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Intal, Ponciano S.; Ranit, Luis Osman

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Literature Review of the Agricultural Distribution Services Sector: Performance, Efficiency and Research Issues

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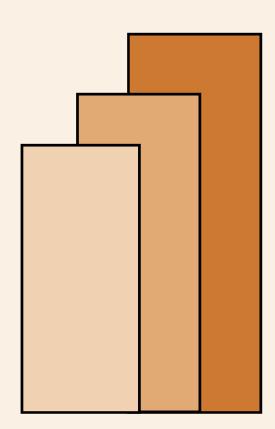
# Literature Review of the Agricultural Distribution Services Sector: Performance, Efficiency and Research Issues

Ponciano S. Intal Jr. and Luis Osman Ranit DISCUSSION PAPER SERIES NO. 2001-14

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The Research Information Staff, Philippine Institute for Development Studies

3rd Floor, NEDA sa Makati Building, 106 Amorsolo Street, Legaspi Village, Makati City, Philippines
Tel Nos: 8924059 and 8935705; Fax No: 8939589; E-mail: publications@pidsnet.pids.gov.ph
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Literature Review of the Agricultural Distribution Services Sector: Performance, Efficiency, and Research Issues

### **Abstract:**

This literature review characterizes the structure and performance of the agricultural distribution sector in the Philippines. Drawing from previous studies, it describes agricultural marketing in the country as a complex and fragmented system. The paper looks at several models that deal with market integration and price correlations, and emphasizes the urgency of applying these methods in analyzing different commodity markets in the country. Based on the existing literature, it discusses issues such as price margins, monopoly power in agricultural distribution, transportation, infrastructure, and technology. Finally, it presents a number of major research gaps and corresponding suggestions for research.

Keywords: agricultural distribution sector, agricultural market, agricultural performance, distribution channels, literature review

# Literature Review of the Agricultural Distribution Services Sector: Performance, Efficiency and Research Issues

Ponciano S. Intal, Jr. and Luis Osman Ranit<sup>1</sup>

### I Introduction

A competitive agriculture sector requires not only more productive farms and agricultural processors, but also a more efficient agriculture distribution system. This is especially the case for the Philippines being an archipelago of thousands of islands, of which only a few are large enough to have the scale of farming that allow economies of scale in processing. Thus, in comparison to Vietnam or Thailand or Peninsula Malaysia, the Philippine agricultural economy is far more fragmented and vulnerable to the inefficiencies and vagaries of the country's distribution system. There is a familiar lament about the state of the Philippine agricultural distribution system; that is, it is cheaper to bring corn from Bangkok to Manila than to bring corn from Cotabato to Manila. This familiar lament exemplifies a fragmented agricultural economy.

A fragmented agricultural economy has important negative welfare effects on the country. First, as the Congressional Commission on Agricultural Modernization (Congress of the Philippines, 1997, p.72) noted, "marketing inefficiencies result in farmers' getting low prices for their produce and consumers' paying more than the fair price". Second, unexpected large harvests leave farmers with much lower farm prices in a

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<sup>&</sup>lt;sup>1</sup> Professor of Economics and Associate Professor of Business respectively, De La Salle University. The authors would like to express their sincere thanks to Ms. Maricar Garde for her excellent research assistance.

fragmented economy than in a well-functioning distribution system. Third, unexpected demand surges end up in increased imports rather than increased sales by domestic farmers. Fourth, an inefficient distribution system leads to additional pressure for agriculture protection in order for the domestic producers to be able to compete with imports in greater Manila, the country's largest net deficit food market. And finally, the resulting high food prices lead to demands for higher wages.

The last mentioned effect deserves elaboration. Higher wages without corresponding increases in labor productivity means higher unit labor costs, which other things being equal, result in the decline of the international competitiveness of the country's export and import substituting industries. In addition, higher wages lead to higher than necessary wage bill in the country's non-traded sectors (e.g. government). Indeed, for the government that is faced with tight budget constraint, the higher wage bill leaves less room for expenditures in the very important areas of operations and maintenance as well as capital expenditures. In short, the protection -induced higher domestic food prices, caused in part by the fragmentation of the agricultural economy and the inefficiency of the agricultural distribution sector, have significant macroeconomic impact on the rest of the economy.

