted sample	
Panel A: Earnings (in 1,000 EUR as of 2015)						
<i>SSY</i>	-4.187 (6.038) [-0.5%]	-24.948 (8.288) [-2.8%]	-24.419 (8.560) [-2.7%]	-24.304 (8.734) [-2.7%]	-25.756 (7.746) [-2.9%]	-30.421 (5.605) [-3.4%]
Mean dep.		888.496			896.972	
Obs.		278,797			255,298	
Panel B: Log earnings						
<i>SSY</i>	0.003 (0.011)	-0.030 (0.015)	-0.030 (0.015)	-0.030 (0.015)	-0.044 (0.016)	-0.047 (0.009)
Mean dep.		13.142			13.161	
Obs.		276,854			253,451	
Panel C: Employment (in days)						
<i>SSY</i>	-73.331 (54.921) [-0.9%]	-172.881 (57.600) [-2.0%]	-175.316 (58.447) [-2.0%]	-175.856 (57.827) [-2.1%]	-193.410 (50.117) [-2.3%]	-203.925 (25.704) [-2.4%]
Mean dep.		8560.277			8668.693	
Obs.		278,797			255,298	
Ninth compulsory year	no	yes	yes	yes	yes	yes
Age at school entry	no	no	yes	yes	yes	yes
Enrollment cohort size	no	no	no	yes	yes	yes
BJS estimator	no	no	no	no	no	yes

Note: Each cell is based on a separate linear regression of Equation (1). All regressions include state and birth date fixed effects and a gender dummy. Standard errors in parentheses are clustered at the state level. The estimated effect relative to the mean of the outcome is reported in brackets. *SSY* = short school year. Restricted sample omits individuals born before 1946 and those from Saarland. BJS estimator uses the imputation procedure suggested by Borusyak et al. (2022).

Source: SIAB 1975-2017; own calculations.



Table 2: Evidence on lifetime effects from the pension insurance records

	(1) Age at labor market entry	(2) Pension points (total sum over ages 14 - 64)	(3) Employment (total sum over ages 14 - 64)	(4) Pension points (total sum over ages 14 - 55)	(5) Employment (total sum over ages 14 - 55)
<i>SSY</i>	-0.431 (0.119) [-2.4%]	-0.628 (0.255) [-2.8%]	66.501 (108.183) [0.8%]	-0.625 (0.212) [-3.0%]	52.171 (94.106) [0.7%]
Mean dep.	18.225	22.161	8,080.162	20.837	7,634.434
Obs.			52,970		

Note: Pension points refer to the statutory points stemming from labor market earnings that determine future pension entitlements. Employment is measured in days. Each cell is based on a separate linear regression and shows the estimate on *SSY* in Equation (1). All regressions include state and birth date fixed effects, a gender dummy, an indicator for nine years of compulsory schooling, statutory age at school entry, and the size of the enrollment cohort (in months). Standard errors in parentheses are clustered at the state level. The estimated effect relative to the respective sample mean of the outcome is reported in brackets. *SSY* = schort school years  
Source: VSKT-SUFs 2004-2018; own calculations.

Table 3: Effects on highest educational attainment

	(1) Missing information	(2) High school degree	(3) College/Univ. degree	(4) Vocational degree	(5) Any post- secondary
<i>SSY</i>	-0.000 (0.002)	0.009 (0.006)	0.004 (0.005)	-0.014 (0.008)	-0.011 (0.005)
Mean dep.	0.019	0.270	0.189	0.760	0.925
Obs.	278,797	271,496	271,496	271,496	271,496

Note: Each cell is based on a separate linear regression and shows the estimate on *SSY* in Equation (1). All regressions include state and birth date fixed effects, a gender dummy, an indicator for nine years of compulsory schooling, statutory age at school entry, and the size of the enrollment cohort (in months). Standard errors in parentheses are clustered at the state level. The estimated effect relative to the respective sample mean of the outcome is reported in brackets.  
Source: SIAB 1975-2017; own calculations.

Table 4: Effects on performance in cognitive tests

	(1)	(2)	(3)	(4)	(5)	(6)
	Symbol correspondence test			Word fluency test		
	30 sec	60 sec	90 sec	30 sec	60 sec	90 sec
<i>SSY</i>	-0.251 (0.069)	-0.255 (0.077)	-0.237 (0.078)	-0.025 (0.089)	0.035 (0.064)	0.023 (0.082)
Mean age		55.3			51.0	
Obs.		2,930			1,252	

Note: The outcome variables are standardized. Each cell is based on a separate linear regression and shows the estimate on *SSY* in Equation (1). All regressions include state and birth date fixed effects, a gender dummy, age at interview (linear and quadratic), indicators for survey year, an indicator for nine years of compulsory schooling, statutory age at school entry, and the size of the enrollment cohort (in months). Standard errors in parentheses are clustered at the state level.

Source: SOEP 1984-2019 (v36); own calculations.

Table 5: Effects on personality traits (Big Five)

	(1)	(2)	(3)	(4)	(5)
	Openness	Conscientiousness	Extraversion	Agreeableness	Neuroticism
<i>SSY</i>	0.016 (0.054)	0.001 (0.070)	-0.075 (0.045)	0.004 (0.122)	0.108 (0.048)
Mean age			54.2		
Obs.			8,651		

Note: See Table 4.

Source: SOEP 1984-2019 (v36); own calculations.

Table 6: Effects on skill requirement for a given job

	Skill level (from 1 to 4)		Complex tasks (0/1)	
	first job	highest ever	first job	highest ever
<i>SSY</i>	-0.022 (0.007)	-0.008 (0.006)	-0.011 (0.003)	-0.005 (0.003)
Mean dep.	2.119	2.559	0.124	0.372
Obs.		278,797		

Note: See Table 3.

Source: SIAB 1975-2017; own calculations.

Table 7: Gender-specific effects on labor market outcomes

	Lifetime outcomes (ages 20-64)			Prime-age outcomes (ages 31-54)		
	earnings (in 1,000 EUR)	log earnings	employment (in days)	earnings (in 1,000 EUR)	log earnings	employment (in days)
Men	-49.121 (12.835) [-4.1%]	-0.070 (0.023)	-270.067 (70.565) [-2.9%]	-34.676 (10.896) [-4.0%]	-0.056 (0.026)	-145.665 (33.217) [-2.4%]
Mean dep.	1203.396	13.559	9198.421	866.355	13.154	6165.763
Obs.	142,996	142,180	142,996	142,996	142,180	142,996
Women	1.226 (6.105) [0.2%]	0.016 (0.022)	-66.144 (101.110) [-0.8%]	0.002 (3.694) [0.0%]	0.028 (0.026)	3.202 (47.311) [0.1%]
Mean dep.	556.852	12.702	7887.756	370.336	12.127	5100.012
Obs.	135,801	133,182	135,801	135,801	133,182	135,801

Note: Each cell is based on a separate linear regression and shows the estimate on *SSY* in Equation (1). All regressions include state and birth date fixed effects, an indicator for nine years of compulsory schooling, statutory age at school entry, and the size of the enrollment cohort (in months). Standard errors in parentheses are clustered at the state level. The estimated effect relative to the respective sample mean of the outcome is reported in brackets.

Source: SIAB 1975-2017; own calculations.

Table 8: Effects on earnings dispersion

	All		Men		Women	
	Lifetime earnings	Prime-age earnings	Lifetime earnings	Prime-age earnings	Lifetime earnings	Prime-age earnings
Panel A: Index of dispersion						
<i>SSY</i>	0.012 (0.038)	0.001 (0.051)	0.206 (0.047)	0.156 (0.044)	-0.042 (0.049)	-0.044 (0.074)
Obs.	4,796	4,795	2,398	2,398	2,398	2,397
Panel B: Coefficient of variance						
<i>SSY</i>	0.031 (0.072)	0.020 (0.048)	0.182 (0.054)	0.173 (0.068)	-0.080 (0.145)	-0.088 (0.114)
Obs.	4,796	4,795	2,398	2,398	2,398	2,397

Note: The data is aggregated to birth date-state-gender cells. The index of dispersion relates the interquartile range in earnings in each cell to the respective median value. The coefficient of variation is computed by dividing the standard deviation of earnings by the corresponding mean value. The outcomes are standardized. Each estimate comes from a separate linear regression of Equation (1). All regressions include state and birth date fixed effects, a gender dummy (save for columns 3-6), an indicator for nine years of compulsory schooling, statutory age at school entry, and the size of the enrollment cohort (in months). Standard errors in parentheses are clustered at the state level. The regressions are reweighted using the number of individuals in each cell.

Source: SIAB 1975-2017; own calculations.

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**Lifetime consequences of lost instructional time in the classroom:  
Evidence from shortened school years**

**— Online Appendix (Not for Publication) —**

Kamila Cygan-Rehm\*

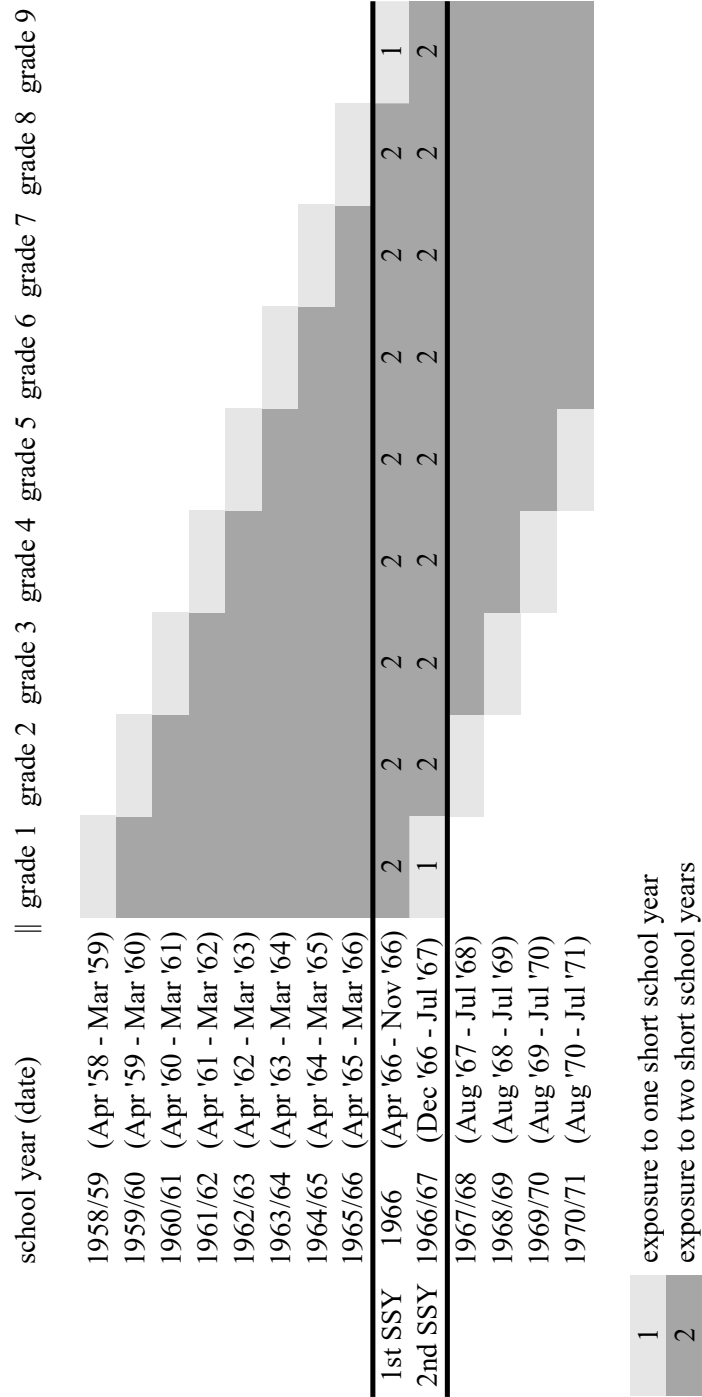
Leibniz Institute for Educational Trajectories (LifBi), CESifo, IZA, LASER

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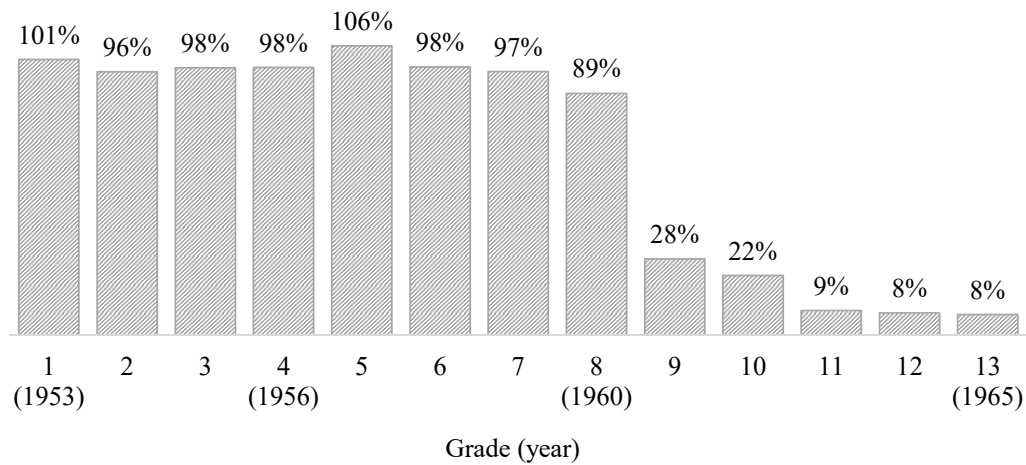
## **Appendix A: Additional Figures and Tables**

Figure A.1: Exposure to the short school years 1966/67 during compulsory schooling



Note: Own stylized illustration.

