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# Fondazione Eni Enrico Mattei

# Tax Reforms and Environmental Policies for Italy

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#### MARCO STAMPINI

A bstract. This paper focuses on the relationship between tax reforms and environmental quality in Italy. First, we analyze some of the characteristics of the tax system. Within a dynamic model, we estimate the marginal distortion introduced by die erent taxes and show that the system is far from being optimal, at least in terms of et dency. We then consider some possible tax reforms, keeping into account both the erect on utility and the impact on pollution. Finally, we design a tax reform with a speci... cenvironmental goal, i.e. the reduction of polluting emissions by 10%, and show the economic erects of this policy.

#### 1. Introduction

Tax systems in real economies are typically non-optimal. Tax reforms can then be used in order to reduce the level of distortion of economic incentives introduced by the necessity of raising revenue. It the same time, however, tax reforms arect the level of pollution, as the composition of production and consumption change.

In this paper, we analyze the characteristics of the Italian tax system and study the exects of some possible tax reforms on tax distortions and polluting emissions.

By using a dynamic model, we estimate the marginal distortion caused by the dimerent taxations of production, consumption and incomes. We ....not that these values are far from equal, hence they can be used in designing a policy aimed at reducing the distortion of economic incentives. Unfortunately, these policies are likely to determine an increase in the level of polluting emissions, as they reduce the tax burden bearing an goods with high polluting potential.

We then design a policy with the speci...c goal of reducing the level of polluting emissions by a predetermined percentage with respect to a business as usual scenario. While command and control policies set arbitrary standards for the reduction of pollution, environmental taxes guarantee that the marginal cost of reducing emissions is equalized across sectors. We allow the tax rate on households income to decresse in order to ensure revenue neutrality. We ... not that welfare decresses, at least if the exect of environmental quality on consumer utility is not taken into

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Key words and phrases. Tax reforms, environmental taxes, general equilibrium.

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account. Unfortunately, the total welfare exect of the reform cannot be determined without a careful evaluation of the environmental benewts of a reduction of pollution.

#### 2. Tax distortions and environmental distortions

Taxes an production, consumption and income introduce a distortion of incentives as they break the equivalence between the price paid by the buyer and the price received by the producer of a good or service. If ence, each lira of revenue collected by the government costs society more than one lira. For every unit of revenue, distortionary taxation produces a loss of utility or welfare, which must be added to revenue in order to obtain the level of the marginal costs of public funds. If the marginal costs of the funds collected with dia erent taxes are not equalized, then the tax system is suboptimal and there is space for obtaining an increase in welfare through a revenue neutral tax reform<sup>1</sup>. By reducing the rate of the most distortionary tax and increasing the rate of the less distortionary one, welfare can be increased. In a few simple words, this is the theory of tax reforms.

If ovever, traditional models of tax reform do not take into account pollution and the exect of environmental quality on utility and welfare. When a tax reform is implemented, the composition of production and consumption change, as the relative price of intermediate and ...nal goods are a exected. If ence, the level of polluting emissions changes. The recent literature on environmental tax reforms points out that the environmental exect of a reform must always be taken into account, even when the reform is not motivated by environmental opals.

Bene.. to and costs of a policy should be compared in order to take a welfare improving decision, but part of these bene... ts, i.e. the environmental ones, are difficult to evaluate. The problem could be avoided if we could design a policy that reduces tax distortions and polluting emissions at once. This is the double dividend hypothesis. If this hypothesis is veri...ed, models which do not consider the relation between consumer utility and environmental quality could be used for the valuation of the total welfare exect of a tax reform.

The existence of a double dividend is an empirical matter. Even if the literature has shown that environmental taxes interact with preexisting distortionary taxes<sup>2</sup>, we cannot exclude that a tax reform could reduce tax and environmental distortions. It essentially depends on the initial situation from which the reform is realized. We make reference to the Italian situation in 1992.

## 3. Commodity taxation

W e consider two main groups of taxes: taxes on incomes and taxes on goods. The farmer can be divided in taxes on household incomes and taxes on company

<sup>&</sup>lt;sup>1</sup>See A.B. A tkinson and J.E. Stiglitz, "The structure of indirect taxation and economic etciency", Journal of Public Economics 1, 9.7-119 (1972). For a survey on the theory of tax reforms, see: F. Buldkaen, "The Theory of Commodity Tax Reform: A. Survey, in G. G. aleotti and M. M. arrelli, ed., D. esign and Reform of Taxation Policy, D. ordrecht: Kluwer A. cademic Publishers (1992).

<sup>&</sup>lt;sup>2</sup> See A. L. B ovenberg and R. A. de M. coij, 'Environmental Levies and D istortionary T axation', A merican Economic Review 9 4(4), 1085-1089 (1994); I.W. H. Parry, 'Pollution T axes and R evenue R ecycling, Journal of Environmental Economics and M. anagement 29 (3), S&4-S77 (1995).

incomes. The latter includes: sale or production taxes, net of subsidies, value added taxes<sup>3</sup> and tarias.

In this section we focus on commodity taxation and on the distribution of the tax pressure among the di¤ erent goods.

The revenue from commodity taxes in 1992 was 147039.8 billion lira, which represented about 5 percent of the total value of domestic production and imports (evaluated at before tax prices). If ovever, the burden of taxation was not ho magneously distributed. We consider a comprehensive tax rate, which does not distinguish between sale taxes, value added tax and tarias, but is calculated as the ratio between the sum of the revenues from all these taxes and the total value of production and imports. Tax rates diagered a lot across sectors, varying between a subsidy of 6% to the 'transport' sector and a positive rate of more than 94% on 'coke and cill', which includes reuned cill. Diespite this last sector accounted for only 1.4% of the total value of production and imports, it provided almost 30% of the revenue from commodity taxation. The other sectors characterized by very high tax rates were 'gas' and 'electricity, respectively with 15 and 49%. It is a whole, these three energy sectors provided almost 40% of the revenue, even if their weight in economic term was less than 3%.

