

Kahn, Lawrence M.

Working Paper

The Impact of Employment Protection Mandates on Demographic Temporary Employment Patterns: International Microeconomic Evidence

IZA Discussion Papers, No. 1548

Provided in Cooperation with:

IZA – Institute of Labor Economics

Suggested Citation: Kahn, Lawrence M. (2005) : The Impact of Employment Protection Mandates on Demographic Temporary Employment Patterns: International Microeconomic Evidence, IZA Discussion Papers, No. 1548, Institute for the Study of Labor (IZA), Bonn

This Version is available at:

<https://hdl.handle.net/10419/21324>

Standard-Nutzungsbedingungen:

Die Dokumente auf EconStor dürfen zu eigenen wissenschaftlichen Zwecken und zum Privatgebrauch gespeichert und kopiert werden.

Sie dürfen die Dokumente nicht für öffentliche oder kommerzielle Zwecke vervielfältigen, öffentlich ausstellen, öffentlich zugänglich machen, vertreiben oder anderweitig nutzen.

Sofern die Verfasser die Dokumente unter Open-Content-Lizenzen (insbesondere CC-Lizenzen) zur Verfügung gestellt haben sollten, gelten abweichend von diesen Nutzungsbedingungen die in der dort genannten Lizenz gewährten Nutzungsrechte.

Terms of use:

Documents in EconStor may be saved and copied for your personal and scholarly purposes.

You are not to copy documents for public or commercial purposes, to exhibit the documents publicly, to make them publicly available on the internet, or to distribute or otherwise use the documents in public.

If the documents have been made available under an Open Content Licence (especially Creative Commons Licences), you may exercise further usage rights as specified in the indicated licence.

IZA DP No. 1548

**The Impact of Employment Protection Mandates
on Demographic Temporary Employment Patterns:
International Microeconomic Evidence**

Lawrence M. Kahn

March 2005

The Impact of Employment Protection Mandates on Demographic Temporary Employment Patterns: International Microeconomic Evidence

Lawrence M. Kahn

*Cornell University, CESifo
and IZA Bonn*

Discussion Paper No. 1548
March 2005

IZA

P.O. Box 7240
53072 Bonn
Germany

Phone: +49-228-3894-0

Fax: +49-228-3894-180

Email: iza@iza.org

Any opinions expressed here are those of the author(s) and not those of the institute. Research disseminated by IZA may include views on policy, but the institute itself takes no institutional policy positions.

The Institute for the Study of Labor (IZA) in Bonn is a local and virtual international research center and a place of communication between science, politics and business. IZA is an independent nonprofit company supported by Deutsche Post World Net. The center is associated with the University of Bonn and offers a stimulating research environment through its research networks, research support, and visitors and doctoral programs. IZA engages in (i) original and internationally competitive research in all fields of labor economics, (ii) development of policy concepts, and (iii) dissemination of research results and concepts to the interested public.

IZA Discussion Papers often represent preliminary work and are circulated to encourage discussion. Citation of such a paper should account for its provisional character. A revised version may be available directly from the author.

ABSTRACT

The Impact of Employment Protection Mandates on Demographic Temporary Employment Patterns: International Microeconomic Evidence

Using 1994-98 International Adult Literacy Survey (IALS) microdata, this paper investigates the impact of employment protection laws on the incidence of temporary employment by demographic group. More stringent employment protection for regular jobs is predicted to increase the relative incidence of temporary employment for less experienced and less skilled workers. I test this reasoning using IALS data for Canada, Finland, Italy, the Netherlands, Switzerland, the United Kingdom and the United States, countries with widely differing levels of mandated employment protection. Across these countries, the strength of such mandates (as measured by the OECD) is positively associated with the relative incidence of temporary employment for young workers, native women, immigrant women and those with low cognitive ability. These effects largely hold up when I adjust for the possible sample selection due to the fact that employment to population ratios differ across countries. Moreover, the effects of protection on the young, women, and immigrants are stronger in countries with higher levels of collective bargaining coverage, suggesting a connection between binding wage floors and the allocative effects of employment protection mandates.

JEL Classification: J21, J23

Keywords: employment protection, temporary jobs

Corresponding author:

Lawrence M. Kahn
264 Ives Hall
Cornell University
Ithaca, NY 14853
USA
Email: lmk12@cornell.edu

I. Introduction

A considerable volume of economic research has been devoted over the last two decades to explaining and suggesting remedies for the stubbornly high unemployment rates in a number of European countries. Many authors have focused on labor market and other institutions as an important factor playing a role in influencing unemployment.¹ These institutions include collective bargaining, employment protection mandates, restrictions on business entry, and mandated benefit programs such as unemployment insurance (UI) and disability programs, as well as the taxes levied to pay for them. Temporary employment contracts without mandated protection (or considerably less protection than exists on permanent jobs) have been used in a number of countries as an attempt to generate jobs that would not have been created and, therefore, as a policy designed to lower unemployment. It is sometimes argued that by allowing firms to create jobs with a fixed duration and with little or no termination costs, policies authorizing fixed term contracts increase the flexibility of labor markets made rigid by the institutions just mentioned.² On the other hand, such policies may encourage firms to substitute temporary for permanent jobs thereby increasing the overall exit rate from jobs; the resulting higher turnover may even lead to higher unemployment than before, despite the new jobs created (Blanchard and Landier 2002).

While the ability of temporary contracts to lower the overall unemployment rate is uncertain, most analysts are agreed that more extensive employment protection mandates for permanent jobs increase incentives for firms to offer temporary jobs, and empirical research has found support for this prediction.³ This outcome is important since temporary jobs tend to be

¹ See Nickell and Layard (1999), Blanchard and Wolfers (2000), and Nickell, Nunziata and Ochel (2005).

² A notable example is Spain, which in the 1980s and 1990s had extremely high unemployment rates and liberalized the use of temporary contracts in an attempt to generate jobs. See Dolado, Garcia-Serrano and Jimeno (2002).

³ See, for example, Blanchard and Landier (2002), Cahuc and Postel-Vinay (2002), and Güell (2003) for theoretical models with this prediction. On the other hand, Lazear (1990) suggests that if wages are flexible, then firing costs need not raise the overall cost of offering permanent jobs. Instead, when there are high mandated firing costs,

lower paying, and offer less training, other things equal, than permanent jobs; moreover, workers in temporary express lower levels of job satisfaction than comparable workers in permanent jobs (Booth, Francesconi and Frank 2002). Thus, policies that lead to a substitution of temporary jobs for permanent jobs may actually worsen the welfare of the average worker, especially in the event that this policy doesn't lead to lower unemployment (Blanchard and Landier 2002; Cahuc and Postel-Vinay 2002).

The reasoning in such theoretical models suggests that the incidence of temporary jobs will not be randomly distributed across the labor force. Specifically, when there are substantial firing costs for permanent jobs, firms will be relatively reluctant to hire new entrants into such jobs. Instead, new entrants will be placed in temporary jobs where their productivity can be assessed before a permanent offer is made. New entrants disproportionately include the young, women and, possibly, immigrants.

This paper studies the impact of employment protection mandates on demographic patterns of temporary employment. As I show below, an extension of these theoretical models implies that higher firing costs for permanent jobs widen the gap between the incidence of permanent jobs for experienced workers vs. recent entrants. Moreover, suppose that wage floors constrain firms' ability to compensate for firing costs by offering lower wages. Then low wage workers such as the young, women, immigrants, and those with low cognitive skills will also be less likely to be able to obtain permanent jobs. These effects will again be larger the more expensive it is to fire someone from a permanent job. To test this reasoning, I use the 1994-98 International Adult Literacy Surveys (IALS) microdata files, which contain information on whether one was employed in a temporary or a permanent job and a variety of demographic information. In addition, the IALS contains cognitive skills data on these individuals from common tests, allowing one to make comparisons across countries in the effect of employment

wages will adjust downward. Of course, if there are also mandated wage floors, then this adjustment cannot happen. Thus, the impact of firing costs for permanent jobs on the incidence of temporary jobs is to some degree an empirical question, and Booth, Dolado and Frank (2002) find evidence that employment protection does indeed raise the incidence of temporary employment.

protection by skill level.⁴ The countries for which the IALS contains data allowing me to analyze these effects include Canada, Finland, Italy, the Netherlands, Switzerland, the United Kingdom and the United States. As I discuss further below, these countries differ widely in the extent to which they have enacted employment protection mandates, providing a high degree of variability in this key explanatory variable.

I find that across these countries, the strength of employment protection mandates (as measured by the OECD) is positively associated with the incidence of temporary employment. Moreover, these effects are concentrated on young workers, native women, and especially immigrant women, as predicted. And there is some evidence that protection has a disproportionate effect raising the incidence of temporary employment for those of low cognitive ability, an expected outcome to the extent that wage floors prevent wages from adjusting in response to mandated employment protection. These effects largely hold up when I adjust for the possible sample selection bias induced by the fact that employment to population ratios differ across countries. And I further find that collective bargaining coverage accentuates the employment protection effects that shut out the young, immigrants, and women from permanent jobs, as predicted by the wage floor reasoning mentioned above. These results provide evidence that labor market institutions serve to protect the jobs of prime age males, effects that are complementary to existing research which finds that the young and women are disproportionately disemployed or unemployed in heavily unionized societies, all else equal (Bertola, Blau and Kahn 2002).

II. Employment Protection and Temporary Employment: Current Theory and Evidence

Early theories of the impact of employment protection mandates emphasized that making it difficult or expensive to fire workers reduced firms' incentives to lay off workers and to create new jobs. Of course, as noted earlier, if wages are flexible, then firing costs can be capitalized in

⁴ The IALS data are described in more detail below.

lower initial wages, leaving firms' incentives to offer new jobs unchanged (Lazear 1990). However, if wage floors or worker liquidity constraints prevent such a wage adjustment from occurring, then higher firing costs will lead to a greater disincentive to create jobs. Under these circumstances, the net effect on the unemployment rate will be theoretically indeterminate, since firing costs will lower both layoffs and job creation (Bertola 1990, 1992). But, the negative effects on job creation are expected to be disproportionately felt by new entrants, while incumbent workers are most directly affected by the negative impact of employment protection mandates on layoffs. Bertola, Blau and Kahn (2002) in fact find that more extensive employment protection does disproportionately raise young men's and young women's unemployment rates, other things equal. As shown below, this same theme will inform my analysis of the impact of temporary employment.