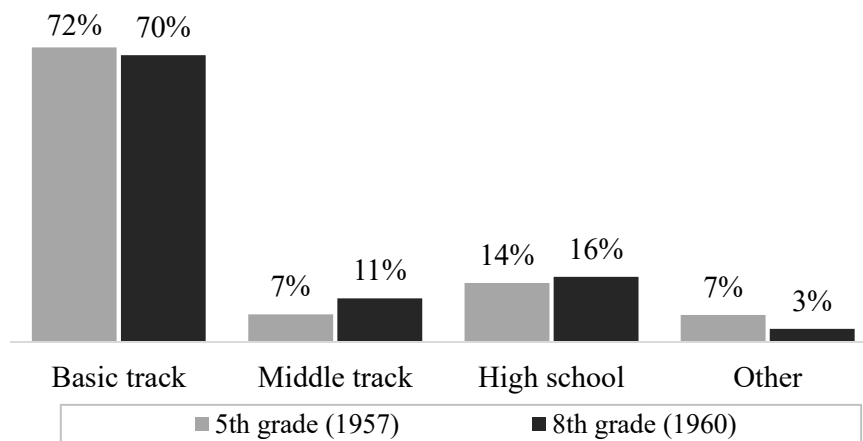
Figure A.2: Grade progression for enrollment cohort 1953



Note: The figure shows the raw number of students in a particular grade (and the relevant calendar year in parenthesis) relative to the number of students enrolled in 1953. Grade 4 corresponds to the final year in primary school. Grade 8 (9 in Schleswig- Holstein, Hamburg, and Bremen) marks the end of compulsory schooling. Grades 10 and 13 represent the final year in the middle track and high school, respectively. The numbers include downgrading, upgrading, mortality, and migration. Only West German states (w/o Berlin and Saarland) are included.

Source: DESTATIS (2021).

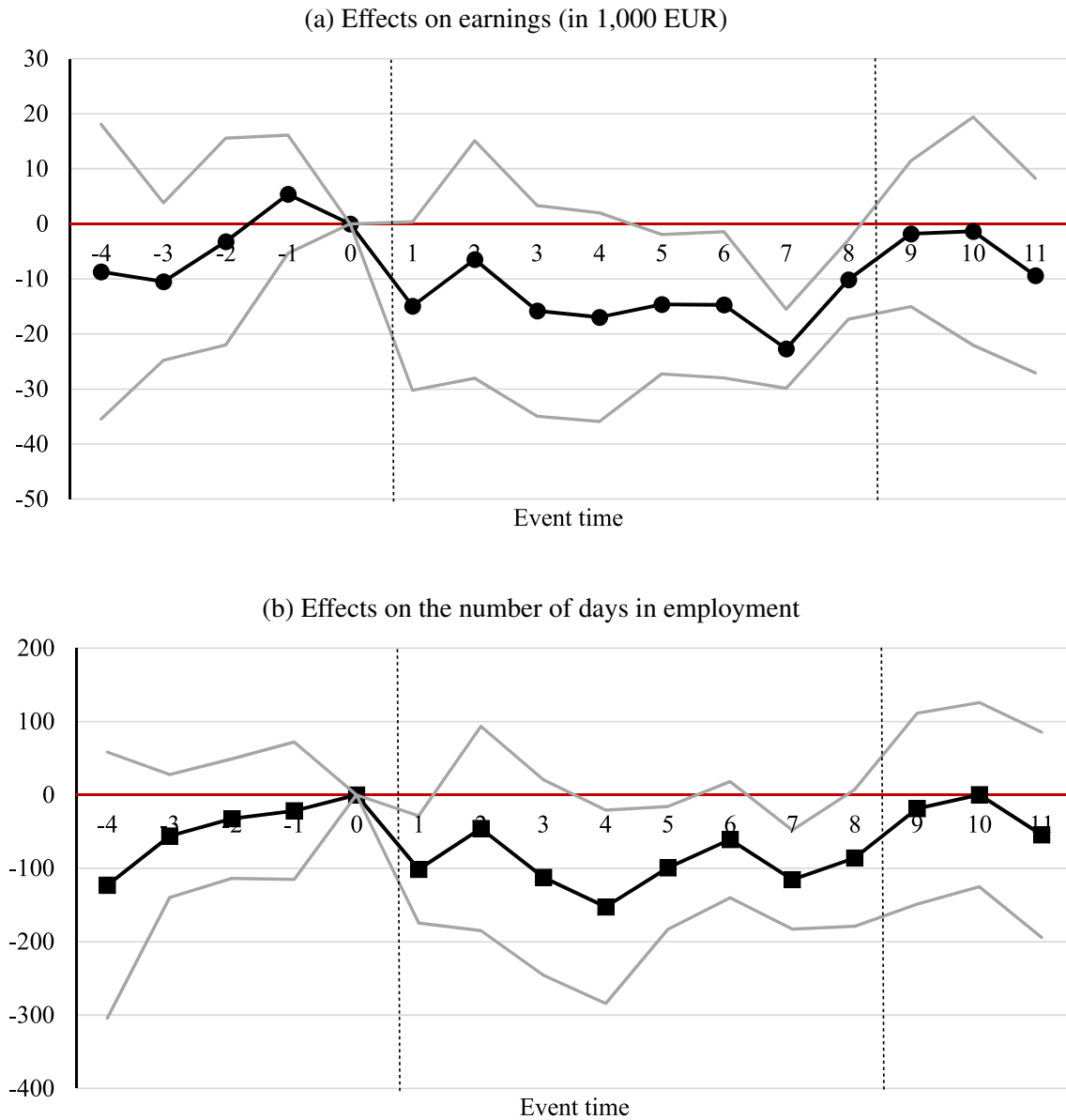
Figure A.3: Distribution of students across secondary school tracks



Note: The figure shows the distribution of 5th-graders in 1957 and 8th-graders in 1960 across tracks. Students who attended the 5th grade in 1957 and the 8th grade in 1960 had been enrolled in 1953 assuming that they progressed continuously. Only West German states (w/o Berlin and Saarland) are included.

Source: DESTATIS (2021).

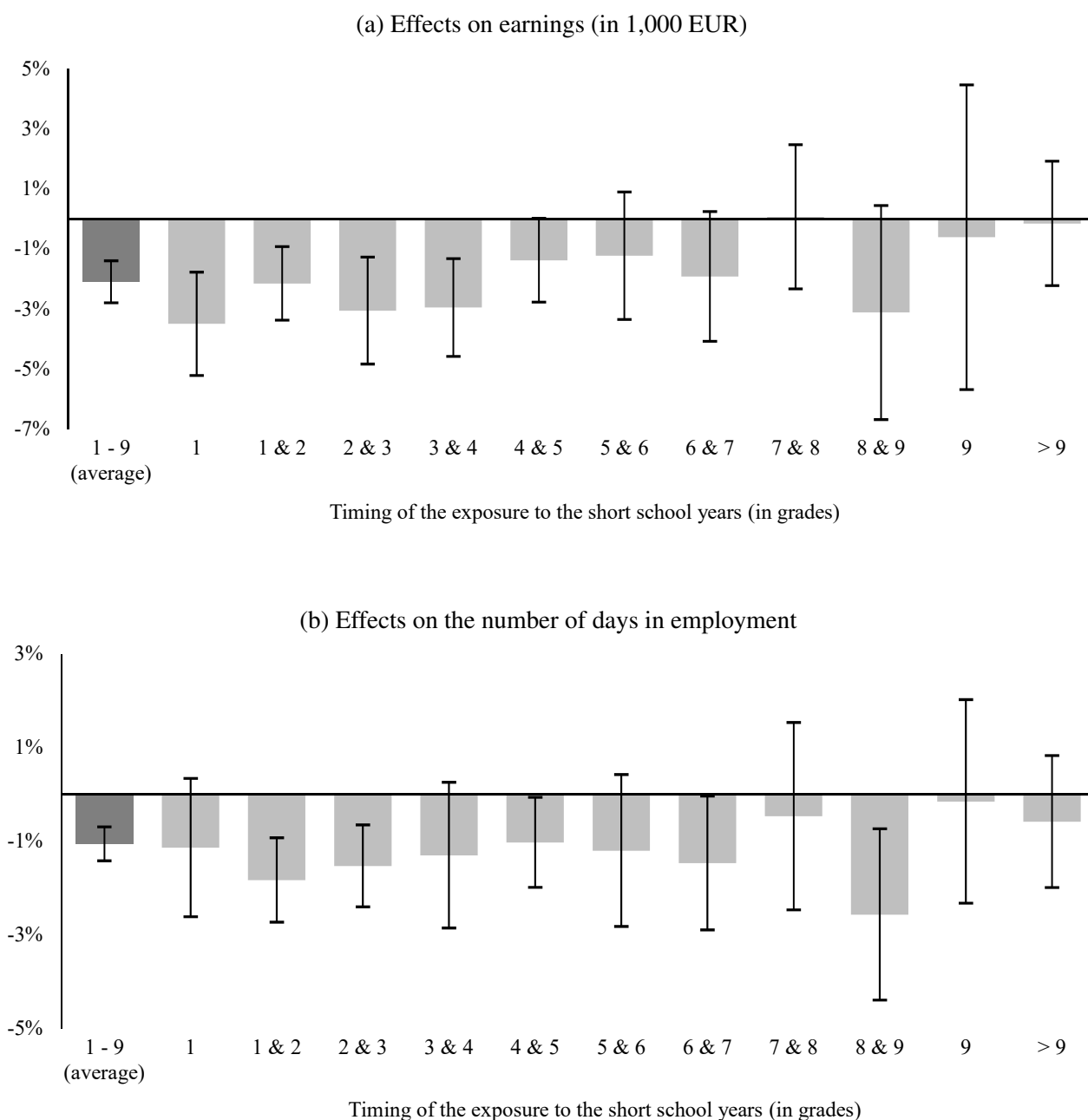
Figure A.4: Event time studies for the effect on prime-age outcomes (ages 31-54)



Note: The figures show the results from event time studies where the event time ( $t$ ) is measured in 12-month increments. The first 12 treated birth months in each affected state are assigned  $t = 1$ . The vertical dashed lines mark the range of birth cohorts affected by the policy. Each figure plots the event time estimates from a linear regression of the outcome on event time dummies, state and birth date fixed effects, a gender dummy, an indicator for nine years of compulsory schooling, statutory age at school entry, and the size of the enrollment cohort (in months). The grey lines show 95% confidence intervals based on standard errors clustered at the state level. Source: SIAB 1975-2017; own calculations.