If many the other sectors, we note that 'other extractions' (other with respect to all extraction) and 'agriculture' were subsidized, while other tax rates varied between zero and & . O facurse, public services were almost untaxed.

The whole picture is given in Appendix 2, table 1.

These tax rate directials are probably due to the directic desticity of the demand for the various commodities, both when they are used as intermediate input and when they are destined to ... nal consumption, and to equity considerations. It is far as concerns the ... rist point, which is related to et diency considerations only, the work by II attal shows that the optimal structure of the tax on commodities is very dose to uniformity. This is the reason why, at least in our model based on a single consumer, we should expect very high values for the marginal cost of public funds raised through the taxation of commodities. This entity is furthermore inturned by the coexistence with other taxes. In fact, the interaction with income taxation contributes to increase the size of the excess burden.

## 4. The marginal cost of public funds

Using a dynamic model for the Italian economy, we can estimate the marginal cost of the public funds raised through the dimerent taxes on commodities and incomes. We increase each tax rate by 1 percent of its initial value and simulate the effect on the behavior of the economy.

The marginal cost of the funds obtained with a tax is given by the ratio between the variation of the money metric utility of consumers and the variation in the

<sup>&</sup>lt;sup>3</sup>W e model the value added tax as a consumption tax. In fact, as a consequence of the system of payments and credits, the burden of the tax bears on ... nall consumers only. In the input output table the value of the revenue from value added tax corresponds to the amount that the sector pays to the government, and is given by the direction between the tax earned on the sales and the tax paid on the purchase of intermediate inputs. This does not correspond to the tax paid by the consumers of the good produced by the sector. We have then calculated the implicit value added tax rate on the output of every sector and used this as the tax rate on ... nall consumption.

<sup>&</sup>lt;sup>4</sup>T. Hatta, <sup>1</sup>Welfare Exects of Changing Commodity Tax Rates toward Uniformity, Journal of Public Economics 29, 99-112 (1984).

present value of future revenues, which is the marginal distortion, plus one. If ence, we have:

(4.1) 
$$M CF^{i} = 1 + \frac{1}{2} \underbrace{\frac{@U}{@t^{i}}}_{\text{ent}} :$$

where  $_{\rm i}$  is the marginal utility of income, U is the utility of consumers, R is the revenue and t<sup>i</sup> is the i  $_{\rm i}$  th tax. The variation in utility is calculated using the measure proposed by Jargenson and Yun $^{\rm 5}$ .

First, we calculate the value of the marginal cost of the funds raised through all taxes, by allowing all tax rates in the system to vary by the same proportion. We then repeat the experiment for the taxes on household incomes, for the tax on company incomes, for the taxes on sales and on consumption. For these last two groups of taxes, we assume that all tax rates vary by the same proportion (this implies that when tax rates increase the subsidized sectors experience an increase in the subsidy). Hence, we chonot try to assess the marginal cost of the revenue for every single commodity tax, but only make a distinction between production and consumption taxes.

The results are summarized in the following table.

Tax	All taxes	If ausehold income	Company inc	Sales	Cansumptian
M CF	1.75 <i>6</i> 20120	1.719 27210	1.49 71 6691	1.9 5 <i>6</i> 27537	1.9 239 38 28

Table 1. II arginal cost of taxation.

B ecause of tax distortions, each unit of revenue collected through general taxa tion costs society 1.76. Tax rate di¤ erentials makes sales and consumption taxation more distortionary than income taxation.

These values look high with respect to the estimates realized for the United States<sup>8</sup>, but they are in the same range of the estimates for Sweden.

The dimerences in the marginal cost of the funds raised through the dimerent taxes demostrate the possibility of realizing a tax reform that improves et dency. Furthermore, the high cost of the revenue obtained with the taxation of production and consumption of commodities could probably be reduced by shifting to a more uniform structure of the tax rates.

<sup>&</sup>lt;sup>5</sup>D.W. Jargenson, Kun-Young Yun, "Tax Reform and U.S. Economic & rowth", Journal of Political Economy, Vol. 98, II o. 5, Part 2, \$151-\$193 (1990).

 $<sup>^6\</sup>text{H}$  ere are some of the parameter that intuence the value of the III CF: compensated elasticity of labor supply = 0.25; uncompensated elasticity of labor supply = 0.06 intertemporal elasticity of substitution = 0.33.

<sup>&</sup>lt;sup>7</sup>P ublic expenditure is worthwhile if the bene...t overtakes the marginal cost of public funds. In this case, a project should be realized if its bene...ts are greater than 1.76 per unit of cost.

<sup>&</sup>lt;sup>8</sup>C.I. B allard, J.B. Shoven, J. W halley, "G eneral equilibrium computations of the marginal welfare costs of taxes in the U nited States", in A merican Economic Review, V.d. 75, n. 1, 128-138 (1985). This work estimates values which, for die erent hypothesis on uncompensated labor supply elasticity and on uncompensated saving elasticity, never overtake 0.5 for any taxes in the U nited States. In particular, see table 4.

#### 5. The model

By the way, the structure of our model intuences these estimates. Our simulations are based on a R amsey model of economic growth for the Italian economy, in which perfect foresight and in...nite time horizon are assumed. Growth is driven by a aggregate household.