The macroeconomic implications of high food prices cannot be underestimated. Indeed, it can be argued that one key reason for the comparatively lackluster performance of the Philippine manufacturing sector during the 1990's was the comparatively higher wages in the country than in competitor countries like Indonesia and China. The higher domestic wages coincided with the significant rise in agriculture protection, and the consequent higher food costs, in the country during the latter 1980's and the 1990's. Aggravating the cost-push effect of the higher food prices on the manufacturing sector were the decline in industrial protection and the appreciation of the Philippine peso. As a result, many manufacturing plants folded up and it has been mainly in the semi-skilled, less wage-sensitive industries like electrical machinery and automobile parts where the Philippine manufacturing sector registered robust growth.

Even the country's non-traded sector has been affected by the agriculture protection-induced higher wages during the 1990's. Thus, for example, the World Bank (2000) asserts that the rise in the share of personnel expenditures in the total government budget in the 1990's can be explained in part by the salary increases during the decade induced in part by higher food costs. Because of the higher wage bill, the government budget for operations and maintenance suffered leading to, for example, poorly maintained irrigation facilities, roads and bridges. It must be emphasized that the poor maintenance of the country's main irrigation facilities, for example, has contributed to the significant drop in recent years in the proportion of farms irrigated compared to the total programmed irrigated areas (Tolentino, et. al., 2001). Clearly, with the drop in the actual irrigation rate, agricultural productivity is ultimately compromised. Similarly, the inefficiency of the agricultural distribution system can be attributed in part to poor rural infrastructure facilities such as rural roads and bridges.

It is therefore important that the government gives as much policy importance to the distribution system as to the production sector. How can the Philippines have an efficient and dynamic agricultural distribution services sector? How can the sector be a catalyst for changes and innovation in the agricultural sector? Making the distribution system and the market work better for the farmers, processors and consumers is a continuing challenge. This means, on the one hand, allowing private sector reforms under competitive or contestable conditions that encourage continuing private investment in the distribution services sector. This also means, on the other hand, high social returns to the government's complementary roles and investments in the sector. By making the market work better, farmers and processors are provided better information on the changing demands on the agricultural sector and its products. With markets working better, there can be greater coordination and collaboration among farmers, distribution service providers, and processors in order to meet effectively the changing demands for agri-based products. With the agricultural sector remaining a major economic sector of the Philippine economy, then the more efficient the distribution sector is, the greater is the social benefit to the whole society.

The critical role of an efficient, progressive, and dynamic agricultural distribution services sector for the long term competitiveness, productivity, and dynamism of the Philippines in an increasingly liberalized trading environment calls for improved understanding of the sector. Specifically, there is a need to better understand the following:

- (a) the organization and dynamics of the agriculture distribution services sector,
- (b) the interaction and interrelationship of markets and prices across area and over time, and
- (c) the impact of government policies and programs on the workings of agricultural markets and the agricultural distribution services sector.

This implies the need for a research program towards a deeper understanding of the Philippine agricultural distribution sector and agricultural markets.

This paper is a review of literature to jumpstart the research program. The paper focuses on the characterization of the structure and performance of the agricultural distribution sector, and on the efficiency or inefficiency of agricultural markets and the agricultural distribution services sector. Specifically, drawing from the literature, how can we characterize the flow of agricultural goods through the distribution system? What do studies tell us about the efficiency of the price transmission process in the Philippine agricultural economy? What do studies on price margins indicate in terms of (in)efficiency of agricultural product markets and whether such could be explained by monopoly elements or by transport, storage and handling costs? What research gaps need to be addressed with respect to the issues of agricultural market (in)efficiency and the development of the agricultural distribution services sector?

The paper consists of five sections. Section Two is a characterization of the Philippine agricultural distribution system. Section Three examines the issue of market integration and the efficiency of the price transmission process. Section Four discusses

determinants of price margins, including the issue of monopoly in agricultural trading. The section also discusses policy issues. Section Five presents research issues and gaps.

## I. Characterization of the Philippine Agricultural Distribution System

Agricultural distribution or marketing is primarily concerned with moving agricultural produce from the farm gate to consumers at home and abroad. However, to bring agricultural produce from the farm to the consumers involves a complex distribution system performing several functions including assembling, cleaning, sorting, transporting, storing, processing, grading, wholesaling, retailing, importing, and exporting. Complimentary or support services include financing and market information services. Marketing costs are necessarily incurred at each stage of the distribution system.