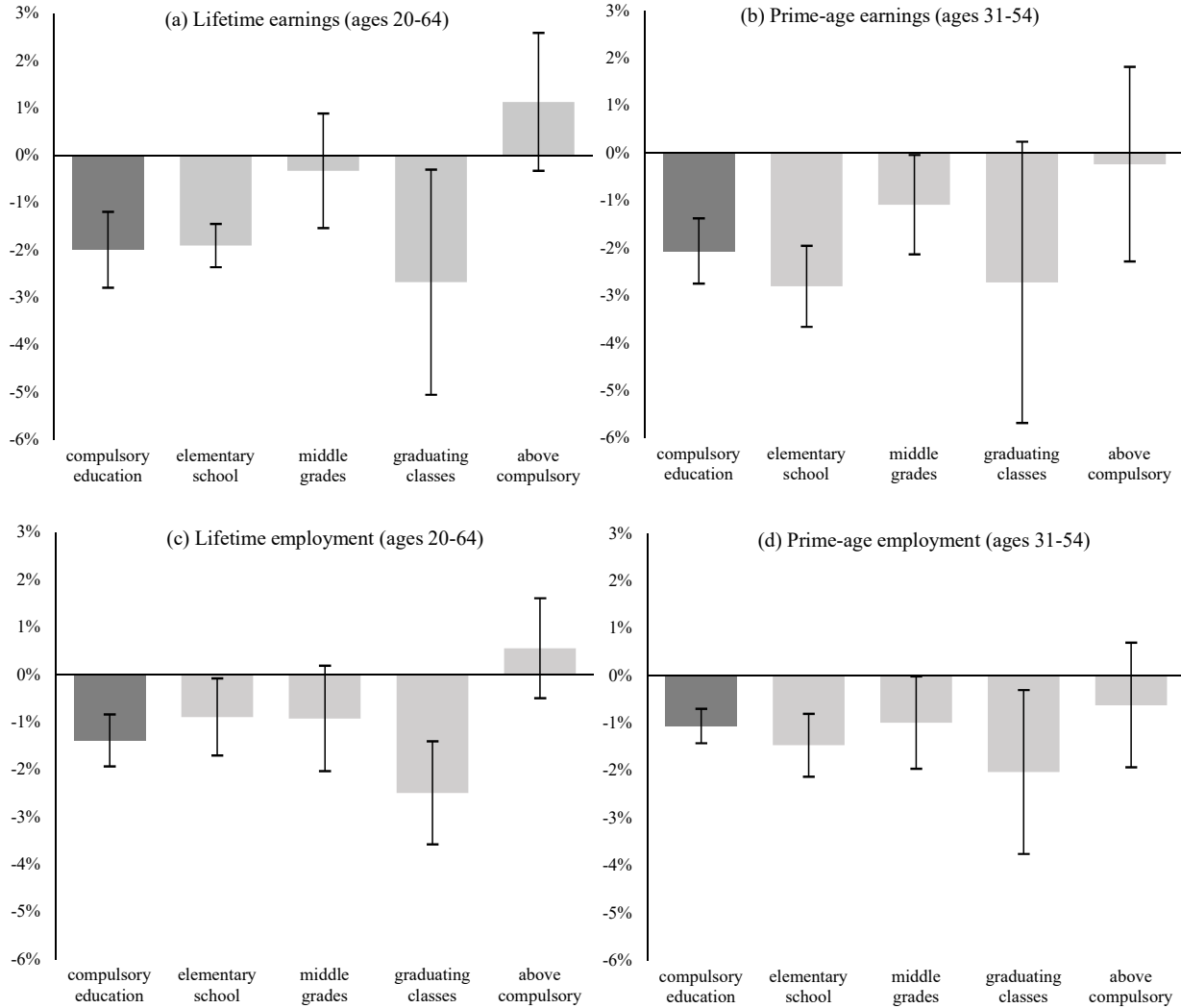
Figure A.5: Relative effects on prime-age outcomes (ages 31-54) depending on treatment timing



Note: The bars represent the estimated effects of the exposure to the short school years (defined as a binary treatment) relative to the mean of the outcome. The darkest bar is based on a linear regression of Equation (1) where  $SSY$  is a dummy variable. The brighter bars are based on a separate linear regression of Equation (1) where  $SSY$  is split into eleven dummy variables indicating the expected grade attended at the time of the treatment. All regressions include state and birth date fixed effects, a gender dummy, an indicator for nine years of compulsory schooling, statutory age at school entry, and the size of the enrollment cohort (in months). The error bars show 95% confidence intervals based on standard errors clustered at the state level. The point estimates and standard errors behind the figures are reported in Table A.6 in Appendix A.

Source: SIAB 1975-2017; own calculations.

Figure A.6: Relative effects on depending on the timing of the exposure

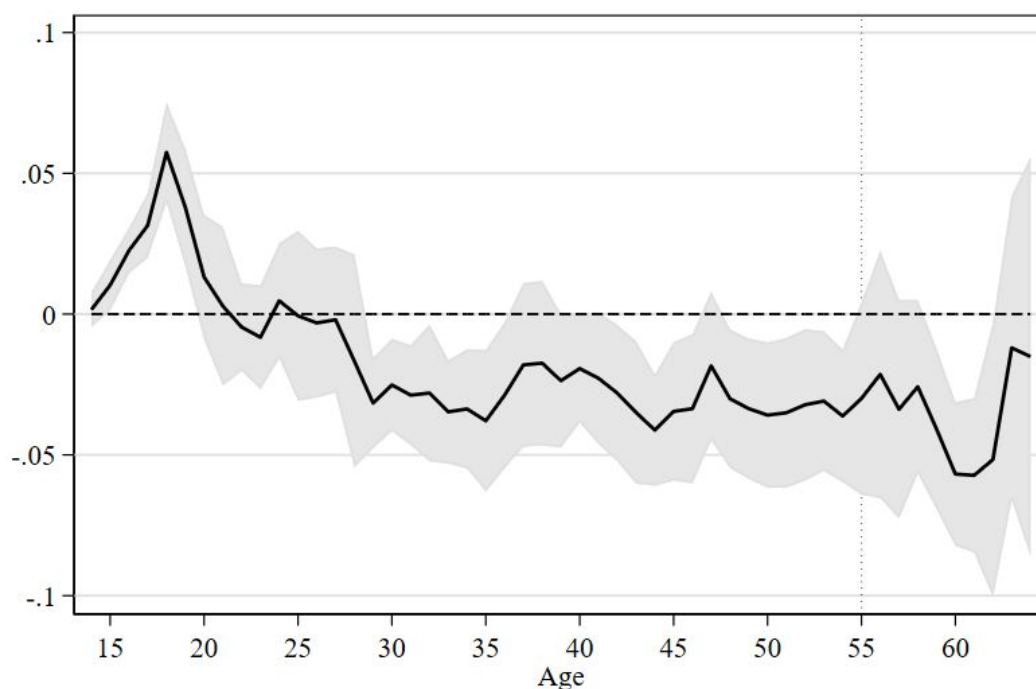


Note: The bars represent the estimated effects of the exposure to the short school years (defined as a binary treatment) relative to the mean of the outcome. The darkest bar is based on a linear regression of Equation (1) where  $SSY$  is a dummy variable. The brighter bars are based on a separate linear regression of Equation (1) where  $SSY$  is split into four dummy variables indicating the expected grade attended at the time of the treatment. Elementary school comprises grades 1–4. Middle grades refer to grades 5–7 and graduating classes to grades 8–9. All regressions include state and birth date fixed effects, a gender dummy, an indicator for nine years of compulsory schooling, statutory age at school entry, and the size of the enrollment cohort (in months). The error bars show 95% confidence intervals based on standard errors clustered at the state level.

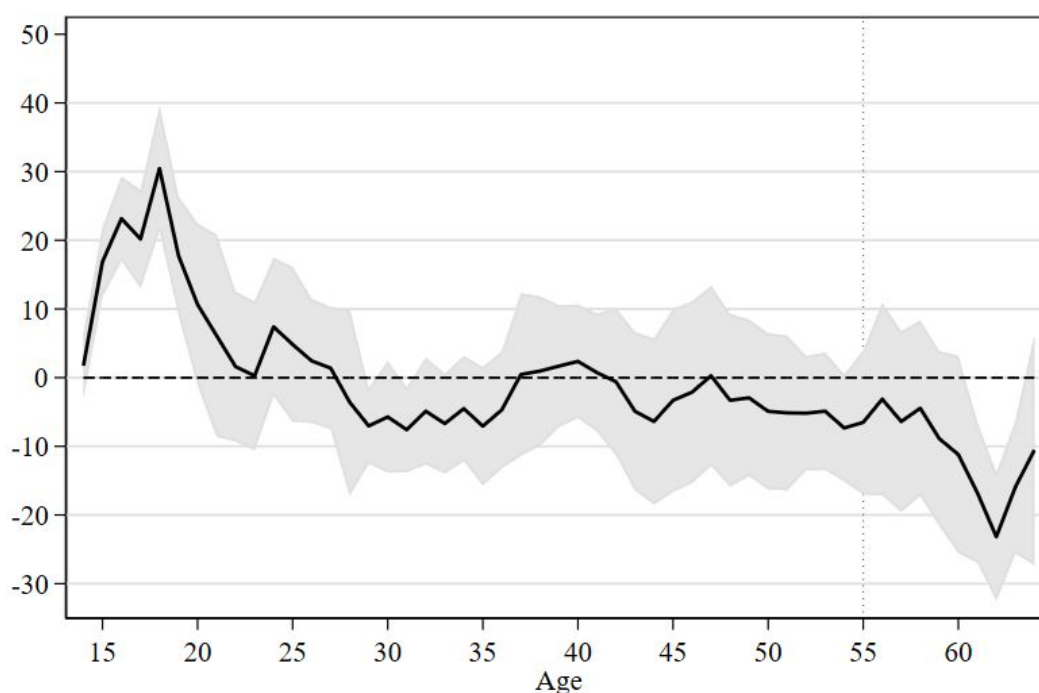
Source: SIAB 1975-2017; own calculations.

Figure A.7: Effects of the short school years over the live cycle

(a) Effects on annual pension points stemming from labor earnings

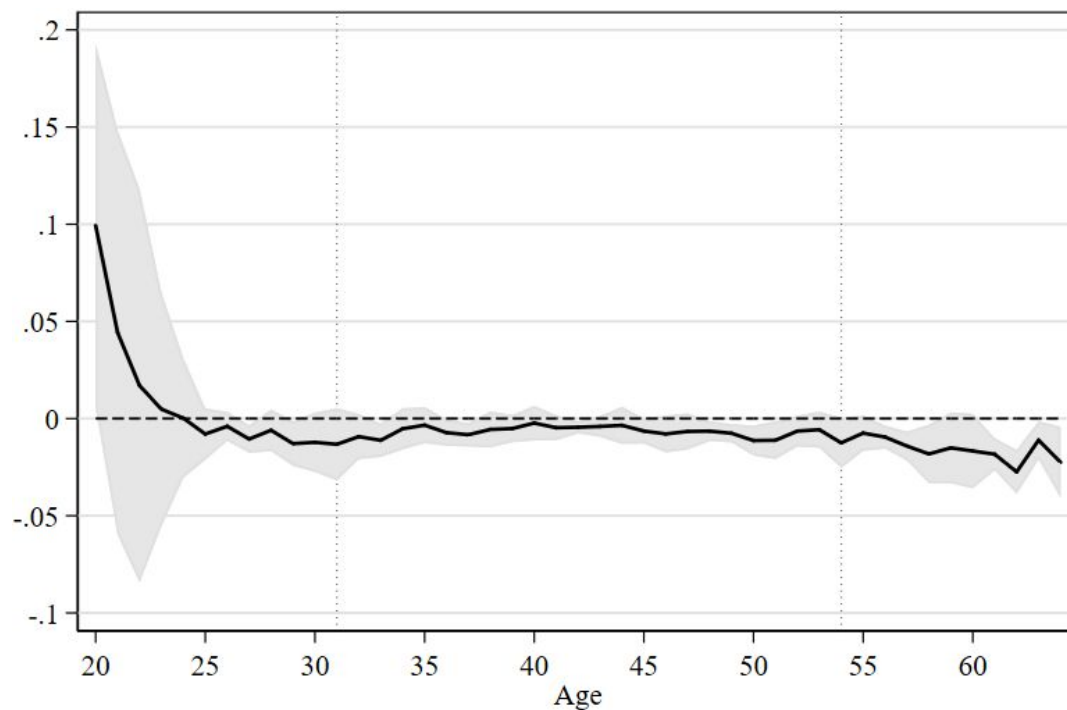


(b) Effects on the annual number of days in employment



Note: Pension points refer to the statutory points stemming from labor market earnings that determine future pension entitlements. The figures plot the age-specific estimates on *SSY* in Equation (1). Each estimate is from a separate linear regression of the outcome at a given age on state and birth date fixed effects, a gender dummy, an indicator for nine years of compulsory schooling, statutory age at school entry, and the size of the enrollment cohort (in months). Shaded areas show 95% confidence intervals based on standard errors clustered at the state level. The vertical dashed line marks the age 55, after which the panel is no more balanced in birth cohorts.  
Source: VSKT-SUFs 2004-2018; own calculations.

