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Exports and governance: the role of private voluntary standards

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Abstract

The empirical evidence that institutional differences across countries affect bilateral trade is robust. The crucial question remains how countries can enhance trade amid these differences. In this paper, we measure the degree to which governance and institutions differ between countries as “governance distance”. Using a sample of EU/EFTA imports, we examine how the adoption of private food standards and certifications modify the effect of governance distance on exports within a structural gravity framework. Our results show that while increasing governance distance hinders bilateral trade, the interaction of standards and the governance distance is positively associated with exports, hence partially offsetting their direct trade-inhibiting effects. GlobalGAP certified countries see the trade-inhibiting effects of governance distance on their exports reduced by about 50%, *ceteris paribus*.

JEL classification: F14, L15, Q17, Q18

Keywords: Agricultural trade, GlobalGAP, Private food standards, Gravity model, Institutional quality

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1 Introduction

The question whether or not domestic institutions or institutional quality differences between countries affect bilateral trade flows has been examined extensively in the general trade (see, e.g., Anderson and Marcouiller, 2002; de Groot et al., 2004; Berden et al., 2014; Martínez-Zarzoso and Márquez-Ramos, 2018; Álvarez et al., 2018) and agricultural trade literature (see, e.g., Bojnec and Fertô, 2009; Olper and Raimondi, 2009; Huchet-Bourdon and Cheptea, 2011; de Mendonça et al., 2014). These studies provide robust evidence that answers this question generally in the affirmative. In effect, while international trade remains important to integrate developing countries into the global economy, missing or weak institutions will complicate international trade for their domestic firms (Goedhuys and Sleuwaegen, 2016).

An equally important question, but one which has received much less attention, is how countries overcome these institutional quality differences (Dimitrova et al., 2017). This is especially important for developing countries because they are dominated by small and medium-scale producers who need to work around this institutional void (Goedhuys and Sleuwaegen, 2016). This paper makes an empirical contribution to the literature by examining the role of private voluntary standards as alternative governance mechanisms to bridge the bilateral institutional or governance distance.¹ Thus, it is not another paper that shows that institutions matter for trade; but a discussion of one way to increase trade in the presence of institutional differences.

Voluntary standards and product certifications have proliferated, becoming almost a universal phenomenon (Busch, 2011; Swinnen, 2016). Producers, in both developed and developing countries, are embracing certifications as quality signalling mechanisms to access high-value markets. To what extent do these market access provisions hold for exporting countries with poor domestic institutions? Voluntary product certifications may have increased signalling effects among countries with extreme institutional quality differences or the effectiveness of certification may be dampened under extreme institutional quality differences.² This is an empirical question that to our knowledge has not been studied in the agricultural trade literature. In fact, relatively little attention has been devoted to the role of voluntary standards in the context of institutional gaps.³ This is nevertheless, essential. The increasing use of third-party audited standards to govern agrifood trade is an attempt by retailers to normalise agribusiness practices across countries (Ouma, 2010). The result, as we will argue, is that private standards counteract the trade-inhibiting effect of the institutional distance between countries.

We study this in the context of business-to-business relationships in the agrifood sector. Specifically, the case of producers targeting markets in the European Union (EU) and the European Free Trade Area (EFTA). This is important because the agrifood sector is particularly subject to quality standards, but constitutes a significant share of total exports in many developing countries. The EU/EFTA, a major export destination for many developing countries (Scoppola et al., 2018) and a market with strict food safety regulations (Kareem et al., 2018), provides a good setting for our study. We focus on GlobalGAP, which is possibly the most

¹The terms "institutional distance" and "governance distance" are used interchangeably in this paper.

²Corruption erodes trust in government efforts to regulate the conduct of firms, thereby increasing the signalling value of private certifications, however, widespread corruption can also extend distrust to private certification systems and reduce their credibility and signalling value (Montiel et al., 2012).

³One exception is Goedhuys and Sleuwaegen (2016).

widely used agrifood standard globally. Retailers in many developed countries seek to protect their integrity and reputation by demonstrating “due diligence” from food safety scandals (Lockie et al., 2015). Retail-driven process standards in general, but GlobalGAP standards, in particular, provide them one such guarantee. GlobalGAP standards are subordinate to state legislation whenever the requirements of the state exceed those of the standard, hence, they act as *de facto* institutions enforcing food safety and quality whenever public regulations are weak or missing.

Our contributions to the literature are as follows. First, we combine the concept of “institutional distance” (Huchet-Bourdon and Cheptea, 2011; Dimitrova et al., 2017; Álvarez et al., 2018) with that of “standards as barriers or catalysts to trade” (Anders and Caswell, 2009; Swinnen, 2016) to develop a novel perspective of how voluntary standards create conditions that counter the trade-inhibiting effects of institutional distance. With growing research interest on the trade effects of voluntary standards, we should highlight that our findings are new. We are the first to consider their indirect trade effect from an institutional distance perspective. Second, using HS6 level export data on apple, banana, and grape, we formally investigate institutional distance and trade at the product level. Related studies consider aggregate or sectoral trade flows (Huchet-Bourdon and Cheptea, 2011; Martínez-Zarzoso and Márquez-Ramos, 2018; Álvarez et al., 2018).

Empirically, we estimate a structural gravity model on a sample of EU/EFTA imports from 134 countries between 2010 and 2015. We augment the model with a composite index of time-varying country-pair differences in the six dimensions of the World Governance Indicators (WGI), which we call “governance distance”, and its interaction with GlobalGAP standards to investigate the effect on trade flows. Our results confirm a trade impeding effect of governance distance on exports, but the effect of the interaction between governance distance and GlobalGAP has a trade-enhancing effect. Thus, conditional on certification the trade impeding effect of bilateral governance distance is reduced. From a policy angle, voluntary certifications are viable means to improve exporting country reputations and increase trade even with differences in country-pair institutional quality.

2 Conceptual discussion and hypotheses

We test two research questions in our empirical setting: (1) the extent to which bilateral governance distance affects trade flows and (2) the role of voluntary standards as a means to bridge these gaps. In this section, we conceptualise different pathways that may moderate the effects.

