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#### **Working Paper**

## Group size and protest mobilization across movements and countermovements

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# ECONtribute Discussion Paper No. 114

## **Group Size and Protest Mobilization across Movements and Countermovements**

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## Group Size and Protest Mobilization across Movements

## and Countermovements\*

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August 26, 2021

#### **Abstract**

Many social movements face fierce resistance in the form of a countermovement. When deciding to become politically active, a movement supporter, therefore, has to consider both her own movement's activity, but also that of the opponent. This paper studies the decision of a movement supporter to attend a protest when faced with a counterprotest. We implement two field experiments among supporters of a right- and left-leaning movement ahead of two protest-counterprotest interactions in Germany. Supporters were exposed to low or high official estimates about their own and the opposing group's turnout. We find that the size of the opposing group has no effect on supporters' protest intentions. However, as the own protest gets larger, supporters of the right-leaning movement become less, while supporters of the left-leaning movement become more willing to protest. We argue that the difference is best explained by stronger social motives on the political left.

Keywords: social movements; right-wing populism; political activism; field experiment.

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#### Introduction

Many of the pivotal social movements of the last 100 years—those fighting for racial justice, gay rights, or, on the other hand of the political spectrum, fascism—were met with fierce resistance in the form of a countermovement. For example, the women's movement, which took root in the mid-19<sup>th</sup> century, was soon opposed by antifeminists who rejected calls for improving women's rights. In such a situation, the influence of a movement depends not only on the engagement of its own supporters, but also on the activity of the opposing movement. The decision of a citizen to become active in her preferred movement is therefore shaped by two considerations: her impact depends both on the engagement of like-minded peers in her preferred movement as well as the engagement of supporters of the countermovement. Despite the importance of such movement-countermovement dynamics, there is currently little evidence on how strategic interdependence shapes political activism within and across movements. The recent surge in protests on both sides of the political spectrum makes this a particularly pressing issue (Brannen et al., 2020).

Consider the case of a citizen who weighs whether to attend a protest organized by her preferred movement. How does turnout in the potential activist's own protest as well as in the opposing movement's protest affect her willingness to become politically active? As the own protest grows in size, instrumental models of collective action contend that free-riding incentives reduce a potential activist's likelihood of turning out (Olson, 1965). By contrast, models focusing on social norms (Ostrom, 2000) or reciprocity (Lubell and Scholz, 2001) predict that growing turnout in her own movement's protest leads an activist to become more likely to engage. Similarly, it remains unclear how a potential activist's willingness to participate is affected by turnout at a protest of a movement they oppose. Theories of social identity imply that greater turnout in the opposing movement's protest leads the activist to invest more in her own movement (Huddy and Mason, 2008). By

contrast, bandwagoning models predict that potential activists shy away from political action if the opposing movement's protest grows in size (McAllister and Studlar, 1991).

The theoretical ambivalence underlines the need to empirically tease apart strategic interdependence within and across political movements. While movement-countermovement dynamics have received scholarly attention (Vann Jr, 2018; Tarrow, 1996a; Lohmann, 1994; Andrews, 2002; Jennings and Andersen, 1996), the existing evidence is correlational, ex-post, and does not rely on individual-level data on protests. Aggregated data, in particular, presents a serious challenge because it does not allow the researcher to understand the decision-making of individual supporters when faced with an opposing movement. This article circumvents these empirical challenges by presenting evidence from a field experiment to causally study, at the individual-level, the qualitative nature and quantitative extent of strategic interactions between both like-minded and opposing potential activists. Such a micro-level analysis is particularly valuable because it opens the possibility of studying the social and instrumental motives that underlie intended or actual protest participation.

Our evidence comes from Germany, a country emblematic of the recent rise in right-wing activism and left-leaning counteractivism in Western Europe and beyond.<sup>1</sup> Germany has witnessed the rise of a number of right-wing groups, spearheaded by the *Alternative für Deutschland* (henceforth, AfD). The AfD frequently organizes protests to tout nationalist and xenophobic demands outside of parliament. Left-leaning organizations have formed a broad, losely organized countermovement, which then stages counterprotests in the same location. Two such protest-counterprotest interactions took place in the cities of Berlin, in 2018, and Erfurt, in 2019, which provide the context for our study. A week ahead of the two protests, we recruited likely protesters both on the political left and right using Facebook ads. Within an online survey, we then randomly

 $<sup>^1\</sup>mathrm{A}$  dicussion of the terms "left-" and "right-leaning" is provided in experimental design section .

assigned respondents to receive either a high or low *official* expert forecast about turnout for their own protest and that of the opposing protest. We then assessed how this information affected potential activists' willingness to participate in their preferred movement's protest as well as their actual protest behavior.

We present three core findings. First, we find no evidence that potential activists react to information about the estimated turnout on the opposing side. Neither on the political left nor right does larger turnout in the counterprotest affect potential activists' protest intentions. Second, respondents do react strongly to information about estimated turnout in their movement's protest. On the political right, potential activists are 0.15 standard deviations less likely to protest when being given information that turnout in their own group is large. Right-wing participants, therefore, decrease their willingness to protest when the own protest increases in size. Third, on the political left, we find the reverse: potential activists who are given information with high predicted turnout at their own protest have 0.17 standard deviations higher protest intentions compared to respondents who received a low turnout forecast. Hence, supporters of th left-wing movement increase their willingness to protest when the own group increases in size. Reassuringly, we confirm this finding using behavioral data on protest attendance in Berlin, where respondents were asked to send in a photo of themselves while protesting.

What are the mechanisms that give rise to the different treatment effects across the two movements? How can the left offset free-riding incentives? We argue that the heterogeneity across the political left and right can best be explained by differences in social motives, which capture three distinct phenomena: i) commitment; ii) sociability or "relational goods" (Uhlaner, 1989); and iii) social image concerns (Lacetera and Macis, 2010), which operate at the micro-, meso-, and macro-level. At the micro-level, we show that left-leaning respondents are more connected to their movement and have a stronger prior commitment to protesting. Both facts can explain why, on the

left, higher predicted turnout makes a potential activist more likely to engage, thus offsetting freeriding incentives. At the meso-level, we show that left-leaning protests provide significantly more
enjoyment to their supporters. As left-leaning protests grow in size, so does the enjoyment from
attending the protest, explaining the positive treatment effect on the left. At the macro-level, we
use population-level data to show that left-leaning protests—which, in our context, represent the
"establishment"—receive approval by the majority of society, while the right-leaning movement is
scorned. Thus, as the left-leaning protest grows in size, so does the likelihood to receive positive
feedback, giving potential activists an incentive to take to the streets.

Our study adds to three core debates in the social sciences. First, we contribute to a long-standing debate on the dynamics between social movements and countermovements (Vann Jr, 2018; Meyer and Staggenborg, 1996; Blee and Creasap, 2010). We add to this literature by providing causally identified, individual-level evidence regarding one important driver of movement and countermovement participation: group size.<sup>2</sup> When focusing on movement-countermovement interactions, our evidence shows that potential activists do *not* take turnout levels at the protest by the opposing movement into consideration when deciding whether to join a protest. The decision to become active—whether on the political right or left—is primarily driven by dynamics within supporters' own movement. This is not to say that there is no strategic interdependence between opposing movements (see, e.g., Vann Jr 2018). However, our findings imply that turnout at the protest of the opposing movement is not the relevant margin along which potential activists decide whether to take to the streets, at least in the case of right-wing protests and counterprotests in

<sup>&</sup>lt;sup>2</sup>It is important to emphasize that we study social movement participation through the lens of protests and not via other channels such as legislative lobbying or the establishment of local chapters, which have also been shown to affect the influence movements have on society (McVeigh et al., 2014; Amenta et al., 2010). It is also important to note that we study one specific setting, thus holding macro-level variables, including the political system (Amenta, 2006), constant.

