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# DISCUSSION PAPER SERIES

IZA DP No. 13485 Missing a Nurse Visit

Jonas Lau-Jensen Hirani Hans Henrik Sievertsen Miriam Wüst

JULY 2020



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IZA – Institute of Labor Economics

Schaumburg-Lippe-Straße 5–9	Phone: +49-228-3894-0	
53113 Bonn, Germany	Email: publications@iza.org	www.iza.org

# ABSTRACT

# Missing a Nurse Visit\*

While a large literature studies the impact of exposure to early-life investment policies, this paper examines the impact of changes within a program, the Danish nurse home visiting program, on child and maternal health. We exploit variation induced by a nurse strike, which resulted in families missing one of the four universally-provided nurse visit. Using variation in children's age at strike start, we show that early, but not later, strike exposure increases child and mother contacts to health professionals in the first four years after birth. Forgoing an early nurse visit also increases the probability of maternal contacts to mental health specialists in the first four years after childbirth. We highlight two potential channels for these results: screening and information provision. We show that–in non-strike years–nurses perform well in detecting maternal mental health risks during early visits, and that effects of early strike exposure are strongest for families that we expect to benefit most from information provided by nurses shortly after birth. A stylized calculation confirms that short-run health benefits from early universal home visiting outweigh costs.

JEL Classification: Keywords: 111, 112, 114, 118, 121 early-life health, early interventions, nurse home visiting, parental investments

# **Corresponding author:**

Miriam Wüst University of Copenhagen Department of Economics Øster Farismagsgade 5 1353 Copenhagen Denmark E-mail: miriam.w@econ.ku.dk

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# 1 Introduction

In the light of mounting evidence on the importance of early investments for children's longrun health and human capital development, policy decisions in many settings do not evolve around whether or not to provide early intervention policies, but around how to design them. This paper studies a popular policy, nurse home visiting (NHV) for new families, and contributes novel evidence on the importance of the number of visits, their timing and age-specific content for child and maternal health.

In Denmark, the setting of our work, all new families are eligible for up to five universal home visits by a trained nurse during the first year of a child's life. The nurse provides health screenings, information, counseling, and refers families to other health care professionals. To identify the impact of NHV at the intensive margin, we exploit the exposure of families to a nurse strike: In Denmark, both private and public wages are to a large degree determined by collective bargaining (Ibsen et al., 2011). In 2008, the negotiations for employees in the public health care sector (nurses, midwives and other personnel) broke down and resulted in a labor market conflict. Thus on April 15, 2008 the unionized health care employees went on strike. As a result, up to 45 percent of all public employees were on strike during the next 61 days (Due and Madsen, 2008), leading to large-scale cancelations of non-emergency health care, such as nurse home visits.

We exploit strike-induced variation in the number of nurse visits together with information on children born in non-strike years in a difference-in-differences design. Thus we compare differences in outcomes within a strike-exposed cohort (who are all exposed to the strike but at different ages) to the differences in outcomes within a non-strike exposed cohort (who are born on the same birth dates in a control period). As a result, our estimates assess the importance of forgoing one nurse visit but doing so at different ages. We thereby shed light on the question as to whether the timing of a missed nurse visit matters for child and maternal outcomes. This question is policy relevant as every attempt to optimize the number of visits in an existing program must take into account potential impacts of the timing of visits (reflecting their age-specific content). Thus the two dimensions are typically inseparable in real-world policy decisions.

To make our study feasible, we link newly-collected individual-level data on program takeup in the largest municipality in Denmark, Copenhagen, to administrative data on family background and health outcomes.<sup>1</sup> We break new grounds by compiling data on actual program take-up, allowing us to be specific about the intensity of the treatment that we study. The link to administrative data gives us a rich set of health outcomes and allows us to analyze the credibility of our empirical design by assessing compliance with the nurse strike across different groups of families.

In our first set of results, we confirm that the strike resulted in a mass cancelation of nurse visits in Copenhagen: Comparing the strike period to the same period in control years, we show that 90 percent of nurse home visits were canceled. Importantly, due to both capacity constraints and the visits' age-specific content, canceled visits were not rescheduled. We show that children born in the seven months before the strike on average missed one scheduled postnatal nurse visit. Depending on their date of birth relative to the strike, these children had a different age at the forgone visit. Exploiting the merged Copenhagen nurse records and administrative data on family background, we show that the strike affected families similarly across characteristics that nurses are likely to observe. This finding illustrates the broad coverage of the strike in Copenhagen and relieves concerns that nurses strategically decided which families should forgo their visit. Additionally, we show that (given that all children were born before the onset of the strike) other aspects of care around birth (such as prenatal midwife contacts or hospital admissions at birth) were not affected by children's strike exposure.

In our reduced form analysis of the impact of strike exposure at specific ages, we show that exposure during the initial months of a child's life is more influential for child and maternal health relative to later exposure. We measure health by the uptake of additional medical

<sup>&</sup>lt;sup>1</sup>While Scandinavia is well-known for high-quality administrative data in many domains, national administrative data sources typically lack individual-level data on municipal programs such as NHV or preschools.

care: Children, who were born in the two to three months up to the strike, and thus likely to miss the early nurse visits, have more contacts to general practitioners (GP) in the first four years of life relative to children, who were older at their exposure to the strike. This pattern holds beyond the initial period of the strike and beyond the first year of life. Moreover, it holds for both regular and emergency GP contacts (the latter not being performed by the family GP and outside GP office hours). These findings indicate that our main results are not purely driven by substitution of nurse visits with GP visits during the strike period or a closer relationship of the family with their GP.<sup>2</sup> Further substantiating that our results reflect children's underlying health, we also document that early strike-exposed children have a higher probability of hospital contacts in the second to fourth year after birth.

We have two main findings for maternal health. First, mothers, who are likely to forgo an early nurse visit due to the strike, have more GP contacts in the first four years after their child's birth than mothers with older children at strike start. Second, early strike-exposed mothers are also more likely to have at least one contact with a psychologist or psychiatrist in the first four years of the child's life. While missing an early nurse visit initially and mechanically may result in fewer mothers being referred to other specialists, this finding suggests that in the longer run early strike exposure leads to an *increased* likelihood of mothers experiencing mental health problems that require specialist attention. This finding is in line with recent studies documenting the importance of different aspects of the early home environment (in our case the early detection and prevention of severe problems) for maternal postpartum mental health (Butikofer et al., 2018; Baranov et al., 2019; Persson and Rossin-Slater, 2019).

Having established the health effects of missing an early nurse visit, we explore potential mechanisms. Forgoing an early nurse visit implies that families miss out on age-specific information and screening for maternal postnatal mental health issues. First, in the absence of early nurse visits, parents may lack specific information, which is provided by nurses and

 $<sup>^{2}</sup>$ Our main outcome measures of GP contacts exclude preventive care at the GP, which we study separately.

is difficult to replace by other and less specialized health care providers, such as GPs. Moreover, this information and counseling provided by nurses may impact parents' investment behaviors, such as breastfeeding, parent-child interactions or uptake of other preventive care. Finally, a lack of information and counseling may impact parental confidence in parenting decisions. To examine the relevance of the information channel, we study the impact of strike exposure among children across different backgrounds. We find suggestive evidence that higher parity children and children of parents with an educational background in a health and childcare-related field (nurses, midwives, doctors and pedagogues) may be less affected by early strike exposure than their respective counterparts. Importantly, these subgroup analyses are not simply capturing socio-economic differences, as we do not find evidence for a strong general socio-economic gradient in the impact of early strike exposure. These findings indicate that at least part of the beneficial effect of early NHV runs through a specific information channel. While we study parents' participation in the vaccination and preventive care programs (as our main measures of parental investment behaviors), we do not detect a strong impact of the timing of nurse visits in our design. However, these analyses are constrained by power issues.

Second, identifying the causal effect of screening for maternal mental health issues would require us to compare similar mothers who have or have not been screened positively, e.g., in a regressions discontinuity design. While we cannot perform this analysis in our research design, we can use data from non-strike cohorts to provide suggestive evidence for nurses' focus on screening during early visits: We show that, during the early visits, nurses record issues related to maternal mental health for one in ten mothers. These initial registrations are correlated with future nurse registrations and maternal psychiatric specialist contacts.<sup>3</sup> This descriptive pattern confirms that nurses (i) put a strong focus on maternal mental health during early visits and (ii) detect and refer mothers with mental health issues (i.e., early

<sup>&</sup>lt;sup>3</sup>Among mothers with early nurse registrations, between 10 and 20 percent are referred to a specialist later on, a rate that is approximately double the rate of mothers without an initially recorded mental health issue.

registrations are more than noise). In the absence of early nurse visits, for the marginal child and mother, health problems may thus go unnoticed for a longer period and contribute to longer-term adverse health effects. Our results for the impact of early strike exposure on maternal contacts to psychologists or psychiatrists are in line with this reasoning. Moreover, given documented correlations of maternal postnatal mental health and child-parent interactions and child development (Cooper and Murray, 1998; Lovejoy et al., 2000; Paulson et al., 2006; Wachs et al., 2009), screening for postnatal maternal mental health issues may also be a driver for the impact of early NHV on children.

In a stylized analysis of the direct costs and benefits of early nurse visits relative to later visits, we show that the benefits of especially the first nurse visit clearly outweigh costs with 309-414 EUR. This cost-benefit analysis only accounts for benefits in terms of reduced GP contacts and is thus very conservative. Our findings thus indicate (i) that early universal visits are a cost-effective intervention to promote children's and mothers' health in settings that resemble the Danish health care system and (ii) that universal early investment programs should have a strong focus on the initial period of family formation after the birth of a child.

Our work contributes to a large literature documenting causal links between childhood experiences—shocks and exposure to policies—and later life outcomes (for an overview see Almond and Currie, 2011; Almond et al., 2018). We make three contributions: First, when studying the causal effects of early-life investment programs, the majority of work has considered the effects of program *exposure*. However, given existing evidence from various disciplines about the importance of the timing of health shocks—for example, famously highlighting the critical importance of the in utero and perinatal period (Barker, 1990; Gluckman et al., 2008; Almond et al., 2018)—we need equivalent evidence for the importance of the timing of early-life policies. Thus, rather than studying the margin of program exposure, we consider the so far largely unexplored causal effects of within-program variation in an early-life health program. Our study extends earlier work by Kronborg et al. (2016), who study the impact of the 2008 nurse strike but focus on mothers giving birth *during* and shortly prior to the strike

and only find short-lived effects of strike exposure on the take-up of GP care for children. Similarly, surveying a small sample of mothers giving birth during the strike and a group of non strike-exposed mothers, Kronborg et al. (2012) find that mothers, who gave birth during the strike report shorter breastfeeding durations. In both studies, however, all treated mothers and children forgo the earliest home visits (the ones that we show are influential). Furthermore, families with births during the strike vary in their access to prenatal midwife consultations and to hospital stays after birth. Thus our analysis identifies a different margin of treatment (focusing on the relative importance of forgoing an early vs. later nurse visit only). Moreover, while both earlier studies cannot link data on NHV take-up to administrative data (family background and health outcomes) and pool data across a number of Danish municipalities (with likely different approaches to accommodating services during the strike), we focus on linked NHV-administrative data for families from one municipality (Copenhagen). As a result, we can perform a complier analysis, i.e. assess the "coverage" of strike exposure for different groups in our population, and more confidently identify the impact of a well-defined treatment (missing a differently-timed nurse visit). Finally, we contribute new evidence by analyzing a broader set of relevant outcomes (including maternal postnatal mental health issues), and by using nurse registrations and administrative data to directly assess potential channels for our main results.

A second contribution of our paper is its focus on a universal early-life program. A large share of the work on early-life investment policies has been set in a U.S. context and as a consequence has considered *targeted* programs.<sup>4</sup> Existing work on NHV has primarily focused on contemporary targeted programs as well (Olds et al., 1986, 1998, 2002; Vaithianathan et al., 2016; Doyle et al., 2015; Sandner et al., 2018; Sandner, 2019; Doyle, 2020).<sup>5</sup> However, many

<sup>&</sup>lt;sup>4</sup>Examples include RCT studies on the targeted Perry Preschool Program, the Abecedarian project (among others, Masse and Barnett, 2002; Belfield et al., 2006; Heckman et al., 2013; Conti et al., 2016), and observational studies on the short- and long-run impact of Head Start (among others, Currie and Thomas, 1995; Garces et al., 2002; Ludwig and Miller, 2007; Deming, 2009; Carneiro and Ginja, 2014; De Haan and Leuven, 2020). Also in a US context, there are a few examples for studies considering universal provision of preschool (see, for example, Cascio, 2009, 2015).

<sup>&</sup>lt;sup>5</sup>Existing evidence suggests that targeted NHV can be effective in improving a large range of short- and long-run child outcomes and points to the role of the structure of the programs and the qualifications of

countries offer *universal* programs and the results from studies on targeted programs do not easily generalize to settings with universal implementation. Our study is the first to analyze the causal impacts of a contemporary universal program and thus provides instrumental knowledge to policy debates in many settings.<sup>6</sup>

Third, we explore relevant mechanisms for the impact of early NHV on child and mother health: Screening (and potential referral of families to other health professionals) and information (about age-specific topics). Information may matter in its own right or modify parental beliefs. Recent research documents the importance of parental beliefs—their interpretation of rather than their pure awareness of information—for both child health outcomes and parental investment behaviors (see, for example, Cunha et al., 2013; Attanasio et al., 2015; Boneva and Rauh, 2018; Biroli et al., 2018). Our unique data allow us to shed some light on which elements matter in NHV by studying specific nurse registrations and the heterogeneity of effects of NHV across different types of parents. While we cannot formally distinguish between the impact of different components of early NHV (screening, information), we provide suggestive evidence for their importance.

The paper proceeds as follows: Section 2 provides information on the institutional background, the 2008 nurse strike and the data sources that we use. Section 3 presents our empirical strategy and discusses the identifying assumptions. Section 4 presents descriptive

service providers (for an overview on existing studies and a discussion of the impact of provider quality, target group and program features, see Almond and Currie, 2011): Focusing on the targeted Nurse Home Visiting Partnership program in the US, Olds et al. (1986, 1998, 2002) show that high-frequency pre- and postnatal visits for at-risk mothers conducted by trained nurses reduced child abuse, decreased children's emergency room visits and their criminal convictions in adolescence. Similarly, Vaithianathan et al. (2016) provide evidence from New Zealand showing that targeted nurse visits reduced infant mortality and increased both vaccination rates and children's participation in early childhood education. Doyle et al. (2015) and Doyle (2020) study the targeted Preparing for Life-program in Ireland and find positive effects on some aspects of child health (such as asthma issues) and longer-run benefits on cognitive and socioemotional scores. Sandner et al. (2018) and Sandner (2019) document that the German "Pro Kind" program did not impact child health but had impacts on mothers in a RCT: treated mothers reported lower levels of depression. In the longer run, the program increased fertility and decreased maternal labor supply. Work from developing country contexts highlights the important role for child development and long-run outcomes that intensive home visiting can play, potentially through its impact on parental behaviors (Attanasio et al., 2014; Gertler et al., 2014; Attanasio et al., 2020).

<sup>&</sup>lt;sup>6</sup>Earlier research has documented positive long-run impacts of the historical introduction of universal NHV in Scandinavia (Wüst, 2012; Hjort et al., 2017; Bhalotra et al., 2017; Bütikofer et al., 2019).

and main results and examines their robustness and heterogeneity. Section 5 performs a simple cost-effectiveness analysis. Finally, section 6 concludes.

# 2 Background and Data

# 2.1 Institutional Background: Pre and postnatal care in Denmark and the 2008 strike

In Denmark, the public health care system provides free pre- and postnatal care for all residents. Midwives and GPs provide prenatal care that consists of regular consultations during pregnancy.<sup>7</sup> The majority of uncomplicated births are midwife-assisted and take place in public (regional) hospitals. Hospital births account for around 98 percent of all births in Denmark.

