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Peer effects on the United States Supreme Court

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Using data on essentially every U.S. Supreme Court decision since 1946, we estimate a model of peer effects on the Court. We estimate the impact of justice ideology and justice votes on the votes of their peers. To identify the peer effects, we use two instruments that generate plausibly exogenous variation in the peer group itself, or in the votes of peers. The first instrument utilizes the fact that the composition of the Court varies from case to case due to recusals or absences for health reasons. The second utilizes the fact that many justices previously sat on Federal Circuit Courts, and justices are generally much less likely to overturn decisions in cases sourced from their former “home” court. We find large peer effects. For example, we can use our model to predict the impact of replacing Justice Ginsburg with Justice Barrett. Under the the assumption that Justice Barrett’s ideological position aligns closely with Justice Scalia, for whom she clerked, we predict that her influence on the Court will increase the Conservative vote propensity of the other justices by 4.7 percentage points. That translates into 0.38 extra conservative votes per case on top of the impact of her own vote. In general, we find indirect effects are large relative to the direct mechanical effect of a justice’s own vote.

KEYWORDS. Peer effects, Supreme Court, voting, political economy.

JEL CLASSIFICATION. C31, C33, D72, K40.

1. INTRODUCTION

Economists have long been interested in the impact of one’s social, educational, and workplace environment—and the characteristics of other agents in that environment—on one’s own behavior and outcomes.¹ The presence of positive spillovers, or *peer effects*,

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¹In the context of education, the concept of peer effects dates to at least the “Coleman Report” (Coleman et al. (1966)).

in such settings would suggest a range of policy interventions that may improve educational and labor-market outcomes. More generally, peer effects may be an important determinant of outcomes in many social settings. However, the problem of statistically identifying peer effects is formidable.

As discussions in Manski (2000) and Moffitt (2001) make clear, plausible identification of peer effects requires (i) a clear definition of the peer group itself, (ii) exogenous variation in the behavior of peers (with the peer group held fixed or at least randomly assigned) and/or (iii) exogenous variation in the peer group itself (e.g., random assignment). Peers are often to some degree chosen, and thus in many contexts it is very difficult to find plausibly exogenous variation in the peer group.² Similarly, without exogenous variation in the peer group, it becomes very difficult to find interventions that exogenously shift the behavior of one or more peers while having no direct effect on other group members and while holding peer group composition fixed.

The Supreme Court of the United States is a pertinent example of a context where peer effects may be of first-order importance. The Court issues decisions on important political, social, and constitutional questions. Accordingly, the question of how the composition of the Court and the interaction of its members affect justices' individual votes and the majority decisions of the Court, is of intrinsic interest. Furthermore, the existence and magnitude of peer effects are important for understanding the cumulative effects of judicial appointments. In particular, the indirect effect of a new justice through the votes of existing justices may be large relative to the direct effect of their own vote. If peer effects are positive, this amplifies the stakes of judicial appointments.³ This, in turn, speaks to the characteristics and design of legal institutions.

As well as being of intrinsic interest, the Supreme Court is a context where, *prima facie*, peer effects appear difficult to isolate. Unlike some legal contexts where judges are plausibly randomly assigned to cases, the Supreme Court involves a panel of nine justices that evolves very slowly over time, and typically hear cases *en banc*, suggesting there is little variation in peer composition to exploit. Further, attempts to identify factors that exogenously shock a given justice's vote in a case in order to analyze peer effects are subject to the *common shock* problem. Simply put, the most salient factors that affect any justice's vote in a case are likely to directly affect all justices.

Despite this challenge, we argue that careful consideration of the institutional environment of the Court enables peer effects to be identified. Several features of the Court are pertinent. First, the relevant peer group of a justice can be clearly defined as the group of eight other justices who sit on the same Court.⁴ Second, even though the full

²Manski (1993) has particularly stressed the *Reflection Problem*—as people tend to chose peers who resemble themselves, there is typically a mechanical link between the characteristics of individuals and those of their peer group. This creates a great risk of falsely inferring that peer behavior affects own behavior, even if the causality actually runs the other way. See Manski (1993) and (2000).

³Given peer effects, the ideal appointment may not simply be the one that shifts the median justice closest to the view of the President. In general, the exact functional form by which peer effects operate may alter the optimal strategy of an administration in nominating justices. But as we restrict our attention to linear-in-means peer effects for tractability, we do not investigate this possibility, but note it as an avenue for future exploration.

⁴If we view the whole set of justices as the peer group, the group selection problem is largely irrelevant as justices have minimal choice over the identity of their peers (except via retirement decisions). Furthermore,

complement of peers is fixed (except in the infrequent instances when court composition changes) we will show there exists a highly plausibly source of case-to-case exogenous variation in any one justice's peer group. A little known fact, at least outside the legal community, is that many Supreme Court cases are decided by less than the full complement of justices. That is, justices are frequently absent from particular cases due to illness, recusals, and other random factors. This stochastic process creates plausibly exogenous variation in justices' peer groups on a case-to-case basis.

Third and finally, the existence of "home court bias" generates a plausibly exogenous instrument that shifts the behavior of individual peer justices while the peer group is held exogenously fixed. Specifically, many Supreme Court justices previously sat on Federal Circuit Courts of Appeals. Epstein, Martin, Quinn, and Segal (2009) found strong evidence that justices are highly inclined to rule in favor of their respective home circuit court, even conditional on ideology and other factors, and we find the same effect. This provides us with a compelling instrument to identify peer effects.

Together, these three facts mean that the question "How does the ideology or voting behavior of a justice's peers affect his/her own vote?" is well-posed, as the peer group is well-defined, it is not self-selected, and it is subject to plausibly exogenous variation. And in addition, the behavior of peers is subject to plausibly exogenous variation induced by home court bias. Furthermore, this question is of policy relevance, because it helps to predict the impact of any potential Supreme Court appointment on the overall voting behavior of the Court.

In this paper, we look at two types of peer effects: how peer ideology affects a justice's voting behavior, and how actual peer votes affect a justice's voting behavior. Following the literature, we will refer to these two types of peer effects as "exogenous" and "endogenous" peer effects, respectively (see, e.g., Moffitt (2001)).

First, in Section 3, we consider a model of "exogenous" peer effects where justice voting behavior is determined both by their own ideology and the ideology of their peers. Specifically, we utilize a detailed coding of the votes in our data set as being either conservative (1) or liberal (0) in orientation, and then estimate a linear probability model of justice votes as a function of case characteristics, justice fixed effects (i.e., ideological positions), and mean peer ideology (constructed as the mean of peer justice fixed effects). Relying for identification primarily on changes in Court composition due to recusals and absences, we find clear evidence of ideology-based exogenous peer effects. In particular, we find that replacing a single justice with one who votes conservative 10 percentage points more frequently increases the probability that *each* other justice votes in the conservative direction by 1.4 percentage points (on average).

We then turn attention to investigating the possibility that peer effects may also be "endogenous," meaning they operate through the actual votes cast by peer justices, not their ideology per se. In that case, identifying a true peer effect requires exogenous variation in voting propensity across justices, that is, a variable which directly affects how a given peer justice votes in a given case, but not the votes of other justices, except through

this peer group is of policy interest, as it can be altered by a well-defined policy lever (i.e., presidential nomination and Senate confirmation).

the vote of the directly affected peer. We argue that the “home court bias” instrument described earlier has these properties.

Properly investigating whether “endogenous” peer effects exist requires simultaneously testing for both “exogenous” and “endogenous” channels. This corresponds to the two terms in the most general “structural” model of peer effects discussed in [Moffitt \(2001\)](#), equation (16). As [Moffitt \(2001\)](#) and [Manski \(1993\)](#) noted, in the reduced form of this structural model, own votes depend on own ideology, peer ideology, and the exogenous factor (i.e., home court bias) that shifts peer votes conditional on ideology. In the absence of endogenous peer effects, the exogenous factor that shifts peer votes drops out of the reduced form. Thus, testing for significance of the “home court” bias of peers in the reduced form is a simple test for existence of endogenous peer effects (a test that should not be too sensitive to the exact functional form through which peer votes operate). When we estimate this reduced form (Section 4.3), we find both peer ideology and home court bias of peers are significant, implying both exogenous and endogenous peer effects are present.

Hence, in Section 4.5, we estimate structural models with both exogenous and endogenous peer effects, relying on both recusals and home court bias as sources of exogenous variation. In our preferred model, we find that a single peer shifting their vote from liberal to conservative increases each other justice’s conservative vote probability by roughly 11%. Thus, we find a strong causal impact of peer votes.

Finally, we examine whether peer effects change pivotal votes, and hence case outcomes, or if they merely affect the size of the majority. If peer effects merely push a decision from 6–3 to 5–4, or vice versa, then they are of limited practical interest.⁵ To address this question, we aggregate votes at the case level, and consider how a single justice’s vote affects the collective voting behavior of their peers. We find strong evidence that peer effects can be pivotal. By affecting the votes of their peers, a single justice becoming 10% more likely to vote conservative increases the share of cases with a conservative outcome by 3.6 percentage points—excluding the mechanical effect of that justice’s own vote—and reduces the share with a liberal outcome by 3.2 percentage points.

We are certainly not the first authors to consider the issues of judicial ideology and peer effects. Many political science and legal scholars have debated whether Supreme Court decision making is largely driven by justices’ own narrow policy preferences, or whether justices are also constrained by higher legal principles, such as deference to precedence and judicial restraint ([Bailey and Maltzman \(2011\)](#)), or political constraints, such as public opinion and executive discretion over compliance ([Carrubba and Zorn \(2010\)](#)). There is a significant empirical literature estimating the ideological position of judges and justices on measures that encapsulate both viewpoints. For instance, [Martin and Quinn \(2002\)](#) developed a dynamic item response model and estimate justice ideal points that can be time varying, and [Martin, Quinn, and Epstein \(2005\)](#) use the Martin–Quinn method to estimate the median Supreme Court justice on Courts dating from

⁵Of course, the credibility of the Court, and how political it looks, is an important issue, and is plausibly affected by the size of the majority in a case. 5–4 decisions breaking along the lines of the party of the appointing President, for instance, may be seen as particularly political and this could be damaging to the image of the Court.

1937. If one thinks that peer effects operate through the characteristics of judges, then understanding judicial ideology is a necessary first step to study them, as well as being (arguably) of interest in its own right.

Perhaps closer to our paper is the literature on panel effects on lower courts. A large literature considers peer effects (often referred to as “panel effects”) on U.S. Circuit Courts of Appeals.⁶ Different authors emphasize different channels, such as: deliberation, group polarization, or aversion to dissent (Epstein, Landes, and Posner (2011)). Fischman (2015) argued that peer effects are best understood by reference to peers’ votes rather than characteristics, and reanalyzes 11 earlier papers on Circuit Court “panel” voting, as well as new data.⁷ He finds that—across the board—each judge’s vote increases the probability that a given judge votes in the same direction by approximately 40 percentage points. Boyd, Epstein, and Martin (2010) considered the impact of female judges and only finds strong effects for sex discrimination cases, suggesting an information channel is operative rather than alternative theories of influence (see also Peresie (2005)). Epstein and Jacobi (2008) argued the power of the median justice is due to bargaining power, not personality, and that ideological remoteness of the median justice makes them pivotal over a greater range of the ideological spectrum.

Relative to this literature, we make several contributions: One, we focus on the United States Supreme Court rather than U.S. Circuit Courts of Appeals. Two, we analyze both the ideological channel and the vote channel using a novel identification strategy. And three, we focus on both peer effects and their impact in altering case outcomes. Methodologically, we also present a simple new method to estimate models where peer effects operate through fixed effects of peers.

Once one is convinced that peer effects on the Supreme Court exist, a key question is what drives them. Perhaps the most obvious channel is effects via persuasion. In the context of lower courts, several other possibilities have been raised, including: deliberation, group polarization, and aversion to dissent. In fact, our estimates would capture interdependence in justice votes due to any team-production based phenomena, including horsetrading (i.e., vote trading), dissent aversion, etc. Our paper is primarily about testing for existence of peer effects, not isolating the mechanisms through which they operate. But we touch on that question in our concluding remarks, where we also offer estimates of peer effects by issue area.

The paper is organized as follows: Section 2 describes the data. Section 3 presents our analysis of the ideological channel for peer effects, while Section 4 studies the ideological and voting channels jointly. Section 5 examines peer effects on case outcomes, and Section 6 concludes.

⁶Some notable papers in this literature are Revesz (1997), Miles and Sunstein (2006), and Posner (2008).

⁷He replaces the characteristics of panel colleagues with their votes, so the votes are endogenous, but colleague characteristics can be used as an instrument for colleague votes, assuming that they have no direct causal effect.

2. DATA ON SUPREME COURT VOTES

The Supreme Court Database, developed by Spaeth and Epstein (2014), contains almost the entire universe of cases decided from the 1946 to 2013 terms.⁸ It provides detailed information on each case, including the participants, the legal issue area, the court term when the case was heard and opinions issued, the winning party and the vote margin. The data includes the identity and vote of each justice, for each case in which they were involved. This allows us to model the votes of individual justices, and how they relate to the identity and voting decisions of the peers. For almost all cases, votes are categorized as ideologically liberal or conservative, following an explicit set of rules. Exceptions to this occur in cases without any clear ideological underpinning.