#### Germany.

Second, we contribute to a debate on the causes of participation within a given movement (Amenta, 2006; Enos and Hersh, 2015; McClendon, 2014; Han, 2016; McVeigh et al., 2014). When focusing on dynamics within movements, our evidence points to turnout levels at one's own protest as a salient driver of intended and actual protest engagement. Importantly, however, there are marked differences in how turnout affects protest intentions across right-wing movements and left-wing countermovements, which have heretofore gone unnoticed. On the right, greater turnout within the own protest reduces supporters' protest intentions. The reverse holds on the political left: As the own group becomes larger, potential left-leaning activists become more willing to take to the streets. The observed heterogeneity by political ideology showcases that movement-countermovement dynamics are far from symmetrical, which is a common assumption in canonical models in the literature (Meyer and Staggenborg, 1996).

Third, we add to a lively debate on movement types (Tarrow, 2013; Hutter et al., 2016). We argue that, in our setting, the heterogeneity in dynamics across the political left and right can be explained by differences in social motives across movements. We argue that there are three main differences between the two protests in our setting, which can account for the heterogeneity. First, supporters of the left-wing protests have tighter connections to the movement and greater prior commitment to protesting, and thus higher incentives to become active as the protest grows in size. Second, supporters of the left-wing movement derive greater enjoyment from protests, which arguably grows in turnout. Third, in our setting, the political right resembled the challenger movement and therefore had a small support base. The left-wing movement, by contrast, represented the establishment and was supported by society at large. As the own protest grew in size, the left may thus have expected to receive praise, explaining the positive treatment effect.

### **Theoretical Background**

Social movements, writes Tarrow, consist of "collective challenges, based on common purposes and social solidarities, in sustained interaction with elites, opponents, and authorities" (2011, 4). Much has been written about the motivations of individuals to join movements (Polletta and Jasper, 2001; Klandermans, 1984), the organization of movements (Kriesi, 1996; Davis et al., 2005), and the broader political opportunity structure in which movements arise (Tarrow, 1996b; Meyer, 2004). Social movements, however, seldom arise in a vacuum. Most historic movements faced fierce opposition, often in the form of a countermovement. Despite this empirical regularity, we know surprisingly little about how such movement-countermovement dynamics affect movement participation. In particular, there is a dearth of evidence on individual-level participation in movement protests, which constitute a key way through which movements make themselves heard.

In this paper, we study the decision of movement supporters to attend protests when faced with low or high turnout in their own as well as in the opposing movement's protest. Following Klandermans and Oegema, our empirical focus is on *potential activists*, i.e., individuals who "take a positive stand toward a particular social movement" (1987, 519). Our outcome is both potential activists' willingness to become engaged as well as whether they actually protested. We thus study the full process from mobilization potential to actual mobilization. Differentiating between intentions and actual participation in a protest is critical, given that, as Klandermans and Oegema (1987) note, only a fraction of those who intend to participate actually do so. Klandermans (1997), for instance, provides a model to analyze the step from intention to participation; the author notes that to convert intentions into actual participation, potential political activists have to overcome concrete barriers such as time constraints or lack of material resources. Importantly, our focus

<sup>&</sup>lt;sup>3</sup>We empirically assess the link from protest intentions to behavior on page 23, showing a strong correlation.

are right- and left-leaning political protests in Germany. We mention this because it undoubtedly shapes the theoretical channels we explore in the following.

How does turnout in a potential activist's ownprotest and in the opposing protest affect her willingness to protest as well as her actual protest behavior? In the following, we propose different potential causal channels that link protest intentions to high—compared to low—predicted turnout in a potential activist's own protest and in the opposing protest. The channels operate at the micro-, meso-, and macro-level, respectively, and have received widespread attention in the literature and could, plausibly, operate in our context (we explore in a dedicated section on generalizability). We begin by discussing how turnout levels in the potential activist's own protest affect her participation intentions, before turning to turnout levels in her opposing protest.

#### **High Turnout in Own Protest and Protest Intentions**

Micro-Level: Social Connections to the Movement At the individual-level, canonical models of collective action stipulate that potential activists weigh their chances of determining the protest's outcome against the cost of attending (Olson, 1965). Since the outcome of a protest—e.g., a change in policy (Cress and Snow, 2000)—is a public good, social movements are therefore plagued by free-riding incentives.<sup>4</sup> Following this setup, as turnout in the own movement protest becomes larger, the potential activist's chance to affect the outcome becomes progressively smaller such that she may become unwilling to take action. While in practice individual protest participation is unlikely to affect political outcomes, activists may still believe that they do. Related, free-riding

<sup>&</sup>lt;sup>4</sup> Beyond aiming to directly change policy, movements may also strive to reinforce cultural values. In this regard, there may be substantial differences between movements. For instance, in the context of this paper, the status-quo focused left-wing movement arguably did not aim to change policy, but was instead focused on celebrating and reinforcing democratic culture and values; by contrast, the right-wing movement—which, in our context, is linked to a specific anti-establishment party—arguably focused on igniting political change.

has also been linked to a psychological literature on the diffusion of responsibility which could become more important as expected turnout increases (McAdam, 1986; Wiltfang and McAdam, 1991; McAdam et al., 1988). However, rising turnout in an activist's own protest arguably also sets in motion three social mechanisms, operating at the individual level, which might offset free-riding incentives. First, growing turnout means a potential activist is more likely to know protesters and thus be invited to join (Snow et al., 1980). Knowing more people within the movement might also generate solidarity (Fireman and Gamson, 1977). Second, even absent a direct invitation, as the own movement grows in size, a potential activist may feel inspired to become active (McAdam and Paulsen, 1993; Gerber et al., 2008). Third, growing turnout may lead potential activists to feel an urge to reciprocate (Lubell and Scholz, 2001). Taken together, whether growing turnout fosters or hinders willingness to participate in protests depends crucially on the presence of social motives, which might, in turn, be amplified among individuals who are more committed to the movement.

Meso-Level: The Social Nature of Protests At the meso-level, protests can be conceptualized as social events whose "enjoyment value" increases or decreases in size depending on the type of protest. Protests, in other words, can be thought of as relational goods whose consumption value changes when consumed jointly (Uhlaner, 1989). As Eyerman and Jamison (1998, 7) write "by combining culture and politics, social movements serve to reconstitute both, providing a broader political and historical context for cultural expression, and offering, in turn, the resources of culture

<sup>&</sup>lt;sup>5</sup>To what degree free-riding incentives are at play also depends on a number of contextual variables. Free-rider problems are arguably most common in movements that garner widespread support as opposed to small fringe-movements. And, whether free-riding incentives are prevalent also arguably depends on individual-level variables. For instance, individuals with an "activist mindset" may be more inspired to protest in light of large predicted turnout.

<sup>&</sup>lt;sup>6</sup>Feelings of duty and obligation might also counter free-riding incentives as individuals fear that, with fewer contributions, tasks might be left undone (Oliver, 1984).