After hospital discharge, the 98 municipalities provide postnatal care for infants and mothers in the NHV program. While there is variation in municipal service levels, the Danish National Board of Health (DNBH) issues guidelines and regulations regarding the number, approximate timing and specific content of nurse visits. As such, NHV consists of a basic package of services offered to all families with a newborn. Additionally, municipalities offer supplementary services, such as additional (need-based) home visits, open house events or group interventions (targeted at young parents or parents with specific health issues).

GPs provide preventive health checks and administer vaccines in the Danish vaccination program. The preventive care program offers eight (voluntary) GP health checks for all children: at around five weeks, at around five months, and yearly for children aged one through six years (Sundhedsstyrelsen, 2007). Additionally, GPs offer one postpartum health

<sup>&</sup>lt;sup>7</sup>The universal offer consists of 4-7 midwife consultations, 3 GP consultations and 2 ultrasound scans Sundhedsstyrelsen (2007). At-risk pregnancies receive additional care.

check for mothers. In the first year of the child's life, the Danish vaccination program for children consists of three rounds, at three, five and twelve months, respectively.<sup>8</sup>

The 2008 strike impacted various dimensions of pre- and postnatal care in Denmark: As unionized employees in the regional and municipal health care sector went on strike, both care provided by midwives, hospital nurses and home visiting nurses was impacted.<sup>9</sup> As shown in Kronborg et al. (2016), mothers giving birth during the strike had a larger probability of missing midwife contacts, of being discharged from hospital on the day of birth, and of missing the early visits from home visiting nurses. In this paper, we thus focus on children born prior to the strike, whose strike exposure-as we show in section 4.2—resulted in a differential treatment by home visiting nurses, but left exposure to prenatal care and care at birth unchanged.

During the strike, all 98 municipalities (in charge of NHV) and the five Danish regions (in charge of hospitals) had to adjust their provision of health care to secure the legally required level of emergency care. In Copenhagen, where our study is set, only managing nurses and a small fraction of regular nurses (employed on specific terms and thus not on strike) were on duty. As a result, nurses primarily provided phone services for families during the strike period and performed—as we show in detail in section 4.2—a limited number of home visits. Regional hospitals operated with a minimum of staff and only emergency care was guaranteed. We comment on potential implications of constrained hospital capacity during the strike for our results in section 4.3.

# 2.2 NHV in Copenhagen

Our study focuses on NHV in Copenhagen (the largest municipality in Denmark) with around 500,000 inhabitants and around 8-10,000 yearly live births. Appendix Table A1 presents the

<sup>&</sup>lt;sup>8</sup>Each round consists of two separate vaccinations. First, a combined vaccination to immunize against diphtheria, tetanus, pertussis, polio and hib infection. Second, a pneumococcus bacteria vaccination to prevent infant meningitis. While we focus on the vaccinations given in the first year of life, the Danish vaccination program continues with a number of other vaccinations throughout childhood and adolescence.

 $<sup>^{9}</sup>$ Hospital physicians and GPs are not covered by the same collective agreements and were therefore not on strike.

main features of NHV in Copenhagen. The default number of universally-offered visits in the program is four: an initial visit shortly after birth, a two-month visit, a four-month visit and an eight-month visit. Infants, who are discharged after short hospital stays can receive an additional early visit after hospital discharge.<sup>10</sup> Moreover, nurses can provide additional targeted visits to children and families with identified needs at the nurses' discretion. The timing of these additional visits is flexible. Finally, the municipality offers optional visits that are available on the request of parents (visits at ages 1.5 and three years).

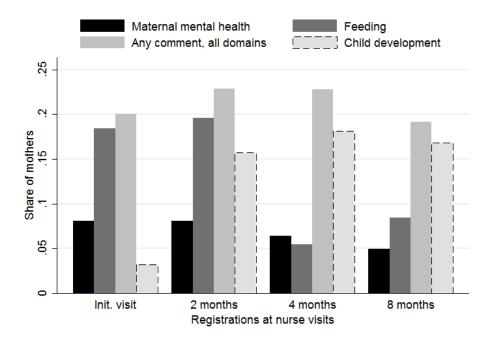
Home visits usually last between 30 minutes and one hour. During the visits, nurses provide information and counseling to parents and examine the infant. The visits take their point of departure from a general set of main topics (which are of different importance at different ages of the child) outlined in the national guidelines for NHV. At the same time, those guidelines explicitly state that nurses should focus on the needs of the specific family. Thus nurses have large discretion to focus their time in the family home on what they regard as most important. While some topics, typically related to screening (such as tests for certain infant reflexes, monitoring of maternal postnatal well-being and the monitoring of child weight and height) are part of visits to all families, other topics are only covered if the family or the nurse find them relevant. Appendix Table A2 illustrates the main topics that structure the universal nurse visits in the child's first year of life and which registrations nurses can make. Importantly, domains that are covered in each visit, such as infant feeding, have agespecific items that nurses can make registrations on (such as "issues with establishment of breastfeeding" or "issues with the introduction of solid food").

To describe the typical content of nurse visits, Figure 1 presents data from nurse registrations made by Copenhagen nurses during or shortly after their home visits to families in our control group.<sup>11</sup> We aggregate nurse registrations into broader categories and plot for each

<sup>&</sup>lt;sup>10</sup>Especially for higher parity births, discharge on the day of birth is not unusual in Denmark: Among uncomplicated births in our sample, 58 percent of mothers are discharged with their infant on the day of birth.

<sup>&</sup>lt;sup>11</sup>As we will detail in section 2.3, we use data on several cohorts of children and mothers, one of them exposed to the nurse strike. In Figure 1, we focus on non-strike exposed children and mothers as strike-exposed families naturally lack nurse registrations.

of those categories the share of families with a recorded issue for each nurse visit (conditional on having received the visit). As the figure illustrates, the visits focus on different domains: While the share of families with a comment on "any domain" remains rather stable over the course of the four visits, during early visits nurses typically record issues related to maternal mental well-being and infant feeding issues. The former is well-defined, mother-specific and highly correlated for women across visits. The latter is child-related but rather unspecific in its content. While registrations on feeding issues are common during the early visits, nurse observations and registrations on child developmental problems (a summary measure of various dimensions of child development) are more prevalent in the later visits. We return to the importance of different aspects of the program and their timing in section 4.4.



**Fig. 1** Share of mothers/children with issues registered by nurses during each universal nurse visit (initial visit through eight-month visit)

*Notes:* The share of children with registered issues in each domain for all children with a performed visit and born between September 17, 2008 - April 15, 2009 (the control cohort). Each domain aggregates a set of binary measures. Each indicator takes the value one if at least one binary measure is registered as problematic by the visiting nurse.

# 2.3 Data and Variable Construction

In our analysis, we use data from two sources. First, we access archived records on the universe of home visits from the municipality of Copenhagen for the 2007-2009 period.<sup>12</sup> These registrations were either completed at the family home (using a laptop) or at the nurse's office directly after a completed visit. For each visit, nurses register the date and type of visit. Additionally, nurses register their observations regarding factors such as child and maternal health, feeding problems, or relevant risk factors in the family (see Table A2 for examples of focus areas and registration options at different visits).

Second, using children's unique social security number, we merge the nurse records with population administrative data from Statistics Denmark for the birth cohorts 2007-2010.<sup>13</sup> The administrative data contains a large set of parental background characteristics such as educational attainment, income, age, civil status and family links irrespective of co-residence, and municipality of residence. Moreover, the administrative birth records provide information on measures such as children's birth weight and length, gestation age, the five minute APGAR-score, hospital of birth identifiers and the number of prenatal midwife contacts.

Using data for the years 2007-2014, we create three sets of health outcome measures from the administrative data: First, to study child and maternal health, we examine the number of GP contacts from child age zero to four. GP contacts include both physical meetings, phone contacts during regular consultation hours and e-mail correspondence. Given that we only measure health care usage in our data, we are concerned about as to whether we pick up actual impacts of strike exposure on child health: Parents may act more cautiously and—in the short run—substitute nurse care with GP care. In the longer run, parents may continue

<sup>&</sup>lt;sup>12</sup>These data come from an archive version of the municipality's administrative system. The full archive of nurse records from Copenhagen includes data on all visits and examinations of children resident in the municipality from January 1, 2007 to December 31, 2010—a total of 35,213 children. These records were transferred to the Copenhagen city archive due to a change of the software used by the Copenhagen nurses. As we are interested in studying the impact of timing of nurse visits in the first year of the child's life, we do not consider data from the 2010 cohort as they are right-censored, i.e. we do not observe information on all visits before the end of the data period.

 $<sup>^{13}</sup>$ In our reduced form analysis of strike exposure on child outcomes, we use an additional cohort of children (2010) in our control group. Our results are not sensitive to the choice of control years, as detailed in section 4.5.

to demand more care, for example, because they build a strong relationship with their family GP due to increased initial contacts.

While we cannot fully disentangle true health effects from alternative explanations for changes in health care take-up, we provide additional insights by dividing our measure of GP contacts into two categories: i) regular (scheduled) contacts at the family GP, and ii) emergency GP contacts (on weekends or outside default opening hours and thus not performed by the family GP).<sup>14</sup> Emergency GP contacts may be a more direct measure of poor health that requires attention. Moreover, our follow-up period of up to four years (and our analyses of GP contacts after the initial year of the child's life) allows us to speak to the role of substitution between nurse visits and GP contacts: While effects during the period of the strike and first-year effects on GP contacts may be caused by substitution, the scope for substitution in the longer-run is likely small.

Unfortunately, the GP data does not include a direct measure of diagnoses or the reason for a given consultation. As one exception, we directly observe GP preventive care contacts and vaccinations. We do not include preventive care in our main outcome measure, but analyze it separately. Thus our measures of GP contacts (scheduled and emergency) do not measure the participation in the voluntary preventive care program but focus on contacts due to health problems or parental concerns about the child's health.

As alternative measures of child health, we also consider two types of hospital contacts: Hospital admissions and outpatient contacts. Around 25 and 39 percent of children are admitted to the hospital or have an outpatient contact during their first year of life, respectively. While hospital contacts may capture more extreme health problems, these figures illustrate that, in general, hospital contacts are not rare and often related to routine check-ups. One aspect worth noting is that the 2008 strike covered all unionized nurses and thus hospital care

<sup>&</sup>lt;sup>14</sup>Due to a restructuring of emergency GP care there is a data break in 2015 in the administrative data. Therefore, we focus on GP contacts in the first four years of life where both treated and control children are exposed to the same regime of emergency GP care. Analyses that also include 2015 and later years (and only consider non-emergency GP care) lead to very similar results that are available on request.

for non-emergency patients was restricted. Therefore, GPs may have been more reluctant in referring children to hospitals in the strike period.

Second, we consider the impact of strike exposure on maternal postpartum mental health problems. These potential effects are interesting in their own right and also as mechanisms or reinforcing factors for longer-run effects of strike exposure on children. We create indicators that are equal to one if a mother has at least one contact with a psychologist or psychiatrist in the primary health care sector during the strike, in the first, and the second to fourth year after childbirth. We also consider more extreme margins of maternal mental health issues by creating indicators for any maternal psychiatric hospitalizations (including both in- and outpatient contacts), and indicators for receiving any psychiatric diagnoses during the same time periods.<sup>15</sup>

Third, we attempt to study parental health investment decisions, which may be impacted by NHV and thus contribute to the impact of NHV on children's health. However, as we exploit information on a sample of children exposed to the nurse strike (which resulted in the absence of nurse visits), we are constrained in our ability to use nurse registrations for parental inputs as outcome measures in our main analyses.<sup>16</sup> Relying on administrative data only, we therefore consider indicators for participation in the GP preventive care program and the vaccination program.

<sup>&</sup>lt;sup>15</sup>We include diagnoses F01-F99 from the International Statistical Classification of Diseases and Related Health Problems (ICD).

<sup>&</sup>lt;sup>16</sup>In supplementary analyses, we have constrained our sample to early strike-exposed children and study their outcomes at the nurse visit around eight months. We have considered indicators for nurse-observed issues concerning maternal mental health, infant feeding, child-parent contact as well as summary measures for any nurse comment or referral. However, these analyses rely on a very small sample relative to the expected effect sizes and is thus not very informative. Unfortunately, the nurse data on the duration of breastfeeding in the archived data are of very poor quality and we cannot use them at all.

# 3 Empirical Methods

We exploit children's exposure to the nurse strike in a difference-in-differences framework. Specifically, we estimate the following reduced form relationship:

$$y_{it} = \alpha_0 + \sum_{j=-7}^{-1} \phi_j 1(bin30_{it} = j) \times 1(Year_t = 2008)$$
(1)  
+ 
$$\sum_{j=-7}^{-1} \beta_j 1(bin30_{it} = j) + \gamma' \mathbf{X}_{it} + \mathbf{\lambda}_t + \epsilon_{it}$$

where  $y_{it}$  is an outcome measure, such as GP contacts in the first year of life for child *i* born at time *t*. In our analyses for outcome measures from the administrative data, we consider all children born in the 210 day period prior to April 15 in the years 2008, 2009 and 2010 (12,078 children). We split each period in seven 30-days bins and include indicators that are equal to one if child *i*'s date of birth is within a particular bin. We include a set of fixed effects for the relevant cohort,  $\lambda_t$ .<sup>17</sup> Note that these indicators define cohorts across calendar years: As an example, the indicator for the 2008 cohort is equal to one for all birth in the 210 days prior to April 15, 2008 and thus identifies births in the calendar years 2007/2008. Children born prior to the strike in 2008 are treated while children born at the same dates in 2009 and 2010 are untreated.

The interactions of the period bins with an indicator for the 2008 cohort identify our estimates of interest: They provide intention-to-treat (ITT) estimates of strike exposure at a certain age relative to the reference group (children born in the 210-181 days bin in 2008). Thus we ask: Faced with a one-visit reduction in the number nurse visits, is it worse to miss an earlier vs. a later visit?

To show that strike exposure is relevant, we present estimates for the impact of the strike on the probability of missing a nurse visit at a specific time in the child's life (the first stage). Furthermore, we present evidence on complier characteristics that substantiates our

<sup>&</sup>lt;sup>17</sup>In our sample of Copenhagen-born children, 99 percent of children were delivered at a hospital. Given that 78 percent of these children were born in the two main hospitals covering the capital region, we do not include hospital fixed effects in our main specification.

assessment of the strike as a broad treatment impacting families across many observable dimensions.

In our main specification, we include the following covariates  $(X_{it})$ : paternal and maternal total income, indicators for their highest level of education (primary school, higher education, university degree), indicators for currently studying and for being employed, an indicator for parental civil status (cohabiting, married) and indicators for missing parental covariates. All the  $X_{it}$  are measured one year prior to birth of the focal child. Additionally, we control for measures of pregnancy health and birth characteristics drawn from the birth records: the number of prenatal midwife visits and indicators for parents being below 21 years old, indicators for having had a Caesarean section or a home birth, and indicators for the child having been low birth weight (below 2,500g) or a preterm birth (below 37 weeks), child gender and maternal smoking status at birth.<sup>18</sup>

# **3.1** Identifying assumptions

For our estimates to identify the causal impact of exposure to the nurse strike, we make two identifying assumptions. First, we assume that, in the absence of the strike, the differencein-differences for children born in specific periods up to April 15 in the strike and control years should be zero (common trend). Thus our framework allows for the years 2008, 2009 and 2010 to differ in levels. These differences could, for example, be due to overall trends in children's health or macroeconomic shocks that affect the outcomes of all children in one cohort. Our focus on births from different months of the year also calls for a discussion of the impact of seasonality: We allow children born across seasons to be systematically different from each other (with respect to their average outcomes) as long as this seasonality is the same across all cohorts.

