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Can governments boost voluntary retirement savings via tax incentives and subsidies? A German case study for low-income households

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Can governments boost voluntary retirement savings via tax incentives and subsidies? A German case study for low-income households

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Abstract. Since 2002 the German government has promoted private retirement saving plans by means of special subsidies and tax incentives (Riester scheme). This policy mainly targets low-income households. Using data from the German Socio-economic Panel, we scrutinize the impact of the Riester scheme on private savings. Our empirical strategy consists of treating the introduction of the Riester scheme as a natural experiment. The estimation results cast some doubts on the effectiveness of the Riester scheme in raising private savings and call for enhanced systematic efforts to evaluate that policy.

JEL-Classification: D12, D14, H24, H31, I38

Key words: retirement saving, Riester scheme, tax incentives, subsidy incentives, pensions, treatment analysis

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1 Introduction

In several OECD countries the government promotes private pension schemes by means of tax exemptions and subsidies (see Antolín et al., 2004, and Yoo and de Serres, 2004, for overviews). In Germany this has occurred since 2002 in form of so-called Riester contracts. The justification for introducing those subsidized retirement plans grounds on expected demographic changes leading to a dramatic increase of the ratio of retirees to workers. Fostering private pensions was seen by the German government as a key step in order to provide the current working generation with enough disposable income at time of their retirement without increasing the social security contributions of the next working generation. Simple as it is, the economic rationale for such a policy has been questioned from various perspectives. First, subsidizing retirement plans cannot be Pareto improving since some of the taxes required to finance it are paid by households who do not benefit from those subsidies.¹ Second, like any subsidy, the one associated with Riester contracts distorts relative prices and thus creates a deadweight loss. Third, the government protects the consumers by deciding which retirement plans merit subsidization. Hence, market entry is restricted. This makes it easier for insurance company to collude, with detrimental effects for allocative efficiency. Fourth, the Riester scheme is likely to cause significant additional costs, e.g. for conceptualizing, certifying and advertising Riester products, for controlling whether people are eligible for the subsidy or not, for comparing the relative merits of offered contracts, and for settling disputes between insurers and clients.²

The crucial issue about tax-favored retirement plans is, however, whether they actually boost savings and, if yes, by how much. If aggregate savings are unaffected, such a policy will be virtually neutral with respect to the wealth accumulated by the current working generation at retirement age. In that case, tax-favored retirement plans would have no impact on future national income: the size of the pie which retirees and workers will share would be the same as without that policy. Conversely, if that policy increases aggregate savings, the current working generation will have more wealth at retirement age, its income will be higher, and it will be possible to avoid significant increases in contribution rates.

The extent to which tax incentives and subsidies increase savings is an empirically unresolved issue. For the eligible households, even the theory does not offer a clear prediction because of

¹ As is well known from theory, a transition from a pay-as-you-go to a funded scheme cannot yield a Pareto improvement unless special externalities or other market imperfections are present. See Breyer (2001) and Corneo and Marquardt (2000).

 $^{^{2}}$ Studies on private old-age provision in other countries suggest that these costs are potentially high. For the US, see Diamond (2004).

countervailing income and substitution effects from a savings subsidy.³ Furthermore, subsidizing private pension schemes may alter the saving behavior of non-eligible households. Households without an operating bequest motive may save less simply because the tax required to finance the subsidy reduces their disposable income. Households with an operating bequest motive may save less in order to optimally counteract the intergenerational distributive effect that stems from that policy. Tax exemptions and subsidies also affect the savings of the public sector. If their long-term budgetary implications are negative – which is likely if there are no new private savings – explicit public debt will actually increase. Finally, the firm sector may also adjust its savings in response to the government's promotion of private pension schemes, e.g. because firms choose to alter the retirement plans they offer to their employees.

In the current paper we investigate the effectiveness of the Riester scheme with respect to the savings of private households. At first glance, about 11 million Riester contracts signed until the end of March 2008 (Federal Ministry of Labour and Social Affairs, 2008) suggest that the savings of eligible households were strongly increased by the reform. However, the sheer number of contracts is not sufficient to make that inference: eligible households might have just replaced non-subsidized savings with subsidized ones. Evidence from other countries does suggest that private savings are often diverted by tax-favored schemes.⁴

In our empirical examination we focus on low-income households. This group is particularly interesting for two reasons. First, low-income households enjoy the highest subsidies in relative terms. Second, low-income households' ability to substitute non-favored with subsidized contracts is rather low as compared to richer households, be it because of their lower financial literacy, or because they save less. A mobilization effect of the Riester reform on private savings should thus be most pronounced in the case of low-income households.

We employ data from the German Socio-Economic Panel (SOEP), and interpret the introduction of the Riester scheme as a *natural experiment* affecting the saving propensity of a treatment group (i.e. low-income households) relative to a control group.⁵ Our approach allows for several variations concerning group composition, the set of conditioning variables, and the estimation method. These variations serve as a device for checking the robustness of our results.

³ For a microeconomic analysis of the Riester scheme, see Prinz et al. (2003).

⁴ See Antolín et al. (2004, Annex 2) for an overview of the results. The dominant part of the literature deals with experience from the US.

⁵ See Blundell and Costa Dias (2000) for an overview of the methods.

At face value, our estimations suggest that the mobilization effect of the Riester scheme is at best marginal. However, our results are subject to significant uncertainties concerning the interpretation of the savings variable and the identification of a proper control group. Hence, it is not possible to draw from our exercise clear-cut implications about the effectiveness of the Riester scheme in stimulating private savings. No doubt, given its potentially large economic and financial implications, the Riester reform deserves a careful evaluation, and the current paper should merely be seen as a first step in clarifying some empirical issues at stake.

2 The Riester scheme

The Riester scheme started operating in 2002. Beneficiaries receive allowances (a basic allowance and child allowances), and can lower their income tax liability by means of deductions. The allowance is paid when a minimum saving effort is achieved. The allowance and the personal saving effort must add up to a total saving amount, which is proportional to the individual's income subject to social insurance contributions.⁶

The target groups are middle and low income households, women, families and people with residence in the New German Laender (Federal Ministry of Labour and Social Affairs, 2006a). A remarkable portion of the active population in Germany is eligible, estimates going from 30 to 36 million people.⁷ Basically, all compulsorily insured persons in the German public pension system are eligible for Riester contracts. In addition, public servants, trainees, individuals in the mandatory military or social service, and the recipients of some types of public transfers (e.g., unemployment benefits) may participate. Usually, persons that are not statutorily insured in the mandatory public pension system are not eligible; those persons include marginal employees and students, social welfare recipients, senior citizens receiving a pension, and persons receiving disability benefits.⁸

Besides allowances and tax reliefs, Riester contracts may be advantageous for other reasons. First, Riester contributions, allowances and proceeds are subject to downstream

⁶ The minimum saving amount is defined as a share of the income subject to social insurance contribution of the previous year including the allowances. This share has increased stepwise from one percent (introduction of the Riester scheme) to four percent (from 2008) (so-called "Riester steps"). Also the allowances and the maximal amount of expenditures have denoted a stepwise increase since the Riester scheme was introduced. Börsch-Supan and Wilke (2003) provide a detailed introduction to the German pension system and its recent reforms, including the Riester scheme.

⁷ Compare the statements made by the Federal Government (Federal Ministry of Finance, 2006) and by Bräuninger (2005). According to Stolz and Rieckhoff (2005), the reason for the deviations lies in the difficulty to identify the number of indirectly eligible persons (spouses).

⁸ However, eligibility regulations are very detailed and include a broad range of exemptions. See the publications by the Federal Ministry of Labour and Social Affairs (2006b) for further details.

taxation, so that taxpayers can benefit from tax deferral. Second, after-retirement income is usually lower than pre-retirement income. As the German income tax is progressive, households can benefit from a decline in their personal effective tax rates (Börsch-Supan and Wilke, 2003). Third, there are special beneficial regulations in case of unemployment to protect the saved capital against garnishment.

3 Econometric model and data

We scrutinize the impact of the Riester scheme on households' saving propensities by means of a *treatment analysis*. In order to assess the causal effect of the reform, we compare pre- and post-reform propensities to save for two groups, a treatment group (TG) and a control group (CG).⁹ Since people might have anticipated the Riester reform and correspondingly adjusted their pre-reform savings, we use the year 2000 and not 2001 as the pre-reform point in time. As people might adjust savings with delay, three post-reform years are considered, from 2004 to 2006. The 2000-2004 comparison is our preferred one, as 2005 or 2006 savings are likely to be affected by other factors as well, such as the introduction of so-called Rürup pensions in 2005.¹⁰

We apply two different criteria to distinguish 'treated' and 'non-treated' households. They are summarized in Table 1. In the *main approach*, income - our proxy for the subsidy ratio - serves as the classification criterion. The subsidy ratio is the public subsidy (allowances and tax deductions) divided by the total savings amount for additional old-age provision. It is a relative measure of the gain that the insured can realize thanks to the subsidy. Figure 1 shows subsidy ratios depending on the wage income of a sole earner. Compared to lowincome earners, the subsidy ratio is much lower in the middle-income range. Whereas insured persons with low incomes especially benefit from direct allowances, high-income earners can realize substantial benefits from tax deductions, explaining the U-shaped relationships between earnings and subsidy ratios in Figure 1.

In our econometric analysis, we assign households with an annual net income level of 25,000 Euros or below (reference year: 2002)¹¹ to the treatment group (TG1). The control group (CG1) are households with a net income between 35,000 and 45,000 Euros (reference

⁹ Baumgartner and Steiner (2006) discuss the limitations of such a treatment analysis.

¹⁰ So-called "Rürup pensions" are subsidized private retirement saving contracts especially targeting people that are not mandatorily insured in the German pension scheme, e.g. self-employed. Contributions are tax-deductible, and the accumulated capital is repaid as a monthly annuity (Federal Ministry of Finance, no year).

¹¹ Starting with the reference year 2002, the income level was adjusted to the other points in time according to the average income increase since 1992 by applying a growth rate that is equal to the average annual growth rate of the net income between 1992 and 2002 (2.05%) according to the German Sample Survey of income and expenditure of 2003 (Federal Statistical Office, 2003a).

year: 2002) and notably lower subsidy ratios.¹² We restrict the treatment analysis to a special type of households, namely Riester-eligible married couples with two children living in the household.¹³ For pre- and post-reform years, for each and every household we check whether an adult household member was or is eligible (if the Riester scheme had existed in that period). All information is aggregated at the household level. In sum, the main approach exploits the fact that subsidy ratios differ widely among rather similar households. It quantifies the additional mobilization or incremental effect of higher subsidy ratios in the treated group.

A drawback of our main approach is the relatively low number of observations. Hence, we also pursue an *audit approach* where eligibility for a Riester contract serves as the classification criterion. Eligible households with a net income below average¹⁴ and at most two adults form the treatment group in the audit approach (TG2).¹⁵ The control group consists of non-eligible households, again with an income below average and two adults at most. Only households with up to two adults are considered because saving behavior of household units with several adults (e.g., three generation households) might be quite different.

Table 1 approximately here

Compared to the main approach, the advantages of the audit approach are twofold: regression estimates are less likely to be affected by income heterogeneity and the number of observations is substantially higher. On the other hand, average age in the treated and nontreated group is rather different, as many non-eligible households are pensioners. This age

¹² The subsidy ratios displayed in Figure 1 refers to households with a sole earner and no further income. Due to the complexity of information that is required to calculate individual subsidy ratios, we take the assumption that households with a lower net income enjoy (ceteris paribus) higher subsidy ratios in the lower and middle income range as drafted in Figure 1 for the wage income.

¹³ We assume that students do not renounce their right to be exempt from paying social security contributions, so that they are not eligible for the Riester scheme if they earn less than 400 Euros. For some observations, we cannot check for a potential eligibility for the Riester scheme, especially for marginal employed and self-employed without employees. A further problem results from the recipients of public payments for the founders of new businesses since the GSOEP does not contain information on whether such a subsidy was received. Also, the status of non-commercial care persons cannot be observed properly. We exclude households for which we cannot identify the eligibility for the Riester scheme.

¹⁴ The average net income is again derived from the German Sample Survey of income and expenditure of 2003.