We augment these data with biographical information on justices from the U.S. Supreme Court Justices Database developed by Epstein, Walker, Staudt, Hendrickson, and Roberts (2013). This provides information on which, if any, Circuit Court of Appeals a justice previously served on, and the length of their tenure on that court. This allows us to construct our “home court bias” instrument.

In total, these data provide information on 116,362 votes (including absences and recusals) involving 12,981 legal provision-case pairs from 8561 cases.⁹ Once we exclude absences, recusals and cases without any ideological direction, the data contain 110,729 votes from 8420 cases (and 12,779 legal provision-case pairs).¹⁰ One quarter of these cases involve a vote by less than the full panel of nine serving justices. Votes are ideologically balanced, with 48% issued in the conservative direction. In contrast, a slight majority (55%) of directional lower court decisions reviewed by the Supreme Court are in the conservative direction. There is a strong tendency towards overturning lower court decisions; 60% of Supreme Court decisions and 58% of individual justice votes are for reversal. The Supreme Court only reviews a small fraction of cases, so of course it tends to hear cases where several justices believe the lower court *may* have erred.

Table 1 breaks down vote directions by legal issue area. Of the 11 high-level issue-areas in the database with a nontrivial number of cases, the conservative vote share over the 1946–2013 range of court terms varies from 29% conservative for Federal Taxation cases to 60% conservative in privacy cases. Grouping instead by the Circuit Court of Appeals that previously heard the case (for the ~60% of cases that source from such a court) the conservative share of votes ranges from 43% for cases from the Seventh Circuit to 54% for Ninth Circuit cases. The variation in vote ideology is much greater across justices: the conservative vote share ranges from 22% for William O. Douglas to 72% for Clarence Thomas (see Table 2 for details). Appendix C Figure 3 shows that the conservative vote share has varied substantially over time.

⁸For example, per curiam decisions are not included unless the Court provided a summary or opinions were issued.

⁹Some cases involve separate votes on different points of law, or “provisions.”

¹⁰A small number of cases result in tied votes, following which the votes of individual justices are typically not made public. Provided that the case had a lower court decision with stated ideological direction, so that the case is known to have ideological relevance, the vote direction for each justice is coded as 0.5 by convention.

TABLE 1. Descriptive statistics for votes and vote direction.

	Votes	Provisions	Vote Direction (Cons. %)	Lower Court (Cons. %)	Overturn (%)
<i>Total</i>	110,729	12,779	47.58	55.03	58.18
<i>Legal Issue Area</i>					
Criminal procedure	22,549	2585	52.12	63.07	60.23
Civil rights	18,435	2112	44.87	53.47	58.71
First amendment	9895	1140	45.92	56.66	56.25
Due process	4975	577	42.57	53.65	59.84
Privacy	1483	169	60.35	30.21	57.38
Attorneys	1122	130	43.23	52.05	60.34
Unions	4387	506	45.25	57.53	55.87
Economic activity	21,447	2500	42.28	48.82	57.20
Judicial power	17,041	1976	58.32	54.18	58.33
Federalism	5805	670	43.65	56.66	58.23
Federal taxation	3415	394	29.49	56.78	52.71
<i>Circuit Court</i>					
Federal	937	107	46.21	43.00	62.82
First	2125	246	47.01	40.82	51.40
Second	8107	934	48.35	50.70	54.85
Third	5008	575	51.54	49.84	54.21
Fourth	4471	512	45.96	60.88	55.40
Fifth	7907	914	43.49	65.12	60.88
Sixth	5558	644	47.59	50.55	60.17
Seventh	5523	645	42.97	59.07	58.63
Eighth	4046	465	45.30	48.60	57.94
Ninth	11,835	1359	54.30	38.27	62.80
Tenth	3153	367	51.03	51.22	60.01
Eleventh	2203	247	44.80	67.68	57.10
D.C.	6961	818	52.15	51.13	59.46

3. EXOGENOUS IDEOLOGY-BASED PEER EFFECTS

First, we assume exogenous peer effects. That is, we assume peer effects work directly through ideological positions, with the votes of one justice directly influenced by the ideological positions of the other justices. In the terminology of Manski, this is a *contextual peer effect* as justice ideology is predetermined with respect to interactions with other justices. Under this mechanism, the voting decisions of a particular justice are influenced by the ideological positions of peer justices, regardless of how those peer justices actually vote in a particular case.

3.1 Model and estimation method

We assume justices' votes are influenced by their own ideology, the factual context of the case, and the ideology of peers. The ideological direction of the vote by justice j in case

TABLE 2. Justice ideology fixed effects and justice characteristics.

Justice	Ideology Estimate	Segal–Cover Score	Conservative Vote Share	Party of President
W. O. Douglas	0.1969	0.730	0.2154	Democratic
W. B. Rutledge	0.2042	1.000	0.2336	Democratic
F. Murphy	0.2137	1.000	0.2424	Democratic
T. Marshall	0.2435	1.000	0.2802	Democratic
W. J. Brennan	0.2728	1.000	0.2930	Republican
H. L. Black	0.2775	0.875	0.2820	Democratic
A. Fortas	0.2830	1.000	0.3082	Democratic
E. Warren	0.2896	0.750	0.2703	Republican
A. J. Goldberg	0.3092	0.750	0.2404	Democratic
J. P. Stevens	0.3976	0.250	0.3889	Republican
R. B. Ginsburg	0.4468	0.680	0.3863	Democratic
S. Sotomayor	0.4748	0.780	0.3712	Democratic
D. H. Souter	0.4749	0.325	0.4183	Republican
H. A. Blackmun	0.4755	0.115	0.4790	Republican
S. G. Breyer	0.4853	0.475	0.4160	Democratic
E. Kagan	0.5034	0.730	0.3963	Democratic
P. Stewart	0.5179	0.750	0.5046	Republican
T. C. Clark	0.5241	0.500	0.4764	Democratic
B. R. White	0.5345	0.500	0.5201	Democratic
F. M. Vinson	0.5681	0.750	0.5635	Democratic
F. Frankfurter	0.5735	0.665	0.5394	Democratic
S. Minton	0.5974	0.720	0.5688	Democratic
S. F. Reed	0.5998	0.725	0.5708	Democratic
H. H. Burton	0.6030	0.280	0.5669	Democratic
L. F. Powell	0.6070	0.165	0.6084	Republican
C. E. Whittaker	0.6102	0.500	0.5516	Republican
R. H. Jackson	0.6192	1.000	0.6157	Democratic
J. Harlan II	0.6269	0.875	0.5729	Republican
W. E. Burger	0.6605	0.115	0.6574	Republican
S. D. O’Connor	0.6790	0.415	0.6245	Republican
A. M. Kennedy	0.6918	0.365	0.6042	Republican
J. G. Roberts	0.7374	0.120	0.6126	Republican
W. H. Rehnquist	0.7640	0.045	0.7134	Republican
A. Scalia	0.7813	0.000	0.6793	Republican
S. A. Alito	0.8020	0.100	0.6653	Republican
C. Thomas	0.8293	0.160	0.7157	Republican

Note: The ideology estimates are the fixed effects estimates from Model 1B, which includes justice, issue area, circuit court, and term fixed effects, as well as the mean *active* peer ideology measure. Note that only the relative values of the justice fixed effects are meaningful. So we normalize the mean of the ideology estimates to match the mean conservative vote share (net of the effects of the controls). $N = 110,729$ votes.

c , which we denote by d_{jc} , is either conservative (1) or liberal (0). We consider a linear probability model:

$$P(d_{jc} = 1 | \alpha, \beta, \delta, X_c, I_{jc}) = \alpha_j + \beta_p \times \frac{1}{|I_{jc}|} \sum_{i \in I_{jc}} \alpha_i + X'_c \beta_x + \delta_{t(c)}. \tag{1}$$

Here, α_j is a justice fixed effect that captures ideology of justice j . The term $\frac{1}{|I_{jc}|} \sum_{i \in I_{jc}} \alpha_i$ is the mean ideology of the set of peer justices who are involved in case c , where I_{jc} denotes the set of peers of justice j in case c . Crucially, peers vary across cases in a way that we will argue is plausibly exogenous. β_p captures the effect of mean peer ideology. A positive coefficient indicates that judges' votes are pulled toward the (mean) ideological position of their peers.¹¹ X'_c is a vector of observed case characteristics, with effects captured by β_x . Finally, $\delta_{t(c)}$ is a fixed effect for the court term $t(c)$, meant to account for systematic changes in justice ideology over time.

Note that the vote probability $p(d_{jc} = 1| -)$ is a nonlinear function of the vector of peer justice ideologies α because the influence of the latter is case specific, depending on the set I_{jc} . Indeed, if the peer ideology term $\frac{1}{|I_{jc}|} \sum_{i \in I_{jc}} \alpha_i$ were simply a linear function of peer ideologies, as in $\frac{1}{8} \sum_i \alpha_i$, that is, if the peer group did not vary, then we could not identify the impact of own ideology on justice votes as distinct from the impact of peers.

We may estimate equation (1) by nonlinear least squares (NLLS) as in

$$\min_{\alpha, \beta, \delta} \sum_{c, j} [d_{jc} - p(d_{jc} = 1 | \alpha, \beta, \delta, X_c, I_{cj})]^2. \tag{2}$$

Let $\theta = (\alpha, \beta, \delta)$ denote the complete set of parameters, and let $w_{jc} = (d_{jc}, I_{cj}, X_c)$ denote the data for observation j, c . Then we define $q(w_{jc}, \theta) = [d_{jc} - p(d_{jc} = 1 | \alpha, \beta, \delta, X_c, I_{cj})]^2$, allowing us to write the NLLS problem as $\min_{\theta} \sum_{c, j} q(w_{jc}, \theta)$.

At first glance, this seems like a complex problem as we must search over the entire vector α of 36 justice ideologies, along with the other model parameters. In Appendix A, we present a simple and fast iterative procedure to solve the NLLS problem. This procedure converges to the solution in three iterations, each of which only requires running a linear regression.¹² Of course, our ability to compute the NLLS estimator in a finite sample is separate from the issue of consistency.

As Wooldridge (2010, page 399), discussed, a key assumption for consistency of the NLLS estimator of θ defined in (2) is correct specification of the conditional mean function. This means we can write $E[d_{jc} | X_c, I_{cj}] = p(d_{jc} = 1 | \theta_0, X_c, I_{cj})$ for some θ_0 in the admissible parameter space Θ . Concretely, the expectation here is taken over the distribution of case/justice-specific variables U_{jc} that are observed by justices but not by us, and that generate randomness in vote outcomes from our perspective. We expect these to be positively correlated across justices within a case. For example, technical aspects of a case may strongly dictate a vote in a particular direction regardless of a justice's ideology. The key *substantive* assumption that allows us to consistently estimate the peer

¹¹We argue that mean ideology of peers is a sensible way to measure peer effects. As peers compete for influence, each should have greater weight the fewer peers are present. Conversely, if the influence of each peer does not decline at least proportionately as the number of peers increases, one obtains the odd implication that very large groups should exhibit near unanimity in making decisions, if positive peer effects exist.

¹²In earlier versions of this paper, we presented a simple two-step procedure that gives estimates of β_p that are subject only to a mild scale bias. In Appendix A, we explain why a third iteration solves the NLLS problem. Correct standard errors may be obtained using the Hessian of the NLLS objective evaluated at the solution. In practice, this is irrelevant because the justice fixed effects are so precisely estimated, due to the large number of decisions we observe.

effect β_p is that peer group composition I_{jc} is independent of the U_{jc} . As a counterexample, if liberal justices tended to absent themselves from cases where technical factors captured by the U_{jc} made a conservative outcome very likely, then we would exaggerate the influence of peers.

Consistency also relies on several technical assumptions: First, identification requires that θ_0 uniquely solves the population problem $\min_{\theta} E[q(w, \theta)]$. The function $q(w, \theta)$ must be bounded, and it must be continuous on the closed and bounded parameter space Θ . Continuity follows from the functional form in (1), and both $q(w, \theta)$ and Θ are naturally bounded as they map linearly into probabilities. As we have a modest number of justices but a very large number of cases, it is natural to view consistency as arising from the number of cases per justice growing large while the number of justices is held fixed. In particular, large cases per justice enables us to achieve consistent estimates of the justice fixed effects.¹³

Asymptotic normality requires additional assumptions, including that $q(w, \theta)$ be twice continuously differentiable with a Hessian that is bounded element-by-element, which again is clear from (1). Of practical importance is that we need to use a robust covariance matrix that accommodates the positive within-case correlation of the case/justice-specific unobservables U_{jc} . Accordingly, we cluster all standard errors at the case level.

