

Rubolino, Enrico; Waldenström, Daniel

Working Paper

Tax Progressivity and Top Incomes: Evidence from Tax Reforms

IZA Discussion Papers, No. 10666

Provided in Cooperation with:

IZA – Institute of Labor Economics

Suggested Citation: Rubolino, Enrico; Waldenström, Daniel (2017) : Tax Progressivity and Top Incomes: Evidence from Tax Reforms, IZA Discussion Papers, No. 10666, Institute of Labor Economics (IZA), Bonn

This Version is available at:

<https://hdl.handle.net/10419/161289>

Standard-Nutzungsbedingungen:

Die Dokumente auf EconStor dürfen zu eigenen wissenschaftlichen Zwecken und zum Privatgebrauch gespeichert und kopiert werden.

Sie dürfen die Dokumente nicht für öffentliche oder kommerzielle Zwecke vervielfältigen, öffentlich ausstellen, öffentlich zugänglich machen, vertreiben oder anderweitig nutzen.

Sofern die Verfasser die Dokumente unter Open-Content-Lizenzen (insbesondere CC-Lizenzen) zur Verfügung gestellt haben sollten, gelten abweichend von diesen Nutzungsbedingungen die in der dort genannten Lizenz gewährten Nutzungsrechte.

Terms of use:

Documents in EconStor may be saved and copied for your personal and scholarly purposes.

You are not to copy documents for public or commercial purposes, to exhibit the documents publicly, to make them publicly available on the internet, or to distribute or otherwise use the documents in public.

If the documents have been made available under an Open Content Licence (especially Creative Commons Licences), you may exercise further usage rights as specified in the indicated licence.

DISCUSSION PAPER SERIES

IZA DP No. 10666

**Tax Progressivity and Top Incomes:
Evidence from Tax Reforms**

Enrico Rubolino
Daniel Waldenström

MARCH 2017

DISCUSSION PAPER SERIES

IZA DP No. 10666

Tax Progressivity and Top Incomes: Evidence from Tax Reforms

Enrico Rubolino

Uppsala University

Daniel Waldenström

IFN, Paris School of Economics, CEPR and IZA

MARCH 2017

Any opinions expressed in this paper are those of the author(s) and not those of IZA. Research published in this series may include views on policy, but IZA takes no institutional policy positions. The IZA research network is committed to the IZA Guiding Principles of Research Integrity.

The IZA Institute of Labor Economics is an independent economic research institute that conducts research in labor economics and offers evidence-based policy advice on labor market issues. Supported by the Deutsche Post Foundation, IZA runs the world's largest network of economists, whose research aims to provide answers to the global labor market challenges of our time. Our key objective is to build bridges between academic research, policymakers and society.

IZA Discussion Papers often represent preliminary work and are circulated to encourage discussion. Citation of such a paper should account for its provisional character. A revised version may be available directly from the author.

ABSTRACT

Tax Progressivity and Top Incomes: Evidence from Tax Reforms*

We study the link between tax progressivity and top income shares. Using variation from large-scale Western tax reforms in the 1980s and 1990s and the novel synthetic control method, we find large and lasting boosting impacts on top income shares from the progressivity reductions. Effects are largest in the very top groups while earners in the bottom half of the top decile were almost unaffected by the reforms. Cuts in top marginal tax rates account for most of this outcome whereas reduced overall progressivity contributed less. Searching for mechanisms, real income responses as measured by growth in aggregate GDP per capita, registered patents and tax revenues were unaffected by the reforms. By contrast, tax avoidance behavior related to the management of capital incomes in the very income top appears to lie behind the observed effects.

JEL Classification: D31, H21, H24, H26, H31, H76

Keywords: taxation, income inequality, tax policy

Corresponding author:

Daniel Waldenström
Paris School of Economics
48 Boulevard Jourdan
75014 Paris
France

E-mail: daniel.waldenstrom@psemail.eu

* We thank Spencer Bastani and Håkan Selin for comments and the Swedish Research Council for financial support.

1 Introduction

How does changing tax progressivity affect the distribution of pre-tax income? This question has interested researchers and policymakers alike in the wake of a decline over several decades in income tax progressivity around the Western world. Several studies have examined the issue, looking at either cross-country evidence or within-country variation over the income distribution (see, e.g., Feenberg and Poterba, 1993; Slemrod, 1996; Slemrod and Bakija, 2000; Brewer, Saez and Shephard, 2010; Bach, Corneo and Steiner, 2013; Förster, Llana-Nozal and Nafilyan, 2014; Piketty, Saez and Stantcheva, 2014; Duncan and Sabirianova Peter, 2016; Frey and Schaltegger, 2016 and Saez, 2017), but the complex interdependence between income taxation and income inequality poses powerful hurdles to identify this relationship and it is fair to say that consensus has not been reached over how it looks.

In this paper, we approach the question of how tax progressivity affects income inequality from a new angle: studying the effect of tax reforms on the income shares earned by the top of the income distribution. Tax reforms are particularly tractable study objects for our purposes. First, they offer a distinct and usually large-scale source of variation. Second, they account for much of the recorded decline in Western tax progressivity over recent decades. Third, tax reforms have not been studied extensively before in the context of explaining income inequality change.

Our analysis covers all personal income tax reforms carried out in Western countries since the 1970s, but for identification purposes we focus on three cases where progressivity decreased extraordinarily much: Australia in 1987, New Zealand in 1989 and Norway in 1992. Analyzing single events puts specific requirements on the statistical methods used, and in our baseline analysis the identification strategy relies on the newly created synthetic control method (SCM) of Abadie, Diamond and Hainmueller (2010). The idea behind the SCM is to construct a control group that captures what would have happened in the absence of treatment. Rather than choosing one or more countries to use as a comparison group (as in difference-in-difference estimation), we create a synthetic control country in the form of a weighted average of non-treated countries selected based on how similar they are to the treated country in terms of levels and trends in top income shares, structure of the tax system and other relevant background characteristics. Several robustness tests are made to examine the validity and sensitivity of the assumptions underlying the SCM.

In addition to the SCM-analysis we run standard panel regressions. While these partly serve to complement the main SCM analysis, they also allow us to examine mechanisms in the progressivity effects such as the relative role of reduced tax rate progression over the distribution versus cuts in top marginal tax rates. In addition, they allow us to investigate more subtle dimensions of tax reforms, such as how changes in the number of tax brackets or broadening of the tax base (Kopczuk, 2005) affect the income distribution.

In a final analysis, we study the impact of tax reforms on economic efficiency. As Saez

(2004) noted, the intellectual weight behind many of the dramatic cuts in top tax rates during the 1980s adhered to supply-side economics and a broad notion that lower tax rates fuel economic activity. We evaluate this hypothesis by running SCM estimations replacing top income shares by three indicators of real activity: GDP per capita, number of registered patents per capita, and total tax revenues over GDP. While these are admittedly coarse indicators of efficiency, they capture policy-relevant dimensions of real economic activity and are therefore interesting to study in contrast to inequality outcomes.

Our findings show that the reductions in tax progressivity coming with the studied tax reforms had a strong boosting impact on top income shares. The income share of the top percentile increased by between 20 and 50 percent in the reformed countries relative to their synthetic controls. The size of this impact was highest in the very top: income shares of the top 0.1 percentile rose by between 50 and 100 percent whereas they hardly changed at all for the lower half of the top decile. We cannot find any significant impact by tax reforms on economic output or other efficiency indicators, suggesting that the effect on top income shares was rather due to a redistribution of existing resources than to new resources being generated by the income elite. Instead, the patterns are in line with tax planning and increased capital incomes among top income earners.

The paper contributes to two literatures. First, most relevantly to the above-cited tax policy studies, particularly those dealing with tax progressivity effects on income distribution. Furthermore, we add to the broader top incomes literature where there are still few studies that have established the determinants of the trends in top income shares. While some attempts are made to study the association between top income taxation and top income shares (e.g., Roine, Vlachos and Waldenström, 2009; Atkinson and Leigh, 2013; Piketty et al., 2014) they primarily offer correlational evidence and do not make attempts to clarify causal mechanisms.

2 Analytical framework

Our purpose is to estimate the effect of tax progressivity on top incomes, and to do this we need to account for all the effects that a tax reform may induce to reported income. The starting point is the optimal income taxation framework described in, e.g., Feldstein (1995, 1999), Slemrod and Bakija (2000), Gruber and Saez (2002), Saez (2004), Saez, Slemrod and Giertz (2012), Piketty et al. (2014) and Saez (2017). This uses an extension of the static labor supply model where individuals maximize their utility that depends positively on disposable income, which they can consume, and negatively on reported income, on which they have to pay taxes. The elasticity of reported income with respect to the net-of-tax rate is defined as:

$$\epsilon = \frac{1 - \tau}{z} \frac{\partial z}{\partial (1 - \tau)}, \quad (1)$$

where z denotes reported income and $1 - \tau$ the net-of-tax rate. This equation captures all the behavioral responses to a change in marginal tax rate. These may depend on the specific charac-

teristic of the tax system, such as the availability of deductions or tax avoidance opportunities, and on other things such as how broadly defined the tax base is.

It is well-known that top incomes may respond differently to income taxation than the rest of the taxpaying population. In a recent paper, Piketty et al. (2014) propose an extended variant of the optimal taxation model of top incomes in which top incomes respond to marginal tax rates through three main channels: standard labor supply, tax avoidance, and compensation bargaining, all summing to ϵ in equation (1). The first top income elasticity is the standard labor supply elasticity, reflecting real economic responses to the net-of-tax rate (more hours of work, more intense effect per hour worked, occupational choice etc.). The second elasticity reflects tax planning and tax avoidance behavior of top-income minimizing their taxes paid. Several studies have provide compelling evidence that top incomes may respond to tax changes through tax avoidance and income sheltering (e.g., Slemrod, 1996; Auerbach, 1988; Saez, 2017). The third top income elasticity captures the incentive to bargain more aggressively for pay increases in response to lower marginal tax rates since that gives the top earners a larger fraction of the remuneration.

We use these models of top income taxation as basis for identifying the effect of tax progressivity on top income shares. The baseline estimation will be close in spirit to the empirical panel regression model specified in in Piketty et al. (2014): $y_{it} = \epsilon \times \log(1 - MTR)_{it} + \beta X_{it} + u_{it}$, where y_{it} denotes a top income share in country i and time t , MTR is the marginal tax rate and X_{it} are control variables such as time trend or country fixed effects. This regression gives the average expected link between the net-of-tax rate and the top reported income share. A related estimation approach is that of Saez (2017) where medium-term tax-reform responses of top incomes are computed by subtracting a counterfactual top-share change from the observed top-share change. While rudimentary, this medium-term response is actually close in spirit to the causal estimation of top marginal tax rates that we attempt to do using a different, and more comprehensive, identification strategy.

3 Tax reforms of the 1980s

The evolution of Western personal income taxation since the 1970s exemplifies how tax reforms are important drivers of tax progressivity change. In particular, the 1980s was an era when several countries restructured their income tax systems. According to a survey by Brys et al. (2011), these reforms may have differed in scale and scope but they shared an overall ambition to reduce top marginal tax rates, broaden tax bases and reduce the number of income tax brackets.

We wish to study tax reforms that *significantly* diminished the progressivity of personal income taxation since this facilitates identifying any effects on the income distribution. As a consequence, we will disregard all the minor and more gradual reforms that took place during our studied period.

3.1 Identifying significant tax reforms

There are several ways to define and measure tax progressivity. We follow Musgrave and Thin (1948) and choose the commonly used progressivity measure *average rate progression* (ARP). Denote Y_0 and Y_1 two income levels in the income distribution, with $Y_0 < Y_1$, and T_0 and T_1 their respective tax liabilities. The average tax rate, ATR, is thus $ATR = T/Y$ and this allows us to write the ARP as follows:

$$ARP = \frac{ATR_1 - ATR_0}{(Y_1/Y_0) - 1}. \quad (2)$$

Empirically, we compute the ARP using data on top incomes and average incomes in different countries over time (see further below in the data section). For country i at time t , we assign to the income levels an ATR of a top-income taxpayer, $ATR_{i,t}^{top}$, and an ATR to an average-income taxpayer, $ATR_{i,t}^{avg}$. Our country-year measure of tax progressivity then becomes

$$ARP_{i,t} = \frac{ATR_{i,t}^{top} - ATR_{i,t}^{avg}}{(Y_{i,t}^{top}/Y_{i,t}^{avg}) - 1}. \quad (3)$$

Finally, our key statistic for evaluating and classifying changes in tax progressivity in countries at different points in time by defining the change in this empirical ARP as

$$\Omega_{i,t} = ARP_{i,t} - ARP_{i,t-1}. \quad (4)$$

Negative values of $\Omega_{i,t}$ reflect progressivity-reducing reforms and the larger the $\Omega_{i,t}$ the larger the progressivity change. We compute $\Omega_{i,t}$ since 1981 (the earliest year for which we have detailed fractile-specific tax data, see data section below) for 18 OECD countries and can thereby observe which tax reforms that led to the largest negative change in structural progressivity.¹

Figure 1 plots tax reforms according to their impact on progressivity. Most of them lowered progressivity, but the of the reforms stand out: New Zealand in 1989 ($\Omega = -0.047$), Norway in 1992 ($\Omega = -0.030$) and Australia in 1987 ($\Omega = -0.026$). The reforms in the US and the UK during the 1980s were also lowered progressivity, but not as significantly and not as distinctly as in the other three countries. Furthermore, the UK and US reforms occurred in several steps over a sequence of years (see Piketty and Saez, 2007; Adam et al., 2010; Brewer et al., 2010). For this reason, we will in the subsequent analysis only consider the tax reforms in Australia, New Zealand, and Norway.

[Figure 1 about here]

¹In Appendix A4 is provided a brief description of the tax reforms for which $\Omega_{i,t}$ has been computed, and the corresponding numerical value. Note that $\Omega_{i,t}$ relies on the computation of the ATRs. Data limitations (see further in the data section below) imply that our empirical ATR could differ from the effective tax rate since some tax components are not available. It follows that if additional components of overall taxation are considered, it could be the case that other reforms have produced a larger erosion in structural progressivity. We also compute the *marginal rate progression* in an equivalent way, using marginal tax rates instead of ATRs. Results are essentially the same.

3.2 The Australian Tax Reform

The Australian tax reform was announced on September 19, 1985 (Keating, 1985), but it received the royal assent only in June 1987.² The highest marginal income tax rate was reduced from 60 percent to 49 percent and the tax base was broadened. Taxation of realized capital gains and fringe benefits were also changed, and full dividend imputation was introduced. Burkhauser et al. (2015) note that "under the new 100 percent imputation tax system in the reform legislation, these company taxes effectively became withholding taxes since their payment could be used to offset personal income tax on dividends or any other taxes.". Hence, this was a major reduction in the effective tax rate on dividends, with the greatest reduction in tax rates going to those with the lowest marginal income tax rate.³ The company tax rate was aligned to the top personal tax rate (at 49 percent). However, this alignment lasted only two years. Such a high company tax rate proved unsustainable, and the rate was reduced to 39 percent in the 1988 business tax reform, without a same change in the income tax rate. All those changes have deeply transformed the Australian tax system providing a well-defined swing in the fiscal institutional, where the starting point can be identified by the change in the treatment of capital gains implemented in June 1986, i.e., the 1985-1986 fiscal year.⁴ Therefore, effects on top incomes are likely to begin before 1987, the year we use to refer to the reform.

Figure 2 displays the historical evolution of the top percentile income share, the statutory top marginal tax rate, and the average rate progression. Atkinson and Leigh (2007) and Burkhauser et al. (2015) discuss the long-term trends and their potential driving forces. As for the upturn since the 1980s, they emphasize the role of tax changes. For example, the 1988 spike reflected a combination of the top tax cut, a housing price boom and reduced top effective marginal tax rate on dividends. Burkhauser et al. (2015) show that the size of the spike is substantially reduced when excluding dividend income (See appendix Figure C5 for a comparison between the two variants of top percentile income share). The importance of realized capital gains and their taxation for top income series is also emphasized by Burkhauser et al. (2015). Even though they were taxed since 1972, only a small share of them was part of the tax base until the reform in 1987 when they were fully taxable (though at a lower rate).

²Labor M.P. and Government Treasurer Paul Keating introduced a program for fundamental tax reform announcing, in his opening statement: "Today we are addressing a crisis in our national taxation system that has been left by a succession of Governments to compound year upon year. There was a time when Australia had a reasonably sane and credible taxation system. But that time is long gone. The system has been broken and beaten by an avalanche of avoidance, evasion, and minimization. It is the deterioration and decay that occurred in the late 1970s and early 1980s that has now made substantial reform so essential."(Keating, 1985, p.2).

³One reason for the passage of this legislation was to treat company profits in the same way of how profits by trusts were treated (Burkhauser et al., 2015). The Australian government (Australian Government, 1985) identified the shifting from companies and partnership to public and private trusts as one of the major threat to the tax system since it was steadily becoming a relatively low cost legal vehicle for doing business in the 1970s and 1980s that successfully circumvent the classical taxation system. According to tax record data, trusts grew from 117,616 (aggregate net income of 0.3 billion dollars) in 1972 to 258,846 (aggregate net income of 2.7 billion dollars) in 1982. The government declared that "the phenomenal growth in recent years in private business and trading trusts has reflected a desire to avoid the two-tier taxation of company income which can feature under the private company structure." (p.55).

⁴Note that Australia and New Zealand have fiscal year starting on 1 July and ending on 30 June.

3.3 The New Zealand Tax Reform

The tax reform in New Zealand in 1989 gave rise to the largest measured progressivity reduction of all the reforms we study. The reform took place during an era of profound economic change, when many economic institutions were liberalized and deregulated (Evans et al., 1996; Atkinson and Leigh, 2008). The tax reform broadened the tax bases, sharply reduced the highest marginal tax rates (the top rate decreased from 66 to 33 percent) and reduced the number of tax brackets to two. Other important changes were a restructuring of the sales and other indirect taxes and a change in corporate taxation, among other things making dividend payments more attractive. The effect of this switch in 1989 is clearly shown in Figure 2⁵, as well as the upturn of the top percentile since the mid-1980s. A fringe benefit tax was also put in place in 1985 at an initial rate of 45 percent.

Atkinson and Leigh (2008) identify some potential factors driving the surge in top incomes during this period. They state that "progressive taxation may have contributed to the fall in top income share over the 1930s and 1940s, with the top marginal tax rate rising from 25 percent in 1930 to 65 percent in 1940, peaking at 77 percent from 1942 to 1945. Likewise, top tax rates may have been a factor in the growth in top income shares during the late 1980s." (p.162). In addition, they provide evidence supporting the hypothesis that lower marginal tax rate had a positive effect on the top income percentile, estimating a time series regression showing that a 10-percentage point marginal tax rate cut increased the top share owned 0.6 points (Table 2, panel b, column 5).

3.4 The Norwegian Tax Reform

The Norwegian tax reform in 1992 was mainly inspired by the US tax reform of 1986 and its ambitions to reduce tax-induced distortions by lowering statutory tax rates and broadening tax bases (Aarbu and Thoresen, 1997). Similar to the Australian and New Zealand reforms, the reform in Norway substantially lowered the top marginal tax rates but only made small reductions of taxes on lower incomes. Before 1992, the tax system has been more or less unchanged. Both the pre- and the post-reform income tax system consist of two tax bases: net and gross income. The reform affected taxation of wage earners, self-employed and corporations. Aarbu and Thoresen (1997; 2001) describe the main changes in the personal tax structure. The most important change was that the progressive national tax was removed. The tax rate on net income was reduced from a maximum of 40.5 percent to a flat rate at 28 percent. The marginal tax rate on capital income was reduced likewise. Dividends have become increasingly more important as a source of income (Aarbu, Thoresen, 1997), stimulated by the reduction in the corporation tax.

⁵Similarly is the case of 1999 spike. Since the opposition Labour Party announced in 1998 that, if elected, would have raised top tax rate from 33 to 39 percent in the 2000 tax year (Atkinson and Leigh, 2008), many taxpayers decided to realize business earnings in the 1999 tax years, boosting up the top income shares in that specific year.

Figure 2 shows the evolution of the top percentile’s income share.⁶ The most striking feature is clearly the turning point in 1992, the year of the tax reform. While the early part of the post-war period was characterized by a highly progressive income tax schedule, the 1992 tax reform clearly represents a structural break.

[Figure 2 about here]

4 Estimation method and data

Estimating the causal impact of tax progressivity change on top income shares is associated with several difficulties. The key challenge is that both outcomes are simultaneously determined, depending on each other as well as a number of other factors. Previous studies have used different methodologies to estimate the progressivity-inequality link, most of them being limited in their ability to distinguish between correlation and causation. Our estimation approach is close in spirit to the empirical panel regression model of Piketty et al. (2014) and the difference-in-difference estimation of medium-term tax-reform effects by Saez (2017).