2.1 Governance and exports

International trade involves multiple countries that usually have different institutional environments, e.g., democracies tend to have better institutions regarding consumer and food safety regulations, and provisions for their legal enforcement (Yu, 2010). Thus, the relationship between firms in different countries is naturally subject to multiple difficulties. An exhaustive literature has established their trade cost implications (e.g., Felbermayr and Toubal, 2010). Martínez-Zarzoso and Márquez-Ramos (2018) conceptualise these costs implications in three channels. First, good governance facilitates contracts and long-term agreements between firms in different

countries. If institutional effectiveness is similar in both countries, traders can easily use and operate in each other’s institutional environments. This reduces adjustment costs arising from natural unfamiliarity with international partners and lowers the insecurity related to transaction contingencies. The implication is that countries with similar ethical business environments will tend to trade more bilaterally (Horsewood and Voicu, 2012). As argued by Li and Samsell (2009) the time and cost of learning new rules and regulations are minimal for countries with similar domestic institutions. Second, good governance promotes investments and productivity improvements (see, e.g., Bojnec et al., 2014). Finally, good governance decreases uncertainty by increasing transparency, comparability and trust. This improves importers’ trust in exporters (Yu, 2010) and reduces the transaction costs and costs associated with the risks of trading. The reverse is also true; for exporting countries with weak institutions, importers will have little or no trust in their products. This will increase trade costs and reduce their exports.

The empirical evidence is conclusive; institutional quality hinders exports by increasing trade costs, and *vice versa*. We review the empirical literature related to agrifood trade.⁴ Inferring from a micro-founded gravity equation, Olper and Raimondi (2009) is one of the earliest studies to highlight the trade cost effect of institutions in the food industry. This is followed by Huchet-Bourdon and Cheptea (2011) who show that for the 11 founding members of the European Monetary Union, trade in agricultural products is sensitive to the quality and similarity of institutions. Bojnec and Fertő (2012) investigate how EU enlargement and quality of governance improves the size and duration of their agro-food trade. To generate a measure of governance and institutions, they apply a principal component analysis to the WGIs. They find that good institutions improve food exports and duration in each of the EU market segments. Estimating a gravity model, Bojnec et al. (2014) show that the quality of institutions in both exporting and importing countries enhance bilateral agro-food trade for the BRIC countries. de Mendonça et al. (2014) show that issues such as property rights, quality of rural employment and adoption of national and international norms in agricultural activity are essential to enlarge trade flows between countries.

Premised on this discussion we hypothesise that increasing bilateral governance distance has a negative effect on agrifood trade *ceteris paribus*, i.e., the farther away countries are from each other in terms of their institutional quality, the less trade we will observe.

2.2 Voluntary food standards as private governance institutions

In many instances, retailers in developed countries (“the North”) import their agricultural and food products from developing countries (“the South”). But, institutions and the ability to enforce strict food safety regulations in the North are better than in the South (Levchenko, 2007). Consider the case of the EU/EFTA; according to the EU Food Law (Regulation EC No 178/2002), where any food which is unsafe is part of a batch, it shall be presumed that all the food in that batch is also unsafe. It is the responsibility of retailers in the EU to ensure that banned substances are not applied or present on their imports from third countries. Retailers stand the risk of damaging their reputation and losing out financially if the quality of their

⁴We refer the interested reader to Martínez-Zarzoso and Márquez-Ramos (2018) who review the general trade literature that study governance as a first-order determinant of bilateral trade flows.

imports is compromised.

Ensuring due diligence increases the transaction costs for retailers, especially where they cannot trust domestic institutions in the producing countries to ensure high standards. Export-oriented producers and firms operating in institutionally weak countries face difficulties in this regard, as buyers tend to infer the quality of their products partly from the generally poor reputation of their home countries' institutions (Montiel et al., 2012). As Hudson and Jones (2003) point out, because perceptions of quality have become associated with the level of development in the country of origin, developing countries find it especially difficult to signal quality to buyers. They are disproportionately hampered by information asymmetries and negative reputation effects (Goedhuys and Sleuwaegen, 2013) which necessitates signalling quality to their international partners through other means. For example, Dimitrova et al. (2017) find that when the differences in country-pair quality of institutions increase, uncertainty about exchanges heightens, and importers tend to rely more on an exporter's reputation for its people as a reassurance that exporting firms will be honest in their dealings. In other words, the more bilaterally distant the formal institutional environments between countries, the more beneficial the use of informal arrangements (Abdi and Aulakh, 2012).

Our point of departure is the argument that voluntary certification by exporters to a standard that is accepted in the importing country improves exporting country reputations by reducing the bilateral governance distance between the two countries. This effect is moderated through the transaction cost reducing effect of the standard for retailers in the importing country. When the quality of institutions differs widely between two countries, we argue that standards can act as surrogate governance institutions. They level the playing field by placing geographically dispersed firms on a common ground in terms of managerial practices, business language and conflict-settling procedures (Hudson and Jones, 2003; Goedhuys and Sleuwaegen, 2016). This will reduce the bilateral institutional distance across countries engaged in bilateral trade. In agricultural trade, importers can in many cases only judge the final product. In the presence of increasing bilateral governance distance, information asymmetries are pronounced and signalling quality becomes even more important. With bounded rationality, importers will look for proxies to assess product quality. Exporters that can provide quality assurance, e.g., via certification, gain a competitive edge (Cao and Prakash, 2011).

As traceability requirements (e.g., article 18.2 of the EU Food Law)⁵ get stricter, retailers are increasingly interested in the guarantee that not only the final products but also the production processes meet the required standards. The surge in the number of retailer-led standards, e.g., GlobalGAP, International Featured Standards, British Retail Consortium standards is, therefore, not surprising. The case of GlobalGAP standards is particularly interesting because it is fast becoming quasi-mandatory to assess high-value markets despite being legally voluntary. As a business-to-business standard, GlobalGAP certification resembles an attempt by retailers to enforce a system where individual farmers' skills are benchmarked against each other. This provides a mechanism for retailers to identify producers, regardless of country of origin, producing according to industry accepted standards, i.e., those who can signal quality through the posses-

⁵The regulation states that "food and feed business operators shall be able to identify any person from whom they have been supplied with a food, a feed, a food-producing animal, or any substance intended to be, or expected to be, incorporated into a food or feed"

sion of a certificate of conformity. This enhances the scopes of importers to gauge the quality performance of their suppliers and ensures the inclusion of distant suppliers (Ouma, 2010).

In the process, this reduces the transaction costs for retailers dealing with producers scattered across various countries, who may have different food safety standards and different abilities to enforce them. By outsourcing both the knowledge acquisition and the technical expertise required for design and ex-post monitoring of the standard, GlobalGAP allows both for a reduction in the costs of monitoring food safety standards at the farm level and ensuring that they comply with EU public regulations (Maze, 2017). However, it also induces extra costs for the producing party, which some have interpreted as the increasing power of retailers to pass on food safety risks through their supply chains (Lockie et al., 2013). For producers, GlobalGAP has “major” and “minor” musts that should be met along each stage of the production chain before certification is granted.⁶ But, the harmonisation of production processes across farms overrides to some extent the institutional quality differences between high-value importing countries and suppliers, especially from countries with weak domestic food safety regulations. Hence, producers who bear the costs and comply, nevertheless, may achieve a competitive advantage.