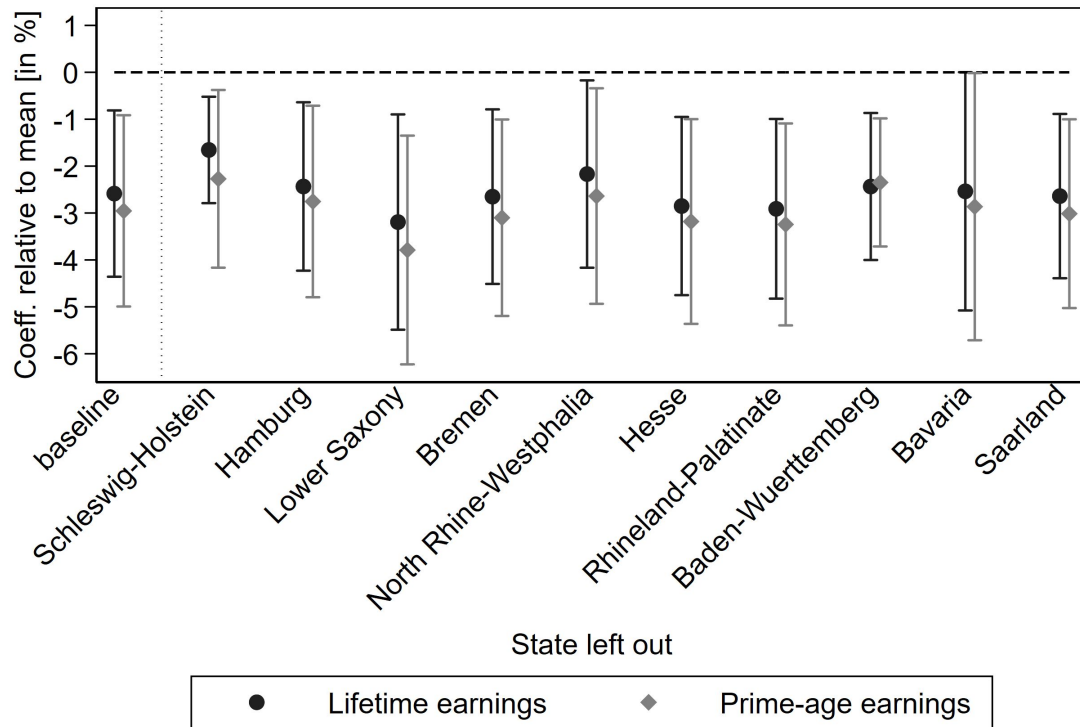
Figure A.8: Effects of the short school years on employment probability at a given age



Note: The figure plots the age-specific estimates on  $SSY$  in Equation (1). Each estimate is from a separate linear regression of the outcome at a given age on state and birth date fixed effects, a gender dummy, an indicator for nine years of compulsory schooling, statutory age at school entry, and the size of the enrollment cohort (in months). Shaded areas show 95% confidence intervals based on standard errors clustered at the state level. The vertical dashed lines mark the prime-age range, for which the panel is balanced in birth cohorts.

Source: SIAB 1975-2017; own calculations.

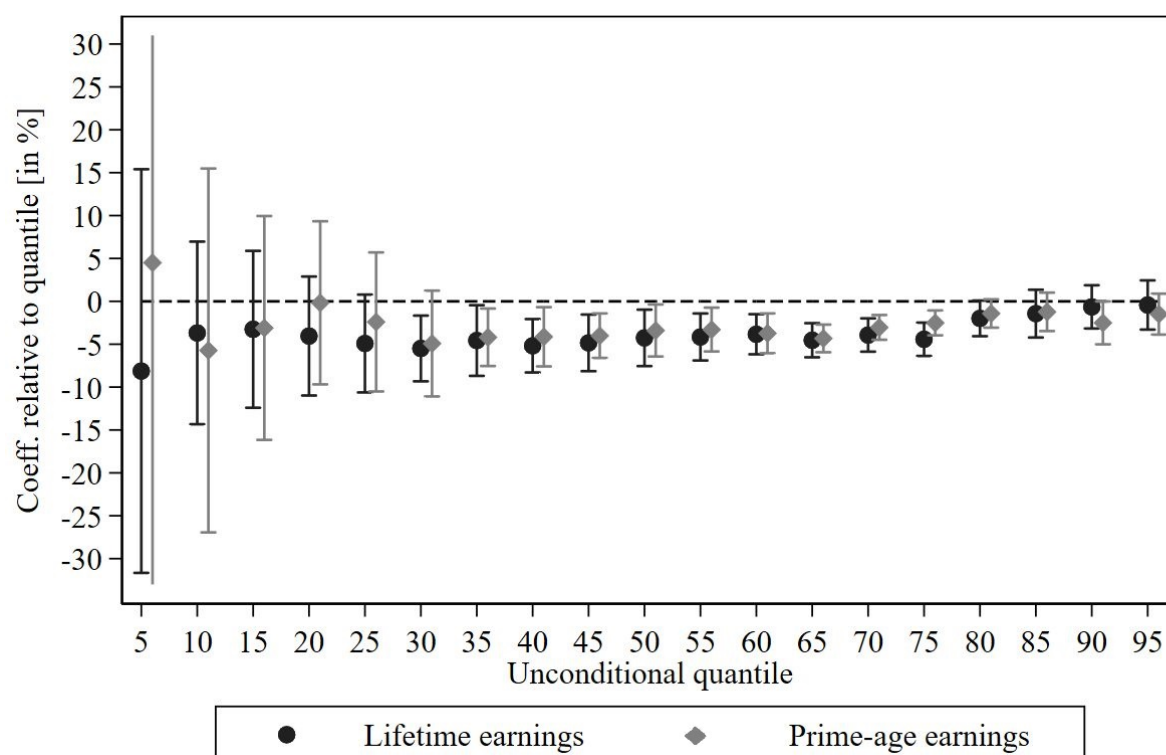
Figure A.9: Sensitivity analysis: excluding single states



Note: The figure plots the relative effects of short school years on lifetime/prime-age earnings after excluding single states. The relative effects are estimated coefficients on  $SSY$  in Equation (1) divided by a corresponding sample mean. Each estimate is from a separate linear regression of the outcome on state and birth date fixed effects, a gender dummy, an indicator for nine years of compulsory schooling, statutory age at school entry, and the size of the enrollment cohort (in months). The capped spikes show 95% confidence intervals based on standard errors clustered at the state level.

Source: SIAB 1975-2017; own calculations.

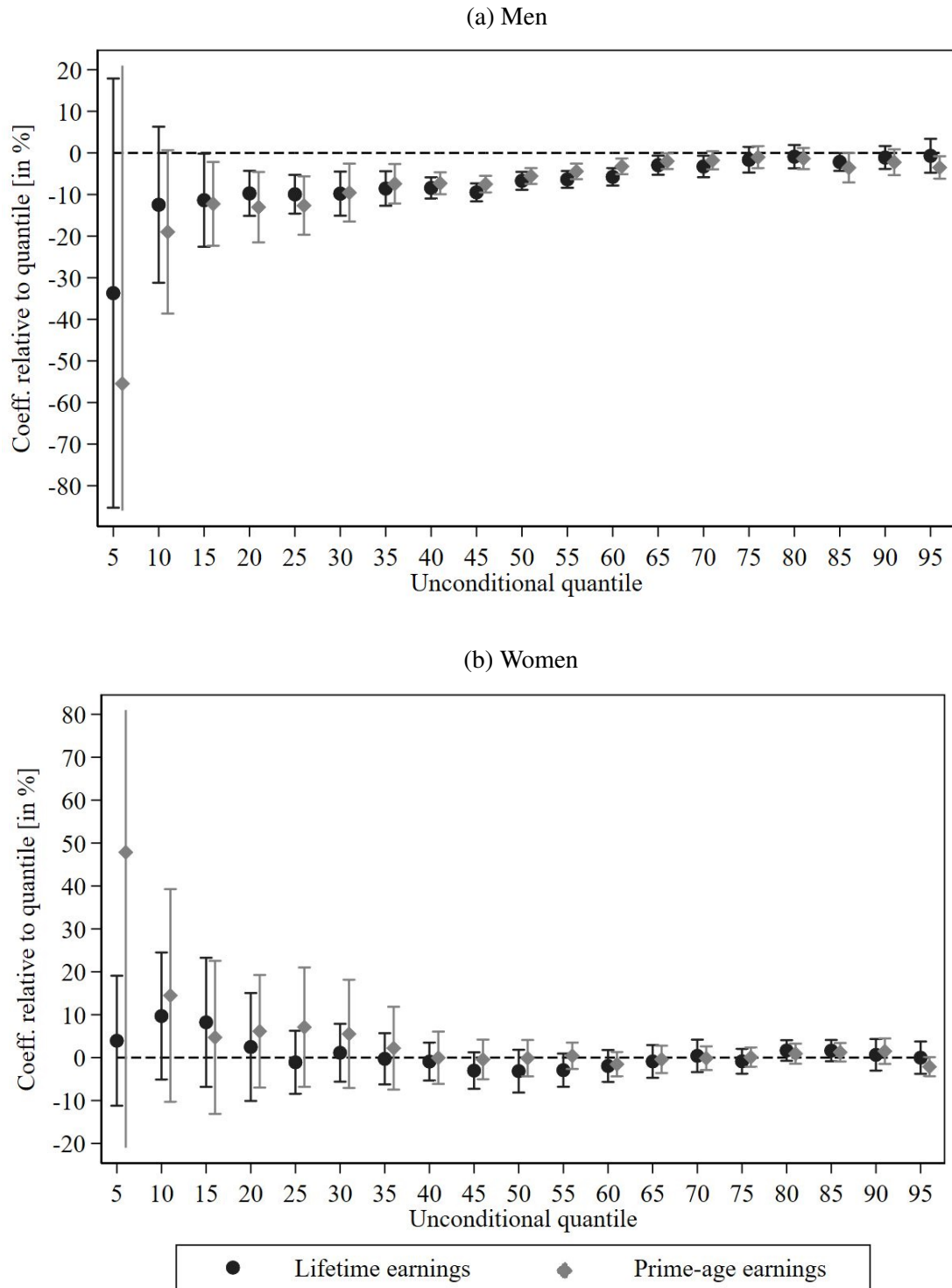
Figure A.10: Earnings effects across the income distribution



Note: The figure plots the relative effects of short school years on lifetime/prime-age earnings along the respective distribution of the outcome. The relative effects correspond to the estimated coefficients on  $SSY$  in Equation (1) divided by a respective quantile. Each estimate is from a separate unconditional quantile regression of the outcome on state and birth date fixed effects, a gender dummy, an indicator for nine years of compulsory schooling, statutory age at school entry, and the size of the enrollment cohort (in months). The capped spikes show 95% confidence intervals based on standard errors clustered at the state level. For display purposes, the 95% confidence intervals around the estimated effect on prime-age earnings at the 5th percentile are trimmed.

Source: SIAB 1975-2017; own calculations.

Figure A.11: Gender-specific effects across the income distribution



Note: See Figure A.10.

Source: SIAB 1975-2017; own calculations.

Table A.1: Starting dates of the school year by state

school year	Schleswig-Holstein	Hamburg	Lower Saxony	Bremen	North Rhine-Westphalia	Hesse	Rhineland-Palatinate	Baden-Württemberg	Bavaria	Saarland
since 1922	spring	spring	spring	spring	spring	spring	spring	spring	spring	spring
Nazi regime	fall	fall	fall	fall	fall	fall	fall	fall	fall	fall
1945 - 1947	spring	spring	fall	fall	fall	fall	fall	fall	fall	fall
1948 - 1949	spring	spring	spring	spring	spring	spring	fall	fall	fall	fall
1950 - 1951	spring	spring	spring	spring	spring	spring	spring	fall	fall	fall
1952 - 1956	spring	spring	spring	spring	spring	spring	spring	spring	fall	fall
1957 - 1965	spring	spring	spring	spring	spring	spring	spring	spring	fall	spring
1966	spring	spring	spring	spring	spring	spring	spring	spring	fall	spring
1966/67	Dec		Dec	Dec	Dec	Dec	Dec	Dec		Dec
since 1967	fall	fall	fall	fall	fall	fall	fall	fall	fall	fall

Source: The information until 1965 is from "Umstellung von Ostern auf Herbstbeginn: Kurzschuljahr zehrt an der neunten Klasse" by Horst-Dieter Schiele in Mannheimer Morgen Nr. 51 from March 3, 1966. Since 1966, the details are from state-specific laws (Makrolog, 2019) and dates of school vacations (KMK, 2020).



Table A.2: Sample means

Variable	Person-level data	Person-year-level data (pooled)
<b>Outcomes</b>		
Lifetime earnings (in 1,000 EUR as of 2015)	888.50 (791.91)	
Lifetime log earnings	13.14 (1.37)	
Lifetime employment (in days)	8560.28 (4270.03)	
Prime-age earnings (in 1,000 EUR as of 2015)	624.77 (599.60)	
Prime-age log earnings	12.66 (1.59)	
Prime-age employment (in days)	5646.82 (3003.93)	
Annual earnings (in 1,000 EUR as of 2015)		32.39 (28.58)
Annual log earnings		10.12 (0.97)
Annual employment (in days)		312.04 (113.01)
Employed (0/1)		0.93
High school degree (0/1)	0.24	0.22
College/university degree (0/1)	0.15	0.13
Vocational degree (0/1)	0.77	0.81
Any postsecondary education (0/1)	0.95	0.94
Missing educational attainment (0/1)	0.03	0.01
<b>Basic characteristics</b>		
Year of birth	1954.50 (5.71)	1954.74 (5.51)
Month of birth	6.41 (3.42)	6.42 (3.43)
Female	0.49	0.46
Age		41.63 (11.41)
Schleswig-Holstein	0.04	0.04
Hamburg	0.03	0.02
Lower Saxony	0.12	0.13
Bremen	0.01	0.01
North Rhine-Westphalia	0.28	0.28
Hesse	0.09	0.09
Rhineland-Palatinate	0.07	0.07
Baden-Wuerttemberg	0.15	0.16
Bavaria	0.19	0.19
Saarland	0.01	0.01
<b>Policy variables</b>		
Exposure to short school years (in years)	0.20 (0.30)	0.21 (0.30)
Exposure to short school years (0/1)	0.32	0.34
Nine years of compulsory schooling (0/1)	0.70	0.72
Statutory age at school entry (in years)	6.48 (0.33)	6.48 (0.33)
Size of enrollment cohort (in months)	11.68 (1.37)	11.69 (1.35)
Student-to-teacher ratio 1st grade	36.82 (4.82)	36.67 (4.70)
Student-to-teacher ratio 4th grade	34.74 (4.19)	34.70 (4.16)
Student-to-teacher ratio 9th grade	31.46 (5.44)	31.36 (5.45)
Observations	278,797	7,648,008
Individuals	278,797	278,797

Notes: Sample restricted to (West-)German citizens born 1944-1963. Standard deviations in parentheses.  
Source: SIAB 1975-2017; own calculations.