Complex and diverse distribution system. The prevailing impression about the Philippine agricultural distribution system is best exemplified by the following excerpt from the Report and Recommendations of the Congressional Commission on Agricultural Modernization (Congress of the Philippines, 1997 (?), pp. 72-73):

The country's agricultural marketing system is complicated, unwieldy and chaotic. Too many layers impede the smooth flow of agricultural commodities from the producers to the consumers. The system could be compared to an hourglass, where the producers are on top and the consumers in the bottom. The market intermediaries are crowded in the neck of the hourglass.... High marketing costs are partly due to poor infrastructure and the multiple layers of trade margins.

The complexity, diversity and multiple layering of the agricultural distribution system is best illustrated by a number of studies on the marketing systems of a number of agricultural products in the Philippines. These studies were undertaken by the Foundation for Resource Linkage and Development, Inc. (FRLD) and the Confederation of Grains Association, Inc. for the Department of Agriculture and USAID. The studies include those on corn, potato, mungbean, mango, tomatoes, and cutflowers. Other important studies are in rice (Lantican, 1992), livestock (Galvez, 1998) and fish (Sikap/Strive Foundation, 2000). A good review of the marketing participants and marketing flows is given in Sikap/Strive Foundation's (2000) Final Report of the Study on Strategic Food and Agricultural Commodity Exchange under the overall research program on Global Competitiveness Strategies for Philippine Agribusiness.

The various studies bring out that market participants in the agricultural distribution system are numerous and varied. Similarly, the distribution channels and networks differ among commodities and even by area.

Participants and their relationships in the distribution system are illustrated in the case of corn in Cagayan Valley (see **Figure 1a and Figure 1b** and Malenab, et.al., 1991, pp. 37-51). Farmers' link to the demand market is primarily through the hierarchy of traders at the barangay, municipality and provincial levels. The municipal and provincial traders distribute the yellow corn mainly to the integrators and feedmillers in Central Luzon, National Capital region and Southern Tagalog. The less important links of farmers are through the farmers' cooperatives (which then feeds into the National Food Authority) and direct links to poultry integrators and feedmillers in the Cagayan Valley region. Other distribution links include the following:

- (a) the so-called "viajeros" or itinerant traders from the demand regions (Central Luzon and Southern Tagalog) who travel to Cagayan Valley for the yellow corn,
- (b) agents and brokers who are individuals acting as intermediaries between the "viajeros" and the municipal traders,
- (c) Trader-brokers who are feed ingredient suppliers and who broker between corn to supplement their feed ingredient business.

The itinerant traders usually offer slightly higher prices than the prevailing prices in order to fill up the trucks that they bring with them. The agents and brokers receive commissions for their services.

Notice that the participants in the yellow corn distribution system barely include retailers. This is because yellow corn is largely production input into the feedmilling, livestock and poultry industries. In contrast, in largely consumer agricultural produce such as potatoes (see **Figures 2a and 2b**) and mungbeans (see **Figures 3a and 3b**), wholesalers-retailers and retailers play large roles in the distribution process, although producers have direct links primarily with wholesalers and assemblers (also called

*viajeros*), wholesalers (for potatoes), contract buyers, and agents (for mungbeans). Contract buyers in yellow mungbean in Pangasinan sell to assembler-wholesalers. (See FRLD, 1995a and 1995b.)

The case of rice also brings out the multi-layered nature of relationships at the wholesale level before the commodity reaches the consumer. Generally, the producers link is with assembler-wholesalers, wholesalers and commission agents, except for those with limited marketable surplus where palay is sold primarily to nearby millers or local buyers. The assemblers-wholesalers and commission agents pass the palay to rice millers-wholesalers and to wholesalers-retailers before rice (unhusked palay) is sold to consumers primarily through retailers. (See Lantican, 1992 as presented in Sikap/Strive Foundation, 2000.)

The marketing channel of roses for Benguet, Cebu, and Davao City further illustrates the diversity of marketing flows and relationships (see **Figure 4** and FRLD, 1993). In major supply areas with limited local demand, and the major demand areas are located far from the production areas (e.g., Benguet and Davao City), the marketing flows are primarily through the assembler-wholesalers, wholesalers-retailers, and the assembler-wholesalers-retailers. In sharp contrast, in places like Cebu where production is barely enough for the local market, the preponderant marketing link is from the producers to the retailers and florists, rather than to the assembler-wholesalers.

Similarly, in the case of carabao mangoes, where the producer of carabao mangoes is also the main producer of processed mangoes as in Cebu, the bulk of the marketing flows is from the farmers directly to the processors (see **Figure 5**). Where the carabao mangoes are mainly for the out-of-province markets (e.g., Manila) as in the case of carabao mangoes in Batangas, the marketing flows are primarily through the wholesalers directly or indirectly (through contract buyers who then sell to wholesalers) (see **Figure 6**).