In summary, supply chain governance via GlobalGAP standards is an attempt to normalise spatially dispersed farming practices across countries (Ouma, 2010). Certification provides a shared frame of reference for both parties and increases importers’ trust in products irrespective of the country of origin. By increasing the visibility of actions of actors on the supply-side (i.e., producers and suppliers) to actors on the demand-side (i.e., retailers and importers) of the value chain, standards enable the maintenance of trust in distant relationships (Lockie et al., 2015). Based on these arguments, we hypothesise that by reducing the transaction costs for retailers, private voluntary food certifications decrease the bilateral governance distance between countries.

3 Empirical application

To test our hypotheses we estimate a structural gravity model of international trade. The gravity model describes one of the most stable relationships in economics: “interaction between large economic clusters is stronger than between smaller ones, and nearby clusters attract each other more than far-off ones” (van Bergeijk and Brakman, 2010, p. 1). It has become the workhorse model for trade policy analysis. Our modelling approach is similar to Tadesse and White (2010) and Dimitrova et al. (2017) who assess the effect of immigrants on cultural distance, and the relationship between bilateral country reputation and export volume, respectively. Following Anderson and van Wincoop (2003), our augmented gravity model assumes a constant elasticity of substitution (σ) and product differentiation by place of origin. In addition, prices differ among locations due to asymmetric bilateral trade costs. In its log-log reduced form, the structural

⁶“Major” control points of GlobalGAP include traceability (e.g., producers must guarantee that the product can be traced back to the farm by registering exact planting and harvesting dates), record keeping (e.g., producers are required to keep records on all substances applied to crops, exact amounts, and application dates), varieties and fertilisers (e.g., only certified/authorised seed varieties and fertilisers may be used; inorganic and organic fertilisers have to be stored separately from crops and seeds), irrigation (e.g., without contaminated water), Integrated Pest Management (e.g., pests must be dealt with in ecologically sensitive ways, crops must be treated with pesticides punctually if affected, and producers must ensure a minimum time between spraying and harvesting), harvesting and produce handling (e.g., hygienic treatment of harvested produce must be ensured).

gravity model is specified as:

$$\ln X_{ijkt} = \ln E_{jt} + \ln Y_{ikt} - \ln Y_{kt} + (1 - \sigma_k) \ln \tau_{ijkt} - (1 - \sigma_k) \ln P_{jkt} - (1 - \sigma_k) \ln \Pi_{ikt} + \varepsilon_{ijkt} \quad (1)$$

where X_{ijkt} is exports of product k from exporting country i to importing country j in year t . E_{jt} is nominal GDP, which proxies the import demand of j in t . Y_{ikt} is the level of domestic production in i . Y_{kt} is aggregate world production and P_{jkt} and Π_{ikt} are the inward and outward multilateral resistance terms respectively. ε_{ijkt} is the error term. τ_{ijkt} are trade costs, which we define as the following multiplicative log-linear function:

$$\begin{aligned} \ln \tau_{ijkt} = & \gamma_1 \ln \text{Distance}_{ij} + \gamma_2 \text{GovDist}_{ijt} + \gamma_3 \text{GlobalGAP}_{ikt} + \gamma_4 \text{GovDist}_{ijt} \times \text{GlobalGAP}_{ikt} \\ & + \sum_{n=5}^7 \gamma_n \theta_{ij} \end{aligned} \quad (2)$$

As we highlight in the conceptual discussion, institutional quality differences between countries affect trade costs. Simultaneously, compliance with retailer-led standards like GlobalGAP are costs of doing business — that may, or may not, enhance profitability through improved market access (Lockie et al., 2015) — especially for producers targeting high-value export markets. Thus, we argue that the effects of both institutional quality differences and GlobalGAP certification on trade is via the trade cost channel. We augment the trade cost component of our model with GovDist_{ijt} which proxies institutional quality differences between country pairs and a dummy variable, GlobalGAP_{ikt} , which is our measure of the certification status of the exporting country. $\text{GovDist}_{ijt} \times \text{GlobalGAP}_{ikt}$ is the interaction of the two variables. Distance_{ij} is the bilateral distance between country-pairs. θ_{ij} is a vector of traditional gravity covariates including dummies for sharing a common language, colonial ties and a common border.⁷

For estimation purposes, we introduce the trade cost component, τ_{ijkt} into equation (1) and specify a standard augmented gravity model in its log-linear form as:

$$\begin{aligned} \ln X_{ijkt} = & \alpha_t + \psi_i + \rho_j + \phi_k + \beta_0 + \beta_1 \ln \text{Production}_{ikt} + \beta_2 \ln \text{GDP}_{jt} + \beta_3 \ln \text{Distance}_{ij} \\ & + \beta_4 \text{GovDist}_{ijt-1} + \beta_5 \text{GlobalGAP}_{ikt-1} + \beta_6 \text{GovDist}_{ijt-1} \times \text{GlobalGAP}_{ikt-1} \\ & + \beta_n \theta_{ij} + \varepsilon_{ijkt} \end{aligned} \quad (3)$$

where α_t , ψ_i , ρ_j , and ϕ_k are year, exporter, importer, and product fixed effects, respectively. Production_{ikt} is the domestic production of product k in the exporting country and GDP_{jt} is the Gross Domestic Product of the importing country. These variables measure the supply-side capacity of the exporting country and the demand-side capacity of the importing countries, respectively. All other variables remain as defined in equation (2). To deal with the potential endogeneity of institutions and certifications due to reverse causality, we use a one year-lag of both variables (see, e.g., Dimitrova et al., 2017; Álvarez et al., 2018).

The model as specified in equation (3) is at best atheoretical because it does not account fully for the theoretical multilateral resistance terms P_{jkt} and Π_{ikt} in equation (1) (Anderson and van Wincoop, 2003) — which in our sectoral panel data setting should be time and product varying (Baldwin and Taglioni, 2007). What this means is that the country fixed effects in equation

⁷In our main model estimations, we do not account for RTA and tariffs. Since we use EU and EFTA import, these variables do not vary along the importer dimension and are absorbed by the fixed effects. We account for these variables in robustness analysis, when we extend our dataset to all countries.