Table A.3: Effects on labor market outcomes during prime-ages (31-54)

	(1)	(2)	(3)	(4)	(5)	(6)
	Full sample				Restricted sample	
Panel A: Earnings (in 1,000 EUR as of 2015)						
<i>SSY</i>	-4.887	-17.891	-17.610	-17.609	-19.175	-21.978
	(4.689)	(5.516)	(5.669)	(5.830)	(4.475)	(3.735)
	[-0.8%]	[-2.9%]	[-2.8%]	[-2.8%]	[-3.1%]	[-3.5%]
Mean dep.		624.767			625.901	
Obs.		278,797			255,298	
Panel B: Log earnings						
<i>SSY</i>	0.006	-0.016	-0.017	-0.017	-0.033	-0.029
	(0.014)	(0.018)	(0.018)	(0.018)	(0.016)	(0.015)
Mean dep.		12.665			12.658	
Obs.		274,241			250,920	
Panel C: Employment (in days)						
<i>SSY</i>	-34.413	-73.016	-76.417	-77.487	-100.465	-94.691
	(27.936)	(32.242)	(33.259)	(31.898)	(24.327)	(14.933)
	[-0.6%]	[-1.3%]	[-1.4%]	[-1.4%]	[-1.8%]	[-1.7%]
Mean dep.		5646.822			5657.561	
Obs.		278,797			255,298	
Ninth compulsory year	no	yes	yes	yes	yes	yes
Age at school entry	no	no	yes	yes	yes	yes
Enrollment cohort size	no	no	no	yes	yes	yes
BJS estimator	no	no	no	no	no	yes

Note: Each cell is based on a separate linear regression of Equation (1). All regressions include state and birth date fixed effects and a gender dummy. Standard errors in parentheses are clustered at the state level. The estimated effect relative to the mean of the outcome is reported in brackets. *SSY* = short school year. Restricted sample omits individuals born before 1946 and those from Saarland. BJS estimator uses the imputation procedure suggested by Borusyak et al. (2022).

Source: SIAB 1975-2017; own calculations.

Table A.4: Lifetime effects (ages 20-64) - binary treatment definition

	(1) Full sample	(2) Restricted sample 1	(3) Restricted sample 1	(4) Restricted sample 2	(5) Restricted sample 2
Panel A: Earnings (in 1,000 EUR as of 2015)					
<i>SSY</i> (0/1)	-17.372 (4.173) [-2.0%]	-17.919 (3.660) [-2.0%]	-17.529 (3.647) [-2.0%]	-21.448 (6.110) [-2.3%]	-18.934 (4.089) [-2.1%]
Mean dep.	888.496	896.972		906.669	
Obs.	278,797	255,298		200,210	
Panel B: Log earnings					
<i>SSY</i> (0/1)	-0.020 (0.008)	-0.028 (0.008)	-0.030 (0.005)	-0.034 (0.012)	-0.030 (0.005)
Mean dep.	13.142	13.161		13.156	
Obs.	276,854	253,451		198,764	
Panel C: Employment (in days)					
<i>SSY</i> (0/1)	-103.155 (31.219) [-1.2%]	-120.803 (24.245) [-1.4%]	-127.172 (17.187) [-1.5%]	-144.406 (33.337) [-1.6%]	-132.928 (32.300) [-1.5%]
Mean dep.	8560.277	8668.693		8768.400	
Obs.	278,797	255,298		200,210	
BJS estimator	no	no	yes	no	yes

Note: Each cell is based on a separate linear regression of Equation (1) where *SSY* is defined as a dummy variable. All regressions include state and birth date fixed effects, a gender dummy, an indicator for nine years of compulsory schooling, statutory age at school entry, and size of the enrollment cohort (in months). Standard errors in parentheses are clustered at the state level. The estimated effect relative to the mean of the outcome is reported in brackets. *SSY* = short school year. Restricted sample 1 omits individuals born before 1946 and those from Saarland. Restricted sample 2 additionally omits individuals born after 1961, so that the treatment is an absorbing state. BJS estimator refers to the imputation procedure suggested by Borusyak et al. (2022). Last column estimated using the *did\_imputation* Stata command.

Source: SIAB 1975-2017; own calculations.

Table A.5: Diagnostics suggested in de Chaisemartin and D'Haultfoeuille (2020)

	(1)	(2)	(3)	(4)	(5)
	Full sample			Restricted sample	
Total no. of ATTs	864	864	864	864	655
No. of ATTs receiving a negative weight	96	36	35	44	19
Sum of negative weights	-0.008	-0.009	-0.009	-0.008	-0.010
Panel A: Earnings (in 1,000 EUR as of 2015)					
$SSY$	-4.068	-24.916	-24.346	-24.248	-25.639
$\hat{\sigma}_{fe}$	10.502	57.612	55.563	56.411	58.628
$\hat{\sigma}_{\equiv fe}$	45.365	247.902	229.590	267.512	257.211
Panel B: Log earnings					
$SSY$	0.003	-0.030	-0.030	-0.030	-0.044
$\hat{\sigma}_{fe}$	0.009	0.069	0.069	0.071	0.100
$\hat{\sigma}_{\equiv fe}$	0.038	0.298	0.286	0.337	0.439
Panel C: Employment (in days)					
$SSY$	-73.466	-172.903	-175.373	-175.899	-193.348
$\hat{\sigma}_{fe}$	189.643	399.791	400.238	409.221	442.131
$\hat{\sigma}_{\equiv fe}$	819.172	1720.285	1653.822	1940.605	1939.695
Ninth compulsory year	no	yes	yes	yes	yes
Age at school entry	no	no	yes	yes	yes
Enrollment cohort size	no	no	no	yes	yes

Note: Restricted sample omits individuals born before 1946 and those from Saarland. All results estimated using the *twowayfweights* Stata command. All regressions include state and birth date fixed effects and a gender dummy. Because the gender dummy varies within the state  $\times$  cohort cells, the command uses its average value at the state  $\times$  cohort level. The point estimate on  $SSY$  corresponds to the weighted sum of all ATTs.  $\hat{\sigma}_{fe}$  and  $\hat{\sigma}_{\equiv fe}$  are summary measures of the robustness of the estimated coefficient on  $SSY$  to treatment effect heterogeneity defined in Corollary 1 in de Chaisemartin and D'Haultfoeuille (2020).

Source: SIAB 1975-2017; own calculations.

Table A.6: Effects depending on the timing of the exposure to the short school years

	Lifetime (ages 20-64)		Prime-age (ages 31-54)	
	earnings	employment	earnings	employment
Panel A: Average effects of the exposure to at least one short school year during grades 1 - 9				
<i>SSY</i> (0/1)	-17.919 (3.660) [-2.0%]	-120.803 (24.245) [-1.4%]	-12.900 (2.194) [-2.1%]	-60.153 (10.468) [-1.1%]
Panel B: Effects depending on the timing and the duration of the exposure				
Grade 1	-20.941 (7.746)	-36.804 (63.527)	-21.489 (5.387)	-64.552 (42.643)
Grades 1 & 2	-12.705 (3.371)	-115.16 (55.700)	-13.223 (3.840)	-103.633 (25.995)
Grades 2 & 3	-20.79 (7.650)	-105.8 (54.591)	-18.785 (5.582)	-86.679 (25.244)
Grades 3 & 4	-15.413 (5.434)	-43.112 (51.235)	-18.14 (5.099)	-73.745 (44.906)
Grades 4 & 5	-1.849 (6.425)	-34.785 (65.439)	-8.479 (4.375)	-58.153 (27.713)
Grades 5 & 6	-0.286 (13.166)	-86.979 (77.817)	-7.544 (6.657)	-68.217 (46.792)
Grades 6 & 7	-14.558 (10.613)	-156.738 (62.635)	-11.789 (6.782)	-83.211 (41.201)
Grades 7 & 8	3.735 (9.066)	-75.552 (85.045)	0.42 (7.524)	-26.667 (57.806)
Grades 8 & 9	-24.944 (12.961)	-254.068 (54.629)	-19.17 (11.179)	-145.264 (52.808)
Grade 9	-15.632 (21.416)	-123.949 (103.789)	-3.749 (15.906)	-8.979 (62.724)
Grades > 9 (beyond compulsory schooling)	10.692 (6.773)	50.634 (51.234)	-0.946 (6.498)	-33.125 (40.647)
Mean dep.	896.972	8,668.693	625.901	5,657.561
Obs.			255,298	

Note: Earnings are measured in 1,000 EUR and employment in days. In Panel A, each cell is based on a separate linear regression of Equation (1) where *SSY* is defined as a binary treatment variable. The estimated effect relative to the respective sample mean of the outcome is reported in brackets. In Panel B, each column is from a separate linear regression of Equation (1) where *SSY* is replaced by eleven dummies indicating the exposure to the treatment at a given grade or two consecutive grades. All regressions include state and birth date fixed effects, a gender dummy, an indicator for nine years of compulsory schooling, statutory age at school entry, and the size of the enrollment cohort (in months). Standard errors in parentheses are clustered at the state level.

Source: SIAB 1975-2017; own calculations.

Table A.7: Effects on educational attainment and other outcomes

	(1)	(2)	(3)	(4)	(5)	(6)
	Full sample				Restricted sample	
Panel A: Missing information on educational attainment						
<i>SSY</i>	0.000 (0.002)	-0.000 (0.002)	0.000 (0.002)	0.000 (0.002)	0.001 (0.002)	0.002 (0.001)
Mean dep.			0.026			0.026
Obs.			278,797			255,298
Panel B: High school degree						
<i>SSY</i>	0.005 (0.007)	0.010 (0.006)	0.009 (0.006)	0.009 (0.006)	0.006 (0.004)	0.008 (0.003)
Mean dep.			0.236			0.244
Obs.			271,496			248,698
Panel C: College/university degree						
<i>SSY</i>	0.002 (0.005)	0.003 (0.005)	0.003 (0.005)	0.004 (0.005)	0.003 (0.004)	0.004 (0.003)
Mean dep.			0.150			0.154
Obs.			271,496			248,698
Panel D: Vocational degree						
<i>SSY</i>	-0.005 (0.009)	-0.014 (0.008)	-0.014 (0.008)	-0.014 (0.008)	-0.013 (0.005)	-0.015 (0.005)
Mean dep.			0.775			0.774
Obs.			271,496			248,698
Panel E: Any postsecondary degree						
<i>SSY</i>	-0.003 (0.005)	-0.011 (0.005)	-0.011 (0.005)	-0.011 (0.005)	-0.010 (0.003)	-0.011 (0.003)
Mean dep.			0.925			0.928
Obs.			271,496			248,698
Panel F: Early retirement (before age 65)						
<i>SSY</i>	-0.000 (0.005)	0.003 (0.004)	0.002 (0.004)	0.003 (0.004)	-0.001 (0.003)	0.001 (0.003)
Mean dep.			0.097			0.088
Obs.			278,797			255,298
Panel G: Death before age 55						
<i>SSY</i>	-0.002 (0.002)	-0.001 (0.002)	-0.001 (0.002)	-0.001 (0.002)	-0.001 (0.001)	-0.000 (0.001)
Mean dep.			0.019			0.018
Obs.			278,797			255,298
Ninth compulsory year	no	yes	yes	yes	yes	yes
Age at school entry	no	no	yes	yes	yes	yes
Enrollment cohort size	no	no	no	yes	yes	yes
BJS estimator	no	no	no	no	no	yes