More recent theories about employment protection recognize that firms have some rights to create temporary jobs which have a fixed duration and which can be terminated at the end of their term at relatively low cost or no cost at all. For example, Blanchard and Landier (2002) pose a model in which workers are hired into entry level, temporary jobs, and their productivity is observed by the firm. The firm then must decide whether to keep the worker in a permanent, regular job. Temporary jobs have lower firing costs than permanent jobs. The authors focus on the impact of lowering the firing costs of temporary jobs, while keeping the firing costs of permanent jobs the same, as occurred in France's recent reforms. Lower firing costs for temporary jobs or higher firing costs for permanent jobs both reduce the likelihood that a temporary job will be converted into a permanent one.⁵

Recent empirical research has examined the impact of firing costs on the incidence of temporary employment as well as the characteristics of such jobs and the workers in them. Specifically, Booth, Dolado and Frank (2002) find that across 14 OECD countries for the 1980s and the 1990s, the fraction of employment that was in temporary jobs was significantly positively correlated with the OECD's index of strictness of regular employment protection

⁵ See Cahuc and Postel-Vinay (2002) and Güell (2003) for theoretical models with a similar prediction.

mandates, as the theory outlined above predicts. However, the authors also found that the incidence of temporary employment was significantly positively correlated with the strictness of temporary employment regulation as well, a finding that is not consistent with this theory. The resolution of this apparent paradox was found by estimating a multiple regression including both permanent and temporary protection mandate indexes on the right hand side. The results continued to show a significantly positive effect on temporary employment of permanent protection laws but no effect of temporary employment protection. The authors then suggest that regulations on temporary employment protection don't play a role in influencing the incidence of temporary jobs. Rather, the main factor is the strictness of permanent employment protection regulations. These results will inform the current study of the impact of employment protection on the relative incidence across demographic groups in temporary employment.

In contrast to Booth, Dolado and Frank's (2002) findings that temporary employment regulations have no impact, Blanchard and Landier (2002) show that in France the transition probability from temporary to permanent jobs fell in the 1980s and the 1990s as the protections for temporary jobs were being relaxed, as the theory outlined above would predict. Of course, the overall labor market was deteriorating in France at the same time, making a conclusion about the impact of the reforms tentative. Indeed, Holmlund and Storrie (2002) find that the recession in Sweden in the 1990s was a major cause of the rise in the incidence of temporary employment there.

In this paper, I extend existing theories and evidence on the impact of employment protection to examine its relative impact on different demographic groups. As discussed below, the basic theoretical setup in Blanchard and Landier (2002) can be shown to lead to a prediction that more stringent regulation of permanent employment will lead to a higher gap in the incidence of permanent employment between recent labor market entrants and more experienced workers. Moreover, I use microdata from several countries with varying degrees of employment protection strictness, allowing me to control for country-specific effects as well as observable

heterogeneity across individuals in estimating the relative effects of protection mandates on temporary employment.

III. Employment Protection and the Relative Incidence of Temporary Employment: Theoretical Considerations

One can use the logic of Blanchard and Landier's (2002) model to study the impact of employment protection on the relative incidence of temporary employment among recent labor market entrants and experienced workers. In Blanchard and Landier's (2002) model all entry level jobs start with the same productivity y_0 . Then after a period of unspecified duration, the firm receives an observation y on the worker's productivity. The firm then has the option of turning the job into a permanent one or terminating the worker and replacing him/her. Blanchard and Landier (2002) show that the firm's optimal policy is to set a threshold observed productivity level y^* above which the worker is kept in a permanent job and below which the worker is terminated. This is analogous to the reservation wage policy in models of job search. To analyze the impact of firing costs on the gap in the incidence of permanent work between new entrants and experienced labor market participants, let c_p be firing costs for a permanent job, c_t be firing costs for a temporary job, and let $y^*(c_p, c_t)$ be the productivity threshold the firm requires in order to convert a temporary job to a permanent one, where $\partial y^*/\partial c_p > 0$ and $\partial y^*/\partial c_t < 0$.

Under these assumptions, the probability that a current spell of temporary employment is converted into a permanent job is:

$$1) \text{ Prob}(y > y^*(c_p, c_t)) = 1 - F(y^*(c_p, c_t)) \equiv q(y^*(c_p, c_t)),$$

where $F(-)$ is the distribution of productivity and $q(-)$ is the probability that a temporary job is converted into a permanent job.

We may now compare the impact of firing costs for permanent jobs on the relative incidence of permanent and temporary employment of experienced workers who have been in the labor market for, say, $N > 1$ periods, and recent entrants who have been in the labor market for

only one period. For simplicity, suppose that everyone is employed in each period. Then after one period in the labor market, the probability that a worker is still in a temporary job is:

$$2) \text{Prob}(\text{temporary job} \mid \text{one period of total experience}) = F(y^*),$$

suppressing the arguments of y^* . Assuming for simplicity that permanent jobs never end and assuming that in each period, a worker in a new temporary job has the same probability of meeting the productivity threshold, the probability that one is in a temporary job after N periods of employment is⁶:

$$3) \text{Prob}(\text{temporary job} \mid N \text{ periods of total experience}) = (F(y^*))^N.$$

From 1)-3), the impact of firing costs for permanent jobs on the relative incidence of temporary employment among recent entrants and those with N years of experience is:

$$4) \quad \frac{\partial [F(y^*) - (F(y^*))^N]}{\partial c_p} = f(y^*)\frac{\partial y^*}{\partial c_p} - NF(y^*)^{N-1}f(y^*)\frac{\partial y^*}{\partial c_p}, \text{ where } f(-) \text{ is the density function for } F(-).$$

According to 4), a rise in c_p lowers the relative probability of recent entrants' working in a permanent job (versus more experienced workers) if and only if:

$$5) 0 < f(y^*)\frac{\partial y^*}{\partial c_p} - NF(y^*)^{N-1}f(y^*)\frac{\partial y^*}{\partial c_p} = f(y^*)\frac{\partial y^*}{\partial c_p}[1 - NF(y^*)^{N-1}].$$

Since higher firing costs c_p raise the threshold productivity level y^* , inequality 5) holds if and only if:

$$6) \ln F(y^*) < \ln(1/N)/(N-1).$$

By l'Hôpital's rule, the right hand side of 6) approaches zero (from below) as N gets large.

Since $0 < F(y^*) < 1$ (i.e. assuming an interior solution in which the firm will set a productivity threshold above the minimum and below the maximum achievable productivity level),

eventually for large enough N , 6) will hold. This result make intuitive sense, since for large N ,

⁶ These assumptions are made for simplicity. Below, I discuss the implications of relaxing them.

the probability that a worker with N periods of experience will not have landed a permanent job becomes arbitrarily low. From the result that $\partial y^*/\partial c_t < 0$, a fall in firing costs from temporary jobs has the same qualitative effect as a rise in firing costs from permanent jobs.

I note that the difference in the *log odds* of being in a temporary job relative to a permanent job for recent entrants vs. experienced workers unambiguously grows with rising firing costs (i.e. using the log odds metric and therefore a logit model, we don't need a limit argument). To see this, note that this difference is:

$$7) \quad [F(y^*)/(1-F(y^*))] - [(F(y^*)^N)/(1-(F(y^*)^N))] = (F(y^*)+F(y^*)^2+\dots+F(y^*)^{N-1})/(1-F(y^*)^N).$$

The numerator of this expression grows and the denominator falls as firing costs rise.

The scenario just described assumes that there is no on the job learning. Workers keep entering temporary jobs until they get a good enough productivity draw to induce their employer to convert the job into a permanent one. If workers acquire general human capital in these temporary jobs, then the conclusion that higher firing costs raise the difference in the incidence of temporary work between recent entrants and more experienced workers is reinforced. This is the case since more experienced workers who have only had temporary jobs up to now have more human capital than less experienced workers in temporary jobs. This implies that the instantaneous hazard for leaving a temporary for a permanent job rises with experience. This effect will be less important the more easily junior workers can get permanent jobs (i.e., the lower firing costs are).

The basic logic of this analysis of experience and the incidence of permanent work is that more experienced workers get more chances to land a permanent job, even if there is no on the job learning. One scenario in which this makes sense is one where the productivity draw is match-specific. If a worker doesn't get a good draw, this outcome does not prejudice future firms against the worker. However, it is also possible that future firms may take a worker's failure to secure a permanent job as a negative indicator of the worker's productivity. In an extreme case, this signal may be so strong as to eliminate the worker's future chances of getting

a permanent job and thus make more experienced workers no more likely to qualify for a permanent job than less experienced workers. In this extreme case, everyone gets exactly one chance to qualify for a permanent job. Therefore, the incidence of permanent employment for those with one year experience will be the same as the incidence with any level of experience greater than one. In such a case, high firing costs would have little or no effect on the experience gap in the incidence of permanent jobs. The intermediate case in which past failure to secure a permanent job provides some information to future employers about the current worker's productivity but where the worker still has a chance to eventually to get a permanent job is perhaps more likely. In such a scenario, the probability of permanent employment could still approach one as experience rises and therefore higher firing costs could still raise the experience gap in permanent employment.

III. Institutional Setting and Data

As noted earlier, I use 1994-98 IALS data for Canada, Finland, Italy, the Netherlands, Switzerland, the United Kingdom and the United States to study the impact of employment protection on the relative incidence of temporary employment among demographic groups. As Tables 1 and 2 indicate, these countries had very different regulations on job security in the 1990s. For example, Table 1 shows that Italy had much higher mandated severance pay both for no-fault dismissals and compensation for unfair dismissals than the other countries. The countries also differed with respect to the amount of notice a worker must be given before he/she can be dismissed, with employers in Finland being required to give 6 months notice, and those in the US not required to give any. Procedural delays were especially common in the Netherlands. Finally, the OECD provided an overall indicator of regular employment protection strictness, with Italy (2.8) and the Netherlands (3.1) at the top of my group of seven countries, followed by Finland at 2.1, with Switzerland, Canada and the UK in a group at 0.8-1.2, and the US with the least protection (0.2).

Table 2 shows the OECD's measures of regulation of temporary employment. In Canada, the UK and the US, there is no limit on the maximum number of fixed term contracts a firm is allowed to offer a worker. Italy is the only country in the group with a limit on the accumulated duration of fixed term contracts or any significant barriers to employment by temporary work agencies. The overall temporary employment index is similar to that for permanent employment. Their correlation is 0.74, which is significant at the 5.7% level, despite the presence of only seven observations. The similarity of the countries' rankings for their regulation of permanent and temporary employment will make it difficult to distinguish the effects of these two types of regulation.

I use the IALS microdata to study the effects of employment protection mandates on permanent employment. The IALS is the result of an international cooperative effort, conducted over the 1994-8 period, to devise an instrument to compare the cognitive skills of adults across a number of countries.⁷ The sampling frame was similar across countries, with the target population being those 16 years and older who were not in institutions or the military.⁸ In addition to test scores, data are available on gender, immigrant status, employment status including whether one was in a temporary or a regular job, schooling, age, industry, and occupation.