- traditions, music, artistic expression - to the action repertoires of the political struggle" (see also, Flacks 1988). Whether growing turnout in a potential activist's own protest increases or decreases her enjoyment value depends critically on the context. The political orientation of the protest, arguably, also plays a crucial role. Modern left-wing protests, for instance, frequently involve street parties with cheerful music being played throughout the day (Hall, 2011). By contrast, rightwing protests are often a platform to express scorn and anger about society at large (Chermak et al., 2013) and more often involve violent elements (Della Porta, 2006). More generally, music and cultural expression have been shown to serve as facilitators of collective identity, which fosters solidarity within a movement (Danaher, 2010; Eyerman, 2002). In so doing, culture can function as an effective lever to overcome free-rider incentives and reinforce participation intentions in light of growing protest turnout. Interestingly, the effectiveness with which music can be used to build identity arguably depends on the type of movement. If a movement is highly diverse, there is more of a need to build a collective identity using culture, compared to more homogenous movements. As such, it is not surprising that more (racially and politically) diverse movements—including the left-wing countermovement we study—would rely more extensively on culture.<sup>7</sup>

Macro-Level: Societal Support At the macro-level, the reaction to turnout in a potential activist's own protest may depend on the degree to which society approves or disapproves of a movement, giving rise to immaterial benefits of participation (Snow and Soule, 2010), including solidarity and moral incentives. As protests grow in size, the likelihood that society at large learns about the protest and then praises or scorns individuals for attending arguably rises. For instance, Jennings and Saunders, in a comparative study of 48 street protests across nine countries, find that

<sup>&</sup>lt;sup>7</sup>We note that a less pronounced collective identity is not to be confused with individual ties to the movement (i.e., the micro-level). That is, movement supporters may have ties into a movement, but the movement may still have a relatively weak collective identity, and vice versa.

"larger demonstrations tend to increase the amount of media coverage" (2019, 2300). Moreover, larger protests arguably also make word-of-mouth discussions of the protests more likely, particularly in the online realm (Breuer et al., 2015). If a protest is not approved of by the majority of society this presents a social disincentive to a potential activist, which is reinforced as the protest grows in size. At the same time, society's reaction to a protest could also be positive. Growing turnout may thus increase a potential activist's propensity to protest because she expects to receive societal approval. The strength and direction of this macro-level channel, thus, relies on important scope conditions, such as the extent and tone of media coverage and the degree to which a given movement is supported by society.

#### **High Turnout in Opposing Protest and Protest Intentions**

**Micro-Level: Perceived Self-Efficacy** At the individual-level, standard models of political contests posit that potential activists are more likely to protest as the opposing movement becomes larger. As Coate and Conlin (2004, 1477) write: "the greater the turnout expected from the opposing group, the higher a group's critical value must be in order to ensure any given chance of success." The underlying logic is that, on the margin, a potential activist's effectiveness rises as the opponent becomes more active. However, rising turnout in the opposing protest may also set in motion two expressive channels, which dampen protest intentions. First, greater turnout in the opposing protest may lower a potential activist's perceived self-efficacy (Finkel, 1985; Klander-

<sup>&</sup>lt;sup>8</sup>We must caution that protest participation does not guarantee social esteem, though there is rigorous evidence that social esteem drives political engagement (McClendon, 2014). Moreover, one should note that protest intentions and behavior are, technically, determined by potential activists' *perceptions* of social esteem and stigma; we revisit this issue in the section on generalizability.

<sup>&</sup>lt;sup>9</sup>Potential activists may also be driven by a desire to inflict a loss on the opponent (Glazer, 2008), while, in the absence of strong competition, an activist may lack a suitable opponent and thus the motivation to become active.

mans and Stekelenburg, 2013), which in turn can hinder activism (Hager et al., 2020). Second and related, greater turnout in the opposing protest may create a feeling of threat to a movement supporters' group status, which has been found to lower political engagement (Huddy et al., 2007).

Meso-Level: Group-Level Competition At the meso-level, an increase in turnout in the protest of the opposing movement could have both positive and negative effects on a potential activist's propensity to protest. First, rising turnout may be interpreted by potential activists as increased political group-level competition and activists have been shown to want to inflict losses on the opponent. As Chong (2014, 76) writes: "political activists relish the competition and conflict of the political arena." On the other hand, as the opposing protest grows, so does the likelihood for a violent standoff, thus dampening the potential activist's inclination to become active. Moreover, the value of attending a protest may decrease in opponent turnout as people may prefer to be part of the bigger movement (a channel that is related to the aforementioned meso-level enjoyment mechanism within the own movement). Such a bandwagon effect has been found to exist for voter turnout (e.g. Morton and Ou, 2015).

**Macro-Level:** Societal Support At the macro-level, as argued above, higher turnout of both the protest and counterprotest likely amplifies (media) attention given to the protesters. As the opposing movement grows in size, this could either dampen or reinforce a potential activist's propensity to protest. Among supporters of movements that can expect to receive approval from society, increased turnout in the opposing protest should make it more likely to turn out. For supporters of movements that are stigmatized by society, increased turnout in the opposing protest likely decreases her incentive to turn out. As before, the mechanism hinges critically on whether the potential activist expects to receive praise or scorn from society, which is reinforced as the opposing

protest becomes larger.

### Design

To study how turnout in a potential activist's own protest and in the opposing movement's protest affects her protest intentions (as well as actual protest participation), we draw on individual-level experimental evidence from Germany.

#### Germany's Right-Wing Movement and Countermovement

Our study takes place in the context of two protests organized by the "Alternative for Germany" (henceforth, AfD). The AfD is a German political party which was founded in 2013. The party falls on the far-right end of the political spectrum and is widely considered to be the political vehicle for the broader right-wing populist movement sweeping across Germany and Europe. During the so-called refugee crisis of 2015, the party shifted its economic platform to a socially conservative one, challenging Germany's relatively open immigration policies. The shift saw a massive increase in support for the party, which took over 20 percent of the vote in regional elections in 2016. In the 2017 national election, the AfD gained 12.6 percent of the vote, making it the largest opposition party in the German parliament. The significance of this event cannot be overstated. As Siri notes: "The 2017 German election was a political earthquake. The election results not only caused a major upset, the quake also changed the political landscape in a visible manner. It led to the creation of a six-party system, including, for the first time in modern history, a strong right-wing party" (2018, 142).

To advance its political influence, the AfD organizes regular protests against the German government. These protests serve as focal points for Germany's broader right-wing movement, bring-

ing together influential organizations such as the identitarians as well as PEGIDA (Berntzen and Weisskircher, 2016). The success of the AfD in recent years as well as its mobilization efforts on the streets have been highly controversial. According to national polls, over 50% of Germans perceive the AfD as a threat to democracy. As a consequence, protests organized by the AfD typically attract counterprotests by left-wing parties and organizations, which seek to protect Germany's multicultural identity. Two influential protests and counterprotests took place in Berlin on May 27, 2018 and in Erfurt on May 1, 2019. Both protests generated significant attention and constitute the setting of our experiment, which we discuss in turn.

Before describing our setting, we briefly want to reflect on the terms "right-" and "left-leaning." We rely on these contested terms chiefly because the movement and countermovement we study identify themselves as such. The right-leaning movement is spearheaded by the AfD, which identifies as "right" (Niedermayer and Hofrichter, 2016). Academically speaking, the right-leaning movement we study can more accurately be described as "populist radical right." A seminal definition for this subset of movements and parties is provided by Mudde who argues that populist radical right parties adopt "a core ideology that is a combination of nativism, authoritarianism, and populism" (Mudde, 2007, 26). The definition is important as it underlines the relative unimportance of economic factors. By contrast, the left-leaning countermovement comprises organizations, which broadly identify as left-leaning. This includes the main supporting political parties (the Social Democratic Party, the Green Party as well as the Left party), but also the participating NGOs. Academically speaking, the left-leaning countermovement can best be described as the definitional counterpart to the right-leaning movement. Supporters are explicitly anti-racist, pro-democratic and reject populism.