One way of empirically assessing the untestable common trend assumption is to study predetermined variables, which should be unrelated to treatment exposure. In other words,

<sup>&</sup>lt;sup>18</sup>We omit children with any missing data from the birth records in the main analyses (around six percent). In our robustness tests, presented in section 4.5, we show that our results are not sensitive to this exclusion.

we estimate model (1) using parental and birth characteristics as dependent variables. Our treated and control groups are balanced across observable pre-treatment characteristics (Appendix Tables A3 and A4). We find very few differences across the groups and only at modest levels of significance.<sup>19</sup>

Another informal test of the common trend assumption is the assessment of pre-trends in outcomes across groups. As we do not observe children's GP visits prior to treatment, we consider maternal pre-birth outcomes: Appendix Figure A1 plots pre-birth averages of maternal GP contacts and the share of mothers receiving a psychiatric diagnosis.<sup>20</sup> The figures show similar trends and levels for both measures of maternal health prior to birth both within and across treated and control cohorts.

Our second main assumption, which allows us to interpret our results as reflecting the impact of NHV, is that there are no other co-varying policies or shocks that overlap with the timing of the strike. To provide support for this assumption, we assess whether strike exposure is related to differential health care provision through other channels than NHV. When we plot the average number of prenatal midwife visits and GP consultations, the average number of days admitted to hospital after birth, and the share of mothers having a C-section for mothers in the strike-exposed cohort and control cohorts, the graphs do not indicate systematic differences or trends in any of these types of care around birth across the groups that we consider (Appendix Figure A2).<sup>21</sup>

Besides the impact of co-varying health policies, the impact of shocks—such as the great recession—may impact our findings. While we believe that it is a reasonable assumption that economic conditions impacted all new families equally in the narrow time frame of 210 days prior to the strike (and the same 210 days in the control cohorts), we assess this claim by examining maternal employment in the year of her child's birth for the treated and control

<sup>&</sup>lt;sup>19</sup>We have also tested the joint significance of the interaction between the age bins and the strike indicator in each of these regressions. None of the joint tests is significant at the 10 percent level. Results are available on request.

<sup>&</sup>lt;sup>20</sup>For maternal psychiatric diagnoses, we include ICD diagnoses F00-F99.

 $<sup>^{21}</sup>$ As an example, the average hospital stay after birth is 3.3 days for mothers giving birth in the week leading up the strike compared to 3.5 days for mothers giving birth on the same days in the control cohorts.

children in the bottom panel of Appendix Figure A2. The graph shows identical levels and trends for the share of time employed during the year of birth for mothers in the treated and control cohorts. The trends within both cohorts are due to our measurement of the share of employment in the calendar year of birth.<sup>22</sup> The parallel development of employment in both treated and control cohorts gives credibility to our assumption that general economic developments and events like the great recession affected our treated and control cohorts similarly.

A final concern that we address is the selection of individuals out of our sample. First, families could not manipulate their treatment status since all children in our analysis sample were born either prior to the strike or a minimum of four months after the strike ended.<sup>23</sup> Second, families could select out of our analysis sample by moving to a different municipality or out of the country. In our main analysis, to focus on children who were treated with default care in Copenhagen or covered by the strike while residing in Copenhagen, we omit data for 1,962 children, who move out of the municipality during their first year of life. If strike exposed families are more (or less) inclined to move, our estimates could be biased.<sup>24</sup> We show that this concern is not important as the share of children that we observe as Copenhagen residents during their first year of life is not impacted for treated and control cohorts (Appendix Figure A4). Moreover, including domestic movers into our main analyses (so that only death and migration abroad causes exclusion) does not alter our results.

<sup>&</sup>lt;sup>22</sup>Given that our cohorts span two calendar years, mothers who give birth at the beginning of the calendar year spend a larger share of the given year on maternity leave than mothers, who give birth at the end of the calendar year.

 $<sup>^{23}</sup>$ In Appendix Figure A3 we show that the density of births around the strike does not indicate bunching around the beginning or end of the strike period.

 $<sup>^{24}</sup>$ As the strike was large-scale, affected all municipalities and was of a short duration, the risk of strike-induced domestic migration should be small.

# 4 Results

# 4.1 Descriptive Statistics

Table 1 presents summary statistics for our main sample of children born in Copenhagen across the groups of treated children (born September 18, 2007 - April 14, 2008) and children in the control group (born September 17, 2008 and 2009 - April 14, 2009 and 2010). In the top panel, we present summary statistics for outcomes and covariates from the administrative data. In the bottom panel, we present variables on nurse visits from the nurse records. In this panel, we further constrain our sample to the data periods in the years 2008 and 2009 as the nurse data is right-censored for children born in 2010.

Control children have on average 1.5, 9.6 and 20.7 GP contacts during the strike, the first year, and second to fourth year of life, respectively. Emergency contacts constitute around one third of the total number of contacts. The infant vaccinations and preventive health checks have high coverage rates at around 90 percent. The treated and control groups are well-balanced across covariates.

Focusing on the bottom panel of Table 1, we find that the four universal nurse visits are well-attended. The average number of universal visits per child is 3.3 for control children. This figure implies that the average child receives three out of the four universal visits. On average, children additionally receive one home visit scheduled due to a specific need. This average masks heterogeneity across children.

	Strike o	cohort	Non-str	rike cohorts
	Mean	Obs.	Mean	Obs.
A. Variables based on adminstrative data				
Total GP during strike	1.58	4081	1.54	8725
Total GP 1st year	9.41	4081	9.62	8725
Total GP 2-4 years	21.88	3950	20.65	8445
Emerg. GP during strike	0.37	4081	0.41	8725
Emerg. GP 1st year	2.90	4081	2.98	8725
Emerg. GP 2-4 years	7.28	3950	6.67	8445
Vacc., 1st round	0.85	4081	0.90	8725
Vacc., 2nd round	0.87	4081	0.91	8725
Vacc., 3rd round	0.88	4081	0.91	8725
Prev. care, 5 weeks	0.88	4081	0.92	8725
Prev. care, 5 months	0.92	4081	0.93	8725
Prev. care, 12 months	0.93	4081	0.93	8725
Emerg. GP during strike mothers	0.12	4081	0.12	8725
Emerg. GP 1st year mothers	0.84	4081	0.81	8725
Emerg. GP 2-4 years mothers	2.47	3950	2.28	8445
Psychiatrist/psychologist strike mothers	0.01	4081	0.01	8725
Psychiatric/psychologist 1st year mothers	0.03	4081	0.03	8725
Psychiatric/psychologist 2-4 years mothers	0.09	3950	0.09	8445
Midwife visits	4.80	3970	4.75	8507
Female	0.48	4081	0.48	8725
Low birth weight	0.04	4009	0.06	8598
Preterm birth	0.06	4014	0.06	8587
C-section	0.21	4081	0.21	8725
Home birth	0.01	4081	0.01	8725
Cohabiting	0.76	4081	0.78	8725
Prim. school, mother	0.15	4081	0.12	8725
Uni. degree, mother	0.30	4081	0.32	8725
Employed, mother	0.77	4081	0.77	8725
Danish, mother	0.76	4081	0.74	8725
Income, mother	281.78	4081	289.58	8725
B. Variables based on nurse records				
No. of nurse visits	3.77	4081	4.40	4269
Number of universal nurse visits	2.70	4081	3.28	4269
No initial visit	0.16	4081	0.08	4269
No 2-month visit	0.44	4081	0.25	4269
No 4-month visit	0.44	4081	0.24	4269
No 8-month visit	0.26	4081	0.15	4269

Table 1 Variable means, strike exposed and control cohorts

*Notes:* The sample includes children who were born in Copenhagen in the strike period (September 18, 2007 - April 15, 2008) and in non-strike periods (September 17, 2008 and 2009 - April 15, 2009 and 2010). For the data from the nurse records (bottom panel), the control group only includes the period September 17, 2008 - April 15, 2009.

Table 1 also illustrates the impact of strike exposure on the program coverage: For all types of visits, treated children have a higher probability of missing the given visit. The difference in the number of universal visits across groups is identical to the difference in their total number of visits. This finding indicates that the average number of extra visits was not affected dramatically by the strike. In the following, we will analyze these patterns greater details.<sup>25</sup>

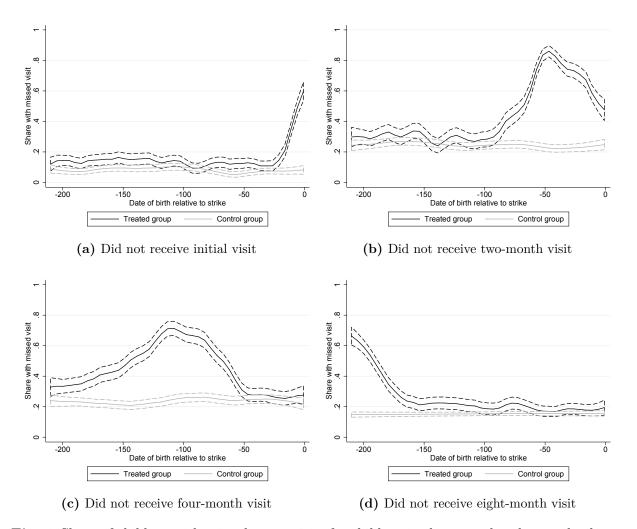
# 4.2 First Stage and Compliers

Appendix Figure A5 presents graphically the impact of strike exposure on the number of nurse visits for children in the treated and control cohorts. Strike exposure impacted the number of universal and total nurse visits that children received: Control children received an average of 3.3 universal visits while treated children received 2.7 visits. Additionally, the youngest strike-exposed children lost more nurse visits. This finding reflects that—during non-strike periods—early hospital-discharged children received two visits within the first two weeks of life (a universal visit and an extra visit). In section 4.5, we examine the robustness of our general conclusions to the omission of this group of children (a doughnut hole-approach).

To further examine the impact of the strike on nurse visits and to illustrate the identifying variation that we use, Figure 2 shows the impact of strike exposure on the probability of missing a specific nurse visit for children born in the 210 days before the strike for the years 2008 and 2009. The figure shows the raw relationship between date of birth and missing a nurse visit estimated with kernel weighted local polynomials. We use an epanechnikov kernel, a rule-of-thump bandwidth and 42 (5-day) smoothing points throughout. Black lines and

<sup>&</sup>lt;sup>25</sup>To assess the representativeness of our sample of families from the capital of Denmark, Appendix Table A5 compares children and parents from Copenhagen to the general Danish population. There are a number of differences: Parents in Copenhagen are more likely to cohabit and less likely to be married. Mothers from Copenhagen have a higher educational attainment. Parents from Copenhagen are less likely to be employed and of Danish origin. With respect to children's health and characteristics, children in Copenhagen resemble children from the rest of the country: Five percent of children are low birth weight and seven percent are born prematurely. There are no large differences in the number of nights spent at the hospital after birth, the number of prenatal midwife visits, the rate of C-section deliveries, and the share of home births. At the same time, 62 percent of children born in Copenhagen are firstborns compared to 43 percent outside Copenhagen, their parents are older at the time of birth and less likely to smoke.

confidence intervals are for the treated cohort, grey lines and confidence intervals are for the control cohort.



**Fig. 2** Share of children with missed nurse visits for children in the treated and control cohorts *Notes:* The figure shows the raw relationship between date of birth and missing a nurse visit estimated with kernel weighted local polynomials using an epanechnikov kernel, a rule-of-thump bandwidth and 42 (5-day) smoothing points. The black line and dashed black confidence intervals are for the treated cohort, the grey line and dashed grey confidence intervals are for the control cohort. Treated cohort: September 18, 2007 - April 15, 2008. Control cohort: September 17, 2008 - April 15, 2009).

In absence of the strike, the share of children missing a specific nurse visit is stable as indicated by the grey lines in Figure 2. 60 percent of children born immediately before the strike miss the initial visit while all children older than approximately 20 days at strike start miss the initial visit with unaffected probability (20 percent). Panels (b), (c) and (d) illustrate that—depending on the relative age at strike start—children have an increased probability of missing the two-, four- and eight-month visits.

Table 2 presents formal estimates from regressions based on Equation (1). Coefficients reflect the effect of being born in a specific bin on the probability of not receiving each nurse visit (relative to the reference bin). The columns show results for the different types of universal nurse visits.

The regression results mirror the graphical presentation: The strike only has an impact on the initial visit for children who were between 30-0 days at strike start. On average, children in this age bin have a 17.1 percentage points higher probability of missing the initial visit (relative to the reference group). Children who were 90 days and below at strike start have an increased probability of missing their two-month visit with children in the 60-31 days bin being most severely affected (51.1 percentage points). Children who were between 61 and 150 days at strike start have their four-month visit most severely affected by the strike. Only the oldest children in the strike cohort have an increased probability of a missed eight-month visit compared to younger children (around 40 percentage points difference when compared to the children, who were youngest at strike start). As shown in column (5) strike exposure does not differentially impact the number of completed universal visits among treated children. As an exception, children in the 30-1 day bin lose on average 0.267 nurse visits more than the reference group (significant at the 10 percent level). This result reflects that children below age two weeks at strike start potentially forgo two visits, the universal initial visit and an additional early visit if discharged shortly after birth.<sup>26</sup>

Having established that age at strike start has a meaningful impact on timing of the missed nurse visit for strike-exposed children, one concern is that nurses strategically chose the children they visited, i.e., that only the most well-off children were impacted by the strike. This aspect is important for the interpretation of our findings. In general, the large scale of the strike—with only one tenth of performed nurse visits in Copenhagen during the

 $<sup>^{26}</sup>$ We examine the impact of this pattern in a robustness test in section 4.5.

	(1)	(2)	(2)	(4)	(5)	(6)
	(1)	(2)	(3)	(4) N - 8	(5)	(6)
	No initial	No 2-m	No 4-m	No 8-m	Number of	Number of
	visit	visit	visit	visit	universal visits	visits
Days						
180-151	0.002	-0.040	0.100***	-0.324***	0.261***	0.223
	(0.026)	(0.037)	(0.037)	(0.034)	(0.091)	(0.166)
150-121	0.003	-0.018	0.247***	-0.357***	0.126	0.205
	(0.026)	(0.037)	(0.037)	(0.034)	(0.090)	(0.162)
120-91	-0.027	-0.017	0.364***	-0.363***	0.043	0.181
	(0.026)	(0.037)	(0.037)	(0.033)	(0.088)	(0.164)
90-61	-0.007	0.155***	0.225***	-0.353***	-0.020	0.247
	(0.025)	(0.038)	(0.038)	(0.034)	(0.087)	(0.163)
60-31	-0.005	0.511***	-0.039	-0.423***	-0.044	0.115
	(0.024)	(0.035)	(0.036)	(0.033)	(0.083)	(0.153)
30-1	0.171***	0.323***	-0.079**	-0.395***	-0.019	-0.267*
	(0.028)	(0.037)	(0.036)	(0.033)	(0.085)	(0.158)
Obs.	7874	7874	7874	7874	7874	7874

**Table 2** First stage: Effects of strike exposure on the probability of a missed nurse visit scheduled for a specific month (m) of the child's life and the number of visits

Notes: Each column shows estimates from separate regressions. The coefficients are for the interactions of 30-day bins and a strike cohort indicator. The omitted category is the age bin 210-181. All regressions include cohort and bin fixed effects, as well as control variables. Parental covariates are paternal and maternal income, indicators for the highest level of parental education (primary school, high school, university degree), indicators for the mother currently studying or being employed, parental cohabitation and marital status and separate indicators for missing parental covariates. All covariates are measured one year prior to birth of the focal child. Child/birth covariates include indicators for parental age below 21 at birth, indicators for a C-section, home birth, low birth weight (below 2500g), a preterm birth (below 37 weeks), child gender, maternal smoking status at birth and the number of prenatal midwife visits. The sample includes children born in Copenhagen in the treated cohort (September 18, 2007 - April 15, 2008) and in control cohort (September 17, 2008 - April 15, 2009). The outcomes in columns (1)-(4) are indicators for the probability of having missed the respective universal home visit. The outcome in column (5) is the number of universal nurse visits received. Column (6) presents results for the total number of nurse visits (universal and additional visits). Robust standard errors in parentheses. \*\*\*p < 0.01, \*\*p < 0.05 and \*p < 0.10.

strike relative to the default—suggests that the strike impacted large parts of the population. However, our unique data also allows us to characterize compliers (i.e., children, who missed nurse visits due to the strike) more formally in our sample.