In every period, the household decides the level of full consumption maximizing a utility function with constant intertemporal elasticity of substitution. Full consumption is then allocated between leisure and consumption goods on the basis of a utility function with constant elasticity of substitution. Finally, commodity demand derive from a Cobb-D ouglas subutility function. Savings are enobgenously derived as the result of the intertemporal optimization process. Environmental quality does not intruence consumer utility.

In the model, thirteen commodities an activities are identi...ed. We do not make a real distinction between industries and commodities, hence every good is produced by one sector. Output is produced using a constant returns to scale technology. Technological progress is labor augmenting  $^{\parallel}$ . Labor force and capital are mobile across sectors.

As far as concerns imports, we make the Armington assumption. Domestic output is combined with imports toproduce a composite consumption supply using a CES function. Exports are price sensitive.

The current account balance and world prices are set exogenously. It lists the public de...dit is exogenous. If ence, as tax rates are ...xed, public expenditure in commodities is determined endogenously.

We assume intertemporal consistency in the accumulation of government de... it and of current account balances into new domestic or foreign debt.

The model is calibrated on the base of a social accounting matrix for Italy for 1992.

The primary statistical source is the input-output table for the same year released by the Italian national institute of statistic (ISTAT)<sup>11</sup>. Transfers among institutional sectors (households, companies, government and rest of the world) are evaluated on the basis of the SAMI provided by ISTAT for 1990. Public sector de...dit, private savings and current account de...dit are taken directly from the national accounts. Company savings are then calculated as a residual, given the value of investment.

## 6 The base case scenario (business-as-usual)

The use of a R amsey model of economic growth implies some assumptions on the state of the economy in the base year, for which data are available. It is the picture represented by the SA III correspond to a steady state or should we suppose that I taly is far from this stage and will converge to it through time? It is simple example can explain the problem. If we are in a steady state, investments must guarantee that the stock of capital increases at the rate of growth of labor,

 $<sup>^9 \</sup>text{A}$  detailed explaination of the model and its equations can be found in "IT\_EIIV: A dynamic CG E model of economy and environmental pollution for Italy", a technical note which can be requested to the author.

<sup>&</sup>lt;sup>10</sup> If technological progress were not labor augmenting it would not be possible to reach a steady state in which the ratio of labor to capital is constant.

<sup>&</sup>lt;sup>11</sup>S ame modi...cations have been necessary in order to obtain the data set used to calibrate the model. These are explained in Alippendix 1.

which is given by the sum of the population growth rate plus the rate of labor augmenting technical progress. We assume population to be constant and ... x the rate of technical progress to 0.75 percent. Civen the estimate of the capital stock, this implies a value of the rate of depreciation of capital. If we think that this value is not acceptable, then we must assume that the economy is not in a steady state and will reach it only in the future. However, this implies that the model is not able to replicate perfectly the base year case, as the assumption of perfect foresight typical of the Ramsey model implies that economic agents anticipate the adjustment process and smooth the behavior of all economic variables. For this reason, we try to limit the assumptions of divergence from an initial steady state. However, the particular situation of the Italian economy in 1992 as far as concerns public debt and current account balance and the need to consider intertemporal consistency in the dynamic of public and current account balance suggest to accept some deviations from an initial equilibrium.

In 1992, Italy had a very high level of public debt, above 100 percent of 0 P. In the following years, the situation warsened further, and the ratio between debt and national product rose until a maximum level of 1.25. 0 nly recently the economic reforms started in order to accomplish the standards imposed for the participation to the European III one tarry Union have given some results in this ...eld and the trend has been reversed. We then assume a pattern of public de...dit which implies a former increase in the ratio between debt and 0 DP, then a decrease of the same ratio until a level of about 45 percent in 25 years.

The current account de...dit in 1992 was unusually high for Italy. In fact, in the same year a strong devaluation brought the exchange rate to its natural value, after a long period in which it had been defended on values that were inconsistent with the dia erent level of initiation rate with respect to other countries and in particular to other members of the European Community. We then assume that the current account de...dit decreases and that in the following years Italy runs some surpluses that allowit topay the debt toward foreign countries.

 ${\tt A}$  II other variables and parameters are assumed to be consistent with an initial steady state.

#### 7. Possible reforms

In this section, we simulate the exects of reforms aimed at reducing the level of tax distortions.

We consider a revenue neutral reform, which keeps the real value of the public expenditure in commodities in every year at the same level as in the base case. This de..nition of revenue neutrality allows us to ignore the effect of this expenditure on consumer welfare, as the reform does not affect the path of the variable. If I ternatively, we could have used a de..nition of revenue neutrality based on the present value of future real public expenditures. This would have allowed us to keep the value of the tax rates affected by the reform constant throughout time. If owever, the path of public expenditure in commodities would have been intrunced and the impact on welfare should have been evaluated.

We suppose that sale tax rates are decreased by 5 percent with respect to their initial value and the tax rate on company incomes is allowed to vary in order to ensure revenue neutrality.

The ...gures in A ppendix 3 show the exect of the reform on the level of full consumption, labor supply, real CDP and capital stock $^{12}$ . The solid line represents the base case, the dashed one the counterfactual simulation corresponding to the reform.

The reform produces an increase in utility of 0.07 percent. We abserve that the level of full consumption is constantly higher than in the base case, even if it tends to converge to the same steady state value. I abor supply increases slightly, then the consumption of leisure decreases. Hence, utility increases because of the positive variation in the real value of commodity consumption. The erect of the reform on real CDP is small, but in the reform case the value is slightly lower than in the base case. Finally, the capital stock converges to a value that is lower than in the base case.