#### **Setting**

Berlin On May 27, 2018, the AfD organized a protest in Berlin under the banner "Germany's Future" (*Zukunft Deutschland*). <sup>10</sup> The protest's stated goal was to express dissatisfaction with Angela Merkel's administration. The AfD's leadership officially encouraged its supporters to attend the protest and, to some extent, organized and subsidized transport from regions outside of Berlin. The protest was promoted to AfD supporters through internal communication channels and on social media. In response to the protest announcement of the AfD, the political alliance "Stop Hatred" (*Stoppt den Hass*) organized a counterprotest on the same day in Berlin. Stop Hatred was supported by all major left-leaning parties, Germany's main trade-union association as well as a host of civil society organizations, including Berlin's club scene. In total, roughly 5,000 people turned out for the AfD protest, while 25,000 people joined the counterprotest.

Erfurt A year later on May 1, 2019, the AfD initiated another protest in Erfurt, the state capital of Thuringia. Labor day protests are traditionally organized by left-leaning organizations. The AfD protest was therefore an attempt to set a counterpoint to many left-wing protests across Germany on the same day. The Erfurt protest, too, featured prominent right-wing politicians and was advertised in regional AfD chapters. The political alliance "Stand Together" (*Zusammenstehen*) responded to the announcement of the AfD by organizing a counterprotest. Similar to the counterprotest in Berlin, the Erfurt alliance was supported by major national and regional left-leaning

<sup>&</sup>lt;sup>10</sup>The fact that the protest was organized by the AfD raises the question of whether the event can be conceptualized as a "movement" event or whether it is simply a party event. It is important to note that the AfD is not simply a party, but widely described as the political arm of a broader movement. As Berbuir et al. write "the AfD is not a right-wing populist party in itself but may be a right-wing populist movement in the making" (2015, 173). Importantly, while the event was organized by the party, the participating protesters came from a wide variety of right-leaning and far-right groups.

parties, the main union confederation, and the regional chapter of the Christian Democratic Union. Roughly 1,000 AfD supporters turned out in total who were opposed by about 4,000 activists in the counterprotest.

#### Sample

To analyze how turnout in a potential activist's own protest and in the opposing movement's protest affect her likelihood to attend a protest, we relied on a novel online recruitment procedure. The recruitment of potential activists for an experimental intervention is challenging, particularly on the political right. We therefore devised a targeted recruitment strategy using online ads distributed via Facebook. The ads, which are shown in Figure A1, invited individuals to take part in a scientific survey regarding protest behavior. The ads were geo-targeted to individuals that reside within 80 kilometers of Berlin or Erfurt, respectively. We advertised the banners 13 and 14 days prior to and on the day of the protests in Berlin and Erfurt.

To reach potential protester on the political left and right, we devised the following targeting strategies. Specifically, we targeted individuals who had expressed interest in political key words in the past. On the political right, we included terms such as "Alternative for Germany AfD", "National Democratic Party of Germany", or "Right-Wing Politics." To reach the political left, we targeted terms including "Anti-Fascist Action", "Young Socialists in the SPD", "Left-Wing Politics", or "Anti-Racism." For both groups, we used Facebook's extension to include individuals who did not meet the explicit keywords, but were likely to be suitable participants. We discuss the two samples in Section A, where we highlight broad comparability across the two contexts and significant prior experience in protesting, suggesting we succeeded in recruiting a sample of potential activists. We discuss ethics of implementing a field experiment among potential political activists in Section C. Hager et al. (2021) contains the data collected for this study.

#### **Experimental design**

All targeted individuals who clicked on the ad were guided to an online survey. To maximize comparability, the survey was nearly identical for both the political right and left. After obtaining informed consent, subjects were first administered eight descriptive questions regarding their background and motivation to protest.<sup>11</sup> We then implemented the following experimental design.

#### **Pre-Treatment Beliefs about Turnout**

First, we elicited respondents' pre-treatment beliefs about the turnout at their own protest and the counterprotest:

- 1. Right-wing protest turnout: "The AfD has organized a protest [on May 27 in Berlin]. It is expected that members of right-wing movements (PEGIDA and the identitarians) will also join them. How many protesters do you think will attend the AfD protest?"
- **2. Left-wing counterprotest turnout**: "In response to the AfD protest, the alliance ["Stop Hatred"] has called for a counterprotest on [May 27]. The alliance will, i.a., be supported by local chapters of the Greens, the Left and the SPD. How many counterprotesters do you think will protest against the AfD?"

<sup>&</sup>lt;sup>11</sup>We measured respondents' age, gender, education and place of residence. We then asked four political questions, measuring respondents' party identification and their motivation to protest. The protest items measured respondents' agreement with the statement that they (i) 'primarily go protesting to ignite political change;' and (ii) 'primarily go protesting to express their views.' Finally, we asked whether respondents think the AfD is a) 'an important opportunity for Germany' (only asked on the right) or b) 'a threat to democracy' (only asked on the left).

#### **Treatment**

Next, we randomly assigned respondents to either low or high forecasts regarding turnout in both their own as well as the opposing protest. To obtain credible low and high forecasts for the two protests in the two contexts, we contacted several sources familiar with the respective organizers (both partisan and neutral observers, such as the police, journalists and academics; more details are given in Appendix Section D). In Berlin, the low turnout forecast for both protests was 5,000, while the high turnout forecast was 10,000. In Erfurt, the low forecast was 1,000, while the high forecast was 3,000. We then randomly 12 provided subjects with a forecast for their own protest as well as the opposing protest, which was either high or low. In sum, there were thus four different treatments to which subjects were randomly assigned, which are summarized in Table 1. The turnout forecasts were shown to respondents using a bar chart, which is depicted in Figure 1.

<sup>&</sup>lt;sup>12</sup>We used simple random assignment, which created excellent covariate balance both in the pooled sample (Table A7), the right-wing sample (Table A8) and the left-wing sample (Table A9).

Table 1: Expert Forecasts Regarding Turnout at Right-Wing Protests and Left-Wing Counterprotests

|  | Berlin                         | Erfurt                       |
|--|--------------------------------|------------------------------|
| Treatment 1: AfD high, Counter low       | AfD: 10,000<br>Counter: 5,000  | AfD: 3,000<br>Counter: 1,000 |
| Treatment 2: AfD low, Counter high       | AfD: 5,000<br>Counter: 10,000  | AfD: 1,000<br>Counter: 3,000 |
| <b>Treatment 3:</b> AfD low, Counter low | AfD: 5,000<br>Counter: 5,000   | AfD: 1,000<br>Counter: 1,000 |
| Treatment 4: AfD high, Counter high      | AfD: 10,000<br>Counter: 10,000 | AfD: 3,000<br>Counter: 3,000 |

*Notes:* Table 1 shows the four treatment conditions in Berlin and Erfurt, respectively, to which subjects were randomly assigned. The numbers indicate the likely turnout for the two protests, based on expert forecasts (see Appendix Section D).

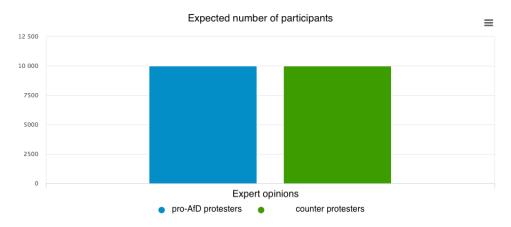
Figure 1: Treatment Screen

#### **Expert opinions**

We asked several experts about the number of participants in both protests. One of the consulted experts expects about 10,000 pro AfD protesters to participate. Another expert expects that about 10,000 counter protesters will participate.