3.2 Empirical specification

Our baseline specification in (1), which we call “Model 1,” includes a fixed effect to capture justice ideology, and term fixed effects $\delta_{t(c)}$ to capture systematic ideological drift over time. The vector X_c of observable case characteristics includes the legal issue area, fixed effects for the Circuit Court of Appeals (if any) that previously heard the case, and the ideological direction of the decision made by the lower court. Also, we control for whether the case sourced from a Circuit Court of Appeals for which the justice previously served, and the number of years of that service, if any. These latter two variables are also interacted with the decision of the lower court.

We also consider two generalizations of our baseline specification. First, we allow for richer models of justice ideology. Ideology may be multidimensional, differing by issue area. To capture this, in Model 2, we incorporate justice-by-legal-issue-area fixed effects α_j^l , where l denotes issue area (replacing the α_j in Model 1). Ideology may also vary over time. For instance, if there is nonsystematic ideological drift, such as polarization where conservative and liberal justices move toward the extremes. Thus, Model 3 further allows justice ideology to vary over time, by including justice by issue area by “natural court” fixed effects $\alpha_j^{l,nc}$ (replacing α_j^l).¹⁴

¹³We can write the NLLS objective function as $\min_{\theta} N_c^{-1} \sum_c \sum_j I_j^c q(w_{jc}, \theta) = \min_{\theta} N_c^{-1} \sum_c Q(w_c, \theta)$, where I_j^c indicates presence of justice j in case c . The conditions stated in the text guarantee uniform (in θ) convergence in probability of $N_c^{-1} \sum_c Q(w_c, \theta)$ to $E[Q(w, \theta)]$ as $N_c \rightarrow \infty$ with a fixed set of justices, where the expectation is taken over draws from the population distribution of cases. Uniform convergence is the key technical requirement for consistency of NLLS; see Wooldridge (2010, page 402).

¹⁴A natural court nc is a period during which no personnel change occurs on the court.

Second, we allow for common shocks to the ideology of all justices on the court at a given time. If justice votes or ideology are subject to common shocks, it may lead to a spurious finding of peer effects. This is, of course, a common problem in peer effect regressions. In our base specification (Model 1), we deal with this by including term fixed effects to absorb common ideological drift of justices over time. But if there exists systematic ideological drift that differs by issue area, it will not be fully absorbed by $\delta_{t(c)}$. Accordingly, in Models 2 and 3, we add issue-area-by-term fixed effects $\delta'_{t(c)}$ to account for any such differential ideological drift.

We also consider three alternative specifications of the peer variable $\frac{1}{|I_{jc}|} \sum_{i \in I_{jc}} \alpha_i$ in equation (1). In version “A” of our model, we define the peer group $I_{c,j}$ for a particular case as consisting of all other justices on the Court. In version “B”—which is our preferred model—we define the peer group $I_{c,j}$ as consisting of only those justices who are active and voting in a case (hereafter, “active justices”). In version “C,” we include both the active peer ideology measure as well the mean ideology of the justices who are absent for a particular case.¹⁵ We view this as a placebo test, designed to test if absence is as good as random. It is hard to rationalize why absent justices should matter. Thus, if absent justice ideology is significant, it implies selection into absence based on case unobservables, the key threat to consistency we discussed in Section 3.1.

3.3 Identification of exogenous peer effects

Before presenting our results, we discuss the source of the identifying variation exploited in the regressions, and the thought experiments that this variation correspond to. The key difficulty in identifying peer effects in the Supreme Court context is that there is little structural panel rotation. Unlike some other courts, cases do not involve random assignment of a subset of justices, and further, the cohort of justices evolves slowly over time. Intuitively, these features complicate the task of separating peer effects from joint ideological drift of justices over time.

Consider the variation in peer ideology, as measured by the mean ideology of *all* other justices on the Court. The cohort of peers, and thus the ideology of a given justice’s peers only changes on the rare occasions when court composition permanently changes. And as term fixed effects absorb across term variation, identification relies only on mid-term retirements, deaths, and appointments of new justices. Here, the ideal thought experiment is comparing how the eight continuing justices vote in two otherwise identical cases in a term, when the ninth justice present in the first case retires and is replaced by a different justice for the second case. Needless to say, such changes in composition are rare; there is little of this variation to exploit, so estimates of the effects of the ideology of all peers are underpowered.

Accordingly, we focus attention on our second peer measure, namely the mean ideology of other *active* justices. As we noted in Section 2, at least one justice is absent or

¹⁵If multiple justices are absent, we argue their mean ideology is the natural measure of their potential influence. In regressions containing an absent peer justice term, the mean ideology of justices absent from a case is set to zero if no justices are absent. A dummy for the whether any justice was absent in the case is also added, to ensure the results are only identified using variation in the ideology of absent justices, and not an arbitrary normalization.

missing in roughly $\frac{1}{4}$ of all cases. This provides a natural source of within-term variation in the set of peers from case to case. Furthermore, peer ideology as measured by *active* peers varies substantially within term irrespective of whether ideology is measured by justice, or by justice-issue area pair.

While official reasons for absence are in general not publicly stated, typical reasons include illness, not being confirmed to the Court at the time oral argument took place (for mid-term appointments), or recusal if a justice has heard the case on a lower court, argued it in a previous role as US solicitor general, or owns stock in a firm affected by the case. A justice may also be “missing” from a case (as distinct from absent) because they have died and not yet been replaced. Our identification strategy primarily leverages this case-by-case variation in court composition to isolate the effect of peer ideology on justice votes. Here, the ideal thought experiment is to compare how the common seven justices vote in two otherwise identical cases that differ only in that justice j is absent in the former and justice k is absent in the latter.¹⁶

3.4 Testing the exogeneity of justice absences

In estimating peer effects using absence-based variation in peer ideology, it is necessary to address concerns about whether absences may be endogenous. As we discussed in Section 3.1, if justices’ participation decisions are correlated with case unobservables that affect votes, then variation in court composition is tainted by selection bias. This, in turn, may generate spurious correlation between a justice’s votes and the ideology of active peers, biasing our estimates of peer effects. This concern is more acute if justices can exercise substantial discretion in choosing when to be absent. We pursue two approaches to deal with this concern:

Our first approach is to construct placebo tests where we control for both active and absent peer ideology.¹⁷ Intuitively, direct causal peer effects from a justice’s ideology are only plausible when justices participate and vote in a case. Conversely, any peer effect should be sharply attenuated or eliminated when a justice does not vote (i.e., if recused, it would be considered improper for them to discuss the case with the other justices).¹⁸ But if absences are strategic, ideology of absent justices may still be significant due to correlation with unobserved case characteristics. Hence, the placebo test null-hypothesis of no selection bias is that controlling for the ideology of active peers, absent justice ideology should not affect votes. To foreshadow the results, we do not find evidence that absent justice ideologies help to predict active justice votes.

Our second approach is a direct empirical analysis of whether the ideology of absent justices is related to unobserved case characteristics. Previous analysis of the empirical determinants of Supreme Court justice absences, such as [Black and Epstein \(2005\)](#) and

¹⁶An alternate thought experiment is comparing the votes of the remaining eight justices in two otherwise identical cases except that justice j is present in the first and absent in the second.

¹⁷Within a given cohort, the mean ideology of active and absent peer justices is negatively correlated by construction. The two peer measures are not, however, colinear, as the absence of a particular justice causes the mean ideology of active peers to change differentially for each active justice.

¹⁸Of course, an absent peer may matter because their ideology influences a justice’s way of thinking in an enduring manner. However, permanent peer effects like this will be absorbed by justice and term FE.

Hume (2014), finds that many absences are nondiscretionary. Reasons include oral arguments occurring prior to a justice being appointed to a court, extended illness, or a case having already been heard by a justice while serving on a lower court. But this does not cover all cases. Accordingly, while these papers find no evidence that absent justice ideology is endogenous, they cannot rule it out either.

Intuition suggests that justices would be less inclined to recuse themselves from cases they perceive as more important or likely to be closely-decided, irrespective of how they plan to vote.¹⁹ However, it is important to note that nonrandom occurrence of absences alone is not sufficient to produce endogeneity bias. Bias only arises if the ideology of the absent justice(s) is nonrandom (and correlated with their counterfactual vote probabilities). This suggests a simple test.

Approximately one-quarter of the cases in our sample with an absent justice (417 of 1780) involve multiple absences. If absences are related to ideology, the absent justices would tend to share similar ideologies. If k of N justices are absent in a case then, given the ideology of $k-1$ absent justices, can the ideology of the k th absent justice be predicted? We test this by regressing the ideology of each absent justice in turn against the mean ideology of the other absent justices.²⁰

Complicating matters is that selection is not the only reason absent justices may share similar ideology. Many multiple absences arise from a few instances where justices with similar ideology were appointed in rapid succession by the same president. Accordingly, we run the above regressions separately for first term absences (where this mechanism is at play) and later absences (where it is not). Using the justice ideology estimates we report below in Table 2, we find the coefficient on the mean ideology of other absent justices is 0.40 (SE 0.05) for first term absences, whereas it is a minuscule -0.0002 (SE 0.11) for later absences. Hence we find no evidence that absences are endogenous.²¹

3.5 Peer ideology effect estimates

The main results for our exogenous peer effects models are reported in Tables 2, 3, and 4. Table 2 reports the estimates of the justice fixed effects, Table 3 reports the estimates of the control variables, and Table 4 reports the key parameters that measure peer effects.

Table 2 reports our estimates of justice fixed effects from Model 1B. Recall that Model 1 includes justice fixed effects, but it does not allow these to vary by issue area or term. And version B of this model uses *active* peers as the peer effects measure. In Table 2, we

¹⁹Indeed, Black and Epstein (2005) found that recusals are less frequent in (typically higher-stakes) cases where the underlying issues have generated disagreement among different lower courts, and more likely in (typically lower-stakes) cases pertaining to statutory (rather than constitutional) interpretation.

²⁰Note that a *negative* correlation arises by construction, as the more liberal is an absent justice the more conservative is the set of potentially absent remaining peers. So we control for the mean ideology of that set as well.

²¹Correlation of *observed* case characteristics with missing justice ideology will not bias our results, but it can shed light on whether absences are discretionary. We find ideology of absent justices is uncorrelated with the ideological direction of the lower court decision, and the issue area. It is weakly correlated with circuit court, but this appears to be almost entirely driven by a quirk whereby Justice Thomas happened to miss several cases sourced from the 11th circuit.

TABLE 3. Exogenous peer effect models: control variables.

	(1)	(2)	(3)
Lower court decision:			
Conservative	−0.061 (0.041)	−0.088 (0.059)	−0.092 (0.061)
Liberal	0.084 (0.041)	0.053 (0.059)	0.048 (0.061)
Home court interaction with:			
Conservative decision	0.108 (0.031)	0.123 (0.028)	0.124 (0.028)
Conservative × Tenure	−0.012 (0.004)	−0.012 (0.003)	−0.012 (0.003)
Liberal decision	−0.158 (0.032)	−0.140 (0.031)	−0.139 (0.032)
Liberal × Tenure	0.016 (0.003)	0.014 (0.003)	0.014 (0.003)
Circuit Court FE	Yes	Yes	Yes
Issue area FE	Yes		
Justice FE	Yes		
× Issue area		Yes	
× Natural court			Yes
Term FE	Yes		
× Issue area		Yes	Yes
R-squared	0.1454	0.2111	0.2405

Note: The columns show results for Models 1B through 3B, which use progressively richer controls for justice, issue, and court/term effects. All results are for models version B that use the mean *active* peer ideology measure. $N = 110,729$ votes.

order all 36 justices from the 1946–2013 period according to their estimated ideology, from most liberal to most conservative. In reading the table, recall that a conservative case outcome is recorded as 1, so a higher fixed effect estimate implies the justice is more conservative. The estimates are intuitive, with Douglas rated the most liberal (FE = 0.20) and Thomas the most conservative (FE = 0.83).²² Table 2 also lists some observed justice characteristics: As expected, justices who we estimate to be more conservative also tend to have lower (more conservative) Segal–Cover scores, higher conservative vote proportions, and were more likely to have been nominated by a Republican president.

Table 3 reports estimates of the coefficients on the control variables in equation (1). We report the results for Models 1B through 3B, which include successively richer controls for issue area and term fixed effects (as discussed in Section 3.2) while using *active* peers to form the peer effects measure. Two aspects of the results are notable: First, the fact that the coefficient on the indicator for a conservative lower court decision is negative, while that for a liberal lower court opinion is positive, reflects the tendency of the

²²Recall that Model 1 controls for term fixed effects, so these ideology estimates abstract from joint ideological drift in the views of justices, and secular changes in the ideological composition of cases heard by the Court. Thus, the fixed effects in Table 2 measure the ideology of justices relative to their social milieu. By accounting for time effects that would affect any justice serving in an equivalent context, these ideology scores are interpretable as estimating the relative ideologies of any pair of justices had they counterfactually been on the Supreme Court at the same time.

TABLE 4. Exogenous peer effect models: peer ideology effects.