(3) must vary with product and time. To that effect, our theoretically specified ordinary least squares (OLS) model is:

$$\begin{aligned} \ln X_{ijkt} = & \psi_{ikt} + \lambda_{jkt} + \beta_0 + \beta_1 \ln \text{Distance}_{ij} + \beta_2 \text{Language}_{ij} + \beta_3 \text{Colony}_{ij} \\ & + \beta_4 \text{Contiguity}_{ij} + \beta_5 \text{GovDist}_{ijt-1} + \beta_6 \text{GovDist}_{ijt-1} \times \text{GlobalGAP}_{ikt-1} + \varepsilon_{ijkt} \end{aligned} \quad (4)$$

where ψ_{ikt} and λ_{jkt} are the exporter-product-time and importer-product-time fixed effects respectively. Apart from being consistent with the gravity theory, the inclusion of these terms account for the size terms (i.e., GDP_{jt} and Production_{ikt}) and the certification measure (GlobalGAP_{ikt}).⁸ They also account for all unobservable variables that have the country-product-time dimension (e.g., non-tariff measures, infrastructure, domestic institutions), thus mitigating any further omitted variable biases that may lead to endogeneity in our model specification. Furthermore, the specification in equations (3) and (4) requires log transforming the dependent variable. This may result in significant loss of information in micro-settings like agrifood trade where zero valued trade flows are ubiquitous. Since we estimate our gravity model at the very disaggregated six-digit level, the issue of zeroes is even more pronounced. As an alternative to the OLS specification, we adopt the Poisson pseudo-maximum-likelihood (PPML) estimator à la Santos Silva and Tenreyro (2006, 2011) in equation (5). The estimator's log-linear objective function allows us to specify the gravity equation in its multiplicative form without log-transforming the dependent variable, and is consistent under heteroskedasticity.

$$\begin{aligned} X_{ijkt} = \exp \left[& \psi_{ikt} + \lambda_{jkt} + \beta_0 + \beta_1 \ln \text{Distance}_{ij} + \beta_2 \text{Language}_{ij} + \beta_3 \text{Colony}_{ij} \right. \\ & \left. + \beta_4 \text{Contiguity}_{ij} + \beta_5 \text{GovDist}_{ijt-1} + \beta_6 \text{GovDist}_{ijt-1} \times \text{GlobalGAP}_{ikt-1} \right] + \varepsilon_{ijkt} \end{aligned} \quad (5)$$

Similar variable definitions hold as in equation (2). Our hypotheses are confirmed when the coefficient on the governance distance measure is negative (i.e., $\beta_5 < 0$), but we expect a positive coefficient on the interaction term (i.e., $\beta_6 > 0$).

4 Data

Growing interest in studying the quality of governance institutions has given rise to quantitative governance indicators from different sources. These include data from the International Country Risk Guide rating systems, Freedom House, Transparency International's Corruption Perception Index, and the World Bank's WGI (Arndt and Oman, 2006). But, the WGIs are the most comprehensive institutional indicators currently available for many countries (Arndt and Oman, 2006; Lio and Liu, 2008; Huchet-Bourdon and Cheptea, 2011; Berden et al., 2014; Álvarez et al., 2018). Hence, we calculate our governance distance measure using data on the WGIs. The WGIs are composed of six indicators (Table 1)⁹ that are based on several hundreds of variables obtained from 31 underlying data sources reporting the perceptions of governance of a large number

⁸We do not include the main effect for GlobalGAP_{ikt} in equations (4) and (5) because they are accounted for by the exporter-product-time specific effects.

⁹These variables are more or less standard in the literature and are not discussed extensively here. We refer the interested reader to de Groot et al. (2004), Arndt and Oman (2006), and Berden et al. (2014).

of survey respondents, and expert assessments of non-governmental organisations, commercial business information providers, and public sector organisations worldwide (Kaufmann et al., 2011).

Table 1: Brief description of the components of the Worldwide Governance Indicators

-
1. Voice and Accountability: the extent to which a country’s citizens are able to participate in selecting their government, as well as freedom of expression, association, and a free media.
 2. Government Effectiveness: the quality of public services, the civil service and the degree of its independence from political pressures, the quality of policy formulation and implementation, and the credibility of the government’s commitment to such policies.
 3. Control of Corruption: the extent to which public power is exercised for private gain, including both petty and grand forms of corruption, as well as the state by elites and private interests.
 4. Regulatory Quality: the ability of the government to formulate and implement sound policies and regulations that permit and promote private sector development.
 5. Political stability: captures perceptions of the likelihood that the government will be destabilised or overthrown by unconstitutional or violent means.
 6. Rule of Law: the extent to which agents have confidence in and abide by the rules of society, and in particular the quality of contract enforcement, property rights, the police, and the courts, as well as the likelihood of crime and violence.
-

Source: Kaufmann et al. (2011).

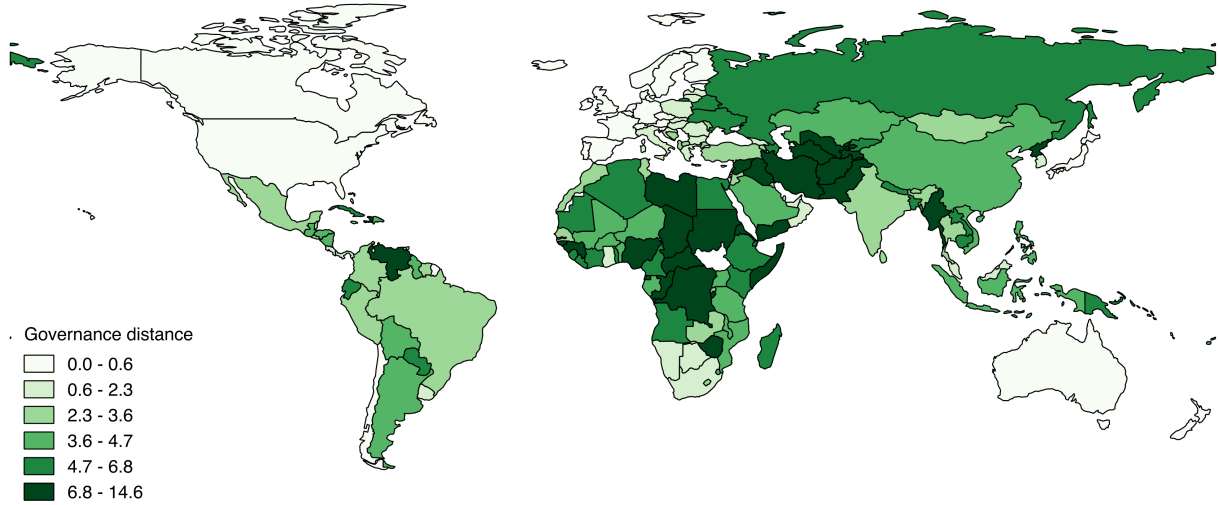
Each of these indicators, measured in units ranging from -2.5 (worst) to 2.5 (best), represents a different dimension of governance in a country which can potentially affect trade. Since we are interested in how these measures vary across country-pairs, we transform the country varying WGIs into country-pair varying variables using an index defined in equation (6). There is an added advantage to this approach; it respects the structural properties of the gravity model by allowing estimates with the proper set of country-time fixed effects (Beverelli et al., 2018). Recent work that has followed this approach include Martínez-Zarzoso and Márquez-Ramos (2018) and Álvarez et al. (2018). Their approaches yield indices that vary bilaterally over time across each of the individual WGIs. We, on the other hand, are interested in a composite measure of bilateral and time-varying institutional quality. Following Kogut and Singh (1988), Abdi and Aulakh (2012), and Dimitrova et al. (2017), and introducing the time dimension t of our dataset, we calculate the bilateral governance distance between country pairs as the standardised difference between the importing and exporting country scores on each of the six WGIs:

$$\text{GovDist}_{ijt} = \sum_{n=1}^6 (\text{WGI}_{jnt} - \text{WGI}_{int})^2 / 6V_{nt} \quad (6)$$

where GovDist_{ijt} is the bilateral governance distance between exporter i and importer j in year t , WGI_{jnt} and WGI_{int} are the values for the n^{th} WGI indicator for i and j , respectively, and V_{kt} is the variance of the k^{th} WGI indicator across all countries in the dataset. The indicator is minimised at zero for countries with similar institutional qualities and maximised for countries that are institutionally furthest apart. In our sample, the average ranges from 0.014 (i.e., the Netherlands - Canada) to 17.69 (i.e., Finland - Somalia). Using the case of Germany as an importing country, Figure (1) shows the average bilateral governance distance over the period 2010 to 2015. The darker regions, i.e., countries in Africa and the Middle East, imply large institutional quality differences with Germany. Countries with the lowest governance gaps include

other countries in the EU, EFTA, the United States, Canada, Chile, Japan and Australia.

Figure 1: Bilateral governance distance: 2010 - 2015 (using Germany as the importer)



Source: World Bank WGI dataset, authors' own map.

To test the second hypothesis we use GlobalGAP certifications as our preferred private voluntary standard. This is premised on the observation that GlobalGAP has become the most widely applied retailer-led quality assurance scheme for agrifood production since its inception in 1997.¹⁰ As we show in Table 2, the number of producers seeking certification has increased over time. The choice of GlobalGAP also makes the EU and EFTA ideal export destinations because GlobalGAP is considered a minimum requirement to access their agrifood markets. In 2007, in an attempt to mark their global relevance they effected a name change from EUREPGAP to GlobalGAP. Hence, while GlobalGAP still wields a growing global influence, we expect their effects to be stronger for exports targeting the EU and EFTA. The dataset was provided by the GlobalGAP Secretariat in Cologne, Germany.

Table 2: Total number of GlobalGAP certified producers per year ('000)

Year	Apples	Bananas	Grapes	Fruits and vegetables
2010	3302	565	898	16750
2011	2913	995	1039	18270
2012	3264	1099	1032	18743
2013	3530	1521	1114	20164
2014	3699	1540	1370	21623
2015	3696	1576	1577	24493

Source: GlobalGAP data

Our dataset covers exports from 134 non-EU/EFTA countries to the EU/EFTA over the period 2010 to 2015. To match the available GlobalGAP data, our set of exporters is limited

¹⁰In international agri-food trade, private standards are, ubiquitous nevertheless, GlobalGAP standards are more widespread, e.g. Mohammed and Zheng (2017) show that for the 131 countries they study, the number of GlobalGAP certified sites is normally several times larger than that certified to other private standards (i.e. BRC, FSSC 22000, ISO 22000, PrimusGFS, SQF).

to apple, banana and grape producing countries. Re-exports from non-producing countries are omitted. Nevertheless, with these three products, 30% of all GlobalGAP certified fruits and vegetable production is included in our analysis (see Table 2). To test the generality of our findings to the broader high-value agrifood sector, we will also use the total number of certified fruits and vegetable production in a country as a robustness check. A list of included countries is presented in the appendix (Table A1). The trade data is downloaded at the six-digit HS2007 level from UNComtrade. Country-specific data on distance, colonial ties, common language, and contiguity are derived from the Centre d’Etudes Prospectives et d’Informations Internationales. Detailed summary statistics on all included variables are presented in the appendix (Table A2).

5 Results and discussion

5.1 Main results

To allow for comparison across model specifications and to conclude whether our variables of interest can be estimated reliably regardless of the estimation procedure, we present and discuss the results of both the OLS and PPML models.

Table 3 reports the estimated coefficients in equations (4) and (5). In many cases, consistent with the literature the estimates of the PPML model are smaller than in the OLS specification (Santos Silva and Tenreyro, 2006). The signs and magnitudes of the traditional gravity control variables are all consistent with the gravity literature. Bilateral distance decreases trade but linguistic similarity, and countries that share a common border or past colonial ties are more likely to trade than otherwise.

In support of our first hypothesis, the coefficient estimate on our governance dissimilarity measure, GovDist_{ijt-1} , is negative and statistically significant at any conventional level in both model specifications. Thus, with increasing bilateral governance distance, bilateral trade decreases. This implies that for retailers in the EU and EFTA, when deciding where to source their agrifood products, preference is given to countries with institutional qualities similar to those existing in the EU and EFTA.

Next, we test the effect on the interaction of governance distance and GlobalGAP standards. We enter the interaction term $\text{GovDist}_{ijt-1} \times \text{GlobalGAP}_{ikt-1}$, and the constitutive terms of the interaction into the models in columns (2) and (4). The GlobalGAP_{ikt-1} terms are omitted from the tables as they are accounted for by the exporter-product-time fixed effects. In support of our hypothesis, the coefficient estimate on the interaction term is positive and statistically significant. Hence, the more distant the governance gap between country pairs, the more effective the use of certification.