Despite having increased the tax with the lovest marginal distortion and decreased the one with the highest distortion, the erection welfare is very small. The size of the variation in the tax rate on company incomes necessary in order to guarantee revenue neutrality may help to explain this result. In fact, we see that this tax rate must be increased by more than 40 percent in the steady state, its value is 53 percent higher than in the base case, 24.16 against 15.78 percent. This is a big change, more than marginal by far. It is then possible that the dimension of the reform that we have simulated brings the tax on company incomes to a high level of distortion, reducing the welfare bene...t

We now simulate a more fundamental tax reform. We eliminate the diagreentials in the taxation of sales and consumption, ... xinga uniform sale tax rate of 10 percent and abolishing the consumption tax. In order to achieve revenue neutrality, we leave the tax rate on household incomes free to change in every period. In this case, the gain in utility is more consistent and amounts to 1.09 percent. The tax rate on income decreases by more than 25 percent, from 28 to 20 percent. This means that we have actually increased the revenue raised through commodity taxation, which we had seen to be more distortionary than income taxation. The positive exect of the reform is due to the elimination of the diagreentials in commodity tax rates and to the transition to an uniform system. As we can see in the ...gures in Appendix 4, full consumption increases in every period. As in the previous reform, labor supply increases and the capital stock decreases. In this case we have a remarkable reduction in the level of real CDP. The contrast with the result in term of utility shows how the index of production is an imperfect measure of welfare

#### 8. Environmental effects

So far, pollution has been left to the margin of our simulations. The level of emissions is endogenous, but calculated only when the solution of the problem is obtained. If ow, in order to understand the environmental exects of the policies that we have considered, it is necessary to explain how production, consumption and polluting emissions are related in our model.

W econsider three kinds of emissions: sulphur oxides, nitrogen oxides and carbon dioxides.

 $<sup>^{12}</sup>$  T he level of the variables in the ...gures depend on the normalization used in the calibration of the model. Full consumption is represented by an index, labor supply is expressed as a linear transormation of hours supplied, real ( D P and the capital stock are in trillion lira.

B oth producers and consumers produce emissions, when they use rawoil, re..ned dil<sup>13</sup> and natural gas. The following equation shows how emissions are determined in the model:

(8.1) 
$$E_{xtr} = X \begin{cases} 2 & 3 \\ 4 & i \\ i & j \end{cases} x_{tr} \Leftrightarrow \sum_{i=1}^{3} (\mu_{i;j;xtr} \Leftrightarrow \sum_{i=1}^{3} (\mu_{i;xtr} \Leftrightarrow \sum_{j=1}^{3} (\mu_{j;xtr} \Leftrightarrow \sum_{j=1}^{3} (\mu$$

where E is the lead of emission,  $\acute{A}$  is the lead of emission per unit of input,  $\mu$  is the lead of emission per unit of consumption, and

xtr = paluting emission NOX, SOX, CO2;

i = sector of production;

j = good used as intermediate input or consumed by households;

0 = quantity of intermediate input;

C = quantity of private consumption.

We derive our coet dents  $\acute{A}$  and  $\mu$  from the of NANN EA for Italy for 1990. The data on pollution coming from production sectors and consumption are reported in A ppendix 2, table 2.

The coet cients Á and µ are allowed to change throughout time. In particular, we suppose that the trend observed in real data in the late eighties and in the early nineties continue in the future. A coording to this trend, the emissions of sulphur oxides decline by a rate of more than 6% per year, nitrogen oxides emissions decrease by more than 2% per year and carbon dioxide emissions slowly grow.

B oth reforms introduced in the previous section have the exect of reducing the taxation of energy sources (the second one reduces also the taxation of energy in consumption). The relative price of all and gas decresses, hence these commodities are used more intensively from producers and consumers. The ... gures in Alphandix 3 and 4 show that polluting emissions increase. In the second case, the uniform taxation of sales and the cancelation of the taxation of consumption eliminates the strong pressure on the sectors of all and gas that we had pointed out above

A s full consumption increases and environmental quality worsens, a valuation of the loss of environmental quality would be necessary in order to determine the net welfare exect of the reforms.

#### 9. Environmental tax reform

This section considers tax reforms for the control of the level of polluting emissions. The policy maker uses tax instruments in order to obtain a predetermined environmental opal.

We assume that this goal is the reduction of the level of emissions to 90% of the base asse for every pollutant in every period. In order to achieve this reduction, a tax on each pollutant is introduced, both for domestic production and for consumption. Environmental taxes do not bear on imports 14, as the relative production does not generate pollution within the country. This makes imports more competitive

 $<sup>^{13}</sup>$ Coal cannot be distinguished in the model, but we can think of 'coke and oil' as a composition of re…ned oil and coal.

 $<sup>^{14}</sup>$  T he burden of the taxation of consumption bears also on the part of the supply which comes from abroad.

with respect to the domestic production and raises the problem of coordinating environmental policies, an issue that we do not address here. Revenue neutrality is achieved through the reduction of the tax rate on household incomes.

The taxation of pollution necessary to achieve the desired reduction of emissions generates a considerable revenue, which allows a decrease in the tax rate on house had income by more than four percent. If owever, the net impact on welfare, if the intuence of environmental quality on utility is not taken into account, is negative. Full consumption and utility decrease (utility decreases by 0.3%). The ...gures in A ppendix 5 show the exect on full consumption, labor supply, real ( DP, capital stock and polluting emissions throughout time.

The taxes per unit of pollutant change every year in order to guarantee the achievement of the emission goal. We show the results for period 1 and 60 only.