Of unique interest in the IALS is its measurement of cognitive skills. This was accomplished through three tests that were administered to all respondents in their respective home languages. These tests were designed to measure:

“a) Prose literacy—the knowledge and skills needed to understand and use information from texts including editorials, news stories, poems and fiction;

⁷ For further description of the IALS, see OECD (1998) and USDOE, NCES (1998).

⁸ There were some geographic exclusions in some cases, but these were 3% or less of the target population, except for Switzerland, where the exclusion of Italian and Rhaeto-Romantic regions, persons in institutions and persons without telephones accounted for 11% of the total potential sample. In all cases, the IALS supplied a set of sampling weights, which I used in all analyses, after I adjusted each country's weights so that the total weight for each country was the same. See the IALS documentation file, available from Statistics Canada.

b) Document literacy—the knowledge and skills required to locate and use information contained in various formats, including job applications, payroll forms, transportation schedules, maps, tables, and graphics; and

c) Quantitative literacy—the knowledge and skills required to apply arithmetic operations, either alone or sequentially, to numbers embedded in printed materials, such as balancing a checkbook, calculating a tip, completing an order form, or determining the amount of interest on a loan from an advertisement” (*IALS Guide CD-ROM*, page 9).

Proficiency in each of the three test areas was scored on a scale of 0-500, after the tests were read by several graders from the respondent's own country. The IALS provides five alternative estimates of proficiency for each test, which were computed from the raw test performance information using a multiple imputation procedure developed by Rubin (1987). These alternative estimates are in fact highly correlated. Within each of the three types of test, the five estimates of the score were correlated at roughly .9. Further, to ensure comparability of grading across countries, an average of 9.4% of the tests for each country were regraded by personnel from another country; inter-rater agreement with respect to these regrades was 94-99%.

Although, in principle, interpreting prose or documents, and using mathematics may each require different skills, these skills, as measured by the IALS, are in fact highly correlated. Forming a score for each of the three tests (i.e., quantitative, prose, and document literacy) based on the average of the five available estimates, I found that these scores were correlated at roughly .9. Due to this high correlation, in the econometric work that follows, I report results based on a measure of cognitive skills which is an average of the three average test scores for each individual.

Figures 1-4 show bivariate relationships between the incidence of permanent employment and the OECD's overall indicator of employment protection mandates, stratified by gender, age, immigrant status, or cognitive test score level. The sample includes all individuals in the seven countries listed earlier who were employed as wage and salary workers and who

didn't have any missing data for the explanatory variables (described below). In each case, a regression line is included for each subgroup. Figure 1 shows declining incidence of permanent employment for both men and women as mandated employment protection becomes stricter. Of particular note is that the relationship is stronger for women than for men, at least as indicated by the steepness of the regression line. While women and men are roughly equally likely to have permanent jobs if employment protection is minimal, the predicted gap grows to about 8 percentage points (about 10%) at the strictest employment protection levels.

Figure 2 shows the relationship between permanent employment and employment protection for 16-25 year olds and 46-55 year olds. The employed young are substantially less likely than 46-55 year olds to have a permanent job even when employment protection is minimal: the gap is roughly 10 percentage points. More importantly for the argument here, the gap grows substantially as employment protection increases. Specifically, while the incidence of permanent employment for 46-55 year olds is very high at about 95% of employment and is uncorrelated with employment protection mandates, permanent employment for the young falls sharply when employment protection becomes more stringent. The latter ranges from about 85% when there are is little protection to only 60% when protection is at its sample maximum.

Figure 3 shows the permanent employment-employment protection relationship broken down by immigrant status. The incidence of permanent employment falls for both natives and immigrants, with a steeper decline for immigrants. While the incidence is about 92-93% for immigrants and natives at low levels of employment protection, permanent employment falls to 85% for natives and about 73-74% for immigrants with high levels of protection.

Finally, Figure 4 shows the permanent employment-protection relationship for those with low test scores (as defined by the IALS) and for others. The IALS distinguished five literacy levels based on where one's continuous score fell: Level 1 (0-225); Level 2 (226-275); Level 3 (276-325); Level 4 (326-375); and Level 5 (376-500). In Figure 4, low test scores are defined as Level 1. For example, on the Prose Literacy test, Level 1 questions require "the reader to locate one piece of information in the text that is identical to or synonymous with the information given

in the directive” (*IALS Guide CD*, page 19). An example, given by the IALS, is to determine from an aspirin bottle label the maximum number of days one should take use the product. For higher levels of Prose Literacy, respondents are required to read and interpret more and more dense selections of text and to integrate several pieces of information. On the Document Literacy Test, respondents at Level 1 must “locate a single piece of information based on a literal match” (*IALS Guide CD*, page 24). Higher Levels of Document Literacy require one to wade through distracting information and to integrate several pieces of information or to make conditional inferences. Finally, the Level 1 Quantitative Literacy questions require the reader to perform a simple calculation that is clearly laid out. Higher Levels of Quantitative Literacy require one to find information given in an example and to know which calculations to make.

Comparing those with low cognitive ability with others is a particularly relevant exercise here. This is the case, since wage floors (and therefore constraints on firms’ ability to compensate for high firing costs by lowering wages) are most likely to be binding for those with low ability (as well as other low wage workers such as youth, immigrants and women). Figure 4 shows that individuals with low test scores have a slightly lower predicted incidence of permanent employment than others do at low levels of protection, with about a one percentage point gap. The difference widens with higher levels of protection to about four percentage points.

Figures 1-4 all convey a similar message: stronger employment protection mandates have a more negative relationship with the incidence of permanent employment for low skill groups or workers with less experience than for higher skill or more experienced workers. These relationships were predicted by the theoretical reasoning discussed above. However, while suggestive, none of the Figures control for other influences on permanent employment. The econometric analyses in the next section will implement such controls.

IV. Empirical Procedures and Basic Results

To investigate whether more stringent employment protection mandates widen the gap in permanent employment between experienced and inexperienced or between skilled and less-skilled workers, I estimate the following logit model:

$$8) \text{Prob}(\text{Perm}_{ij}) = L(B'X_{ij} + a_1 * \text{EPL}_j + a_2 * \text{EPL}_j * \text{AGE2635}_{ij} + a_3 * \text{EPL}_j * \text{AGE3645}_{ij} + a_4 * \text{EPL}_j * \text{AGE4655}_{ij} + a_5 * \text{EPL}_j * \text{AGE5665}_{ij} + a_6 * \text{EPL}_j * \text{EDYRS}_{ij} + a_7 * \text{EPL}_j * \text{LEVEL1}_{ij} + a_8 * \text{EPL}_j * \text{FEMALE}_{ij} + a_9 * \text{EPL}_j * \text{IMMIG}_{ij}),$$

where for employed wage and salary worker i in country j between 16 and 65 years old, Perm is a dummy variable equaling one if one's job is permanent, $L(-)$ is the logit function, X is a vector of explanatory variables to be described, EPL is the country's OECD permanent employment protection indicator, AGE2635 - AGE5665 are a series of dummy variables for age in the ranges 26-35, 36-45, 46-55, and 56-65 respectively (16-25 years old is the omitted age category)⁹, EDYRS is years of schooling, LEVEL1 is a dummy variable for having average test score in the LEVEL1 (lowest) range, FEMALE is a female dummy variable, and IMMIG is an immigrant dummy variable.

The explanatory variables in X include main effects for the four age group dummies just mentioned, years of schooling, low test score, gender, and immigrant status, as well as a full set of interactions of gender and the age, education, low test score and immigrant variables. In addition, in some models, a set of eight one digit industry and occupation dummy variables and their interactions with the gender dummy variable are included.¹⁰ Including occupation and industry can control for compositional differences across countries. If, for example, countries

⁹ I adopted this age specification because the IALS age data for Canada were only available in categorical form.

¹⁰ The industries are: 1. Agriculture, hunting, forestry and fishing; 2. Mining and quarrying; 3. Manufacturing; 4. Electricity, gas and water; 5. Construction; 6. Wholesale and retail trade; 7. Transport, storage and communication; 8. Finance, insurance, real estate and business services; and 9. Community, social and personal services. The occupations are: 1. Legislators, senior officials and managers; 2. Professionals; 3. Technicians and associate professionals; 4. Clerks; 5. Service workers and shop and market sales workers; 6. Skilled agricultural and fishery workers; 7. Craft and related trades workers; 8. Plant and machine operators and assemblers; and 9. Elementary occupations. In each case, category number 1 is the omitted category.

with stricter employment protection laws also have relatively large sectors in which temporary work is common for reasons other than mandated protection, then failure to control for sector may produce a spurious negative relationship between protection and permanent jobs. This example illustrates the value of using microdata, which allow one to control for compositional factors. However, employment protection laws may themselves lead to changes in the relative sizes of sectors if they raise costs in some industries or occupations more than in others. In this scenario, the sectoral composition is part of the impact of employment protection laws. Thus, I also present estimates with occupation and industry excluded.

Coefficients a_2 - a_9 test the hypothesis that employment protection has different effects on the indicated demographic or skill group. In addition, a main effect a_1 is included, which gives the impact of employment protection when the age, education, gender, test score and immigrant status variables all equal zero.

A challenge in doing international comparative labor market research is that many institutions occur in clusters, and it may difficult to disentangle their effects across a sample of OECD countries (Bertola, Blau and Kahn 2002). With only seven countries to work with here, it is not possible to control for the full set of other institutions that could potentially affect the incidence of permanent employment. But, since the key effects I am interested in are the interactions between protection and demographic or skill variables, it is possible to replace the protection main effect with a series of country dummies. These summarize all other unmeasured influences on the incidence of permanent employment, including other institutions such as UI, collective bargaining, disability programs, and product market regulation, as well as population characteristics that might make temporary employment more likely. Therefore, some versions of equation 8) were estimated with country dummies.