¹⁵ Alternatively, we could have formed several treatment groups subject to the share of household members eligible for the Riester scheme. Under the assumption that only households with at most two adults make a joint decision on savings that is observed in the GSOEP household questionnaire, this would lead to two treatment groups with a share of 50 percent and, respectively, 100 percent of eligible household members. However, a comparison of the composition of these treatment groups shows fluctuations for the 50-percent-group so that we only include households in which all adult members are eligible for the Riester scheme in order to assure that the single group compositions can be compared over time. If a mobilization effect on the propensity to save can be observed, it is likely to be strongest among households with a high share of members eligible for the Riester scheme. Therefore, our findings are also valid with some reservations for households in which some members are not eligible for the Riester scheme.

difference complicates the interpretation of our empirical results in two respects. First, the age gradient of the saving propensity is large and non-monotonic so that sample aging between 2000 and 2004/5/6 might have rather different effects on the saving behavior in the two groups. Second, the introduction of the Riester scheme was accompanied by cuts of public pension entitlements, and these cuts will widen in future decades. As a consequence, incentives to provide for one's own age privately are likely to be different for treated and non-treated households. Hence, if the saving activity of TG2 households rises faster relative to CG2 households, the difference is likely to be driven by both, eligibility/non-eligibility to Riester subsidies *and* different expected pension cuts. We therefore tend to believe that the main approach is more appropriate for assessing the mobilization effect of the Riester scheme.





Income subject to contributions in thousands of Euros p.a. Light grey: single, no children. Dark grey: single, one child. Black: married, sole earner, two children. Public subsidy ratio of the total savings amount for add

Public subsidy ratio of the total savings amount for additional old-age provision (illustration from Deutsche Bundesbank, 2002, 29, modified).

In the regression analysis that follows, two variables serve as dependent variables and measures of households' propensities to save: a dummy variable that indicates whether a household saves or not (SOEP variable "monthly savings"), and the saving ratio (SOEP variable "monthly amount of savings" divided by "household net income").¹⁶ Among the

¹⁶ The exact wording in the SOEP questionnaire reads as follows: "Do you usually have an amount of money left over at the end of the month that you can save for larger purchases, emergency expenses or to acquire wealth? If yes, how much?" (see SOEP online documentation: http://www.diw.de/english/questionnaires/33919.html). This variable has recently been used in econometric investigations as a measure of savings e. g. by Fuchs-Schündeln (2008).

control variables we include the following ones: ownership of special assets such as building loan contract, life insurance, fixed-interest securities, securities (e.g. shares, funds, bond issues, warrants) or business and real estate property. Other control variables include the repaying of mortgage or building loans, credit loans and interest.

4 Empirical results

4.1 Impact on the probability to save

We use a binary logit model to explain households' probabilities to save. In period t, each household, i, has a latent probability to save, SP^* , but only its saving decision (yes/no), SP, can be observed directly. Our regression model is

(4.1)
$$SP_{it}^* = \alpha(R_{it} \cdot N_{it}) + \beta R_{it} + \gamma N_{it} + \delta X_{it} + \varepsilon_{it}$$

(4.2) $\Pr[SP_{it} = 1] = \Pr[SP_{it}^* > 0],$

where

- *R* is a dummy variable. It takes a value of one if a household belongs to the treatment group and zero otherwise.
- *N* is a dummy variable. It takes a value of one if the observation refers to a post-reform period, otherwise it is zero.
- *X* is a vector of control variables, and
- ε is the error term.

Tables 2a and 2b display the logit estimates pertaining to the main approach. For all three inter-temporal comparisons (2000 vs. 2004, 2000 vs. 2005, and 2000 vs. 2006), estimates of three model specifications are provided. Specifications differ with respect to the set of control variables. Column A contains the estimates pertaining to a regression specification without any control variable, whereas column B reports estimates of a specification where socio-demographic household characteristics are included.¹⁷ Finally, column C reports estimates for a specification encompassing the full set of conditioning variables.

The additional mobilization effect of the Riester reform on private savings for the treatment group is revealed by the coefficient α referring to the interaction term, $R \cdot N$. The interaction term takes the value 1 in case of post-reform observations referring to treated households, otherwise it is zero. Hence, $\alpha > 0$ and significant would be evidence in favor of

¹⁷ In the main approach, only married couples with two children are considered. For this reason, we do not control for the numbers of adults and children.

effectiveness of the reform in creating new savings. Instead, irrespective of the regression specification and the chosen observation, the interaction term is statistically insignificant. This finding suggests that high subsidy ratios in the treatment group did not have an additional effect on these households' probabilities to save.

Several control variables have a robust influence on the saving probability. The saving probability is increasing in income (at a decreasing rate in 2000/2005). A higher probability to save is also associated with ownership of various types of assets, or of real estate $(D_{BOOKS}, D_{SEC}, D_{ESTATE} > 0)$. In contrast, unemployment and repayments of real-estate credit have a robust and negative influence on the probability to save $(D_{UN}, D_{REPAY1} < 0)$. The same holds if the household head is female $(D_{FEM} < 0)$. Other control variables have no robust effect on the probability to save.

Table 3a and Table 3b display the logit estimates in case of the audit approach. Since in the audit approach household composition can differ, the number of children and the number of adults are included as additional control variables. Furthermore, in order to control for heterogeneity of age structures in TG2 and CG2, a fourth degree polynomial for the age variable is included.¹⁸

The main results from the audit approach are close to those from the main approach. The interaction term is statistically insignificant in all nine regressions, suggesting that the Riester scheme had no stimulating effect on the probability to save. The results of the main approach concerning the socio-economic variables are also confirmed in all periods, for the gender effect only for the periods 2000 vs. 2004 and 2000 vs. 2005. In addition, residence in the New German Laender ($D_{NL} > 0$) now has a robust and positive effect on the saving probability, whereas (in case of 2000 vs. 2004, and 2000 vs. 2005) households with a head being a white-collar worker save more frequently ($D_{WC} > 0$). Foreign workers, unemployed and self-employed individuals save less frequently (D_{FO} , D_{UN} , $D_{SE} < 0$),¹⁹ whereas holding different types of assets, or owning real-estate, is usually associated with a higher saving probability (D_{BOOKS} , D_{LOAN} , D_{LIVE} , D_{SEC} , $D_{ESTATE} > 0$). In addition, the saving probability is increasing in household size (N_{CHILD} , $N_{ADULTS} < 0$). Finally, households save less frequently if

¹⁸ To keep the presentation simple, we abstain from reporting the regression coefficients for $(age)^3$ and $(age)^4$ in the tables. The regression coefficient for $(age)^3$ is significantly positive, significantly negative for $(age)^4$.

¹⁹ The fact that self-employed save significantly more rarely may surprise at first. However, this group also includes freelancers who are covered by the statutory social insurance institutions and therefore do not have to rely more strongly on private old-age provision than other compulsorily insured individuals. The so-called "Scheinselbstständige" (self-employed who are effectively dependent on only one client) with a low income also form part of this group.

they have to repay housing loans or credits $(D_{REPAY1}, D_{REPAY2} < 0)$.²⁰ To check for robustness, all logit regressions were re-run using a probit model. Again, the interaction term is always statistically insignificant.

Tables 2a, 2b, 3a and 3b approximately here

4.2 Impact on the saving ratio

As saving ratios are restricted to the 0-1-interval and are not normally distributed, we use a tobit model for quantifying the mobilization effect of the Riester reform on households' saving ratios. Except for the left-hand variable, the tobit model specification is structurally equivalent to the logit model in the previous section, and is given by

(4.3)
$$sp_{it}^{*} = \alpha(R_{it} \cdot N_{it}) + \beta R_{it} + \gamma N_{it} + \delta X_{it} + \varepsilon_{it},$$
$$\varepsilon_{it} | (R_{it} \cdot N_{it}), R_{it}, N_{it}, X_{it} \sim N(0, \sigma^{2})$$

(4.4)
$$sp_{it} = \max(0, sp_{it}^*)$$

where sp^* denotes the latent saving ratio, and sp the reported saving ratio.

We will first comment on the main approach (see Tables 4a and 4b). Consistently with the results presented in the previous Section, the interaction terms are always statistically insignificant. In combination with the logit results, this suggests that the Riester reform has neither a mobilizing effect on the saving probability nor on the saving ratio. The picture is less distinct for the audit approach (Table 5a and Table 5b). Here, the interaction term is small but significantly positive for some regression specifications (C 2000/2004, B and C in 2000/2006, and weakly significant in 2000/2005).²¹ If our control variables are able to capture the effects of the different age structure, these findings suggest that savings increased as a consequence of the pension policy measures introduced during the period 2000 to 2006. Then, the significance of the interaction term might reflect an impact of future pension cuts on households' saving decisions, rather than an impact of the Riester scheme. The effects of the control variables on the saving ratio are widely consistent with those from the logit estimation. We refrain from commenting on the respective coefficients here.

²⁰ Estimates pertaining to the further control variables (i.e., income, unemployment, household size, number of children, existence of different forms of saving in the household, obligations from credits and housing loans) are consistent with other empirical investigations. See e.g. Bedau (1999), Börsch-Supan et al. (2000), Börsch-Supan et al. (2006), Federal Statistical Office (2003b), Freyland (2005).

²¹ Again, we account for the different age structure of the two groups by using a fourth degree polynomial for 'age'.

Tables 4a, 4b, 5a and 5b approximately here

4.3 Treatment and control group composition

A requirement for the validity of treatment analysis is that the socioeconomic characteristics of the treatment and the control group are inter-temporally stable, or that compositions change similarly. Tables A1 and A2 in the Appendix give summary statistics concerning the socio-economic characteristics of the treated and the control group for the years 2000 and 2004 to 2006. Overall, group compositions do not show remarkable structural changes. However, all groups age slightly over the observation period.

In case of the main approach, socioeconomic characteristics of treated and non-treated households are rather similar and stable over time. Most pronounced are the differences pertaining to the income variable, which in turn depend on the employment status of the household head. In TG1, the share of unemployed household heads is notably higher than in CG1. Moreover, the share of households with residence in the New German Laender in CG1 is considerably lower in 2005. To avoid potential biases driven by those differences, we re-ran all regressions pertaining to the main approach, excluding all unemployed and also households from the New German Laender. Again, there is no evidence in favor of a mobilization effect of the Riester reform: The interaction term is insignificant in all but one of the 18 additional specifications, weakly significant in the main approach (B, 2000/ 2005, see Tables A3a, A3b, A4a, and A4b in the Appendix).

In the audit approach, average household size decreases whereas the fraction of pensioner households rises over time. This is true for both the group of treated and non-treated households. Yet, there is the following concern. In TG2, the share of unemployed household heads is rather volatile over time, whereas for CG2 it is always zero.²² As unemployed people usually save less, we cannot rule out that our regression results are downward biased. For this reason, we re-ran all audit regressions excluding all observations where the household head is unemployed;²³ Tables A5a, A5b, A6a, and A6b in the Appendix summarize the results of that exercise. Logit estimates contain weak evidence in favor of a slight mobilization effect in 2006. Interaction terms in the tobit regressions are significant in all specifications for the 2000/2006 comparison, in specification C for 2000/2004, and they are weakly significant in specifications B and C for 2000/2005.

²² Apart from macroeconomic reasons, a new classification guideline to distinguish among unemployed and nonunemployed may cause this volatility (see Federal Employment Agency, 2005, for details).

²³Again, we account for the different age structure in the two groups by using a fourth degree polynomial for the age.

5 Limitations of the current analysis

All in all, our analysis casts some doubts about the effectiveness of the Riester scheme in fostering private savings. However, we refrain from drawing clear-cut conclusions and recommend much caution in interpreting the econometric results presented above. While some caveats concerning our empirical strategy have already been mentioned, there are two that still need being discussed.

The first qualification concerns our savings measure. It is derived from the answers given by SOEP-respondents to the survey question that we have reproduced in Footnote 16 of the current paper. That question asks about a person's money which can be saved, in particular, in order to acquire wealth. Apparently, someone who has signed a Riester contract should consider the saving amount required by his or her Riester contract as money that is voluntarily saved to acquire wealth. If this was the way in which that survey question is interpreted by all persons with a Riester contract, finding no effect of the Riester scheme on the propensity to save would strongly suggest that some savers simply shifted their savings from unsubsidized assets to subsidized ones. However, drawing such an inference may be immature because some respondents with a Riester contract may not consider the corresponding saving effort when answering that survey question. Those respondents might have "chosen" to forget the voluntary nature of the Riester scheme so as to avoid the temptation to withdraw money from the accumulated savings.