Taxon	S0 X	NOX	C0 2
Period1	-0.024	0.051	0.051
Pericol 69	-0.032	0.043	0.137

Table 2. Tax per unit of pollutant

We note that the tax on one of the three pollutants is negative, while we usually expect this value to be positive if we want a reduction in the level of emissions. In general equilibrium, when we deal with the contemporary reduction in the level of more pollutants, it is possible that the emission of one of the pollutants must be subsidized. The total effect of the three taxes guarantees a reduction of all pollutants, included the one whose tax is negative.

It is interesting to analyze the exect of the tax reform on prices and quantities. First, we consider the tax on every unit of commodity produced by the domestic activities in the hypothesis that no adjustment is realized in the droice of the inputs (see III ppendix 2, table 3).

W ith no behavioral responses from producers, the highest increase in the price of domestic production should be expected for gas (21%), electricity (17%) and transportation services (15%). Unexpectedly, the price of re..ned cil (coke and cil sector) would fall (-6%). For consumption, the price of re..ned cil and gas used for transportation and heating would increase sensitively (by 46% and 23% respectively).

However, producers and consumers react to the taxation and to the consequent change in prices. Hence, the general equilibrium results are dimerent. For example, the price of clamestic extracted all, which would have risen negligibly with no behavioral response, clearesses by 4%. The price of re...ned all clearesses, but only by less than 1%. A list of the exect on the price of gas is reduced, from a 21% to a 6% increase. The most remarkable increases are still in the price of electricity and transportation (13% and 16% respectively). The increase in the prices of the commodities produced by the manufacturing industry is in the range of 5-6%, while services are less at ected, with an increase in price limited to less than 2%.

If we analyze the variation in the quantities produced by the domestic activities, we note that almost all decreese, with the exception of the sectors which supply services, whose expansion is however negligible. The most remarkable reduction in production regards re...ned cil, electricity, gas and transportation (all more than 10%).

Environmental taxes also bear on consumption. Consumption prices are at ected both by the change in the price of domestic production and by the taxation of polluting emissions. Hence, consumption prices increase, especially for re..ned oil (42%), electricity (13%), gas (27%) and transportation services (15%). This determines a reduction in the quantities consumed (20%, 0%, 17%, and 8%, respectively).

It is now interesting to analyze the measure in which every sector has contributed to the reduction of the level of pollution. In fact, environmental taxes are an et dent way of achieving a reduction of polluting emissions, because they do not set an arbitrary standard that every activity must comply with. Taxation allows for adjustments and guarantees that the marginal cost of the reduction of pollution is equalized among producers.

0 il extraction, re..ned al, electricity gas and transportation give the major relative contribution to the reduction of all pollutants (12%, 10%, 11%, 20% and 14% of the previous level of emissions). A great contribution comes from the households consumption of re..ned all, with a reduction of emissions of more than 20%.

In A ppendix 2, table 3 gives the complete picture

Once again, environmental quality and tax distortions move in apposite directions and the total welfare exect of the reform cannot be determined without a careful evaluation of the benevits from the reduction of polluting emissions.

#### 10. Conclusions

Tax reforms and the quality of environment are related and both the exect on tax distortions and the exect on polluting emission must be taken into account when evaluating a policy.

We begun by showing that the marginal cost of the public funds collected with dimerent taxes on commodities and incomes in I taly are far from being equalized, so there is space for a welfare improving tax reform, at least in regards to et ciency, as far as environmental quality is not taken into account 0 un estimates are obtained within an intertemporally consisted dynamic model.

We simulate two reforms aimed at reducing tax distortions. It is expected, these policies increase consumer utility. If owever, they have a negative exect on environment, as the level of polluting emissions increases. Tax distortions and environmental quality change in apposite directions.

We then design a policy with the speci...c purpose of reducing emissions by 10% with respect to the base case scenario. Production, consumption and utility decrease. Once again, there is a trade or between environmental goals and the reduction of tax distortions.

We must conducte that, for a correct evaluation of the welfare exect of tax reforms, the process of evaluation of the environmental exect cannot be avoided.

## 11. A ppendix 1 - From the input-output table to the base of the SA M

The ...rst change regards the inputted arealit services, given by the dimerence between the capital return to the credit sector and the interests that this sector pays on deposits. The national accounts do not integrate this value with the input of production sectors, as if it was not possible to say how much of it is paid by every sector on the base of their level of indebtedness. A distribution based on the size of the production would underestimate the costs of sectors with a high indebteohess (like electricity and public administration) and would overestimate the costs of the other sectors. We refer to the work of Bianchi<sup>15</sup>, which estimates the degree of indebtechess of the diagram activities. Bianchi states that the margin for inputted ared tservices must be broken in two parts: 213% of it must be distributed among the production sectors, while 113% must be returned to consumers, who have a net credit toward banks and insurance companies. This is like saying that, once the redistribution has been made, the arealit sector is the mean through which the interests paid by the companies on their indebtedness is distributed to the consumers, who actually provide the funds. We do not proceed in this way and chose to scale all the coet cients in order for them sum up to one. We then chose to let consumers get the money directly from the companies through higher gross management results.

A griculture	0.0089 18
0 il extraction	0.000782
0 therextractions	0.001623
Food industry	0.017556
Textile	0.023953
Paper and wood	0.01456
Coke and oil	0.005322
Chemical	0.038779
B uilding materials	0.013514
Il echanical	0.113506
O thermanufacturing	0.005751
Electricity	0.024674
l as	0.010553
W ater	0.003766
Constructions	0.04815
Trade	0.045548
Transport	0.063634
Communications	0.034619
Credit and insurance	0.032736
Services toms	0.038897
P ublic services	0.412444
0 therservices	0.000000

Table 1 - Coet cient used for the distribution of the inputted aredit services.