	(A)	(B)	(C)
<i>Model 1: Justice and term fixed effects</i>			
All peer justices	-0.874 (1.073)		
Active peer justices		1.131 (0.319)	1.244 (0.432)
Absent peer justices			0.033 (0.102)
R-squared	0.1446	0.1454	0.1455
<i>Model 2: Justice by issue, and term by issue FE</i>			
All peer justices	0.030 (0.797)		
Active peer justices		1.082 (0.238)	1.199 (0.315)
Absent peer justices			0.035 (0.077)
R-squared	0.2101	0.2111	0.2112
<i>Model 3: Justice by issue by court, and term by issue FE</i>			
All peer justices	2.115 (1.862)		
Active peer justices		1.635*** (0.206)	1.550*** (0.346)
Absent peer justices			-0.027 (0.082)
R-squared	0.2378	0.2405	0.2406

Note: $N = 110,729$ votes.

Supreme Court to overturn many decisions that it reviews (hence reversing the ideological direction of lower court decisions).

Second, a consistent pattern of *home court bias* is evident. Consistent with results in Epstein et al. (2009), we find that justices who had previously served on a Circuit Court of Appeals (a justice’s *home court*) are less likely to overturn the lower court’s decision in a case sourced from that court. However, this bias diminishes with home court tenure, and justices with very long Circuit Court tenures (i.e., more than 10 years) are more likely to overturn cases sourced from their home court. We discuss this pattern further in Section 4.2.

We now turn to our key results; the estimates of peer ideology effects. The results for Models 1 to 3, which use progressively richer controls for justice, issue and term effects, are reported in the three panels of Table 4. Columns A through C of each panel show results for different specifications of the peer ideology measure: all peers, active peers, or both.

The results for Model 1, which includes term and justice fixed effects—so that each justice has a single invariant ideology estimate—are shown in the first panel. Column A reports results using the mean ideology of all peers to measure peer effects. As expected,

the estimate of the peer effect parameter β_p is very imprecise, because Supreme Court panel rotation is infrequent and largely absorbed by term fixed effects, leaving little exogenous variation in peer ideology.

Table 4, column B presents results using our preferred *active* peers measure, which exploits within-term variation in peers due to absences. This yields a substantial and tightly estimated active peer coefficient of 1.131. This implies, for example, that replacing a justice with another who votes in the conservative direction 10 percentage points more frequently on average would increase the conservative vote probability of all other justices by 1.41 percentage points, generating a cumulative 0.113 extra conservative votes by the peer justices per case (i.e., $0.0141 \times 8 = 0.113$).

Column C presents the placebo test where we include the absent peers measure. The estimate is small (0.033) and insignificant ($SE = 0.102$), providing no evidence that absent peer ideology is correlated with unobserved case characteristics that affect votes. Comparing columns B and C, we see that inclusion of the absent peers measure causes the coefficient on active peer ideology to increase very slightly to 1.244.²³ We take this as strong evidence supporting our assumption that absences/recusals can be taken as exogenous, and hence for the existence of peer effects.

The results for Model 2, which contains both justice-by-issue-area and term-by-issue-area fixed effects, are shown in the second panel of Table 4.²⁴ As in Model 1, the all peers ideology effect is very imprecisely estimated. However, the active peer measure, which exploits within-year-and-issue-area variation in peer ideology due to justice absences, yields a positive and significant peer effect coefficient of 1.082. In column C, the coefficient on the placebo measure of absent justices is again small and completely insignificant—supporting our assumption that absences are as good as random—and the coefficient on active peers again increases only very slightly.

Results for Model 3, which allows the ideology of each justice to change over time (by natural court) for each issue area, are displayed in the final panel of Table 4. In Column B, we obtain a coefficient of 1.635 on our preferred active peer ideology measure, with a standard error of 0.206. In column C, the coefficient on placebo absent peer measure is again small and insignificant, consistent with our key identifying assumption of no selection into absence based on case unobservables. Collectively, the results in Table 4 provide strong evidence for existence of peer effects. This result is robust to alternative controls for justice, term, and issue area.

Finally, the [Appendix](#) in the Online Supplementary Material (Holden, Keane, and Lilley (2021)) contains three robustness checks on these results suggested by referees: We consider specifications using median justice ideology, we consider only observations

²³Notice that the standard errors on the active peer coefficients only increase by about one-third when the absent peer variable is included. This illustrates that the two variables are not highly collinearity (see Section 3.4).

²⁴Once we introduce justice-by-issue-area fixed effects, changes in court composition induce differential changes in peer ideology by issue area. This source of variation may not be well distinguished from issue-area-specific ideological drift over time. Thus, Model 2 absorbs this source of variation via inclusion of term-by-issue-area fixed effects.

TABLE 5. Instrumenting for peer ideology using Segal–Cover scores.

	(A)	(B)	(C)
<i>Model 1: Justice and term fixed effects</i>			
All peer justices	-1.847 (1.518)		
Active peer justices		1.129 (0.427)	1.061 (0.582)
Absent peer justices			-0.009 (0.136)
First stage <i>F</i> -statistic	357.06	1111.13	393.33

Note: The mean Segal–Cover score of justices in each peer group (all, active or absent) is used to instrument peer ideology measure for that group. Column C reports the cluster robust Cragg–Donald *F*-statistic.

from the post-Warren Court, and we consider only the subset of terms with no *permanent* changes in Court composition. Our results are little affected by these considerations.

3.5.1 *Accounting for potential endogeneity of ideology* We estimate justice ideology from each justice’s full voting record. Hence, a potential concern is that our ideology measures are not predetermined. That is, our *ex post* measure of a justice’s ideology may be influenced by the Supreme Court environment during his/her tenure (i.e., reverse causality from votes or interaction with peers to the ideology measures). However, we can deal with this concern by using a predetermined measure of ideology as an instrument.

Segal and Cover (1989) developed estimates of justice ideology based on textual analysis of newspaper editorials between nomination by the President and Senate confirmation. These Segal–Cover scores predate a justice’s Supreme Court tenure, so they are predetermined with respect to voting behavior. As Table 2 reveals, Segal–Cover scores are very imprecise compared to our vote-based ideology measures, but they are clearly highly correlated with our measures.

Thus, we used Segal–Cover scores to instrument for justices’ ideologies when estimating Model 1.²⁵ Table 5 reports the results, which are very similar to the Model 1 estimates in Table 4 top panel. In particular, the coefficient on active peer ideology in column B only moves slightly from 1.131 to 1.129. And the placebo test in column C again finds that ideology of absent justices is insignificant. So the IV results provide additional evidence of positive peer ideology effects.

4. A MODEL WITH BOTH EXOGENOUS AND ENDOGENOUS PEER EFFECTS

Here, we extend our analysis to allow for vote-based peer effects, in addition to exogenous ideology-based peer effects. If peers affect the votes of their colleagues through their own votes, then the votes of all justices are jointly determined on a case-by-case

²⁵We discuss details of how to extend our nonlinear least squares estimator to the nonlinear 2SLS case in Section 4.5 and Appendix A.2.

basis, as in Fischman (2015). This fits within the framework of Manski's *endogenous peer effects* (Manski (1993)).

4.1 Empirical specification and vote endogeneity

We begin by extending the model in equation (1) to incorporate peer effects that operate through peer votes. Recall that d_{jc} is the vote of justice j in case c , equal to 1 for votes in a conservative direction and 0 otherwise, and denote the set of peers who may affect justice j through their votes in case c as V_{jc} . Then we have the linear probability model:

$$\begin{aligned} p(d_{jc} = 1 | \theta, d_{-jc}, X_c, V_{jc}, I_{jc}) \\ = \alpha_j + \beta_p^v \times \frac{1}{|V_{jc}|} \sum_{i \in V_{jc}} d_{ic} + \beta_p^{id} \times \frac{1}{|I_{jc}|} \sum_{i \in I_{jc}} \alpha_i + \delta_{l(c)} + X_c' \beta_x. \end{aligned} \quad (3)$$

This equation is identical to the specification in Model 1 of Section 3, except that now β_p^{id} captures the effect of the ideology of a justice's peers, while β_p^v captures the effect of the votes of peers. Following Moffitt (2001), we refer to (3) as the "structural" model of peer effects, because it contains the endogenous peer vote variable. Later in Section 4.3 we will consider a reduced form of (3) where we substitute for peer votes using their exogenous determinants.

We consider three alternative specifications of the relevant peer group of justices V_{jc} whose votes may affect the vote of justice j . First, we consider the votes of all other justices who vote in a case (*active* justices, in the language of Section 3). In this case, V_{jc} and I_{jc} are identical.

Second, peers who have special expertise in a case may have a greater influence. Justices who previously served on the appellate court from which a case is sourced are plausibly more knowledgeable.²⁶ Accordingly, we also consider the votes of *home* justices in *home court* cases.

Third, as the impact of home peer votes may be stronger when they are more numerous, we also consider the net vote direction of the home justices (i.e., the number of home justices issuing conservative votes minus liberal votes), divided by the total number of all active peers.²⁷

Obtaining consistent estimates of β_p^v requires the use of instrumental variables as votes are jointly determined. Of course, common unobservables that affect outcomes for both a person and their peers are a standard problem when estimating endogenous peer effects. Here, unobserved case characteristics are very important determinants of votes.²⁸ In fact, 37% of the cases in our sample were decided unanimously, so the vote of

²⁶Circuit courts tend to hear cases in certain areas, so a judge from such a court will tend to have more expertise in those areas. Second, a former circuit court judge may be more familiar with the legal reasoning of its judges.

²⁷For example, if there are three home peers, of which two vote liberal and the other conservative, the variable is $\frac{1}{8}$. If there are two home peers, and both vote liberal, it equals $\frac{2}{8}$.

²⁸The observed case characteristics are legal issue area, the term the case is heard, the lower court decision, and the Circuit Court (if any) the case stems from. Conditioning of these variables leaves much of the variation in case vote outcomes unexplained, implying that unobserved case characteristics are very important determinants of votes.

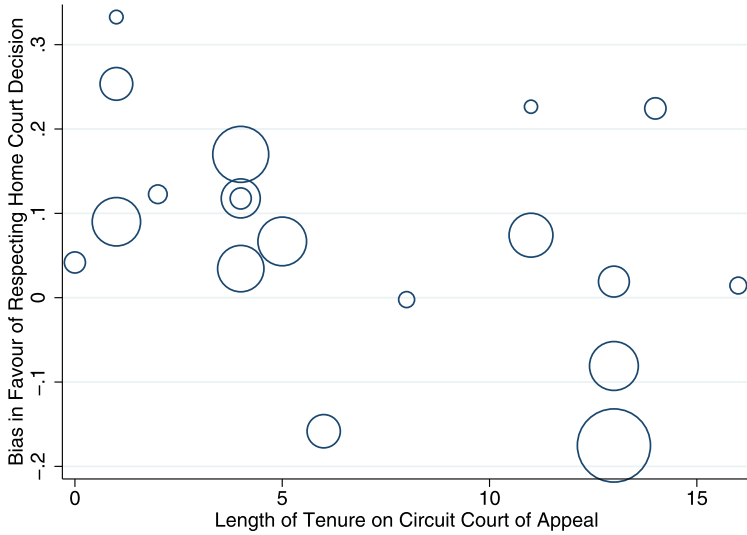


FIGURE 1. Home court bias in overturn rate of lower court decisions.

a single justice has substantial predictive power for how other justices vote, irrespective of the existence of peer effects. To identify true peer vote effects, it is necessary to find an instrument that generates exogenous variation in voting propensity across justices, unrelated to unobserved case characteristics. For this purpose, we use our “home court” instrument, which we explain in the next section.

4.2 Constructing instruments for peer votes

Epstein et al. (2009) found that justices who had previously served on a Circuit Court of Appeals, their *home court* in our terminology, are *ceteris paribus* less likely to overturn decisions in cases sourced from their home court. Figure 1 documents this pattern by plotting the rate at which justices overturn decisions in cases from their home court relative to all other cases, against the duration of home court tenure, for each of the 19 justices who previously served on a Circuit Court of Appeals. All but 4 justices lie above the x-axis, indicating deference to home court decisions.

Our results in Section 3.5, Table 3 also indicate that justices with previous service on a circuit court are less likely to overturn decisions sourced from that “home court”—consistent with Epstein et al. (2009). But we find that this home court bias diminishes with longer lower court tenure.²⁹ A possible explanation for this pattern is that circuit courts often handle cases in particular legal areas, so circuit court judges develop expertise in those areas. A Supreme Court justice with relatively short tenure on a circuit court may give deference to decisions of his former colleagues because he/she recognizes their expertise in the issue areas the circuit court deals with. On the other hand, a

²⁹In particular, Justices Kennedy and Berger both exhibited bias *against* their home courts, and both had long tenures: Kennedy served on the 9th Circuit for 12 years, and Chief Justice Burger served on the D.C. Circuit Court for 13 years, often clashing with colleagues during his tenure; see Greenhouse (2007).

justice with long tenure on a circuit would have developed expertise in those issue areas him/herself, perhaps leading to less deference to the lower court judgement.