We use the novel synthetic control method (SCM) which was developed in the seminal paper of Abadie et al. (2010). This approach, described in detail below, estimates counterfactual outcomes by combining information from many control variables and potential control units, and it is particularly useful when studying rare outcomes in single countries, such as tax reforms.

As complement to the SCM, we also present cross-country panel regressions where we estimate the relationship using standard difference-in-difference methods with controls for time trends and country fixed effects. Although the OLS approach is less suitable for analyzing the causal impact of reforms, it gives a broad robustness check and also allows us to examine the role of certain mechanisms. Reassuringly, the SCM and the difference-in-difference generate similar results in both sign and magnitude.

4.1 Synthetic Control Method

The SCM compares a certain outcome in a single treated country with the same outcome in a constructed counterfactual country – a synthetic control – consisting of a weighted combination of those non-treated countries that are the most similar to the treated country in terms of levels and trends of both the outcome variable in question and various relevant background characteristics.

Consider a total of J countries, indexed by j , where the first country ($j = 1$) is the treated country and countries 2 to J ($j = 2, \dots, J$) compose the donor pool from which the synthetic control group will be generated. The pre-treatment period T_0 and post-treatment period T_1 sum

⁶We use the series from the WID, showing reported taxable incomes. As Alstadsaeter, Jacob, Kopczuk and Telle (2016) recently showed, these shares are much below the actual top income shares after a dividend-tax reform in 2005 when the reporting of retained earnings was changed. Fortunately, because this reform comes after our estimation window its impact on top income data does not influence our results.

up to the full sample length. The aim of the analysis is to measure the effect of the tax reform on top income shares throughout T_1 , selecting a synthetic control group that best resemble the pre-intervention characteristics of the treated country. The synthetic control is defined as a weighted average of the countries in the donor pool. That is, a synthetic control can be represented as a $(J - 1) \times 1$ vector of weights $W = (w_2, \dots, w_J)'$, with $0 \leq w_j \leq 1$ for $j = 2, \dots, J$ and $w_2 + \dots + w_J = 1$. The vector W is chosen such that the characteristics of the treated country during T_0 are best approximated by the characteristics of the synthetic control. Let $Y_{j,t}$ be the top income shares of unit j at time t . Moreover, let Y_1 and Y_0 be a $T_1 \times 1$ vector and a $T_1 \times (J - 1)$ matrix collecting the post-treatment values of top income shares in the treated country and in the synthetic control respectively. For a post-treatment period t , the difference in top income shares between the treated country and the synthetic control can be defined as:

$$\alpha_{1,t} = Y_{1,t} - \sum_{j=2}^J w^* Y_{j,t} \quad (5)$$

The synthetic control, W^* , is chosen so that the size of the differences is minimized. The counterfactual outcome can be modeled as:

$$Y_{j,t} = \gamma_t + \theta_t Z_j + \lambda_t \mu_j + u_{j,t} \quad (6)$$

where γ_t is a time fixed effect, Z_j is a vector of control variables that are important for the evolution of top income shares, μ_j is a vector of unobserved factors affecting the top income shares (but that does not cause the tax reform analyzed), and $u_{j,t}$ is an idiosyncratic shock. Selecting a weighted average of the untreated countries, the model in (6) becomes:

$$\sum_{j=2}^J w_j Y_{j,t} = \gamma_t + \theta_t \sum_{j=2}^J w_j Z_j + \lambda_t \sum_{j=2}^J w_j \mu_j + \sum_{j=2}^J w_j u_{j,t} \quad (7)$$

It means that if the model in (7) holds, top income shares are affected by some variables, both observed and unobserved. By constructing (7), it is artificially created a counterfactual which is affected by the same variables (both known and unknown) that have effect on the treated country. Abadie et al. (2010) prove that choosing the vector W^* so that both all weighted sums of control variables

$$\sum_{j=2}^J w_j^* Z_j = Z_1 \quad (8)$$

and the pre-treatment outcomes match the treated country

$$\sum_{j=2}^J w_j^* Y_{j,1} = Y_{1,1}; \sum_{j=2}^J w_j^* Y_{j,2} = Y_{1,2}; \dots; \sum_{j=2}^J w_j^* Y_{j,T_0} = Y_{1,T_0} \quad (9)$$

then, even when μ_j is unobserved, the weighted average of the donor pool is an unbiased

estimator of the potential outcome, and $\hat{\alpha}_{1,t} = Y_{1,t} - \sum_{j=2}^J w^* Y_{j,t}$ represents an estimator of the true treatment effect.

Compared to regression-based methodologies, the SCM offers significant advantages over the standard difference-in-difference method when it comes to estimate effects of treatments in single countries. However, the SCM relies on some assumptions that need to be scrutinized critically and we do this in a series of sensitivity checks reported below. Specifically, we run “in-time” and “in-space” placebo tests, vary the control variables used to construct synthetic control groups and examine post-treatment trends of control variables in treated and synthetic controls.

4.2 Data

Our dataset contains annual observations of income, tax and control variables collected for 18 countries over the period 1960-2010. Details about these series are provided in Appendix A, including information about sources and discussions about where and when ambiguities are found in the data and how they are accounted for.

Income data: Top income shares and average incomes for different top income fractiles come from the World Wealth and Income Database (WID). As extensively discussed by Leigh (2009), Atkinson, Piketty and Saez (2011), and Roine and Waldenström (2015), these series stem from administrative tax sources and have been compiled using a common methodology for all countries, offering a high degree of comparability over time and space. Among the problems with these tax data is that they do not allow for a complete separation of income sources (earnings, capital income) to scrutinize income-shifting and other avoidance behaviors among top earners.

Tax data: We have data on marginal tax rates and average tax rates. Two different kinds of marginal tax rates are used. MTR^{top} denotes the statutory top marginal income tax rate in the tax schedule, retrieved from Piketty et al. (2014) for 18 countries over the period 1960-2010. While this has been one of the most commonly used measures in the previous literature, it is quite problematic since its coverage of how many that actually pays it varies greatly over time and space (between virtually nobody and over one third of the population pays it in our country sample). Therefore we also use a more accurate measure, MTR^s , which shows the marginal tax rate calculated to match the income level of each top-income fractile s in each country and year. We are able to calculate this tax rate annually for 15 countries since 1981 based on tax schedules in the OECD Tax Database (Tables I.1 to I.3) and average top fractile incomes in the WID. An average tax rate, ATR^s , also specific for each fractile is calculated in a similar manner since 1981.

The tax information in the OECD dataset shows both central and sub-central government personal income taxes schedules for wage income, plus the taxable income thresholds at which these statutory rates apply.⁷ We account for standard deductions, tax credits, basic personal

⁷The Database also provides standard tax allowances, tax credits, and surtax rates. The information is appli-

allowances, major national surtaxes, and other provisions in addition to statutory rates and thresholds at both central and sub-central government levels. However, even though we deem our calculations to be improvements, they are not perfect. We are unable to use income source-specific effective tax rates, which could differ for some countries and some periods, because that information is not available for most countries in the WID. Furthermore, there are smaller taxes and contributions for specific countries and time periods that could not be included in the general formula for reasons of comparability, but we deem that they are so few and small enough not to have any bearing on the main analysis.⁸

Control variables: Some control variables come from the literature on the determinants of inequality (Atkinson and Piketty, 2007; Roine, Vlachos and Waldenström, 2009; Doerrenberg and Peichl, 2014): GDP per capita, financial development (sum of bank deposits and stock market capitalization as share of GDP), trade openness (trade share in GDP), trade union density as a percent of employees, the share of working age population and technological progress (growth rate of the number of patents)⁹.

Another, particularly important group of control variables, are those that address the endogeneity of tax reforms. The eventuality that a tax reform is caused by variables driving inequality change (or even by the inequality change itself) is to some extent handled by the synthetic control methodology as the counterfactual should possess the same probability of an unexpected increase in the top income shares as well as causing a tax reform. However, we also include additional variables that could be drivers of a tax reform (see Brys et al., 2011 for a detailed discussion). In particular, fiscal imbalances could be key and we therefore include three related variables: gross central government debt as a share of GDP (from Reinhart and Rogoff, 2011), total tax revenues as a share of GDP (OECD, 2016b) and central government spending as a share of GDP (Roine et al., 2009).

5 Main results

We now present the main results of the SCM-analysis. The effect of progressivity-reducing tax reforms on top income shares is measured as the difference between post-reform top income share trends in the treated country and its synthetic control.

cable to a single person without dependents. The threshold, tax allowance and tax credits amount are expressed in national currencies. Further explanatory notes may be found in the OECD Explanatory Annex: <http://www.oecd.org/ctp/tax-policy/Personal-Income-Tax-rates-Explanatory-Annex-May-2016.pdf>.

⁸First, data limitation on both the tax and income sides does not allow to include social security contributions in the ATRs computations. Second, any income tax that might be due on non-wage income is not taken into account. Despite income from interests, dividends and rents represents a minority of total personal income, capital income is, however, significant, particularly in the top of the income distribution. Third, deductions, allowances, and credits that vary by individuals characteristics are not included in the calculations. Fourth, the focus is on annual incomes, which are not a perfect measure of income over the course of a lifetime (Piketty and Saez, 2007). Recent studies (for example, Bengtsson, Holmlund and Waldenström, 2016) have shown that individual income taxes seem to be less progressive from a lifetime perspective than from an annual perspective, because of year-to-year transitory fluctuations in income.

⁹See Table A4 for a full description of all the control variables.

Synthetic control groups are specific for each country and top income fractile, and the following control variables are used in the baseline estimation: GDP per-capita, globalization, annual hours worked, human capital, financial development, trade union density, MTR^{top} , ARP, and debt growth rate.¹⁰ To limit the number of tables and figures presented below, we refer to Appendix B for outputs concerning weights assigned to each country in the donor pools and all pre-treatment trends.

5.1 Australia

Figure 3 reports income shares in Australia (solid lines) and its synthetic control groups (dashed lines) before and after the tax reform was announced. The test results suggest that top income shares increased substantially relative to the synthetic control group as a consequence of the tax reform. Immediately after the reform implementation, income shares increased drastically: a spike in the top percentile group's income share of 1987 implies an increase by 60 percent relative the synthetic control.¹¹ Over the first five years, however, the estimated effect of the progressivity reduction on the top percentile group was a 20-25 percent increase in its income share relative to the level of the synthetic control.

Looking at different groups within the top income decile, as shown in the intermediate top shares in the figure's panel b, there are stark differences in responses. The absolute top responded strongest: the 1987 spike in the top 0.1 percentile share represents a 140 percent increase, and in the first five post-reform years the effect is about a 60 percent raise of the group's income share. However, lower down the top decile the treatment effects are much smaller. The income share of the top 5-1 percent group is only marginally (about between zero and ten percent) above the control group.

How should we think about the longevity of the treatment effect in the very top? As the figure shows, the increase in income shares of the very top groups did not die out, and more than twenty years later, in 2010, it was still around one quarter higher than the synthetic counterfactual. However, as the years go by there are many other things influencing the income distribution that eventually implies that the basic assumptions of the SCM become violated. We investigate this issue in one of our robustness checks (reported in appendix C3, figure C3), where post-treatment trends of the control variables used to construct synthetic controls in both treated and synthetic controls are compared. This examination gives no indications of confounding post-treatment effects that would violate the SCM structure, which thus suggests that the lasting differentials in figure 3 do in fact reflect long-lasting treatments effects.

[Figure 3 about here]

¹⁰The choice is made so that several potential determinants of top income shares are considered in the pre-treatment period. The last three variables are selected for capturing the potential endogeneity of the tax reform.

¹¹We allocate the treatment (represented by the dashed vertical line) to the 31 December of the year before the comprehensive reform legislation began. That is 1985 for Australia, as discussed above (see section 2.2). Likewise, we impose the treatment on 1988 for New Zealand and 1991 for Norway.

Accounting for the larger reform effects in the highest income groups, one possible candidate explanation is the relative importance of capital income in total incomes. Capital income offers more leeway to manage income streams over time in order to minimize taxes. Realized capital gains is perhaps the most obvious example of such an income, but dividend incomes may also be smoothed or held back for tax purposes. The previous top income literature offers ample evidence that in most Western economies, capital income is indeed much more important for the highest top incomes than for lower top incomes. We use the WID to decompose Australian top incomes across wage and non-wage components and find a consistent increase in the capital income share along the distribution. Looking at the average capital income share during the entire 1980s and 1990s, it was around 25 percentiles in the bottom half of the top decile but around 70 percent in the top 0.1 percentile. If anything, this does not reject the hypothesis of income-shifting behaviors accounting for most of the top share changes caused by the tax reform.

5.2 New Zealand

Figure 4 displays the results of the 1989 tax reform effects on top income shares in New Zealand. The results indicate fairly large short-term increases in top income shares, varying from 17 percent (top 10 percent) to 50 percent (top 0.5 percent), though not as large in Australia. The intermediate shares in panel b show that practically all of this increase happened in the upper half of the top decile, where the income share increased approximately 15 percent in the top 1-0.5 percentile group and between five and ten percent in the top 5-1 percentile group. By contrast, in the bottom half of the top decile there was absolute no effect on income shares at all.

When looking at how long the effects lasted over time, we see that they were not as long-lived as in Australia. Even in the very top groups, there is no difference between New Zealand and the synthetic controls ten years after the reform.

[Figure 4 about here]

When looking at potential drivers for the results, we must again consider the role of the differential impacts within the top decile. Unfortunately, we cannot study the role of income composition in detail because of a lack of such compositional data across top income groups in New Zealand. We know, however, that the tax changes created strong incentives to boost capital income after the reform of the 1980s and before the reform of 2000. For example, the introduction of an imputation system made it more attractive to pay dividends, and Atkinson and Leigh (2008) argue that this is clearly reflected in the higher 1989 income shares. The raised top marginal tax rate from 33 to 39 percent that was announced in late 1998 and implemented in 2000 encouraged top earners to realize capital gains. In other words, similar to the Australian case there seems as if capital incomes played a role also in the tax-driven rise of top income shares in New Zealand.

5.3 Norway

The SCM-estimated impact of progressivity reductions on Norwegian top income shares during the tax reform in 1992 is presented in Figure 5. The results display similar patterns as in Australia and New Zealand, with top income shares increasing as a consequence of the reform, but from a lower initial level. The top percentile share increased from six to seven-eight percent, which is by roughly one fifth, whereas the top 0.1 percentile increased from around two to around three percent, i.e., by roughly half. The persistence of this effect was around 15 years, similar to what was found for New Zealand but shorter than in Australia.

Lower down in the Norwegian top income decile, we are not able to find any significant reform effects at all. In fact, post-treatment trends in income shares are higher in the synthetic control than in the lower half of the top decile. However, even pre-treatment trends differ markedly and suggest a relatively bad goodness-of-fit for estimated synthetic control group.

[Figure 5 about here]

When accounting for the differential results within the Norwegian top income decile, we focus as in the other countries on the importance of income composition. Capital incomes seem to have been important also in driving the incomes of the very top Norwegian incomes after the reform. Aaberge and Atkinson (2010) examine several potential drivers of the top income share change in the 1990s, pointing at sharp increases in dividend income and in realized capital gains among high-earning households. Fjærli and Aaberge (2000) point out that the surge is partly explained by income shifting, evidencing as dividend receipts and capital gains received by top decile had increased just after the reform. The panel data analysis made by Aarbu and Thoresen (1997) also highlights that post-reform "winners" are characterized by large increases in capital income.

5.4 Statistical significance of the results

The most common way to check the statistical validity of SCM estimations are by way of "in-space" placebo tests. These tests simulate the treatment to members of the donor pool and if results indicate similar, or even larger, effects when the treatment is artificially assigned to countries not directly exposed to the intervention this is evidence against the baseline results being true. Abadie et al. (2015) propose that, as in traditional statistical inference, a quantitative comparison between the distribution of placebo effects and the synthetic control estimate can be performed through the use of pseudo p-values. In this context, a p-value can be constructed by simulating the treatment for each unit in the sample and then calculating the fraction of such effects greater than or equal to the effect estimated for the real treated unit. Following this procedure, the p-values are computed for each test performed.

Table 1 provides, for each post-treatment year, the probability of getting a more extreme positive deviation from the synthetic control group than the deviation for the true treatment

country (Figure C1 reports the corresponding graphs for each of these p-values). Overall, the placebo results indicate a high level of significance of the estimated effect of tax reform on the highest top income shares, meaning those in the upper half of the top decile or, most clearly, in the top percentile group. For Australia and Norway the outcome is strongly robust both in the short- and medium-run whereas effects in New Zealand are primarily significant in the short-term effect.

[Table 1 about here]

6 Robustness and extensions

We report in this section robustness tests of the main SCM analysis, difference-in-difference estimations on a cross-country panel dataset and, finally, estimations of the tax-reform effect on economic efficiency.

6.1 Different control variables and placebo tests

Two robustness checks of the main SCM results are presented here.¹² The first reruns SCM analyses using 35 new combinations of controls when constructing synthetic control groups. There are many potential determinants of top income shares and of tax reforms in addition to those used in the baseline model and we here examine if these other control variables would give rise to substantially different results than our baseline. Panel a of Figure 6 shows that using different variables to construct the synthetic control does not invalidate our main findings. There are some alternative specifications, especially for New Zealand, that produce a synthetic control with a lower outcome, especially inflating the effect of the treatment. On the other hand, Norway is fitted very well. This may be due to the fact that the donor pool is composed of few English-speaking countries from which the synthetic control can be picked (only Canada and Ireland), whereas Norway has more potentially similar countries (Denmark, Finland, Netherlands, and Sweden).

The second robustness check is to make “in time” placebo tests, where we impose falsely timed tax reforms in the three studied countries (5 years before and after the actual reform). Panel b shows that the “in-time” falsification exercise also reinforces the robustness of results. There are no significant negative (or positive) effect that can be compared with the true reform effect in all the cases.¹³

[Figure 6 about here]

¹²Appendix C presents extended variants of these tests along with a third sensitivity test: the scrutiny of post-treatment trends of the control variables in treated and synthetic control group countries in order to detect possible confounding effects of the post-treatment outcomes.

¹³In Figure C2 we show that there is one case, Norway 13 years before the reform (i.e., in 1978), where we encounter an evident tax-reform effect. However, when the placebo is handed out in 1981 and 1984 (respectively 10 and 8 years before the real treatment), this troubling effect vanishes and we chose to interpret it as a mass significance effect.

6.2 Panel regression estimates

Panel regressions are run to complement the baseline SCM analysis and to allow us to examine how much of the progressivity effects is due to changes in tax rate progression over the income distribution versus cuts in top marginal tax rates. We use difference-in-difference estimation on variants of a basic log-linear equation:

$$y_{it}^s = \epsilon_1^s \tau_{it}^s + \epsilon_2^s \Pi_{it} + \beta_1^s Reform_{it} + \beta_2^s Z_{it} + \gamma_t^s + \mu_i^s + \mu_i^s t^s + u_{it}^s \quad (10)$$

where i and t represents a country and a point in time respectively. y_{it}^s is the log share of total income owned by income fractile s and we use either τ_{it}^s , the log of the net-of-tax rate, or Π_{it} , the structural tax progressivity, to account for any of the two influences on top shares. $Reform_{it}$ is a dummy variable equal to one each post-reform year. We focus on the three studied reforms above but also run tests on all recorded tax reforms in our country sample.¹⁴ Lastly, $Z_{i,t}$ is a vector of the same controls as in the baseline SCM estimations, γ_t^s is a time fixed effect and $\mu_i^s + \mu_i^s t^s$ a country-specific fixed effect plus a country-specific linear time trend.

Note that several econometric issues arise here. Including both a measure of tax progressivity or top tax rates and a tax-reform dummy is potentially problematic due to the collinearity between these variables. Therefore we use them separately in almost all regression models with exception for two where we wish to study explicitly if there is a possible additional reform effect over and above the level of progressivity or top taxation. Another potential problem arises if the error term is correlated with measures of tax rate and progressivity due to reverse causality, leading to a biased towards zero parameter. On the other hand, each non-tax related factor affecting top incomes that is not captured by the vector of controls and the country and time fixed effects may give rise to an omitted variable bias, upward biasing β_1^s and ϵ^s . It is because of these problems that we view the panel regressions merely as complementary to the main SCM analysis.