Table 3 characterizes the compliers with respect to the probability of missing the first nurse visit (analyses for the other three universal visits lead to similar conclusions and are available on request). Following Angrist and Pischke (2008), we characterize the compliers by (i) splitting the full sample into relevant subgroups, (ii) estimating the model for each subgroup individually and (iii) calculating the ratio between the coefficients from each subgroup and the full population. The ratios are the relative likelihood that a complier belongs to that particular subgroup. We look at the first stage estimates across groups of families defined by characteristics that may at least be partly observed by the nurses: child gender, parental education in a health-related field,<sup>27</sup> initial child health,<sup>28</sup> and child parity. We focus on the coefficients for the 30-day bin in the table as only initial visits for children born in this bin were impacted by the strike.

In general, the complier analysis suggests that the strike affected the considered subgroups relatively similarly and a stronger first stage does not covary with characteristics that may indicate positive potential outcomes. The table also presents p-values for a formal test of the differences in the first stage estimates for the subgroups (obtained from an interacted model). For all subgroups, we cannot reject equality, i.e., we conclude that the strike affected the probability of forgoing the initial visit similarly across subgroups. Thus it is reasonable to state that nurses did not prioritize to a great degree based on the given characteristics. This finding is relevant for our interpretation of especially our analyses of heterogeneous effects.

Taken together, our first stage results provide powerful evidence for the differential timing of the assigned treatment (forgoing one universal nurse visit). Our estimates represent the impact of being exposed to the strike at different ages relative to being exposed 181-210

<sup>&</sup>lt;sup>27</sup>Having parents with an educational background in a (child) health-related field implies that at least one of the parents is educated as a doctor, midwife, nurse or pedagogue.

 $<sup>^{28}\</sup>mathrm{We}$  define a child with low initial health as the child having a birth weight below 2500g and/or being born preterm.

	Ger	nder	Health	ı educ.	Poor l	nealth	Pa	rity
	Boys	Girls	No	Yes	No	Yes	>1	=1
	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
Coef.	0.203***	$0.137^{***}$	$0.165^{***}$	0.208***	$0.167^{***}$	0.235**	$0.133^{***}$	0.189***
	(0.040)	(0.038)	(0.030)	(0.066)	(0.028)	(0.114)	(0.045)	(0.035)
P-val.	0.2	0.232		547	0.561		0.3	326
Ratio	1.21	0.82	0.98	1.24	0.99	1.40	0.79	1.13
MDV	0.09	0.07	0.08	0.08	0.08	0.11	0.10	0.07
Obs.	4357	3993	7256	1094	7530	645	3142	5059

 Table 3 Compliers: Effects of strike exposure on the probability of missing the initial visit by subgroup

Notes: See notes for Table 2. In this table, we present estimates for the interactions of 30-day bins and a strike indicator from separate regressions for various subgroups along with the ratio between the full-sample estimates and the subgroup-estimates. Both sets of regressions exclude all control variables. We only show the estimates for the 30-1 day bin, because only children in this bin had their initial visit affected by the strike in the full population. The table also shows the ratio of the first stage for the subgroup relative to the first stage for the full population. MDV is the mean of the dependent variable for the control group. The p-values are for a test of equality for the interaction term of the specific subgroup, the 30 day bin indicator and the strike cohort in an interacted model. Robust standard errors are in parentheses. \*\*\*p < 0.01, \*\*p < 0.05 and \*p < 0.10.

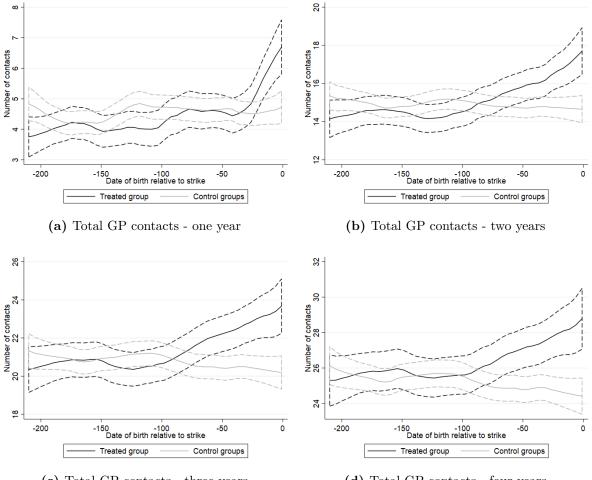
days after childbirth. Thus we interpret our results as reflecting the impact of missing a differently-timed visits and, as a consequence, missing out on age-specific treatments by nurses.

# 4.3 Main Results: Child and Maternal Health

To estimate the impact of strike exposure on children's and mothers' health, we use outcomes from the administrative data. Figure 3 presents graphical evidence of the raw relationship between age at strike start and accumulated GP contacts at ages one through four.<sup>29</sup> The number of accumulated GP contacts reveal a clear pattern: Children, who were youngest at strike start in 2008 have significantly more GP contacts relative to children of older age groups and this pattern looks different in the control group. Figure 3 further illustrates a gradient inside the early strike-exposed group of children: the youngest children have most GP contacts. This finding indicates that earlier NHV is relatively more important for child health than later NHV. For children older than 100 days at strike start, the average number

 $<sup>^{29}\</sup>mathrm{Figures}$  for regular and emergency contacts are available on request.

of GP contacts is similar to the average for control children. Interestingly, the impact of missing an early nurse visit is persistent as the differences increase as the children age.<sup>30</sup>



(c) Total GP contacts - three years

(d) Total GP contacts - four years

Fig. 3 Accumulated number of GP contacts for children born in the treated (September 18, 2007 - April 15, 2008) and control cohorts (September 17, 2008 and 2009 - April 15, 2009 and 2010) *Notes:* The figure shows the relationship between date of birth and accumulated total GP contacts. See Figure 2 for further details.

Table 4 shows our main results for the impact of strike exposure on child health by the type of GP contact. To better distinguish substitution between nurse visits and GP contacts from actual health effects, we present estimates for outcomes measured in three periods of the child's life: during the strike, the first year of life and the second to fourth year of life.

 $<sup>^{30}</sup>$ We have also estimated the regression equivalents of the graphs for the *accumulated* GP contacts for all years between year one and four. These estimates are available on request.

Contacts during the strike and in the first year of life may be particularly susceptible to substitution, while contacts from the second year forward are more likely to reflect actual health issues.<sup>31</sup>

During the strike period, children born in the 30-1 days age bin have 0.36 more GP contacts in total relative to children born in the 210-181 days age bin. This difference is driven by both an increase in regular and emergency GP contacts. However, the increase in percentage terms (evaluated at the average number of GP visits for the control group) is larger for emergency contacts (37 percent vs. 18 percent). Thus, we find indications that parents substitute the canceled nurse visit for contacts with their family GP but also increase their contacts to emergency GPs. This pattern may reflect that parents are more insecure in the absence of an early nurse visit.

In the first year of life, children born in the 30-1 days age bin have 1.91 additional GP contacts in total (relative to the oldest children in the strike-exposed cohort). We find increases of 12 and 38 percent for regular and emergency GP contacts, respectively. From the second to fourth year of life children in the 60-31 and 30-1 days age bin have 2.3 and 3.0 additional total GP contacts relative to children in the 210-181 days age bin. Evaluated at the relevant (control group) mean number of contacts (12 percent). For children in most other age bins the timing of strike exposure has no systematic effects on GP contacts relative to the 210-181 days age bin in the short or longer run.

To assess the impact of strike exposure at other margins, we have also considered alternative measures of child health: child hospitalizations and outpatient contacts (Appendix Table A6). While most point estimates for first year hospitalizations are imprecise, we find evidence that early strike-exposed children are 6-8 percentage points (40 percent) more likely to be hospitalized during the second to fourth year of life. These results support the results

<sup>&</sup>lt;sup>31</sup>Any effects after the first year of life may still be driven by a better relationship of families with their GP. To indirectly assess this possibility, we have used an indicator for a change of GP after the first year of life as an outcome. We do not find that early strike-exposed parents are more (or less) likely to change their family GP.

	(1)	(2)	(3)	(4)	(5)	(9)	(2)	(8)	(6)
	Total GP during strike	Total GP 1st year	Total GP 2-4 years	Regul. GP during strike	Regul. GP 1st year	Regul. GP 2-4 years	Emerg. GP during strike	Emerg. GP 1st year	Emerg. GP 2-4 years
Days		5	5		•	•	)	5	•
180-151	-0.102	0.445	0.774	-0.115	-0.180	0.227	0.013	$0.625^{**}$	0.547
	(0.126)	(0.476)	(0.997)	(0.089)	(0.313)	(0.625)	(0.070)	(0.251)	(0.535)
150 - 121	-0.114	0.292	0.850	-0.118	-0.033	0.441	0.003	0.326	0.409
	(0.132)	(0.475)	(0.988)	(0.089)	(0.309)	(0.620)	(0.075)	(0.257)	(0.527)
120-91	-0.055	0.603	-0.203	-0.122	0.039	0.143	0.068	$0.564^{**}$	-0.346
	(0.126)	(0.478)	(0.948)	(0.090)	(0.319)	(0.608)	(0.071)	(0.249)	(0.504)
90-61	0.129	$1.100^{**}$	1.455	0.105	0.211	0.851	0.024	$0.889^{***}$	0.603
	(0.127)	(0.496)	(0.974)	(0.092)	(0.334)	(0.631)	(0.069)	(0.257)	(0.511)
60-31	0.157	$1.094^{**}$	$2.251^{**}$	0.049	0.274	$1.191^{*}$	0.108	$0.820^{***}$	$1.059^{**}$
	(0.126)	(0.474)	(0.976)	(0.092)	(0.311)	(0.618)	(0.067)	(0.252)	(0.524)
30-1	$0.355^{***}$	$1.908^{***}$	$2.970^{***}$	$0.202^{**}$	$0.782^{**}$	$1.681^{***}$	$0.153^{**}$	$1.126^{***}$	$1.289^{**}$
	(0.136)	(0.491)	(1.000)	(0.101)	(0.328)	(0.651)	(0.070)	(0.252)	(0.515)
MDV	1.54	9.62	20.65	1.13	6.64	13.98	0.41	2.98	6.67
Obs.	11992	11992	11615	11992	11992	11615	11002	11992	11615

contacts by type
GP c
health:
child
on (
of strike exposure on o
strike
Effects of
Table 4

periods defined by the column header. Columns (4)-(6) (regular GP) and (7)-(9) (emergency GP) divide the total number of GP contacts Notes: Each column shows estimates from separate regressions. The coefficients are for the interactions of 30-day bins and a strike Child/birth covariates include indicators for parental age below 21 at birth, indicators for a C-section, home birth, low birth weight (below 2,500g), a preterm birth (below 37 weeks), child gender, maternal smoking status at birth and the number of prenatal midwife cohorts (September 17, 2008,2009 - April 15, 2009,2010). The outcomes in columns (1)-(3) are the number of total GP contacts in visits. The sample includes children born in Copenhagen in the treated cohort (September 18, 2007 - April 15, 2008) and in control cohort indicator. The omitted category is the age bin 210-181. All regressions include cohort and bin fixed effects, as well as control variables. Parental covariates are paternal and maternal income, indicators for the highest level of parental education (primary school, high school, university degree), indicators for the mother currently studying or being employed, parental cohabitation and marital status and separate indicators for missing parental covariates. All covariates are measured one year prior to birth of the focal child. by the type of contact. MDV is the mean of the dependent variable for the control group. Robust standard errors in parentheses. \*\*\*p < 0.01, \*\*p < 0.05 and \*p < 0.10. for GP care and indicate actual health effects that do not exclusively reflect substitution and precautionary parental behavior. Furthermore, we see some indication for a decrease in outpatient contacts during strike and the first year of life for early strike exposed children relative to the oldest strike exposed children. While nurses in non-strike years can refer families as outpatients to hospitals in case of health or feeding issues, during the strike this option was likely limited (due to nurses in hospitals also being on strike).<sup>32</sup> Given that we do not see longer-run impacts of strike exposure on outpatient contacts, we conclude that our finding for a short-run decrease in outpatient contacts for the early strike-exposed children (relative to the oldest children) supports the idea of some substitution of care during the strike (from hospital care to GP care).<sup>33</sup>

Our main results show that early strike exposure impacts children's number of GP contacts—in the short and longer run. Importantly, nurses also focus their attention on maternal physical and mental well-being. Table 5 presents results for maternal (total, regular and emergency) GP contacts.<sup>34</sup>

We do not find significant differential effects of age at strike exposure for maternal GP contacts of any type in the short run (first year). However, in the longer run (in the second through fourth year of the child's life), mothers who are strike-exposed shortly after childbirth (90-1 days), have 2.2-3.2 additional GP contacts (9.5-13.6 percent increase at the mean) during the second to fourth year of life. Similar to our findings for children, the relative

<sup>&</sup>lt;sup>32</sup>However, hospitals were obliged to ensure an adequate level of emergency care provision.

<sup>&</sup>lt;sup>33</sup>We have also attempted to analyze child outcomes from nurse registrations at age eight months and longer-run outcomes: Constraining our sample to children who received the eight-month visit, we do not find precise estimates for the impacts of strike exposure on child development at eight months. However, these analyses are based on around 40 percent of our main analysis. Considering longer-run outcomes, we have explored the impact of the timing of strike exposure on the probability of a delayed school start of children. We do not detect any effects. We cannot yet examine longer-run impacts of the 2008 strike on academic test scores (observed for the first time during grade two). Assessing the school entry examination of around 75 percent of the children in our sample, we do not see any impact of timing of strike exposure on child BMI or their probability of being overweight. In our sample we likely lack power to analyze these outcomes (given low level of obesity prevalence at around 7 percent). Furthermore, we miss 25 percent of children in our school entry records that only cover Copenhagen and thus do not include children, who move.

<sup>&</sup>lt;sup>34</sup>Children and their parents typically attend the same (family) GP clinic for regular consultations.

	(1) Total GP during strike	(2) Total GP 1st year	(3) Total GP 2-4 years	(4) Regul. GP during strike	(5) Regul. GP 1st year	(6) Regul. GP 2-4 years	(7) Emerg. GP during strike	(8) Emerg. GP 1st year	(9) Emerg. GP 2-4 years
Days		,	>	)	>	\$	0	>	,
180-151	0.037 (0.111)	0.272 (0.402)	0.106 (1.047)	0.028 (0.099)	$0.266 \\ (0.353)$	-0.069 $(0.925)$	0.009 $(0.034)$	0.006 (0.111)	$0.174 \\ (0.241)$
150-121	-0.095 $(0.109)$	0.286 (0.398)	$1.816^{*}$ (1.022)	-0.098 (0.098)	0.197 (0.344)	$1.616^{*}$ (0.907)	0.003 $(0.033)$	0.090 (0.118)	0.200 (0.237)
120-91	-0.059 (0.112)	0.446 (0.407)	0.781 (1.058)	-0.060 (0.103)	0.444 (0.358)	0.588 (0.944)	0.001 (0.032)	0.002 (0.110)	0.193 (0.239)
90-61	0.030 (0.117)	$0.196 \\ (0.404)$	$2.606^{**}$ (1.054)	0.032 $(0.106)$	0.061 (0.360)	$1.993^{**}$ (0.941)	-0.001 (0.034)	0.135 (0.107)	$0.613^{**}$ (0.247)
60-31	-0.041 (0.122)	$0.336 \\ (0.412)$	$2.220^{**}$ (1.065)	-0.075 (0.106)	0.077 (0.347)	1.476 (0.938)	0.033 $(0.040)$	$0.259^{**}$ (0.132)	$0.745^{***}$ (0.256)
30-1	-0.064 (0.123)	0.628 (0.414)	$3.150^{***}$ $(1.052)$	-0.099 (0.110)	0.492 (0.367)	$2.455^{***}$ (0.945)	0.036 (0.038)	0.136 (0.108)	$0.696^{***}$ (0.238)
MDV Obs.	1.57 11992	8.38 11992	22.83 11615	1.44 $11992$	7.57 11992	$\begin{array}{c} 20.54 \\ 11615 \end{array}$	0.12 11992	$\begin{array}{c} 0.81 \\ 11992 \end{array}$	2.28 11615

 Table 5 Effects of strike exposure on maternal health: GP contacts by type

increase of GP contacts for earlier vs. later strike-exposed mothers are both driven by regular and emergency GP contacts.