<sup>&</sup>lt;sup>15</sup>C. B ianchi, "Servizi bancari imputati e interdipendenze settoriali: un'analisi strutturale del rudo del credito nel sistema economico.", Il cineta e Credito, vol. 38, n. 150, 183-217 (1985).

The second change regards the remuneration of the labor of independent workers. In the original input output table, this is part of the return to capital. The national accounts report the value of the income withdrawn by these workers, but do not specify which part is related to their labor input and which part must be considered return to capital. We reduce the share of value added attributed to capital and increase the part to labor, assuming that the share to capital should be expected to be between 35 and 40 percent. This is not made for all sectors, as in some the weight of independent workers and individual ... ms is negligible.

# 12. A poendix 2 - Tables

Sector / Commodity	Value of domestic production*	Imports*	Share of total production (domestic + imports)	Compre- hensive revenue*	Share of revenue	Comprehensive tax rate
Agriculture	96498.6	12732.5	0.0329	-2130.6	-0.0145	-0.0195
Oil extraction	5196.9					
Other extractions	8075.9					
Coke and oil	40467.0					
Non durable goods	605270.5	80481.1	0.2066	25125.7	0.1709	0.0366
Durable goods	557769.8	114404.2	0.2025	10183.6	0.0693	0.0152
Electricity	35215.0	1800.9	0.0112	5621.7	0.0382	0.1519
Gas	15060.2	0.0	0.0045	7392.6	0.0503	0.4909
Constructions	197942.8	173.9	0.0597	11486.2	0.0781	0.0580
Trade	390614.4	6730.4	0.1197	22444	0.1526	0.0565
Transport	154248.4	6144.5	0.0483	-8908.1	-0.0606	-0.0555
Public services	368006.7	184.5	0.1109	368.2	0.0025	0.0010
Other services	574381.0	22050.4	0.1797	31541.9	0.2145	0.0529
Total	2741553.8	270289.2	1.0000	147039.8	1.0000	0.0488

<sup>\*</sup> billion lira

Table 1 - Commodity taxation in Italy (1992).

# PRODUCTION

Sector / Commodity	SOX(a)	NOX(b)	CO2(c)
Agriculture	21239.65	125468.76	19806.19
Oil extraction	32.39	2029.25	1021.91
Other extractions	2780.71	2162.24	609.69
Coke and oil	291151.39	54510.95	37187.68
Non durable goods	217908.89	148384.38	48359.91
Durable goods	143815.46	215650.61	70205.63
Electricity	554375.61	297343.31	78817.42
Gas	290093.05	155593.48	41243.49
Constructions	3565.22	30294.17	2534.45
Trade	21149.90	166120.11	24085.62
Transport	175712.23	473002.31	49392.33
Public services	49044.23	101539.45	15767.98
Other services	8305.93	46371.05	6312.33
Total	1779174.66	1818470.06	395344.64

## CONSUMPTION

Sector / Commodity	SOX(a)	NOX(b)	CO2(c)
Coke and oil	69589.59	252311.41	54064.82
Gas	0.00	38183.18	16592.39
Total	69589.59	290494.60	70657.21

- (a) tons
- (b) tons
- (c) thousand of tons

Table 2 - A ir emissions from production and consumption (1992).

**Domestic production: quantity** 

	Base case	After the reform	Percentual variation
Agriculture	93.3582	87.7914	-0.0596
Oil extraction	5.2440	4.8981	-0.0660
Other extractions	7.8201	7.5240	-0.0379
Coke and oil	83.0125	73.6492	-0.1128
Non durable goods	609.6110	599.1599	-0.0171
Durable goods	548.7225	529.2812	-0.0354
Electricity	40.6249	36.2650	-0.1073
Gas	21.9218	19.1888	-0.1247
Constructions	198.0265	196.6970	-0.0067
Trade	406.2966	398.6830	-0.0187
Transport	144.4267	122.7574	-0.1500
Public services	367.4752	368.0478	0.0016
Other services	602.7777	603.9845	0.0020

**Domestic production: price** 

	Base case	After the reform	Percentual variation	Percentual variation with no
		rerorm.	variation	general equlibrium adjustments
Agriculture	1.0039	1.0979	0.0936	0.0715
Oil extraction	1.0025	0.9606	-0.0418	0.0298
Other extractions	0.9951	1.0413	0.0465	0.0093
Coke and oil	0.9990	0.9874	-0.0116	-0.0555
Non durable goods	1.0011	1.0510	0.0498	0.0080
Durable goods	0.9963	1.0540	0.0580	0.0200
Electricity	1.0007	1.1312	0.1303	0.1703
Gas	1.0032	1.0603	0.0569	0.2083
Constructions	0.9817	1.0183	0.0373	0.0080
Trade	1.0006	1.0384	0.0378	0.0235
Transport	0.9992	1.1580	0.1590	0.1455
Public services	0.9995	1.0274	0.0279	0.0131
Other services	1.0001	1.0188	0.0187	0.0043

Table 3 - Exects of the environmental tax reform.