Even with country dummies, however, other institutions such as collective bargaining coverage may have indirect effects on the relative incidence of permanent employment across demographic or skill groups. For example, if unions compress wages (Blau and Kahn 1996), then collective bargaining may accentuate the effects of employment protection in shutting

younger, female, immigrant or less skilled workers out of permanent jobs. Therefore, in some models, I allow for interactions between employment protection and 1994 collective bargaining coverage and the demographic variables, as well as of course collective bargaining main effects, lower-level interactions between collective bargaining and the controls, and an interaction between collective bargaining and protection.¹¹

As discussed further below, I also attempted several other specifications. First, in some models I also control for temporary employment regulation and its interactions with age, education, test score, gender and nativity status. Efforts to disentangle the effects of regular and temporary employment regulation must remain tentative, due to the previously-mentioned high correlation between permanent and temporary employment regulation. Second, I test whether the demographic effects of employment protection differ by gender. This might be expected, since women earn lower pay than men and are therefore more likely to be constrained by wage floors. Third, since the estimation sample consists of employed workers, I also address the issue of possible selection bias. For example, in countries where employment rates are relatively low, the employed workers may have particularly high work motivation or unmeasured skills (relative to the population as a whole) compared to countries with high employment rates. Workers with high levels of work motivation or unmeasured skills may be more likely than otherwise to obtain permanent employment. Since employment-population differences across countries are much larger for young people and women than for prime age males (Bertola, Blau and Kahn 2002), such selection issues may directly affect my protection-demographic group interactions. Therefore, as discussed in more detail below, in some specifications, I address this possible selection bias.

Finally, equations like 8) were estimated adjusting the IALS individual sampling weights so that each country receives the same total weight. In addition, the standard errors are corrected for clustering within countries.

¹¹ Collective bargaining coverage information is taken from OECD (1997).

Table 3 shows ordinary least squares (OLS) and logit analyses of the determinants of permanent employment. I vary the specifications in two ways: i) inclusion or exclusion of industry and occupation dummies and their interactions with gender; ii) inclusion or exclusion of country dummies.¹² Overall, Table 3 shows that all else equal, protection has more positive effects on permanent employment for older workers, those scoring above the lowest level on the IALS literacy tests, men and native born workers, as our earlier theoretical discussion predicted. The interaction effects are significant in almost every case for age (except for age 26-35 in the logits), in every case for gender, and usually significant or marginally so for literacy and immigrant status. Moreover, the interaction effects increase algebraically in each case with rising age beyond 35, suggesting rising relative protection as workers age. The OLS results show a significant interaction effect for age 26-35, while the logits show a small and insignificant interaction for this group (relative of course to the 16-25 year old omitted group). Effects of education are never large in absolute value or statistically significant, in contrast to the findings for test score, which has the advantage of being comparable across countries.

To assess the magnitude of these interaction effects, it is useful to compare the impact of age, cognitive ability, gender and immigrant status on permanent employment in a country with a low level of employment protection like the United States and one with a high level of protection such as Italy. The difference in the OECD's employment protection index between these two countries is 2.9. Table 4 shows the impact of changing employment protection by this extent on age, gender, cognitive ability and nativity-based gaps in permanent employment, using the logit estimates with country dummies and industry and occupation controls from Table 3. In addition, Table 4 shows the actual incidence of permanent employment across these dimensions for Italy and the United States. In order to gauge the importance of employment protection, one can compare the effect of the Italian-US difference in employment protection on these gaps in permanent employment with the actual Italian-US difference in the permanent employment gaps.

¹² Inclusion of country dummies implies of course that the main effect of employment protection can no longer be included.

Beginning with the effect of age, Table 4 shows that among those with jobs, only 59.5% of 16-25 year olds in Italy have permanent jobs, compared to 81.1% in the US. Among the more prime age 46-55 year old group, the difference in permanent employment incidence is much smaller: 94.3% of this group in Italy have a permanent job, while 96.2% of employed 46-55 year olds in the US have one. Thus, the actual age gap in permanent employment Italy is fully 34.8 percentage points, compared to only 15.2 percentage points in the US, for an Italy-US difference of 19.6 percentage points. Table 3's logit estimate for the model with country dummies and industry-occupation controls implies that raising the employment protection mandate from the US to the Italian level raises the permanent employment gap between 46-55 year olds and 16-25 year olds by 12.5 percentage points. Table 4 shows that this estimate is fully 63.8% of the actual Italy-US difference in the permanent employment gap between these two age groups. The other logit models yield predicted changes in this gap of 8.4 to 11.6 percentage points, and the OLS results are uniformly larger than any of the logit results. Using any of these parameter estimates, one can conclude that employment protection is an important cause of the fact that young people in Italy have a much lower relative incidence of permanent employment than young people in the US.

Table 4 shows similar results for the degree to which employment protection explains Italy-US differences in the gender gap, cognitive ability gap, and immigrant-native gap in the incidence of permanent employment. Specifically, men in each country have a higher incidence of permanent employment than women do, and the gender gap is 7.2 percentage points higher in Italy. Changing employment protection mandates from the US to the Italian level raises the gender gap in permanent employment by 2.9 percentage points, or 40.1% of the actual Italian-US difference in the gender gap using the fully specified logit model in Table 3. All of the other models in Table 3 show larger effects than this. Table 4 shows that in Italy, those with low cognitive ability are less likely than others to have a permanent job, while in the US, they are actually slightly more likely. The skill gap in permanent employment is 5.5 percentage points higher in Italy than in the US, and the employment protection effect is 88.5% of this, using the

last logit model in Table 3. Again, the other models imply larger effects than this. Finally, natives are 8.8 percentage points more likely in Italy and 0.3 percentage points less likely in the US than immigrants to have permanent jobs, for a 9.2 percentage point Italy-US difference in the native-immigrant gap. Using the last logit model in Table 3, I conclude that protection explains 69.8% of this difference. The other parameter estimates in Table 3 imply a range for this estimate of 47.6% to 79.3%.

V. Alternative Specifications

The results in Tables 3 and 4 imply that employment protection of regular jobs disproportionately relegates younger, female, immigrant and less skilled workers into temporary employment. In this section, I explore some more detailed specifications of the basic model in order to examine the roles of collective bargaining, gender, temporary employment protection, and possible sample selection bias.

A. Collective Bargaining Interactions

As discussed earlier, if there are wage floors, then Lazear's (1990) analysis predicts that employment protection mandates will have even larger effects than otherwise in shutting out low skill workers from permanent employment. I tested this notion by adding a series of three way interactions between collective bargaining coverage, employment protection and the demographic and skill variables in the model. In addition, I added lower level interactions between collective bargaining coverage and the demographic/skill variables as well as a main collective bargaining coverage effect and a collective bargaining coverage-employment protection interaction. Table 5 shows logit results of these tests.¹³ The three way interaction effects are very strong for age and nativity status. Specifically, more stringent employment

¹³ OLS results for these and the other specifications were largely similar and are available upon request.

protection on regular jobs raises the age gap and the immigrant-native gap in permanent employment substantially more when collective bargaining coverage is high than when it is low, and these three way interactions are highly statistically significant in all specifications. For example, using the difference between Italian and US collective bargaining coverage of 0.64 (82% vs. 18%) and using the most fully specified model in Table 5, an increase in employment protection from the US to the Italian level widens the age 46-55 vs. age 16-25 gap in permanent employment by 34.7 percentage points more with the higher collective bargaining level. The native-immigrant permanent employment gap is widened by 25.1 percentage points more in the high collective bargaining coverage than in the low collective bargaining environment.

In addition, the three way interactions with female are all negative and significant two out of four times, suggesting that protection raises the gender gap in permanent jobs more in highly unionized than in less highly unionized countries, although the effects are much smaller than for age or nativity status. Finally, the three way interactions involving education and cognitive ability go in opposite directions. On the one hand, the positive three way interactions with education imply that protection widens the highly educated-less highly educated permanent employment gap more where there is extensive collective bargaining, as the wage floor argument would suggest; on the other hand, I also obtain positive interactions with low test scores, implying the opposite.

Overall, then, I find that collective bargaining coverage accentuates the employment protection effects that shut out the young, immigrants, and women from permanent jobs. These findings can be seen as complementary to earlier work that finds that higher collective bargaining coverage leads to lower employment levels for women and youth (Bertola, Blau and Kahn 2002).

B. Gender Interactions

The basic model in Table 3 assumes that employment protection has the same effect on young women as on young men, as well as on women and men with low cognitive ability and male and female immigrants. Since women are more likely than men to be recent labor market entrants, as well as constrained by wage floors, it is possible that these employment protection effects could be stronger for women in these low wage or low skill groups than for men in the same groups. Indeed, Table 3 shows that, overall, employment protection lowers women's relative likelihood of permanent employment. Table 6 shows logit models where I allow the effects of employment protection by age, education, cognitive ability, and nativity to vary by gender. The three way interactions involving gender, employment protection and the other demographic or skill variables are all insignificant and small in magnitude except for a significant, negative interaction with nativity status. Looking at the effect of protection on immigrant men and women, we see in Table 6 that protection has small, positive, sometimes significant effects on the permanent employment gap for male natives vs. immigrants, but the three way interaction with female is significantly negative. Moreover, the effect of protection on the female native-immigrant permanent employment gap (i.e. adding the protection-immigrant two way interaction term and the three way protection-female-immigrant term) is large in magnitude, ranging from -0.047 to -0.059 and is always statistically significant at better than the 4.6% level. When I calculated the average effect of protection on the gap for native-born men vs. native-born women (at the mean values for the age dummies, education, and test score), I continued to find that stricter protection raises this gap; this effect was of the same magnitude as the female interaction effects in Table 3. Moreover, this difference was usually statistically significant. Thus, protection reduces the chances that both native and immigrant women will obtain permanent employment, relative to native men and immigrant men, respectively, with a larger effect for immigrants.

The findings in Table 6 suggest that employment protection reduces the incidence of permanent jobs for employed immigrant women, but does not do so for immigrant men. Perhaps immigrant women have especially low skill levels or low levels of labor market experience. In

either case, it is not surprising that protection would reduce their likelihood of being able to obtain a permanent job.¹⁴

C. Temporary Employment Regulation

The theory outlined earlier suggests that greater protection of temporary employment should have the opposite effects of regular employment protection on employed workers' propensities to be in permanent jobs. While countries differ with respect to their regulation of temporary employment, as noted earlier the OECD's (1999) measures of such regulation are highly correlated with permanent employment protection mandates, with a correlation coefficient of 0.74. Table 7 shows what happens when I add the temporary employment index and its interactions with age, education, cognitive ability, gender, and immigrant status to the basic model in Table 3. There are rarely any significant effects of temporary employment protection. These occur only in the age 46-55 interactions for three of the four models shown in Table 7, and they go in the wrong direction of raising the relative likelihood that people in this age group will have a permanent job. Moreover, the basic regular employment protection interaction effects hold up in sign but are less statistically significant than in Table 3. Only the negative interactions with female and immigrants hold up in statistical significance. And when I estimated the basic Table 3 models with the permanent employment protection terms replaced by temporary employment regulation, the results were virtually identical to those in Table 3. These findings and those in Table 7 reinforce Booth, Dolado and Frank's (2002) conclusion that the OECD's index of temporary employment protection does not add any information beyond what is contained in its index of permanent employment protection.