Finally, Table 6 considers maternal psychologist and psychiatrist contacts, psychiatric hospitalizations and psychiatric diagnoses. Hospitalizations and diagnoses are very rare events limiting our ability to detect impacts given our design and sample size. However, for contacts with psychologists and psychiatrists, which are more common occurrences, our results suggest that strike-exposed mothers of children born in the 30-1 days age bin are more likely to have a contact during the strike, in the first year and the second to fourth year of the child's life (relative to strike-exposed mothers of children born in the 210-181 days age bin). While point estimates are large, our estimates are less precise and thus we are careful in interpreting the size of these estimates.

In sum, our results show that early (relative to later) strike exposure resulting in reduced access to NHV impacts maternal physical and mental health negatively. Moreover, effects on maternal mental health may constitute a mechanism for or reinforce the health effects on children that we have documented.<sup>35</sup>

<sup>&</sup>lt;sup>35</sup>We have also examined the impact of timing of strike exposure on maternal labor market outcomes. Using measures for yearly taxable income and an indicator for any employment in the year after child birth, we find no effects of the timing of strike exposure. Results are available on request.

	(1)	(2)	(3)	(4)	(5)	(9)	(2)	(8)	(6)
	Psychiatrist psychologist during strike	Psychiatrist psychologist 1st vear	Psychiatrist psychologist 2-4 vears	Psych. hospitalization during strike	Psych. hospitalization 1st vear	Psych. hospitalization 2-4 vears	Psych. diag. during strike	Psych. diag. 1st year	Psych. diag. 2-4 years
Days		,	,		,	>			
180-151	0.002 (0.008)	0.015 (0.013)	$0.011 \\ (0.021)$	0.000 $(0.000)$	0.002 $(0.002)$	-0.005 (0.004)	0.002 $(0.002)$	-0.006 (0.006)	-0.010 $(0.008)$
150-121	0.011 (0.008)	$0.021^{*}$ (0.012)	$0.014 \\ (0.020)$	-0.000	$0.002^{*}$ (0.001)	0.003 (0.004)	0.000 (0.002)	-0.004 (0.006)	-0.005 (0.009)
120-91	0.008 $(0.007)$	0.003 $(0.012)$	-0.011 $(0.021)$	0.000 $(0.000)$	0.002 $(0.002)$	-0.003 (0.004)	-0.000	0.001 (0.007)	-0.009
90-61	0.008 $(0.008)$	0.010 (0.013)	0.003 (0.022)	-0.001 (0.001)	$0.006^{*}$ (0.003)	0.005 (0.004)	0.001 (0.002)	0.005 (0.006)	-0.000 (0.008)
60-31	0.003 (0.007)	0.013 (0.012)	-0.007 $(0.020)$	0.000 $(0.000)$	$0.004^{*}$ (0.002)	0.004 (0.005)	0.002 (0.002)	0.003 (0.006)	-0.004 (0.008)
30-1	$0.013^{*}$ (0.008)	$0.025^{*}$ (0.013)	$0.036^{*}$ (0.022)	-0.000 (0.000)	0.002 (0.002)	-0.002 $(0.004)$	-0.001 $(0.002)$	0.002 (0.007)	0.002 (0.008)
MDV Obs.	0.013 11992	0.031 11992	0.089 11615	0.000 11992	0.001 11992	0.004 11992	0.001 11992	0.006 11992	0.014 11992

Table 6 Effects of strike exposure on maternal mental health: Postnatal contacts with specialists, mental health-related hospital contacts

### 4.4 Mechanisms

Our main analyses show that early strike exposure matters more for child and maternal health relative to late exposure. We interpret this finding as support for the hypothesis that early NHV matters more for the considered health outcomes than later visits. To speak to potential mechanisms for the observed effects, we focus on the elements of the nurse home visiting program that are central during the early visits: i) information and counseling and ii) screening and monitoring of infant and maternal health, in particular maternal postnatal mental health.

First, to assess the importance of information and counseling in explaining the negative effects of forgoing an early nurse visit, we study heterogeneous effects across two relevant dimensions: parental education in health-related fields or childcare, and the parity of the child. Specifically, we hypothesize that parents without professional knowledge about child health and development and first-time parents may see larger effects of early strike exposure if information is an important element that strike-exposed parents lack. For brevity, we present results for our measure of total GP contacts during the strike, in year one and year two through four of the child's life (Table 7 for parental health-related education and Appendix Table A7 for child parity). We split our sample and additionally estimate an interacted model on the full sample (Appendix Table A8).<sup>36</sup>

Table 7 shows regression results for samples divided into groups of parents with and without an education in a childcare or a health-related field. While we do not find significant effects of the timing of strike exposure for children of parents educated in a health-related field, for children of parents *not* educated in those fields, our results resemble the main results. Due to power issues, we cannot rule out equality of estimates across groups (as shown by the result for the interacted model in Appendix Table A8). However, the size of the estimates carefully suggests stronger impacts of early strike exposure for non-health educated parents.

 $<sup>^{36}</sup>$ We exclude control variables in both the split sample and interacted analyses for consistency. Our conclusions are not sensitive to the omission. Results for regular and emergency GP contacts are available on request. Moreover, Appendix Figure A6 presents graphical evidence on the raw relationship between the timing of strike exposure and GP contacts accumulated at age four by parental health education status.

			Total GP	contacts		
	No	t health eo	duc.	Н	ealth edu	lc.
	During	1st	2-4	During	1st	2-4
	$\operatorname{strike}$	year	years	$\operatorname{strike}$	year	years
	(1)	(2)	(3)	(4)	(5)	(6)
Days						
180-151	-0.064	0.417	0.501	-0.410	0.637	2.049
	(0.132)	(0.519)	(1.083)	(0.326)	(1.129)	(2.535)
150-121	-0.099	0.245	0.775	-0.260	-0.224	2.320
	(0.135)	(0.505)	(1.055)	(0.379)	(1.350)	(2.912)
120-91	-0.000	0.662	-0.285	-0.562	-0.356	1.780
	(0.130)	(0.507)	(1.016)	(0.342)	(1.262)	(2.539)
90-61	0.200	1.529***	$1.732^{*}$	-0.314	-0.704	1.560
	(0.133)	(0.536)	(1.043)	(0.325)	(1.201)	(2.622)
60-31	0.233*	$0.986^{*}$	1.936*	-0.499	0.887	3.118
	(0.132)	(0.509)	(1.049)	(0.334)	(1.136)	(2.442)
30-1	0.412***	2.054***	3.392***	-0.152	0.319	0.098
	(0.146)	(0.533)	(1.105)	(0.328)	(1.169)	(2.191)
MDV	1.55	9.79	20.95	1.46	8.59	18.75
Obs.	11063	11063	10705	1743	1743	1690

**Table 7** Heterogeneity: Effects of strike exposure on total GP contacts by parental health-relatededucation

Notes: See notes for Table 4. Each column shows estimates from separate regressions. Column labels indicate the relevant subgroup and outcome variable studied. All regressions exclude control variables. The table splits the sample by parental educational background in a health and childcare-related field (either one of the parents are educated as a doctor, midwife, nurse or pedagogue). Robust standard errors in parentheses. \*\*\*p < 0.01, \*\*p < 0.05 and \*p < 0.10.

Another group of parents that may benefit particularly from early visits are first-time parents. Also at this margin, we see some indication for first-born children having more GP contacts in the longer run if they miss an early home visit but we cannot rule out equality of estimates across groups (see Appendix Table A7).

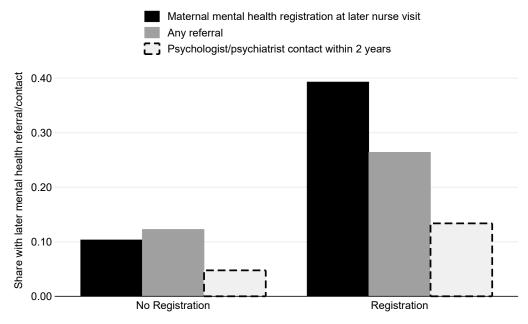
Considering other margins, as shown by Appendix Table A9, we find less clear differences in estimates across families of high or low socio-economic status, if anything, high SES families appear to see larger effects of early strike exposure.<sup>37</sup> This finding may further underline the importance of specific guidance and information for new parents and, additionally, points to the potential importance of another channel for early life NHV, namely universal screening and health monitoring.

Early NHV puts a strong focus on screening for potential health problems in infants and mothers: Offered as a universal program, it represents an early window of opportunity to detect and confront health problems. Our results for maternal mental health in Table 5 suggest that a lack of early screening impacts maternal mental health negatively. Our design does not allow for a causal analysis of the impact of screening vs. no screening. However, we can describe the performance of nurses with respect to screening in non-strike years. This descriptive analysis can inform us about the potential gains to early screening.

Figure 4 presents nurse registrations, referrals and maternal health care usage for two groups of mothers in our control cohort data: first, mothers with registrations of maternal mental health problems at the initial visit (10 percent of mothers) and mothers without these registrations. Conditional on completing the follow-up visits, we observe interesting patterns that point to the importance of nurse screenings very shortly after birth: Nurses are more likely to register mental health problems in later visits for early-detected mothers. Additionally, mothers with early-detected mental health problems receive more referrals to other health professionals and, importantly, among early-detected mothers there is a higher preva-

<sup>&</sup>lt;sup>37</sup>Appendix Table A9 also examines heterogeneity by gender, child initial health, and parental risky behaviors (proxied by maternal smoking during pregnancy). We see indication for boys, children with poor initial health and children of parents with risky parental behavior being relatively more affected by the absence of early NHV (however, also in these analyses, we cannot reject equality of effects in most cases).

lence of externally-measured mental health issues (contacts with psychologists/psychiatrists registered in the administrative data).



Maternal mental health registration at first nurse visit

Fig. 4 Share of mothers with nurse registrations related to maternal mental health issues, referrals and contacts to psychologists/psychiatrists by initial registered concern (0/1) at initial nurse visit *Notes:* This figure divides mothers of control cohort children (born in Copenhagen between September 17, 2008 - April 15, 2009) into two groups: The 10 percent of mothers with a mental health concern registered by nurses in their initial visit and the 90 percent of mothers without an initially registered concern. For each group, we plot the share of mothers who receive registrations of maternal mental health issues at later universal visits, the share who are referred to other health care professionals by nurses, and the share for whom we observe any contacts with psychologists/psychiatrists up to two years after their birth.

Relating Figure 4 to the overall prevalence of maternal mental-health related contacts, our calculations suggest that nurses during their first visit identify up to one out of four of the mothers who end up having a mental-health related contact with specialists in the first two years of their child's life.<sup>38</sup> This illustrative figure suggests large potential health returns from early screening efforts.

<sup>&</sup>lt;sup>38</sup>Nurses screen around 10 percent of mothers in the sample as having a mental health problem. Of those, 13 percent end up having at least one psychologist/psychiatrist contact in the first two years of the child's life. In the population, the prevalence of those contacts is around 5 percent. These figures suggest that nurses may capture around 20 percent of those mothers, who end up with a contact.

A final and important potential pathway for the effect of early nurse visits are parental investments in response to those. Nurses provide information and guidance about issues such as other available health care services, appropriate interactions with children at different ages, and aspects such as sleep and child feeding. However, given our sample size and empirical strategy, we are constrained in an analysis of those parental behaviors: Appendix Tables A10 and A11 study whether the timing of strike exposure impacts participation in the childhood preventive care and vaccination programs as outcomes.<sup>39</sup> As the tables illustrate, we cannot draw firm conclusions due to very imprecise estimates.

#### 4.5 Robustness Tests

Our main results are robust to a number of changes to our main specification and sample. For brevity, we only present robustness tests using our measures of total child GP contacts as outcome in the appendix material. We show that our conclusions are not sensitive to the omission of individual-level control variables (Appendix Table A12) and reasonable alternative choices of bin size (Appendix Tables A13 and A14). To rule out that our measure of strike exposure captures other factors, we implement a set of placebo regressions: Appendix Table A15 shows estimates from those regressions where we define "treated" children as those born 210 days prior to April 15, 2009 (the year after the strike). We find no significant effects of strike exposure in the placebo regressions. Given that children born immediately prior to the beginning of the strike are likely to miss more than one nurse visit, we implement a doughnut hole approach to rule out that those children drive our results. As shown in Appendix Table A16, our main findings are robust to the omission of children born within the 14 days prior to strike start.

In additional robustness tests, we have ruled out that including movers from Copenhagen alters our conclusions. By using earlier cohorts of children as a control group, by examining

<sup>&</sup>lt;sup>39</sup>Almost 80 percent of children receive all infant vaccinations and each round of vaccinations are attended by 90 percent of children in Copenhagen. Participation in the vaccination program is voluntary. The DNBH specifically mentions nurse visits as a central element to promote the benefits of vaccinations to parents (The Danish National Board of Health [Sundhedsstyrelsen], 2018).

the impact of strike exposure on children aged five during the strike, and by constraining our main analysis to using data from the years 2008 and 2009 (our "first stage" sample), we confirm that our choices of control and treatment groups do not drive our findings. Our main conclusions—that earlier strike exposure is relative more important for children's and maternal health than later exposure—remain intact across these iterations.<sup>40</sup>

## 5 Costs and Benefits

In this section, we perform a stylized analysis of immediate health benefits and the costs of early NHV. Specifically, we relate the value of prevented GP visits for mothers and children to the costs of the two earliest nurse visits. The assessment of the benefits of early visits is—due to our design—always relative to the benefits of later visits. Put differently, in our calculations, we assume that the benefits of the later visits are zero.

**Benefits** Appendix Table A17 presents results for the impact of strike exposure on GP fees (for both mother and child) at age four.<sup>41</sup> As we disregard longer-run benefits, such as prevented child hospital admissions, and potential spill-over effects to other domains, such as child cognitive development or maternal mental health, our measure of benefits (prevented GP costs) is likely to be very conservative.

Children born in the 30-1 and 60-31 days age bin and their mothers have significantly higher GP expenses, in line with our finding of increased GP contacts for these groups. Specifically, children and mothers impacted by the strike in the given groups have 155.8 and 99.8 EUR higher GP expenses accumulated at age four relative to the 210-181 days age bin. To translate these costs (or the benefit from preventing them) into a measure directly linked to a forgone visit, we scale the reduced form estimates with the probability of missing the

 $<sup>^{40}\</sup>mathrm{All}$  mentioned robustness tests are available on request.

<sup>&</sup>lt;sup>41</sup>GPs are reimbursed for all procedures they provide to patients in a given calendar week. We do not find clear evidence for the treated children having more costly GP visits on average.

specific visits for the given groups of children and mothers.<sup>42</sup> Thus we estimate the benefits of the initial nurse visit and the two-month nurse visit as 542.2 EUR and 195.3 EUR (prevented GP costs for child and mother up to the child's four year birthday).