Table 2 and 3 present the main regression results (additional regressions are presented in Appendix D) and two patterns stand out. The first is that regression coefficients indicate a positive association between tax reforms and top income shares, i.e., in line with the results of the main SCM analysis. The association is also stronger higher up in the income distribution, especially in the top percentile, and especially when we restrict the analysis to the reforms in the three *treated* countries. The top 0.1 percent increases between 66 and 137 percentage points whereas the SCM estimates an average effect of around 50 and 100. In the case of New Zealand, top incomes rose of about 59 percentage points for the top 0.5, very close to the SCM estimation. On the other hand, we find modest or insignificant effects for the groups below the top percentile, as in the SCM estimations. The only exception is for New Zealand, where Table 2 reports an increase of 11 percent in the income share of the Top 10-1, whereas the

¹⁴Those other reforms are Canada 1982, Finland 1991, France 1986, Germany 2005, Ireland 1992, Italy 1989, Netherlands 1990, Spain 2007, Sweden 1991, UK 1988, and US 1987. See Appendix A4 for a description of such reforms.

SCM displays insignificant effects for the bottom half of the top decile, but an average increase around 10 percent for the next four percentile.

[Table 2 about here]

Second, we find that top income shares respond more to reductions in top net-of-tax rates than to reductions in progressivity¹⁵. Table 3 shows that the effect of the reform is still significant even controlling for the progressivity level (panel a) or for the MTR^s (panel b). However, the β_1 coefficient reduces of about one third, because part of the variation is absorbed by the progressivity or tax rate coefficient. Whereas tax rate and progressivity effects are insignificant for the share below the top percentile, the elasticity is positive and increasing for the groups above. Those findings suggest that the behavioral response of the top percentile is very different from the groups below. Table 3 shows that a tax rate cut of 1 percent increases the top 0.1 income share of 0.9 percent, while a similar cut in progressivity has a lower effect. On the other hand, no significant effects are found for the shares below the top percentile. In other words, the tax elasticity is not a constant along the income distribution. Alternative regressions (see Appendix D) show that the association appears to grow when we use the marginal tax rate-based measures than when we use average tax rate-based measures.

[Table 3 about here]

6.3 Other reform effects: Broader base and fewer brackets

Tax reforms often bring many changes to the tax system over and above new tax rate schedules adjusting the level and progression of tax rates over taxable income. For example, most of the 1980s tax reforms were associated with reductions in the number of tax brackets and broadening of tax bases. Accounting for these other dimensions can be important as they are likely to have a direct influence on top income earners and confound some of the measured effects in the main analysis.

Using data from the OECD Tax Database, we compute the number of brackets on wage income. As long as a higher number of tax brackets implies more progressivity, we expect a negative correlation between this indicator and top incomes, as in the case we used ARP and MRP indicators.

Kopczuk (2005) discusses the implications of tax base-broadening reforms. It might be important to account for the tax base effects, since differences in behavioral elasticity across countries may reflect different tax systems in place. We calculate the taxable income from the broad measure of income by subtracting deductions, exemptions, and accounting for the impact of tax credits at both central and sub-central levels. It can be defined:

¹⁵It is not possible to perfectly disentangle the two forces since they are connected, both in theory as they reflect the overall direction of tax policy and in their construction as the progressivity measures are based on information provided in tax schedules. Moreover, we interpret cautiously the coefficients from Table 3 when the dummy reform and the tax rate or the progressivity measure are used in the same regression because of the collinearity between these two variables.

$$TaxBase_{i,t} = (\bar{Y}_{i,t} - NoTax_{i,t})/\bar{Y}_{i,t} \quad (11)$$

as the share of average reported income Y subject to taxation. $NoTax_{i,t}$ takes into account of no-tax area (amount of income where the MTR applied is zero), basic/standard tax allowances and tax credits at both central and sub-central levels¹⁶. $NoTax$ is not depended by the income share s , but it is the same for each share of the total income¹⁷. We retrieve data on average reported income from WID.¹⁸

Table 4 indicates that tax brackets are negatively correlated with top income shares, further reinforcing the previous findings on the relationship between tax progressivity and inequality. However, the correlation vanishes as we include the marginal tax rate in the regressions. Our measure of the tax base, on the other hand, is not significantly correlated with top incomes shares at all. Whether this indicates a true no-effect or if measurement problems are simply too large cannot be determined with the data at hand.

[Table 4 about here]

6.4 Efficiency effects: Do tax reforms increase the size of the cake?

Arguments about enhanced economic activity and efficiency were important behind the tax reforms of the 1980s (Auerbach and Slemrod, 1997; Gale and Samwick, 2014). This raises the questions whether our estimated results above reflect a redistribution of incomes from the bottom and middle to the top or if they are the result of new resources being generated by top income earners.

We examine this issue by running SCM estimations using as outcome variables three variables that reflect real economic activity: GDP per capita, growth of registered patents and total tax revenues as share of GDP. Country sample and control variables are the same as in the main analysis. These “efficiency variables” are, of course, not perfect. They are aggregate for the whole economy and not, as in the case of top income shares, able to distinguish between groups in the top of the income distribution. Furthermore, they capture both efficiency-related and other, not necessarily efficiency-related processes. The tests should therefore be interpreted with caution.

Figure 7 shows the results which indicate that none of the three efficiency variables are significantly affected by the tax reform treatments in any of the three studied countries. In the case of GDP per capita growth, there is a small difference in the post-treatment period levels, but a closer look indicates that this wedge actually occurred some year before or after the tax

¹⁶Such reliefs are universally available and are unrelated to expenditures incurred by taxpayers, and typically available as fixed amounts or some fixed percentage of income. When relief is provided in the form of a tapered tax credit, the maximum amount is applied.

¹⁷However, this measure of the tax base is not perfect, since many reliefs cannot be considered (for instance, tax avoidance and tax evasion, shifting from different tax bases, taxpayer-specific tax reliefs, etc.)

¹⁸A better measure would be the *median* income, but, unfortunately, such measure is not available.

reform was implemented. Moreover, in New Zealand the control group has a markedly higher post-treatment growth, but this also appears before the reform date.

Taken together, we can reject strong real income responses to the progressivity reductions. At the same time, we found the strongest income share responses among the absolute top groups for which capital incomes are the most predominant income source. This suggests that the recorded inequality increases largely emanated from activities of tax planning and income shifting of capital income. This would go well in line with previous findings in other analyses of tax reforms, e.g., in Auerbach (1988), Slemrod (1996), Piketty et al. (2014) and Saez (2017).

[Figure 7 about here]

7 Conclusions

The question we set out to answer was how tax progressivity change affects the income distribution. While this question has been studied before, the unique contribution of our study is that we exploit tax reforms as source of progressivity variation and the synthetic control method for identifying the effects on top income shares. To our knowledge we are the first to approach the progressivity-inequality nexus in this way.

Our findings suggest that the reduced progressivity recorded during the tax reforms of the 1980s and early 1990s had strong and positive effects on the income shares of the very top of the distribution in all three countries studied. The effects appear to have lasted for a long time, at least ten years and perhaps as long as 25 years in the case of Australia. In contrast, we are unable to trace any significant income responses to the progressivity reforms in the lower parts of the top income decile. In fact, effects are relatively marginal in all top income groups below the highest income percentile.

The mechanisms behind this result are yet to be identified, but we make some tests allowing us to draw some tentative conclusions. First, we find that reduced top marginal tax rates can account for most of the recorded boost in top percentile income shares while the reduction in tax rate progression matters less. Second, changes in capital income among the very top groups appear to be an important part of the story behind the top share response. This indicates that tax avoidance behavior could matter, which confirms earlier case studies of tax reform responses. Third, and related, we cannot find any evidence on any real economic responses, e.g., increased labor supply or higher efficiency in general, to the progressivity reductions. An important disclaimer is that our mechanism analyses rest on less precise data and therefore needs to be interpreted with caution. This motivates future research to decompose the different components of the behavioral response to tax reform, improving our understanding of the relationship between taxation and inequality.

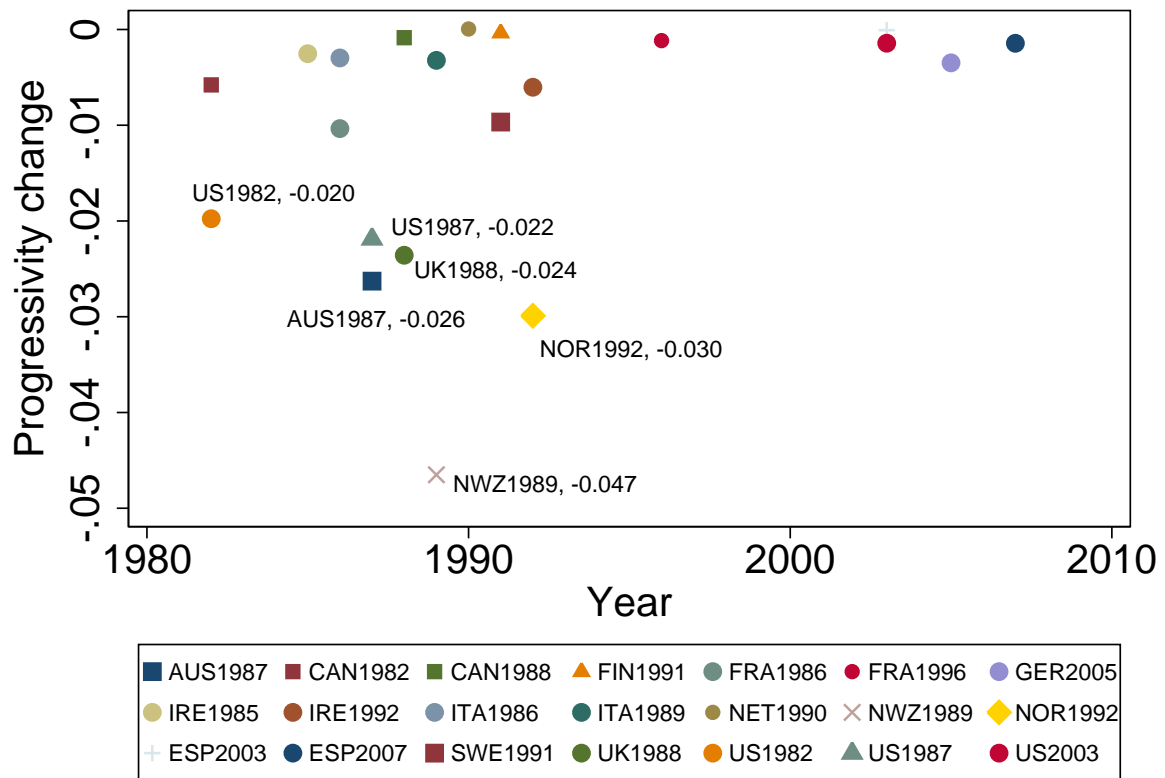
References

- Aaberge, R., A. B. Atkinson (2010). "Top incomes in Norway." in Atkinson, A. B. and T. Piketty (eds.) *Top incomes over the Twentieth Century: A Global Perspective*. Oxford: Oxford University Press.
- Aarbu, K. O., T. O. Thoresen (1997). "The Norwegian tax reform: distributional effects and the high-income response." Discussion Paper No. 207. Oslo: Statistics Norway.
- Aarbu, K. O., T. O. Thoresen (2001). "Income responses to tax changes — evidence from the Norwegian tax reform." *National Tax Journal*: 319–335.
- Abadie, A., A. Diamond, J. Hainmueller (2010). "Synthetic control methods for comparative case studies: Estimating the effect of California's Tobacco Control Program." *Journal of the American Statistical Association* 105(490): 493–505.
- Abadie, A., A. Diamond, J. Hainmueller (2015). "Comparative politics and the synthetic control method." *American Journal of Political Science* 59(2): 495–510.
- Adam, S., J. Browne, C. Heady (2010). "Taxation in the UK." In *Dimension of Tax Design: the Mirrlees Review*: 1-87.
- Alstadsaeter, A., M. Jacob, W. Kopczuk and K. Telle (2016). "Accounting for business income in measuring top income shares: Integrated accrual approach using individual and firm data from Norway." NBER Working Paper No. 22888.
- Alvaredo, F., A. B. Atkinson, T. Piketty, E. Saez, G. Zucman (2016). "The World Wealth and Income Database." <http://www.wid.world>, accessed on 04/02/2016.
- Atkinson, A. B., A. Leigh (2007). "The distribution of top incomes in Australia." *Economic Record* 83(262): 247–261.
- Atkinson, A. B., A. Leigh (2008). "Top incomes in New Zealand 1921–2005: Understanding the effects of marginal tax rates, migration threat, and the macroeconomy." *Review of Income and Wealth* 54(2): 149–165.
- Atkinson, A. B., A. Leigh (2013). "The distribution of top incomes in five Anglo-Saxon countries over the long run." *Economic Record* 89(S1): 31–47.
- Atkinson, A. B., T. Piketty (eds.) (2007). *Top incomes in the United Kingdom over the Twentieth Century: A contrast between Continental European and English-Speaking Countries*. Oxford: Oxford University Press.
- Atkinson, A. B., T. Piketty, E. Saez (2011). "Top incomes in the long run of history." *Journal of Economic Literature* 49: 3–71.
- Andrew Young School of Policy Studies. (2010). "Andrew Young School World Tax Indicators (Volume 1) [Data file, data description, and data appendix]." Retrieved from <http://aysps.gsu.edu/isp/wti.html>
- Auerbach, A. J. (1988). "Capital gains taxation in the United States." *Brookings Papers on Economic Activity* 2: 595–631.
- Auerbach, A. J., J. Slemrod (1997). "The economic effects of the Tax Reform Act of 1986." *Journal of Economic Literature* 35(2): 589–632.
- Australian Government (1985). "Reform of the Australian Tax System: Draft White Paper." *Australia Government Publishing Service*. Canberra.

- Bach, S., G. Corneo, V. Steiner (2013). "Effective taxation of top incomes in Germany." *German Economic Review* 14(2): 115–137.
- Bengtsson, N., B. Holmlund, D. Waldenström (2016). "Lifetime versus annual tax and transfer progressivity: Sweden, 1968–2009." *Scandinavian Journal of Economics* 118(4): 619–645.
- Brewer, M., E. Saez, A. Shephard (2010). "Means-testing and tax rates on earnings." in Mirrlees, J. (ed.), *Dimension of Tax Design: The Mirrlees Review*. London: Institute for Fiscal Studies. Oxford and New York: Oxford University Press.
- Brys, B., S. Matthews, J. Owens (2011). "Tax reform trends in OECD countries." OECD Taxation Working Papers No. 1. OECD Publishing, Paris.
- Burkhauser, R. V., M. H. Hahn, R. Wilkins (2015). "Measuring top incomes using tax record data: A cautionary tale from Australia." *Journal of Economic Inequality* 13(2): 181–205.
- Doerrenberg, P., A. Peichl (2014). "The impact of redistributive policies on inequality in OECD countries." *Applied Economics* 46(17): 2066–2086.
- Duncan, D., K. Sabirianova Peter (2016). "Unequal inequalities: Do progressive taxes reduce income inequality?" *International Tax and Public Finance* 23(4): 762–783.
- Evans, L., A. Grimes, B. Wilkinson, D. Teece (1996). "Economic reform in New Zealand 1984–95: The pursuit of efficiency." *Journal of Economic Literature* 34(4): 1856–1902.
- Feenberg, D. R., J. M. Poterba (1993). "Income inequality and the incomes of very high-income taxpayers: evidence from tax returns." in Poterba, J. M. (ed.), *Tax Policy and the Economy* 7: 145–177.
- Feldstein, M. (1995). "The effect of marginal tax rates on taxable income: A panel study of the 1986 Tax Reform Act." *Journal of Political Economy* 103: 551–572.
- Feldstein, M. (1999). "Tax avoidance and the deadweight loss of the income tax." *Review of Economics and Statistics* 81(4): 674–680.
- Fjærli, E., R. Aaberge (2000). "Tax reforms, dividend policy and trends in income inequality: Empirical evidence based on Norwegian data." Discussion Paper No. 284. Oslo: Statistics Norway.
- Förster, M., A. Llana-Nozal, V. Nafilyan (2014). "Trends in top incomes and their taxation in OECD countries". OECD Social, Employment and Migration Working Papers No. 159. OECD Publishing: Paris.
- Frey, C., C. A. Schaltegger (2016). "Progressive taxes and top income shares: A historical perspective on pre-and post-tax income concentration in Switzerland." *Economics Letters* 148: 5–9.
- Gale, W. G., A. A. Samwick (2014). "Effects of income tax changes on economic growth." *The Brookings Institution*.
- Gruber, J., E. Saez (2002). "The elasticity of taxable income: evidence and implications." *Journal of Public Economics* 84(1): 1–32.
- Kopczuk, W. (2005). "Tax bases, tax rates and the elasticity of reported income." *Journal of Public Economics* 89(11): 2093–2119.
- Keating, P. (1985). "Reform of the Australian taxation system: Statement by the treasurer." Australian Government Publishing Service No. 315. Canberra.

- Leigh, A. (2009). "Top incomes." in Salverda, W., B. Nolan, T. Smeeding (eds.), *The Oxford Handbook of Economic Inequality*. Oxford: Oxford University Press.
- The Maddison-Project, <http://www.ggd.net/maddison/maddison-project/home.html>, 2013 version.
- Musgrave, R., T. Thin (1948). "Income tax progression, 1929–48." *Journal of Political Economy* 56(6): 498–514.
- OECD (2014). Explanatory Annex. Part I. Taxation of wage income. <http://www.oecd.org/ctp/tax-policy/Personal-Income-Tax-rates-Explanatory-Annex-2014.pdf>
- OECD (2016a). Explanatory Annex: <http://www.oecd.org/ctp/tax-policy/Personal-Income-Tax-rates-Explanatory-Annex-May-2016.pdf>
- OECD (2016b). Tax revenue (indicator). doi: 10.1787/d98b8cf5-en (Accessed Feb. 2016)
- Piketty, T., E. Saez (2007). "How progressive is the U.S. Federal Tax System? A historical and international perspective." *Journal of Economic Perspectives* 21(1): 3–24.
- Piketty, T., Saez, E., Stantcheva, S. (2014). "Optimal taxation of top labor incomes: a tale of three elasticities." *American Economic Journal: Economic Policy* 6(1): 230–271.
- Reinhart, C. M., K.S. Rogoff (2011). "From financial crash to debt crisis." *American Economic Review* 101(5); 1676–1706.
- Roine, J., J. Vlachos, D. Waldenström (2009). "The long-run determinants of inequality: What can we learn from top income data?" *Journal of Public Economics* 93(7): 974–988.
- Roine, J., D. Waldenström (2015). "Long-run trends in the distribution of income and wealth." in Atkinson, A.B., F. Bourguignon (eds.), *Handbook of Income Distribution*, vol. 2A, Amsterdam: North-Holland.
- Saez, E. (2004). "Reported incomes and marginal tax rates, 1960–2000: evidence and policy implications." *Tax Policy and the Economy* 18: 117–174.
- Saez, E. (2017). "Taxing the rich more: Preliminary evidence from the 2013 Tax Increase", *Tax Policy and the Economy* 31, forthcoming.
- Saez, E., J. Slemrod, S. H. Giertz (2012). "The elasticity of taxable income with respect to marginal tax rates: A critical review." *Journal of Economic Literature*: 3–50.
- Slemrod, J. (1996). "High income families and the tax changes of the 1980s: the anatomy of behavioral response." in Feldstein M. and J. Poterba (eds.), *Empirical Foundations of Household Taxation*. University of Chicago.
- Slemrod, J., J. Bakija (2000). "Does growing inequality reduce tax progressivity? Should it?" NBER Working Paper No. 7576.