¹⁴ I also investigated whether the collective bargaining-protection interaction for immigrants shown in Table 5 was significantly different for male vs. female immigrants. In supplementary collective bargaining-interaction models, I added a three way gender-protection-immigrant and a four way collective bargaining-gender-protection-immigrant interaction term. In all cases, both the three way collective bargaining-protection-immigration and the four way collective bargaining-gender-protection-immigrant interaction effects were negative, but in no case was either interaction term significant; however, their sum, which indicates the interaction effect of collective bargaining and protection for immigrant women vs. native men was significantly negative.

D. Sample Selection Bias

As discussed earlier, the differing employment to population ratios across the countries in my sample imply that my basic models interacting employment protection and demographic groups may be influenced by sample selection bias. Appendix Table A1, for example, shows that among those who were not self-employed, employment to population ratios were highest for Switzerland among men and the US among women. One alternative to adjust for sample selection is to build a two equation model of employment and permanent employment along the lines suggested by Heckman (1979). However, the IALS does not contain suitable instruments to credibly identify such a system. Instead, I use a technique that is based on a method devised by Hunt (2002) and also implemented by Blau and Kahn (2005).

To understand this adjustment, consider the samples of men in Table A1. Their employment-population ratios range from 0.579 in Finland to 0.775 in Switzerland. To create a sample of comparably-selected men in each country, I first estimate logits for men's probability of employment separately by country. The explanatory variables include the age dummies, education and the low test score dummy. For each country with a higher male employment to population ratio than Finland's, among those who are employed, I then drop from the sample those with the lowest predicted probabilities of employment, leaving a sample equal to 57.9% of the population (i.e., Finland's male employment-population ratio).¹⁵ I perform a similar analysis for women, where Table A1 shows that Italy is the base country with the lowest female employment to population ratio. This procedure yields male and female samples with the same relative likelihood of employment and imposes no a priori assumptions about the market or nonmarket productivity of nonparticipants vs. participants.

¹⁵ To illustrate this process, consider Switzerland, in which 77.5% of the men had jobs, according to Table A1. From the Swiss sample of men with jobs, I eliminate the lowest 25% (i.e. $[(0.775-0.579)/(0.775)]$) of individuals with respect to their estimated probability of employment. I perform an analogous adjustment for the other countries.

Table 8 shows the results for my basic specification, where the sample has been adjusted as described above. The results are qualitatively quite similar to those in Table 3. First, more stringent employment protection raises the age gap in permanent employment, particularly for 36-45 and 46-55 year olds relative to 26-35 year olds. Second, protection disproportionately reduces the permanent employment of those with low cognitive ability, with consistently negative effects that are significant two of four times. Third, protection continues to disproportionately reduce the permanent employment of women, effects that are always highly statistically significant. Finally, the protection effects on immigrants are also negative relative to natives, although the coefficients are not significant. But overall, the pattern of results is very similar to those which did not correct for selection.

VI. Conclusions

In this paper, I have estimated the impact of employment protection legislation on the incidence of permanent employment. I argued on theoretical grounds that not only should protection lower the incidence of permanent jobs, but that this effect should be strongest for the young, women, immigrants, and the less skilled. I tested these predictions using 1994-98 IALS data on Canada, Finland, Italy, the Netherlands, Switzerland, the United Kingdom, and the United States, countries with widely varying degrees of employment protection. Across a variety of specifications, I indeed found that greater protection disproportionately lowered the probability that employed young, female, and immigrant workers, as well as those with low cognitive ability had permanent jobs. Upon closer examination, the negative immigrant effects were concentrated on women. Moreover, greater coverage by collective bargaining, with its wage floors, accentuated the effects of employment protection shutting out young people, women and immigrants from permanent employment. And the basic results held up when I adjusted for the possible sample selection bias induced by using only employed workers.

My findings are complementary with earlier research which finds that the high wage floors associated with high levels of centralized collective bargaining lead to lower relative employment or higher relative unemployment of young people and women (Bertola, Blau and Kahn 2002). Institutions such as collective bargaining and systems of employment protection together have the effect of protecting the permanent jobs of prime age men, at the expense of a possibly large set of outsiders who spend considerable time out of work or shifting among temporary jobs.

References

- Bertola, Giuseppe, "Job Security, Employment and Wages," *European Economic Review* 34, no. 4 (June 1990): 851-879.
- Bertola, Giuseppe, "Labor Turnover Costs and Average Labor Demand," *Journal of Labor Economics* 10, no. 4 (October 1992): 389-411.
- Bertola, Giuseppe, Francine D. Blau and Lawrence M. Kahn, "Labor Market Institutions and Demographic Employment Patterns," National Bureau of Economic Research Working paper 9043, July 2002.
- Blanchard, Olivier and Augustin Landier, "The Perverse Effects of Partial Labour Market Reform: Fixed-Term Contracts in France," *Economic Journal* 112, no. 480 (June 2002): F214-F244.
- Blanchard, Olivier J. and Justin Wolfers, "The Role of Shocks and Institutions in the Rise of European Unemployment: The Aggregate Evidence," *Economic Journal* 110, No. 462 (March 2000): C1-C33.
- Blau, Francine D. and Lawrence M. Kahn, "International Differences in Male Wage Inequality: Institutions Versus Market Forces," *Journal of Political Economy* 104, No. 4 (August 1996): 791-837.
- Blau, Francine D. and Lawrence M. Kahn, "Do Cognitive Test Scores Explain Higher U.S. Wage Inequality?" *The Review of Economics and Statistics* 87, no. 1 (February 2005): 184-193.
- Booth, Alison L., Juan J. Dolado and Jeff Frank, "Symposium on Temporary Work Introduction," *Economic Journal* 112, no. 480 (June 2002): F181-F188.
- Booth, Alison L., Marco Francesconi and Jeff Frank, "Temporary Jobs: Stepping Stones or Dead Ends," *Economic Journal* 112, no. 480 (June 2002): F189-F213.
- Cahuc, Pierre and Postel-Vinay, Fabien, "Temporary Jobs, Employment Protection and Labor Market Performance," *Labour Economics* 9, no. 1 (February 2002): 63-91.
- Dolado, Juan J., Carlos Garcia-Serano and Juan F. Jimeno, "Drawing Lessons from the Boom of Temporary Jobs in Spain," *Economic Journal* 112, no. 480 (June 2002): F270-F295.
- Güell, Maia, "Fixed-term Contracts and Unemployment: an Efficiency Wage Analysis," Working paper, Universitat Pompeu Fabra, July 2003.
- Heckman, James J., "Sample Selection Bias as a Specification Error," *Econometrica* 47, no. 1 (January 1979): 153-162.
- Holmlund, Bertil and Donald Storrie, "Temporary Work in Turbulent Times: The Swedish Experience," *Economic Journal* 112, no. 480 (June 2002): F245-F269.
- Hunt, Jennifer, "The Transition in East Germany: When is a Ten Point Fall in the Gender Wage Gap Bad News?" *Journal of Labor Economics* 20, no. 1 (January 2002): 148-169.

- Lazear, Edward P., "Job Security Provisions and Employment," *Quarterly Journal of Economics* 105, no. 3 (August 1990): 699-726.
- Nickell, Stephen and Richard Layard, "Labor Market Institutions and Economic Performance," in O. Ashenfelter and D. Card (eds.), *Handbook of Labor Economics* Volume 3C (Amsterdam: North-Holland, 1999), pp. 3029-3084.
- Nickell, Stephen, Luca Nunziata and Wolfgang Ochel, "Unemployment in the OECD Since the 1960s. What Do We Know?" *Economic Journal* 115, no. 500 (January 2005): 1-27.
- OECD, *Employment Outlook: July 1997* (Paris: OECD, 1997).
- OECD, *Human Capital Investment: An International Comparison* (Paris: OECD, 1998).
- OECD, *Employment Outlook: June 1999* (Paris: OECD, 1999).
- Rubin Donald B., *Multiple Imputation for Nonresponse in Surveys* (New York: John Wiley and Sons, 1987).
- U.S. Department of Education, National Center for Education Statistics (USDOE, NCES), *Adult Literacy in OECD Countries: Technical Report on the First International Adult Literacy Survey*, NCES 98-053 (Washington, DC: NCES, 1998). 3029-3084.

Figure 1: Incidence of Permanent Employment by Strength of Permanent Employment Protection, Men and Women