Table A.8: Sensitivity analysis

	Lifetime (ages 20-64)		Prime-age (ages 31-54)	
	earnings	employment	earnings	employment
Baseline (Obs. 278,797)	-24.304 (8.734) [-2.7%]	-175.856 (57.827) [-2.1%]	-17.609 (5.830) [-2.8%]	-77.487 (31.898) [-1.4%]
A: Excl. if exposed to one <i>SSY</i> (Obs. 266,218)	-22.145 (9.057) [-2.5%]	-188.307 (58.001) [-2.2%]	-16.254 (6.113) [-2.6%]	-88.188 (36.151) [-1.6%]
B: Add birth month FE x state FE (Obs. 278,797)	-24.920 (8.688) [-2.8%]	-178.670 (56.247) [-2.1%]	-17.996 (5.898) [-2.9%]	-79.001 (31.029) [-1.4%]
C: Add north x birth year FE (Obs. 278,797)	-22.424 (7.822) [-2.5%]	-173.500 (49.970) [-2.0%]	-16.107 (4.220) [-2.6%]	-85.948 (21.870) [-1.5%]
D: Add student-to-teacher ratios (Obs. 278,797)	-25.137 (10.115) [-2.8%]	-202.572 (57.874) [-2.4%]	-17.368 (6.632) [-2.8%]	-88.826 (34.542) [-1.6%]
E: Born 1947-1963 (Obs. 228,099)	-28.165 (7.560) [-3.1%]	-200.887 (58.580) [-2.3%]	-21.582 (4.726) [-3.4%]	-112.492 (31.156) [-2.0%]
F: Born 1944-1960 (Obs. 225,524)	-24.806 (12.701) [-2.8%]	-174.745 (84.896) [-2.0%]	-14.828 (8.580) [-2.4%]	-52.219 (42.700) [-0.9%]
G: Born after June 1952 & w/o Bavaria (Obs. 146,018)	-27.958 (8.960) [-3.1%]	-174.408 (80.544) [-2.0%]	-23.499 (8.922) [-3.7%]	-81.505 (26.386) [-1.4%]
H: Born after June 1947 & only S-H, HH, Bremen, Lower-Saxony, and Saarland (Obs. 51,804)	-41.121 (8.390) [-4.8%]	-186.620 (139.679) [-2.2%]	-19.670 (7.954) [-3.3%]	-97.114 (97.624) [-1.7%]
I: <i>C9</i> effect varies across states and over time (Obs. 278,797)	-38.767 (11.692) [-4.4%]	-143.931 (85.584) [-1.7%]	-27.515 (8.687) [-4.4%]	-113.546 (40.431) [-2.0%]
J: Entered before the fall of Berlin Wall (Obs. 251,538)	-24.285 (8.172) [-2.6%]	-169.952 (56.167) [-1.9%]	-17.451 (5.805) [-2.6%]	-70.900 (27.659) [-1.2%]
K: Last state observed as proxy for state of schooling (Obs. 279,871)	-18.269 (6.654) [-2.1%]	-141.207 (49.883) [-1.7%]	-18.874 (4.478) [-2.1%]	-52.127 (28.776) [-0.9%]
L: W/o high school graduates (Obs. 214,616)	-29.301 (10.592) [-3.7%]	-221.455 (68.938) [-2.5%]	-19.448 (6.469) [-3.6%]	-93.365 (37.969) [-1.7%]

Note: Earnings are measured in 1,000 EUR and employment in days. Each cell is based on a separate linear regression and shows the estimate on *SSY* in Equation (1). All regressions include state and birth date fixed effects, a gender dummy, an indicator for nine years of compulsory schooling (save for Panel G and H), statutory age at school entry, and the size of the enrollment cohort (in months). Standard errors in parentheses are clustered at the state level. The estimated effect relative to the respective sample mean of the outcome is reported in brackets. *SSY* = short school years, *C9* = ninth compulsory schooling year, FE = fixed effects, S-H = Schleswig-Holstein, HH = Hamburg. Source: SIAB 1975-2017; own calculations.

Table A.9: Comparison with results from the German Micro Census

	(1) Income measure	(2) Self- employed	(3) Public servant	(4) Basic degree	(5) Middle degree	(6) High school	(7) Years of schooling	(8) Univ./ College	(9) Vocational degree	(10) Any post- secondary
Social security records (SIAB)										
SSY	-24,304 (8.734) [-2.7%]	excl.	excl.	n.a.	n.a.	0.009 (0.006)	n.a.	0.004 (0.005)	-0.014 (0.008)	-0.011 (0.005)
Y-mean	888,496					0.236		0.150	0.775	0.925
Obs.	278,797					271,496		271,496	271,496	271,496
Micro Census - all										
SSY	-41.242 (15.556) [-2.3%]	0.003 (0.004)	0.004 (0.003)	-0.009 (0.009)	0.003 (0.013)	0.005 (0.006)	0.014 (0.019)	-0.002 (0.004)	-0.020 (0.012)	-0.022 (0.009)
Y-mean	1826,601	0.125	0.078	0.502	0.244	0.254	10.073	0.177	0.682	0.859
Obs.	351,519	370,223	370,223	370,223	370,223	370,223	370,223	370,223	370,223	370,223
Micro Census after excl. self-employed & public servants										
SSY	-45.231 (22.939) [-2.8%]	excl.	excl.	-0.001 (0.010)	0.004 (0.012)	0.006 (0.004)	0.021 (0.019)	-0.002 (0.003)	-0.020 (0.012)	-0.021 (0.010)
Y-mean	1598,293			0.559	0.250	0.190	9.806	0.115	0.724	0.839
Obs.	283,690			295,173	295,173	295,173	295,173	295,173	295,173	295,173

Note: The income measure is the lifetime labor income (in 1,000 EUR) in the SIAB data and personal current monthly net income (in EUR) in the Micro Census. Self-employed and public servant status in the Micro Census refer to the current employment (if working) or the last employment (if not working). Each cell is based on a separate linear regression of Equation (1). All regressions include state and birth date fixed effects, a gender dummy, an indicator for nine years of compulsory schooling, statutory age at school entry, and the size of the enrollment cohort (in months). The Micro Census regressions additionally control for age at interview (linear and squared) and survey year. Standard errors in parentheses are clustered at the state level. The estimated effect relative to the mean of the outcome is reported in brackets. *SSY* = short school year.

Source: SIAB 1975-2017, German Micro Census 2008, 2012, 2016; own calculations.



Table A.10: Robustness to refined treatment assignment in the German Micro Census

	(1)	(2)	(3)	(4)
<i>SSY</i>	-41.242 (15.556) [-2.3%]	-61.841 (17.065) [-3.4%]	-45.231 (22.939) [-2.8%]	-81.469 (15.048) [-5.1%]
Obs.	351,519	351,519	283,690	283,690
Coding based on track	no	yes	no	yes
Excl. self-employed & public servants	no	no	yes	yes

Note: The income measure is the current monthly net income (in EUR). The treatment coding based on school track additionally account for the potential exposure beyond grade 9 (i.e., in grades 10-13). Self-employed and public servant status refer to the current employment (if working) or the last employment (if not working). Each cell is based on a separate linear regression of Equation (1). All regressions include state and birth date fixed effects, a gender dummy, an indicator for nine years of compulsory schooling, statutory age at school entry, the size of the enrollment cohort (in months), age at interview (linear and squared), and survey year. Standard errors in parentheses are clustered at the state level. The estimated effect relative to the mean of the outcome is reported in brackets.

Source: German Micro Census 2008, 2012, 2016; own calculations.

Table A.11: Effects on various socioemotional characteristics

	(1) Self- esteem	(2) External LOC	(3) Positive reciprocity	(4) Negative reciprocity	(5) Patience	(6) Risk aversion	(7) Trust
<i>SSY</i>	-0.032 (0.074)	0.064 (0.065)	0.007 (0.052)	0.047 (0.077)	0.020 (0.085)	-0.047 (0.031)	-0.018 (0.113)
Mean age	56.9	53.5	53.5	53.5	56.3	53.8	52.7
Obs.	5,533	6,631	6,666	6,663	6,565	9,855	7,984

Note: The outcome variables are standardized. Each cell is based on a separate linear regression and shows the estimate on *SSY* in Equation (1). All regressions include state and birth date fixed effects, a gender dummy, age at interview (linear and quadratic), indicators for survey year, an indicator for nine years of compulsory schooling, statutory age at school entry, and the size of the enrollment cohort (in months). Standard errors in parentheses are clustered at the state level. LOC=Locus of Control

Source: SOEP 1984-2019 (v36); own calculations.

Table A.12: Gender-specific estimates from alternative datasets

	(1) Micro Census Net income (in EUR)	(2) Pension insurance records Pension points (ages 14-64)	(3) Pension points (ages 14-55)
Men	-81.583 (32.33) [-3.3%]	-1.299 (0.591) [-4.2%]	-1.294 (0.535) [-4.4%]
Mean dep.	2501.308	30.942	29.082
Obs.	172,039	25,225	
Women	1.700 (11.089) [0.1%]	0.357 (0.496) [2.5%]	0.310 (0.460) [2.3%]
Mean dep.	1179.867	14.177	13.340
Obs.	179,480	27,745	

Note: Each cell is based on a separate linear regression and shows the estimate on *SSY* in Equation (1). All regressions include state and birth date fixed effects, an indicator for nine years of compulsory schooling, statutory age at school entry, the size of the enrollment cohort (in months), age at interview (linear and squared), and survey year. Standard errors in parentheses are clustered at the state level. German Micro Census 2008, 2012, 2016, VSKT-SUF 2004-2018; own calculations.

Table A.13: Gender-specific effects on highest educational attainment

	(1) Missing information	(2) High school degree	(3) College/Univ. degree	(4) Vocational degree	(5) Any post- secondary
Men	0.002 (0.004)	0.010 (0.009)	-0.003 (0.006)	-0.005 (0.006)	-0.008 (0.003)
Mean dep.	0.019	0.270	0.189	0.760	0.950
Obs.	142,996	140,251	140,251	140,251	140,251
Women	-0.002 (0.002)	0.009 (0.009)	0.011 (0.007)	-0.024 (0.015)	-0.013 (0.009)
Mean dep.	0.034	0.200	0.108	0.790	0.899
Obs.	135,801	131,245	131,245	131,245	131,245

Note: Each cell is based on a separate linear regression and shows the estimate on *SSY* in Equation (1). All regressions include state and birth date fixed effects, an indicator for nine years of compulsory schooling, statutory age at school entry, and the size of the enrollment cohort (in months). Standard errors in parentheses are clustered at the state level.

Source: SIAB 1975-2017; own calculations.

Table A.14: Gender-specific effects on skills

	(1) Symbol corre- spondence test	(2) Openness	(3) Conscien- tiousness	(4) Extra- version	(5) Agree- ableness	(6) Neuro- ticism
Men	-0.230 (0.128)	0.002 (0.078)	-0.097 (0.105)	-0.107 (0.073)	0.000 (0.144)	0.168 (0.072)
Mean age	55.5			53.8		
Obs.	1,366			4,364		
Women	-0.149 (0.099)	0.041 (0.076)	0.123 (0.062)	-0.002 (0.041)	-0.002 (0.137)	0.050 (0.056)
Mean age	55.1			54.6		
Obs.	1,564			4,287		

Note: The outcome variables are standardized. Each cell is based on a separate linear regression and shows the estimate on *SSY* in Equation (1). All regressions include state and birth date fixed effects, age at interview (linear and quadratic), indicators for survey year, an indicator for nine years of compulsory schooling, statutory age at school entry, and the size of the enrollment cohort (in months). Standard errors in parentheses are clustered at the state level.

Source: SOEP 1984-2019 (v36); own calculations.

Table A.15: Gender-specific effects on educational attainment from the Micro Census

	(1) High school degree	(2) Years of schooling	(3) College/Univ. degree	(4) Vocational degree	(5) Any post- secondary
Men	0.009 (0.006)	0.022 (0.026)	-0.002 (0.005)	-0.008 (0.006)	-0.010 (0.004)
Mean dep.	0.307	10.245	0.226	0.685	0.911
Obs.			182,913		
Women	0.001 (0.008)	0.000 (0.021)	-0.003 (0.007)	-0.032 (0.019)	-0.034 (0.014)
Mean dep.	0.203	9.905	0.130	0.679	0.809
Obs.			187,310		

Note: Each cell is based on a separate linear regression and shows the estimate on *SSY* in Equation (1). All regressions include state and birth date fixed effects, an indicator for nine years of compulsory schooling, statutory age at school entry, the size of the enrollment cohort (in months), age at interview (linear and squared), and survey year. Standard errors in parentheses are clustered at the state level.

German Micro Census 2008, 2012, 2016; own calculations.

Table A.16: Gender-specific effects on skill requirement for a given job

	Skill level (from 1 to 4)		Complex tasks (0/1)	
	first job	highest ever	first job	highest ever
Men	-0.028 (0.011)	-0.023 (0.008)	-0.011 (0.006)	-0.011 (0.007)
Mean dep.	2.187	2.668	0.150	0.435
Obs.	142,996			
Women	-0.014 (0.009)	0.009 (0.009)	-0.011 (0.003)	0.004 (0.004)
Mean dep.	2.047	2.444	0.097	0.305
Obs.	135,801			

Note: Each cell is based on a separate linear regression and shows the estimate on *SSY* in Equation (1). All regressions include state and birth date fixed effects, a gender dummy, an indicator for nine years of compulsory schooling, statutory age at school entry, and the size of the enrollment cohort (in months). Standard errors in parentheses are clustered at the state level.