Private consumption: quantity

	Base case	After the reform	Percentual variation
Agriculture	42.9577	41.9707	-0.0230
Oil extraction	0.0083	0.0087	0.0503
Other extractions	0.0673	0.0684	0.0170
Coke and oil	31.1222	22.9244	-0.2634
Non durable goods	293.6205	297.2118	0.0122
Durable goods	119.8388	120.6827	0.0070
Electricity	12.4805	11.7486	-0.0586
Gas	12.3778	10.2939	-0.1684
Constructions	1.6068	1.6413	0.0215
Trade	100.7766	102.9081	0.0212
Transport	25.0438	23.0129	-0.0811
Public services	37.0018	38.1398	0.0308
Other services	195,7956	203,6118	0.0399

Private consumption: price

	Base case	After the	Percentual	Percentual
		reform	variation	variation with no
				general equlibrium adjustments
Agriculture	1.0297	1.1167	0.0845	0.0000
Oil extraction	0.9968	1.0056	0.0088	0.0000
Other extractions	1.0067	1.0488	0.0418	0.0000
Coke and oil	1.0297	1.4812	0.4385	0.4605
Non durable goods	1.0862	1.1370	0.0468	0.0000
Durable goods	1.0393	1.0935	0.0521	0.0000
Electricity	1.0304	1.1597	0.1256	0.0000
Gas	1.0623	1.3534	0.2741	0.2307
Constructions	0.9951	1.0322	0.0373	0.0000
Trade	1.0794	1.1200	0.0376	0.0000
Transport	1.0394	1.1985	0.1531	0.0000
Public services	1.0147	1.0431	0.0279	0.0000
Other services	1.0215	1.0408	0.0189	0.0000

Table 3 - Exects of the environmental tax reform

PERCENTUAL VARIATION IN EMISSIONS AND TAX REVENUE

	FROM PRODUCTION				
	SOX	NOX	CO2	Revenue from environmental taxes (trillion lira)	
Agriculture	-0.0352	-0.0356	-0.0359	6.7549	
Oil extraction	-0.1233	-0.1233	-0.1233	0.1366	
Other extractions	0.0062	0.0045	0.0028	0.0734	
Coke and oil	-0.1026	-0.1027	-0.1028	-2.0357	
Non durable goods	0.0326	0.0214	0.0134	4.9209	
Durable goods	0.0079	-0.0024	-0.0099	10.7853	
Electricity	-0.1133	-0.1188	-0.1234	5.2131	
Gas	-0.1978	-0.1979	-0.1980	2.5537	
Constructions	0.0315	0.0309	0.0304	1.5218	
Trade	0.0044	0.0033	0.0022	9.2611	
Transport	-0.1411	-0.1412	-0.1413	19,2942	
Public services	0.0252	0.0180	0.0121	4.8828	
Other services	0.0255	0.0232	0.0210	2.5517	

	FROM CONSUMPTION				
	SOX	NOX	CO2	Revenue from environmental taxes (trillion lira)	
Agriculture	_	_	-	0.0000	
Oil extraction		_	-	0.0000	
Other extractions	_	_	-	0.0000	
Coke and oil	-0.2634	-0.2634	-0.2634	10.5570	
Non durable goods	_	_	-	0.0000	
Durable goods		_	-	0.0000	
Electricity	_	_	-	0.0000	
Gas		-0.1684	-0.1684	2.3749	
Constructions	_	_	-	0.0000	
Trade		_	-	0.0000	
Transport	_	_	-	0.0000	
Public services		_	-	0.0000	
Other services		_	-	0.0000	

Table 3 - Exects of the environmental tax reform.

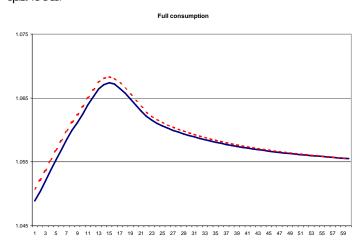
## 13. A ppendix 3 - First tax reform

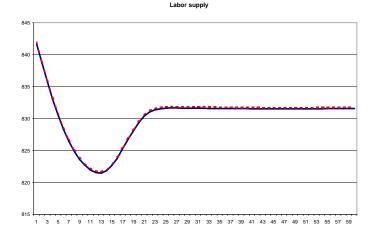
R eform which reduces sale tax rates by 5% of their initial values and allows company incomes tax rate to change in order to guarantee revenue neutrality.

 $E^{\mu}$  ect on full consumption (index), labor supply (transformation of hours), real 6 DP and capital stock (trillion lira) and on emissions of sulfur oxides, nitro-oxides (tons) and carbon dioxide (thousand tons), for 60 periods.

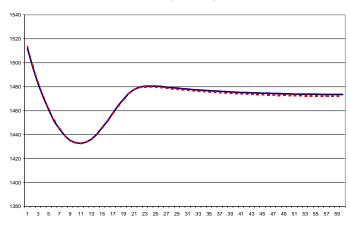
The solid line refers to the base case scenario, while the dotted one represents the reform.

Full consumption, labor supply, real ( DP and capital stock are expressend in units per unit of et diency of labor (net of growth rate). Emissions are instead expressed in real quantities.

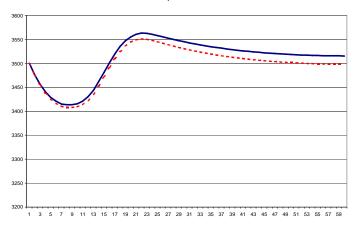




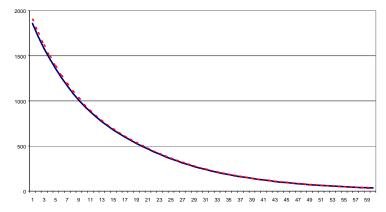
## Real GDP (trillions of lira)



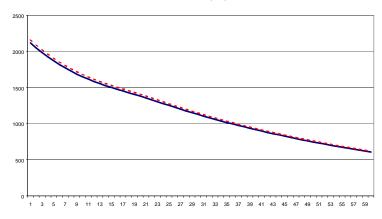
## Capital stock



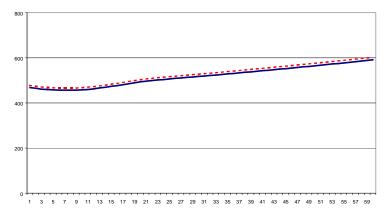
## SOX EMISSIONS (tons)