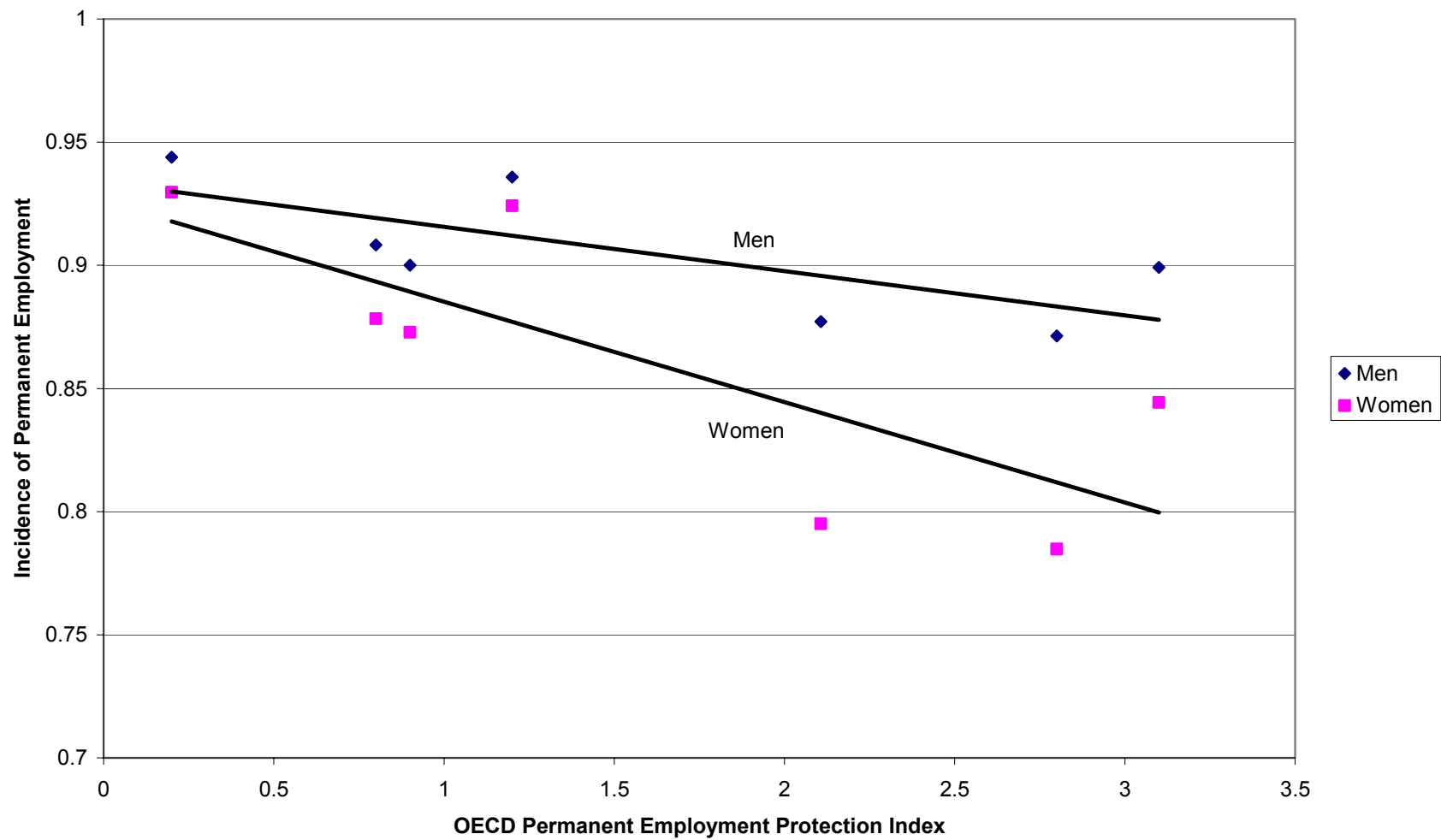


Figure 2: Incidence of Permanent Employment by Strength of Permanent Employment Protection, Age 16-25 and Age 46-55

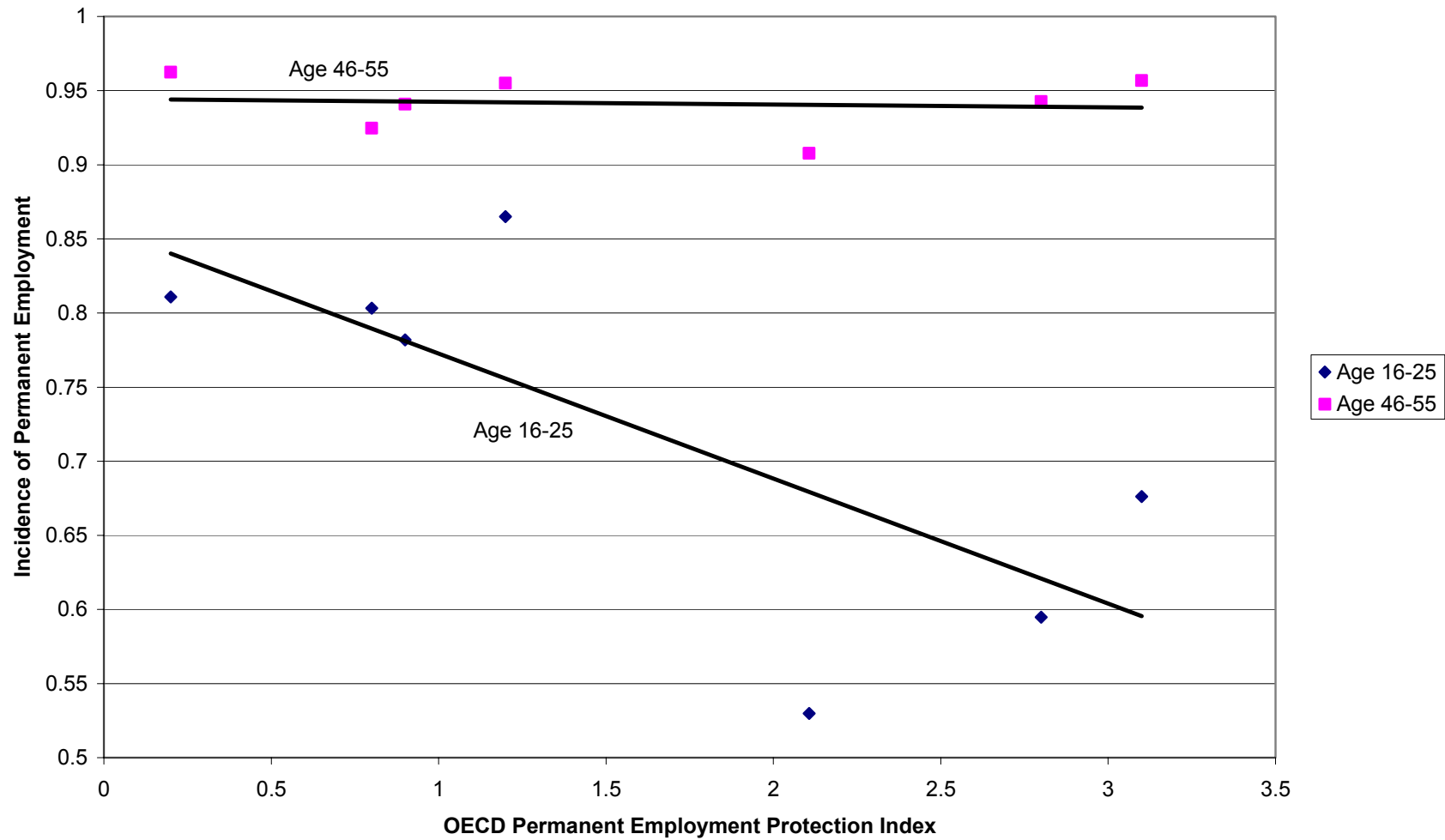


Figure 3: Incidence of Permanent Employment by Strength of Permanent Employment Protection, Natives and Immigrants

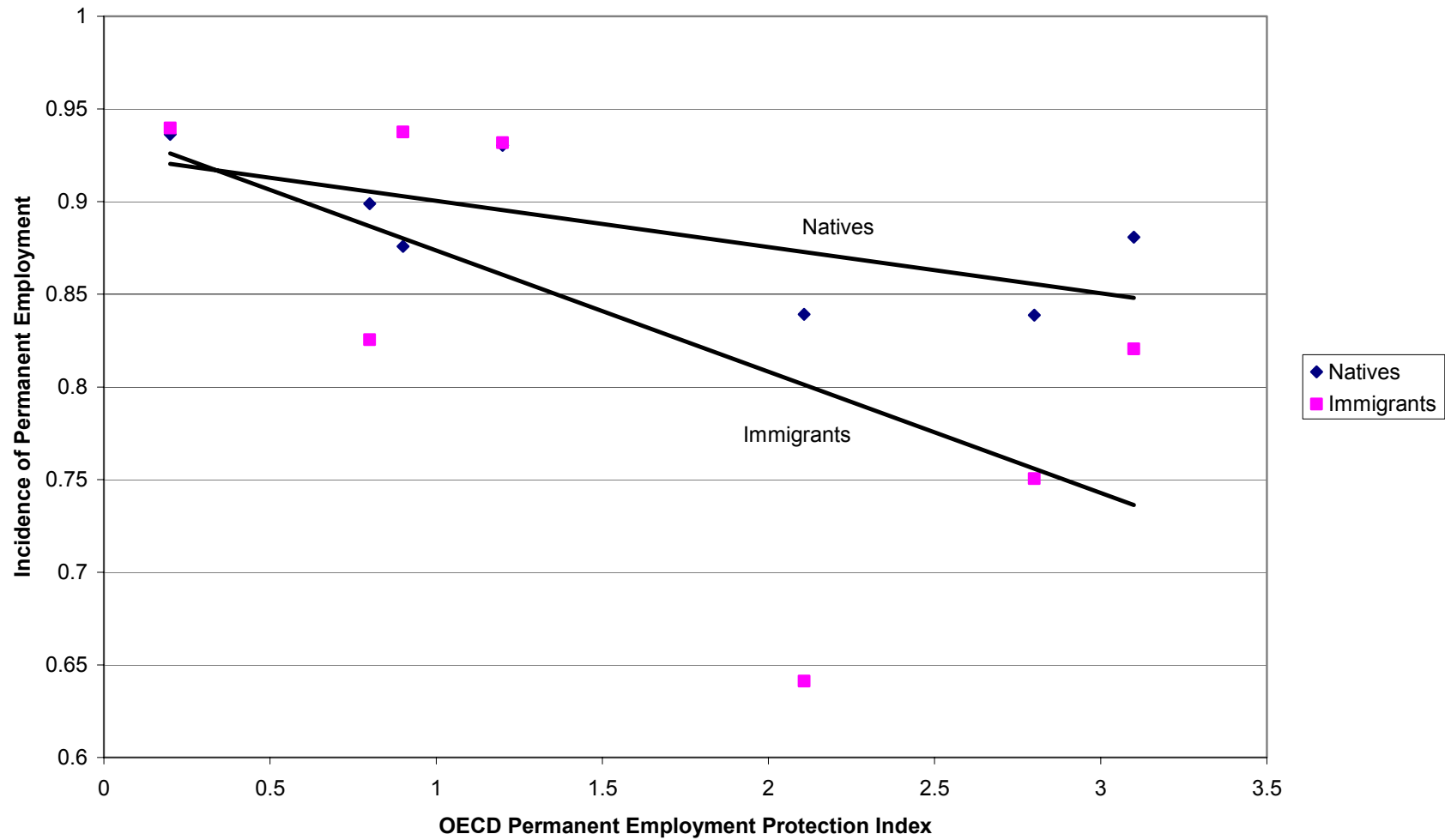


Figure 4: Incidence of Permanent Employment by Strength of Permanent Employment Protection, Individuals with Low Test Scores vs. Others