Based on these findings, we assess the differential effect of bilateral governance distance on trade flows depending on the GlobalGAP certification status of the exporting country. From equations (4) and (5), the effect for certified countries includes the direct effect of the governance gap proxy and the coefficient on the interaction term (i.e., $\hat{\beta}_2 + \hat{\beta}_3 \times \text{GlobalGAP}_{ikt-1}$). Thus, empirically based on our *a priori* expectation, a negative governance gap effect becomes less negative if the interaction term is positive. Specifically, for non-certified countries, the effects on trade are the direct GovDist_{ijt-1} effects (i.e., -0.600 in column 2 and -0.450 in column 4). For

Table 3: The effect of private food safety standard on governance distance

<i>Dependent variable</i>	OLS		PPML	
	(1) $\ln X_{ijkt}$	(2) $\ln X_{ijkt}$	(3) X_{ijkt}	(4) X_{ijkt}
Log Distance _{ij}	-1.944*** (0.245)	-1.976*** (0.242)	-1.364** (0.657)	-1.414** (0.663)
Language _{ij}	0.035 (0.272)	0.034 (0.274)	0.391* (0.233)	0.396* (0.235)
Colony _{ij}	0.421 (0.273)	0.417 (0.274)	0.681*** (0.196)	0.680*** (0.197)
Contiguity _{ij}	1.041** (0.480)	1.050** (0.464)	1.977* (1.178)	1.882 (1.150)
GovDist _{ijt-1}	-0.466*** (0.076)	-0.600*** (0.081)	-0.217* (0.112)	-0.450*** (0.122)
GovDist _{ijt-1} × GlobalGAP _{ikt-1}		0.288*** (0.080)		0.263** (0.117)
Observations	6,274	6,274	23,252	23,252

Notes: Robust country-pair product clustered standard errors in parentheses. ***, **, * denote significance at 1%, 5% and 10% respectively. Importer-product-time and exporter-product-time fixed effects included in all regressions. Each regression includes an omitted constant.

certified countries, the trade-inhibiting effect of governance distance is about half the magnitude for non-certified countries (i.e., -0.312 in column 2 and -0.187 in column 4).

Our results imply that even though bilateral governance distance has a trade impeding effect on trade flows, the negative effects are smaller for certified compared to non-certified countries. This suggests that product certification, which signals product quality, is important in enhancing exports even for country pairs with big differences in institutional quality. This is because where public food safety regulations are missing or when available, institutions to enforce them are weak, the GlobalGAP standard provides the retailer with an instrument to manage their risks (Lockie et al., 2013). However, because the coefficient on the interaction term is smaller in magnitude than the direct effect of GovDist_{ijt-1} (i.e., $|\beta_6| < |\beta_5|$), the GlobalGAP certification effect is not sufficiently large to completely eliminate the negative effects of governance distance.

To put the findings in perspective, we use the results from the PPML specification. For the average effect in column (3), all else remaining equal, a one standard deviation increase in the bilateral governance gap index (=2.746), decreases trade flows by about 60%.¹¹ This effect approximately corresponds to a change in GovDist_{ijt} from Austria – USA (=0.12) to that of Austria – Turkey (=2.86), Germany – Australia (=0.03) to that of Germany – Albania (=3.09), or from Sweden – Ghana (=3.33) to that of Sweden – Guatemala (=6.18). Thus, if the institutional distance between Austria – Turkey, Germany – Albania, and Sweden – Ghana decreases by one standard deviation, apple exports from Turkey to Austria, grape exports from Albania to Germany and banana exports from Guatemala to Sweden will increase by 60%. for the conditional effects in column (4), the trade reducing effect of a one standard deviation increase in the governance distance measure is 124% for non-certified countries but decreases to about 51% for certified producing countries.

¹¹ $2.746 \times 0.217 = 0.595$.

To gain further insights into the analysis, we disaggregate the composite governance distance index into its individual components and assess how each of them influences trade and interacts with GlobalGAP standards. In the spirit of Álvarez et al. (2018) we enter the six different components; Voice and Accountability (VA_{ijt}), Political Stability (PS_{ijt}), Rule of Law (RL_{ijt}), Control of Corruption (CC_{ijt}), Government Effectiveness (GE_{ijt}), and Regulatory Quality (RQ_{ijt}) individually into the model specifications. For brevity, the results of the analysis presented in the appendix (Table A3) show only variables related to the governance measures.¹² The results naturally vary by indicator. But the main finding of a negative effect of institutional distance on trade and a positive interaction effect with GlobalGAP standards is robust for each indicator; confirming our main findings.¹³

5.2 Robustness checks

In this section, we conduct a series of robustness checks to confirm the reliability of our findings. For comparative purposes, we extend the analysis to include all producing countries as exporters and all importing destinations (Table 4). This sample includes bilateral trade flows between 163 exporting countries and 157 importing countries. Thus, in addition to the traditional gravity variables discussed in Table 3, this sample allows us to control for membership of a regional trade agreement and bilateral tariffs. All estimated coefficients remain consistent

Table 4: Robustness check: bilateral trade between all countries

<i>Dependent variable</i>	OLS		PPML	
	(1) $\ln X_{ijkt}$	(2) $\ln X_{ijkt}$	(3) X_{ijkt}	(4) X_{ijkt}
Log Distance _{ij}	-1.284*** (0.058)	-1.280*** (0.057)	-1.477*** (0.112)	-1.476*** (0.112)
Language _{ij}	0.466*** (0.113)	0.471*** (0.113)	0.324** (0.160)	0.323** (0.160)
Colony _{ij}	0.691*** (0.160)	0.681*** (0.160)	0.681*** (0.237)	0.678*** (0.237)
Contiguity _{ij}	0.898*** (0.132)	0.907*** (0.132)	-0.099 (0.200)	-0.099 (0.200)
RTA _{ijt}	0.546*** (0.098)	0.511*** (0.099)	0.791*** (0.160)	0.787*** (0.161)
Log (1 + Tariff _{ijkt})	-0.423*** (0.052)	-0.428*** (0.052)	-0.304*** (0.082)	-0.302*** (0.082)
GovDist _{ij,t-1}	-0.067*** (0.020)	-0.163*** (0.029)	-0.127*** (0.033)	-0.172*** (0.051)
GovDist _{ij,t-1} × GlobalGAP _{ikt-1}		0.151*** (0.035)		0.050 (0.061)
Observations	24,742	24,742	164,951	164,951

Notes: Robust country-pair product clustered standard errors in parentheses. ***, **, * denote significance at 1%, 5% and 10% respectively. Importer-product-time and exporter-product-time fixed effects included in all regressions. Each regression includes an omitted constant.

¹²The full table of results are available upon request from the authors.

¹³This also shows that we do not lose valuable information by aggregating the separate measures into a one-dimensional indicator.

with the gravity theory. In the OLS case, the coefficients on colonial ties and common language become statistically significant compared to the estimates in Table 3. In addition, membership of a trade agreement increases trade by about 70%¹⁴, while a 10% increase in bilateral tariffs decreases trade by 42% in column (1). Focusing on our variables of interest, the trade inhibiting effect of bilateral governance distance and the pro-export effect of the interaction term remains robust. The magnitudes are nevertheless smaller than in our main specification and the coefficient on the interaction term is statistically insignificant in the PPML specification in column (4). This latter finding is due to the significant heterogeneity in the sample of importers and the fact that for some developing country importers certification might not be that important as for importers in developed countries.