Source: SIAB 1975-2017; own calculations.

## **Appendix B: Potential effects on regional mobility and attenuation bias**

As explained in Section 3.1, the German social security records do not include any information on an individual's place of schooling. Thus, in my main analysis, I use the first state of residence ever observed for a given individual in the data as a proxy for the state of school attendance. This yields a measurement error in the treatment variable. This Appendix provides evidence on the extent of the resulting measurement error and its potential threat to the internal validity of my main results. For this purpose, I use survey data from the National Educational Panel Study (NEPS; see Blossfeld and Roßbach, 2019). The NEPS is carried out by the Leibniz Institute for Educational Trajectories (LIfBi, Germany) in cooperation with a nationwide network. Specifically, I draw on the Starting Cohort Adults (NEPS-SC6), which includes self-reported information on both the state of school attendance and the state of residence later in life for the relevant birth cohorts.

The NEPS-SC6 study started in 2007/8 as a representative sample of individuals born between 1956 and 1986 living in private households in Germany. In 2009/10 (second wave), the sample has been extended to birth cohorts 1944-1955, and since then, the survey was conducted annually. During the first interview, all respondents provide retrospective information on their educational careers including the location of each educational institution that they ever attended. This allows me to use the state of school enrollment for the treatment assignment. Each survey (from 2007/8 through 2018/19) also reports the respondents' current state of residence. In addition, while entering the sample, all participants provide retrospective information on their employment biographies including the job's venue. The employment spells are then updated by corresponding information collected in the following survey years.<sup>1</sup> Taken together, the NEPS allows me to study the extent to which an individual's state of schooling matches his/her state of residence and the state of employment later in life. Specifically, I focus on the first and the last state of residence and employment available in the data for a given individual.

Similarly to my main analysis, I restrict the sample to individuals born between 1944 and 1963 and include those who started school in one of the ten West German states (excl. Berlin). This yields a sample of 6,131 individuals, who were between 43 and 68 years old at the time of the first interview. Table B.1 below provides descriptive statistics. Almost 80% of sampled individuals lived in their state of schooling at the time of the first interview (i.e., on average, at age 54). This percentage remained nearly unchanged when measured at the last available interview (i.e., on average, at age 60). Along the same line, 85% of individuals started their working career (on average, at age 20) in the same state where they entered primary school. The match between the state of schooling and the last state of employment is 75%, which suggests

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<sup>1</sup>Unfortunately, most respondents are reluctant to report their past and current earnings. Thus, the earnings spells are very intermittent, which does not allow for any reliable analysis of this measure in the NEPS data.

that for the cohorts under study, the cross-state mobility increased somewhat during their prime ages but was generally at a relatively low level. For my main analysis, this descriptive evidence from the NEPS implies that the first state ever observed for a given individuals in social security records is potentially a good proxy for the state of school attendance.

Although limited, the measurement error in the treatment assignment could be nonetheless problematic if the exposure to short school years changed cross-state mobility patterns. Table B.2 below investigates this issue using the same estimation approach as described in Section 4. Similarly to the main analysis for labor market outcomes in Section 5.1 (see Table 1), I estimate various specifications using the full sample (Columns 1 through 4) and a restricted sample that omits the earlier occurrences of short school years in Baden-Wuerttemberg and Saarland (Columns 5 and 6). The vast majority of the point estimates on *SSY* in Table B.2 are negative suggesting an increase in interstate mobility among the treated individuals. However, most of effects are small in magnitude and none of them implies a statistically significant effect of the short school years on regional mobility later in life. Thus, if anything, my main results from social security records potentially suffer from an attenuation bias due to a measurement error in the treatment variable.

To quantify the attenuation bias, I follow Pischke (2003) who suggests regressing the treatment status assigned using the actual state of schooling on the potentially less accurate treatment status, which is constructed based on alternative regional information.<sup>2</sup> Table B.3 shows the results of this analysis for various regional proxies and model specifications (as in my main analysis). The estimates are largest in Panel C, where I use the state of the first employment as a proxy for the state of schooling. This is most similar to what I use in social security records for my main analysis. The attenuation factor estimated from my preferred model specification (Column 4) is 0.826. This is nearly identical to the number reported in Pischke (2003)<sup>3</sup> and implies that my main estimates should be inflated by the factor  $1.2 = 1/0.826$ . Thus, the attenuation bias seems rather small.

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<sup>2</sup>I thank Steve Pischke for drawing my attention to this approach to estimate the attenuation bias.

<sup>3</sup>Pischke (2003) used the data from the German General Social Survey (ALLBUS), which allows comparisons between the current state of residence and the state of birth. Unfortunately, it does not include any information on the state of schooling.

Table B.1: Sample means - NEPS

Variable	Mean (Std. Dev.)
<b>Outcomes</b>	
State of schooling matches the state of residence at the first interview (0/1)	0.79
State of schooling matches the state of residence at the last interview (0/1)	0.78
State of schooling matches the state of the first employment (0/1)	0.85
State of schooling matches the state of the last employment (0/1)	0.76
<b>Basic characteristics</b>	
Year of birth	1,955.01 (5.52)
Month of birth	6.43 (3.45)
Female	0.50
Age at first interview	54.01 (6.33)
Age at last interview	59.84 (6.15)
Age at first employment	20.12 (4.81)
Age at last employment	56.29 (8.44)
State of school enrollment:	
Schleswig-Holstein	0.04
Hamburg	0.03
Lower Saxony	0.14
Bremen	0.01
North Rhine-Westphalia	0.29
Hesse	0.08
Rhineland-Palatinate	0.07
Baden-Wuerttemberg	0.15
Bavaria	0.17
Saarland	0.02
<b>Policy variables</b>	
Exposure to short school years (in years)	0.21 (0.30)
Exposure to short school years (0/1)	0.34
Nine years of compulsory schooling (0/1)	0.74
Statutory age at school entry (in years)	6.49 (0.33)
Size of enrollment cohort (in months)	11.72 (1.37)
Observations	6,131

Notes: Sample restricted to individuals born 1944-1963 who were enrolled in school in a (West-)German state. Standard deviations in parentheses.

Source: NEPS-SC6:11.1.0; own calculations.

Table B.2: The effect of exposure to short school years on interstate immobility

	(1)	(2)	(3)	(4)	(5)	(6)
	Full sample				Restricted sample	
Panel A: State of schooling matches the state of residence at the first interview (0/1)						
<i>SSY</i>	-0.017 (0.025)	-0.004 (0.026)	-0.001 (0.026)	-0.006 (0.028)	-0.011 (0.023)	-0.030 (0.020)
Mean dep.			0.787			0.790
Mean age			54.0			54.1
Panel B: State of schooling matches the state of residence at the last interview (0/1)						
<i>SSY</i>	-0.015 (0.024)	0.001 (0.023)	0.005 (0.024)	0.001 (0.025)	-0.003 (0.022)	-0.027 (0.019)
Mean dep.			0.779			0.782
Mean age			59.8			59.3
Panel C: State of schooling matches the state of the first employment (0/1)						
<i>SSY</i>	-0.005 (0.031)	-0.022 (0.030)	-0.022 (0.030)	-0.022 (0.031)	-0.022 (0.023)	-0.033 (0.028)
Mean dep.			0.851			0.853
Mean age			20.1			20.2
Panel D: State of schooling matches the state of the last employment (0/1)						
<i>SSY</i>	0.003 (0.029)	-0.006 (0.029)	-0.003 (0.031)	-0.007 (0.032)	-0.007 (0.030)	-0.025 (0.024)
Mean dep.			0.763			0.766
Mean age			56.3			56.1
Obs.			6,131			5,685
Ninth compulsory year	no	yes	yes	yes	yes	yes
Age at school entry	no	no	yes	yes	yes	yes
Enrollment cohort size	no	no	no	yes	yes	yes
Restricted sample	no	no	no	no	yes	yes
BJS estimator	no	no	no	no	no	yes

Note: Each cell is based on a separate linear regression of Equation (1). All regressions include state and birth date fixed effects, and a gender dummy. Standard errors in parentheses are clustered at the state level. *SSY* = short school year. Restricted sample omits individuals born before 1946 and those from Saarland. BJS estimator uses the imputation procedure suggested by Borusyak et al. (2022).  
Source: NEPS-SC6:11.1.0; own calculations.



Table B.3: Quantifying the attenuation bias

	(1)	(2)	(3)	(4)	(5)	(6)
	Full sample				Restricted sample	
Panel A: Treatment based on the state of residence at the first interview						
<i>SSY</i>	0.763	0.728	0.728	0.728	0.726	0.726
	(0.017)	(0.014)	(0.014)	(0.014)	(0.014)	(0.016)
Panel B: Treatment based on the state of residence at the last interview						
<i>SSY</i>	0.764	0.730	0.729	0.729	0.726	0.728
	(0.016)	(0.013)	(0.014)	(0.014)	(0.014)	(0.016)
Panel C: Treatment based on the state of the first employment						
<i>SSY</i>	0.847	0.825	0.825	0.826	0.827	0.832
	(0.030)	(0.033)	(0.032)	(0.031)	(0.030)	(0.015)
Panel D: Treatment based on the state of the last employment						
<i>SSY</i>	0.761	0.728	0.727	0.728	0.725	0.728
	(0.023)	(0.022)	(0.021)	(0.020)	(0.021)	(0.016)
Obs.	6,131				5,685	
Ninth compulsory year	no	yes	yes	yes	yes	yes
Age at school entry	no	no	yes	yes	yes	yes
Enrollment cohort size	no	no	no	yes	yes	yes
Restricted sample	no	no	no	no	yes	yes
BJS estimator	no	no	no	no	no	yes

Note: The dependent variable is exposure to the short school years based on the actual state of school attendance. Each cell is based on a separate linear regression of Equation (1) where *SSY* is constructed using a proxy for the state of schooling. All regressions include state and birth date fixed effects, and a gender dummy. Standard errors in parentheses are clustered at the state level. *SSY* = short school year. Restricted sample omits individuals born before 1946 and those from Saarland. BJS estimator uses the imputation procedure suggested by Borusyak et al. (2022).

Source: NEPS-SC6:11.1.0; own calculations.

## Appendix C: Detailed description of auxiliary datasets

### Pension insurance records (VSKT-SUFs 2004-2018)

The Research Data Centre of the German Federal Pension Insurance (*Deutsche Rentenversicherung*) administers a 1% random sample of persons aged 30-67 who ever contributed to the statutory pension insurance (*Versicherungskontenstichprobe* - VSKT). The initial sample was drawn in 1983 but only since 2002, the data is available for researchers. I begin with the wave 2004, which is the first one including information on federal state. Each following calendar year, the VSKT excludes the oldest birth cohort turning 68 and adds the youngest cohort turning 30 to the original sample. The last available wave is currently 2018, which covers birth cohorts 1950-1987. Each wave provides basic demographic characteristics (e.g., gender, birth date) and retrospective information on pension-relevant spells (e.g. (un)employment, vocational training, military service, parental leave, invalidity) at a monthly level starting from January of the calendar year when a given individual turns 14 years old.

I use the Scientific Use Files (SUFs) 2004-2018, each including a 25% subsample of the entire VSKT for the respective calendar year. The SUFs are newly drawn from the corresponding VSKT every year, which implies that a given individual might randomly enter the SUFs in various years. For example, according to the Research Data Centre, out of all individuals drawn for the SUF 2018, 25% had been also included in 2018 and 10% in 2016. Unfortunately, the Research Data Centre does not provide personal identifiers that would allow me to follow individuals across the SUFs. Thus, to minimize multiple occurrences per person and still obtain a reasonably large estimation sample, I pool the data according to a specific scheme shown in Table C.1. Specifically, for a given birth cohort, I pool three SUFs using every other wave. Thus, my estimation sample might include a particular person up to three times, which is however very unlikely. I verified that several alternative sampling schemes generate very similar results.

Otherwise, following my main sample restrictions, I focus on German citizens from West German states (excl. Berlin). Given that the data do not include any information on the state of school attendance, I additionally omit individuals with pension entitlements obtained in the former East Germany or with entitlements according to the law on foreign pensions to exclude potential immigrants. My main outcome of interest is the total number of pension points gained from employment spells subject to social security<sup>4</sup> but I also investigate the effects on the number of days spent in employment and an individual's age at labor market entry. The latest is derived from the starting date of the first employment or unemployment spell and allows me to

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<sup>4</sup>Self-employment is generally not subject to mandatory contributions to the statutory pension insurance. Nevertheless, some self-employed individuals pay voluntary contributions and are therefore included in the data. Voluntary contributors are generally rare and potentially highly selective. Thus, I omit the points earned from self-employment spells while calculating the main outcome but their inclusion leads to very similar results.

test whether the exposure to short school years actually speeded up the labor force entry, which would be an expected "first stage" effect. Table C.2 displays summary statistics.