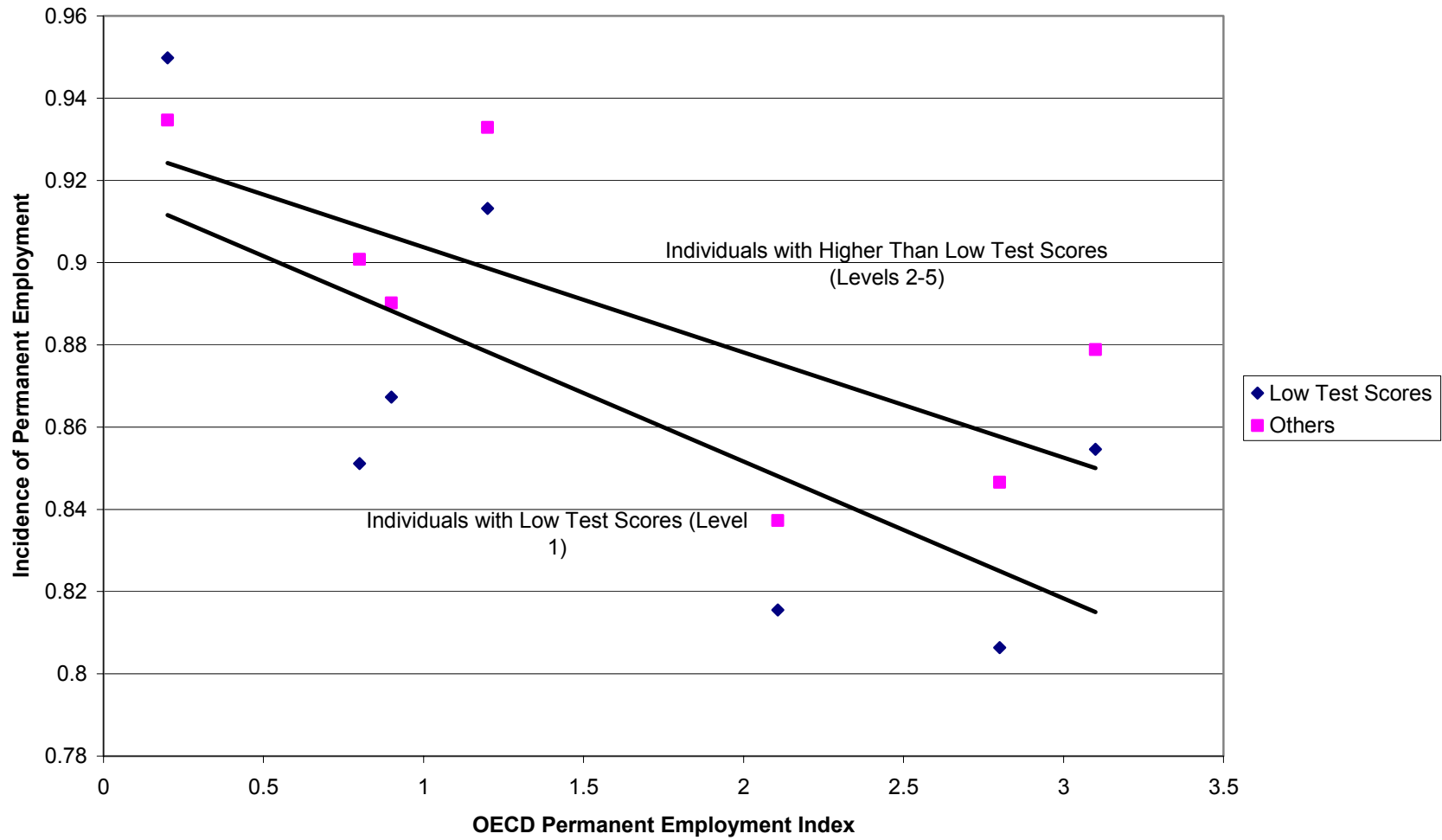


Table 1: Employment Protection Mandates for Regular Employment, Late 1990s

	Months of Severance Pay for No-Fault Dismissals by Tenure Category:			Unfair Dismissal Compensation, 20 Years Tenure (months)	Mandatory Notice for Individual Dismissals, 20 Years Tenure (months)	Index of Procedural Inconvenience (0 to 6 scale)	Overall Regular Employment Protection Score (0 to 6 scale)
	9 Months	4 Years	20 Years				
Canada	0.0	0.2	1.3	0.0	0.5	0.0	0.9
Finland	0.0	0.0	0.0	12.0	6.0	2.8	2.1
Italy	0.7	3.5	18.0	32.5	2.2	1.5	2.8
Netherlands	0.0	0.0	0.0	18.0	3.0	5.0	3.1
Switzerland	0.0	0.0	2.0	6.0	3.0	0.5	1.2
UK	0.0	0.5	2.4	8.0	2.8	1.0	0.8
USA	0.0	0.0	0.0	0.0	0.0	0.0	0.2

Source: OECD (1999), pp. 55 and 66.

Table 2: Employment Protection Mandates for Temporary Employment, Late 1990s

	Maximum Number of Fixed Term Contracts	Maximum Accumulated Duration, Fixed Term Contracts (months)	Index of Ease of Temporary Work Agency Employment (0=illegal, 4=no restrictions)	Overall Temporary Employment Protection Score (0 to 6 scale)
Canada	No limit	No limit	4.0	0.3
Finland	1.5	No limit	4.0	1.9
Italy	2.0	15.0	1.0	3.8
Netherlands	3.0	No limit	3.5	1.2
Switzerland	1.5	No limit	4.0	0.9
UK	No limit	No limit	4.0	0.3
USA	No limit	No limit	4.0	0.3

Source: OECD (1999), pp. 62 and 66.

Table 3: Selected Regression Results for the Effects of Employment Protection (EPL Index) on Permanent Employment

A. Ordinary Least Squares	coef	se	coef	se	coef	se	coef	se
EPL Index	-0.045	0.030	-0.039	0.027	---	---	---	---
EPL Index*Age 26-35	0.031	0.009	0.030	0.008	0.035	0.010	0.033	0.009
EPL Index*Age 36-45	0.058	0.017	0.058	0.017	0.063	0.018	0.063	0.018
EPL Index*Age 46-55	0.067	0.017	0.067	0.017	0.074	0.019	0.074	0.019
EPL Index*Age 56-65	0.080	0.021	0.079	0.021	0.087	0.023	0.086	0.023
EPL Index*Education	-0.001	0.002	-0.002	0.002	-0.001	0.002	-0.002	0.002
EPL Index*Low Test Score	-0.029	0.011	-0.026	0.012	-0.024	0.014	-0.022	0.014
EPL Index*Female	-0.020	0.008	-0.019	0.007	-0.016	0.007	-0.016	0.006
EPL Index*Immigrant	-0.016	0.010	-0.017	0.010	-0.025	0.009	-0.025	0.009
occup, ind ?	no		yes		no		yes	
(occup,ind)* female interactions?	no		yes		no		yes	
Country dummies?	no		no		yes		yes	
Sample size	13736		13736		13736		13736	
B. Logit (partial derivatives at mean of dependent variable)	coef	asy se	coef	asy se	coef	asy se	coef	asy se
EPL Index	-0.019	0.031	-0.014	0.026	---	---	---	---
EPL Index*Age 26-35	-0.002	0.008	-0.003	0.007	0.001	0.009	0.000	0.008
EPL Index*Age 36-45	0.021	0.015	0.023	0.013	0.029	0.017	0.032	0.016
EPL Index*Age 46-55	0.029	0.011	0.033	0.011	0.040	0.012	0.043	0.011
EPL Index*Age 56-65	0.057	0.024	0.061	0.022	0.074	0.027	0.078	0.026
EPL Index*Education	-0.001	0.002	-0.001	0.002	-0.001	0.002	-0.001	0.002
EPL Index*Low Test Score	-0.020	0.012	-0.020	0.013	-0.016	0.014	-0.017	0.015
EPL Index*Female	-0.013	0.003	-0.012	0.001	-0.011	0.002	-0.010	0.001
EPL Index*Immigrant	-0.015	0.010	-0.016	0.010	-0.022	0.012	-0.022	0.011
occup, ind ?	no		yes		no		yes	
(occup,ind)* female interactions?	no		yes		no		yes	
Country dummies?	no		no		yes		yes	
Sample size	13736		13736		13736		13736	

EPL Index is the OECD's index of strength of employment protection mandates for regular jobs. Controls include age dummies, education, low test score dummy, immigrant dummy and a female dummy and female interactions with each of these variables. (Asymptotic) standard errors corrected for correlation within countries. Data are weighted using IALS sampling weights adjusted so that each country gets the same total weight.

Table 4: Effect of Employment Protection on US-Italian Differences in Age, Gender, Immigrant Status, and Cognitive Ability-Based Gaps in Permanent Employment Incidence

Dimension	Italy	US	Difference: Italy-US
1. Age			
46-55 Permanent Employment Incidence	0.943	0.962	-0.020
16-25 Permanent Employment Incidence	0.595	0.811	-0.216
Actual Permanent Employment Gap (46-55 minus 16-25)	0.348	0.152	0.196
Effect of Changing from US to Italian Protection	----	----	0.125
Percentage of US-Italian Difference Explained by Protection	----	----	63.8%
2. Gender			
Male Permanent Employment Incidence	0.871	0.944	-0.072
Female Permanent Employment Incidence	0.785	0.930	-0.145
Actual Permanent Employment Gap (Male minus Female)	0.087	0.014	0.072
Effect of Changing from US to Italian Protection	----	----	0.029
Percentage of US-Italian Difference Explained by Protection	----	----	40.1%
3. Cognitive Ability			
Permanent Employment Incidence for Higher Than Level 1 Test Score	0.847	0.935	-0.088
Permanent Employment Incidence for Low Test Score (Level 1)	0.806	0.950	-0.143
Actual Permanent Employment Gap (Above Level 1 minus Level 1)	0.040	-0.015	0.055
Effect of Changing from US to Italian Protection	----	----	0.049
Percentage of US-Italian Difference Explained by Protection	----	----	88.5%
4. Nativity			
Native Permanent Employment Incidence	0.839	0.936	-0.098
Immigrant Permanent Employment Incidence	0.751	0.940	-0.189
Actual Permanent Employment Gap (Native minus Immigrant)	0.088	-0.003	0.092
Effect of Changing from US to Italian Protection	----	----	0.064
Percentage of US-Italian Difference Explained by Protection	----	----	69.8%

Note: Based on Logit model with country dummies and occupation-industry controls (last model of Table 3, Panel B).