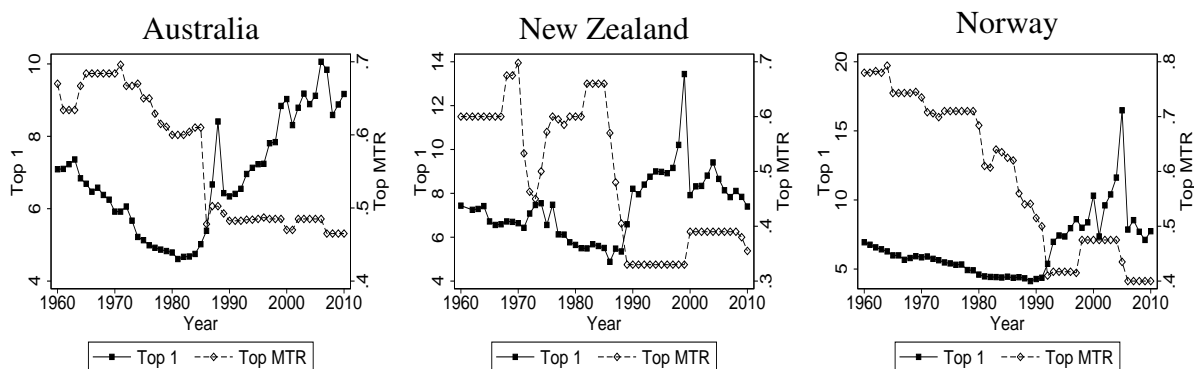
Figure 1: Values of $\Omega_{i,t}$ for PIT reforms since 1981



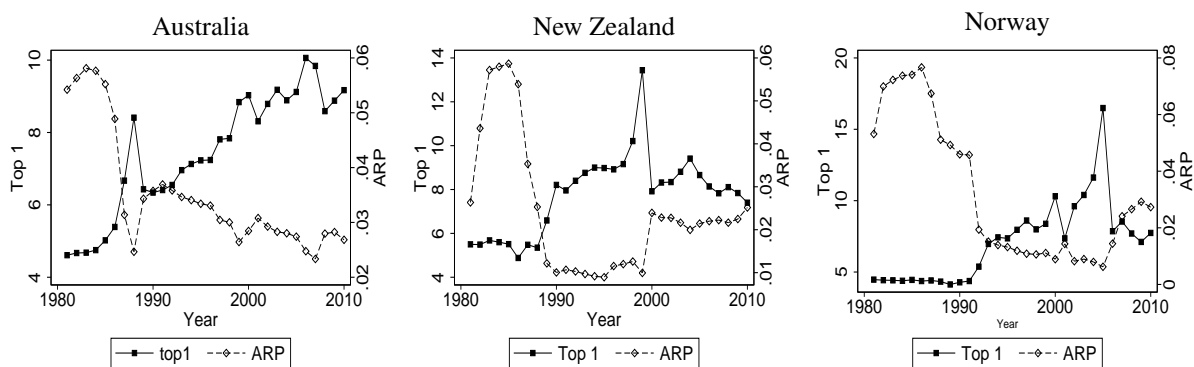
Note: each point in this figure represents the negative variation in the ARP over the middle-top income interval after a tax reform. $\Omega_{i,t} = ARP_{i,t_1} - ARP_{i,t_0}$. It is the difference in the ARP between the post-reform period t_1 and the pre-reform period t_0 for country i . It measures the variation in structural progressivity for each important reform from 1981 to 2010 for 18 countries. A more negative value of $\Omega_{i,t}$ indicates a larger reduction in structural progressivity. For the countries marked with * (Finland, Germany, and Sweden), the ARP is derived computing the ATR faced by an earner whose income is equal to 4 time GDP per-capita and an earner whose income is equal to GDP per-capita. Data for ATRs are calculated from OECD Tax Database schedules. Top income series are from WID source. GDP per-capita is from The Maddison-Project. Ω values can be found in table A5.

Figure 2: Comparison between top percentile, top MTR and ARP in selected countries

a) Top 1 vs MTR^{top}



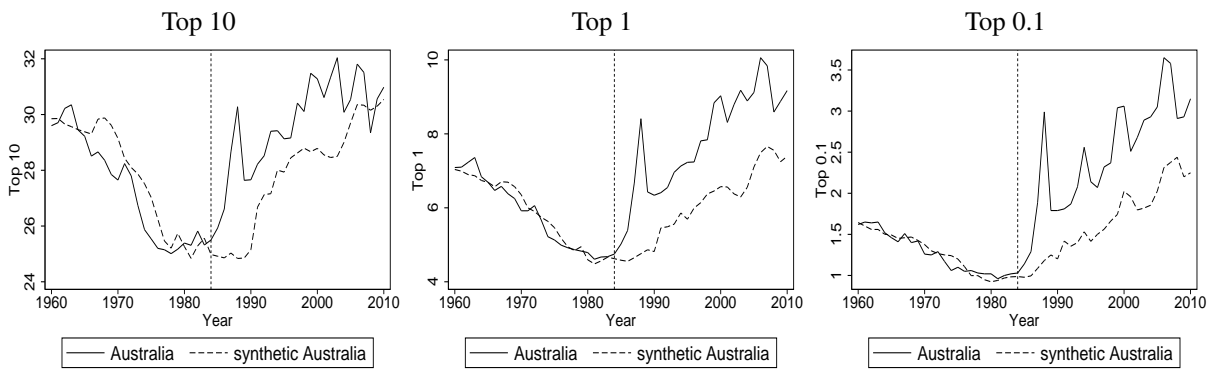
b) Top 1 vs ARP



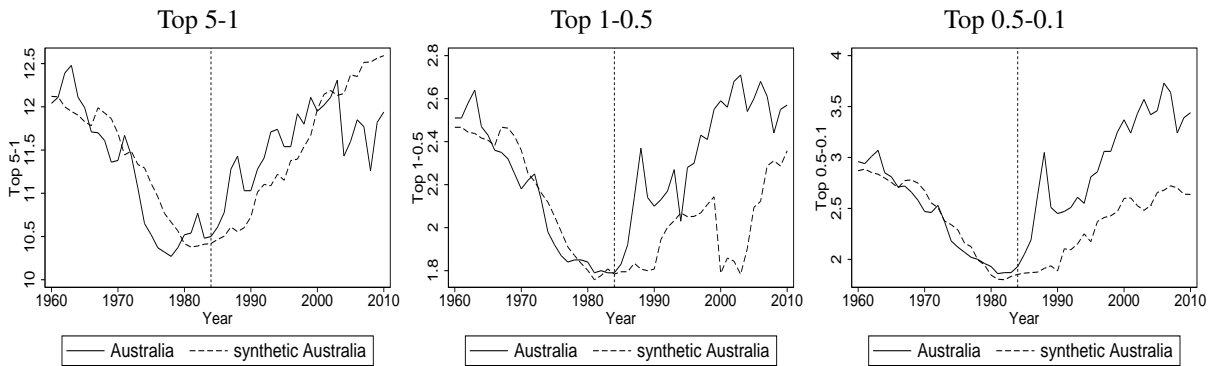
Note: Figure a) displays the evolution of top percentile (source: WID) and top MTR (source: Piketty et al., 2014) in Australia, New Zealand, and Norway. Figure b) compares series on ARP (source: authors' computation) and top percentile over the period 1981-2010.

Figure 3: Australian tax reform

a) Top income shares



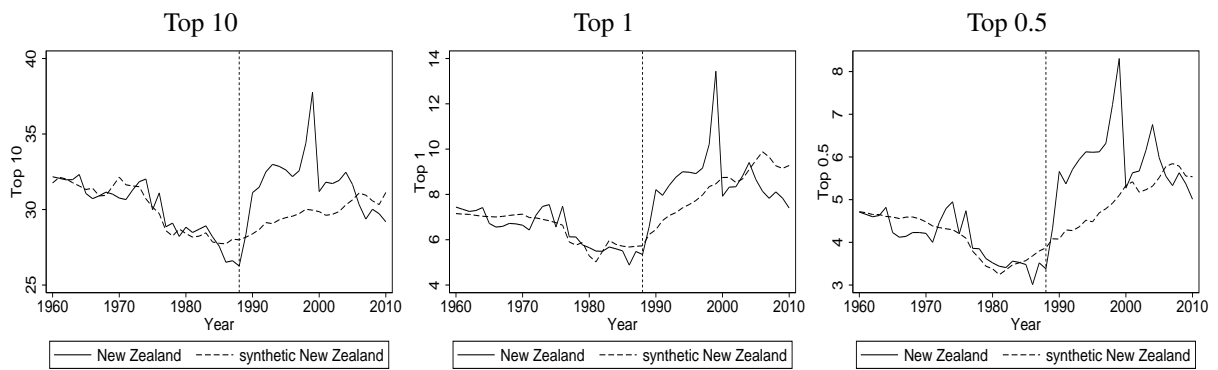
b) Intermediate income shares



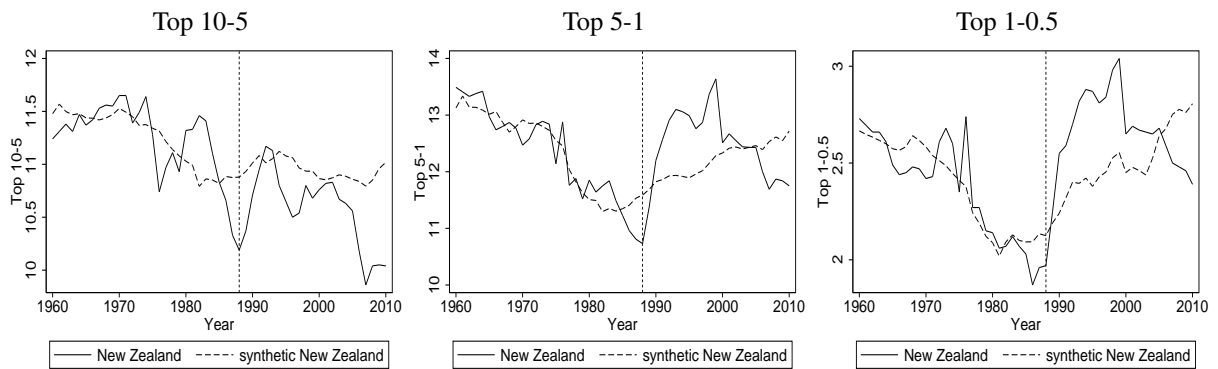
Note: For each top income share, a synthetic control group (dashed line) is calibrated to match the true trend (solid line) prior to treatment. The trend of the synthetic control represents the trend in Australia in absence of the tax reform, and the difference between the two lines is the effect of tax reform on the top income shares. The vertical dashed line (representing the year in which the reform was announced) splits the full time-period (1960-2010) in pre- and post-reform period.

Figure 4: New Zealand's tax reform

a) Top income shares



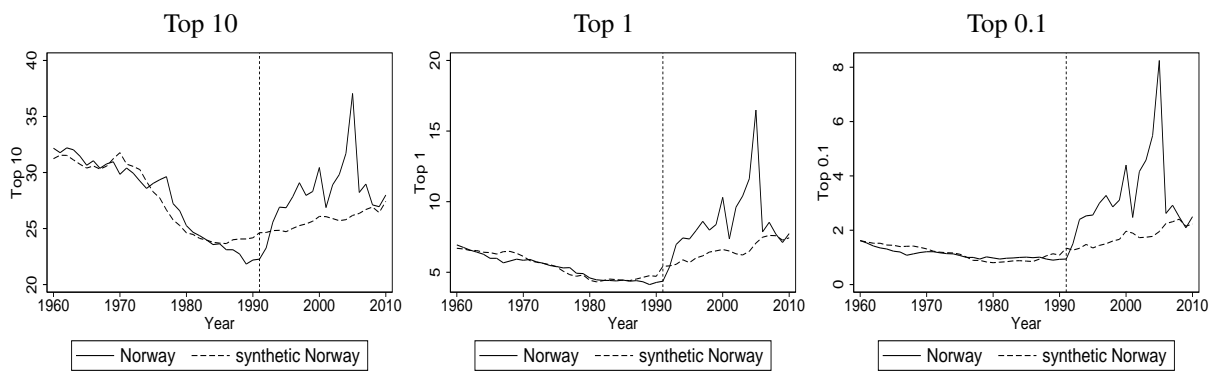
b) Intermediate income shares



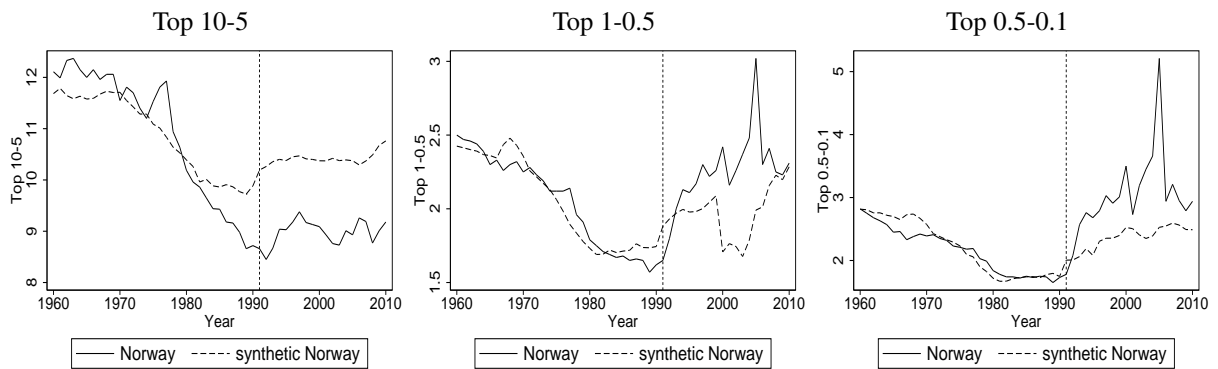
Note: See figure 3 for details.

Figure 5: Norwegian tax reform

a) Top income shares

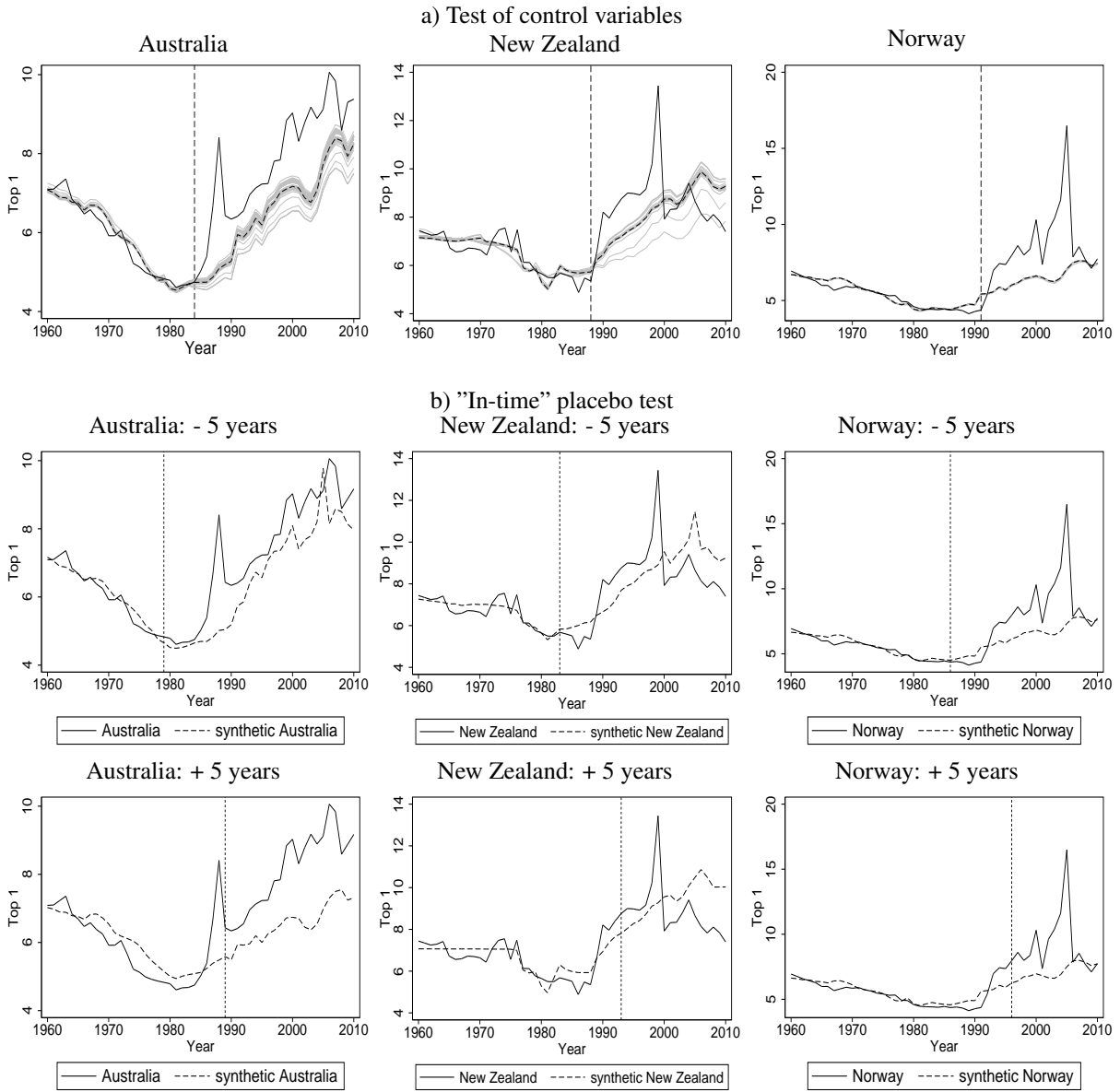


b) Intermediate income shares



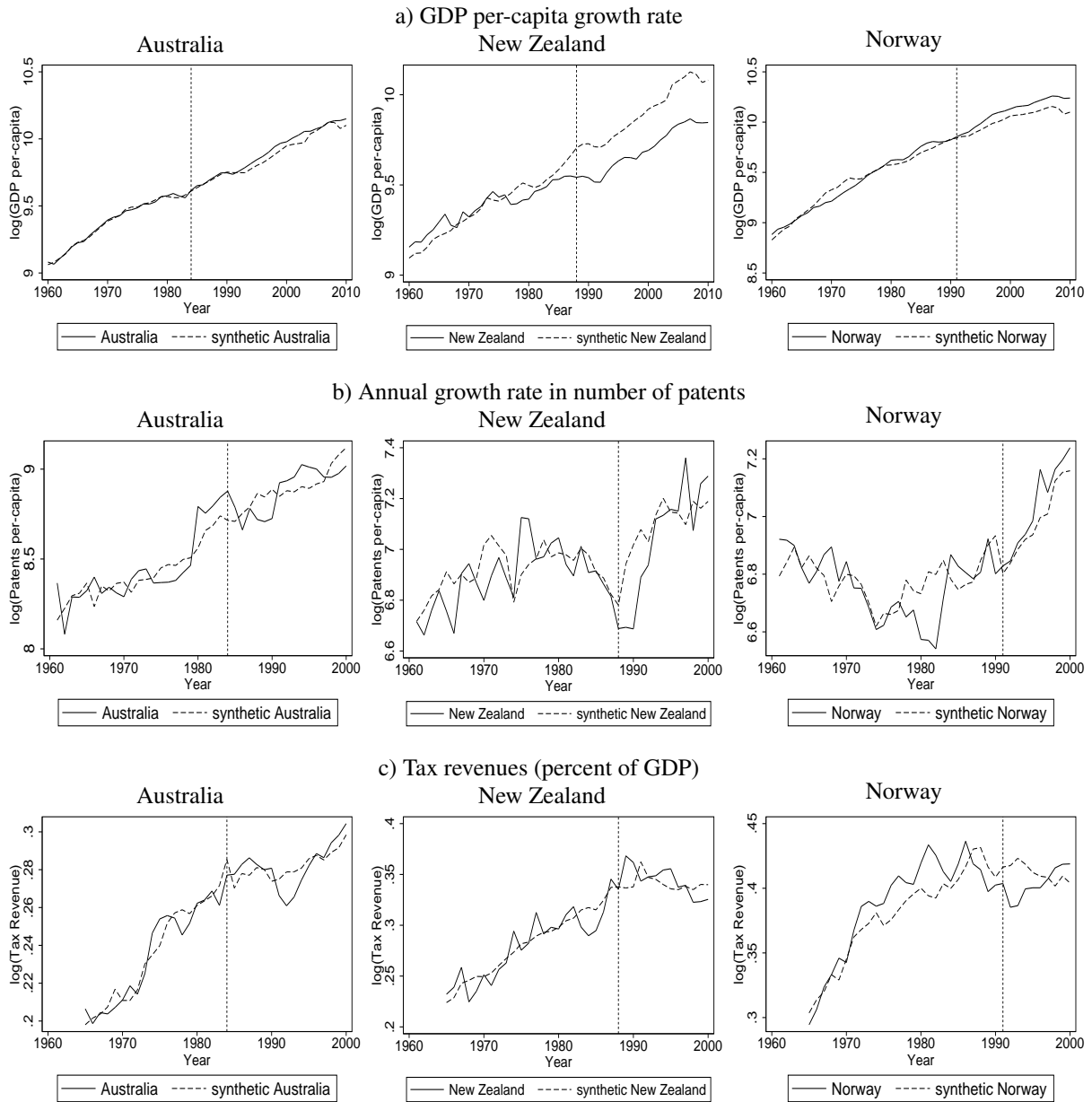
Note: See figure 3 for details.

Figure 6: Robustness of the main SCM results



Note: Panel a) tests whether the outcome is sensitive to the choice of the vector of controls. The black solid line is the true trend of the top percentile in the treated country. The dash line is the synthetic control group trend calculated from the baseline set of control variables, and each grey line represents the synthetic control group obtained with a different set of controls. This robustness test is based on 35 different combinations of variables, combined with three different set of years used to control for the top income trends. Altogether, there are 105 different combinations and, thus, the same number of potentially different synthetic control for each country. In the figure there are less than 105 lines: this is because the SCM assigns a very small weight to some variable and, thus, the resulting optimization problem is basically identical to the baseline model. Each combination of controls tested is presented in Appendix C2, whereas the controls are described in Appendix A3. Panel b) imposes falsely timed tax reforms in the three studied countries 5 years before (- 5 years) and after (+ 5 years) the actual reform. An extended version of this test can be found in Appendix C3.