We argue that variables capturing home court bias are plausible instruments for peer votes. A valid instrument should affect how a justice votes in a given case *only* through its effect on a peer's vote (see Moffitt (2001)). The home court instrument satisfies this condition, as there is no plausible reason that the mere presence of a peer justice from a lower court would affect how another justice votes on a case sourced from that court. Any plausible effect must operate through how the *home* peer justice actually votes.

To form the instruments, let I_c^a denote the set of justices in case c who previously served on lower court a , and let y_j^a denote justice j 's tenure on lower court a . Our instruments are the share of other justices *at home* $\frac{1}{N-1} \sum_{j \neq i} I(j \in I_c^a)$ and the average length of home court tenure per justice $\frac{1}{N-1} \sum_{j \neq i} (I(j \in I_c^a) \times y_j^a)$ in the case.³⁰ Both are interacted with the lower court decision direction to convert effects on overturn propensity into effects on ideological disposition.

To negate any possibility that the instruments are contaminated by selection into absence, we construct them in two ways. First, using only the justices active in a case, second using all justices on the Supreme Court (regardless of whether they are active). If there are no selection effects the former specification is more intuitive, as the endogenous peer vote variable in equation (3) is only based on active peer votes.

Finally, recall that all our models contain circuit court fixed effects (i.e., indicators for the circuit court if any, from which each case is sourced). This controls for the possibility that some circuit courts are overturned more frequently than others. It should also allay any concern that we may confound home court effects with circuit court effects.

4.3 A simple reduced-form test for endogenous peer effects

Before estimating the structural equation in (3), we first present a simple reduced-form test for whether endogenous peer effects exist. To obtain the reduced form of (3), we substitute out for peer votes using their exogenous determinants. In practice, this is equivalent to simply adding the "home bias" instruments directly to equation (1). If the home court variables are jointly significant in the reduced form voting model, we take it as evidence that endogenous peer effects exist.

Table 6 reports coefficients on the key variables of interest in the reduced form voting model. We report results for Model 1 that includes justice and term fixed effects. The peer home court measures are jointly highly significant, as shown by the F -statistics. The sign pattern is consistent with the idea that votes to *uphold* by home court peers reduce the propensity of the Supreme Court to *overturn* lower court verdicts, as the justices show some deference to peers from the lower court. It is implausible the home court variables would affect justices' votes directly, rather than indirectly through peer votes, so this is strong evidence that endogenous peer effects exist.

Note that active peer ideology is also significant in the reduced form. Its coefficient is little changed from that in the first panel of Table 4. The significance of peer ideology

³⁰Note that we take the average over both home and *away* justices.

TABLE 6. Reduced form voting model.

	(A)	(B)	(C)
All peer justices	-0.873 (1.060)		
Active peer justices		1.135 (0.319)	1.258 (0.432)
Absent peer justices			0.036 (0.101)
<i>Share of peers on lower court</i>			
× Conservative decision	0.121 (0.170)	0.129 (0.170)	0.131 (0.170)
× Liberal decision	-0.477 (0.178)	-0.488 (0.178)	-0.489 (0.178)
<i>Peer mean tenure at lower court</i>			
× Conservative decision	-0.032 (0.027)	-0.032 (0.027)	-0.033 (0.027)
× Liberal decision	0.070 (0.021)	0.071 (0.021)	0.071 (0.021)
R-squared	0.1454	0.1463	0.1463
Home court variables: <i>F</i> -statistic	4.320	4.343	4.362
Home court variables: <i>P</i> -value	0.0017	0.0016	0.0016

Note: All regressions include the same set of controls as in Model 1 in Table 3. $N = 110,729$ votes.

in the reduced form may arise *either* because exogenous peer effects exist, *or* because peer ideology affects a justice’s own vote through its effect on peer votes (i.e., an endogenous peer effect). Thus, our reduced form results may be consistent with a structural model that contains *both* exogenous and endogenous peer effects, or a model that only contains the latter. Next we estimate the structural equation in (3) to sort out these two explanations.

4.4 A nonlinear 2SLS estimation algorithm

If the peer ideology variable $\bar{\alpha}_{-jc} = \frac{1}{|I_{cj}|} \sum_{i \in I_{cj}} \alpha_i$ were observed, we could estimate (3) by 2SLS. However, as $\bar{\alpha}_{-jc}$ is unobserved we instead implement the nonlinear 2SLS estimator that solves:

$$\min_{\theta \in \Theta} \left[\sum_{c,j} Z'_{jc} r_{jc}(\theta) \right]' \left[\sum_{c,j} Z'_{jc} Z_{jc} \right]^{-1} \left[\sum_{c,j} Z'_{jc} r_{jc}(\theta) \right], \tag{4}$$

where we have defined residuals $r_{jc}(\theta) = d_{jc} - p(d_{jc} = 1 | \theta, d_{-jc}, X_c, V_{jc}, I_{cj})$ based on equation (3), and we have also defined an instrument vector Z_{jc} that includes all the exogenous variables (justice dummies, court dummies, case characteristics) as well as our home court instruments H_{jc} .³¹ The instruments must satisfy the exogeneity and rank

³¹Recall our home court instruments H_{jc} are the share of peer justices *at home* $\frac{1}{N-1} \sum_{j \neq i} I(j \in I_c^a)$, their average length of home court tenure $\frac{1}{N-1} \sum_{j \neq i} (I(j \in I_c^a) \times y_j^a)$, and both interacted with the lower court decision direction.

TABLE 7. First stage IV for peer votes: home court instruments.

	Active Peer Votes		Home Peer Votes		Net Home Peer Votes	
	(1)	(2)	(3)	(4)	(5)	(6)
<i>Share of peers at home</i>						
× Conservative decision	0.211 (0.169)		0.406 (0.211)		0.197 (0.112)	
× Liberal decision	-0.581 (0.176)		-1.343 (0.228)		-0.258 (0.118)	
<i>Peer mean years at home</i>						
× Conservative decision	-0.039 (0.026)		-0.088 (0.030)		-0.023 (0.009)	
× Liberal decision	0.079 (0.020)		0.212 (0.025)		0.052 (0.008)	
<i>Share of active peers at home</i>						
× Conservative decision		0.289 (0.173)		0.495 (0.236)		0.263 (0.136)
× Liberal decision		-0.578 (0.177)		-1.375 (0.255)		-0.228 (0.142)
<i>Active peer mean years at home</i>						
× Conservative decision		-0.054 (0.026)		-0.090 (0.031)		-0.022 (0.009)
× Liberal decision		0.070 (0.021)		0.227 (0.027)		0.059 (0.008)
R-squared	0.6886	0.6886	0.5908	0.5927	0.0844	0.0899
Home court variables: <i>F</i> -statistic	5.368	5.285	24.485	25.878	20.018	22.020
Home court variables: <i>P</i> -value	0.0003	0.0003	0.0000	0.0000	0.0000	0.0000

Note: All regressions include a control for the mean ideology of active peers, plus the same controls as in Model 1 in Table 3. $N = 110,729$ votes.

conditions $E[Z'_{jc}r_{jc}(\theta_0)] = 0$ and $\text{Rank } E[Z'_{jc}\nabla_{\theta}r_{jc}(\theta_0)] = P$ where $\theta \in \Theta \subset \mathbb{R}^P$. The requirements for consistency are essentially identical to those for NLLS discussed earlier, as uniform (in θ) convergence in probability of the sample objective function in (4) to its population analogue is again the key point.³²

Like the NLLS problem in (2), the nonlinear 2SLS problem in (4) involves function minimization over a large number of fixed effects and other parameters. As before, we use a simple iterative algorithm to construct the estimator. We discuss the algorithm—which is a simple extension of the NLLS algorithm—in detail in Appendix A.2.

4.5 Structural model results

4.5.1 First stage Here, we present nonlinear IV estimates of equation (3). Our first stage results from regressing peer votes on the instruments are shown in Table 7. Column (1) presents our first specification, where the endogenous variable in equation (3) is the mean vote of all active peers, which is regressed on the home court instruments based on all home justices. The instruments are highly significant determinants of peer votes ($F = 5.37$, $p = 0.000$). The point estimates indicate that as the share of home peers in-

³²See Wooldridge (2010), pages 525–526 and 530–531 for details.

creases, there are fewer peer votes to overturn the lower court decision.³³ This effect is diminished if the home peers had longer tenure on the lower court. In column (2), we see the results are little changed if we base the instruments on only active peers rather than all peers.

Columns (3) and (4) report first stage results for our second specification where the endogenous variable in equation (3) is the mean vote of home peers only. Unsurprisingly, our home court instruments are more highly significant in this model ($F = 24.49$), as they are better predictors of home peer votes than of all peer votes. Finally, columns (5) and (6) report results for our third version of the endogenous variable, the net vote of home peers. The results are similar.

The Stock–Yogo weak instrument F -test critical values in the case of one endogenous variable and four instruments are 5.32, 10.23, and 16.72, respectively, for asymptotic bias of 2SLS relative to OLS being less than 30%, 10%, or 5%, respectively (see Skeels and Windmeijer (2018)). Thus, our home court instruments are—not surprisingly—much stronger when used to predict home court justice votes as opposed to all active peer votes. Still, we are not concerned about a weak instrument problem even in the case of the all peers measure, for two reasons: First, the very high F -test values in columns (3)–(6), as well the prior literature and our own results in Tables 3 and 6, make clear that “home court bias” is a very real and quantitatively important phenomenon, not just a weak effect we pick up because we have a very large sample. The lower F -test values in columns (1)–(2) are directly attributable to the fact that only a small subset of justices are from the home courts, and only they are directly affected by the home court instruments (but for them the effects are large). Second, as we shall see below, these instruments still deliver precise estimates of the coefficient on the endogenous active peer vote variable in the second stage.

4.5.2 Second stage We present our instrumental variable estimates of the full structural model of equation (3) in Table 8. The IV estimates document substantial positive peer effects. In column 1 the coefficient on the active peer vote variable is 0.894 (SE = 0.037). In the typical full panel case (with 8 peer justices), a single peer shifting their vote from liberal to conservative increases the active peer measure by $1/8$. According to our estimates, this increases each other justice’s conservative vote probability by $(1/8)(0.894) = 11\%$. Thus, we find a very strong causal impact of peer votes.

The only difference between columns (1) and (2) is whether we base our four home court instruments on the total number of home peers in a case or only on the number of active home peers in a case. As we see in Table 8, this makes almost no difference.

We examine the influence of home peer justices in columns (3) and (4). In a full panel case with one home peer, a shift in the peer’s vote from liberal to conservative increases our home peer vote measure by 1.0. According to our estimates, this increases the conservative vote probability of the other justices by 30% to 34%. This is three times greater than the 11% effect of a generic justice vote, highlighting the very strong influence of home peer votes in cases sourced from their home circuit court. We argue this large

³³From the sign pattern of coefficients in Table 7 column (1), we see that if the lower court decision was in the conservative (liberal) direction, the peer vote share in the conservative (liberal) direction increases.

TABLE 8. Structural model of endogenous and exogenous peer effects.

	(1)	(2)	(3)	(4)	(5)	(6)
Active peer votes	0.894 (0.037)	0.877 (0.041)				
Home peer votes			0.342 (0.068)	0.303 (0.064)		
Net home peer votes					1.366 (0.282)	1.071 (0.254)
Active peer ideology	-0.505 (0.087)	-0.471 (0.097)	1.111 (0.310)	1.113 (0.311)	1.095 (0.309)	1.102 (0.311)
Home peer instruments	All	Active	All	Active	All	Active
First stage <i>F</i> -statistic	5.368	5.285	24.485	25.878	20.018	22.020

Note: All regressions include the same controls as Model 1 in Table 3. $N = 110,729$ votes.

effect is plausible, as home justices are perceived as having greater expertise in cases originating from their home court. In fact, our estimate is smaller than the effect that [Fischman \(2015\)](#) finds for peer votes on circuit courts.

The final two columns consider our third measure of peer votes, the net vote direction of active peers. In a full panel case with one home peer, a shift in the peer's vote from liberal to conservative increases this measure from $-1/8$ to $1/8$. Our estimates imply this would increase the conservative vote probability of the other justices by 27% to 34%. An additional home justice voting conservative would increase this measure by an additional one-eighth, raising the conservative vote probability of other justices by a further 14% to 17%. These results again illustrate the strong influence of home peer justices.

The structural models in Table 8 also provide estimates of exogenous peer effects, operating through mean active peer ideology. Notice that in our main model in column (1) the effect of active peer ideology is negative. But care must be taken in interpreting this result: It should be interpreted as the effect of a change in peer ideology, holding peer votes constant. This has an intuitive interpretation: holding the number of peers who vote in the conservative direction fixed, a more conservative peer group makes that vote less convincing. Conversely, the more liberal is the peer group of justices who vote conservatively, the more persuasive that vote is.³⁴

In summary, our results provide strong evidence for the existence of endogenous peer effects operating through peer votes. In the next section, we turn to the question of whether peer effects actually change case outcomes.