Whatever its rationale, it appears that some respondents with a Riester contract actually do not count its saving requirement as savings according to the SOEP survey question. This can be verified for the year 2006 since in that year – but not in 2004 and 2005 - the SOEP asked whether the respondent has a Riester contract. As a matter of fact, many respondents that claimed to have a Riester contract declared zero savings.²⁴

At this stage we cannot assess the extent to which this way of interpreting the SOEP question about savings invalidates the inference of ineffectiveness of the Riester scheme. To be sure, if every respondent in each year fully neglected his or her Riester saving effort, the interpretation of our econometric results would be a completely different one: each Euro contribution to a Riester plan would be interpreted as one Euro of new savings. However, it

²⁴ This finding is not unique for Riester contracts but holds also for other regular forms of savings such as building loan contracts. Therefore, the fact that some respondents with regular savings claim not to save at all seems to be a systematic problem of the GSOEP savings variables. The number of observations that are contradictory with respect to savings is not negligible.

seems hazardous to extrapolate from 2006 what might have occurred in the years before, e.g. because the saliency of the Riester scheme is likely to have declined over time.

The second qualification concerns the definition of the control groups that allowed us to treat the Riester scheme as a natural experiment. If the Riester scheme had no or a negligible effect on the saving propensity of the control groups, evidence in support of a positive saving differential for the treatment group would suggest that the scheme was effective in creating savings. However, the Riester scheme might have caused a negative effect on the saving ratio of the control groups, in which case a positive saving differential for the treatment group does not imply effectiveness with respect to aggregate private savings.

This issue is particularly relevant for our audit approach. In that case, the control group is mainly formed by old people. Their saving behavior is likely to be affected by the altruistic motive to leave a bequest to their children. Most of those children will however be eligible for the Riester subsidy and will be expected to benefit from it. This makes bequests less valuable from the viewpoint of the donors. Hence, the introduction of the Riester scheme may have had a negative effect on the saving propensity of the control group in the audit approach.

In the main approach, the control group is formed by households with a low subsidy rate. If the Riester scheme is not self-financing – a rather realistic conjecture – households in that control group, together with the non-eligible households, are likely to be the fiscal losers of the Riester scheme: their tax burden increases. In that case, the introduction of the Riester scheme actually lowered the disposable income of the households in the control group, probably inducing them to save less.²⁵

6 Conclusion

A pivotal criterion for judging the success of the Riester reform in Germany is whether it mobilizes private retirement savings, especially among low-income households. This paper has offered an empirical analysis based on data from the German SOEP that begins to shed light on that question. Our results seem to suggest that, at best, the mobilization effect upon private savings has been small. However, serious doubts about how to interpret our empirical findings remain because, first, the saving measure in the SOEP questionnaire might possibly be ill-suited for our purposes and, second, the assumptions underlying the treatment of the Riester scheme as a natural experiment might be untenable. While the first problem would

²⁵ As a matter of fact, whenever the estimated coefficient on the post-reform dummy was statistically significant, it carried a negative sign.

lead us to underestimate the effectiveness of the Riester scheme, the second one would lead us to overestimate it. Given such uncertainties and the potentially far-reaching consequences of the Riester scheme, further policy evaluations are highly desirable.

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Tables

Main approach									
Treatment group									
Name	Adults	Children	Income*	Eligibility for the Riester scheme **					
TG1	Two	Two	< Euro 25,000	100 percent					
	Control group								
Name	Adults	Children	Income*	Eligibility for the Riester scheme **					
CG1	Two	Two	Euro 35,000-45,000	100 percent					
Audit approach									
			Treatment group						
Name	Adults	Children	Income *	Eligibility for the Riester scheme **					
TG2	Two or less	All	Below average	100 percent					
			Control group						
Name	Adults	Children	Income *	Eligibility for the Riester scheme **					
CG2	Two or less	All	Below average	0 percent					
* Refere **Poten	* Reference year: 2002. **Potential eligibility for the Riester scheme of the adult household members.								

Table 1. Treatment and control group definition

Table 2a. Probability to save – logit estimation, main approach

		2000/2004			2000/2005		
		А	В	С	А	В	С
Constant	<i>C i</i>	1.593***	-9.860***	-9.472***	1.593***	-12.617***	-12.748***
	Const	0.219	3.033	3.274	0.219	3.266	3.609
Observation point after the	D_{pp}	-0.137	-0.530	-0.534	-0.046	-0.207	-0.305
reform (dummy)	FK	0.315	0.376	0.399	0.330	0.392	0.418
Belonging to treatment group 1	D_{T1}	-1.807	1.678	1.559	-1.807	1.212	1.121
(dummy)		0.251	0.702	0.740	0.251	0.69/	0.729
Interaction term	$D_{PR} \cdot D_{T1}$	0.108	0.210 0.437	0.199	-0.142	-0.308	-0.429
Household income in thousand	4.000	0.575	2.779**	2.571***	0.505	$\frac{0.494}{4.468^{***}}$	4.242***
Euro	y/1000		1.140	1.219		1.194	1.271
Household income in thousand	[/1000]2		-0.161	-0.138		-0.563**	-0.542**
Euro, squared	[y/1000]		0.252	0.266		0.257	0.270
Head of the household is	D		-1.379***	-1.154***		-0.992***	-0.840**
unemployed (dummy)	DUN		0.392	0.411		0.365	0.396
Head of the household is self-	D_{sr}		-0.443	-0.179		-0.093	0.081
employed (dummy)	52		0.370	0.416		0.413	0.466
Head of the household is public	D_{PS}		0.765	0.513		1.082	1.025
Servant (dummy)			0.330	0.574		1.220	0.011
nead of the nousenota is	D_{PE}		-0.302	-0.077		-1.229	-0.755
Head of the household is white-			0.165	-0.002		0.380	0.265
collar (dummy)	$D_{\scriptscriptstyle W\!C}$		0.250	0.270		0.247	0.268
Head of the household is	P		-2.560**	-2.496**		-0.736	-0.655
student (dummy)	D_{ST}		1.290	1.271		1.031	1.002
Head of the household with	D		-0.104	-0.170		0.120	0.128
other employment type	D _{OE}		0.353	0.383		0.353	0.387
Head of the household is	D_{ro}		-0.556^{**}	-0.369		-0.583**	-0.267
foreigner (dummy)	- FO		0.258	0.285		0.259	0.295
Head of the household has	D_{UEO}		0.290	0.212		-0.218	-0.205
univ. entrance qualific.			0.305	0.320		0.298	0.316
Head of household has	$D_{\scriptscriptstyle UD}$		-0.058	0.096		0.287	0.380
Head of household is female			$\frac{0.313}{0.573^{**}}$	0.552		0.310	0.337
(dummy)	D_{FEM}		-0.373	-0.008		-0.038	-0.830
Age of the head of the			0.233	0.213		0.337**	0.314**
household	Age		0.131	0.143		0.142	0.158
Age of the head of the	[A]2		-0.003**	-0.003*		-0.005***	-0.005**
household, squared	[Age]		0.002	0.002		0.002	0.002
Household from New Laender	D.,,		0.143	0.047		0.117	-0.076
(dummy)	- NL		0.246	0.260		0.253	0.272
Household has a savings book	D _{BOOKS}			0.947			1.379
(dummy)				0.257			0.271
Household has a building loan	D_{LOAN}			0.192			0.316
Household has a life insurance				0.212			0.210
(dummy)	D_{LIVE}			0.043			-0.034
Household owns securities				0.915***			0.865***
(dummy)	D_{SEC}			0 234			0.232
Household owns business				0.254			0.252
nroperty/shares (dummy)	D_{BPS}			-0.855			-0.337
Household has to repay				-1.355***			-1.416***
building loans/mortgages	D_{REPAY1}			0.379			0.376
Household has to repay credit	D			-0.414**			-0.130
loans (dummy)	D_{REPAY2}			0.201			0.211
Household owns real-estate	D			1.175***			1.273***
(dummy)	ESTATE			0.371			0.370
Number of obs	servations	713	713	713	717	717	717
Log L	ikelihood.	-430.15	-375.85	-340.29	-430.41	-373.95	-331.45
	Pseudo R^2	0.11	0.22	0.29	0.12	0.24	0.32
<i>Remarks.</i> Logit estimation. Ende	ogeneous v	ariable: Savi	ng decision (dummy : 1=y	es ; 0=no).	/ / Signific	ance on the
1/5/10-%-level.							

Table 2b.	Probability to	save – logit	estimation,	main	approach
					TT T

			2000/2006	
		А	В	С
Constant	<i>C</i>	1.585***	-8.331***	-7.119**
	Const	0.220	2.735	2.893
Observation point after the	D_{pp}	-0.386	-0.257	-0.406
reform (dummy)	FK	0.287	0.313	0.336
Belonging to treatment group I	D_{T1}	-1./92***	0.238	-0.036
(aummy)		0.231	0.407	0.490
	$D_{PR} \cdot D_{T1}$	0.055	0.404	0.432
Household income in thousand	11000	0.352	3.015***	2.591**
Euro	y/1000		0.958	1.020
Household income in thousand	$[10, 1000]^2$		-0.375**	-0.314*
Euro, squared	[9/1000]		0.179	0.189
Head of the household is	$D_{_{UN}}$		-1.370***	-1.134***
unemployed (dummy)	011		0.371	0.392
Head of the household is self-	$D_{\scriptscriptstyle SE}$		-0.409	-0.655
<i>employea</i> (aummy)			0.552	0.439
servant (dummy)	D_{PS}		0.552	0.580
Head of the household is			-0.403	-0.118
pensioner (dummy)	D_{PE}		1.107	1.305
Head of the household is white-	D		0.053	-0.046
collar (dummy)	D_{WC}		0.237	0.256
Head of the household is	Derr		-1.453	-1.585
student (dummy)	- 51		1.328	1.287
Head of the household with	D_{OE}		0.092	0.117
other employment type			0.333	0.301
foreigner (dummy)	D_{FO}		-0.320	-0.195
Head of the household has	_		-0.312	-0.370
univ. entrance aualific.	D_{UEQ}		0.307	0.325
Head of household has	D		0.262	0.399
university degree (dummy)	D_{UD}		0.319	0.339
Head of household is female	D		-0.412*	-0.612**
(dummy)	D FEM		0.234	0.252
Age of the head of the	Age		0.239**	0.177
household	-		0.118	0.124
Age of the head of the	$[Age]^2$		-0.003**	-0.003*
Household from New Laender			0.001	0.002
(dummy)	$D_{_{NL}}$		0.240	0.256
Household has a savings book	D		01210	1.201***
(dummy)	D _{BOOKS}			0.246
Household has a building loan	Draw			0.223
contract (dummy)	DLOAN			0.201
Household has a life insurance	D_{LIVE}			0.050
(dummy)				0.232
Household owns securities	D_{SEC}			0.785***
(aummy)				0.219
Household owns business	D_{BPS}			-0.049
property/shares (dummy)				0.434
househola has to repuy	D_{REPAY1}			-1.011
Household has to repay credit				-0.135
loans (dummy)	D_{REPAY2}			0.202
Household owns real-estate	D			1.211***
(dummy)	DESTATE			0.358
Number of obs	servations	743	743	743
Log I	ikelihood.	-448.23	-405.46	-363.18
	Pseudo R^2	0.11	0,20	0,28