Figure 7: Efficiency effects of tax reforms



Note: This figure shows the effect of the tax reforms analyzed using the SCM method. Outcomes are a) the annual growth rate of GDP, b) number of registered patents per capita and c) total tax revenues as share of GDP. A synthetic control group (dashed line) is calibrated to match the true trend (solid line) prior the reform. The vertical dashed line (representing the year in which the reform was announced) splits the full time-period (1960-2010) in pre- and post-reform period. Data on patents are from Roine et al. (2009), whereas data on GDP per-capita are from the Madison Project, version 2013. Data on tax revenue are from OECD. Tax revenue (share of GDP) is defined as the revenues collected from taxes on income and profits, social security contributions, taxes levied on goods and services, payroll taxes, taxes on the ownership and transfer of property, and other taxes. This indicator relates to government as a whole (all government levels).

Table 1: Statistical significance according to "in space" placebo test

Year	a) Australia			b) New Zealand			c) Norway		
	Top 5-1	Top 1-0.5	Top 0.1	Top 10-5	Top 1-0.5	Top 0.5	Top 10-5	Top 1-0.5	Top 0.1
1985	0.4	0.27	0.11						
1986	0.3	0.09	0.11						
1987	0.1	0.09	< 0.01						
1988	0.2	< 0.01	< 0.01						
1989	0.3	0.09	< 0.01	0.8	0.2	0.1			
1990	0.3	0.09	< 0.01	0.9	< 0.01	< 0.01			
1991	0.3	0.09	< 0.01	0.5	< 0.01	< 0.01			
1992	0.3	0.18	< 0.01	0.1	0.1	< 0.01	0.91	0.45	< 0.01
1993	0.1	< 0.01	< 0.01	0.4	< 0.01	< 0.01	0.91	0.27	< 0.01
1994	0.3	0.18	< 0.01	0.5	< 0.01	< 0.01	0.91	0.18	< 0.01
1995	0.3	0.09	< 0.01	0.6	< 0.01	< 0.01	0.91	0.18	< 0.01
1996	0.3	0.18	< 0.01	0.7	0.1	< 0.01	0.91	0.18	< 0.01
1997	0.3	< 0.01	< 0.01	0.5	0.1	< 0.01	0.91	0.18	< 0.01
1998	0.3	< 0.01	< 0.01	0.4	0.1	< 0.01	0.91	0.18	< 0.01
1999	0.3	< 0.01	< 0.01	0.6	< 0.01	< 0.01	0.91	0.18	< 0.01
2000	0.3	< 0.01	< 0.01	0.4	0.2	0.3	0.82	< 0.01	< 0.01
2001	0.3	< 0.01	< 0.01	0.3	0.2	0.3	0.82	0.09	< 0.01
2002	0.3	< 0.01	< 0.01	0.3	0.3	0.2	0.82	< 0.01	< 0.01
2003	0.3	< 0.01	< 0.01	0.4	0.3	0.1	0.82	< 0.01	< 0.01
2004	0.4	< 0.01	< 0.01	0.4	0.3	< 0.01	0.82	< 0.01	< 0.01
2005	0.5	< 0.01	< 0.01	0.5	0.3	0.1	0.82	< 0.01	< 0.01
2006	0.5	< 0.01	< 0.01	0.5	0.5	0.2	0.82	0.27	0.22
2007	0.5	0.27	< 0.01	0.6	0.6	0.3	0.82	0.27	< 0.01
2008	0.6	0.36	< 0.01	0.7	0.7	0.2	0.82	0.36	0.22
2009	0.6	0.36	< 0.01	0.7	0.6	0.2	0.82	0.36	0.33
2010	0.6	0.36	< 0.01	0.7	0.7	0.3	0.82	0.36	< 0.01

Note: this table shows, for each post-treatment year, the probability of getting a more extreme positive deviation from the synthetic control group than the deviation for the true treatment country. It relates to the graphs in figure C1, as the number represents the share of grey lines that are higher than the black line for each post-treatment year. The population consists of the donor pool population for each top income share (all country with 0 or a positive weight in tables B1, B2, and B3). Countries with bad pre-treatment fit are ruled out as suggested by Abadie et al. (2010).

Table 2: Regression estimations with dummy reform

i) Top 10-1					
	a) Panel data		b) Time-series		
	All reforms	Only "significant" reforms	AUS 1987	NWZ 1989	NOR 1992
Reform	0.027*	0.047**	0.016*	0.107***	0.041
	(0.015)	(0.024)	(0.009)	(0.011)	(0.051)
Obs.	713	713	51	50	51
ii) Top 1-0.1					
	a) Panel data		b) Time-series		
	All reforms	Only "significant" reforms	AUS 1987	NWZ 1989	NOR 1992
Reform	0.132***	0.259***	0.148***	0.286***	0.298
	(0.03)	(0.042)	(0.037)	(0.042)	(0.179)
Obs.	713	713	51	49	51
iii) Top 0.1					
	a) Panel data		b) Time-series		
	All reforms	Only "significant" reforms	AUS 1987	NWZ 1989	NOR 1992
Reform	0.286***	0.689***	0.505***	0.462***	0.862**
	(0.071)	(0.108)	(0.072)	(0.072)	(0.42)
Obs.	598	598	51	49	51

Note: Panel a) shows β_1^s coefficients from panel regressions of the form: $y_{i,t}^s = \beta_1^s Reform_{i,t} + \beta_2^s Z_{i,t} + \gamma_t^s + \mu_i^s + \mu_i^s t^s + u_{i,t}^s$. The time period is 1960-2010. In addition to the studied "Significant Reforms" of Australia 1987, New Zealand 1988, and Norway 1992, "All Reforms" include the reforms implemented in Canada 1982, Finland 1991, France 1986, Germany 2005, Ireland 1992, Italy 1989, Netherlands 1990, Spain 2007, Sweden 1991, UK 1988, and US 1987. Panel b) shows β_1^s coefficients from time-series regressions of the form: $y_t^s = \beta_1^s Reform_t + \beta_2^s Z_t + \beta_3 t^s + u_t^s$. In the case of New Zealand, we replace data on top 1-0.1 and top 0.1 with top 1-0.5 and top 0.5 since data on top 0.1 is missing. Newey-West standard errors with 8 lags in parenthesis. The controls are the same used in SCM estimations. Top income shares from WID.

Table 3: Tax rate vs progressivity effects

i) Top 10-1								
Reform	0.013 (0.01)			0.023* (0.014)			0.008 (0.018)	
Sig. Reform		0.029*** (0.016)			0.036** (0.018)			0.042** (0.002)
Rate Prog.			-0.005 (0.012)	0.009 (0.014)	0.009 (0.011)			
1 – <i>MTR</i>						-0.006 (0.022)	-0.015 (0.033)	-0.009 (0.029)
ii) Top 1-0.1								
Reform	0.118*** (0.029)			0.096*** (0.034)			0.069* (0.038)	
Sig. Reform		0.248*** (0.045)			0.098 (0.061)			0.215*** (0.051)
Rate Prog.			-0.169*** (0.027)	-0.112*** (0.03)	-0.131*** (0.035)			
1 – <i>MTR</i>						0.226*** (0.059)	0.159** (0.065)	0.109* (0.063)
iii) Top 0.1								
Reform	0.313*** (0.077)			0.251** (0.103)			0.22*** (0.075)	
Sig. Reform		0.703*** (0.112)			0.473*** (0.117)			0.507*** (0.08)
Rate Prog.			-0.336*** (0.091)	-0.161* (0.097)	-0.185* (0.102)			
1 – <i>MTR</i>						0.909*** (0.172)	0.731*** (0.166)	0.654*** (0.165)

Note: This table shows ϵ_1^s , ϵ_2^s and β_1^s coefficients from log-linear equations of the form: $y_{i,t}^s = \epsilon_1^s T_{i,t}^s + \epsilon_2^s \Pi_{i,t} + \beta_1^s Reform_{i,t} + \beta_2^s Z_{i,t} + \gamma_i^s + \mu_i^s + \mu_i^s t^s + u_{i,t}^s$ where *Reform* is a dummy variable equal to one each post-reform period. Differently from Table 2, we estimate the model only for the period starting from 1981. The rate of *Progressivity* used is the MRP. We use the ARP in alternative estimation in Appendix D. Number of observations are 377, 377, and 304 for top 10-1, top 1-0.1, and top 0.1 respectively using progressivity, while they are 349, 319, and 306 for top 10-1, top 1-0.1, and top 0.1 respectively using marginal tax rates. Newey-West standard errors with 8 lags in parenthesis. The controls are the same used in SCM estimations. *MTR*^s are authors computations from OECD Tax Database. MRP are from Andrew Young School of Policy Studies (2010). Top income shares from WID.

Table 4: Other dimensions of tax reform, 1981-2010

i) Tax brackets and top incomes						
	Top 10-1		Top 1-0.1		Top 0.1	
Tax Brackets	0.005	0.008	-0.062***	0.013	-0.151***	-0.002
	(0.006)	(0.009)	(0.017)	(0.021)	(0.038)	(0.058)
$1 - MTR^s$		0.004		0.247***		0.9***
		(0.026)		(0.08)		(0.261)
Obs.	430	347	430	317	337	304
ii) Tax base and top incomes						
	Top 10-1		Top 1-0.1		Top 0.1	
Tax Base	-0.032	-0.041	0.069	0.049	-0.269	-0.195
	(0.037)	(0.043)	(0.109)	(0.086)	(0.331)	(0.265)
$1 - MTR^s$		-0.004		0.236***		0.929***
		(0.023)		(0.062)		(0.168)
Obs.	376	339	376	309	298	296

Note: This table shows e^s and β_1^s coefficients from regressions of the form $y_{s,i,t} = e^s \log(1 - MTR_{i,t}^s) + \beta_1^s Others_{i,t} + \beta_2^s Z_{i,t} + \gamma_t^s + \mu_i^s + \mu_i^s t^s + u_{i,t}^s$. Newey-West standard errors with 8 lags in parenthesis. Data on the number of tax brackets on personal income set by the central government are collected for 17 countries over the 1981-2010 period (data is not available for Germany over the whole time period, whereas tax schedules for Finland and Japan are available only since 2000) from OECD Tax Database. The controls are the same used in SCM estimations. MTR^s are authors computations from OECD national tax schedules. Tax base data are authors computations combining tax features from OECD Tax Database and average reported income from WID. Data on top income shares are from WID. *** $p < 0.01$, ** $p < 0.05$, * $p < 0.1$.

Appendix

Appendix A: Data appendix

A1. Summary statistics

Table A1: Summary statistics

Variable	Obs	Mean	Std. Dev.	Min	Max
Top 10	713	31.635	4.608	18.77	46.35
Top 5	728	20.657	3.759	12.1	33.84
Top 1	763	8.005	2.422	3.49	18.33
Top 0.5	708	5.475	2.002	2.38	14.31
Top 0.1	598	2.399	1.292	0.73	8.25
Top 0.01	405	0.819	0.588	0.17	3.53
Top 10-5	677	10.907	1.25	6.28	14.77
Top 10-1	713	23.579	2.799	14.45	32.02
Top 1-0.1	713	6.121	1.57	3.21	13.44
Top 1-0.5	708	2.586	0.481	1.5	4.05
Top 0.5-0.1	582	3.206	0.851	1.63	6.15
MTR^{top}	918	0.557	0.136	0.28	0.963
MTR^{10}	386	0.469	0.107	0.269	0.755
MTR^1	386	0.487	0.1	0.269	0.755
$MTR^{0.5}$	385	0.491	0.1	0.269	0.755
$MTR^{0.1}$	340	0.504	0.1	0.269	0.755
MTR^{10-5}	357	0.456	0.114	0.26	0.735
MTR^{10-1}	350	0.451	0.1	0.26	0.755
$MTR^{1-0.1}$	320	0.474	0.095	0.269	0.755
$MTR^{1-0.5}$	384	0.483	0.098	0.269	0.755
ATR^{10}	386	0.379	0.095	0.225	0.637
ATR^1	386	0.441	0.09	0.278	0.707
$ATR^{0.5}$	385	0.454	0.091	0.281	0.72
$ATR^{0.1}$	340	0.484	0.094	0.286	0.749
ATR^{10-5}	357	0.348	0.116	0.189	0.65
$ATR^{1-0.5}$	384	0.421	0.098	0.269	0.681
Reform	918	0.303	0.46	0	1
Significant Reform	918	0.071	0.257	0	1

Continues on next page

Continues from previous page

ARP	443	0.08	0.022	0.018	0.144
MRP	443	0.088	0.022	0.028	0.159
GDP per-capita	918	15349	5643	2956	31655
GDP per-capita growth rate	899	0.024	0.027	-0.086	0.119
Party Orientation	600	0.481	0.469	0	1
International Trade	812	45.71	26.55	6.6	187.36
Globalization	918	69.332	13.495	34.05	92.509
Debt	918	42.302	27.68	3.3	189.1
Debt Growth Rate	900	0.018	0.14	-0.33	1.08
Central Government Spending	830	0.177	0.046	0.072	0.301
Gross Savings	696	24.138	4.983	10.295	41.745
Gross Fixed Capital	831	24.115	3.773	15.914	37.228
Bank Deposits	830	0.574	0.229	0.154	1.416
UK Legal Origin	918	0.333	0.472	0	1
Population Growth Rate	918	0.756	1.037	-0.9	26.4
Working Age Population	918	65.22	3	38.13	70.12
Annual Hours Worked	918	1816	217	1381	2621
Trade Union Density	918	39.184	19.533	7.548	83.863
Stock Market	831	0.475	0.434	0.002	3.034
Financial Development	918	1.11	0.581	.33	4.349
Patents	824	22973	60171	54	384201
Patents Growth	806	0.018	0.112	-0.505	0.815
High Education	162	11.179	6.589	0.83	30.94
Enrollment Ratio	657	42.74	21.072	7.273	97.093
Human Capital	918	2.74	0.455	1.538	3.619
Tax Revenue	828	0.327	0.076	0.133	0.495
Tax Brackets	470	6.202	4.919	1	34
Tax Base	379	0.873	0.106	0.576	0.999

A2. Top income data

Table A2: Characteristics of international top income data

Country	Country specific information	Change to original data
Australia	Income year goes from July 1st year t to June 30 year t+1. Capital gains are included.	No.
Canada	Estimates excluding capital gains. Fractiles defined by total gross income excluding capital gains. Until 1981 the series of every top group are based on tabulated tax data, and relate to adults age 20+. Since 1982, the series are based on LAD (Longitudinal Administrative Database) and relate to taxfilers.	No.
Denmark	Estimates excluding capital gains. Fractiles defined by total gross income excluding capital gains. Until 1968 tax units were individuals aged 15+ minus married females. 1969 was a tax free year. Since 1970, the tax units have become individuals aged 15+ (some individuals below 15 years also file a tax return if they earn a sufficiently high income).	Linear interpolation for year 1969 for each category. Linear interpolation for year 1973 for Top 1 and categories below. Interpolated for years 1967-1970 and 1974-1976 for Top 0.1 and categories below.
Finland	Until 1992 the series are based on tabulated tax data by ranges of income where the unit of analysis is the tax unit, and the income concept is taxable income. Since 1990, the series are based on IDS (Income Distribution Survey), where the unit of analysis is the individual aged 15+ with non-zero incomes, and the income concept is taxable income.	No.
France	Series expressed as percentage of total income excluding capital gains. Fractiles defined by total income excluding capital gains.	No.
Germany	Estimates excluding capital gains. West Germany prior to 1990, with families as tax units. Data available every third year.	Linear interpolation from triannual data since 1961.
Ireland	Estimates excluding capital gains. Up to 1973, estimates based on surtax return. Since 1975, estimates based on income tax returns.	Constant level of Top 10, 1, and 1-0.5 for 1960-1974. For Top 0.5 constant level for 1960-1964, linear interpolation for 1967-1972 and 1974.
Italy	Estimates do not include most capital gains and several components of capital incomes (as interest income).	Constant level for 1960-1973, linear interpolation in 1996 and 1997.
Japan	Estimates excluding capital gains. Fractiles defined by total income excluding capital gains. Tax unit is individual.	No.
Netherlands	Estimates excluding capital gains. Until 1975 estimates based on tabulated data produced by the Central Bureau of Statistics. Since 1977, estimated based on micro-data Income Panel Survey (IPO) using tax and other administrative data. There is a break in the series in 2000/2001, due to changes of definitions and observations that were made to Dutch income statistics by Statistics Netherlands. Data every second or fourth year from 1960 to 1989. Tax unit is family.	Linear interpolation from 1961 to 1989.
New Zealand	Tax unit is individual. Estimates including capital gains when taxable.	No.

Continues on next page

Continues from previous page

Norway	Tax unit is individual. Estimates including capital gains.	No.
Portugal	Estimates excluding most capital gains.	Constant level for 2006-2010. For Top 10, 1, 0.5, 10-5, and 5-1, 0.5-0.1 constant level for 1960-1975 and interpolations for 1983-1988. For Top 0.1 interpolations for 1979-1988.
Spain	Estimates excluding capital gains. Tax unit is individual.	Constant level for 1960-1980.
Sweden	Estimates excluding capital gains. Tax unit is individual.	No.
Switzerland	Estimates excluding capital gains. Tax unit is family.	Linear interpolation from bian-nual data.
United Kingdom	Capital gains included when taxable. Until 1974, estimates relate to income net of certain deductions; from 1975, estimates relate to total income. Until 1989 original estimates relate to tax units (married couples and single adults), while, from 1990, original estimates relate to adults.	Linear interpolations for 1961, 1980 and 2008. For Top 0.1 and 0.5-0.1 interpolation for 1987-1992.
United States	Estimates excluding capital gains. Tax unit is family.	No.

Note: see the original source for further details (World Wealth and Income Database, accessed on 04/02/2016: <http://www.wid.world/>). We use linear interpolations since the synthetic control method relies on a full matrix of pre-treatment observations and missing observations can disturb the computations. When we do not use the synthetic control method, the original data is used.

Table A3: Groups of income share for which country-data are available (1960-2010)

Country	Top 10	Top 1	Top 0.5	Top 0.1	Top 10-5	Top 5-1	Top 1-0.5	Top 0.5-0.1
Australia	x	x	x	x		x	x	x
Canada	x	x	x	x	x	x	x	x
Denmark	x	x	x	x	x	x	x	x
Finland		x						
France	x	x	x	x	x	x	x	x
Germany	x	x	x	x	x	x	x	x
Ireland	x	x	x				x	
Italy	x	x	x	x	x	x	x	x
Japan	x	x	x	x	x	x	x	x
Netherlands	x	x	x		x	x	x	
New Zealand	x	x	x		x	x	x	
Norway	x	x	x	x	x	x	x	x
Portugal	x	x	x	x	x	x	x	x
Spain	x	x	x	x	x	x	x	x
Sweden	x	x	x	x	x	x	x	x
Switzerland	x	x	x	x	x	x	x	x
United Kingdom	x	x	x	x	x	x	x	x
United States	x	x	x	x	x	x	x	x

A3. Control variables description

Table A4: Description of control variables

Control variable	Description	Source
MTR^{top}	Top statutory PIT rate. Legally determined marginal tax rate applicable to the top bracket of the personal income tax schedule.	Piketty et al. (2014).
GDP per-capita	Value of all final goods and services produced within a country in a given year, divided by the average population for the same year.	The Maddison-Project, 2013 version.
ARP and MRP	Average (marginal) rate progression up to an income level equivalent to four times the GDP per-capita. The ATR/MTR used adjusts for allowances/deductions, tax credits, significant local taxes and other main rules of tax code. It does not adjust for deductions, exemptions, and credits that depend on taxpayer specific characteristics (for example, no adjustment is made for child credits). The rate does not account for evasion/avoidance.	Andrew Young School of Policy Studies (2010)
Party Orientation	It is the party orientation with respect to economic policy, coded based on the description of the party in the sources. It classifies into four different categories: right (=0), center (=0.5), left (=1), and no information or no executive (=missing value). The classification is made using the following criteria. Right: for parties that are defined as conservative, Christian democratic, or right-wing; left: for parties that are defined as communist, socialist, social democratic, or left-wing; center: for parties that are defined as centrist or when party position can best be described as centrist (e.g. party advocates strengthening private enterprise in a social-liberal context); no information or no executive for all those cases which do not fit into the above-mentioned category or no information.	Keefer (2012)
International Trade	It is the sum of exports and imports of goods and services measured as a share of GDP.	Roine et al. (2009)
Globalization	2016 KOF Index of Globalization. It takes into account of economic (e.g. trade, FDI, tariff rate) social (e.g. telephone traffic, internet users, number of Ikea) and political (e.g. embassies in country, international treaties) variables for defining globalization. See the source for further details.	Dreher (2006) with updated estimations.
Debt Growth Rate	Growth rate of total (domestic plus external) gross central government debt as a share of GDP	Reinhart and Rogoff (2010)
Central Government Spending	Central government spending as a share of GDP.	Roine et al. (2009)
Gross Savings	Gross savings are calculated as gross national income less total consumption, plus net transfers. They are computed as share of GDP.	World Bank.
Gross Fixed Capital	Gross fixed capital formation (formerly gross domestic fixed investment) includes land improvements (fences, ditches, drains, and so on); plant, machinery, and equipment. It is computed as share of GDP.	World Bank.