Table 5: Selected Logit Results for the Effects of Employment Protection (EPL Index) on Permanent Employment, with Collective Bargaining Coverage (CB Cov) Interactions (partial derivatives at mean of dependent variable)

	coef	asy se	coef	asy se	coef	asy se	coef	asy se
EPL Index	0.168	0.085	0.155	0.081	---	---	---	---
CB Cov	0.731	0.145	0.674	0.142	---	---	---	---
EPL Index*CB Cov	-0.372	0.117	-0.343	0.115	---	---	---	---
EPL Index*Age 26-35	-0.096	0.018	-0.084	0.016	-0.108	0.011	-0.095	0.014
EPL Index*Age 36-45	-0.202	0.022	-0.193	0.020	-0.209	0.015	-0.199	0.015
EPL Index*Age 46-55	-0.097	0.024	-0.088	0.023	-0.103	0.018	-0.092	0.019
EPL Index*Age 56-65	-0.080	0.064	-0.067	0.059	-0.091	0.057	-0.075	0.050
EPL Index*Education	-0.005	0.003	-0.004	0.003	-0.005	0.003	-0.003	0.003
EPL Index*Low Test Score	-0.108	0.025	-0.102	0.019	-0.101	0.024	-0.098	0.020
EPL Index*Female	0.037	0.008	0.006	0.009	0.041	0.008	0.012	0.009
EPL Index*Immigrant	0.137	0.049	0.133	0.049	0.148	0.070	0.139	0.067
CB Cov*Age 26-35	-0.058	0.037	-0.060	0.032	-0.082	0.027	-0.086	0.027
CB Cov*Age 36-45	-0.134	0.047	-0.105	0.037	-0.169	0.030	-0.144	0.017
CB Cov*Age 46-55	-0.168	0.044	-0.149	0.047	-0.195	0.046	-0.180	0.053
CB Cov*Age 56-65	-0.467	0.151	-0.432	0.173	-0.506	0.115	-0.462	0.140
CB Cov*Education	-0.060	0.008	-0.056	0.007	-0.057	0.007	-0.053	0.007
CB Cov*Low Test Score	-0.338	0.049	-0.337	0.052	-0.363	0.046	-0.356	0.053
CB Cov*Female	-0.021	0.010	-0.043	0.032	-0.010	0.021	-0.032	0.038
CB Cov*Immigrant	-0.137	0.130	-0.109	0.128	-0.171	0.157	-0.140	0.147
CB Cov*EPL Index*Age 26-35	0.115	0.015	0.102	0.011	0.135	0.009	0.121	0.012
CB Cov*EPL Index*Age 36-45	0.273	0.031	0.259	0.029	0.290	0.021	0.276	0.020
CB Cov*EPL Index*Age 46-55	0.185	0.030	0.173	0.028	0.200	0.023	0.187	0.023
CB Cov*EPL Index*Age 56-65	0.302	0.060	0.285	0.063	0.326	0.063	0.302	0.062
CB Cov*EPL Index*Education	0.019	0.005	0.016	0.005	0.017	0.005	0.014	0.005
CB Cov*EPL Index*Low Test Score	0.166	0.025	0.161	0.021	0.172	0.028	0.168	0.026
CB Cov*EPL Index*Female	-0.046	0.008	-0.008	0.014	-0.051	0.010	-0.015	0.014
CB Cov*EPL Index*Immigrant	-0.128	0.048	-0.131	0.041	-0.137	0.064	-0.135	0.057
occup, ind ?	no		yes		no		yes	
(occup,ind)* female interactions?	no		yes		no		yes	
Country dummies?	no		no		yes		yes	
Sample size	13736		13736		13736		13736	

EPL Index is the OECD's index of strength of employment protection mandates for regular jobs. CB Cov is fraction covered by collective bargaining. Controls include age dummies, education, low test score dummy, immigrant dummy, and a female dummy and female interactions with each of these variables. (Asymptotic) standard errors corrected for correlation within countries. Data are weighted using IALS sampling weights adjusted so that each country gets the same total weight.

Table 6: Selected Logit Results for the Effects of Employment Protection (EPL Index) on Permanent Employment, with Female Interactions (partial derivatives at mean of dependent variable)

	coef	asy se	coef	asy se	coef	asy se	coef	asy se
EPL Index	-0.013	0.023	-0.005	0.014	---	---	---	---
EPL Index*Age 26-35	0.004	0.006	0.001	0.006	0.005	0.005	0.002	0.006
EPL Index*Age 36-45	0.026	0.022	0.031	0.020	0.033	0.025	0.038	0.022
EPL Index*Age 46-55	0.040	0.013	0.045	0.011	0.048	0.014	0.053	0.011
EPL Index*Age 56-65	0.068	0.022	0.066	0.022	0.080	0.024	0.077	0.024
EPL Index*Education	-0.002	0.002	-0.002	0.001	-0.002	0.002	-0.003	0.001
EPL Index*Low Test Score	-0.028	0.008	-0.028	0.010	-0.022	0.007	-0.023	0.009
EPL Index*Female	-0.024	0.052	-0.031	0.049	-0.028	0.056	-0.033	0.052
EPL Index*Immigrant	0.014	0.007	0.016	0.009	0.008	0.006	0.010	0.008
Female*EPL Index*Age 26-35	-0.011	0.019	-0.007	0.018	-0.008	0.021	-0.004	0.020
Female*EPL Index*Age 36-45	-0.010	0.024	-0.013	0.024	-0.007	0.028	-0.011	0.027
Female*EPL Index*Age 46-55	-0.019	0.025	-0.022	0.023	-0.013	0.029	-0.018	0.026
Female*EPL Index*Age 56-65	-0.019	0.032	-0.008	0.035	-0.010	0.040	0.002	0.043
Female*EPL Index*Education	0.002	0.003	0.002	0.003	0.002	0.003	0.002	0.003
Female*EPL Index*Low Test Score	0.014	0.032	0.014	0.037	0.011	0.034	0.011	0.039
Female*EPL Index*Immigrant	-0.061	0.026	-0.067	0.029	-0.064	0.028	-0.069	0.031
occup, ind ?	no		yes		no		yes	
(occup,ind)* female interactions?	no		yes		no		yes	
Country dummies?	no		no		yes		yes	
Sample size	13736		13736		13736		13736	

EPL Index is the OECD's index of strength of employment protection mandates for regular jobs. Controls include age dummies, education, low test score dummy, immigrant dummy, and a female dummy and female interactions with each of these variables. (Asymptotic) standard errors corrected for correlation within countries. Data are weighted using IALS sampling weights adjusted so that each country gets the same total weight.

Table 7: Selected Logit Results for the Effects of Regular (EPL Index) and Temporary Employment Protection (Temp Index) on Permanent Employment (partial derivatives at mean of dependent variable)

	coef	asy se	coef	asy se	coef	asy se	coef	asy se
EPL Index	0.003	0.030	0.005	0.028	---	---	---	---
Temp Index	-0.021	0.021	-0.018	0.019	---	---	---	---
EPL Index*Age 26-35	0.006	0.009	0.005	0.008	0.007	0.009	0.006	0.008
EPL Index*Age 36-45	0.019	0.020	0.018	0.018	0.025	0.019	0.024	0.017
EPL Index*Age 46-55	0.021	0.015	0.021	0.014	0.028	0.012	0.027	0.011
EPL Index*Age 56-65	0.019	0.041	0.026	0.038	0.035	0.044	0.042	0.040
EPL Index*Education	-0.001	0.002	-0.001	0.002	-0.002	0.003	-0.002	0.002
EPL Index*Low Test Score	-0.025	0.022	-0.027	0.022	-0.021	0.025	-0.024	0.024
EPL Index*Female	-0.009	0.002	-0.011	0.002	-0.008	0.002	-0.009	0.002
EPL Index*Immigrant	-0.019	0.008	-0.020	0.010	-0.016	0.009	-0.017	0.010
Temp Index*Age 26-35	-0.006	0.006	-0.006	0.006	-0.006	0.005	-0.006	0.006
Temp Index*Age 36-45	0.005	0.013	0.010	0.013	0.004	0.014	0.009	0.013
Temp Index*Age 46-55	0.013	0.009	0.017	0.009	0.012	0.006	0.017	0.007
Temp Index*Age 56-65	0.050	0.035	0.048	0.036	0.044	0.033	0.042	0.034
Temp Index*Education	0.0002	0.002	-0.0003	0.002	0.001	0.002	0.0003	0.002
Temp Index*Low Test Score	0.008	0.011	0.009	0.011	0.004	0.014	0.005	0.014
Temp Index*Female	-0.004	0.003	-0.001	0.003	-0.004	0.003	-0.001	0.004
Temp Index*Immigrant	0.001	0.013	0.002	0.015	-0.008	0.017	-0.007	0.018
occup, ind ?	no		yes		no		yes	
(occup,ind)* female interactions?	no		yes		no		yes	
Country dummies?	no		no		yes		yes	
Sample size	13736		13736		13736		13736	

EPL Index is the OECD's index of strength of employment protection mandates for regular jobs.

Temp Index is the OECD's index of strength of employment protection mandates for temporary jobs.

Controls include age dummies, education, low test score dummy, immigrant dummy, and a female dummy and female interactions with each of these variables. (Asymptotic) standard errors corrected for correlation within countries. Data are weighted using IALS sampling weights adjusted so that each country gets the same total weight.

Table 8: Selected Logit Results for the Effects of Employment Protection (EPL Index) on Permanent Employment with Adjustment for Selection into Employment (partial derivatives at mean of dependent variable)

	coef	se	coef	se	coef	se	coef	se
EPL Index	-0.019	0.030	-0.016	0.025	---	---	---	---
EPL Index*Age 26-35	-0.009	0.006	-0.009	0.006	-0.006	0.003	-0.006	0.003
EPL Index*Age 36-45	0.013	0.012	0.016	0.010	0.021	0.011	0.025	0.010
EPL Index*Age 46-55	0.020	0.011	0.025	0.011	0.030	0.009	0.035	0.009
EPL Index*Age 56-65	0.024	0.049	0.016	0.049	0.045	0.046	0.037	0.045
EPL Index*Education	-0.0003	0.002	-0.001	0.002	-0.0004	0.002	-0.001	0.002
EPL Index*Low Test Score	-0.017	0.009	-0.016	0.009	-0.012	0.011	-0.011	0.010
EPL Index*Female	-0.008	0.002	-0.008	0.003	-0.009	0.003	-0.008	0.003
EPL Index*Immigrant	-0.005	0.008	-0.005	0.008	-0.008	0.010	-0.007	0.010
occup, ind ?	no		yes		no		yes	
(occup,ind)* female interactions?	no		yes		no		yes	
Country dummies?	no		no		yes		yes	
Sample size	12081		12081		12081		12081	

EPL Index is the OECD's index of strength of employment protection mandates for regular jobs. Controls include age dummies, education, low test score dummy, immigrant dummy and a female dummy and female interactions with each of these variables. (Asymptotic) standard errors corrected for correlation within countries. Data are weighted using IALS sampling weights adjusted so that each country gets the same total weight. For description of selectivity adjustment, see text.

Table A1: Employment to Population Ratios by Gender

	Men	Women
Canada	0.621	0.473
Finland	0.579	0.553
Italy	0.631	0.417
Netherlands	0.728	0.483
Switzerland	0.775	0.508
UK	0.659	0.545
USA	0.742	0.614

Source: IALS. Sample excludes the self-employed and those with missing values for any explanatory or dependent variable. Data are weighted using IALS sampling weights adjusted so that each country gets the same total weight.