## NOX EMISSIONS (tons)



## CO2 EMISSIONS (thousand of tons)



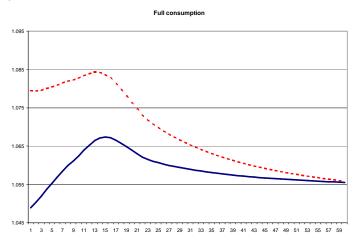
## 14. A ppendix 4 - Second tax reform

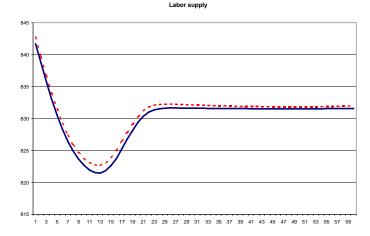
R efarm which sets a uniform sale tax rate of 10%, sets consumption taxes to zero and allows household income tax rate to change in order to guarantee revenue neutrality.

 $E^{x}$  ect on full consumption (index), labor supply (transformation of hours), real G D P and capital stock (trillion lina) and on emissions of sulfur oxides, nitro-oxides (tons) and carbon dioxide (thousand tons), for 60 periods.

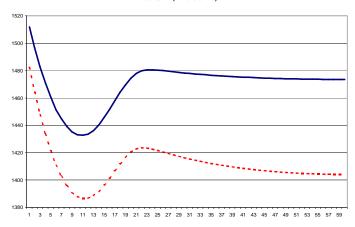
The solid line refers to the base case scenario, while the dotted one represents the reform.

Full consumption, labor supply, real ( DP and capital stock are expressed in units per unit of et dency of labor (net of growth rate). Emissions are instead expressed in real quantities.

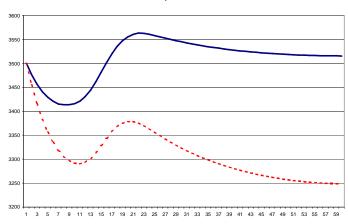




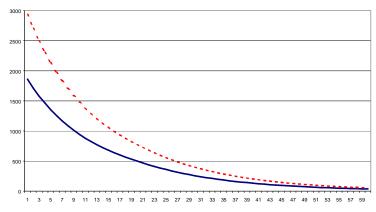
## Real GDP (trillions of lira)



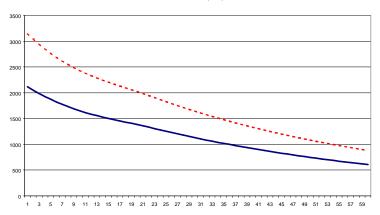
## Capital stock



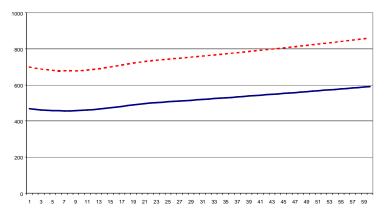
# SOX EMISSIONS (tons)



## NOX EMISSIONS (tons)



## CO2 EMISSIONS (thousand of tons)



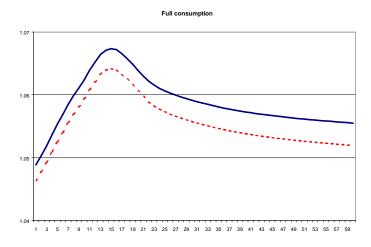
## 15. A ppendix 5 - Environmental tax reform

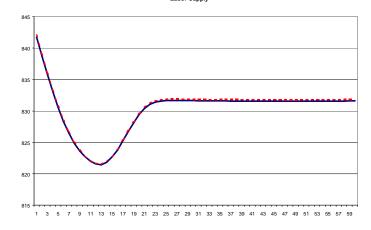
R efarm which intruduces taxes on emissions for the reduction of their level to 90% of the base case in each period and allow household income tax rate to change in order to guarantee revenue neutrality.

 $E^{\mu}$  ect on full consumption (index), labor supply (transformation of hours), real ( DP and capital stock (trillion lira) and on emissions of sulfur oxides, nitro oxides (tons) and carbon dioxide (thousand tons), for 60 periods.

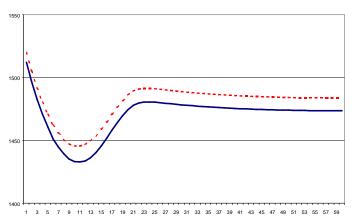
The solid line refers to the base case scenario, while the dotted one represents the reform.

Full consumption, labor supply, real ( DP and capital stock are expressend in units per unit of et diency of labor (net of growth rate). Emissions are instead expressed in real quantities.

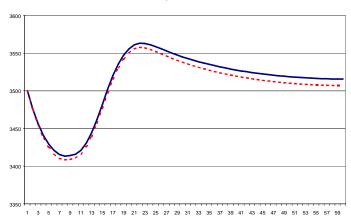




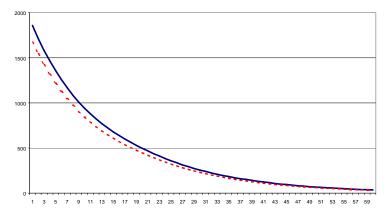
#### Real GDP (trillions of lira)



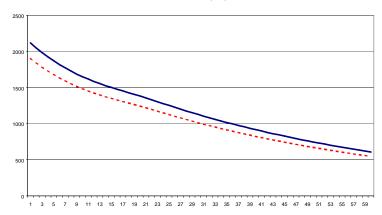
## Capital stock



## SOX EMISSIONS (tons)



## NOX EMISSIONS (tons)



## CO2 EMISSIONS (thousand of tons)