As further checks of the generality of our findings, we extend our analysis to all GlobalGAP certified fruits and vegetables. Unfortunately, the GlobalGAP data for the entire fruits and vegetable sector does not have a product dimension, hence this part of the analysis considers an aggregate of all products listed under HS7, HS8 and HS9 (i.e., 904, 905, 908, 909, and 910). The analysis also extends over a much longer period from 2008 to 2015. To ensure theoretical consistency, we control for the multilateral resistance terms using importer-time and exporter-time fixed effects. The findings reported in the first two columns of Table 5 confirm our main findings. As another exercise, we re-estimate our main specifications but use, instead of a GlobalGAP certification dummy, the number of certified producers in each exporting country. The results presented in the last two columns of Table 5 are consistent with our previous findings and confirm our main hypotheses. However, the coefficient on the interaction term is statistically significant in the OLS but not the PPML model. A possible reason for this finding is that retailers in the importing countries care mainly about the certification status of the exporting countries rather than about how widespread the standard is within the country.

Finally, to see how sensitive our findings are to the choice of institutional quality measure, we use data from two other sources: (1) the Legatum Prosperity Index — sub-indices include legal and political environment, physical property rights and intellectual property rights — and (2) the Economic Freedom of the World index — sub-indices include size of government, legal system and property rights, sound money, freedom to trade internationally and regulations. The results represented in the Appendix (Table A4) show that this is not the case. Our hypotheses are confirmed regardless of the measure of institution we use.

6 Conclusion

Much of the existing literature has shown that governance and institutions are important drivers of trade and economic growth. Similarities in governance and institutional quality measures across countries enhance bilateral trade flows. The reverse is also true. Hence, retailers in countries with good institutions will choose to source their products from countries with similar or better domestic institutions. Aside from the reputational damage that is associated with potential food scares, institutional dissimilarities also impose significant costs for trade. Hence, the more dissimilar country-pairs the less trade will be observed. Much less attention has, however, been paid to how exporting countries in low-quality institutional regimes can overcome

¹⁴Dummy variables are interpreted as $[\exp(\beta) - 1] \times 100\%$.

Table 5: Further robustness checks

<i>Dependent variable</i>	All fruits and vegetables		Number of producers	
	OLS	PPML	OLS	PPML
	(1) $\ln X_{ijt}$	(2) X_{ijt}	(3) $\ln X_{ijkt}$	(4) X_{ijkt}
Log Distance _{ij}	-1.872*** (0.155)	-1.257*** (0.162)	-1.843*** (0.240)	-1.145* (0.641)
Language _{ij}	0.735*** (0.151)	-0.035 (0.256)	0.075 (0.269)	0.447* (0.231)
Colony _{ij}	0.727*** (0.171)	0.798*** (0.205)	0.414 (0.268)	0.654*** (0.197)
Contiguity _{ij}	0.894*** (0.286)	-0.228 (0.478)	0.972** (0.444)	2.094* (1.126)
GovDist _{ijt-1}	-0.326*** (0.048)	-0.195*** (0.065)	-0.673*** (0.081)	-0.359*** (0.121)
GovDist _{ijt-1} × GlobalGAP _{ikt-1}	0.186*** (0.040)	0.171*** (0.059)	0.098*** (0.014)	0.030 (0.019)
Observations	16,299	32,190	6,274	23,252

Notes: Robust country-pair clustered standard errors in parentheses. ***, **, * denote significance at 1%, 5% and 10% respectively. In column (1) and (2) we use importer-time and exporter-time fixed effects. Importer-product-time and exporter-product-time fixed effects included in columns (3) and (4). Each regression includes an omitted constant.

these differences. This paper evaluates first, the effect of bilateral differences in governance and related institutions across countries on agrifood trade. Retailers, especially in high-value markets such as the EU and EFTA, are increasingly becoming concerned about traceability, quality of production processes and final products. Thus, second, we argue that private food standards and certifications act as surrogate institutions that help to overcome these differences at the country level. We are not aware of any existing studies that test this hypothesis empirically in the agricultural trade literature.

Empirically, our gravity model estimates confirm the trade reducing effect of bilateral governance distance on trade flows. But in addition, we also find that the trade impeding effects vary depending on whether the country is certified to GlobalGAP standards or not. For certified countries, the trade impeding effects are much lower compared to their non-certified counterparts, especially for importers located in the EU and EFTA markets. Hence, we show that certification exerts a pro-export effect that partially offsets the trade-inhibiting effects of bilateral governance distance at the country level. Our findings are robust to the product-specific analysis of apples, bananas, and grapes but also the aggregate fruits and vegetable sector, and to different measures of institutional quality.

These findings have important policy implications. For export-oriented producers and firms targeting high-value markets but are located in countries with low quality of existing domestic public institutions, getting certified to a standard that is accepted in the importing country can help overcome the negative reputation effects associated with their geographical locations. Undoubtedly, certification in itself is not enough to overcome the total bilateral governance distance at the country level. Nevertheless, it is a viable alternative to reduce trade costs and enhance trade. We leave for further research the evaluation of the effect of private standards on exports from developing to developed countries using firm-level data.

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Table A1: List of importing and exporting countries

Country groups	Members
Importers	Austria, Belgium, Bulgaria, Cyprus, Czech Republic, Denmark, Estonia, Finland, France, Germany, Greece, Hungary, Ireland, Italy, Latvia, Lithuania, Luxembourg, Malta, the Netherlands, Poland, Portugal, Romania, Slovak Republic, Slovenia, Spain, Sweden, United Kingdom, Liechtenstein, Norway, Switzerland, Iceland
Exporters	Afghanistan, Angola, Albania, Algeria, Argentina, Armenia, Australia, Azerbaijan, Burundi, Benin, Bangladesh, Bahrain, Bahamas, Barbados, Belarus, Belize, Bermuda, Bhutan, Bolivia, Bosnia and Herzegovina, Brazil, British Virgin Islands, Central African Republic, Canada, Chile, China, Cote d'Ivoire, Cameroon, Cape Verde, Congo, Cook Islands, Colombia, Comoros, Costa Rica, Croatia, Cuba, Democratic Republic of the Congo, Dominica, Dominican Republic, Ecuador, Egypt, El Salvador, Ethiopia, Equatorial Guinea, Fiji, French Polynesia, Gabon, Georgia, Ghana, Guinea, Grenada, Guatemala, Guyana, Honduras, Haiti, India, Indonesia, Iran, Iraq, Israel, Jamaica, Jordan, Japan, Kazakhstan, Kenya, Kyrgyzstan, Cambodia, Kiribati, South Korea, Kuwait, Laos, Lebanon, Libya, Morocco, Moldova, Madagascar, Mexico, Macedonia, Mali, Mozambique, Montserrat, Mauritius, Malawi, Malaysia, Namibia, New Caledonia, Nicaragua, Nepal, New Zealand, Oman, Pakistan, Panama, Peru, Philippines, Papua New Guinea, North Korea, Paraguay, Qatar, Russia, Rwanda, Saint Lucia, Saint Vincent and the Grenadines, Samoa, Saudi Arabia, Sudan, Senegal, Sierra Leone, Somalia, Serbia, Suriname, Swaziland, Seychelles, South Africa, Syria, Togo, Thailand, Tajikistan, Turkmenistan, Tonga, Trinidad and Tobago, Tunisia, Turkey, Tanzania, Uganda, Ukraine, United Arab Emirates, Uruguay, USA, Venezuela, Vietnam, Yemen, Zambia, Zimbabwe