This means that experts believe that the number of counter protesters will be the same size as the number of

of pro-AfD protesters.



Notes: Figure 1 shows an exemplary treatment screen for the experiment conducted in Berlin (translated).

#### Outcome

After providing the treatment information, we measured two key outcomes of interest. First, we elicited respondents' post-treatment beliefs about turnout at the right-wing protest as well as the turnout at the left-wing counterprotest. Obtaining the post-treatment beliefs about protest turnout allows us to verify that our treatment indeed shifted respondents' beliefs in the intended direction, on average. The post-treatment measure was as follows:

• Post-treatment belief: "Given this information, what do you think how many people will participate in the respective protests?"

Second, we elicited a continuous measure of respondents' willingness to take part in their respective protest. The item was measured on a 4-point scale, ranging from certain non-participation to certain participation:

• Willingness to participate: "How likely is that you will participate in the [AfD protest / "Stop Hatred" protest] on May 27th?"

Finally, the survey also included an item asking respondents to send in a photo of themselves at the protest. The final outcome serves as a behavioral measure of protest attendance, which we discuss below. To make the treatment effects comparable across contexts, we standardize all variables at the protest-city level. While not pre-registered, this is a necessary step to make the size of treatment effects comparable across different contexts.<sup>13</sup>

<sup>&</sup>lt;sup>13</sup>Reassuringly, all results are robust to not standardizing the outcome variables (Table A20).

#### **Results**

To estimate the impact of information about one's own and the opposing protest's turnout on a respondent's protest participation intentions and behavior, we estimate the following equation using OLS.<sup>14</sup>

$$y_i = \alpha_0 + \alpha_1 \text{Own protest high turnout}_i + \alpha_2 \text{Opposing protest high turnout}_i + X_i + \varepsilon_i$$
 (1)

where  $y_i$  is respondent i's intention to participate in the protest. Own protest high turnout<sub>i</sub> takes the value one if respondent i received the higher expert forecast for her own protest, and zero if she received the lower forecast. Opposing protest high turnout<sub>i</sub> takes the value 1 if i received the higher expert forecast about opponent turnout, and zero if she received the lower forecast. Conceptually speaking, the model thus compares individuals who were informed about high turnout in her own protest i the opposing protest to those that were informed about low turnout. i is a vector of all available pre-determined and preregistered control variables, which are shown in Table A2. The vector includes age, gender, a dummy for completing vocational or university education, a dummy for left-leaning respondents, a dummy for Berlin, a dummy for previous protest experience, a measure of perceptions about the AfD, a measure of beliefs about the effectiveness

<sup>&</sup>lt;sup>14</sup>We use OLS instead of ordered logit as our main specification to facilitate interpretation of the magnitude of treatment effects. This is in line with the predominant view in the econometric and statistical literature that ordinary least squares is the best estimator to analyze experimental data (Angrist and Pischke, 2008; Freedman, 2008). That said, our results are robust to using ordered logit regressions, which we show in Table A11.

<sup>&</sup>lt;sup>15</sup>An alternative way of analyzing the data involves the inclusion of an interaction term between receiving a high forecast for the own protest and a high forecast for the opposing protest. Table A12 shows that there are no significant interaction effects. To increase statistical power, we do not include the interaction term in the main model.

of protests, and a measure of whether the respondent mainly participates in protests to express her opinion. In our main analysis, we pool data across both protests, but separately analyze responses of supporters of the right-wing and left-wing countermovement.

Table 2: Effect of Information Treatments on Protest Intentions

|  | Protest intentions (z) |
|--|------------------------|
| Panel A: Right-wing protest sample     |                        |
| Own protest high turnout               | -0.147**               |
|  | (0.062)                |
| Opposing protest high turnout          | 0.039                  |
|  | (0.062)                |
| Observations                           | 567                    |
| Panel B: Left-wing counterprotest samp | le                     |
| Own protest high turnout               | 0.172**                |
|  | (0.078)                |
| Opposing protest high turnout          | 0.076                  |
|  | (0.078)                |
| Observations                           | 897                    |

*Notes:* The Tables shows coefficients and standard errors of the main OLS regression of the indicated outcomes on the *own protest high turnout* and *opposing protest high turnout* treatment dummies, which indicate when a respondent was given the high turnout forecast for the respective protests in a given context. "Protest intention" captures respondents' intention to participate in their own protest, measured on a four-point scale (4, Yes; 3, uncertain, but probably; 2 uncertain, but probably not; 1, no), which is standardized at the city-protest-level. Panel A includes the supporters of the right-wing movement. Panel B includes all supporters of the left-wing countermovement. All pre-registered controls are included. \*p<0.1; \*\*p<0.05; \*\*\*p<0.01.

#### **Own Movement's Turnout and Protest Intentions**

We begin by assessing the effect of the respondents' own protest's size on protest intentions. Table 2 shows that both left- and right-leaning potential activists are highly responsive to information about turnout in their own political camp. Importantly, however, the patterns of strategic interactions vary substantially between the right-wing movement and the left-wing countermovement. When a right-leaning respondent receives a forecast about high turnout in her own protest, she *decreases* her participation intentions by 0.15 SD relative to the control group with a low forecast. Thus, among the political right own engagement and peer engagement are strategic substitutes. Put differently, as expected turnout in the own protest increases, supporters of the right-wing movement become less likely to protest.<sup>16</sup>

The picture is reversed on the political left. When left-leaning respondents receive a forecast about high turnout in their own protest, they *increase* their participation intentions by 0.17 SD, relative to the control group with a low forecast. On the left, supporters' own engagement and peer engagement are thus strategic complements. All estimates are statistically significant and substantively sizable. To see this more readily, we dichotomize the protest intention variable in Table A20. Doing so shows that right-leaning respondents who are presented with a high predicted turnout at their own protest are 6.1 percentage points (15%) *less* likely to protest, compared to respondents who received a low turnout forecast. By contrast, left-leaning respondents who see high predicted turnout at their own protest are 5.8 percentage points (23%) *more* likely to protest compared to respondents who received a low turnout forecast.

<sup>&</sup>lt;sup>16</sup>We show that the information, indeed, led individuals to change their beliefs about turnout—i.e., a manipulation check—see Section D.1.

#### **Opposing Protest's Turnout and Protest Intentions**

How does information about the estimated turnout of the opposing protest affect potential activists' decision to protest? We next analyze whether respondents' intended participation changes as a result of receiving a forecast about high opponent turnout. Table 2 shows that this is not the case. When given information about higher turnout in the opposing protest, right- and left-leaning respondents do not change their protest intentions. The estimates are insignificant and small (0.04 and 0.08 SD, respectively). Taken together, protest intentions are thus seemingly unaffected by opponent turnout. Importantly, the small coefficients are highly similar across both groups of the political spectrum, suggesting no political heterogeneity.