³⁴In contrast, in Table 8, columns 3 to 4, where we estimate the effects of home peer votes in home court cases, the coefficients on active peer ideology are positive and roughly 1.11. This is very similar to the peer ideology effects reported for Model 1B in Section 3. Controlling for the vote share of home peers in home court cases has only a minor effect on the ideology coefficient, as justices are home rather infrequently. The same logic applies to columns 5 and 6.

5. THE EFFECT OF PEER VOTES ON CASE OUTCOMES

We have provided strong evidence that peers affect votes. But if they do not change pivotal votes, and thus alter the direction of case outcomes, they are of diminished practical interest. Here, we seek to establish whether the peer effects documented above affect case outcomes in a significant way, or only affect votes in cases that are not closely decided.

The analysis in Sections 3 and 4 considered the effect of peer votes and ideology on the votes of a single justice. But to determine whether peer effects change pivotal votes, we must estimate how the ideology and vote of a single justice affect the collective vote of his/her peers.

Letting $f(\cdot)$ represent the pertinent collective vote measure of the peer justices and d_{jc} the vote of the justice whose perspective is taken, we estimate regressions of the form:

$$f\left(\frac{1}{N-1} \sum_{i \in I_{jc}} d_{ic}\right) = \alpha_j + \beta_p^v \times d_{jc} + X'_c \beta_x + \delta_{l(c)} + \varepsilon_{jc}. \tag{5}$$

As in Section 4, a justice’s own vote is endogenous because it is jointly determined with the votes of peers. In particular, it is in part determined by unobserved case characteristics that drive all justices votes in a particular case. To deal with this endogeneity problem, we again use our “home” court bias instruments. Here, the instruments are an indicator for whether the case is sourced from the home court of justice j , whose vote d_{jc} is the endogenous variable in equation (5), along with their home court tenure, both interacted with the lower court decision direction.

Using this approach, we consider the effects of a justice’s own vote on two different measures of the collective peer vote $f(\cdot)$. First, we consider simply the number of conservative votes by the other eight justices (note: in this section, we restrict attention to cases with a full panel of justices). This specification allows us to ascertain the average magnitude of peer vote effects at the case level, which is of interest in itself. But it sheds no light on whether peer effects are pivotal.

Second and more importantly, in order to ascertain whether peer effects change pivotal votes, we define a case outcome as *potentially conservative* if, not counting justice j ’s own vote, enough others (i.e., at least four) vote in the conservative direction, so a conservative outcome is possible. We then define $f(\cdot)$ as a 1/0 indicator for whether a case has a conservation outcome potential. Considering the potential outcome, rather than the actual, enables us to estimate the effect of a justice’s own vote on the decision’s direction, excluding the mechanical effect of his/her own vote. We can also define $f(\cdot)$ as a 1/0 indicator for whether a case has a *potentially liberal* outcome.³⁵

For simplicity, we restrict the sample to cases with either zero or one justice at home. In cases with a home justice, full weight is given to the home justice’s observation (such that the dependent variable is based only on the votes of the away justices). In cases where all justices are away, each is given equal ($\frac{1}{9}$) weight. This means that in total, each

³⁵Thus it is possible that a case can have both conservative and liberal potential from the perspective of some justice when they are voting, with their own vote deciding the actual decision direction.

TABLE 9. Peer vote effects on verdict direction outcomes IV.

	(1)	(2)	(3)
	Conservative Peer Votes	Conservative Potential	Liberal Potential
Vote direction	2.792 (0.684)	0.362 (0.128)	-0.323 (0.133)
First stage <i>F</i> -statistic	11.776	11.776	11.776

Note: All regressions restricted to cases with a full panel (9) of justices and 0–1 home justices. $N = 68,800$ votes.

case is weighted equally, and there is no arbitrariness in which justices are included in the dependent or independent variables.

A few details of the specification are worth noting. First, differences in the voting propensities of different natural Courts (i.e., cohorts of justices) are captured by term fixed effects.³⁶ However, the dependent variable is still mechanically affected by the ideology of the individual justice whose perspective is taken. This is addressed by the inclusion of justice fixed effects.³⁷ Finally, X_c includes lower court decision direction, legal issue area, and circuit court fixed effects.

The results for these analyses are shown in the first column of Table 9, with each row corresponding to one of the three alternative outcome measures. The first row presents our result for total conservative votes by the eight peer justices. Our estimates imply that a single (implicitly home) justice switching their vote changes the net votes of their (away) peers by approximately 2.8 votes collectively. While this effect may seem large, we think it is plausible. The cases the Court hears tend to be difficult, and the panel consists of nine justices with diverse ideology and expertise. Thus it seems likely that at least a few justices are marginal on many cases, and hence persuadable by a conservative colleague who votes in the liberal direction, or vice versa, particularly if that colleague is perceived as having special expertise in the case.

Moreover, our estimate is consistent with the large effect of peer votes estimated by Fischman (2015) for federal circuit courts, and consistent with the large effects we found in our individual-level analysis in Section 4. This result highlights the empirical importance of peer effects; the indirect effect of a home justice's vote on the total vote outcome through the votes of their peers is larger than the direct mechanical effect of the justice's own vote.

Rows 2 and 3 report the results for the conservative and liberal potential outcome measures. We again find positive peer effects. Our estimates imply that a home justice switching their vote from liberal to conservative increases the share of cases with a conservative outcome potential³⁸ by 36 percentage points, and reduces the share with liberal potential by 32 percentage points. This implies that home justice votes do have a large impact on case majorities.

³⁶Recall that almost all of the within-year variation in justice cohort is due to absences, which are excluded since only full panel cases are considered here.

³⁷Note that explicitly controlling for excluded justice's estimated ideology to capture justice peer ideology effects is redundant as this is perfectly collinear with the justice fixed effects.

³⁸For example, shifting the vote of other justices from 3–5 or less to 4–4 or more.

These results imply that peer effects do not merely arise in one-sided cases. The finding that peer effects can affect case outcomes suggests that the peer effects we find cannot be purely due to dissent aversion. We discuss some alternative explanations in the next section.

6. DISCUSSION AND CONCLUSION

We have presented strong evidence for the existence of peer effects on the U.S. Supreme Court. Both the ideology and voting behavior of a justice exert an influence on the votes of other justices. Moreover, our estimates imply that these peer effects can be pivotal, and thus affect case outcomes. The magnitudes of the peer effects we find are substantial.

This raises the question of why these effects exist and what drives them. As we mentioned in the [Introduction](#), a variety of explanations have been offered in the context of lower courts, including: deliberation, group polarization, aversion to dissent, or deference to expertise. We have shown, by virtue of the fact that peer effects can cause a change in outcome, that dissent aversion (not wanting to be an outlier justice on a case) cannot be the whole story.

Having said that, it is challenging to provide compelling evidence distinguishing between the other channels: It is not easy to distinguish between justices persuading each other, being deferential to each other on areas of expertise, or even some form of *horse trading*. We can, however, get some sense of whether [Posner \(2008\)](#)'s *deference effect* is at work. Under that hypothesis, roughly put, justices defer to other justices who have expertise in a certain area of law. But deference is less for highly politicized issues. As Posner puts it: "The hotter the issue (such as abortion, which nowadays is much hotter than, say, criminal sentencing), the greater the explanatory power of the political variable."

In [Table 10](#), we estimate our peer effect coefficient (including justice-by-issue-area and term-by-issue-area fixed effects) separately for the 11 issue areas. To facilitate precise estimates, we estimate regressions of a justice's own vote on the mean peer vote (along with the same control variables used previously in [Section 4](#)), but with the peer ideology measure excluded. That is, we assume there are only endogenous peer effects. Within each issue area, we use mean active peer ideology as an instrument for the mean vote of peers. A first thing to note is that the 11 issue areas are fairly coarse categories that typically include some "hot" issues and some less controversial ones. Second, some of the first stage *F*-statistics indicate weak instrument problems, and some of the standard errors are large (the Privacy and Unions coefficients, for instance, are almost completely uninformative).

Notwithstanding these issues, it is noteworthy that, relative to the average coefficient of about 0.6, the issue areas with stronger peer effects include: Attorneys, Economic Activity, Judicial Power, and Federal Taxation, all of which are arguably on the "cooler" end of the political spectrum. Conversely, First Amendment, Civil Rights, and Due Process have lower-than-average coefficients, and these areas are arguably on the "hotter" end of the political spectrum.

TABLE 10. Peer vote effects by issue area.

	Coefficient	Standard Error	First Stage <i>F</i> -Statistic	Observations
Unions	-0.107	2.595	0.178	4387
Civil rights	0.346	0.350	3.371	18,435
Due process	0.436	0.543	1.423	4975
First amendment	0.548	0.161	8.732	9895
Criminal procedure	0.602	0.077	29.236	22,549
Economic activity	0.674	0.105	11.513	21,447
Attorneys	0.723	0.197	3.229	1122
Federal taxation	0.760	0.146	4.112	3415
Judicial power	0.807	0.067	10.066	17,041
Federalism	0.853	0.092	3.688	5805
Privacy	2.074	2.287	0.235	1483

Note: These specifications are analogous to those in Table 8, except we estimate the effect of peer votes separately by issue area, and we exclude active peer ideology from the vote model. It is instead used as an instrument for peer votes. We include justice-by-issue-area and term-by-issue-area fixed effects.

It is worth noting, however, that the “hot button” issue effect that Posner conjectures, and that we provide some evidence for, could still operate in the absence of deference to expertise. It could simply be that on “hot button” cases justices decide ideologically, and on other cases they are more persuadable by their colleagues.

Our estimates of peer effects speak to the broader issue of the optimal strategy for a president nominating a justice. This requires balancing the proximity of the justice’s ideology to that of the president, with the effect the justice will have on their peers. An implication is that optimal nominations are “court specific” in the sense that they depend on the existing justices, as well as presidential preferences.³⁹ As home court justices are so influential, an intriguing implication of our results is that—for given ideology—a President should prefer to appoint a circuit court judge. As noted by Epstein et al. (2009), this has been a strong recent trend.

The magnitude of the peer effects that we estimate imply that the indirect effect of a justice’s vote on the outcome through the votes of their peers is large relative to the direct mechanical effect of the justice’s own vote. The replacement of a particularly liberal or conservative justice is especially consequential in that it has the potential to have a large impact on case outcomes.

To highlight the magnitude and importance of the effects we estimate, one can consider the impact of some recent changes (or proposed changes) in Court composition. First, consider the replacement of retired justice Anthony Kennedy with Justice Brett Kavanaugh. Using “Judicial Common Space” (Epstein, Martin, Segal, and Westerland (2007)) measures of ideology plus the fact that Kavanaugh was nominated by a Republican President, we use the set of justices with JCS scores and our own ideology scores

³⁹Here, it is important note that optimal appointment may depend on heterogeneity or nonlinearity in peer effects. While our estimates are of the average proportional treatment effect of being exposed to a change in peer ideology or voting disposition, it is plausible that the ability of one justice to convince another diminishes as they become ideologically distant. Convincingly identifying these nonlinearities is difficult, and thus left for future work.

to produce an appropriately scaled estimate of Kavanaugh’s ideology. Using our peer effect estimates we estimate that replacing Justice Kennedy with Justice Kavanaugh would have made *each* other justice only 0.3% more likely to vote conservative on a given case. The effect is very small because Kavanaugh has a forecast ideology very similar to Kennedy’s. Similarly, Justice Scalia’s replacement by Justice Gorsuch would have had little impact as they occupy a similar ideological position. In contrast, if Merrick Garland had succeeded Justice Scalia, we estimate it would have made each other justice 5.0% more likely to vote liberal on a given case.

Finally, we consider the replacement of Justice Ginsburg with Justice Barrett. If we adopt the plausible assumption that Justice Barrett’s position aligns closely with Justice Scalia, for whom she clerked, then we place her ideological position 0.35 to the right of Ginsburg. Thus, we estimate that Justice Barrett’s influence on the Court will increase the Conservative vote propensity of the other justices by $(0.335/8)(1.131) = 4.7$ percentage points. That translates into 0.38 extra conservative votes per case on top of the impact of her own vote.

APPENDIX A: NONLINEAR LEAST SQUARES: ITERATIVE ESTIMATION METHOD

If the peer ideology variable (which we denote by $\bar{\alpha}_{-jc}$) were observed, we could estimate the linear probability model in equation (1) by running the fixed effects regression:

$$d_{jc} = \alpha_j + \beta_p \bar{\alpha}_{-jc} + X'_c \beta_x + \delta_{t(c)} + \epsilon_{jc}, \tag{6}$$

where α_j is the fixed effect that captures ideology of justice j and $\bar{\alpha}_{-jc} = \frac{1}{|I_{cj}|} \sum_{i \in I_{cj}} \alpha_i$ is the mean ideology of peers active in case c . However, as $\bar{\alpha}_{-jc}$ is unobserved we instead implement the nonlinear least squares (NLLS) estimator:

$$\min_{\alpha, \beta, \delta} \sum_{c,j} [d_{jc} - \alpha_j - \beta_p \bar{\alpha}_{-jc} - X'_c \beta_x - \delta_{t(c)}]^2. \tag{7}$$

The computational problem is now function minimization over a large number of fixed effects and other parameters. We now discuss alternative solutions to that problem.