**Costs** To quantify the costs of a home visit, we only consider the direct costs related to nurses' salaries.<sup>44</sup> Additionally, we assume that all types of home visits have the same average cost. We calculate the cost of a home visit in two different ways that allow us to bound our calculations: first, we conservatively assume that municipal nurses spend all working time on home visits. Second, in the alternative scenario, we incorporate that nurses have other tasks beyond home visits (such as supervision of school children, consultancy and phone hours, team meetings, administrative tasks).

We estimate the weekly number of canceled visits during the strike to be  $760.^{45}$  After the strike, the municipality of Copenhagen reported daily savings during the strike of 35,500 EUR per workday or 177,500 EUR per (business) week (because the municipality did not pay salaries to the unionized nurses on strike). For our most conservative measure of costs per visit, we divide this figure by the weekly number of canceled visits, 177, 500 EUR/760 visits = 233.6 EUR per visit. For our alternative measure—that takes into account that nurses also have other obligations—we adjust the share of working hours nurses dedicate to home visiting to 55 percent.<sup>46</sup> Dividing the weekly savings during the strike adjusted with the actual time

<sup>&</sup>lt;sup>42</sup>For the first group (children born 30-1 days prior to strike) both the probability of not receiving the initial and two-month visits are increased by 17.1 and 32.3 percentage points, respectively (see Table 2). Thus to calculate the benefit of the initial visit, we scale the increase in GP fees for the 30-1 day group with the increase in their risk of missing the initial visit while subtracting the share of their increase in GP fees that can be attributed to the higher probability of also missing the two-month visit:  $155.8 - 195.3 \times 0.323$ )/0.171 = 542.2 EUR.<sup>43</sup> For the 60-31 day age group only the probability of missing the second nurse visit was impacted by the strike (51.1 percentage points). Thus, we scale their increase in GP fees due to strike exposure with the increase in the risk of forgoing the two-month visit: 99.8/0.511 = 195.3 EUR.

<sup>&</sup>lt;sup>44</sup>We abstract from any fixed and variable costs beyond salaries to nurses. Examples of fixed costs are the education of nurses, capital (cars, building stock and software). Variable costs beyond salaries to nurses are management costs, cleaning services, transportation, lunch and coffee among others.

 $<sup>^{45}</sup>$ In our nurse data we observe that, during the full seven weeks of the strike, 85 weekly nurse visits were performed. In the equivalent weeks of the following year, the weekly average of visits was 845. We assume that the difference in weekly visits equals the number of canceled visits caused by the strike (845-85=760).

 $<sup>^{46}</sup>$ In our data for the control period, 155 nurses performed visits implying that the average nurse had 845/155 = 5.5 weekly visits. Assuming that one visit lasts 1.5 hours and that nurses spend an additional 1.5 hours on preparation, transportation and registration, nurses spend 5.5 visits  $\times$  1.5 hours at actual visit  $\times$ 

spent on home visits by the number of canceled visits, we find that the cost of a home visit in our alternative scenario is 128 EUR.<sup>47</sup>

**Comparing costs and benefits** In both scenarios for the costs of a home visit, the initial nurse visit has a positive return of between 308.6 and 414.2 EUR. This represents a substantial return given that we only include benefits related to prevented GP costs (and apply the fairly conservative assumption that the later visits have zero benefits). For the two-month visit, we conclude that the returns related to prevented GP costs is between -38.3 and 67.3 EUR. Thus our simple analysis highlights the importance of timing: While the cost of an initial visit is considerably lower than the associated health care savings at age four, the same difference is considerably smaller for the two-month visit.

## 6 Conclusion

Using linked nurse records and administrative data and exploiting exogenous variation induced by a large-scale nurse strike, we provide causal evidence on the impact of NHV beyond the extensive margin of treatment exposure: Studying the Danish universal program, we find that early NHV (during the initial weeks and first two months of the child's life) impacts both child and maternal health trajectories (primarily measured as health care usage in our analyses). Given that access to early NHV impacts emergency GP contacts and children's hospitalization—also when we omit first year outcomes to avoid picking up substitution—we conclude that earlier visits are more important for children's and mothers' underlying health than later visits.

The suggestive evidence for heterogeneity of effects by parental health knowledge and child parity point to the importance of information and parental confidence as channels for these health effects—supporting both is at the core of early home visits. While we do not

<sup>1.5</sup> hours for tasks related to visit = 16.5 hours weekly on NHV. If we assume that the average nurse works 30 hours per week, we estimate that nurses spend 16.5/30 = 55 percent of their working time on NHV.

 $<sup>^{47}(177.500 \</sup>text{ EUR} \times 55 \text{ percent})/760 \text{ visits} = 128 \text{ EUR per visit}$ 

directly observe parental beliefs and only have few measures of actual parental investment behaviors, both factors may be contributing to the effects of early home visits that we find.

Importantly, indicating the importance of timely screening for health issues, we find that early NHV also plays a role for maternal postpartum mental health. As a consequence, our results imply that early home visits are likely to impact children through their impact on mothers: Existing research documents strong correlations between maternal postnatal mental health and child outcomes in different domains, and highlights the importance of early detection of maternal mental health problems. Thus early universal home visits can play an important role in securing population maternal and child health through the prevention of undetected and hence untreated mental health problems. In this aspect, our study echoes the finding of other recent work pointing to the importance of supporting the mental health of new parents.

Finally, while initial visits in the Danish program focus on topics such as mother and infant physical health, infant feeding, sleep patterns, and maternal mental well-being, later nurse visits increasingly focus on other domains of child development and the quality of parent-child interactions. In our setting, we do not find that the later visits impact the health outcomes that we can study. However, these visits and their content may play an important role in further shaping parental investments and child development in other domains. We leave this topic as an important alley for future research.

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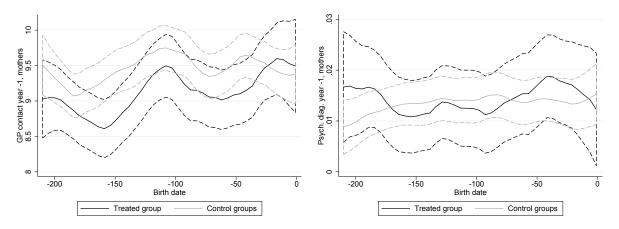
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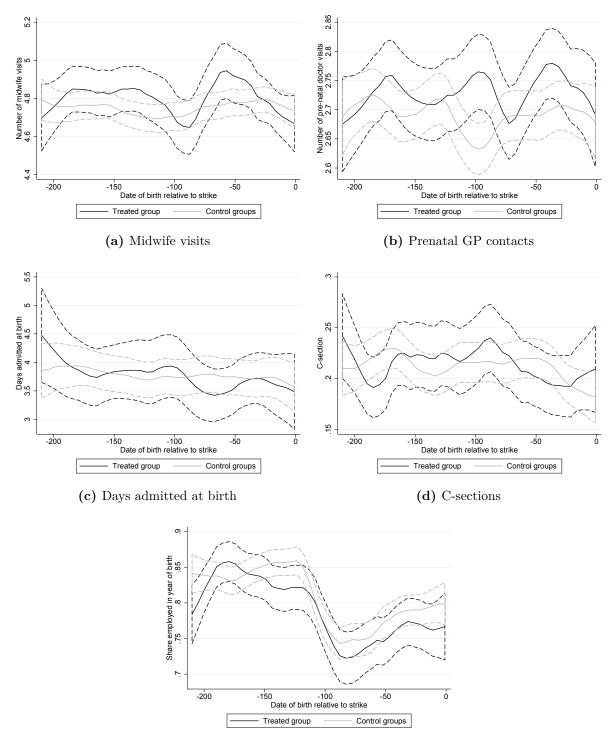
# A Appendix - For online publication



(a) Mothers GP contacts, year prior birth (b) Mother psychiatric diagnosis, year prior to birth

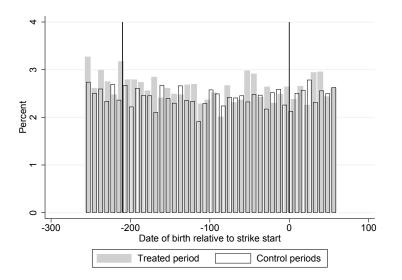
Fig. A1 Common trend in pre-treatment outcomes: (a) Number of maternal GP contacts in the year prior to birth and (b) Indicator for mother receiving a psychiatric diagnosis in the year prior to birth.

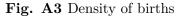
*Notes:* Se notes to Figure 3. Treated cohort: September 18, 2007 - April 15, 2008. Control cohort: September 17, 2008 and 2009 - April 15, 2009 and 2010).



(e) Maternal employment, year of birth

**Fig. A2** Care around birth and maternal employment for the treated cohort and control cohorts *Notes:* Panel (a) shows the average number of prenatal midwife contacts, panel (b) shows the average number of prenatal GP consultations, panel (c) shows the average number of days admitted to hospital at birth and panel (d) shows the C-section rate. Panel (e) shows the share of time in employment for mothers in the year of birth. See notes to Figure 3. The sample includes children who were born in Copenhagen in the cohort (September 18, 2007 - April 15, 2008) and control cohorts (September 17, 2008 and 2009 - April 15, 2009 and 2010).





*Notes:* The figure show the density of births for equally sized bins and a window 258 days prior to the beginning of the strike and 60 days after the beginning of the strike. Grey bars are the strike exposed period and bars with black outline are children born on same dates the two following years. The vertical lines indicate the data period of our main analyses (treated cohort: September 18, 2007 - April 15, 2008 and control cohorts: September 17, 2008 and 2009 - April 15, 2009 and 2010).

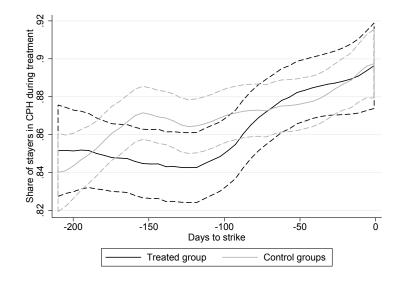


Fig. A4 Share of children observed as Copenhagen residents on January 1 in the treated and control cohorts

*Notes:* Se notes to Figure 3. The sample includes children who were born in Copenhagen in the treated (September 18, 2007 - April 15, 2008) and control cohorts (September 17, 2008 and 2009 - April 15, 2009 and 2010).

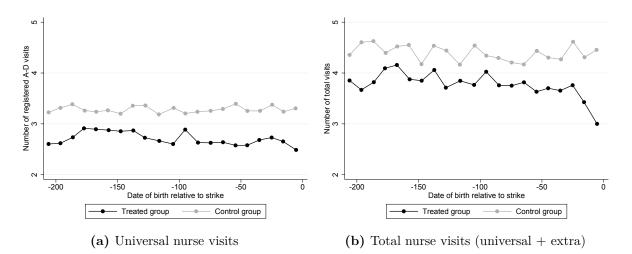
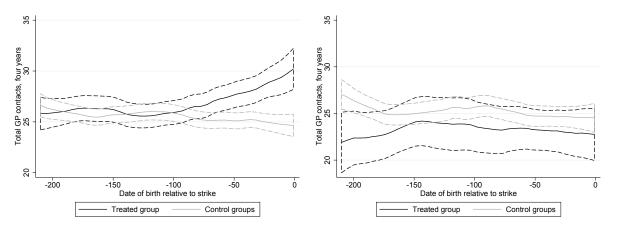


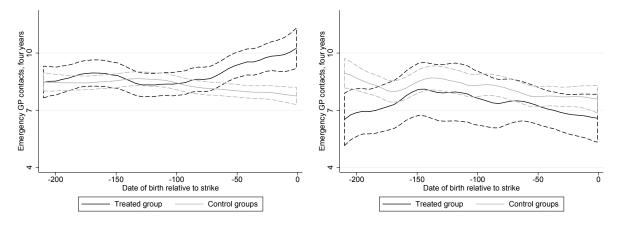
Fig. A5 Average number of universal and total nurse home visits for children in the treated and control cohorts

*Notes:* Average number of visits is calculated for children in the treated (September 18, 2007 - April 15, 2008) and control cphort (September 17, 2008 - April 15, 2009). 21 equally sized 10-days bins.



(a) Total GP contacts - Not Health educated

(b) Total GP contacts - Health educated



(c) Emergency GP contacts - Not health educated (d) Emergency GP contacts - Health educated

**Fig. A6** Accumulated child GP contacts at age four by parental education status. *Notes:* The figure shows the relationship between date of birth and accumulated GP contacts at age four by parental background. See Figure 2 for further details.

Visit (and eligibility)	Timing
Universal visits	
Initial visit	0-14 days after birth
2-month visit	After two months of life
4-month visit	After four months of life
8-month visit	After eight months of life
Visits on parental demand	
Pregnancy visit	30th week of gestation
Maternity visit	Immediately after birth. Home births and early discharge
1.5-year visit	1.5 years after birth
3-year visit	3 years after birth
Targeted offer (at-risk families)	
Extra home visits	At discretion of nurses

### Table A1 Nurse home visiting in the municipality of Copenhagen

*Notes:* Source: Official guidelines for the Copenhagen NHV program.

		Topic	Examples for items that nurses can register (some visit-specific)
	Ba	ckground	Issues related to pregnancy and birth, health risks (parental smoking, alcohol, BMI), family structure, etc
(1)	Pos	stpartum maternal health	Physical and mental well-being, formal depression screening
(2)	Fee	eding	Breastfeeding, supplementary feeding, introduction of solid food, family food habits
(3)	Par	rent-child interactions	Activities, parental recognition of infant needs/signals
(4)	Ch	ild signals and reactions	Sleep patterns, mood, smile/contact, differentiating btw adults
(5)	Ch	ild Examinations	
	a.	Physical health	Weight and height, jaundice
	b.	Reflexes	Sucking, crawling, Babinski
	с.	Tactile sense	
	d.	Head	Size, symmetry
	e.	Skin and navel	Eczema, color and dryness
	f.	Gross motor dev.	Infant: holds head, changes from stomach to back, sits alone, attempts to crawl
	g.	Eye-hand coordination	Infant: puts hand in mouth, sees her own hand, pinch grip
	h.	Vision	Infant: holds eye contact, follows objects
	i.	Communication	Infant: smiles, chatters
	j.	Congenital malformations	Ears, hips, genitals, mouth

**Table A2** Overview on main topics at nurse visits and optional nurse registrations in the municipality of Copenhagen.

*Notes:* The table illustrates topics covered during home visit. Nurses grant up to four scheduled universal visits (at around 0-14days, 2months, 4 months and 8 months). Additionally, nurses can offer a targeted pregnancy visit (around week 30 of the pregnancy), visits based on identified needs in the family, and a visit at age 1.5 and 3 years (on parental demand), respectively.