Table 3a. Probability to save -	logit estimation,	audit approach
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			2000/2004			2000/2005	
		А	В	С	A	В	С
Constant	Const	0.513^{***}	-3.456***	-4.427***	0.513***	-4.479***	-5.318***
	Consi	0.039	1.193	1.252	0.039	1.212	1.273
Observation point after the	$D_{\rm m}$	-0.130**	-0.423***	-0.438***	-0.048	-0.357***	-0.352***
reform (dummy)	- <i>PR</i>	0.056	0.063	0.066	0.057	0.064	0.068
Belonging to treatment	D_{τ_2}	-0.204	0.0005	0.004	-0.204	0.115	0.139
group 2 (dummy)	12	0.049	0.088	0.093	0.049	0.089	0.094
Interaction term	$D_{PR} \cdot D_{T2}$	-0.115	0.033	0.075	-0.117	0.058	0.044
	4000	0.072	0.080	0.085	0.073	0.083	0.087
Household income in	y/1000		3.781	3.609		3.695	3.562
thousand Euro	[// 200]2		0.202	0.213		0.199	0.209
Household income in	[y/1000] ⁻		-0.681	-0.661		-0.642	-0.627
thousana Euro, squarea			0.000	0.004		0.039	0.002
Head of the household is	$D_{_{UN}}$		-0.845	-0.870		-0.838	-0.887
Head of the household is			0.525***	0.095		0.581***	0.090
self employed (dummy)	D_{SE}		-0.525	-0.370		-0.381	-0.303
Head of the household is			0.077	0.013		0.110	0.054
nublic servent (dummy)	D_{PS}		0.077	-0.013		0.152	0.054
Head of the household is			0.043	-0.032		0.192	0.030
nensioner (dummy)	D_{PE}		0.045	0.052		0.099	0.050
Head of the household is			0.236***	0.135**		0.253***	0.133**
white-collar (dummy)	$D_{_{WC}}$		0.062	0.155		0.255	0.068
Head of the household is	_		-0.212	-0.458***		0.128	-0.084
student (dummy)	D_{ST}		0.143	0.149		0.144	0.149
Head of the household with			-0.196**	-0.235**		-0.048	-0.092
other employment type	D_{OE}		0.094	0.102		0.097	0.104
Head of the household is			-0.462***	-0.247***		-0.460****	-0.242***
foreigner (dummy)	D_{FO}		0.076	0.082		0.077	0.083
Head of the household has	n		0.099	-0.019		0.076	-0.042
univ. entrance qualification	D_{UEQ}		0.068	0.071		0.069	0.073
Head of household has	D		0.013	-0.009		0.010	-0.024
university degree (dummy)	D_{UD}		0.068	0.072		0.070	0.074
Head of household is female	D		-0.089**	-0.088*		-0.117***	-0.110***
(dummy)	D_{FEM}		0.045	0.048		0.046	0.048
Age of the head of the	4.00		0.143	0.171		0.236**	0.247^{**}
household	Age		0.101	0.106		0.103	0.108
Age of the head of the	[4 a a]2		-0.007**	-0.007**		-0.010****	-0.010****
household, squared	[Age]		0.003	0.003		0.003	0.003
Household from New	D.,,		0.453***	0.507^{***}		0.464***	0.504^{***}
Laender (dummy)	- NL		0.047	0.050		0.048	0.051
Household has a savings	DROOKS			1.156			1.147***
book (dummy)	BOOKS			0.050			0.050
Household has a building	D_{LOAN}			0.399			0.291
loan contract (dummy)	LOAN			0.050			0.051
Household has a life	D_{LIVE}			0.123			0.077
insurance (dummy)				0.048			0.049
Household owns securifies	D_{SEC}			0.504			0.526
(dummy)	SEC			0.052			0.054
Household owns business	D			-0.237^{*}			-0.078
property/shares (dummy)	D BPS			0.142			0.150
Household has to repay	D			-0.585***			-0.705***
building loans/mortgages	~ REPAYI			0.077			0.079
Household has to repay	D			-0.776***			-0.738***
credit loans (dummy)	P REPAY2			0.053			0.056
Household owns real-estate	D_{ESTATE}			0.251			0.308
(dummy)	ESTATE		***	0.059		***	0.061
Number of children in the	N _{CHILDS}		-0.367***	-0.340***		-0.400***	-0.379
household			0.031	0.034		0.033	0.035
Number of adults in the	N _{ADULTS}		-0.501	-0.569		-0.501	-0.561
household	L	12 502	0.055	0.059	12.262	0.056	0.060
Number of obser	<i>vations</i>	13,593	13,593	13,593	13,268	13,268	13,268
Log Lik	eiinood	-9,228.29	-/,816.90	-7,139.94	-8,978.29	-7,529.41	-0,899.26
Pse Pse	eudo R ²	0.01	0.16	0.23	0.00	0.16	0.23
<i>Remarks</i> . Endogeneous variab	ie: Saving	g decision (d	ummy : 1=ye	es; 0=no). /	/ Significar	the $1/5/$	10-%-level.

			2000/2006	
	1	А	В	С
Constant	Const	0.557***	-3.038**	-3.925***
	consi	0.039	1.220	1.286
Observation point after the	D_{PR}	-0.202***	-0.560***	-0.555***
reform (dummy)		0.055	0.062	0.066
Belonging to treatment	D_{T2}	-0.239***	0.052	0.081
Interaction term	ת ת	-0.056	0.089	0.094
Interaction term	D_{PR} D_{T2}	-0.030	0.130	0.129
Household income in	v/1000	0.070	3 955***	3 759***
thousand Euro	57		0.193	0.204
Household income in	$[y/1000]^2$		-0.707***	-0.673***
thousand Euro, squared			0.056	0.059
Head of the household is	D		-0.972***	-0.991***
unemployed (dummy)	D_{UN}		0.089	0.096
Head of the household is	D_{cr}		-0.569***	-0.466***
self-employed (dummy)	- <u>SE</u>		0.110	0.125
Head of the household is	D_{PS}		0.142	0.037
public servant (dummy)	15		0.152	0.159
Head of the household is	D_{PE}		-0.033	-0.104
pensioner (dummy)			0.096	0.102
Head of the household is	$D_{\scriptscriptstyle WC}$		0.161**	0.049
White-collar (aummy)			0.002	0.000
student (dummy)	D_{ST}		0.153	-0.392***
Head of the household with			-0.159*	-0.166
other employment type	D_{OE}		0.094	0.100
Head of the household is	_		-0.445***	-0.230***
foreigner (dummy)	D_{FO}		0.077	0.083
Head of the household has	ת		0.171**	0.031
univ. entrance qualification	D_{UEQ}		0.068	0.072
Head of household has	D		0.033	-0.016
university degree (dummy)			0.072	0.076
Head of household is female	D_{FFM}		-0.062	-0.063
(dummy)	T EM		0.045	0.047
Age of the head of the	Age		0.102	0.120
A ag of the head of the			-0.006*	-0.006*
household squared	$[Age]^2$		0.003	0.003
Household from New			0.533***	0.584***
Laender (dummy)	D_{NL}		0.047	0.050
Household has a savings	D			1.145***
book (dummy)	DBOOKS			0.049
Household has a building	Draw			0.361***
loan contract (dummy)	LOAN			0.049
Household has a life	D_{LIVE}			0.118**
insurance (dummy)				0.048
Household owns securities	D_{SEC}			0.536***
(aummy)	520			0.052
Household owns business	D_{RPS}			-0.208
property/shares (dummy)	515			0.142
Household has to repay	D_{REPAY1}			-0./88***
building loans/mortgages				0.075
aradit loans (dummy)	D_{REPAY2}			-0.033****
Household owns real-estate				0 341***
(dummy)	D_{ESTATE}			0.058
Number of children in the	N		-0.400***	-0.378***
household	N _{CHILDS}		0.032	0.034
Number of adults in the	N _{ADULTS}		-0.548***	-0.629***
household			0.054	0.058
Number of obser	rvations	14,012	14,012	14,012
Log Lik	elihood	-9,504.59	-7,906.60	-7,230.53

Pseudo R^2

0.01

0.17

0.24

Table 3b. Probability to save – logit estimation, audit approach

Table 4a. Saving ratios- tobit estimation, main approach

			2000/2004			2000/2005	
		А	В	С	А	В	С
Constant	Const	0.098***	-0.526***	-0.415**	0.098^{***}	-0.709***	-0.576***
	Consi	0.010	0.175	0.162	0.010	0.191	0.175
Observation point after	D_{PR}	-0.016	-0.031	-0.031	-0.014	-0.022	-0.029
the reform (dummy)		0.015	0.015	0.014	0.015	0.010	0.014
aroun 1 (dummy)	D_{T1}	-0.100	0.077	0.007	-0.108	0.085	0.074
Interaction term		0.013	0.003	0.003	0.013	-0.023	-0.015
Interaction term	$D_{PR} \cdot D_{T1}$	0.020	0.020	0.018	0.020	0.023	0.019
Household income in	/1000	0.020	0.192***	0.155***	01020	0.321***	0.265***
thousand Euro	y/1000		0.059	0.054		0.064	0.057
Household income in	[w/1000] ²		-0.018	-0.012		-0.042***	-0.033***
thousand Euro. squared	[9/1000]		0.011	0.010		0.012	0.011
Head of the household is	$D_{\mu\nu}$		-0.080****	-0.058***		-0.061****	-0.040**
unemployed (dummy)	UN		0.023	0.021		0.022	0.020
Head of the household is	D_{SE}		-0.033	-0.026		-0.026	-0.027
self-employed (dummy)			0.020	0.019		0.023	0.022
Head of the nousehold is	D_{PS}		-0.014	-0.016		-0.010	-0.015
Head of the household is			0.021	0.019		-0.020	-0.004
nensioner (dummy)	D_{PE}		0.004	0.003		0.027	0.085
Head of the household is			0.003	-0.007		0.011	0.001
white-collar (dummy)	D_{WC}		0.013	0.012		0.013	0.012
Head of the household is	л		-0.152**	-0.139**		-0.092	-0.078
student (dummy)	D_{ST}		0.077	0.069		0.063	0.055
Head of the household	D		0.005	-0.001		0.011	0.009
with other employment	DOE		0.020	0.018		0.020	0.018
Head of the household is	D_{FO}		-0.031**	-0.020		-0.037**	-0.016
foreigner (dummy)	FO		0.015	0.014		0.015	0.014
Head of the household has	D_{UEO}		0.016	0.014		-0.005	-0.004
univ. entrance qualific.	. 2		0.015	0.013		0.015	0.013
Head of household has	D_{UD}		0.005	0.004		0.020	0.019
Head of household is			$\frac{0.013}{0.040^{***}}$	0.014		$\frac{0.013}{0.037^{***}}$	$\frac{0.014}{0.041^{***}}$
female (dummy)	D_{FEM}		0.040	0.012		0.037	0.041
Age of the head of the			0.012	0.002		0.014*	0.009
household	Age		0.008	0.007		0.008	0.008
Age of the head of the	[4] ²		-0.000^{*}	-0.000		-0.000**	-0.000*
household. squared	[Age]		0.000	0.000		0.000	0.000
Household from New	<i>D</i>		0.013	0.013		0.014	0.007
Laender (dummy)	- NL		0.013	0.011		0.014	0.012
Household has a savings	D _{BOOKS}			0.044			0.065
book (dummy)				0.012			0.013
Household has a building	D_{LOAN}			0.011			0.019
Household has a life				0.009			0.010
insurance (dummy)	D_{LIVE}			0.002			-0.000
Household owns				0.044***			0.047***
securities (dummy)	D_{SEC}			0.010			0.009
Household owns business				0.012			0.020
nroperty/shares (dummy)	D_{BPS}			0.012			0.020
Household has to repay				-0.093***			-0.095***
building loans/mortgages	D_{REPAY1}			0.014			0.014
Household has to repay	D			-0.043***			-0.031***
credit loans (dummy)	D_{REPAY2}			0.009			0.009
Household owns real-	D			0.076^{***}			0.083***
estate (dummy)	- ESTATE			0.014			0.014
Number of obse	ervations	713	713	713	717	717	717
Log Li	kelihood	96.16	151.25	217.49	72.50	131.29	206.76
	seudo R ²	-1.32	-2.64	-4.24	-3.31	-6.80	-11.29
<i>Remarks</i> . Endogeneous: Sav	ing ratio.	/ / Signi	ficance on the	e 1/5/10-%-lev	el.		