The diversity of marketing participants, channels, and network of relationships suggest that economic specialization of marketing functions depends on a number of considerations. The factors include the need for processing or not and the extent of economies of scale in processing as well as the physical distance from the producers to the consumers. Thus, a commodity like corn that requires huge volume in order to maximize economies of scale of processing (primarily for feeds in the case of yellow corn) requires a hierarchy of traders to assemble the needed volume from widely dispersed producers. In contrast, for commodities with virtually no economies of scale of processing and with production largely geared for a large local demand (e.g., roses in Cebu) or for commodities where the main market is locally based (as in carabao mangoes in Cebu), the marketing channel can be primarily direct from the producers to the retailerflorists or food processors. For commodities without significant economies of scale of processing but which nonetheless face a long physical distance between the supply areas and the major demand areas (e.g., roses and potatoes from Benguet or potatoes from Northern Mindanao), a reasonable amount of volume is needed to minimize the cost of transport. In such circumstances, assemblers become more important. Thus, the farther the distance is the greater is the reliance on assembler-wholesalers in the distribution chain. In addition, the chain of assembling and wholesaling is much more differentiated and structured in commodities in cases where the producers are far more dispersed, the demand is large and the main demand areas are either geographically distant from the supply areas but narrowly confined (e.g., Metro Manila for corn) or also geographically dispersed (as in the case of rice). As a result, the potentials for profitable niches in the distribution chain become greater.

The various studies cited above also provide good description of the nature of niches, specialization of functions, and network of relationships in the distribution chain. Thus, for corn in the Cagayan Valley and Southern Mindanao (Malenab, et.al., 1991; Manalaysay, et.al., 1988) the barangay traders tend to be small traders usually residing in the same (or nearby) barangay as the farmers and who act as agents or assemblers for large municipal traders, and who have credit-marketing tie-up with the farmers. The barangay traders usually have sari-sari stores that allow the traders to extend subsistence

credits to farmers in terms of dry goods in exchange for crops during harvest. The municipal and provincial traders are the large traders, who buy either directly from farmers or through the assemblers (e.g. barangay traders) and who own warehouses and transport equipment to ferry the produce from the farmers and to the demand markets. The municipal and provincial traders tend to have multiple businesses and, especially for provincial traders, have access to formal financial institutions. The provincial traders, usually based in the major regional trading centers, are big volume traders with purchase orders from big purchasers in major demand areas; e.g., for corn, integrators, feedmillers and medium-to-large hog raisers and poultry growers in Metro Manila, Central Luzon and Southern Tagalog. (See Malenab, et.al., 1991.)

Assemblers-wholesalers are the major players in the distribution process in a number of agricultural commodities; e.g., potatoes, mungbeans, cutflowers. They have both the financial and logistic capability to procure and transport agricultural produce to the major demand centers. Because of the needed large volume, some of them provide financing and cash advances to farmers to guarantee the volume of procurement (FRLD, 1995a and b, p. 42).

There are other examples of specialization of functions and niches in the agricultural distribution process. For example, in potatoes, barangay-based agents for the assemblers-wholesalers (in return for a commission) supervise the sorting/grading and packaging activities done by the farmers to conform with their trader-buyers' requirements (FRLD, 1995a, p.49). In mungbeans, the contract-buyers who offer bids to farmers for their whole harvest ("pakyaw") take care of the harvesting and post-harvest activities (FRLD, 1995b, p.42). In cutflowers, brokers whether specialized or multi-commodity, facilitate the entry of planting materials, cutflowers, and cutflower tools and equipment into the country.

It may be argued that the heavy reliance by farmers on traders in bringing their produce to consumers is because the farmers have not banded themselves together successfully into organizations like cooperatives that can provide the services provided by traders. In the case of cutflowers in Negros Occidental, the growers formed a strong and well-organized cooperative that effectively prevented the entry of traders except for the local retailers and florists of Bacolod (capital city of Negros Occidental). The cooperative sells cutflowers for the grower-members as well as provide planting materials, farm inputs and technical information on proper cultural practices (FRLD, 1993, pp.62-63).