		)						
	Prim. school, mother (1)	Prim. school, father (2)	Income, mother (3)	Income, father (4)	Cohabiting (5)	Married (6)	Young mother (7)	Young father (8)
Days								
180-151	-0.012 $(0.024)$	-0.023 (0.024)	-8.567 (10.197)	-123.961 (140.780)	0.034 (0.031)	-0.028 (0.032)	0.013 (0.011)	(700.0) (0.007)
150-121	-0.021 (0.024)	-0.001 $(0.025)$	-1.703 (9.999)	-137.039 (140.867)	-0.008 (0.031)	-0.025 $(0.032)$	0.004 (0.010)	0.004 (0.007)
120-91	0.008 (0.025)	$-0.039^{*}$ $(0.023)$	10.751 (10.408)	-113.671 (141.624)	0.045 (0.031)	-0.015 (0.033)	-0.012 (0.011)	-0.002 (0.006)
90-61	0.021 (0.025)	0.007 (0.024)	-1.872 (10.817)	-115.782 (140.864)	0.046 (0.029)	0.017 (0.034)	0.014 (0.011)	(0.007)
60-31	-0.034 $(0.024)$	-0.010 (0.024)	-2.525 (10.205)	-107.583 (140.496)	$0.050^{*}$ $(0.029)$	-0.029 (0.032)	0.011 (0.010)	0.008 (0.006)
30-1 Obs	-0.014 (0.024)	-0.034 (0.023)	$\frac{11.237}{(28.824)}$	-86.723 (140.922) 10560	$\begin{array}{c} 0.034 \\ (0.029) \end{array}$	-0.015 (0.033)	$\begin{array}{c} 0.015 \\ (0.011) \\ 10560 \end{array}$	-0.003 (0.006)
The treated cohort (September 18, 2007 - April 15, 2008) and in control cohorts (September 17, 2008 and 2009 - April 15, 2009) and in control cohorts (September 17, 2008) and 2009 - April 15, 2009) and in control cohorts (September 17, 2008) and 2009 - April 15, 2009) and 2010). Robust standard errors in parentheses. *** $p < 0.01$ , ** $p < 0.05$ and * $p < 0.10$ .	ne estimates from ne include cohort mber 18, 2007 - A dard errors in par	from separate regressions. The coefficients are for the i bount and bin fixed effects. The sample includes childred 07 - April 15, 2008) and in control cohorts (Septembe in parentheses. *** $p < 0.01, **p < 0.05$ and $*p < 0.10$ .	$\frac{12500}{\text{ions. The c}}$ ects. The s and in cont $< 0.01, **p$	$\frac{12200}{\text{oefficients }\epsilon}$ ample inclu rol cohorts < 0.05 and	Transform $12303$ are for the intended des children w (September 1  *p < 0.10.	122005 sractions o tho were b 7, 2008 ar	122005 f <u>30-day b</u> orn in Col 1d 2009 -	ins and a penhagen April 15,

**Table A3** Balancing Test: Parental covariates as outcome

	Hosp. nights at birth (1)	Midwife contacts (2)	C- section (3)	Home birth (4)	Preterm birth (5)	Low birth weight (6)	Head size (7)	Female child (8)
Days			×	×				
180-151	-0.912 $(0.640)$	-0.018 (0.110)	-0.009 (0.030)	0.000 (0.002)	-0.003 (0.018)	-0.019 (0.017)	0.088 (0.129)	0.025 (0.035)
150-121	-0.308 $(0.636)$	0.105 (0.108)	-0.005 (0.029)	0.003 (0.004)	$-0.034^{**}$ (0.017)	-0.019 (0.016)	0.018 (0.137)	$0.060^{*}$ (0.035)
120-91	-0.716 $(0.716)$	0.023 (0.116)	-0.003 (0.030)	-0.002 (0.002)	$-0.033^{*}$ $(0.018)$	$-0.040^{**}$ (0.016)	-0.070 (0.129)	0.038 (0.036)
90-61	-0.703 $(0.624)$	-0.004 (0.118)	0.010 (0.030)	-0.000 (0.004)	-0.023 (0.017)	-0.021 $(0.015)$	-0.039 (0.123)	0.047 (0.036)
60-31	-0.675 (0.644)	0.090 (0.116)	-0.021 (0.028)	0.001 (0.003)	-0.019 (0.017)	-0.011 (0.016)	0.027 (0.127)	$0.071^{**}$ (0.035)
30-1 <u>3</u> 1	-0.627 (0.638)	-0.083 (0.103)	-0.001 (0.029)	-0.003 (0.003)	$-0.037^{**}$ (0.016)	-0.022 (0.015)	$0.249^{*}$ (0.137)	0.058 (0.035)
Obs.	12537	12409	12568	12568	12518	12515	12332	12568
<i>Notes:</i> See notes for Table A3. $^{***}p < 0.0$	1.01, **p < 0.05  and  *p < 0.10	and $*p < 0$	.10.					

**Table A4** Balancing test: Covariates at birth as outcome

	Denmark Excl. CPH		CPH	
	Mean	Obs.	Mean	Obs.
Cohabitation	0.86	115578	0.78	17949
Married	0.47	115302	0.39	17917
Prim. school, mother	0.18	111553	0.13	17054
Uni. degree, mother	0.13	111553	0.33	17054
Student, mother	0.03	114562	0.05	17927
Employed, mother	0.81	114562	0.79	17927
Prim. school, father	0.19	110697	0.15	16561
Uni. degree, father	0.13	110697	0.33	16561
Student, father	0.01	113425	0.03	17334
Employed, father	0.90	113425	0.86	17334
Danish, mother	0.86	116827	0.76	18302
Danish, father	0.87	115578	0.75	17949
Young mother	0.05	116827	0.02	18302
Young father	0.02	115578	0.01	17949
Income, mother	255.79	114550	267.55	17926
Income, father	367.66	112391	361.10	17179
Length child	51.72	113575	51.66	17849
Low birth weight	0.05	114518	0.05	18021
Preterm birth	0.07	114637	0.06	18020
Head size	34.94	112024	34.79	17746
First time mothers	0.43	112743	0.62	17967
Multiple birth	0.04	116827	0.04	18302
C-section	0.22	116827	0.22	18302
No. of hospital nights at birth, child	3.83	114819	3.83	18070
Home birth	0.01	116827	0.01	18302
Midwife visits	4.80	111599	4.76	17814
Smoking status, Mother	0.17	114653	0.09	18020
BMI mom	24.46	107368	22.92	17424
Heigth mom	167.98	108542	167.88	17557

Table A5	Variable means,	population	of children	born in	Copenhagen	and Denmark.
<b>T</b> (1010 110	variable mound,	population	or onnuron	DOLU III	Coponnagon	and Dominant.

*Notes:* The Copenhagen sample includes all children born in Copenhagen in the periods: September 18, 2007, 2008, 2009 - April 15, 2008, 2009, 2010. The Denmark samples includes all children born in the same periods in Denmark, excluding Copenhagen.

	(1)	(2)	(3)	(4)	(5)	(9)
	Hospital adm. during strike	Hospital adm. 1st year	Hospital adm. 2-4 years	Outpat. cont. during strike	Outpat. cont. 1st year	Outpat. cont. 2-4 years
Days		~	~		~	2
180-151	-0.023** (0.012)	0.005 (0.030)	0.034 (0.033)	-0.001	0.007 $(0.035)$	0.0036)
			(000.0)	(010.0)	(000.0)	
150-121	-0.017	-0.032	-0.013	0.001	0.036	-0.006
	$(\mathbf{r}100)$	(nen.n)	(+0.0.0)	(010.0)	(000.0)	(ncn.n)
120-91	-0.023**	0.003	-0.013	0.002	-0.013	-0.050
	(0.013)	(0.031)	(0.034)	(0.017)	(0.035)	(0.037)
90-61	-0.013	0.039	0.015	0.006	-0.005	-0.038
	(0.014)	(0.031)	(0.034)	(0.018)	(0.035)	(0.037)
60-31	-0.021	0.000	$0.075^{**}$	-0.024	-0.033	-0.018
	(0.015)	(0.030)	(0.034)	(0.018)	(0.035)	(0.036)
30-1	-0.010	0.033	$0.064^{*}$	-0.088***	-0.060*	-0.003
	(0.017)	(0.030)	(0.034)	(0.022)	(0.034)	(0.036)
MDV	0.05	0.27	0.31	0.09	0.39	0.55
Obs.	11992	11992	11615	11992	11992	11615

			Total GF	<sup>o</sup> contacts		
	Н	ligher pari	ty	]	First-borr	ns
	During	1st	2-4	During	1st	2-4
	$\operatorname{strike}$	year	years	$\operatorname{strike}$	year	years
	(1)	(2)	(3)	(4)	(5)	(6)
Days						
180-151	-0.116	0.630	-1.086	-0.102	0.322	1.677
	(0.183)	(0.727)	(1.507)	(0.165)	(0.627)	(1.313)
150-121	-0.152	-0.365	-1.390	-0.084	0.502	$2.177^{*}$
	(0.201)	(0.754)	(1.492)	(0.168)	(0.614)	(1.307)
120-91	0.192	0.998	-1.123	-0.218	0.159	0.003
	(0.199)	(0.751)	(1.491)	(0.159)	(0.612)	(1.224)
90-61	0.240	0.949	0.987	0.069	1.406**	$2.304^{*}$
	(0.182)	(0.713)	(1.468)	(0.167)	(0.670)	(1.290)
60-31	0.378**	1.458**	0.873	-0.023	0.618	2.730**
	(0.185)	(0.703)	(1.428)	(0.165)	(0.626)	(1.298)
30-1	0.423**	2.232***	0.743	0.232	1.210*	$3.448^{***}$
	(0.207)	(0.768)	(1.488)	(0.175)	(0.634)	(1.334)
MDV	1.45	8.89	17.88	1.60	10.17	22.59
Obs.	4918	4918	4765	7650	7650	7401

Table A7 Heterogeneity: Effects of strike exposure on total GP contacts by parity

Notes: See notes for Table 4. Column labels indicate the relevant subgroup and outcome variable studied. All regressions are estimated without the inclusion of control variables. The table splits the sample by parity of the child. Robust standard errors in parentheses. \*\*\*p < 0.01, \*\*p < 0.05 and \*p < 0.10.

	Heal	th educatio	n		Parity	
	Total GP	Total GP	Total GP	Total GP	Total GP	Total GP
	during strike	1st year	2-4 years	during strike	1st year	2-4 years
	(1)	(2)	(3)	(4)	(5)	(6)
Days						
180-151	-0.345	0.222	1.570	0.014	-0.308	2.764
	(0.351)	(1.240)	(2.750)	(0.246)	(0.960)	(1.998)
150-121	-0.161	-0.463	1.609	0.068	0.862	$3.573^{*}$
	(0.402)	(1.438)	(3.087)	(0.262)	(0.973)	(1.983)
120-91	-0.561	-1.010	2.153	-0.409	-0.844	1.133
	(0.365)	(1.356)	(2.729)	(0.254)	(0.969)	(1.929)
90-61	-0.513	-2.229*	-0.128	-0.171	0.456	1.321
	(0.350)	(1.312)	(2.814)	(0.247)	(0.978)	(1.954)
60-31	-0.731**	-0.093	1.261	-0.400	-0.849	1.870
	(0.358)	(1.242)	(2.650)	(0.248)	(0.941)	(1.929)
30-1	-0.564	-1.731	-3.254	-0.190	-1.032	2.718
	(0.358)	(1.282)	(2.448)	(0.271)	(0.996)	(1.998)
Obs.	12806	12806	12395	12568	12568	12166

 ${\bf Table \ A8} \ {\rm Heterogeneity:} \ {\rm Effects \ of \ strike \ exposure \ on \ total \ GP \ contacts \ by \ parental \ health-related \ education \ and \ child \ parity, \ interacted \ model \ }$ 

Notes: Each column shows estimates from a separate regression. Column labels indicate the relevant subgroup of our sample. We do not include additional control variables The coefficients are for the interactions of 30 day bins, a strike indicator and subgroup. All regressions include cohort fixed effects, bin fixed effects and a full set of bin indicator, strike and subgroup interactions. The sample includes children who were born in Copenhagen in the treated cohort (September 18, 2007 - April 15, 2008) and in control cohorts (September 17, 2008 and 2009 - April 15, 2009 and 2010). Robust standard errors in parentheses. \*\*\*p < 0.01, \*\*p < 0.05 and \*p < 0.10.

	Gen	der	Initial	health	SE	ES	Smoking	g, mother
	Boys	Girls	Not poor	poor	High	Low	No	Yes
	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
Days								
180-151	2.295	-0.335	1.034	-0.011	2.066	-1.040	0.661	1.558
	(1.862)	(1.929)	(1.432)	(4.166)	(1.499)	(2.802)	(1.383)	(6.592)
150-121	-0.616	$3.280^{*}$	1.230	1.649	$2.850^{*}$	-2.794	1.079	-1.331
	(1.821)	(1.948)	(1.392)	(4.987)	(1.528)	(2.661)	(1.388)	(5.629)
120-91	0.672	0.404	-0.091	4.566	2.298	-3.317	-0.005	3.338
	(1.808)	(1.794)	(1.347)	(4.459)	(1.434)	(2.655)	(1.317)	(5.952)
90-61	4.556**	1.039	2.775**	1.681	3.121**	1.250	2.258	5.104
	(1.865)	(1.861)	(1.400)	(4.473)	(1.509)	(2.637)	(1.389)	(5.064)
60-31	3.191*	$3.248^{*}$	$2.282^{*}$	12.475**	3.925***	1.148	$2.317^{*}$	7.408
	(1.926)	(1.762)	(1.357)	(5.399)	(1.474)	(2.666)	(1.373)	(4.947)
30-1	5.790***	2.941	3.772***	7.487	4.824***	3.910	$3.595^{**}$	7.126
	(1.918)	(1.887)	(1.424)	(4.986)	(1.490)	(2.898)	(1.402)	(6.022)
MDV	31.66	28.91	30.16	33.61	29.81	31.61	30.22	33.92
Obs.	6426	5969	11162	994	8714	3525	11316	782

Table A9 Heterogeneity: Effects of strike exposure on total GP contacts at age four

Notes: See notes to Table 4. Each column presents the results from a separate regression excluding all control variables. Columns (1)-(2) split the sample by child gender. Columns (3)-(4) split the sample by initial health (an indicator for low birth weight, premature birth or complications during birth). Columns (5)-(6) split the sample by parental socio-economic status (SES). A low SES background is a child born to parents with either incomes in the bottom decile, parental age below 21 at birth or with only primary schooling completed. Columns (7)-(8) split the sample by maternal smoking status during pregnancy. Robust standard errors in parentheses. \*\*\*p < 0.01, \*\*p < 0.05 and \*p < 0.10.

	(1)	(2)	(3)	(4)	(5)	(6)
	Prev. care,					
	5 weeks	5 months	12  months	2 years	3 years	4 years
Days						
180-151	-0.002	0.005	0.005	$0.062^{*}$	0.049	0.030
	(0.022)	(0.019)	(0.018)	(0.034)	(0.035)	(0.030)
150-121	0.008	-0.007	0.013	0.045	0.033	0.004
	(0.021)	(0.018)	(0.019)	(0.034)	(0.035)	(0.031)
120-91	-0.010	-0.009	-0.008	0.011	-0.041	-0.021
	(0.022)	(0.019)	(0.019)	(0.035)	(0.036)	(0.031)
90-61	0.016	0.003	0.013	0.103***	0.093***	0.034
	(0.021)	(0.020)	(0.018)	(0.034)	(0.036)	(0.031)
60-31	0.014	-0.013	$0.031^{*}$	0.029	0.088**	0.016
	(0.021)	(0.019)	(0.018)	(0.033)	(0.035)	(0.030)
30-1	0.010	0.001	0.015	0.054	0.076**	0.034
	(0.020)	(0.019)	(0.018)	(0.034)	(0.035)	(0.030)
MDV	0.92	0.93	0.93	0.66	0.58	0.79
Obs.	11992	11992	11992	11897	11749	11646

*Notes:* See notes for Table 4. Outcomes are indicators for participation in each consultation in the preventive health care program. Robust standard errors in parentheses. \*\*\*p < 0.01, \*\*p < 0.05 and \*p < 0.10.