Table C.1: Number of individuals in the estimation sample by birth year and data wave

Birth year	Wave of the VSKT-SUF									Total
	2004	2006	2008	2009	2011	2013	2014	2016	2018	
1944	847	839	875	0	0	0	0	0	0	2,561
1945	866	860	837	0	0	0	0	0	0	2,563
1946	875	856	847	0	0	0	0	0	0	2,578
1947	826	852	839	0	0	0	0	0	0	2,517
1948	849	836	837	0	0	0	0	0	0	2,522
1949	823	797	790	0	0	0	0	0	0	2,410
1950	0	0	0	802	766	787	0	0	0	2,355
1951	0	0	0	853	827	848	0	0	0	2,528
1952	0	0	0	839	835	807	0	0	0	2,481
1953	0	0	0	845	811	801	0	0	0	2,457
1954	0	0	0	843	823	793	0	0	0	2,459
1955	0	0	0	857	865	867	0	0	0	2,589
1956	0	0	0	884	862	839	0	0	0	2,585
1957	0	0	0	0	0	0	872	869	864	2,605
1958	0	0	0	0	0	0	899	861	841	2,601
1959	0	0	0	0	0	0	926	892	915	2,733
1960	0	0	0	0	0	0	951	929	956	2,836
1961	0	0	0	0	0	0	1,038	1,019	1,010	3,067
1962	0	0	0	0	0	0	1,051	1,077	1,081	3,209
1963	0	0	0	0	0	0	1,117	1,102	1,095	3,314
Total	5,086	5,040	5,025	5,923	5,789	5,742	6,854	6,749	6,762	52,970

Notes: Sample restricted to (West-)German citizens born 1944-1963.

Source: VSKT-SUF 2004-2018; own calculations.

Table C.2: Sample means - Pension insurance records

Variable	Person-level data	Person-year-level data (pooled)
<b>Outcomes</b>		
Age at labor market entry	18.23 (5.52)	
Lifetime pension-relevant points	22.16 (18.42)	
Lifetime employment (in days)	8080.16 (4896.67)	
Annual pension-relevant points		0.50 (0.59)
Annual employment (in days)		181.28 (174.18)
<b>Basic characteristics</b>		
Year of birth	1,953.91 (5.91)	1,953.63 (5.90)
Month of birth	6.38 (3.44)	6.38 (3.44)
Female	0.52	0.52
Age at sample drawing	57.57 (2.95)	
Age		35.88 (13.03)
Schleswig-Holstein	0.04	0.04
Hamburg	0.02	0.02
Lower Saxony	0.12	0.12
Bremen	0.01	0.01
North Rhine-Westphalia	0.30	0.30
Hesse	0.09	0.09
Rhineland-Palatinate	0.06	0.06
Baden-Wuerttemberg	0.14	0.14
Bavaria	0.18	0.18
Saarland	0.02	0.02
<b>Policy variables</b>		
Exposure to short school years (in years)	0.19 (0.29)	0.19 (0.29)
Exposure to short school years (0/1)	0.31	0.31
Nine years of compulsory schooling (0/1)	0.66	0.64
Statutory age at school entry (in years)	6.50 (0.33)	6.49 (0.33)
Size of enrollment cohort (in months)	11.67 (1.40)	11.67 (1.40)
Observations	52,970	2,360,981
Individuals	52,970	52,970

Notes: Sample restricted to (West-)German citizens born 1944-1963. Standard deviations in parentheses.

Source: VSKT-SUF 2004-2018; own calculations.

## **The German Micro Census (2008, 2012, 2016)**

The German Micro Census is a 1% representative sample of households living in Germany. Consequently, the data include civil servants and the self-employed individuals, who are not subject to the mandatory social security contributions. The main aim of the annual surveys is an ongoing monitoring of the socio-demographic structure of the population and the labor market. The data are provided by the Research Data Centers of the Statistical Offices of the Federation and the Federal States. The Micro Census counts to Germany's official statistics and the participation in the survey is mandated by law so that nonparticipation is not an issue. The study is designed as a rotating panel with a quarter of the sample being replaced each year. Unfortunately, the data released for research purposes do not include personal identifiers, which would allow following individuals over time. Thus, to avoid multiple occurrences, I use every fourth survey year starting from the most recent wave, i.e., 2016, 2012, and 2008, which yields a pooled cross-sectional sample. I cannot include earlier waves (2004, 2000 etc.) because they do not provide information on individuals' month of birth.

Each year, the data include more than 120,000 German citizens from the relevant birth cohorts (1944-1963) who live in the West German states (excl. Berlin). Similar to social security records, the Micro Census does not include any information on the state of school attendance. Thus, I use the current state of residence as a proxy. I further restrict my estimation sample by omitting individuals who were born abroad and those who obtained educational credentials specific to the former East Germany. I also drop a small number of observations with missing information on educational attainment (less than 1%).

The available income measure refers to a respondent's monthly net income, which comprises any income sources including labor, pensions, and public transfers. This is not necessarily a disadvantage given that in the included survey years, I observe the relevant birth cohorts relatively late in life (on average at age 57) and some of them already draw retirement benefits. The income variable is originally reported in 24 brackets and I assign each individual the value corresponding to the midpoint of the respective bracket converted into 2015 prices. To assess whether the short school years lead to a different sorting into jobs being subject to social security contributions, I consider indicators for being a self-employed individual or public servant as further outcomes. These variables refer to the current employment status for working individuals and to the last occupation for those currently not working.

The Micro Census also includes information on several educational outcomes. First, using information on the highest completed school degree, I consider three mutually exclusive indicators for the basic, middle, and high school degree. Second, I compute a proxy for completed years of schooling by assigning each school degree the typical number of years needed to obtain a particular school leaving certificate (i.e., 8 or 9 years if basic degree depending on compulsory

schooling regime, 10 years if middle degree, and 12 years if high school diploma). Similar to social security records, I also consider indicators for having a college degree (incl. universities) and any vocational degree as additional outcomes. The final sample comprises approximately 370,000 individuals. Unfortunately, the information on net income is missing for 5.1% of the sample because this question is exempt from the law mandating the survey participation. Nevertheless, these nonresponses do not seem to be significantly correlated with exposure to the short school years so that endogenous sample selection should not be a relevant issue.<sup>5</sup> Table C.3 below describes the full sample.

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<sup>5</sup>Using a similar model specification as in Equation (1), I regressed an dummy for missing income on the exposure to the short school years. The estimate on *SSY* was -0.005 with a standard error of 0.003.

Table C.3: Sample means - Micro Census

Variable	Mean (Std. Dev.)
Outcomes	
Net income (in 2015 EUR)	1826.601 (1751.549)
Highest school degree: basic (0/1)	0.502
Highest school degree: middle (0/1)	0.244
Highest school degree: high school (0/1)	0.254
Years of schooling	10.073 (1.829)
College/university degree (0/1)	0.177
Vocational degree (0/1)	0.682
Any postsecondary degree (0/1)	0.86
Self-employed (0/1)	0.125
Public servant (0/1)	0.078
Basic characteristics	
Year of birth	1954.449 (5.674)
Month of birth	6.401 (3.428)
Female	0.506
Age	57.097 (6.511)
Schleswig-Holstein	0.049
Hamburg	0.021
Lower Saxony	0.128
Bremen	0.009
North Rhine-Westphalia	0.262
Hesse	0.090
Rhineland-Palatinate	0.068
Baden-Wuerttemberg	0.150
Bavaria	0.204
Saarland	0.018
Policy variables	
Exposure to short school years (in years)	0.194 (0.294)
Exposure to short school years (0/1)	0.313
Nine years of compulsory schooling (0/1)	0.694
Statutory age at school entry (in years)	6.477 (0.327)
Size of enrollment cohort (in months)	11.691 (1.360)
Observations	370,223

Notes: Sample restricted to (West-)German citizens born 1944-1963. Standard deviations in parentheses.  
Source: Micro Census 2008, 2012, 2016; own calculations.

## **The German Socio-Economic Panel (SOEP 1984-2019)**

Conducted annually since 1984, the Socio-Economic Panel (SOEP) is the longest-running representative longitudinal survey of private households in Germany (Goebel et al., 2019). The data is provided by the Research Data Center of the Socio-Economic Panel (FDZ SOEP) at the German Institute for Economic Research (DIW Berlin). In addition to a relatively stable set of core socio-demographic characteristics collected annually, each year, the questionnaire includes additional modules asking in-depth questions on specific topics. Of my main interest are several measures of cognitive ability and personality traits (for details, see, e.g., Heineck and Anger, 2010), which are not available in social security records.

Specifically, survey years 2006, 2012, and 2016 provide scores from two cognitive measures assessed on a subsample of approximately one-third of all respondents (for details, see, e.g., Anger and Heineck, 2008). First, in a symbol correspondence test, they were asked to match as many numbers and symbols as possible within 90 seconds according to a given correspondence list. Second, in a word fluency test, they were supposed to name as many different animals as possible within 90 seconds. While the first test measures the speed of cognition and performance in solving tasks related to new material, the word fluency test reflects more the pragmatics of cognition and working memory. To measure personality traits, I focus mainly on the Big Five Inventory comprising openness to experience, conscientiousness, extroversion, agreeableness, and neuroticism collected in 2005, 2009, 2012, 2013, 2017, and 2019 (for details, see, e.g., Heineck and Anger, 2010). For completeness, I also consider the locus of control, reciprocity, self-esteem, risk aversion, and trust, which are available irregularly in various waves.

Similar to my main analysis on labor market outcomes, I focus on German citizens born between 1944 and 1963. I exclude individuals who lived in East German states in 1989 because they potentially attended school in the former GDR. Unfortunately, for the relevant birth cohorts, there is no direct information on the state of schooling in the SOEP. Thus, I construct a proxy by using the available information on the state of birth (30% of the sample) and the state of residence in the childhood (21%). For the rest (49%), I use the first state of residence ever observed for a given individual in the SOEP. My results are robust to various alternative approaches to approximate the state of schooling. This is not surprising given that there is a substantial match between the different regional variables.<sup>6</sup> Given that the outcomes of interest were collected only in selected survey years, the size of my estimation sample varies depending on the outcome. To avoid repeated observations per person, I use the first value of an outcome ever observed for a given individual in the panel. The results change little if I alternatively

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<sup>6</sup>For example, conditional on available information on the state of birth, 77% of respondents still live in the same state at the time of their first interview. There is a match of 92% between the state of birth and childhood in a subsample with available information on both.



use the last observation or pool the data likely because cognitive skills and personality traits remain relative stable late in life. Table C.4 reports descriptive statistics. Before running the regressions, I standardize the outcomes to ease the interpretation.

Table C.4: Sample means - SOEP

Variable	Sample depending on the outcome		
	Symbol correspond. test	Word fluency test	Big Five personality traits
<b>Outcomes</b>			
Symbol correspondence score 30s	8.32 (3.73)		
Symbol correspondence score 60s	17.97 (6.30)		
Symbol correspondence score 90s	27.32 (8.36)		
Word fluency score 30s		12.77 (5.97)	
Word fluency score 60s		20.46 (8.66)	
Word fluency score 90s		26.00 (11.29)	
Openness to experience			14.04 (3.60)
Conscientiousness			17.85 (2.70)
Extroversion			14.61 (3.33)
Agreeableness			16.25 (2.96)
Neuroticism			11.26 (3.81)
<b>Basic characteristics</b>			
Year of birth	1,954.27 (5.68)	1,954.36 (5.71)	1,954.90 (5.64)
Month of birth	6.41 (3.43)	6.40 (3.45)	6.40 (3.45)
Female	0.53	0.54	0.50
Age	55.30 (6.89)	50.96 (5.72)	54.19 (7.32)
Schleswig-Holstein	0.05	0.04	0.05
Hamburg	0.03	0.03	0.02
Lower Saxony	0.14	0.17	0.13
Bremen	0.01	0.01	0.01
North Rhine-Westphalia	0.26	0.27	0.27
Hesse	0.10	0.12	0.09
Rhineland-Palatinate	0.07	0.08	0.07
Baden-Wuerttemberg	0.14	0.11	0.14
Bavaria	0.19	0.16	0.20
Saarland	0.02	0.01	0.02
<b>Policy variables</b>			
Exposure to short school years (in years)	0.19 (0.29)	0.19 (0.29)	0.20 (0.30)
Exposure to short school years (0/1)	0.30	0.30	0.31
Nine years of compulsory schooling (0/1)	0.69	0.71	0.73
Statutory age at school entry (in years)	6.47 (0.33)	6.46 (0.32)	6.49 (0.32)
Size of enrollment cohort (in months)	11.68 (1.40)	11.66 (1.39)	11.67 (1.36)
Observations	2,930	1,252	8,651

Notes: Sample restricted to (West-)German citizens born 1944-1963. Standard deviations in parentheses.

Source: SOEP 1984-2019 (v36); own calculations.