#### **Protest Participation**

The outcome data used thus far only capture respondents' intentions to protest. While intentions are arguably a relevant outcome, which have been shown to predict protest behavior (Hager et al., 2019), one may still wonder whether respondents' also changed their actual participation. To address this question, the survey gave respondents the opportunity to provide the research team with their email address and send in a photo of themselves at the respective protests. Unfortunately, only a small subset of respondents sent a photo for the protest in Berlin, while no photo was sent in the context of the protests in Erfurt. One reason for the low number of pictures are strong privacy concerns in Germany, given that respondents were required to share their email address with the

research team (IBM, 2018).17,18

Reassuringly, however, we find similar treatment effects on respondents' actual behavior for the high turnout in their own movement treatment— which showed strong attitudinal effects above. Table 3 shows that right-leaning respondents are 0.09 SD less likely to send in a photo from the protest when informed about large turnout in their own protest. By contrast, left-leaning respondents are significantly more likely (0.19 SD) to send in a photo when primed with high turnout in their own protest, compared to a low forecast. The behavioral data thus corroborates the finding from above: left-leaning potential activists increase their engagement as peers become more engaged, while right-leaning potential activists tend to free-ride. But, as stated, we were only able

<sup>18</sup>There is the obvious problem of selection bias, in that there is selection into sending a picture of protest participation. Reassuringly, observable characteristics of participants are not predictive of who sent back pictures, even conditional on protest intentions. The exceptions are being a right-wing supporter, which reduces the likelihood of sending pictures (potentially due to negative treatment effects) or being better educated which increases the likelihood of sending a picture (column 2 of Table A13). Similarly, we do not observe significant differences between individuals who sent and did not send pictures (Table A14). However, due to the small sample size of received pictures, these results should be interpreted with caution.

<sup>19</sup>One caveat in this context is selection bias, in that there can be selection into sending a picture after participating in the protest. For instance, people with less privacy concerns are more likely to send in a picture.

 $<sup>^{17}</sup>$ Reassuringly, we observe a strong correlation between intentions to protest, actual protest participation and past protest attendance (see Table A13). A one standard deviation increase in protest intentions is associated with 0.11 standard deviations more observed protest attendance (p < 0.01). These results are robust to controlling for the prespecified set of controls (column 2 of Table A13). Past protest behavior provides another validation that our measure of intentions captures an individual's propensity to protest. Table A15 shows that a one standard deviation increase in past protest behavior is associated with 0.34 standard deviations higher reported protest intentions. This relationship is robust to including control variables. Moreover, Table A16 shows that the relationship does not vary across sub groups suggesting that the measure works similarly across our sample. While these results are only correlational and might not account for all unobservable factors mediating the relationship between intentions and behavior in either direction, the observed patterns suggest that intentions as measured by our survey do seem to capture individuals' propensity to attend protests.

to measure behavior in Berlin and the result is only significant on the political left.<sup>20</sup>

Table 3: Effect of High Turnout in Own Protest on Actual Protest Behavior (Berlin)

|                                    | Sent photo (z)    |
|------------------------------------|-------------------|
| Panel A: Right-wing protest sample | <b>.</b>          |
| Own protest high turnout           | -0.085<br>(0.104) |
| Observations                       | 417               |
| Panel B: Left-wing counterprotest  | sample            |
| Own protest high turnout           | 0.192*<br>(0.114) |
| Observations                       | 542               |

*Notes:* The Table shows coefficients and standard errors of an OLS regression of the indicated outcome on the respective treatment dummies. "Attended protest (z)" is the standardized value of a dummy variable that takes the value one if a respondent actually sent a photo of their participation in the protest to the research team. Panel A shows data from supporters of the right-wing protest. Panel B shows data from supporters of the left-wing counterprotest. All pre-registered control variables are included. This sample is restricted to the Berlin protest. \*p<0.1; \*\*p<0.05; \*\*\*p<0.01.

#### **Mechanisms**

Why do right-leaning potential activists become less inclined to engage as their peers become more active, while the reverse holds for potential activists that support the left-leaning countermovement? Evidence on causal mechanisms is necessarily tentative. Below, we seek to trace the

<sup>&</sup>lt;sup>20</sup>The sample of activists that return pictures is too small to draw strong conclusions about the selection into becoming active. However, we can compare the characteristics of individuals who intend to protest and are more or less likely to act on their intentions. Table A17 shows that differences in attitudes and demographics between these groups are generally insignificant.

aforementioned micro-, meso- and macro-level channels. Given that we find no effect of the opposing protest's size, we focus on explaining the effect of potential activists' *own* protest's size on their willingness to take to the streets. We discuss the generalizability of our findings beyond the two cities in the section on generalization.

#### **Micro-Level: Social Connections to the Movement**

In the theoretical section, we argued that rising turnout in one's own protest exacerbates free-riding incentives, but that it also reinforces social motives to attend. To explore whether the left, indeed, can offset free-riding incentives on the basis of social motives, we marshal three pieces of evidence. First, if social motives are behind the observed heterogeneity, we would expect individuals on the left to be more connected to the movement as compared to individuals on the right. To explore this conjecture, we collected additional survey evidence 7 weeks after the Erfurt protest took place.<sup>21</sup> Table A6 confirms that supporters of the left-wing countermovement know substantially more people who previously participated in protests compared to supporters of the right-wing protest (p = 0.057).

Second, if social motives are behind the observed heterogeneity, one would also expect left-leaning respondents to be more committed to the movement. As individuals who are more committed to the movement are likely to have protested in the past, we use past protest experience as a proxy for commitment. Tables A3 and A4 confirm that left-leaning potential activists, indeed, have attended significantly more protests compared to right-leaning potential activists (6.1 vs 4.8

<sup>&</sup>lt;sup>21</sup>Specifically, in an effort to keep this new sample as comparable as possible to the two experimental samples, we recruited potential activists using the same Facebook ads and recruitment procedure described in sample section. Reassuringly, in terms of attitudes and demographics, the sample appears highly similar to the experimental samples (see Table A5).

previous protests, respectively).

Third and related, if social motives offset free-riding incentives, we would expect treatment effects for more committed individuals to be more positive. Evidence in line with this conjecture is provided in Table A18. Treatment effects are 2.6 times larger among experienced respondents compared to inexperienced respondents (0.16 SD vs. 0.06 SD). The difference between experienced and inexperienced study participants is even more pronounced among supporters of the AfD (-0.08 SD vs. -0.4 SD).

We should caution, however, that sympathizers of different political movements may also differ in their demographic characteristics, which could explain the differences in effects we observe. Participants in our sample do differ in several demographic dimensions. For example, left-leaning respondents are younger and they are less likely to be male, though they do not differ in terms of education (see Tables A3 and A4). To test whether these differences mediate the observed treatment effects, we estimate a linear regression that includes interactions of the treatment dummies with all available covariates. Reassuringly, Table A19 shows that none of the treatment-covariate interactions is statistically significant. Demographic characteristics are thus rather unlikely to drive the observed differences in treatment effects across movements.<sup>22</sup>

#### **Meso-level: The Social Nature of Protests**

In the theoretical section, we argued that rising turnout may mean that protests provide different levels of enjoyment across the political left and right. This is in line with both qualitative and quantitative evidence from our setting. From a qualitative perspective, the four protests did differ markedly in their social nature.

<sup>&</sup>lt;sup>22</sup>We must caution, however, that we only observe a limited set of variables and cannot account for unmeasured or unobservable confounders.

For example, in Berlin, the club- and party scene organized a procession under the motto "Blow away the AfD", which featured electronic music and a large party. One headline in the German public radio read "Music and Party against the Right." In Erfurt, the left-wing counterprotest featured a free-to-attend concert with German pop stars. By contrast, the right-leaning protests in both cities did not feature any music or other entertainment, focusing exclusively on speeches by prominent right-wing politicians. It thus seems plausible that the left-wing counterprotests, in our setting, provided greater enjoyment value to their supporters, which arguably rises as protests become larger.