Table 4b. Saving ratios- tobit estimation. main approach

		2000/2006				
		А	В	С		
Constant		0.097***	-0.492***	-0.345**		
	Const	0.010	0.160	0.142		
Observation point after	D	-0.027*	-0.022	-0.031**		
the reform (dummy)	D_{PR}	0.014	0.015	0.013		
Belonging to treatment	D	-0.107***	0.014	0.000		
group 1 (dummy)	D_{T1}	0.013	0.026	0.023		
Interaction term	מ. מ	0.002	-0.013	-0.003		
	$D_{PR} \cdot D_{T1}$	0.020	0.021	0.019		
Household income in	v/1000		0.206***	0.171***		
thousand Euro	<i>J</i> /1000		0.056	0.051		
Household income in	$[v/1000]^2$		-0.027***	-0.022**		
thousand Euro. squared	[]/]		0.010	0.009		
Head of the household is	$D_{_{UN}}$		-0.090***	-0.057***		
unemployed (dummy)			0.023	0.020		
Head of the household is	D_{SE}		-0.038*	-0.058***		
self-employed (dummy)			0.021	0.020		
Head of the household is	D_{PS}		-0.014	-0.019		
<i>public servant (dummy)</i>			0.021	0.018		
Hedd of the household is	D_{PE}		-0.015	0.001		
Head of the household is			0.038	0.032		
white collar (dummy)	$D_{\scriptscriptstyle WC}$		-0.001	-0.000		
Head of the household is			-0.123	-0.117		
student (dummy)	D_{ST}		0.084	0.071		
Head of the household			0.001	-0.001		
with other employment	D_{OE}		0.020	0.018		
Head of the household is	_		-0.021	-0.013		
foreigner (dummy)	D_{FO}		0.015	0.014		
Head of the household has	D		-0.016	-0.015		
univ. entrance qualific.	D_{UEQ}		0.016	0.014		
Head of household has	מ		0.020	0.018		
university degree	D_{UD}		0.016	0.014		
Head of household is	ת		-0.011	-0.018		
female (dummy)	D _{FEM}		0.014	0.012		
Age of the head of the	Age		0.012*	0.007		
household	8-		0.007	0.006		
Age of the head of the	$[Age]^2$		0.000**	0.000		
household. squared	1.9.1		0.000	0.000		
Household from New	$D_{_{NL}}$		0.014	0.013		
Laender (dummy)			0.013	0.012		
Household has a savings	D_{BOOKS}			0.05/***		
book (dummy)				0.012		
Househola has a building	D_{LOAN}			0.010*		
Household has a life				0.009		
insurance (dummy)	D_{LIVE}			-0.001		
Household owns				0.050***		
securities (dummy)	D_{SEC}			0.050		
				0.009		
Household owns business	D_{BPS}			0.023		
property/snares (aummy)				0.018		
Househola has to repay	D_{REPAY1}			-0.112****		
Household has to renew				0.013		
credit loans (dumm)	D_{REPAY2}			0.052****		
Household owns real-				0.009		
estate (dummy)	D _{ESTATE}			0.003		
Number of obs	ervations	743	743	743		
Ino Li	ikelihood	74.27	114.61	199.76		
P P	$P_{seudo} R^2$	-3.03	-5.22	-9.84		

 Table 5a. Saving ratios- tobit estimation. audit approach

			2000/2004			2000/2005	
		А	В	С	А	В	С
Constant	<i>a</i>	0.063***	-0.093	-0.166**	0.063***	-0.152*	-0.217***
	Const	0.003	0.086	0.082	0.003	0.087	0.082
Observation point after the	D_{PR}	-0.019	-0.039	-0.039	-0.010**	-0.033	-0.033
reform (dummy)		0.005	0.004	0.004	0.005	0.004	0.004
Belonging to treatment	D_{T2}	-0.040	-0.002	-0.001	-0.040	0.001	0.002
Interaction term		-0.002	0.000	0.000	-0.002	0.000	0.000
	$D_{PR} \cdot D_{T2}$	0.002	0.005	0.005	0.006	0.006	0.005
Household income in	/1000		0.306***	0.263***		0.291***	0.253***
thousand Euro	y/1000		0.014	0.014		0.014	0.013
Household income in	$[v/1000]^2$		-0.058***	-0.051***		-0.053***	-0.047***
thousand Euro. squared	[9/1000]		0.004	0.004		0.004	0.004
Head of the household is	$D_{\scriptscriptstyle UN}$		-0.068	-0.063		-0.066	-0.063
unemployed (dummy)			0.007	0.007		0.007	0.007
Head of the household is	$D_{\scriptscriptstyle SE}$		-0.013	-0.008		-0.023	-0.022
Head of the household is			-0.003	-0.010		-0.009	-0.010
nublic servant (dummy)	D_{PS}		0.010	0.009		0.010	0.009
Head of the household is	_		0.006	-0.000		0.012*	0.005
pensioner (dummy)	D_{PE}		0.007	0.006		0.007	0.007
Head of the household is	D		0.011**	0.002		0.012^{**}	0.001
white-collar (dummy)	D_{WC}		0.004	0.004		0.005	0.004
Head of the household is	D_{cr}		-0.005	-0.023**		0.009	-0.007
student (dummy)	- 51		0.010	0.010		0.010	0.010
Head of the household with	D_{OE}		-0.010	-0.013		-0.002	-0.006
other employment type			0.00/	0.00/		0.00/	0.00/
Head of the household is	D_{FO}		-0.032	-0.008		-0.035	-0.011
Joreigner (aummy) Head of the household has			0.000	0.000		0.000	0.000
univ entrance qualification	D_{UEQ}		0.005	0.001		0.010	0.002
Head of household has			0.003	0.002		0.002	-0.001
university degree (dummy)	D_{UD}		0.005	0.004		0.005	0.004
Head of household is female	D		-0.015***	-0.013***		-0.016***	-0.014***
(dummy)	D_{FEM}		0.003	0.003		0.003	0.003
Age of the head of the	Age		-0.002	0.003		0.004^{***}	0.008^{***}
household	0.		0.007	0.007		0.007	0.007
Age of the head of the	$[Age]^2$		-0.000	-0.000		-0.000	-0.000
household, squared			0.000	0.000		0.028***	0.000
Lander (dummy)	$D_{_{NL}}$		0.039	0.043		0.038	0.043
Household has a savings	_		0.005	0.074***		0.005	0.073****
book (dummy)	D _{BOOKS}			0.004			0.004
Household has a building	D			0.023***			0.020^{***}
loan contract (dummy)	D_{LOAN}			0.003			0.003
Household has a life	D_{IRVE}			0.009^{***}			0.005^*
insurance (dummy)	- LIVE			0.003			0.003
Household owns securities	D_{src}			0.040			0.042
(dummy)	SEC			0.003			0.003
Household owns business	D_{nnc}			-0.001			0.008
property/shares (dummy)	BPS			0.009			0.009
Household has to repay	D_{REPAY1}			-0.060			-0.065
building loans/mortgages				0.005			0.005
aradit loans (dummy)	D_{REPAY2}			-0.063			-0.063
Household owns real-estate				0.045***			0.047***
(dummy)	D_{ESTATE}			0.004			0.004
Number of children in the	N		-0.032***	-0.028***		-0.035***	-0.031***
household	¹ ^N CHILDS		0.002	0.002		0.002	0.002
Number of adults in the	N		-0.054***	-0.056***		-0.055***	-0.057***
household	· · ADULTS		0.004	0.004		0.004	0.004
Number of obs	servations	13.593	13.593	13.593	13.268	13.268	13.268
Log I	ikelihood	-1,244.43	180.80	1,007.83	-1,152.48	297.85	1,101.16
	Pseudo R ²	0.08	1.13	1.74	0.07	1.24	1.88
<i>kemarks</i> . Endogeneous: Savin	g ratio. /	/ Significan	ce on the $1/5$	10-%-level.			

Table 5b. Saving ratios– tobit estimation. audit approach

			2000/2006	
		А	В	С
Constant		0.066***	-0.108	-0.187**
	Const	0.003	0.087	0.082
Observation point after the	D	-0.023***	-0.047***	-0.046***
reform (dummy)	D_{PR}	0.005	0.004	0.004
Belonging to treatment	D_{T2}	-0.043***	-0.003	-0.001
group 2 (dummy)	12	0.004	0.006	0.006
Interaction term	$D_{PR} \cdot D_{T2}$	0.004	0.016***	0.015***
Household income in		0.000	0.300***	0.258***
thousand Euro	y/1000		0.014	0.013
Household income in	[/1000] ²		-0.055***	-0.047***
thousand Euro. squared	[9/1000]		0.004	0.004
Head of the household is	$D_{_{UN}}$		-0.076***	-0.071***
unemployed (dummy)	0.14		0.007	0.006
Head of the household is	$D_{\scriptscriptstyle SE}$		-0.024***	-0.022***
Head of the household is			-0.006	-0.013
public servant (dummy)	D_{PS}		0.009	0.009
Head of the household is	5		0.001	-0.004
pensioner (dummy)	D_{PE}		0.007	0.006
Head of the household is	D		0.008*	0.000
white-collar (dummy)	2 WC		0.004	0.004
Head of the household is	D_{ST}		-0.029**	-0.041***
student (dummy)			0.011	0.011
other employment type	D_{OE}		-0.008	-0.007
Head of the household is	_		-0.034***	-0.011*
foreigner (dummy)	D_{FO}		0.006	0.006
Head of the household has	л		0.012***	0.002
univ. entrance qualification	D _{UEQ}		0.005	0.004
Head of household has	$D_{\mu\nu}$		0.007	0.004
university degree (dummy)	00		0.005	0.004
Head of household is female	$D_{\rm FEM}$		-0.012***	-0.010***
(aummy) Age of the head of the			0.003	0.003
household	Age		0.007	0.007
Age of the head of the	[A]2		0.000	0.000
household. squared	[Age]		0.000	0.000
Household from New	$D_{\scriptscriptstyle M}$		0.040***	0.046***
Laender (dummy)	INL		0.003	0.003
Household has a savings	D_{BOOKS}			$0.0/1^{***}$
Household has a building				0.005
loan contract (dummy)	D_{LOAN}			0.003
Household has a life	D			0.006*
insurance (dummy)	D_{LIVE}			0.003
Household owns securities	D			0.042***
(dummy)	D _{SEC}			0.003
Household owns business	D			0.006
property/shares (dummy)	D BPS			0.009
Household has to repay	D_{RFPAY1}			-0.071***
building loans/mortgages				0.005
credit loans (dumm)	D_{REPAY2}			-0.037
Household owns real-estate	D			0.050***
(dummy)	D_{ESTATE}			0.003
Number of children in the	N		-0.034***	-0.031***
household	· · CHILDS		0.002	0.002
Number of adults in the	N _{ADULTS}		-0.055***	-0.058***
household	amatica	14.012	0.004	0.004
Inumber of obs	ikelihood	-1 290 17	325 50	14,012
	Pseudo R^2	0.08	1.23	1.83

Annex

Treatment group 1								
Wave	Q	U	V	W				
[year]	[2000]	[2004]	[2005]	[2006]				
Observations	273	165	182	188				
Savings: yes	0.447	0.455	0.401	0.410				
Saving amount	81	72	81	81				
Income	1.629	1.815	1.862	1.858				
Head of the household: unemployed	0.136	0.170	0.181	0.191				
Head of the household: self-employed	0.048	0.073	0.049	0.080				
Head of the household: public servant	0.007	0.006	0.011	0.011				
Head of the household: pensioner	0.004	0	0	0.005				
Head of the household: white-collar	0.179	0.176	0.198	0.213				
Head of the household: blue-collar	0.454	0.442	0.423	0.367				
Head of the household: student	0.007	0.006	0.016	0.011				
Head of the household: other employment type	0.176	0.145	0.137	0.149				
Head of the household: foreigner	0.249	0.200	0.198	0.154				
Head of the household with univ. entrance qualification	0.062	0.103	0.115	0.122				
Head of the household with university degree	0.077	0.079	0.066	0.085				
Head of the household: female	0.300	0.388	0.407	0.372				
Age of the head of the household	35.9	36.2	36.6	37.1				
Household from New Laender	0.216	0.218	0.198	0.207				
Household has a savings book	0.725	0.709	0.676	0.697				
Household has a building loan contract	0.487	0.515	0.555	0.548				
Household has a life insurance	0.604	0.606	0.582	0.617				
Household has securities	0.172	0.248	0.280	0.271				
Household owns business property	0.059	0.067	0.044	0.043				
Repayments for building loans/mortgages	0.271	0.279	0.286	0.319				
Repayments for credit loans	0.363	0.388	0.346	0.330				
Household owns real-estate	0.385	0.400	0.401	0.447				
Observations in millions (weighted)	0.47	0.38	0.45	0.47				