	(1)	(2)	(3)
	Vacc.,	Vacc.,	Vacc.,
	1st round	2nd round	3rd round
Days			
180-151	-0.030	-0.014	-0.039*
	(0.025)	(0.023)	(0.022)
150-121	-0.008	-0.031	-0.038*
	(0.024)	(0.023)	(0.022)
120-91	0.011	-0.008	-0.046**
	(0.024)	(0.023)	(0.023)
90-61	-0.013	-0.009	-0.021
	(0.025)	(0.024)	(0.022)
60-31	-0.022	-0.024	0.017
	(0.024)	(0.023)	(0.022)
30-1	0.004	0.002	-0.035
	(0.024)	(0.023)	(0.022)
MDV	0.90	0.91	0.91
Obs.	11992	11992	11992

 ${\bf Table \ A11} \ {\rm Parental \ investments:} \ {\rm Effects \ of \ strike \ exposure \ on \ participation \ in \ the \ infant \ vaccination \ program }$ 

*Notes:* See notes for Table 4. Outcomes are indicators for participation in each vaccination round scheduled within the first year of a child's life. Robust standard errors in parentheses. \*\*\*p < 0.01, \*\*p < 0.05 and \*p < 0.10.

тап	TADIE ALZ RODUSCHESS. ENERGY OF SCHOOLE OF CHILL OF CORRECTS WITHOUT FIG-TICATINE COVALIANCE	ום פיוספוובו	ndva avrine		AT COTINACI	ק אווטוואו א פ	ד כ- דו במהדדודות	COVALIAVES	
	(1) Total GP during strike	(2) Total GP 1st vear	(3) Total GP 2-4 vears	(4) Regul. GP during strike	(5) Regul. GP 1st vear	(6) Regul. GP 2-4 vears	(7) Emerg. GP during strike	(8) Emerg. GP 1st vear	(9) Emerg. GP 2-4 vears
Days	0	,	>	þ	>	>	2	>	,
180-151	-0.108 (0.124)	0.424 (0.477)	$0.619 \\ (0.995)$	-0.115 (0.087)	-0.199 $(0.310)$	$0.170 \\ (0.619)$	0.007 (0.069)	$0.624^{**}$ (0.255)	0.448 (0.537)
150-121	-0.112 (0.129)	0.179 (0.475)	$0.814 \\ (0.990)$	-0.117 (0.087)	-0.102 $(0.306)$	$0.553 \\ (0.615)$	0.005 (0.074)	0.280 (0.260)	$0.261 \\ (0.532)$
120-91	-0.085 (0.123)	0.397 (0.474)	-0.576 (0.943)	-0.129 (0.087)	-0.047 $(0.313)$	-0.039 $(0.598)$	0.044 (0.069)	$0.444^{*}$ (0.249)	-0.537 $(0.509)$
90-61	0.134 (0.124)	$1.226^{**}$ (0.494)	$1.836^{*}$ (0.973)	0.112 (0.090)	0.287 (0.328)	$1.151^{*}$ (0.627)	0.022 $(0.068)$	$0.938^{***}$ $(0.259)$	$0.685 \\ (0.514)$
60-31	0.136 (0.124)	$0.975^{**}$ (0.470)	$2.051^{**}$ (0.965)	0.058 (0.090)	0.259 (0.306)	$1.198^{**}$ (0.610)	0.079 (0.066)	$0.716^{***}$ $(0.251)$	0.853 (0.520)
30-1	$0.308^{**}$ (0.134)	$1.641^{***}$ (0.490)	$2.428^{**}$ $(0.996)$	0.161 (0.098)	$0.600^{*}$ ( $0.322$ )	$1.385^{**}$ (0.640)	$0.147^{**}$ (0.071)	$1.041^{***}$ (0.256)	$1.043^{**}$ (0.515)
MDV Obs.	1.54 $12568$	9.62 12568	20.65 12166	1.13 $12568$	6.64 12568	13.98 12166	0.41 $12568$	2.98 12568	6.67 12166
<i>Notes:</i> See notes errors in parenthe	<i>Notes:</i> See notes to Table 4. We estimate the effects of strike exposure without pre-treatment covariates. errors in parentheses. $***p < 0.01$ , $**p < 0.05$ and $*p < 0.10$ .	timate the $p < 0.05$	e effects of and $*p < 0$	f strike expc 0.10.	sure witho	ut pre-trea	tment covari		Robust standard

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	(1) Total GP during strike	(2) Total GP 1st vear	(3) Total GP 2-4 vears	(4) Regul. GP during strike	(5) Regul. GP 1st vear	(6) Regul. GP 2-4 vears	(7) Emerg. GP during strike	(8) Emerg. GP 1st. vear	(9) Emerg. GP 2-4 vears
Days	9	100 C 201		9 	1000 C 2011	2 1 1 1	Q	TIMO É AGT	
175-141	-0.062 (0.119)	0.226 (0.442)	$0.759 \\ (0.921)$	-0.104 $(0.083)$	-0.062 (0.289)	$0.334 \\ (0.577)$	0.042 (0.068)	0.289 (0.237)	0.425 (0.494)
140-106	-0.039 (0.117)	0.003 (0.437)	-0.266 (0.910)	-0.059 (0.082)	-0.100 (0.289)	0.110 (0.576)	0.020 (0.066)	$0.102 \\ (0.231)$	-0.376 $(0.484)$
105-71	0.070 (0.118)	$0.841^{*}$ (0.460)	0.530 (0.880)	0.036 (0.084)	$0.162 \\ (0.307)$	$0.394 \\ (0.566)$	0.034 (0.066)	$0.679^{***}$ (0.242)	0.136 (0.468)
70-36	$0.223^{*}$ (0.116)	$1.045^{**}$ (0.437)	$2.186^{**}$ (0.884)	$0.144^{*}$ (0.085)	0.329 $(0.288)$	$1.121^{**}$ (0.567)	0.079 $(0.062)$	$0.716^{***}$ (0.231)	$1.065^{**}$ (0.473)
35-1	$0.401^{***}$ (0.124)	$1.644^{***}$ (0.452)	$2.557^{***}$ (0.923)	$0.214^{**}$ (0.092)	$0.711^{**}$ (0.300)	$1.567^{***}$ (0.599)	$0.187^{***}$ (0.066)	$0.933^{***}$ (0.237)	$0.990^{**}$ (0.477)
MDV Observations	1.54 11992	9.62 11992	20.65 11615	1.13 11992	6.64 11992	13.98 11615	0.41 11992	2.98 11992	6.67 11615
<i>Notes:</i> See notes to Table 4. We increase and $*p < 0.10$ .	4. We increa	ase the bir	1 size to 35	the bin size to 35 days. Robust standard errors in parentheses	st standard	l errors in p		***p < 0.01, **p < 0.05	**p < 0.05

**Table A13** Robustness: Effects of strike exposure on child GP contacts, 35-days bins

	Total GP during strike	Total GP 1st year	Total GP 2-4 years	Regul. GP during strike	Regul. GP 1st year	(0) Regul. GP 2-4 years	Emerg. GP during strike	(8) Emerg. GP 1st year	(9) Emerg. GP 2-4 years
Days									
189-169	0.115 (0.150)	$0.932^{*}$ $(0.566)$	1.072 $(1.145)$	$0.0710 \\ (0.104)$	0.427 (0.370)	0.478 (0.735)	0.0445 (0.0866)	$0.504^{*}$ (0.299)	$0.594 \\ (0.606)$
168-148	-0.0704 (0.156)	0.466 (0.561)	0.605 (1.201)	-0.114 (0.108)	0.0355 $(0.376)$	0.335 (0.745)	0.0434 (0.0876)	0.430 (0.293)	$0.270 \\ (0.649)$
147-127	-0.0911 (0.157)	0.247 (0.568)	0.631 (1.183)	-0.0405 $(0.108)$	0.260 (0.372)	0.690 (0.755)	-0.0506 ( $0.0864$ )	-0.0134 ( $0.304$ )	-0.0592 $(0.621)$
126-106	-0.00224 $(0.149)$	0.608 (0.559)	0.0321 (1.161)	-0.0873 $(0.107)$	0.202 (0.380)	0.286 (0.745)	0.0850 (0.0820)	0.406 (0.285)	-0.254 $(0.618)$
105-85	0.108 (0.156)	$1.463^{**}$ (0.597)	0.981 (1.119)	0.0528 (0.111)	0.533 $(0.396)$	0.651 (0.727)	0.0548 (0.0874)	$0.930^{***}$ (0.319)	$0.330 \\ (0.599)$
84-64	0.179 (0.151)	$1.084^{*}$ (0.581)	0.703 (1.139)	0.124 $(0.110)$	0.255 $(0.396)$	0.536 (0.742)	0.0546 (0.0815)	$0.829^{***}$ (0.292)	$0.166 \\ (0.591)$
63-43	$0.256^{*}$ $(0.149)$	$1.589^{***}$ (0.558)	$2.612^{**}$ (1.130)	0.181 (0.111)	$0.730^{*}$ (0.374)	$1.553^{**}$ $(0.739)$	0.0751 (0.0766)	$0.859^{***}$ (0.290)	$1.059^{*}$ (0.601)
42-22	0.195 (0.157)	$1.302^{**}$ (0.579)	$3.098^{***}$ (1.189)	0.0267 (0.116)	0.535 $(0.383)$	$1.939^{**}$ (0.757)	$0.168^{**}$ (0.0819)	$0.767^{**}$ (0.304)	$1.159^{*}$ $(0.628)$
21-1	$0.536^{***}$ (0.164)	$2.272^{***}$ $(0.583)$	$2.942^{**}$ (1.202)	$0.371^{***}$ (0.120)	$1.096^{***}$ (0.393)	$1.481^{*}$ (0.790)	$0.165^{*}$ (0.0860)	$1.176^{***}$ (0.296)	$1.461^{**}$ (0.615)
MDV Observations	1.54 $11992$	9.62 11992	$\begin{array}{c} 20.65\\11615\end{array}$	1.13 $11992$	6.64 $11992$	13.98 11615	0.41	2.98 11992	6.67 11615

 Table A14 Robustness: Effects of strike exposure on child GP contacts, 21-days bins

	(1)	(2)	(3)	(4)	(5)	(6)
	Total GP	Total GP	Ordin. GP	Ordin. GP	Emerg. GP	Emerg. GP
	1st year	2-4 years	1st year	2-4 years	1st year	2-4 years
Days						
180-151	0.270	-0.505	-0.076	0.153	0.346	-0.658
	(0.621)	(1.097)	(0.411)	(0.696)	(0.267)	(0.589)
150-121	-0.154	-1.188	-0.455	-0.968	0.300	-0.220
	(0.623)	(1.084)	(0.399)	(0.670)	(0.284)	(0.599)
120-91	-0.990	0.315	-1.019**	0.632	0.029	-0.317
	(0.637)	(1.096)	(0.414)	(0.691)	(0.282)	(0.592)
90-61	-0.341	0.678	-0.387	0.651	0.047	0.027
	(0.629)	(1.089)	(0.420)	(0.688)	(0.265)	(0.585)
60-31	0.032	-0.494	0.057	0.054	-0.025	-0.548
	(0.634)	(1.083)	(0.415)	(0.694)	(0.279)	(0.583)
30-1	-0.991	-0.529	-0.863**	0.114	-0.129	-0.643
	(0.623)	(1.069)	(0.417)	(0.699)	(0.263)	(0.552)
MDV	4.55	20.65	3.09	13.98	1.47	6.67
Obs.	8203	7941	8203	7941	8203	7941

**Table A15** Placebo test: The effect of strike exposure on child health measured as accumulatedGP contacts by type, data for the two control years 2009 and 2010

*Notes:* Each column shows the estimates from separate regressions. The coefficients are for the interactions of 30 day bins and a strike indicator. All regressions include cohort and bin fixed effects, as well as control variables (see notes for Table 4). The sample includes children who were born in Copenhagen in the placebo treated cohort (September 17, 2008 - April 15, 2009) and in control cohort (September 17, 2009 - April 15, 2010). Robust standard errors in parentheses. \*\*\*p < 0.01, \*\*p < 0.05 and \*p < 0.10.

Table	Table A16 Robustness:		s of strike e	exposure on e	child GP cor	itacts, doug	Effects of strike exposure on child GP contacts, doughnut hole approach	roach	
	(1) Total GP during strike	(2) Total GP 1st vear	(3) Total GP 2-4 vears	(4) Regul. GP during strike	(5) Regul. GP 1st vear	(6) Regul. GP 2-4 vears	(7) Emerg. GP during strike	(8) Emerg. GP 1st vear	(9) Emerg. GP 2-4 vears
Days	D	2	,	0	>	>	0	>	2
180-151	-0.103 (0.126)	0.436 (0.476)	$0.750 \\ (0.997)$	-0.115 (0.089)	-0.185 (0.314)	$0.215 \\ (0.626)$	0.012 (0.070)	$0.621^{**}$ $(0.251)$	$0.535 \\ (0.535)$
150-121	-0.113 $(0.132)$	$0.291 \\ (0.475)$	0.847 (0.989)	-0.117 (0.089)	-0.036 $(0.309)$	0.448 (0.621)	0.005 (0.075)	0.327 (0.257)	0.399 $(0.527)$
120-91	-0.058 (0.126)	$0.591 \\ (0.478)$	-0.234 $(0.949)$	-0.125 $(0.090)$	0.031 (0.319)	0.133 (0.609)	0.067 (0.071)	$0.561^{**}$ $(0.249)$	-0.367 ( $0.504$ )
90-61	0.129 (0.127)	$1.100^{**}$ (0.496)	1.438 (0.974)	0.105 $(0.092)$	$0.211 \\ (0.334)$	0.850 (0.632)	0.025 (0.069)	$0.889^{***}$ (0.257)	0.587 (0.511)
60-31	0.100 (0.137)	$1.252^{**}$ $(0.513)$	$2.122^{**}$ (1.036)	0.021 (0.102)	0.360 (0.339)	$1.175^{*}$ (0.670)	0.079 $(0.070)$	$0.892^{***}$ (0.274)	$0.946^{*}$ (0.555)
30-15	$0.258^{*}$ $(0.140)$	$1.205^{**}$ (0.518)	$2.159^{**}$ (1.046)	0.095 (0.103)	0.370 (0.339)	1.091 (0.666)	$0.164^{**}$ (0.075)	$0.836^{***}$ (0.271)	$1.068^{*}$ (0.548)
MDV Obs.	1.53 11224	9.64 11224	20.75 10884	1.11 $11224$	6.64 11224	14.04 10884	0.41	3.00 11224	6.71 10884
Notes: See notes to Table 2. We drop children born within 14 days before strike start. Robust standard errors in parentheses $^{***}p < 0.01$ , $^{**}p < 0.05$ and $^*p < 0.10$ .	ble 2. We drop $5$ and $*p < 0.10$	o children ).	born with	iin 14 days b	oefore strike	e start. Rol	bust standar	d errors in <sub>I</sub>	arentheses.

	(1)	(2)	(3)	(4)
	Total GP fees	Total GP fees	Total GP fees	Total GP fees
	mother and child	mother and child	mother and child	mother and child
	during strike	1st year	2-4 years	< 4 years
Days				
180-151	0.164	2.945	23.599	23.621
	(3.643)	(13.981)	(29.975)	(40.085)
150-121	-2.126	4.755	57.318*	59.166
	(3.832)	(13.770)	(29.536)	(39.226)
120-91	-2.817	9.582	14.729	21.139
	(3.673)	(13.662)	(28.769)	(38.229)
90-61	3.217	11.291	75.284**	85.535**
	(3.699)	(13.977)	(29.350)	(39.027)
60-31	5.077	26.682*	78.482***	99.842**
	(4.107)	(13.783)	(29.851)	(39.591)
30-1	9.663**	45.831***	112.684***	155.768***
	(4.210)	(14.068)	(29.491)	(39.813)
MDV	63.33	339.64	736.22	1077.99
Obs.	11992	11992	11615	11615

**Table A17** Effect of strike exposure on child and mother health measured as accumulated andyearly total GP fees, Euro

*Notes:* See notes for Table 4. GP fees are measured in Euro (2015-prices). Robust standard errors in parentheses. \*\*\*p < 0.01, \*\*p < 0.05 and \*p < 0.10.