To confirm that potential activists on the left, indeed, derived greater enjoyment from the protests compared to individuals on the right, our survey included a question on whether participants perceived protests to be "fun." As Table A6 shows, supporters of left-wing counterprotests are significantly more likely to view protest as fun events compared to supporters on the right (p < 0.01). The heterogeneity could thus plausibly have contributed to the differences in treatment effects we observe across the political right and left. That said, while the difference between the left- and right-wing sample is stark, it is only based on a sample of four protests (two in Erfurt and two in Berlin). We discuss scope conditions—i.e., the degree to which left-wing protests generally provide greater enjoyment value to their followers compared to the right—in a dedicated section.

#### **Macro-Level: Societal Support**

Finally, we turn to macro-level variables, which operate at the level of society. In the theoretical section, we argued that rising turnout translates into increased media and societal attention, which raises the likelihood to receive societal praise or scorn, depending on the movement. In the follow-

 $<sup>^{23}</sup>$ Musik und Party gegen Rechts, Deutschlandfunk Kultur, May  $27^{th}$ , 2018.

ing we provide evidence that the left-wing counterprotest, indeed, enjoyed more support among the general population than the right-wing protest.

Before presenting quantitative evidence, it is worth mentioning that Germany's contemporary political right is a movement that challenges the status quo. This is interesting given that, for much of the 1970s, challenger movements in Europe were located on the political left. Movements fought for women's rights, ecological justice, peace and, in particular, nuclear disarmament (Kriesi, 1989). Since the late 1980s, however, the challenger status has slowly moved toward the political right. As the demands of the 1970s and 80s became the status quo, a steadily growing number of populist-right parties began to voice opposition to a globalizing, liberal polity (Mudde, 1996; De Vries and Hobolt, 2020). One critical difference between a (challenger) movement and the countermovement is the size of the support base. Challenger movements object to the established majority opinion. Societal support for the challenger movement is therefore, at least initially, comparatively small. The reverse holds for the establishment movement, which defends the status quo and is thus supported by more citizens. In our setting, for instance, turnout at the left-wing counterprotest was about three to five times as large as that of the challenger movement. (We show that this pattern holds across Europe more broadly when discussing generalizability.)

To assess whether society, indeed, disapproved of the right-wing protests in Berlin and Erfurt, while it approved of the left-wing counterprotests, we fielded a representative population-level survey (details are given in Section D.2). We asked "In May 2018, the AfD organized a protest against the federal government in Berlin. Do you scorn or praise the protesters?" On average, only 20 percent of respondents stated that they would praise the protesters, while 54 percent would scorn them (Panel A of Table A21). The picture is reversed on the left. When asking "In May 2018, the AfD organized a protest against the federal government in Berlin. Various groups then organized a counterprotest. Do you scorn or praise the counterprotesters?", 43 percent would

praise the counterprotesters, while only 24 percent of respondents would scorn them.

In a second step, we studied respondents' perceptions about media coverage of the protests in Berlin (which were widely discussed in German media), which allows us to tap into perceptions about societal approval. Specifically, we asked respondents whether they thought that the media covered the 2018 protests positively or negatively. We find that 47 percent of respondents believed that the AfD protests were covered negatively and only 14 percent perceived the coverage to be positive. For the left-wing counterprotest, 35 percent perceived positive media coverage, while 19 percent perceived coverage to be negative. Overall, our evidence is in line with other studies showing that approval of the left and disapproval of the right is symmetric and, importantly, not hidden (Lehrer et al., 2019), contrasting studies that point to clandestine support (Borstel and Heitmeyer, 2012).

## Generalizability

To what extent are the two cases, Berlin and Erfurt, representative of the broader universe of right-wing protests and left-wing counterprotests in Germany and beyond? What scope conditions do the empirical findings imply and how likely are they to hold in other settings?

#### Generalizability

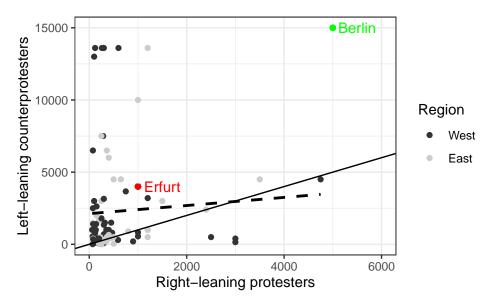
We begin by considering how the two cases compare in terms of size to the universe of right-wing protest and left-wing counterprotests in Germany. Figure 2 plots data from right-wing protests and left-wing counterprotests from 1950 to 2002 based on PRODAT (Rucht and Ohlemacher, 1992) and adds our two cases in green (Berlin) and red (Erfurt), respectively. Doing so yields two pieces of evidence. First, since the 1950s, right-wing protests have consistently been smaller than left-

wing counterprotests. The empirical evidence presented in Figure 2 suggests that it is not unusual to see relatively small right-wing protests and large left-wing counterprotests. The two cases we study are thus no exception. Second, when plotting our two cases, Erfurt turns out to be rather typical: it lies close to the regression line and shows moderate turnout on both sides. Berlin, on the other hand, constitutes a rather unusual case, particularly when considering the right's large turnout. With this heterogeneity in mind, the fact that we find similar evidence across both a typical and an atypical case makes us cautiously optimistic regarding the generalizability of the findings. That said, we must caution that the protest data only lasts until 2002. Reassuringly, Table 4 shows that far-right protests since 2002 show similar turnout levels in Germany (average of 2958 participants), while left-wing protests, again, are significantly larger (average of 27,741 participants). Given these numbers, the Berlin protest is less of an outlier relative to other more recent protests.

A second important variable is the geographic location of the protests. Berlin, as stated, is the German capital and sees many protests. Erfurt, by contrast, is a small university town with a lively left-leaning scene. How many protests take place in both cities, respectively? To distill further contextual variables, we make use of the POLCON dataset (Kriesi et al., 2020). The dataset covers all protests from 2002 to 2015 across a range of European countries.<sup>24</sup> Panel A of Table 4 shows that Berlin and Erfurt are no unusual venues for right and left-leaning protests. 38 percent of all left-leaning protests in Germany take place in Berlin and 20 percent of all right-leaning protests. Erfurt, by contrast, is a rather unusual location. That said, comparable smaller East German college towns—such as Jena or Leipzig—are responsible for 19 percent of all right-leaning protests. Taken together, the two contexts are not unusual compared to other protest locations in Germany. The locations of the protests in our study are also not unusual in a broader European context. 28 percent

<sup>&</sup>lt;sup>24</sup>Unfortunately, the data does not indicate whether a counterprotest took place.

Figure 2: Turnout in right-wing protests and left-wing counterprotests in Germany



*Notes:* The Figure plots the turnout at right-wing protests and left-wing counterprotest in Germany from 1950 to 2002 based on PRODAT data. To ease the visualization, we winsorize protest turnout at the 95th percentile. The red and green dots, respectively, show turnout in our two settings. The solid black line represents equal sizes of right-wing and left-wing counterprotests. The dashed line represents a fitted linear regression.

of protests in five large western European Democracies take place in the nations' capital and 32 percent take place in university cities other than the capital. Thus, cities similar to Berlin and Erfurt account for about 60 percent of protest locations in these countries.