Arcidiacono, Foster, Goodpaster, and Kinsler (2012) considered essentially the same problem in a different context (i.e., students whose performance in classes is determined both by their own fixed effect, which measures latent ability, and the average fixed effect of the peer students with whom they are grouped). They propose an iterative procedure for finding the minimum of the NLLS objective function that consists of two steps: (i) starting from a guess (or prior iteration estimate) of the fixed effects vector α , estimate the other model parameters by OLS, (ii) conditional on the OLS estimate of the other model parameters, solve a fixed-point problem to obtain the estimate of the α vector that minimizes the NLLS objective function.⁴⁰ Iterate between steps (i) and (ii) until convergence.

⁴⁰By setting the vector of derivatives of the NLLS objective function with respect to the fixed effects equal to zero, one obtains the set of equations that is solved in the fixed-point problem.

We propose an alternative search algorithm that is much simpler to implement in our case, and that converges very quickly to a solution. The key idea of our algorithm is that, *conditional* on (hypothetical) *known* values of the peer effect variable ($\bar{\alpha}_{-jc}$), the parameter vector that solves the NLLS minimization problem in (7) satisfies the OLS normal equations, which of course are linear in parameters and can be solved by linear regression. So our idea is to start with a guess for the vector of peer effect variables ($\bar{\alpha}_{-jc}$), and then solve for the parameter vector (α, β, δ) by OLS. Then we refine our guess of the peer effects variables until the guess coincides with the fixed effects we estimate by OLS, that is, until $\bar{\alpha}_{-jc} = \frac{1}{|I_{cj}|} \sum_{i \in I_{cj}} \alpha_i \forall j, c$. At which point we have a solution of the NLLS minimization problem in (7).

In order to explain the algorithm we first set some notation: Let $\bar{\alpha}_{-jc}^t$ denote the value of the peer effect variable assumed in iteration t , and let α^t denote the vector of fixed effects estimated by linear regression on iteration t , taking the peer measures $\bar{\alpha}_{-jc}^t$ as given. At the start of iteration $t + 1$, update the peer measures as $\bar{\alpha}_{-jc}^{t+1} = \frac{1}{|I_{cj}|} \sum_{i \in I_{cj}} \alpha_i^t$.

The algorithm is as follows: In the first iteration, estimate the linear probability model in equation (6) by fixed effects regression, assuming that $\bar{\alpha}_{-jc}^1 = 0$. That is, the unknown peer effect variable is initially set to zero. In the second iteration, construct the peer effect variable using the estimated fixed effects from the first iteration, $\bar{\alpha}_{-jc}^2 = \frac{1}{|I_{cj}|} \sum_{i \in I_{cj}} \alpha_i^1$, and reestimate the linear probability model in equation (6) by fixed effects regression. In each subsequent iteration, construct $\bar{\alpha}_{-jc}^t$ using the fixed effects α_i^{t-1} estimated from the prior iteration, and reestimate the linear probability model in equation (6) by fixed effects regression to obtain new estimates of the fixed effects α_i^t . Repeat until the estimates converge to a desired degree of tolerance.

At convergence, the estimates provide a (local) solution for the minimization problem in equation (7) *by construction*.⁴¹ This is because at each iteration, all estimated parameters satisfy the OLS normal equations *conditional* on the assumed values of the peer effect terms (based on the estimated fixed effects from the *prior* iteration). Once convergence is achieved, such that the estimates of the fixed effects are constant from one iteration to the next (to the assumed tolerance), the assumed peer effect terms are consistent with the estimated fixed effects from the *current* iteration. That is, $\bar{\alpha}_{-jc}^T = \frac{1}{|I_{cj}|} \sum_{i \in I_{cj}} \alpha_i^T$.⁴² So, at convergence, the OLS normal equations are satisfied conditional on internally consistent values for the peer effect variables.

For the models we consider, this algorithm converges to a solution on the 3rd iteration. This occurs because our 1st iteration estimates of the fixed effects α^1 generate peer variables for the 2nd iteration $\bar{\alpha}_{-jc}^2$ that, after a fixed effects transformation, only differ from the “correct” peer effect variables by a scale factor. We explain why in Appendix A.1. Our second iteration generates estimates of the fixed effects α^2 that satisfy the OLS normal equations conditional on these scaled $\bar{\alpha}_{-jc}^2$. But crucially, merely rescaling the $\bar{\alpha}_{-jc}^2$ does not alter the linear regression estimates of α^2 . Hence, the fixed effects α^2 will continue to satisfy the OLS normal equations conditional on any re-scaling of the the peer

⁴¹Nonlinear search algorithms do not generally provide global solutions, unless one can prove the objective function is globally concave. In practice, we detected no problems with multiple solutions.

⁴²Except, of course, for the arbitrarily small deviation allowed by the convergence tolerance.

effects variables. Thus, we already obtain on iteration 2 the vector of fixed effects α that solve equation (7). Thus, on iteration 3 we will already have $\bar{\alpha}_{-jc}^3 = \frac{1}{|I_{cj}|} \sum_{i \in I_{cj}} \alpha_i^3$. So the iteration 3 estimates of the parameter vector (α, β, δ) will also solve equation (7).

A.1 Properties of the second iteration estimates

The first iteration of our algorithm estimates justice ideology fixed effects under the assumption of no peer effects. Hence, our first iteration justice ideology measures are contaminated by the peer effects coming from other justices. This in turn causes our peer ideology measures $(\bar{\alpha}_{-jc})$ to be contaminated by a justice's own ideology. However, this contamination is washed out by the fixed effects in our second iteration regression. As a result, our second iteration (i) generates consistent estimates of justice ideologies that solve the NLLS minimization problem in equation (7), and (ii) gives a consistent estimate of $\beta_p \left(\frac{N-1}{N-1-\beta_p}\right)$, the true peer coefficient β_p times a scale factor that depends on the number of justices N . We now show these results formally.

To clarify the key idea that drives the results, first consider a simplified version of equation (1) where votes are determined by the linear probability model:

$$d_{jc} = \alpha_j + \beta \bar{\alpha}_{-jc} + \varepsilon_{jc}$$

and a simple data generating process where court composition is unchanged during the tenure of each justice j , and where the full panel of judges hears all cases. Then $\bar{\alpha}_{-jc}$ is a constant, which we denote by $\bar{\alpha}_{-j}$. So if we estimate the (misspecified) equation $d_{jc} = \alpha_j^p + \xi_{jc}$ that ignores peer effects, we will obtain, in large samples, the proxy ideology measures $\alpha_j^p = \alpha_j + \beta \bar{\alpha}_{-j}$. Thus, our initial ideology measures, obtained from a model that ignores peer effects, are contaminated by those peer effects. Suppose we nevertheless use them to construct an initial estimate of the peer ideology variable, which we denote by $\bar{\alpha}_{-j}^p$:

$$\begin{aligned} \bar{\alpha}_{-j}^p &= \frac{1}{N-1} \sum_{k \neq j} \alpha_k^p = \frac{1}{N-1} \sum_{k \neq j} (\alpha_k + \beta \bar{\alpha}_{-k}) \\ &= \left(\frac{1}{N-1} \sum_{k \neq j} \alpha_k \right) + \beta \left(\frac{1}{N-1} \sum_{k \neq j} \bar{\alpha}_{-k} \right) \\ &= \bar{\alpha}_{-j} + \frac{\beta}{N-1} \left(\frac{1}{N-1} \{ (\alpha_2 + \dots + \alpha_j + \dots + \alpha_N) \right. \\ &\quad \left. + (\alpha_1 + \alpha_3 + \dots + \alpha_j + \dots + \alpha_N) + \dots \right. \\ &\quad \left. + (\alpha_1 + \dots + \alpha_j + \dots + \alpha_{N-1}) \} \right) \\ &= (1 + \beta) \bar{\alpha}_{-j} + \frac{\beta}{N-1} (\alpha_j - \bar{\alpha}_{-j}) = \left(1 + \frac{N-2}{N-1} \beta \right) \bar{\alpha}_{-j} + \frac{\beta}{N-1} \alpha_j. \end{aligned}$$

Thus the proxy peer effect measure consists of a scaled version of the true peer variable $\bar{\alpha}_{-j}$, plus a “contamination” due to the justice’s own ideology (the $\frac{\beta}{N-1} \alpha_j$ term).

Now consider the more realistic data generating process where justice j is observed sitting on a number of different courts $g = 1, \dots, G$, each with a different (but typically overlapping) group of $N - 1$ other justices who are concurrently appointed to the court. This allows the exposure of a particular justice to another to vary across cases and across justice pairs, while within a group g , with membership denoted by the set S_g , composition of the court may still vary by case due to absences. The true model is now

$$d_{jc} = \alpha_j + \beta \bar{\alpha}_{-j,c,g} + \varepsilon_{jc}.$$

If one instead estimates $d_{jc} = \alpha_{jg}^p + \xi_{jc}$ then, given a large number of cases alongside each peer, the Khintchine law of large numbers implies that one obtains the initial ideology measures:

$$\alpha_{jg}^p = \alpha_j + \beta \{ \pi_{g1}^j \alpha_1 + \pi_{g2}^j \alpha_2 + \dots + \pi_{gn}^j \alpha_n \},$$

where π_{jk}^j is the exposure weight of justice j to justice $k \in S_g$, with $\sum_i \pi_{gi}^j = 1$ and zero exposure to self, $\pi_{gj}^j = 0$. Let us now construct $\bar{\alpha}_{-j,c,g}^p$, the mean estimated ideology that justice j faces in a case c with cohort g .

$$\begin{aligned} \bar{\alpha}_{-j,c,g}^p &= \frac{1}{N_c - 1} \sum_{k \neq j, k \in S_g} \alpha_k^p I_k^c \\ &= \frac{1}{N_c - 1} \sum_{k \neq j, k \in S_g} \alpha_k I_k^c + \frac{\beta}{N_c - 1} \sum_{k \neq j, k \in S_g} (\pi_{g1}^k \alpha_1 + \pi_{g2}^k \alpha_2 + \dots + \pi_{gn}^k \alpha_n) I_k^c, \end{aligned}$$

where I_k^c is an indicator for the presence of justice $k \in S_g$ in a case c , and $N_c - 1$ is the number of active peers in case c . The exposure of peers of j to the ideology of j can be separated out,

$$\begin{aligned} \bar{\alpha}_{-j,c,g}^p &= \frac{1}{N_c - 1} \sum_{k \neq j, k \in S_g} \alpha_k I_k^c + \frac{\beta}{N_c - 1} \sum_{i \in S_g} \left(\sum_{k \neq j, k \in S_g} I_k^c \pi_{gi}^k \right) \alpha_i \\ &= \frac{1}{N_c - 1} \sum_{k \neq j, k \in S_g} \alpha_k I_k^c + \frac{\beta}{N_c - 1} \sum_{i \neq j, i \in S_g} \left(\sum_{k \neq j, k \in S_g} I_k^c \pi_{gi}^k \right) \alpha_i \\ &\quad + \frac{\beta}{N_c - 1} \left(\sum_{k \neq j, k \in S_g} I_k^c \pi_{gj}^k \right) \alpha_j \\ &= \frac{1}{N_c - 1} \left(\sum_{k \neq j, k \in S_g} \alpha_k \left(I_k^c + \beta \sum_{i \neq j, i \in S_g} I_i^c \pi_{gk}^i \right) \right) + \frac{\beta}{N_c - 1} \left(\sum_{k \neq j, k \in S_g} I_k^c \pi_{gj}^k \right) \alpha_j, \end{aligned}$$

where the final term captures the exposure of the peers j to the ideology of j .

Now suppose we use these contaminated ideology measures in the fixed effects regression:

$$d_{jcg} = \gamma_{jg} + \theta \bar{\alpha}_{-j,c,g}^p + \omega_{jc}, \tag{8}$$

where γ_{jg} are justice-by-group fixed effects and θ is the key estimated parameter that captures peer effects. For example, g may categorize the intersection of issue area and natural court.