 Table A1. Composition of the treatment and the control group – main approach

Continuation of Table A1

Control group 1								
Wave	Q	U	V	W				
[year]	[2000]	[2004]	[2005]	[2006]				
Observations	148	127	114	136				
Savings: yes	0.831	0.811	0.825	0.794				
Saving amount	357	334	333	327				
Income	3.217	3.449	3.462	3.597				
Head of the household: unemployed	0.007	0.008	0.009	0.015				
Head of the household: self-employed	0.122	0.110	0.026	0.059				
Head of the household: public servant	0.182	0.134	0.167	0.162				
Head of the household: pensioner	0.007	0.016	0	0.022				
Head of the household: white-collar	0.500	0.559	0.561	0.544				
Head of the household: blue-collar	0.142	0.134	0.175	0.132				
Head of the household: student	0.007	0.008	0	0				
Head of the household: other employment type	0.047	0.055	0.061	0.066				
Head of the household: foreigner	0.041	0.047	0.044	0.059				
Head of the household with univ. entrance qualification	0.493	0.457	0.456	0.515				
Head of the household with university degree	0.405	0.354	0.342	0.419				
Head of the household: female	0.216	0.283	0.263	0.272				
Age of the head of the household	39.4	39.5	40.2	40.9				
Household from New Laender	0.128	0.134	0.053	0.110				
Household has a savings book	0.899	0.827	0.904	0.875				
Household has a building loan contract	0.682	0.661	0.737	0.684				
Household has a life insurance	0.878	0.858	0.895	0.904				
Household has securities	0.534	0.638	0.596	0.669				
Household owns business property	0.101	0.094	0.044	0.059				
Repayments for building loans/mortgages	0.655	0.685	0.693	0.669				
Repayments for credit loans	0.372	0.378	0.219	0.235				
Household owns real-estate	0.757	0.787	0.798	0.809				
Number of observations in millions (weighted)	0.30	0.34	0.35	0.32				
Remarks. All values are unweighted (exception: last row).								

Treatment group 2								
Wave	Q	U	V	W				
[year]	[2000]	[2004]	[2005]	[2006]				
Observations	4.723	3.474	3.268	3.713				
Savings: yes	0.577	0.516	0.536	0.515				
Saving amount	133	119	129	128				
Income	1.650	1.689	1.671	1.710				
Household size	2.29	2.16	2.05	2.08				
Number of children	0.668	0.583	0.526	0.540				
Head of the household: unemployed	0.126	0.166	0.176	0.182				
Head of the household: self-employed	0.038	0.032	0.032	0.040				
Head of the household: public servant	0.035	0.035	0.040	0.037				
Head of the household: pensioner	0.077	0.091	0.092	0.089				
Head of the household: white-collar	0.355	0.372	0.371	0.377				
Head of the household: blue-collar	0.340	0.291	0.278	0.275				
Head of the household: student	0.022	0.024	0.024	0.023				
Head of the household: other employment type	0.073	0.072	0.069	0.066				
Head of the household: foreigner	0.109	0.083	0.078	0.072				
Head of the household with univ. entrance qualification	0.189	0.210	0.216	0.228				
Head of the household with university degree	0.149	0.161	0.165	0.161				
Head of the household: female	0.375	0.431	0.440	0.433				
Age of the head of the household	40.4	41.5	41.3	41.8				
Household from New Laender	0.249	0.271	0.278	0.267				
Household has a savings book	0.735	0.668	0.667	0.656				
Household has a building loan contract	0.436	0.427	0.435	0.434				
Household has a life insurance	0.584	0.533	0.526	0.535				
Household has securities	0.247	0.309	0.290	0.289				
Household owns business property	0.033	0.022	0.021	0.022				
Repayments for building loans/mortgages	0.191	0.178	0.172	0.181				
Repayments for credit loans	0.322	0.314	0.238	0.235				
Household owns real-estate	0.300	0.288	0.282	0.301				
Share of household members eligible for the Riester scheme	1	1	1	1				
Number of observations in millions (weighted)	12.93	12.25	11.94	12.25				

Table A2. Composition of the treatment and the control group – audit approach

Continuation: Table A2

Control group 2								
Wave	Q	U	V	W				
[year]	[2000]	[2004]	[2005]	[2006]				
Observations	2.859	2.537	2.418	2.854				
Savings: yes	0.625	0.594	0.614	0.588				
Saving amount	159	149	158	154				
Income	1.339	1.453	1.458	1.504				
Household size	1.54	1.52	1.50	1.56				
Number of children	0.057	0.040	0.035	0.056				
Head of the household: unemployed	0	0	0	0				
Head of the household: self-employed	0.030	0.025	0.023	0.026				
Head of the household: public servant	0	0	0	0				
Head of the household: pensioner	0.881	0.913	0.919	0.916				
Head of the household: white-collar	0	0	0	0				
Head of the household: blue-collar	0	0	0	0				
Head of the household: student	0.038	0.038	0.039	0.030				
Head of the household: other employment type	0.058	0.037	0.030	0.040				
Head of the household: foreigner	0.051	0.040	0.040	0.037				
Head of the household with univ. entrance qualification	0.126	0.134	0.133	0.137				
Head of the household with university degree	0.111	0.138	0.137	0.130				
Head of the household: female	0.474	0.478	0.489	0.467				
Age of the head of the household	66.9	68.5	68.9	68.8				
Household from New Laender	0.276	0.301	0.297	0.289				
Household has a savings book	0.807	0.778	0.768	0.748				
Household has a building loan contract	0.155	0.203	0.211	0.226				
Household has a life insurance	0.249	0.219	0.224	0.222				
Household has securities	0.198	0.270	0.261	0.282				
Household owns business property	0.021	0.013	0.012	0.019				
Repayments for building loans/mortgages	0.066	0.068	0.066	0.078				
Repayments for credit loans	0.077	0.073	0.050	0.050				
Household owns real-estate	0.417	0.434	0.432	0.454				
Share of household members eligible for the Riester scheme	0	0	0	0				
Number of observations in millions (weighted)	10.34	10.20	9.80	9.99				
<i>Remarks</i> . All values are unweighted (exception: last row).								

Remarks. All values are unweighted (exception: last row).

Table A3a. Probability to save – Logit-estimation. main approach (without unemployed and

East German observations)

			2000/2004			2000/2005	
		А	В	С	А	В	С
Constant	Const	1.466***	-10.891***	-11.337***	1.466***	-14.339***	-15.853***
Observation point after the reform		0.004	-0.406	-0.388	0.004	-0.162	-0.147
(dummy)	D_{PR}	0.336	0.400	0.431	0.336	0.395	0.433
Belonging to treatment group 1	D	-1.423***	2.115***	1.907^{**}	-1.423***	1.683**	1.384^{*}
(dummy)	D_{T1}	0.270	0.775	0.839	0.270	0.774	0.821
Interaction term	ת ת	-0.065	-0.146	-0.110	-0.320	-0.937^{*}	-0.783
	D_{PR} D_{T1}	0.411	0.482	0.518	0.411	0.492	0.538
Household income in thousand	v/1000		3.436***	3.226**		5.130***	4.669***
Euro	57-000		1.332	1.473		1.418	1.540
Household income in thousand	$[v/1000]^2$		-0.274	-0.244		-0.684	-0.627**
Euro. Squared	[//]		0.278	0.301		0.284	0.305
Head of the household is self-	D_{se}		-0.723	-0.431		-0.127	-0.097
employed (dummy)			0.411	0.471		0.451	0.518
Head of the household is public	D_{PS}		0.720	0.356		1.084	0.988
servant (dummy)			0.39/	0.020		0.385	0.030
nead of the household is white-	$D_{\scriptscriptstyle AN}$		0.079	-0.211		0.363	0.230
Head of the household has other			0.280	0.311		0.273	0.303
meda of the nousehola has other	D_{OE}		-0.410	-0.462		-0.178	-0.025
Head of the household is foreigner			0.538	$\frac{0.441}{0.544^*}$		0.400	0.372
(dummy)	D_{FO}		-0.037	-0.344		-0.031	-0.372
Head of the household has univ			0.270	0.188		-0.357	-0.271
entrance qualification	D_{UEQ}		0.205	0.100		0.337	0.271
Head of household has university			0.142	0.239		0.545	0.300
degree (dummy) (Dummy)	D_{UD}		0.376	0.403		0.382	0.411
Head of household is female	_		-0.411	-0.551*		-0.393	-0.764**
(dummy)	D_{FEM}		0.286	0.313		0.287	0.316
Age of the head of the household			0.237^{*}	0.257		0.365^{**}	0.437**
	Age		0.141	0.161		0.156	0.182
Age of the head of the household.	[4 a a]2		-0.003*	-0.004*		-0.005****	-0.007***
Squared	[Age]		0.002	0.002		0.002	0.002
Household has a savings book	D			1.404^{***}			1.795^{***}
(dummy)	2 BOOKS			0.304			0.321
Household has a building loan	DION			0.074			0.290
contract (dummy)	LOAN			0.250			0.258
Household has a life insurance	D_{LIVE}			-0.169			-0.343
(dummy)				0.292			0.304
Household owns securifies	D_{SEC}			0.846			0.803
(dummy)	SEC			0.275			0.274
Household owns business	D_{pnc}			-0.892^{*}			-0.096
property/shares (dummy)	BPS			0.463			0.516
Household has to repay building	D_{REBAVI}			-1.866			-1.646
loans/mortgages obilien (Dummy)	REFATI			0.483			0.460
Household has to repay credit	D_{REPAY2}			-0.226			0.173
loans (dummy)				0.237			0.251
nousenola owns real-estate	D_{ESTATE}			1.032			1.511
(aummy) Number of she	arvations	521	521	521	527	527	527
Inumber of obs	ikelihood	334	224 286 22	254 252 20	337 321 51	28/ 07	221 246 28
	$P_{\text{soude}} = P^2$	-520.52	-200.33 0.19	0.28	-521.51	-204.97	-240.20
Romarks Endogenoous: Soving do	cision (dur	0.08	$\frac{0.10}{(n-n_0)^{***/**/*}}$	U.20 Significance of	0.09 on the $1/5/10$	0.20	U.31
studentes were evoluded due to a low	v number c	of observation	0–110 <i>)</i> . / /	Significance C	1/3/10	- /0-10 vel. Pel	isioners and
studentes were excluded due to a lo			0.				

Table A3b. Probability to save – Logit-estimation. main approach (without unemployed and Table A3b. Probability to save – Logit-estimation. main approach (without unemployed and

East German observations)

			2000/2006	
		А	В	С
Constant		1.457***	-11.895***	-12.216***
	Const	0.227	3.348	3.734
Observation point after the reform	D	-0.190	-0.086	-0.228
(dummy)	D_{PR}	0.305	0.336	0.369
Belonging to treatment group 1	D	-1.402***	0.778	0.426
(dummy)	D_{T1}	0.271	0.536	0.581
Interaction term	ת ת	-0.140	-0.730	-0.557
	$D_{PR} \cdot D_{T1}$	0.397	0.464	0.507
Household income in thousand	»/1000		3.514***	3.185**
Euro	<i>y</i> /1000		1.211	1.329
Household income in thousand	[/1000] ²		-0.435**	-0.385
Euro. squared	[9/1000]		0.220	0.239
Head of the household is self-	D		-0.360	-0.779
employed (dummy)	D_{SE}		0.424	0.522
Head of the household is public	מ		0.775	0.490
servant (dummy)	D_{PS}		0.551	0.587
Head of the household is white-	D		0.068	-0.060
collar (dummy)	D_{AN}		0.270	0.300
Head of the household has other	D		-0.048	0.192
employment type (dummy)	DOE		0.387	0.429
Head of the household is foreigner	D		-0.316	-0.282
(dummy)	2 F0		0.264	0.306
Head of the household has univ.	Duna		-0.386	-0.469
entrance qualification	UEQ		0.361	0.386
Head of household has university	$D_{\mu\nu}$		0.266	0.564
degree (dummy) (Dummy)	UD		0.392	0.423
Head of household is female	Drew		-0.451	-0.894***
(dummy)	D FEM		0.293	0.326
Age of the head of the household	Age		0.384***	0.397**
	81		0.146	0.166
Age of the head of the household.	$[Age]^2$		-0.005***	-0.006***
squared	[8+]		0.002	0.002
Household has a savings book	D _{BOOKS}			1.722***
(dummy)				0.306
Household has a building loan	D_{LOAN}			0.112
contract (dummy)				0.238
Household has a life insurance	$D_{_{LIVE}}$			-0.273
(dummy)				0.285
Household owns securities	D_{SFC}			0.701****
(aummy)				0.260
Household owns business	D_{pps}			-0.054
property/shares (dummy)	5			0.533
Household has to repay building	Damarun			-2.176***
loans/mortgages (dummy)	- REPAYI			0.466
Household has to repay credit	$D_{p \in p_{AV2}}$			0.221
loans (dummy)	REFAT 2			0.249
Household owns real-estate	D _{ESTATE}			1.825***
(dummy)			- x -	0.463
Number of obse	ervations	546	546	546
Log Li	kelihood	-527.56	-301.29	-260.06
P	seudo R ²	0.08	0.16	0.27