Table 4: Right- and Left-wing Protests in Germany and Europe

|   | (1)      | (2)       | (3)        |
|---|----------|-----------|------------|
|   | All      | Left-wing | Right-wing |
| Panel A: Protests in Germany                            |          |           |            |
| Average participants                                    | 13930.81 | 27741.33  | 2958.21    |
| Xenophobic issues (%)                                   | 23.31    | 0.00      | 84.40      |
| Berlin (%)  | 23.57    | 38.16     | 20.18      |
| University city (%)                                     | 36.22    | 25.00     | 37.61      |
| East German university city (%)                         | 12.65    | 9.21      | 19.27      |
| Erfurt (%)  | 0.39     | 1.32      | 0.00       |
| Panel B: Protests in Large Western European Democracies |          |           |            |
| Average participants                                    | 20871.50 | 48618.59  | 33979.33   |
| Xenophobic issues (%)                                   | 8.25     | 0.00      | 44.79      |
| Capital city (%)  | 28.33    | 30.52     | 27.41      |
| University city (%)                                     | 31.64    | 32.97     | 29.34      |

*Notes:* Panel A plots the indicated variables for protests across all large western European democracies (United Kingdom, Italy, Spain, France, and Germany). Panel B plots the indicated variables for protests in Germany. Column (1) uses all protests. Column (2) show protests initiated by left-wing parties. Column (3) shows protests initiated by right-wing parties. The numbers are based on all protests between 2002 and 2015 captured by POLCON.

## **Scope Conditions**

Even if the two protests are comparable in terms of location and size to the broader universe of protests, the mechanism section implies important scope conditions that undergird the effect of turnout in a potential activist's own protest on participation intentions. In particular, in the mechanism section, we pointed out that social motives arguably mediate the observed treatment effects, which operate at the micro-, meso- and macro-level, respectively. Below, we characterize

to what extent these scope conditions are likely to hold across right- and left-leaning protests in Germany more broadly.

Micro-Level: Social Connections to the Movement In Section 5, we showed that left-leaning potential activists in our sample were better connected to their movement than right-leaning potential activists (Table A6), which helps explain the positive treatment effect on the left. Are supporters of left-leaning movements generally better connected to their movement than right-leaning counterparts? To answer this question, we leverage data on the universe of protests in Germany (as well as other European countries). As Table 4 shows, left-leaning protests are significantly larger than right-leaning protests. This pattern also holds when focusing exclusively on right-wing protests and left-wing counterprotests (see Figure 2). This evidence does not mean that left-leaning protesters are necessarily better connected. But, to our mind, it makes it likely that social motives loom larger on the political left, inducing left-leaning individuals to attend in the face of growing turnout.

Meso-Level: The Social Nature of Protests In the mechanisms section, we also showed that left-leaning potential activists derive greater enjoyment from protests, which helps explain the observed heterogeneity. To explore whether left-leaning protests provide greater enjoyment value at large, we analyze newspaper articles covering protests and counterprotests in Germany. Specifically, we collected all newspaper articles from 2016 to 2020 that discuss right-wing protests and counterprotests in Germany (details are provided in Section D.3). We then applied natural language processing to the articles in order to capture whether the two types of protests are commonly described as involving fun elements such as music and dances. Figure A3 shows that significantly more articles describe left-wing counterprotests in enjoyment related terms, suggesting that the

meso-level scope condition is likely to apply across Germany more broadly.

**Macro-Level: Societal Support** In the mechanisms section, we relied on a general population survey to demonstrate that individuals participating in the Berlin protests in 2018 likely received scorn (on the right) and praise (on the left) from the general population and the media. We provide three pieces of evidence that the patterns generalize to right-wing protests and respective counterprotests in Germany more broadly. First, Panel B of Table A21 leverages data from the same survey, which indicates that scorn and praise towards right-wing and left-wing protesters in general—is very similar to the levels reported for the Berlin protest.<sup>25</sup> Second, perceived media coverage of protests in general is also very similar to the perceived coverage of the Berlin protests (see Panel B of Table A22). Third, to go beyond perceptions of media coverage, we conducted a content analysis of newspaper articles discussing right-wing protests and counterprotests using natural language processing. As Figure A4 shows, right-leaning protests are described in significantly more negative terms than left-leaning counterprotests. Reassuringly, this observed pattern of societal stigma for right-wing movements is also found in other European countries (Meadowcroft and Morrow, 2017; Rydgren, 2010), suggesting that the macro-level scope condition generalizes beyond our immediate context.

<sup>&</sup>lt;sup>25</sup>54% of the general population would scorn participants for attending right-leaning protests, while only 19% would scorn counterprotesters. By contrast, 21% of respondents would praise right-wing protesters, while 50% would praise counterprotesters. The individual level correlation between attitudes towards the 2018 protest and generalized attitudes are 0.83 for the right and 0.56 for the left.

## **Conclusion**

This paper studied strategic interdependence across movements and countermovements. We implemented a field experiment among 1,464 left- and right-wing potential activists ahead of two political protests and counterprotests in Germany. Potential activists were randomly exposed to low or high *official* estimates about their own and the opposing protests' size. Our results show that the size of the opposing protest has no effect on protest intentions. However, when information indicated that the own protest was large, right-leaning potential activists became less likely, whereas left-leaning potential activists became more likely to protest. We argue that this heterogeneity can be explained on the basis of different social motives across the political left and right, which operate at three levels: Left-leaning supporters are more connected to the movement (micro-level), left-leaning protests provide greater enjoyment (meso-level), and society at large favors left-leaning protests (macro-level). All three mechanisms mean that, on the left, rising turnout leads individuals to become more likely to engage, while the reverse holds on the right.

The main findings of this paper are relevant for our understanding of the dynamics of political movements and countermovements in three key ways. First, we find that potential activists seem unresponsive to the engagement-level of the opposing group. This result helps explain how fringe movements can obtain power even when facing a large countermovement: potential activists seemingly disregard the competition. In light of this finding, it strikes us as a fruitful avenue for future research to scrutinize how the size of an activist's own movement (independent of turnout at protests or the size of the opposing movement) affects her protest behavior. Do followers of fringe movements—as opposed to large-scale movements—show different patterns of within-movement strategic interactions, if so, why? Moreover, do the patterns of strategic interactions extend to other types of events or actions organized by movements?

Second, the academic literature has found substantial heterogeneity in patterns of strategic interactions within the own group across a number of contexts. Some authors found strategic substitutability (Cantoni et al., 2019; Hager et al., 2020), while others uncovered complementarity in engagement choices (González, 2020; Bursztyn et al., 2021). The fact that our study found different patterns of strategic interactions *within the same context* shows that an universal regularity is unlikely to exist. Still, we believe that cross-national studies—analyzing several movements at once—might help uncover key variables that make sense of the observed heterogeneity in strategic interactions. According to our study, particularly fruitful prisms to explain the varied results in the literature are i) social connections; ii) enjoyment values, and iii) societal support.

More broadly, our research endeavor points to a series of open questions in the context of movement and countermovement dynamics. First, our work suggests that how people expect the media to report on their movement may play an important role in shaping protest intentions. Second and related, a better understanding of the relative importance of different reference groups—including friends, colleagues, relatives or society at large—strikes us as a key avenue for research. If protesters are sensitive to societal support, from which individuals do they expect to receive praise? Finally, our findings suggest that a more systematic assessment of the enjoyment value provided by protests is worthy of detailed inquiry. Of particular interest is whether such enjoyment (e.g., a concert) is contingent on existing social connections or whether it can spark activism on its own.

The authors declare the human subjects research in this article was reviewed and approved by the University of Oxford and certificate numbers are provided in the text and the appendix.

The authors affirm that this article adheres to the APSA's Principles and Guidance on Human Subject Research.

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