Continues on next page

continues from previous page

Bank Deposits	Bank deposits as a share of GDP	Roine et al. (2009)
Stock Market	Stock market capitalization as a share of GDP.	Roine et al. (2009)
Financial Development	Equal to the sum of the variables Bank Deposits and Stock Market	Roine et al. (2009)
UK Legal Origin	Dummy variable equals to 1 whether the country official language is English; 0 otherwise.	Laporta et al. (1997)
Population Growth Rate	Percentage growth of population	OECD
Working Age Population	The working age population is defined as those aged 15 to 64. The basic indicator for employment is the proportion of the working age population aged 15-64 who are employed. The age dependency ratio is the ratio of dependents (people younger than 15 or older than 64) to the working-age population. This indicator is measured as a percentage of population.	OECD
Annual Hours Worked	Average annual hours worked by persons engaged.	Penn World Table (2015)
Trade Union Density	Trade union density as a share of employees.	OECD
Patents Growth	Annual growth rate of number of patents recorded.	Roine et al. (2009)
High-Education	Percentage of population age 25+ that have completed tertiary schooling. Data since 1970 collected each 5 years	Barro and Lee (2012)
Enrollment Ratio	School enrollment in tertiary education (percent gross). Gross enrollment ratio is the ratio of total enrollment, regardless of age, to the population of the age group that officially corresponds to the level of tertiary education. Tertiary education, whether or not to an advanced research qualification, normally requires, as a minimum condition of admission, the successful completion of education at the secondary level.	UNESCO
Human Capital	Index of human capital per person, based on years of schooling (Barro/Lee, 2012) and returns to education (Psacharopoulos, 1994)	Barro and Lee (2012) and Psacharopoulos (1994)
Tax Revenue	Tax revenue as a share of GDP. Tax revenue is defined as the revenues collected from taxes on income and profits, social security contributions, taxes levied on goods and services, payroll taxes, taxes on the ownership and transfer of property, and other taxes. Total tax revenue as a percentage of GDP indicates the share of a country's output that is collected by the government through taxes. It can be regarded as one measure of the degree to which the government controls the economy's resources. The tax burden is measured by taking the total tax revenues received as a percentage of GDP. This indicator relates to government as a whole (all government levels) and is measured in USD.	OECD

A4. Omega values for reforms

Omega values relies on the procedure used to estimate the ARP, which is computed as:

$$ARP_{i,t} = \frac{ATR_{i,t}^{top} - ATR_{i,t}^{avg}}{(Y_{i,t}^{top}/Y_{i,t}^{avg}) - 1}. \quad (12)$$

It should be noted that changes in ARP can occur for two reasons: tax rate changes or income variations. Changes in the tax rate faced by the top and the average earner will produce a

variation in the numerator of the ARP formula. All else equal, if both tax liabilities increase (decrease) by the same percentage, it turns out that the difference between ATR^{top} and ATR^{avg} increases (decreases) and, thus, ARP will increase (decrease). On the other hand, changes in income affect directly the denominator and indirectly the tax liability. Assuming constant tax rates, ARP will decrease (increase) if incomes of both top earner (Y^{top}) and average earner (Y^{avg}) increase (decrease) by the same percentage.

Since we wish to identify changes in progressivity stimulated by variations in tax schedules, it becomes important to distinguish whether the variation in ARP is due to tax rate or income changes. To account for this issue, we select only the reform in which we find a significant variation in tax rates, and remove the changes in Ω only due to income variations. In the table below, we provide information on the changes in the ATR and in the number of tax brackets.

Table A5: Omega values

Country	Reform Years	t=1	ΔATR^{top}	ΔATR^{avg}	Δ Brackets	Ω
Australia	1985-1987	1987	55.45 → 47.03	33.26 → 29.24	7 → 5	-0.02628
Canada (I)	1982	1982	56.91 → 51.50	42.16 → 39.36	13 → 10	-0.00578
Canada (II)	1987-1988	1988	54.02 → 44.09	40.87 → 29.70	10 → 3	-0.00085
Finland*	1991	1991	37.73 → 31.94	15.76 → 10.08	n.a.	-0.00036
France (I)	1986-1987	1986	59.91 → 53.15	32.73 → 30.53	15 → 13	-0.01035
France (II)	1996	1996	51.80 → 49.15	25.36 → 23.36	7 → 7	-0.00116
Germany*	2003-2005	2005	40.07 → 31.78	21.07 → 13.82	n.a.	-0.00349
Ireland (I)	1985-1986	1985	59.09 → 52.61	36.04 → 32.33	5 → 3	-0.00253
Ireland (II)	1992	1992	49.33 → 45.48	29.65 → 28.26	3 → 2	-0.00603
Italy (I)	1986	1986	37.85 → 34.47	17.52 → 14.84	9 → 9	-0.00297
Italy (II)	1989	1989	35.88 → 33.42	14.84 → 13.95	9 → 7	-0.00322
Netherlands	1990	1990	61.61 → 52.79	31.59 → 23.63	9 → 3	-0.00001
New Zealand	1986-1989	1989	59.84 → 31.78	33.38 → 24.99	5 → 3	-0.04650
Norway	1990-1992	1992	49.17 → 40.06	33.77 → 31.58	3 → 1	-0.02989
Spain (I)	2003-2004	2003	41.82 → 39.89	23.38 → 21.07	6 → 5	-0.00001
Spain (II)	2007	2007	40.19 → 38.25	21.45 → 20.27	5 → 4	-0.00144
Sweden*	1991	1991	44.30 → 36.20	15.80 → 10.60	4 → 2	-0.00967
UK	1988	1988	54.59 → 38.18	26.29 → 24.32	6 → 2	-0.02358
US (I)	1982	1982	70.71 → 53.95	45.88 → 42.44	17 → 14	-0.01976
US (II)	1987-1988	1987	52.74 → 32.82	31.14 → 27.11	16 → 2	-0.02188
US (III)	2003	2003	42.23 → 39.11	25.11 → 23.76	6 → 6	-0.00143

Note: ΔATR^{top} and ΔATR^{avg} display respectively the pre-reform and post-reform ATR faced by an earner whose income is equal to the average reported income by the top percentile and by an earners whose income is equal to the average reported income. Δ Brackets shows the pre-reform and post-reform number of tax brackets on wage income. For countries marked with * (Finland, Germany, and Sweden) the ARP is derived computing the ATR faced by an earner whose income is equal to 4 time GDP per-capita and an earner whose income is equal to GDP per-capita. t=1 corresponds to the year since which the dummy reform equals one. In the case a country has implemented a single "significant" reform, the dummy reform corresponds with t=1 in the table. Then, we have the following: AUS 1987, FIN 1991, GER 2005, NET 1990, NWZ 1989, NOR 1992, SWE 1991, and UK 1988. In the cases of multiple reforms, we select the most relevant in Ω terms: CAN 1982, FRA 1986, ITA 1989, IRE 1992, ESP 2007, and US 1987. We do not find any important negative variation in Ω over the period covered in Denmark (1981-2010), Japan (2000-2010), Portugal (1989 - 2005), and Switzerland (1981-2010).

Appendix B: Synthetic Control Method estimations

This Appendix provides the tables showing the weights assigned by the SCM to construct the synthetic control and the pre-treatment trends for the control variable used in the baseline model. The baseline model uses the following control variables: GDP per-capita, globalization, annual hours worked, human capital, financial development, trade union density, MTR^{top} , ARP, and debt growth rate. The choice is made so that several potential determinants of top income shares are considered in the pre-treatment period. The last three variables are selected to capture the potential endogeneity of the tax reform. Tables contain also the root mean square prediction error (RMSPE), which evaluates how the synthetic control succeed to be similar to the treated. The RMSPE computes the lack of fit between the path of top income shares in the treated country and in the synthetic counterpart. It is defined as:

$$RMSPE = \left[\frac{1}{T_0} \sum_{t=1}^{T_0} \left(Y_{1,t} - \sum_{j=2}^J w_j^* Y_{j,t} \right)^2 \right]^{\frac{1}{2}} \quad (13)$$

Table B1: Australia: synthetic control composition

a) Synthetic control groups composition							
Country	Weights						
	Top 10	Top 1	Top 0.1	Top 5-1	Top 1-0.5	Top 0.5-0.1	
Canada							
Denmark							
Finland	-		-	-	-	-	
France							
Germany				0.379			
Ireland	0.289	0.144	-	-	0.143	-	
Italy							
Japan						0.126	
Netherlands		0.093	-	0.128	0.097	-	
Portugal							
Spain			0.162				
Sweden	0.711	0.763	0.838	0.493	0.76	0.874	
Switzerland							

b) Control variables							
Variable	AUS	Synthetic AUS					
		Top 10	Top 1	Top 0.1	Top 5-1	Top 1-0.5	Top 0.5-0.1
GDP Per-Capita	12007	10866	11669	11635	11977	11672	12197
Globalization	64.85	69.8	70.26	67.08	64.43	70.28	66.52
Financial Development	0.95	0.68	0.68	0.67	0.68	0.68	0.68
Annual Hours Worked	1843	1886	1922	1848	1966	1924	1877
Trade Union Density	47.79	65.83	65.78	62.74	53.15	65.67	67.42
Human Capital	3.02	3	3.04	3.12	2.64	3.04	3.1
Top MTR	0.65	0.75	0.75	0.71	0.67	0.75	0.76
Debt Growth Rate	-0.04	0.03	0.03	0.03	0.03	0.03	0.04
ARP	0.10	0.14	0.14	0.13	0.12	0.14	0.13
RMSPE		0.89	0.23	0.07	0.35	0.1	0.11
Top income share AUS		27.34	5.84	1.27	11.24	2.16	2.42
Top income share Synthetic AUS		27.84	5.89	1.28	11.35	2.18	2.43

Note: Panel a) shows the weight assigned to each country in the donor pool to compose the synthetic control. The synthetic control is chosen to best fit each different top income trend and control variables before the reform. Panel b) shows the value of the control variables used in the baseline model to find the optimal synthetic control group in the pre-reform period. The control variables are described in Table A4.

Table B2: New Zealand: synthetic control composition

a) Synthetic control groups composition

Country	Weights					
	Top 10	Top 1	Top 0.5	Top 10-5	Top 5-1	Top 1-0.5
Canada	0.048			0.179	0.097	
Denmark	0.52	0.108		0.108	0.369	0.154
Finland	-		-	-	-	-
France	0.124				0.263	
Germany					0.213	0.265
Ireland	0.286	0.344		-	-	0.185
Italy		0.03	0.234	0.062		
Japan						
Netherlands				0.115		
Portugal	0.022	0.389	0.182		0.019	0.152
Spain			0.169	0.335		
Sweden		0.129	0.414	0.201	0.036	0.244
Switzerland					0.004	

b) Control variables

Variable	NWZ	Synthetic NWZ					
		Top 10	Top 1	Top 0.5	Top 10-5	Top 5-1	Top 1-0.5
GDP Per-Capita	11889	11337	8305	10260	11033	12760	10647
Globalization	59.98	69.88	63.17	60.86	65.56	66.02	64.22
Financial Development	0.56	0.58	0.7	0.73	0.84	0.62	0.66
Annual Hours Worked	2062	1893	1872	1842	1899	1877	1889
Trade Union Density	59.04	54.56	57.28	52.11	38.71	44.07	55.22
Human Capital	2.11	2.64	2.61	2.73	2.8	2.58	2.55
Top MTR	0.59	0.63	0.66	0.66	0.61	0.61	0.65
Debt Growth Rate	0.01	0.05	0.02	0.03	0.02	0.04	0.03
ARP	0.09	0.1	0.1	0.09	0.09	0.09	0.11
RMSPE		0.7	0.41	0.32	0.27	0.3	0.13
Top income share NWZ		30.11	6.47	4.09	11.27	12.38	2.38
Top income share Synthetic NWZ		30.11	6.47	4.11	11.25	12.36	2.39

Note: Panel a) shows the weight assigned to each country in the donor pool to compose the synthetic control. The synthetic control is chosen to best fit each different top income trend and control variables before the reform. Panel b) shows the value of the control variables used in the baseline model to find the optimal synthetic control group in the pre-reform period. The control variables are described in Table A4 .

Table B3: Norway: synthetic control composition

a) Synthetic control groups composition							
Country	Weights						
	Top 10	Top 1	Top 0.1	Top 10-5	Top 1-0.5	Top 0.5-0.1	
Canada			0.258				
Denmark	0.606			0.398	0.095		
Finland	-		-	-		-	
France							
Germany							
Ireland		0.148	-	-	0.093	-	
Italy							
Japan							
Netherlands			-			-	
Portugal							
Spain						0.029	
Sweden	0.394	0.852	0.742	0.602	0.812	0.971	
Switzerland							

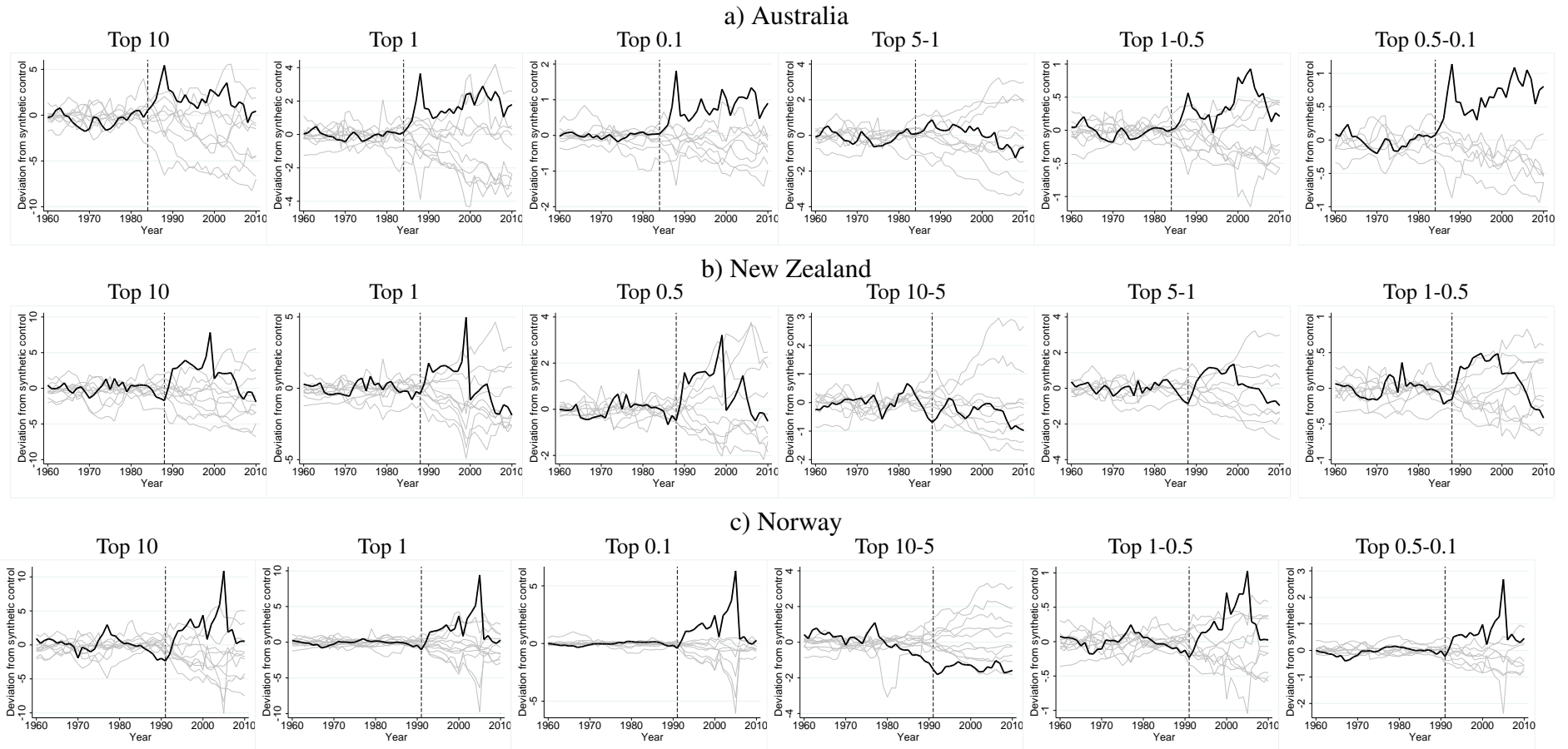
b) Control variables							
Variable	NOR	Synthetic NOR					
		Top 10	Top 1	Top 0.1	Top 10-5	Top 1-0.5	Top 0.5-0.1
GDP Per-Capita	12654	13792	13675	13285	13678	13012	13368
Globalization	70.22	72.54	72.82	72.31	74.12	72.79	72.57
Financial Development	0.67	0.55	0.61	0.69	0.84	0.67	0.69
Annual Hours Worked	2141	1864	1863	1836	1856	1851	1837
Trade Union Density	56.88	70.59	71.43	71.7	63.45	71.47	72.56
Human Capital	2.71	2.95	3.06	3.21	3.13	3.11	3.22
Top MTR	0.69	0.66	0.7	0.75	0.73	0.74	0.76
Debt Growth Rate	0	0.05	0.03	0.02	0.02	0.02	0.02
ARP	0.1	0.11	0.12	0.12	0.11	0.12	0.12
RMSPE		1.09	0.3	0.55	1.09	0.1	0.15
Top income share NOR		27.8	16.94	3.28	10.93	2.05	2.16
Top income share Synthetic NOR		27.75	16.96	3.36	10.89	2.05	2.21

Note: Panel a) shows the weight assigned to each country in the donor pool to compose the synthetic control. The synthetic control is chosen to best fit each different top income trend and control variables before the reform. Panel b) shows the value of the control variables used in the baseline model to find the optimal synthetic control group in the pre-reform period. The control variables are described in Table A4.

Appendix C: Robustness analysis of main results

C1. "In-space" placebo test

Figure C1: "In-space" placebo test



45

Note: The black solid line represents the deviation of the treated country from its synthetic control group. Each of the grey line represents a gap between the true outcome and the synthetic control group for every country in the donor pool (for which no deviation is expected). Countries with bad pre-treatment fit are ruled out as suggested by Abadie et al. (2010).