To implement the estimation with justice-by-group fixed effects, we must de-mean the $\bar{\alpha}_{-j,c,g}^p$ over the T cases c within each group g by justice j pair. The mean is

$$\begin{aligned} \overline{\bar{\alpha}_{-j,c,g}^p} &= \frac{1}{T} \sum_c \left(\frac{1}{N_c - 1} \sum_{k \neq j, k \in S_g} \alpha_k I_k^c \right) \\ &\quad + \frac{1}{T} \sum_c \left(\frac{\beta}{N_c - 1} \sum_{k \neq j, k \in S_g} \left(\sum_{i \neq j, i \in S_g} I_i^c \pi_{gk}^i \right) \alpha_k \right) \\ &\quad + \frac{1}{T} \sum_c \frac{\beta}{N_c - 1} \left(\sum_{k \neq j, k \in S_g} I_k^c \pi_{gj}^k \right) \alpha_j \end{aligned}$$

To make this tractable, assume that justice absences are independent and equally likely within g . Then each justice $k \in S_g$ is equally exposed to each other justice $k \in S_g$ (that is, $\pi_{gi}^k = \frac{1}{N-1} \forall k \neq i, k \in S_g$) and we have

$$\begin{aligned} \bar{\alpha}_{-j,c,g}^p &= \frac{1}{N_c - 1} \sum_{k \neq j, k \in S_g} \alpha_k I_k^c + \frac{1}{N_c - 1} \sum_{k \neq j, k \in S_g} \alpha_k \left(\beta \frac{N_c - 1 - I_k^c}{N - 1} \right) \\ &\quad + \frac{\beta}{N_c - 1} \left(\frac{N_c - 1}{N - 1} \right) \alpha_j \\ &= \frac{1}{N_c - 1} \sum_{k \neq j, k \in S_g} \alpha_k I_k^c + \frac{\beta}{N - 1} \sum_{k \neq j, k \in S_g} \alpha_k \\ &\quad - \frac{\beta}{N - 1} \left(\frac{1}{N_c - 1} \sum_{k \neq j, k \in S_g} \alpha_k I_k^c \right) + \frac{\beta}{N - 1} \alpha_j \\ &= \left(1 - \frac{\beta}{N - 1} \right) \bar{\alpha}_{-j,c,g} + \beta \bar{\alpha}_{-j,g} + \frac{\beta}{N - 1} \alpha_j. \end{aligned}$$

Averaging over cases, we obtain

$$\overline{\bar{\alpha}_{-j,c,g}^p} = \left(1 - \frac{\beta}{N - 1} \right) \overline{\bar{\alpha}_{-j,c,g}} + \beta \overline{\bar{\alpha}_{-j,g}} + \frac{\beta}{N - 1} \alpha_j.$$

Observe that the α_j term collapses to $\frac{\beta}{N-1} \alpha_j$, which is constant across cases within g , and thus drops out upon demeaning. It follows that

$$\bar{\alpha}_{-j,c,g}^p - \overline{\bar{\alpha}_{-j,c,g}^p} = \left(1 - \frac{\beta}{N - 1} \right) (\bar{\alpha}_{-j,c,g} - \overline{\bar{\alpha}_{-j,c,g}}).$$

Observe that the justice fixed effects α_j drop out of this equation as claimed.

This leaves us with the fixed-effects regression:

$$d_{jcg} - \bar{d}_{jcg} = \theta \left(1 - \frac{\beta}{N-1} \right) (\bar{\alpha}_{-j,c,g} - \overline{\bar{\alpha}_{-j,c,g}}) + (\omega_{jc} - \bar{\omega}_{jc}), \tag{9}$$

where the first parenthetical term on the right is the *attenuation factor* and the second is the “correct” regressor. If we estimate the fixed effects model in (8) using the within transform in (9), the rescaling of the peer variable by the attenuation factor has no impact on the estimates of the fixed effects. So the estimated fixed effects that we obtain on iteration 2 minimize the NLLS objective function in (7), and our search algorithm converges for other parameters on iteration 3.⁴³ We emphasize that this is a numerical property rather than an asymptotic result.

As for asymptotic properties, in large samples our iteration 2 estimate of θ converges to

$$\theta = \beta / \left(1 - \frac{\beta}{N-1} \right).$$

Therefore, θ is consistent for β if $\beta = 0$, it is *attenuated* if $\beta < 0$ and it is *inflated* if $\beta > 0$.⁴⁴ In our case $N = 9$, so if, for example, $\beta = 1.131$, then $\text{plim}_{n \rightarrow \infty}$ of the iteration 2 estimate of θ is $\beta / (\frac{8}{8-1.131}) = 1.317$. So our iteration 2 estimate of the peer effect parameter is slightly inflated. Finally, consider using the estimates of equation (9) to back out iteration 2 estimates of the justice ideology fixed effects. In large samples, we obtain consistent estimates of the true fixed effects, as the scaling of the peer variable has no impact on the estimated fixed effects. It follows that the iteration 3 estimates are consistent for all parameters (which is apparent as they correspond to the NLLS estimates).

A.2 Extension to nonlinear 2SLS

Just as with the NLLS problem in (2), the nonlinear 2SLS problem in (4) involves function minimization over a large number of fixed effects and other parameters. As before, we use a simple iterative algorithm to construct the estimator. The meta-algorithm is identical to the NLLS algorithm, except we replace the OLS step with a 2SLS step: Start with a guess for the vector of peer effect variables ($\bar{\alpha}_{-jc}$), and then solve for the parameter vector θ by 2SLS. Then refine our guess of the peer effects variables until the guess coincides with the fixed effects we estimate by 2SLS. At which point, we have a solution of the nonlinear 2SLS minimization problem in (4).

We now describe the algorithm in more detail: The first stage equation of 2SLS is

$$\frac{1}{|V_{jc}|} \sum_{i \in V_{jc}} d_{ic} = \kappa_j + \lambda_p^i \times \frac{1}{|J_{jc}|} \sum_{i \in J_{jc}} \alpha_i + \mu_{t(c)} + X_c' \lambda + H_c' \gamma + \zeta_{jc}. \tag{10}$$

⁴³Note that Model 1 in the main text contains justice and term fixed effects, while Models 2 and 3 have justice-by-issue and term-by-issue fixed effects. In each case, the fixed effects wash out the contamination of the ideology measures by a justice’s own ideology on iteration 2 (as described above).

⁴⁴Note that tests for the existence of peer effects will still be consistent in this case, as $\beta = 0$ under the null (see Wooldridge (2010, pp. 158–160), where in his notation, $G = 0$ so 2SLS standard errors and test statistics are valid).

Here, the dependent variable $\frac{1}{|V_{jc}|} \sum_{i \in V_{jc}} d_{i,c}$ is the endogenous peer vote measure that appears in equation (3) of Section 4.1. The term κ_j is a fixed effect for justice j , while $\mu_{t(c)}$ is a fixed effect for the court term $t(c)$, and ζ_{jc} is an idiosyncratic error. As before, the term $\bar{\alpha}_{-jc} = \frac{1}{|I_{cj}|} \sum_{i \in I_{cj}} \alpha_i$ is the mean ideology of peers active in case c , and this regressor is unobserved and must be updated as described below.

The second stage of 2SLS is simply to estimate equation (3) by OLS (or fixed effects) after substituting the predicted peer vote variable from the first stage. As before, let $\bar{\alpha}_{-jc}^t$ denote the assumed value of the peer effect variable on iteration t , and let α^t denote the vector of fixed effects estimated from equation (3) on iteration t (conditional on $\bar{\alpha}_{-jc}^t$).

The algorithm is as follows: In the first iteration, estimate the first stage equation (10) assuming that $\bar{\alpha}_{-jc}^1 = 0$ (which also means λ_p^i is not estimated). Substitute the fitted values of the peer vote variable obtained from (10) into the second stage equation (3). Then estimate (3) by fixed effects, still assuming $\bar{\alpha}_{-jc}^1 = 0$ (so β_p^{id} in (3) is not estimated).

In the second iteration, construct the peer effect variable using the estimated fixed effects from the first iteration, $\bar{\alpha}_{-jc}^2 = \frac{1}{|I_{cj}|} \sum_{i \in I_{cj}} \alpha_i^1$. Then reestimate equations (10) and (3), using this updated value of the peer variable. Now the parameters λ_p^i in (10) and β_p^{id} in (3) are estimated.

In each subsequent iteration, construct $\bar{\alpha}_{-jc}^t$ using the fixed effects α_i^{t-1} estimated from the prior iteration, and reestimate (10) and (3). Repeat until the estimates of the fixed effects converge to a desired degree of tolerance.

This procedure again converges in three iterations: In the first iteration, we estimate the model by 2SLS ignoring the peer ideology variable. This causes the ideology fixed effects to be contaminated by the omitted peer effects. But for exactly the same reason we discussed in Appendix A.1, the fixed effects (within) transformation wipes out this contamination, up to scale. Hence, for the same reason, we obtain the ideology fixed effects that minimize the nonlinear 2SLS objective function on iteration 2. And this, in turn, allows us to obtain the optimized values of all other parameters on iteration 3.

APPENDIX B: ENDOGENOUS CASE SELECTION

As we noted in Section 2, the justices select which cases the Supreme Court will hear. It is possible that the characteristics of chosen cases may depend on justice ideology. For example, a majority coalition of justices with similar ideology may seek to enshrine its own preferences in precedent. Winning cases thus becomes an instrumental goal. The appointment of a new justice that strengthens such a coalition may make it more willing to take on cases that are more ideological (in their favored direction), and thus offer a greater prospect of setting important precedent. But these more ideological cases are also relatively hard for such a grouping to win, that is, the more ideological a case is, the more likely is any given justice to vote in the opposite ideological direction.⁴⁵ Thus, if such endogenous case selection exists, a change in the Court's ideological composition in one direction will change the distribution of cases heard, moving the average vote of

⁴⁵A corollary of this idea is that if a majority wins all cases by too large a margin, they could have chosen harder targets and still been successful.

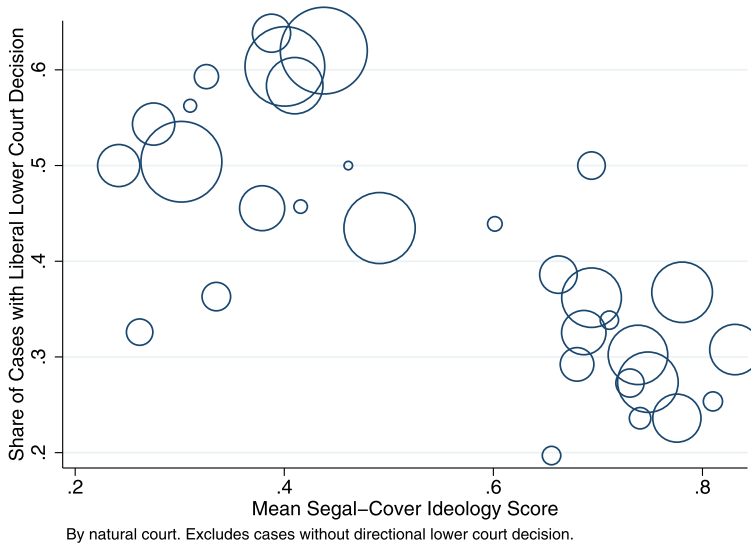


FIGURE 2. Endogenous case ideology selection.

continuing justices in the opposite direction. This, in turn, may bias estimates of peer effects downwards.

In order to shed light on whether this case selection mechanism is important, we consider the relationship between the mean Segal-Cover score of justices sitting on the court and case characteristics that are known to be viewed as particularly conservative or liberal. If case selection effects exist, then reviewing a larger number of conservative lower court decisions is behavior that would intuitively be consistent with a comparatively liberal Court. Figure 2 reveals a strong relationship as hypothesized, with more liberal Supreme Court cohorts (high average Segal-Cover scores) mostly reviewing conservative lower court opinions, and vice versa.

This analysis reveals an important reason to control for term fixed effects in the models in Sections 3.5 and 3.5.1. To the extent that case selection is governed by the justices jointly, case selection effects will be common (at least by issue area) within a natural court. Term dummies capture this effect, so the peer effect coefficients we report in Tables 4 and 5 would not be biased by endogenous case selection.

APPENDIX C: CONSERVATIVE VOTE SHARE

Figure 3 shows that the conservative vote share has varied substantially over time. Particularly notable is the high liberal vote share during the Warren Court era from 1953-69. In the Appendix in the Online Supplementary Material (Holden, Keane, and Lilley (2021)) we re-estimate our models using only data from the post-Warren Court era. We find our results are little affected.

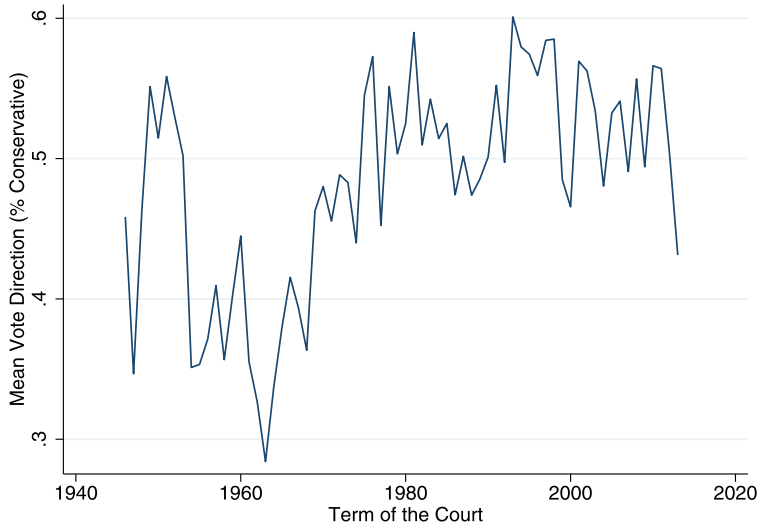


FIGURE 3. Evolution of conservative vote share by term.

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