Table A2: Summary statistics

Variable	Mean	Std. Dev.	Min.	Max.	N
Contiguity	0.007	0.084			41940
Language	0.054	0.226			41940
Colony	0.03	0.17			41940
GlobalGAP dummy	0.305	0.461			41940
VA_{ijt}	3.223	3.03	0	16.123	41220
PS_{ijt}	2.704	3.272	0	21.694	41070
RL_{ijt}	3.675	3.183	0	21.041	41220
CC_{ijt}	3.568	3.474	0	17.684	41220
GE_{ijt}	3.42	3.191	0	23.708	41220
RQ_{ijt}	3.331	3.205	0	20.771	41220
$GovDist_{ijt}$	3.317	2.746	0.002	18.622	41070
GlobalGAP producers	63	393	0	6523	41940
X_{ijkt} (in 1000 USD)	1279.745	13217.83	0	640772.50	41940
Bilateral distance	6798.496	3782.482	134.644	19537.12	41760
$Production_{jkt}$ (MT)	1090.45	3531.24	0.002	42613	41940

Table A3: Results for the individual components of the composite bilateral governance distance measure

	OLS	PPML	OLS	PPML	OLS	PPML	OLS	PPML	OLS	PPML	OLS	PPML
	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)	(12)
VA_{ijt-1}	-0.764*** (0.097)	-0.868*** (0.140)										
$VA_{ijt-1} \times \text{GlobalGAP}_{ikt-1}$	0.289** (0.115)	0.483*** (0.148)										
PS_{ijt-1}			-0.377*** (0.090)	-0.470** (0.190)								
$PS_{ijt-1} \times \text{GlobalGAP}_{ikt-1}$			0.345*** (0.095)	0.330* (0.196)								
RL_{ijt-1}					-0.471*** (0.064)	-0.257** (0.110)						
$RL_{ijt-1} \times \text{GlobalGAP}_{ikt-1}$					0.242*** (0.061)	0.138 (0.105)						
CC_{ijt-1}							-0.301*** (0.047)	-0.249*** (0.063)				
$CC_{ijt-1} \times \text{GlobalGAP}_{ikt-1}$							0.159*** (0.045)	0.218*** (0.061)				
GE_{ijt-1}									-0.493*** (0.074)	-0.329*** (0.113)		
$GE_{ijt-1} \times \text{GlobalGAP}_{ikt-1}$									0.275*** (0.071)	0.226** (0.107)		
RQ_{ijt-1}											-0.523*** (0.075)	-0.285** (0.125)
$RQ_{ijt-1} \times \text{GlobalGAP}_{ikt-1}$											0.275*** (0.082)	0.058 (0.134)
Observations	6,274	23,252	6,274	23,252	6,274	23,252	6,274	23,252	6,274	23,252	6,274	23,252

Notes: Robust country-pair product clustered standard errors in parentheses. ***, **, * denote significance at 1%, 5% and 10% respectively. All model specifications include importer-product-time and exporter-product-time fixed effects. Gravity controls for distance, contiguity, colony, common language have their expected signs and are statistically significant but are omitted from the table due to space constraints. The individual WGI components are Voice and Accountability (VA_{ijt}), Political Stability (PS_{ijt}), Rule of Law (RL_{ijt}), Control of Corruption (CC_{ijt}), Government Effectiveness (GE_{ijt}), and Regulatory Quality (RQ_{ijt}).

Table A4: Other sources of institutional measures

	Legatum Prosperity Index			Economic Freedom of the World Index				
	OLS	(2)	(3)	(4)	OLS	(6)	PPML	
<i>Dependent variable</i>	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
	$\ln X_{ijkt}$	X_{ijk}	$\ln X_{ijkt}$	X_{ijkt}	$\ln X_{ijkt}$	X_{ijkt}	$\ln X_{ijkt}$	X_{ijkt}
Log Distance _{ij}	-1.828*** (0.261)	-1.834*** (0.259)	-1.149* (0.654)	-1.153* (0.651)	-2.096*** (0.247)	-2.072*** (0.243)	-1.404*** (0.671)	-1.419*** (0.667)
Language _{ij}	0.012 (0.276)	0.007 (0.278)	0.308 (0.229)	0.307 (0.229)	0.009 (0.275)	0.002 (0.275)	0.408* (0.234)	0.403* (0.235)
Colony _{ij}	0.418 (0.288)	0.434 (0.289)	0.669*** (0.215)	0.672*** (0.215)	0.391 (0.277)	0.412 (0.276)	0.618*** (0.204)	0.622*** (0.203)
Contiguity _{ij}	0.939* (0.501)	0.927* (0.483)	1.502 (1.213)	1.297 (1.077)	0.998** (0.487)	1.035** (0.468)	2.160* (1.223)	2.127* (1.195)
GovDist _{ijt-1}	-0.290*** (0.052)	-0.450*** (0.072)	-0.173** (0.074)	-0.548*** (0.099)	-0.306*** (0.098)	-0.694*** (0.115)	-0.208* (0.121)	-0.472*** (0.167)
GovDist _{ijt-1} × GlobalGAP _{ikt-1}		0.231*** (0.073)		0.399*** (0.099)		0.592*** (0.117)		0.297* (0.164)
Observations	5,557	5,557	17,992	17,992	6,066	6,066	21,314	21,314

Notes: Robust country-pair product clustered standard errors in parentheses. ***, **, * denote significance at 1%, 5% and 10% respectively. Importer-product-time, exporter-time, and product fixed effects included in all regressions. Each regression includes an omitted constant.