Table C1: Statistical significance according to "in space" placebo test, full version

Year	a) Australia						b) New Zealand						c) Norway					
	10	1	0.1	5-1	1-0.5	0.5-0.1	10	1	0.5	10-5	5-1	1-0.5	10	1	0.1	10-5	1-0.5	0.5-0.1
1985	0.27	0.18	0.11	0.4	0.27	0.14												
1986	0.09	0.18	0.11	0.3	0.09	< 0.01												
1987	< 0.01	< 0.01	< 0.01	0.1	0.09	< 0.01												
1988	< 0.01	< 0.01	< 0.01	0.2	< 0.01	< 0.01												
1989	< 0.01	< 0.01	< 0.01	0.3	0.09	< 0.01	0.18	0.27	0.1	0.8	0.67	0.2						
1990	< 0.01	< 0.01	< 0.01	0.3	0.09	< 0.01	< 0.01	< 0.01	< 0.01	0.9	0.22	< 0.01						
1991	< 0.01	< 0.01	< 0.01	0.3	0.09	< 0.01	< 0.01	< 0.01	< 0.01	0.5	< 0.01	< 0.01						
1992	0.09	< 0.01	< 0.01	0.3	0.18	< 0.01	< 0.01	< 0.01	< 0.01	0.1	< 0.01	0.1	0.73	0.33	< 0.01	0.91	0.45	0.11
1993	< 0.01	< 0.01	< 0.01	0.1	< 0.01	< 0.01	< 0.01	< 0.01	< 0.01	0.4	< 0.01	< 0.01	0.09	< 0.01	< 0.01	0.91	0.27	< 0.01
1994	0.09	< 0.01	< 0.01	0.3	0.18	< 0.01	< 0.01	< 0.01	< 0.01	0.5	< 0.01	< 0.01	0.09	< 0.01	< 0.01	0.91	0.18	< 0.01
1995	0.18	< 0.01	< 0.01	0.3	0.09	< 0.01	< 0.01	0.09	< 0.01	0.6	< 0.01	< 0.01	0.09	< 0.01	< 0.01	0.91	0.18	< 0.01
1996	0.18	0.09	< 0.01	0.3	0.18	< 0.01	0.09	0.09	< 0.01	0.7	0.22	0.1	0.09	< 0.01	< 0.01	0.91	0.18	< 0.01
1997	0.09	0.09	< 0.01	0.3	< 0.01	< 0.01	< 0.01	0.09	< 0.01	0.5	0.22	0.1	< 0.01	< 0.01	< 0.01	0.91	0.18	< 0.01
1998	0.09	0.18	< 0.01	0.3	< 0.01	< 0.01	< 0.01	0.09	< 0.01	0.4	0.22	0.1	< 0.01	0.17	< 0.01	0.91	0.18	< 0.01
1999	< 0.01	0.09	< 0.01	0.3	< 0.01	< 0.01	< 0.01	< 0.01	< 0.01	0.6	0.11	< 0.01	< 0.01	0.17	< 0.01	0.91	0.18	< 0.01
2000	< 0.01	0.09	< 0.01	0.3	< 0.01	< 0.01	0.18	0.18	0.3	0.4	0.27	0.2	< 0.01	0.08	< 0.01	0.82	< 0.01	< 0.01
2001	0.09	0.09	< 0.01	0.3	< 0.01	< 0.01	0.09	0.27	0.3	0.3	0.27	0.2	0.09	0.17	< 0.01	0.82	0.09	0.11
2002	0.09	0.09	< 0.01	0.3	< 0.01	< 0.01	0.09	0.27	0.2	0.3	0.27	0.3	0.09	0.17	< 0.01	0.82	< 0.01	< 0.01
2003	0.09	< 0.01	< 0.01	0.3	< 0.01	< 0.01	0.09	0.27	0.1	0.4	0.36	0.3	0.09	< 0.01	< 0.01	0.82	< 0.01	< 0.01
2004	0.09	0.18	< 0.01	0.4	< 0.01	< 0.01	0.09	0.18	< 0.01	0.4	0.36	0.3	0.09	< 0.01	< 0.01	0.82	< 0.01	< 0.01
2005	0.18	0.09	< 0.01	0.5	< 0.01	< 0.01	0.18	0.36	0.1	0.5	0.36	0.3	< 0.01	< 0.01	< 0.01	0.82	< 0.01	< 0.01
2006	0.09	0.09	< 0.01	0.5	< 0.01	< 0.01	0.27	0.45	0.2	0.5	0.36	0.5	0.09	0.27	0.11	0.82	0.27	0.11
2007	0.27	0.09	< 0.01	0.5	0.27	< 0.01	0.27	0.54	0.3	0.6	0.36	0.6	0.09	0.27	< 0.01	0.82	0.27	< 0.01
2008	0.36	0.09	< 0.01	0.6	0.36	< 0.01	0.27	0.36	0.2	0.7	0.36	0.7	0.18	0.27	0.22	0.82	0.36	0.11
2009	0.27	0.09	< 0.01	0.6	0.36	< 0.01	0.27	0.36	0.2	0.7	0.36	0.6	0.18	0.42	0.33	0.82	0.36	0.11
2010	0.27	0.09	< 0.01	0.6	0.36	< 0.01	0.36	0.54	0.3	0.7	0.36	0.7	0.09	0.33	< 0.01	0.82	0.36	0.11

Note: this table shows, for each post-treatment year, the probability of getting a more extreme positive deviation from the synthetic control group than the deviation for the true treatment country. It relates to the graphs in Figure C1, as the number represents the share of grey lines that are higher than the black line for each post-treatment year. The population consists of the donor pool population for each top income share (all country with 0 or a positive weight in tables B1, B1B2, and B3). Countries with bad pre-treatment fit are ruled out as suggested by Abadie et al. (2010).

C2. Control variable test

The potential determinants of top income share are various. The control variables selected in the baseline model do not cover, of course, the full set of potential determinants. Since the choice of controls included in vector of controls affects the optimization of the synthetic control, different combinations of controls are likely to generate different counterfactuals and, thus, different outcomes. A test to check whether the results depend on various combinations of variables is implemented. Figure 6 displays this robustness test, based on 35 different combinations of controls, arranged with three different set of years used to control for the top income trends. Tables C2 and C3 show all the different combinations of years and controls. Altogether, there are 105 different combinations and, thus, the same number of potentially different synthetic control for each country. To limit the number of figures, the outcome of the test is shown only for the top percentile.

The baseline result appears to be reproduced quite well by the alternative specifications. However, some alternative specifications, especially for New Zealand, produce a synthetic control with a lower outcome, inflating the effect of the treatment. On the other hand, Norway is fitted very well. This may be due to the fact that the donor pool is composed of few English-speaking countries from which the synthetic control can be picked (only Canada and Ireland), whereas Norway has more potentially similar countries (Denmark, Finland, Netherlands, and Sweden). Overall, the test does not complicate the robustness of the results. A broaden donor pool may improve the quality of the results, but the lack of data does not allow to do it.

Table C2: Control variables combinations used in the selection of the Synthetic Control Group

Variable	Base	Combinations used in the control robustness test																																									
GDP Per-Capita	x				x	x	x	x	x	x	x	x	x	x	x	x	x	x	x	x	x	x	x	x	x	x	x	x	x	x	x			x									
GDP Growth Rate		x																																		x							
MRP												x																						x	x	x							
ARP	x	x	x	x	x	x	x	x	x	x	x	x		x	x	x	x	x	x	x	x	x	x	x	x	x	x	x		x	x	x			x								
Party Orientation											x																									x	x						
International Trade						x																														x	x						
Globalization	x	x	x	x	x		x	x	x	x	x	x	x	x	x	x	x			x	x	x	x	x	x	x			x				x	x									
Debt Growth Rate	x	x	x	x	x	x	x	x	x	x	x	x	x	x							x	x	x	x	x	x	x						x	x	x	x							
Government Spending																x																					x						
Gross Savings						x																																x					
Gross Fixed Capital							x																																x				
Bank Deposits								x																															x	x			
UK Legal Origin													x																										x	x			
Population Growth																																							x				
Working Age Pop																																							x	x			
Annual Hours Worked	x	x	x	x	x	x	x	x			x	x	x	x	x	x	x	x	x	x	x	x	x																		x		
Trade Union Density	x	x	x	x	x	x	x	x	x	x																																x	
Stock Market																																									x		
Financial Development	x	x	x	x	x	x			x	x	x	x	x	x	x	x	x	x	x	x	x	x																				x	
Patents Growth Rate																																									x		
High Education																																										x	
Enrollment Ratio																																										x	
Human Capital	x	x	x	x	x	x	x	x	x																																		x
Tax Revenue																																										x	x

48

Note: This table shows the different combinations of the vector of controls Z used to estimate the synthetic control. There are 35 different combinations, arranged with three different set of years (displayed in Table 15), for a total of 105 combinations. Outcomes are shown in Figure 6. Control variables are described in Table 8.

Table C3: Years in Synthetic Control Group choice function

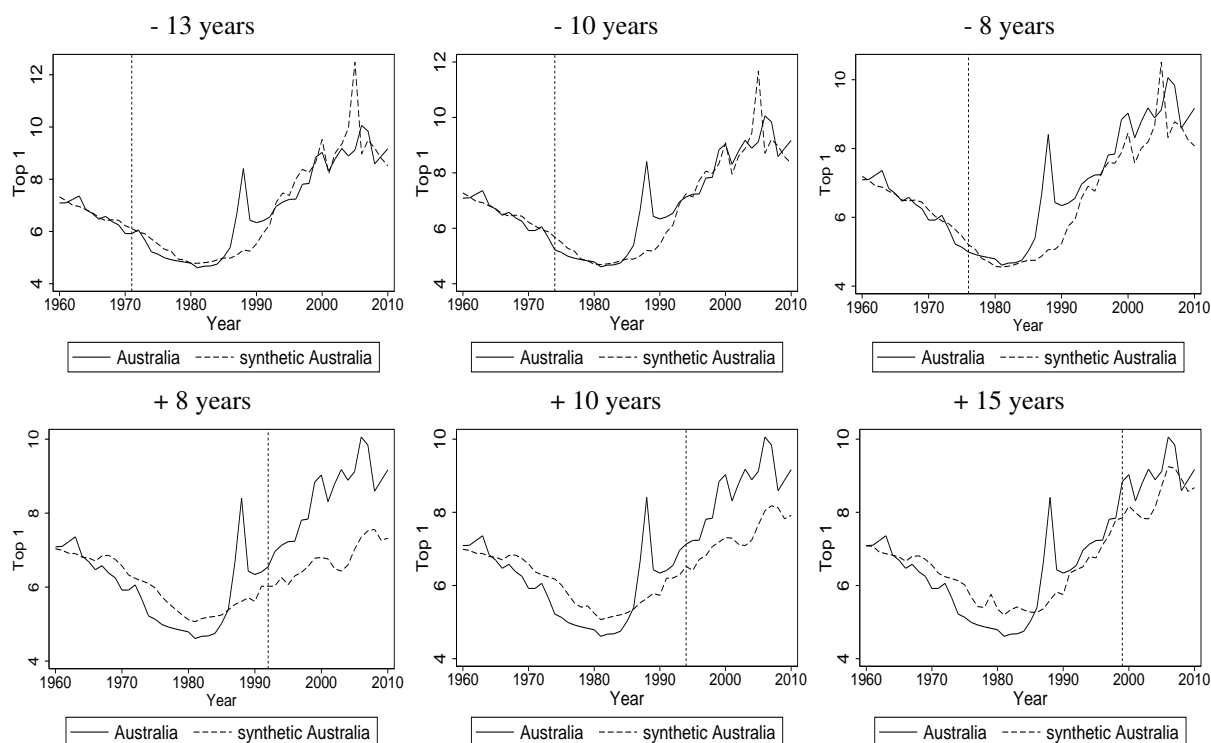
Australia			New Zealand			Norway		
Baseline	Version 2	Version 3	Baseline	Version 2	Version 3	Baseline	Version 2	Version 3
1965	1962	1967	1969	1967	1965	1965	1964	1968
1975	1972	1976	1981	1983	1982	1988	1987	1988
1983	1983	1982	1987	1987	1986	1990	1990	1989

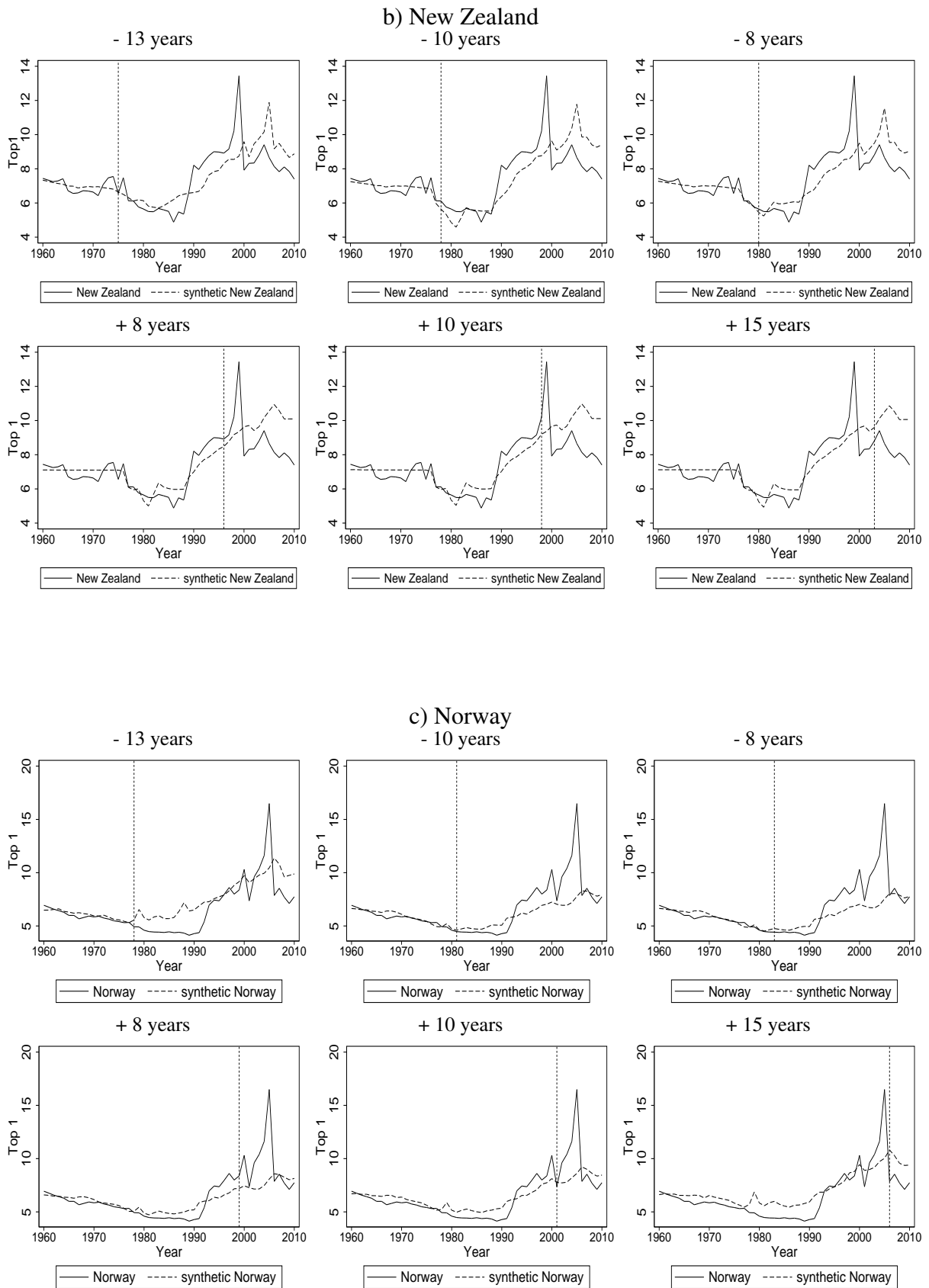
C3. "In-time" placebo test

"In-time" falsification exercises are made simulating a placebo treatment some years before (8, 10 and 13 years) and after (8, 10 and 15 years) the real treatment. To limit the number of graphs, those tests are carried out only for the top percentile, since this share can be assumed as representative. The tests reinforce the robustness of results, since the effect appears only in the years after the reform. The only bad new - but however not very sizable - comes from the test carries out in Norway 13 years before the reform (in 1978). Here a negative effect is found. However, when the placebo is handed out in 1981 and 1984 (respectively 10 and 8 years before the real treatment), this troubling effect was absorbed by the synthetic control.

Figure C2: "In-time" placebo test

a) Australia





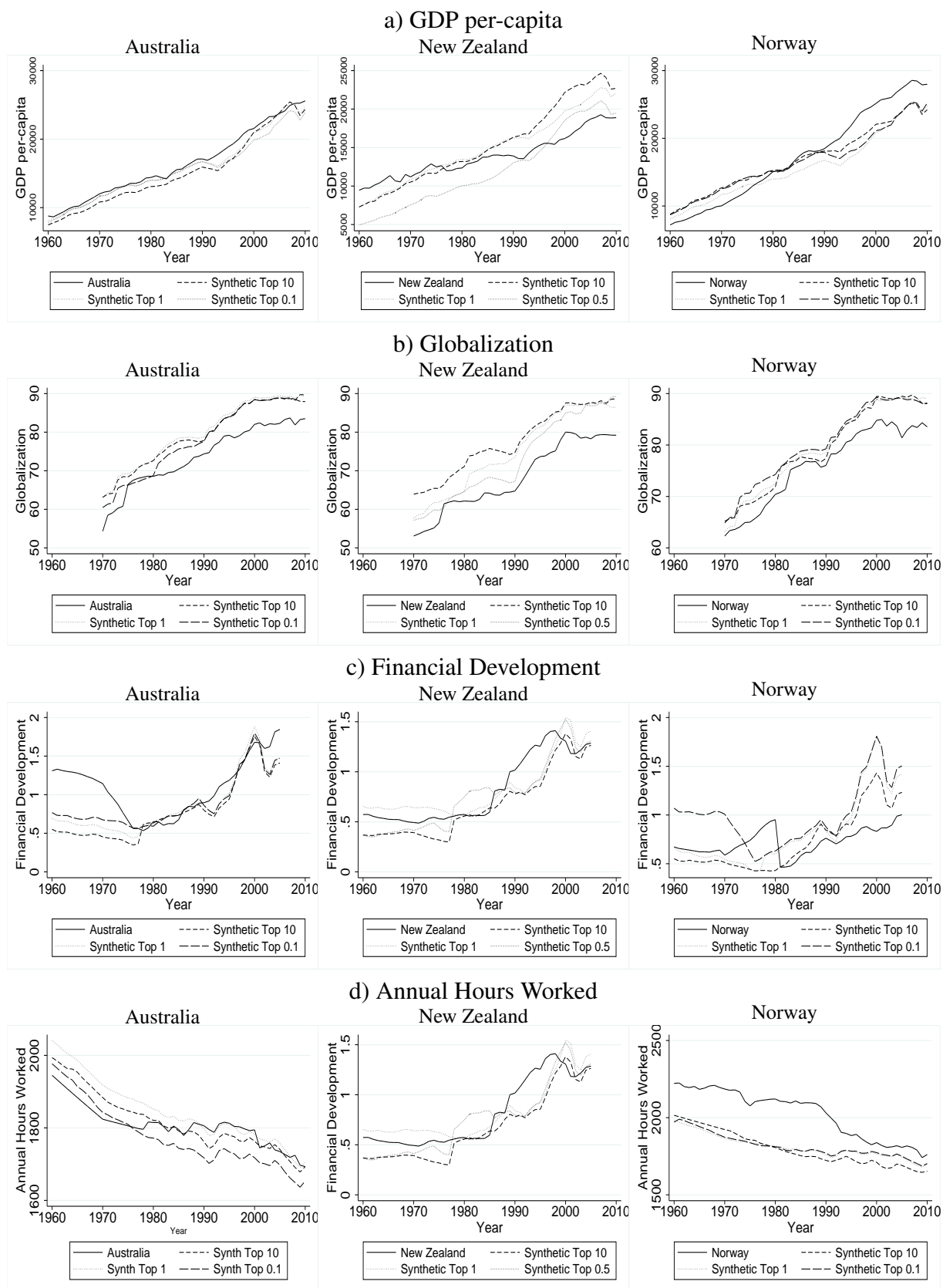
Note: This test imposes falsely timed tax reforms in the three studied countries 8, 10 and 13 years before and 8, 10 and 15 years after the actual reform.

C4. Post-treatment trends in control variables

An implicit assumption of the SCM is that trends in both treated and synthetic control are parallel after the treatment. The optimization problem solved by the SCM generates the synthetic control that best resembles the pre-treatment characteristics of the country in which the reform was implemented. However, it is entirely possible that important economic changes happened in the years after the reform in both the synthetic control or the treated country. If this happens, the estimations would be severely biased. This is more than solely a potential issue, since changes in the economic environment can occur quite frequently. For this purpose, post-treatment trends in both the treated and the respective synthetic control are examined for each group within the top.

The graphical analysis reassures about this potential severe issue. The only notable deviation is that trade union density fell relatively sharp after the tax reform in New Zealand. This can be explained by the fact that a labor reform was implemented in the same period of the fiscal reform analyzed. Therefore, the role of trade union has been weakened. Other deviations are observed in the variables reflecting the fiscal status of the country (ARP, debt growth rate, MTR). Reductions in such variables are not problematical, since they are directly affected by the tax reform.