Table A4a. Saving ratios – tobit estimation. main approach (without unemployed and East German observations)

			2000/2004	Ļ		2000/2005	
		А	В	С	А	В	С
Constant	Const	0.095 ^{***} 0.010	-0.574 ^{***} 0.186	-0.470^{***}	0.094 ^{***} 0.010	-0.760^{***}	-0.653 ^{****} 0.188
Observation point after the reform	D	-0.009	-0.025	-0.023	-0.011	-0.019	-0.021
(dummy)	D_{PR}	0.015	0.016	0.015	0.016	0.017	0.015
Belonging to treatment group 1	ת	-0.090****	0.081^{**}	0.057^{*}	-0.091***	0.088^{**}	0.064^{*}
(dummy)	D_{T1}	0.014	0.037	0.033	0.014	0.037	0.033
Interaction term	$D_{nn} \cdot D_{n1}$	0.002	-0.004	-0.001	-0.002	-0.035	-0.017
	PK II	0.021	0.022	0.020	0.022	0.023	0.021
Household income in thousand	y/1000		0.198	0.147		0.322	0.243
Euro			0.066	0.061		0.0/3	0.065
Household income in thousand	$[y/1000]^2$		-0.020	-0.012		-0.044	-0.032
Euro. squared			0.012	0.011		0.013	0.012
Head of the household is self-	D_{SE}		-0.045	-0.051		-0.025	-0.027
<i>Employed (dummy)</i> Head of the household is public			0.022	0.021		0.024	0.023
servant (dummy)	D_{PS}		-0.010	-0.018		-0.003	-0.014
Head of the household is white-			-0.000	-0.013		0.021	0.013
collar (dummy)	$D_{\scriptscriptstyle AN}$		-0.000 0.014	0.013		0.012	0.003
Head of the household has other	_		-0.000	-0.004		-0.001	0.015
employment type (dummy)	D_{OE}		0.022	0.020		0.022	0.020
Head of the household is foreigner			-0.034**	-0.028*		-0.039**	-0.022
(dummy)	D_{FO}		0.015	0.014		0.016	0.015
Head of the household has univ.	D		0.013	0.015		-0.009	-0.003
entrance qualification (dummy)	D_{UEQ}		0.016	0.015		0.017	0.015
Head of household has university	D		0.018	0.010		0.038**	0.032**
degree (dummy) (Dummy)	D_{UD}		0.017	0.015		0.017	0.016
Head of household is female	л		-0.039***	-0.038***		-0.026*	-0.036***
(dummy)	D _{FEM}		0.015	0.013		0.015	0.014
Age of the head of the household	Age		0.013^{*}	0.012		0.016^{*}	0.015^*
	nge		0.008	0.007		0.009	0.008
Age of the head of the household.	$[Age]^2$		-0.000*	-0.000**		-0.000***	-0.000**
squared	[130]		0.000	0.000		0.000	0.000
Household has a savings book	DROOKS			0.062			0.080
(dummy)	50010			0.014			0.015
Household has a building loan	D_{LOAN}			0.006			0.014
contract (dummy)				0.010			0.011
Househola has a lije insurance	$D_{_{LIVE}}$			-0.009			-0.020
(aummy) Household owns securities				0.015			$\frac{0.013}{0.042^{***}}$
(dummy)	D_{SEC}			0.038			0.042
				0.011			0.010
Household owns business	D_{BPS}			-0.010			0.034
property/shares (dummy)				0.019			0.020
Household has to repay building	D_{REPAY1}			-0.103			-0.098
Household has to renew credit				0.022***			0.013
Loans (dummy)	D_{REPAY2}			-0.035			-0.017
Household owns real estate				0.023****			0.010
(dummy)	D_{ESTATE}			0.005			0.007
Number of ob	servations	534	534	534	537	537	537
Ing 1	ikelihood	111.12	143.62	199.76	95.88	130.96	195.70
	Pseudo R^2	-0.46	-0.89	-1.62	-0.59	-1.17	-2.25
Remarks, Endogeneous: Saving ratio). ***/*/* Sic	nificance o	on the $1/5/10$	0-%-Niveau	Pensioners ar	nd students we	re excluded
due to a low number of observations	. , , , ,,			. , 			
	-						

Table A4b. Saving ratios – tobit estimation. main approach (without unemployed and East German observations)

		2000/2006				
		А	В	С		
Constant	Count	0.094***	-0.644***	-0.524***		
	Consi	0.011	0.191	0.169		
Observation point after the reform	D.,,	-0.021	-0.020	-0.027**		
(dummy)	- <i>PK</i>	0.015	0.015	0.013		
Belonging to treatment group 1	D_{τ_1}	-0.090***	0.029	0.006		
(dummy)	11	0.014	0.028	0.025		
Interaction term	$D_{pp} \cdot D_{T1}$	0.007	-0.017	-0.003		
	FK II	0.022	0.024	0.020		
Household income in thousand	y/1000		0.197***	0.156***		
Euro			0.064	0.058		
Household income in thousand	$[y/1000]^2$		-0.025**	-0.020*		
Euro. squared			0.011	0.010		
Head of the household is self-	D_{SE}		-0.033	-0.060***		
employed (dummy)			0.023	0.022		
Head of the household is public	D_{PS}		-0.005	-0.016		
servant (dummy)			0.022	0.018		
Head of the household is white-	$D_{\scriptscriptstyle AN}$		0.001	-0.004		
collar (dummy)			0.015	0.013		
Head of the household has other	D_{OE}		-0.009	0.002		
employment type (dummy)			0.022	0.019		
Head of the household is foreigner	D_{FO}		-0.019	-0.016		
(dummy)			0.015	0.014		
Head of the household has univ.	D_{UEQ}		-0.020	-0.016		
entrance qualification (dummy)			0.018	0.015		
Head of household has university	D_{UD}		0.025	0.022		
degree (dummy) (Dummy)			0.019	0.016		
Head of nousenoid is female	D_{FEM}		-0.008	-0.026*		
(dummy)			0.016	0.014		
Age of the head of the household	Age		0.020**	0.01/**		
			0.008	0.008		
Age of the head of the household.	$[Age]^2$		0.000**	0.000		
squarea			0.000	0.000		
Househola has a savings book	D_{BOOKS}			0.078****		
(aummy) Household has a building loan				0.014		
nousenoia has a building loan	D_{LOAN}			0.007		
Household has a life insurance				0.010		
(dummy)	D_{LIVE}			-0.013		
(aummy) Household owns securities				0.012		
(dummy)	D_{SEC}			0.045		
(aummy)				0.010		
Household owns business	D_{RPS}			0.032		
property/shares (dummy)				0.020		
Household has to repay building	$D_{permandle}$			-0.124***		
loans/mortgages obilien (Dummy)	KEIATI			0.014		
Household has to repay credit	D_{RFPAY2}			-0.016		
loans (dummy)	111112			0.010		
Household owns real-estate	D_{ESTATE}			0.100***		
(aummy)		EAC	EAC	0.015		
Number of obs	servations	540 102.96	540 122.97	546		
Log L	JKellhood	102.86	125.87	203.61		
	Pseudo R [∠]	-0.44	-0.74	-1.85		

Table A5a. Probability to save – logit estimation. audit approach (without unemployed)

		2000/2004			2000/2005			
		А	В	С	А	В	С	
Constant		0.513***	-3.821***	-4.766***	0.513***	-4.897***	-5.881***	
	Const	0.039	1.231	1.292	0.039	1.260	1.320	
Observation point after the reform	D_{PR}	-0.130**	-0.414	-0.429***	-0.048	-0.349***	-0.346	
(dummy)		0.056	0.063	0.066	0.057	0.064	0.067	
Belonging to treatment group 2	D_{T2}	-0.013	-0.035	-0.025	-0.013	0.086	0.114	
(aummy) Interaction term		-0.052	0.037	0.094	-0.007	0.091	0.090	
	$D_{PR} \cdot D_{T2}$	0.075	0.082	0.087	0.076	0.084	0.089	
Household income in thousand	/1000		3.602***	3.443***		3.667***	3.574***	
Euro	y/1000		0.211	0.223		0.210	0.220	
Household income in thousand	$[v/1000]^2$		-0.640***	-0.620***		-0.646***	-0.639***	
Euro. squared	[]]1000]		0.063	0.066		0.062	0.065	
Head of the household is self-	D_{SE}		-0.534	-0.402		-0.560	-0.472	
employed (dummy)			0.114	0.131		0.11/	0.135	
nead of the household is public servant (dummy)	D_{PS}		0.081	-0.020		0.162 0.152	0.071	
Head of the household is pensioner			0.010	-0.085		0.132	0.024	
(dummy)	D_{PE}		0.099	0.106		0.103	0.109	
Head of the household is white-	D		0.234***	0.128^{*}		0.267^{***}	0.143**	
collar (dummy)	D _{WC}		0.063	0.076		0.065	0.069	
Head of the household is student	$D_{s\tau}$		-0.265	-0.509***		0.138	-0.063	
(dummy)	51		0.144	0.151		0.145	0.151	
Head of the household has other	D_{OE}		-0.206	-0.241		-0.033	-0.066	
Head of household is foreigner			0.093	0.102		0.098	0.703	
(dummy)	D_{FO}		0.078	0.085		0.080	0.086	
Head of the household has univ.	D		0.102	-0.008		0.052	-0.059	
entrance qualification (dummy)	D_{UEQ}		0.070	0.074		0.071	0.075	
Head of household has university	D		0.022	-0.001		0.009	-0.030	
degree (dummy)	DUD		0.071	0.075		0.072	0.076	
Head of household is female	D_{FFM}		-0.125	-0.121		-0.153	-0.147	
(dummy)	1 200		0.047	0.050		0.048	0.050	
Age of the head of the household	Age		0.190	0.213		0.273	0.292	
Age of the head of the household			-0.008***	-0.008**		-0.011***	-0.011***	
sauared	$[Age]^2$		0.003	0.003		0.003	0.003	
Household from New Laender	n		0.448^{***}	0.515^{***}		0.442***	0.492***	
(dummy)	D_{NL}		0.049	0.052		0.050	0.053	
Household has a savings book	DROOKS			1.156***			1.141^{***}	
(dummy)	BOOKS			0.051			0.052	
Household has a building loan	D_{LOAN}			0.385			0.278	
Contract (aummy) Household has a life insurance				0.031			0.033	
(dummy)	D_{LIVE}			0.050			0.077	
Household owns securities (dummy)				0.502***			0.535***	
	D_{SEC}			0.054			0.056	
Household owns business	_			-0.225			-0.131	
property/shares (dummy)	D_{BPS}			0.146			0.153	
Household has to repay building	D			-0.574***			-0.693***	
loans/mortgages obilien (Dummy)	D_{REPAY1}			0.080			0.081	
Household has to repay credit loans	$D_{permandle}$			-0.773***			-0.727***	
(dummy)	REFAI 2			0.055			0.057	
nousenoia owns real-estate	D_{ESTATE}			0.254			0.294	
(aummy) Number of children in the			-0.357***	-0.340***		-0.385***	-0.377***	
household	N _{CHILDS}		0.033	0.036		0.034	0.037	
Number of adults in the household	N		-0.500***	-0.568***		-0.507***	-0.561***	
~ 	IN ADULTS		0.057	0.061		0.057	0.062	
Number of obse	ervations	12,424	12,424	12,424	12,100	12,100	12,100	
Log Li	ikelihood	-8,314.08	-7,305.44	-6,677.47	-8,042.47	-7,023.60	-6,441.17	
P I P i P i P	$P_{seudo} R^2$	0.00	0.12	0.20	0.00	0.13	0.20	
<i>Remarks</i> . Endogeneous: Saving decision	ion (dumm	1 = yes; 0	=no). / / S	Significance o	n the $1/5/10-9$	%-level.		