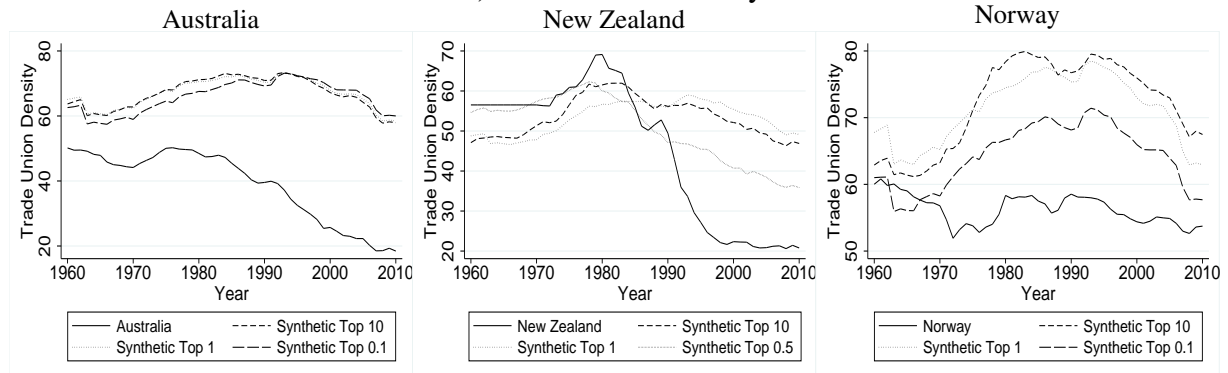
Figure C3: Post-treatment trends in control variables



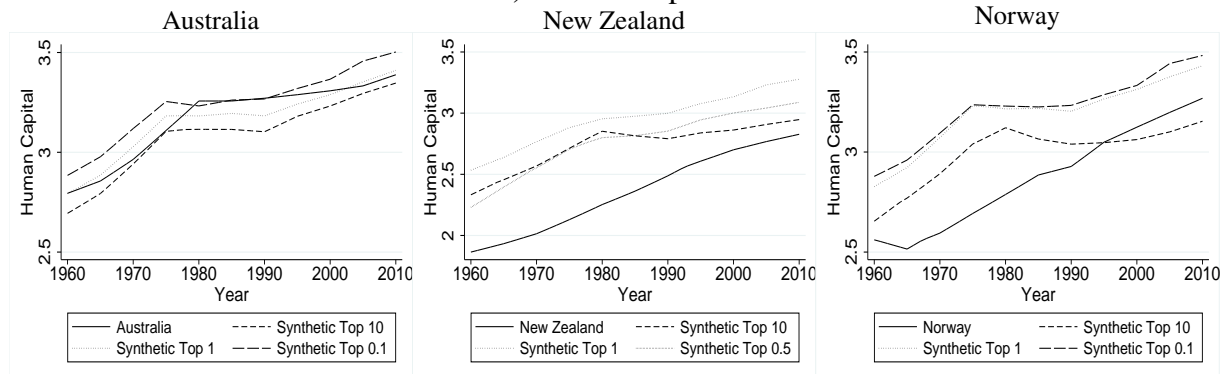
Continues on next page

Continues from previous page

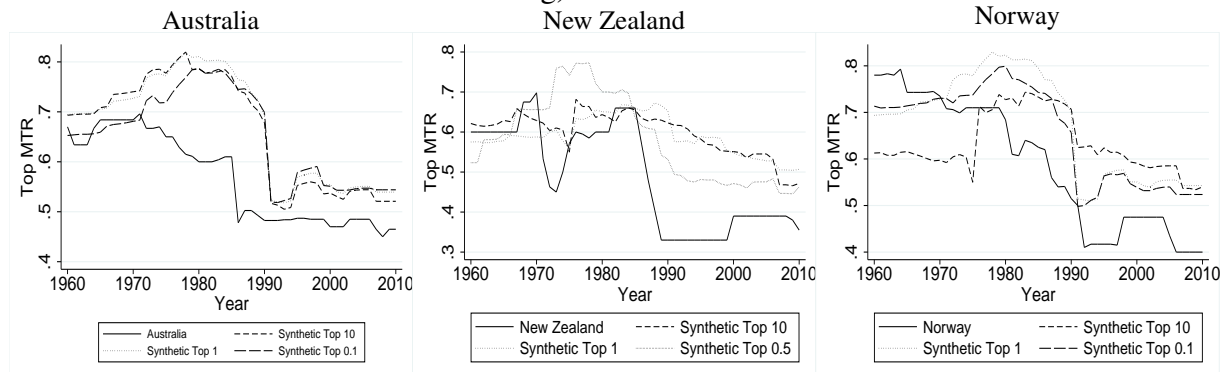
e) Trade Union Density



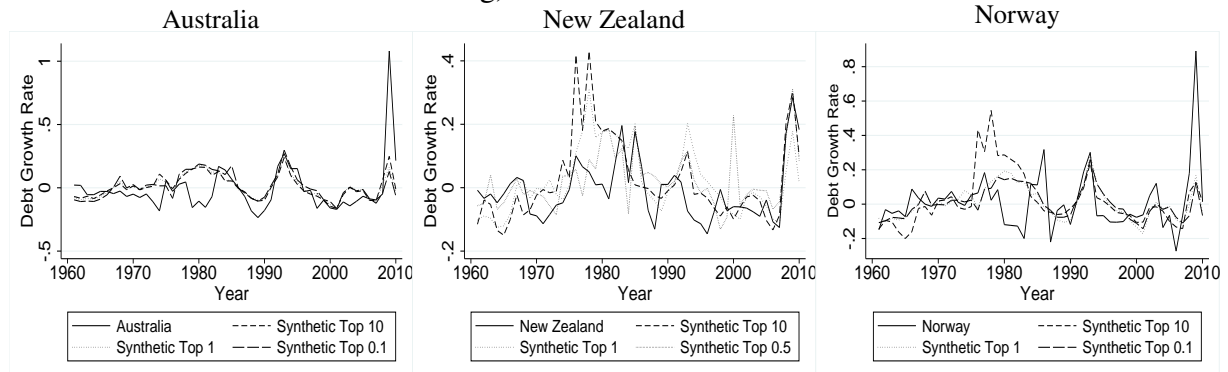
f) Human Capital



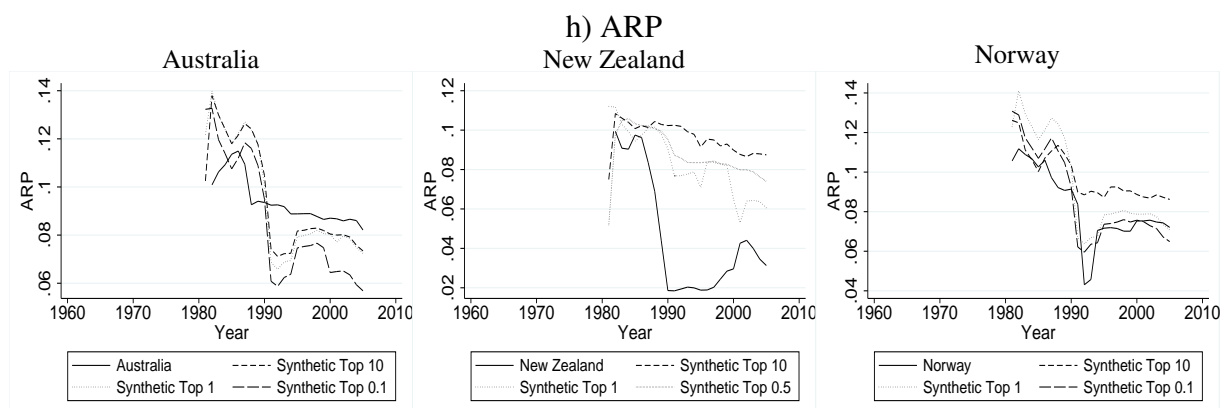
g) MTR^{top}



g) Debt Growth Rate



Continues on next page



C5. Effect of using a sub-donor pool which includes realized capital gains

Capital gains turn out to be an important potential explanation of the effect of the reform on top income shares, especially for the groups at the very top. Theoretically capital gains, both realized and unrealized, are undoubtedly a source of income in the classic Haig-Simons definition. However, capital gains represent a highly complicate income component to include in an individual's income (Roine and Waldenström, 2015). Only when they are realized, they become observable and, then, appear on tax returns. It makes difficult to allocate them properly in time. Exclusion and inclusion of capital gains can change the top income series, especially in the very top groups, since capital gains are more important for the richest individuals.

Table A2 displays that capital gains are not included in each country data. Problems with observing and accurately dating capital gains have led many researchers to exclude the realized capital gains from their top income series. For some countries WID presents top income shares both including and excluding realized capital gains. Separate series, among the countries included in the donor pool, can be found in Canada, Germany, Japan, Spain, and Sweden. The treated countries present only series where capital gains are included in the tax base. A more accurate analysis should consider a sub-donor pool composed only of the countries for which series containing capital gains are available. This group is formed by Canada, Germany, Japan, Spain, and Sweden¹⁹.

Figure C4 compares the outcomes when the synthetic control is optimized with the original donor pool and the new sub-donor pool. The results show that top income shares are lower in the sub-donor pool where realized capital gains are included, especially for the groups at the very top. It suggests that realized capital gains are an important driver of the spike observed after the reform and that using the original donor pool may tend to overstate increases in top income shares. However, it should be noted that the sub-donor pool is composed of only 5 countries, leading to worse synthetic control. Indeed, the pre-treatment trends are better reproduced by the original donor pool with more countries. A larger sample which could allow to include capital

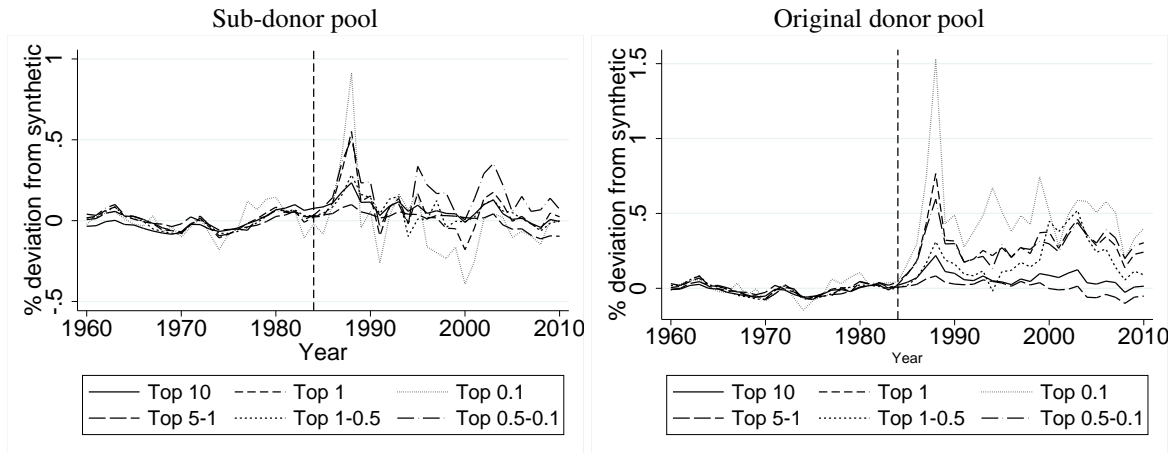
¹⁹Canada data is available from 1972 to 2010 (since 1982, series from LAD). For Germany and Spain the same linear interpolations described in Table 6 are made.

gains may further help to understand the real development of top income shares.

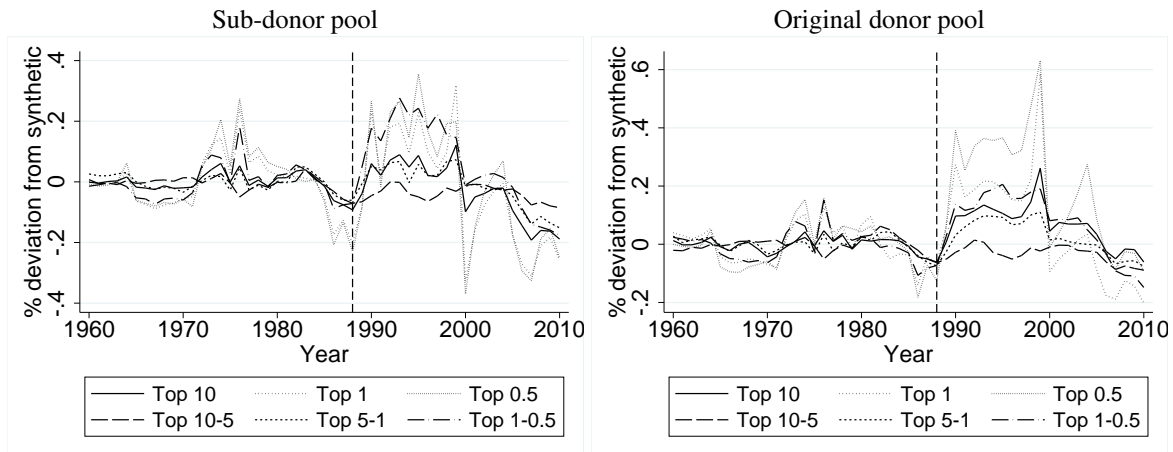
Comprehensive tax reform legislation as the ones under examination should be considered cautionary when comparing pre- and post-period of reform. Burkhauser et al. (2015) discuss how the Australian reform may substantially alter Australian top income series. They provide an estimation of the top percentile from 1970 to 2010, which takes into account the change on the treatment of company profits and dividends induced by the tax reform. Figure C5 displays the effect of the reform on top percentile and the SCM result using Burkhauser et al. (2015)'s data. Using those corrected data, the surge in top income shares is still notable, even if weaker than the original estimation made using WID top income series.

Figure C4: The effect of realized capital gains

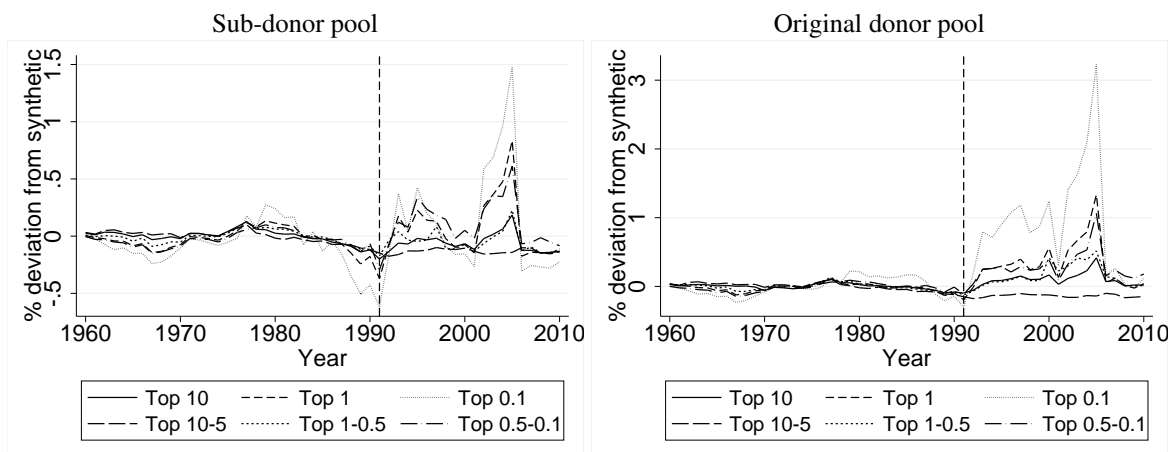
a) Australia



b) New Zealand

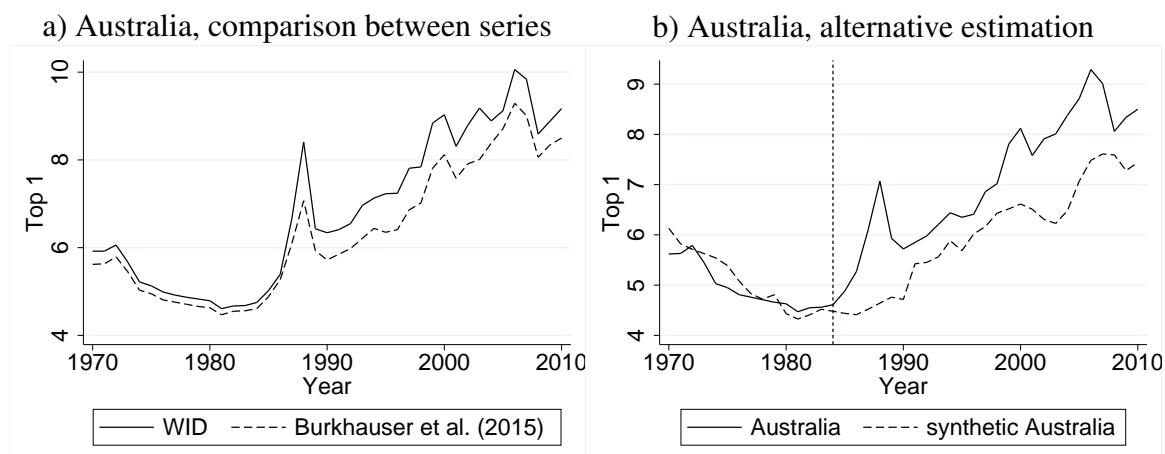


c) Norway



Note: Percentage deviations from the synthetic control group for each top income share. The figures on the right display outcome using the baseline original donor pool. Figures on the left use a restricted donor pool containing only the countries having separate top income series including capital gains (Canada, Germany, Japan, Spain, and Sweden).

Figure C5: Burkhauser et al. (2015) for Australia: comparison and results



Note: Figure a) compares top income series from WID and Burkhauser et al. (2015). Burkhauser et al. (2015, Appendix Table A3) data excludes dividend imputation credits from top income share. Figure b) replicates the estimation whose outcome is displayed in Figure 4 using data on top percentile from Burkhauser et al. (2015, Appendix Table A3) instead of the original WID source. Burkhauser et al. (2015, Appendix Table A3) data excludes dividend imputation credits from top income share.

Figure C4 and C5 both suggest that the original estimations may inflate top income shares. However, the effect of the reform on top income shares is still evident accounting for realized capital gains and changes in the treatment of company tax in Australia.

Appendix D: Additional regressions and other dimensions of tax reforms

The baseline model, shown in Table 3, uses marginal measures of tax rate and tax progressivity. We re-run panel regressions replacing MTR and MRP with ATR and ARP and then we use both in the same regression to evaluate which effect predominates.

Table D1: Marginal vs average effects, 1981-2010

i) ATR vs MTR						
	Top 10-5		Top 1-0.5		Top 0.1	
$1 - ATR^s$	-0.093*** (0.032)	-0.11 (0.072)	0.183*** (0.049)	-0.032 (0.112)	0.911*** (0.22)	-0.688** (0.285)
$1 - MTR^s$		0.013 (0.044)		0.16* (0.081)		1.416*** (0.274)
Obs.	356	356	383	383	306	306

ii) ARP vs MRP						
	Top 10-1		Top 1-0.1		Top 0.1	
ARP	0.03 (0.02)	0.092*** (0.028)	-0.12*** (0.033)	0.041 (0.051)	-0.21*** (0.085)	0.069 (0.098)
MRP		-0.078*** (0.019)		-0.201*** (0.048)		-0.373*** (0.114)
Obs.	377	377	377	377	304	304

Note: Panel i) shows e_{ATR}^s and e_{MTR}^s coefficients from regressions of the form $y_{s,i,t} = e_{ATR}^s \log(1 - ATR_{i,t}^s) + e_{MTR}^s \log(1 - MTR_{i,t}^s) + \beta_2^s Z_{i,t} + \gamma_t^s + \mu_i^s + \mu_i^s t^s + u_{i,t}^s$. Since ATR^{10-1} and $ATR^{1-0.1}$ are not available, we replace them with ATR^{10-5} and $ATR^{1-0.5}$. Panel ii) shows e_{ARP}^s and e_{MRP}^s coefficients from regressions of the form $y_{s,i,t} = e_{ARP}^s \log(ARP_{i,t}) + e_{MRP}^s \log(MRP_{i,t}) + \beta_2^s Z_{i,t} + \gamma_t^s + \mu_i^s + \mu_i^s t^s + u_{i,t}^s$. We use Newey-West standard errors with 8 lags in parenthesis. Data on tax rates are authors computations from OECD national tax schedules. Data on progressivity indicators are from Andrew Young School of Policy Studies (2010). Data on top income shares are from WID. *** $p < 0.01$, ** $p < 0.05$, * $p < 0.1$.

As standard economic theory predicts, marginal effects dominates average effects. This is confirmed both using tax rate and progressivity measures.

Appendix References

- Andrew Young School of Policy Studies. (2010). "Andrew Young School World Tax Indicators (Volume 1) [Data file, data description, and data appendix]." Retrieved from <http://aysps.gsu.edu/isp/wti.html>
- Barro, R. J., J.W. Lee (2013). "A new data set of educational attainment in the world, 1950–2010." *Journal of development economics*, 104, 184-198.
- Dreher, A. (2006). "Does globalization affect growth? Evidence from a new Index of Globalization." *Applied Economics* 38, 10: 1091-1110.
- Feenstra, R. C., R. Inklaar, M. P. Timmer (2015). The next generation of the Penn World Table. *The American Economic Review*, 105(10), 3150-3182.
- Keefer, P. (2005). "Database of political institutions." *Development Research Group*, World Bank.
- La Porta, R., F. Lopez-de-Silanes, A. Shleifer, R. W. Vishny (1997). "Legal determinants of external finance." *Journal of finance* 52(3): 1131-1150.
- OECD (2016), Working age population (indicator). doi: 10.1787/d339918b-en (Accessed Feb. 2016)
- Psacharopoulos, G. (1994). "Returns to investment in education: A global update." *World development*, 22(9), 1325-1343.
- United Nations Educational, Scientific, and Cultural Organization (UNESCO) Institute for Statistics.
- World Bank Group (Ed.). (2012). World Development Indicators 2012. *World Bank Publications*.