Table A5b. Probability to save – logit estimation. audit approach (without unemployed)

			2000/2006	
		А	В	С
Constant		0.557***	-3.366***	-4.233***
	Const	0.039	1.265	1.332
Observation point after the reform	D_{nn}	-0.202***	-0.552***	-0.548***
(dummy)	- <i>PR</i>	0.055	0.062	0.066
Belonging to treatment group 2	D_{T2}	-0.048	-0.014	0.020
(dummy)		0.051	0.090	0.095
Interaction term	$D_{PR} \cdot D_{T2}$	0.070	0.100**	0.130*
Household income in thousand	4000	0.071	3.865***	3.676***
Euro	y/1000		0.203	0.213
Household income in thousand	[/1000] ²		-0.691***	-0.656***
Euro. squared	[9/1000]		0.058	0.062
Head of the household is self-	D_{sr}		-0.569***	-0.478***
employed (dummy)	32		0.111	0.127
Head of the household is public	D_{PS}		0.166	0.057
servant (dummy) Head of the household is pensioner			0.152	0.160
(dummy)	D_{PE}		-0.070	-0.181
Head of the household is white-			0.177***	0.065
collar (dummy)	D_{WC}		0.063	0.067
Head of the household is student	م		-0.414***	-0.608***
(dummy)	D _{ST}		0.154	0.160
Head of the household has other	$D_{\alpha F}$		-0.170*	-0.173*
employment type (dummy)	0E		0.095	0.102
Head of household is foreigner	D_{FO}		-0.452***	-0.239***
(dummy)			0.080	0.086
antrance qualification (dummy)	$D_{\scriptscriptstyle UEQ}$		0.133**	0.022
Head of household has university			0.070	-0.024
degree (dummy)	D_{UD}		0.023	0.079
Head of household is female	D		-0.100**	-0.103**
(dummy)	D_{FEM}		0.047	0.049
Age of the head of the household	Age		0.143	0.158
	0		0.107	0.113
Age of the head of the household.	$[Age]^2$		-0.00/**	-0.007**
Squarea Household from New Laender			0.005	0.005
(dummy)	$D_{_{NL}}$		0.049	0.052
Household has a savings book	D			1.151***
(dummy)	D _{BOOKS}			0.050
Household has a building loan	D			0.340***
contract (dummy)	- LOAN			0.051
Household has a life insurance	D_{LIVE}			0.123**
(dummy)				0.049
Housenoia owns securities (aummy)	D_{SEC}			0.539****
··· · · · ·				0.054
Household owns business	D_{BPS}			-0.198
property/shares (dummy)				0.144
loans/mortgages obilien (Dummy)	D_{REPAY1}			0.077
Household has to repay credit loans	_			-0.633***
(dummy)	D_{REPAY2}			0.056
Household owns real-estate	ת			0.335***
(dummy)	DESTATE			0.060
Number of children in the	N _{CHILDS}		-0.380***	-0.367***
household			0.033	0.036
in the household	N _{ADULTS}		-0.341*** 0.056	-0.013*** 0.060
Number of obs	ervations	12 571	12 571	12 751
ΙΙ	ikelihood	-8.507.74	-7.395.13	-6,769.00
P	$Seudo R^2$	0.00	0.13	0.21

Table A6a. Saving ratios- tobit estimations. audit approach (without unemployed)

			2000/2004			2000/2005	
		A	B	С	A	B **	C
Constant	Const	0.065***	-0.121***	-0.192***	0.065***	-0.194**	-0.267***
	Consi	0.004	0.089	0.084	0.003	0.090	0.085
Observation point after the reform	מ	-0.019***	-0.038***	-0.038***	-0.010^{**}	-0.032***	-0.032***
(dummy)	D_{PR}	0.005	0.004	0.004	0.005	0.004	0.004
Belonging to treatment group 2	D	-0.027***	-0.004	-0.002	-0.027***	0.000	0.002
(dummy)	D_{T2}	0.004	0.006	0.006	0.004	0.006	0.006
Interaction term		0.003	0.009	0.012**	0.007	0.011*	0.009^{*}
	$D_{PR} \cdot D_{T2}$	0.006	0.006	0.005	0.006	0.006	0.006
Household income in thousand	4000		0.288***	0.249***		0.285***	0.251***
Euro	y/1000		0.015	0.014		0.015	0.014
Household income in thousand	r		-0.054***	-0.047***		-0.052***	-0.047***
Furo squared	$[y/1000]^2$		0.004	0.004		0.004	0.004
Head of the household is self-			-0.013	-0.008		-0.021**	-0.019
employed (dummy)	D_{SE}		0.013	0.000		0.021	0.019
Head of the household is public			-0.002	-0.010		-0.003	-0.009
somant (dummy)	D_{PS}		-0.002	-0.010		-0.005	-0.007
Head of the household is pensionen			0.010	0.009		0.015**	0.009
(domain)	D_{PE}		0.003	-0.002		0.013	0.007
(aummy)			0.007	0.007		0.007	0.007
Head of the nousenoid is white-	$D_{\scriptscriptstyle WC}$		0.011	0.002		0.015	0.002
<i>collar (dummy)</i>			0.005	0.004		0.005	0.004
Head of the household is student	D_{ST}		-0.010	-0.028		0.009	-0.006
(dummy)			0.011	0.010		0.010	0.010
Head of the household has other	D_{OF}		-0.010	-0.013		-0.000	-0.003
<i>employment type (dummy)</i>	0L		0.007	0.007		0.007	0.007
Head of household is foreigner	D_{ro}		-0.034	-0.010*		-0.037	-0.012
(dummy)	- F0		0.006	0.006		0.006	0.006
Head of the household has univ.	Duna		0.009^{*}	0.001		0.008^{*}	0.001
entrance qualification (dummy)	- UEQ		0.005	0.004		0.006	0.005
Head of household has university	D		0.004	0.002		0.002	-0.001
degree (dummy)	D_{UD}		0.005	0.004		0.005	0.005
Head of household is female	D		-0.018***	-0.015***		-0.019***	-0.016***
(dummy)	D_{FEM}		0.003	0.003		0.003	0.003
Age of the head of the household			0.002	0.006		0.008	0.012^{*}
	Age		0.007	0.007		0.000	0.007
Age of the head of the household.	[.]2		-0.000	-0.000		-0.000*	-0.000***
squared	[Age] ^z		0.000	0.000		0.000	0.000
Household from New Laender			0.039***	0.046^{***}		0.037***	0.044***
(dummy)	$D_{_{NL}}$		0.003	0.003		0.003	0.003
Household has a savings book				0.074***			0.071***
(dummy)	D _{BOOKS}			0.004			0.004
Household has a building loan				0.023****			0.020***
contract (dummy)	D_{LOAN}			0.025			0.020
Household has a life insurance				0.000			0.005
(dumm)	D_{LIVE}			0.009			0.005
Household owns securities (dummy)				0.005			0.00
nousenota owns securities (dummy)	D_{SEC}			0.040			0.042
				0.003			0.003
Household owns business	D			-0.002			0.004
property/shares (dummy)	D Bbs			0.009			0.010
Household has to repay building	מ			-0.060****			-0.064***
loans/mortgages (dummy)	D _{REPAY1}			0.005			0.005
Household has to repay credit loans	D			-0.063***			-0.064***
(dummy)	D_{REPAY2}			0.004			0.005
Household owns real-estate	D			0.046^{***}			0.047^{***}
(dummy)	DESTATE			0.004			0.004
Number of children in the	N		-0.031***	-0.028***		-0.033***	-0.030***
household	IN _{CHILDS}		0.002	0.002		0.003	0.002
Number of adults in the household			-0.054***	-0.056***		-0.056***	-0.057***
	N ADULTS		0.004	0.004		0.004	0.004
Number of obs	prvations	12 424	12 424	12 424	12 100	12 100	12 100
Ingla	ikelihood	-671 49	390.85	1 166 26	-537 43	535 12	1 285 39
	Sendo P^2	0.07	1 5/	2 62	0.06	1 0/	3.76
Pamarka Endogeneous: Series sti-	*** /** /* C:-	0.07	1.34	2.02 04 love1	0.00	1.74	3.20
Kemarks. Endogeneous: Saving ratio.	/ / S1g	inficance or	1 me 1/3/10	- 70 - Ievel.			

Table A6b. Saving ratios- tobit estimations. audit approach (without unemployed)

		2000/2006				
		А	В	С		
Constant	Count	0.068***	-0.145	-0.218**		
	Const	0.003	0.089	0.084		
Observation point after the reform	מ	-0.023***	-0.046***	-0.045***		
(dummy)	D_{PR}	0.004	0.004	0.004		
Belonging to treatment group 2	מ	-0.030***	-0.007	-0.004		
(dummy)	D_{T2}	0.004	0.006	0.006		
Interaction term	ם. ם	0.015**	0.018***	0.017***		
	$D_{PR} \cdot D_{T2}$	0.006	0.006	0.005		
Household income in thousand	v/1000		0.289***	0.249***		
Euro	<i>y</i> /1000		0.014	0.013		
Household income in thousand	$[v/1000]^2$		-0.052***	-0.045***		
Euro. squared	[9/1000]		0.004	0.004		
Head of the household is self-	D_{ab}		-0.024***	-0.022***		
employed (dummy)	- SE		0.008	0.008		
Head of the household is public	D_{rs}		-0.004	-0.011		
servant (dummy)	- <i>ps</i>		0.009	0.009		
Head of the household is pensioner	D		0.000	-0.007***		
(dummy)	$\sim p_E$		0.007	0.007		
Head of the household is white-	D_{ma}		0.009**	0.001		
collar (dummy)	- wc		0.004	0.004		
Head of the household is student	D		-0.030***	-0.041***		
(dummy)	2 ST		0.011	0.011		
Head of the household has other	D_{or}		-0.006	-0.007		
employment type (dummy)	- 0E		0.007	0.007		
Head of household is foreigner	D_{ro}		-0.034***	-0.011*		
(dummy)	2 10		0.006	0.006		
Head of the household has univ.	D_{uro}		0.011**	0.001		
entrance qualification (dummy)	- 0EQ		0.005	0.004		
Head of household has university	D		0.007	0.004		
degree (dummy)	200		0.005	0.005		
Head of household is female	D		-0.016***	-0.013***		
(dummy)	D FEM		0.003	0.003		
Age of the head of the household	Age		0.004	0.008		
	7150		0.008	0.007		
Age of the head of the household.	$[Age]^2$		0.000	0.000*		
squared	[1-80]		0.000	0.000		
Household from New Laender	$D_{\gamma \eta}$		0.040***	0.046***		
(dummy)	INL		0.003	0.003		
Household has a savings book	DROOKS			0.070***		
(dummy)	DOOKS			0.003		
Household has a building loan	D_{LOAN}			0.018***		
contract (dummy)	LOAN			0.003		
Household has a life insurance	D_{IWF}			0.006*		
(dummy)	LIVE			0.003		
Household owns securities (dummy)	л			0.042***		
	D_{SEC}			0.003		
Household owns business	n			0.006		
property/shares (dummy)	D_{BPS}			0.009		
Household has to repay building	_			-0.070***		
loans/mortgages (dummy)	D_{REPAY1}			0.005		
Household has to repay credit loans	_			-0.055***		
(dummy)	D_{REPAY2}			0.004		
Household owns real-estate	D			0.050***		
(dummy)	D_{ESTATE}			0.003		
Number of children in the	N		-0.033***	-0.030***		
household	N _{CHILDS}		0.002	0.002		
Number of adults in the household			-0.055***	-0.057***		
	N ADULTS		0.004	0.004		
Number of obs	ervations	12.751	12.751	12.751		
Log Li	ikelihood	-614.03	561.83	1,346.62		
	Pseudo R^2	0.06	1.86	3.05		
				2.00		