The credit-marketing tie up and the multi-business nature of many of the traders are two of the striking characteristics of the agricultural distribution system. The credit-marketing tie up stems from the lack of access of farmers and even small traders to the formal credit market. Thus, the implicit advances of the traders to the farmers allow the latter to smooth out their consumption pattern despite the seasonality of production. In addition, the credit-marketing tie up provides a mechanism for the traders to effectively monitor and generate information on the reliability of the farmer-borrowers. The tie up also allows the traders to reduce the uncertainty of supply; i.e., akin to a futures contract. The multi-business nature of many traders appears to be a response to the seasonality of crop production and harvesting. In view of the large fixed costs of large traders (in terms of storage and transportation facilities, for example), traders need to engage in related businesses in order to maximize the utilization of their fixed capital especially during the "off season".

There are indications from the studies that credit-marketing tie-ups are not always resorted to by traders. Thus, for example, the newer corporate-type "trader-shippers" in Southern Mindanao buy spot rather than extend credit to farmers in exchange for crops during harvest time (Manalaysay *et.al.*,1988, p.60). The de-emphasis of the credit-marketing tie up appears to be in response to difficulties of farmers to repay their loans. The studies provide a snap shot at a point in time. What is not clear is whether or not credit-marketing tie-ups are indeed being resorted to less and less in the agricultural distribution system and if so, why.

In summary, the complexity, diversity and multiple layers of the agricultural distribution system is the market response to the differing requirements of, and the profit opportunities accorded by, the different commodities in the light of varying infrastructural bottlenecks and credit constraints in the various parts of the country.

Is the complexity, diversity and multiple layering of the agricultural distribution system in the Philippines unique among developing countries? If the Vietnamese rice marketing system is any gauge, then the Philippine situation is most likely typical of developing country agricultural markets. As the IFPRI report on the Vietnamese rice economy (Goleti et al.,1996) points out, the web of relationships among the marketing agents in the Vietnamese rice system is "... very complex. Farmers, assemblers, wholesalers, retailers, millers, and SOEs (state enterprises) all interact with each other and are responsible for the movement, storage, processing, export, and distribution of the paddy produced in the country" (p.73).

In the distribution of paddy (i.e., unhusked rice), the strongest link is from farmers to traders, and then from traders to millers. "This link is related to the farmers' lack of transportation, the remote location of many farmers, and the need for quick cash by farmers in order for them to repay the loans they incurred in the course of production. Similarly, the link between traders and millers is being strengthened by credit relations whereby millers give short term credit to traders in order to facilitate procurement activities (Goleti et al., 1996, p. 98). The weak links are from farmers to millers as well as from farmers to state enterprises (akin to the Philippine National Food Authority).

### The IFPRI Report further notes (pp. 98, 101):

(There is a) ... very complex set of relations between retailers, wholesalers, and assemblers. The intermediation takes place at different sizes of operation, so that a small assembler sells to a larger assembler or to a wholesaler. These transactions are partly related to spatial dimension, so that a wholesaler working at the district level might sell to another wholesaler working at the provincial or regional level. There is a particularly strong link between assemblers and wholesalers.

It is apparent from the IFPRI Report that the Vietnamese rice marketing system is almost a carbon copy of the Philippine marketing system for grains such as corn as described earlier in the paper.

Marketing Institutions: Food terminals and commodity exchanges. The rich detail of the marketing channels and participants in the studies cited above conducted primarily for the Department of Agriculture includes the description and analysis of major public markets and the Food Terminal Inc. Indeed, a key component of the studies under the "Global Competitiveness Strategies for Philippine Agri-business" project is the study on the desirability and feasibility of establishing a system of commodity exchanges in the country. The study included the analysis of the experiences of other countries in the development of commodity exchanges and wholesale markets (Thailand, Japan, Taiwan, and South Korea). Underpinning the apparent high interest of the government on the development of commodity exchanges appear to be the presumption that the agricultural distribution in the country is disorganized and haphazard, that the facilities for storage, refrigeration, handling and trading are inadequate resulting in high spoilage costs, and that farmers implicitly shoulder the attendant high marketing costs through lower and unstable farm prices.

The Sikap/Strive Foundation report (2000) shows that the ownership of such commodity exchanges and wholesale markets ranges from purely private (Thailand) to joint public-private ventures (Taiwan and South Korea) to totally government owned (Japan and Philippines). Of the cases studied, only the Philippine food terminal failed (Food Terminal Inc.). The report states that the failure of FTI stems from unclear vision and mission, overdesign given lack of provincial linkages (e.g., packing houses), bureaucratic constraints to its operations, politically motivated entry into retail operations Kadiwa, and fast turnover of management. Despite the failure of FTI, the Sikap/Strive Foundation report proposes the establishment of four Food and Agricultural Commodity Exchanges (FACEs) in the country located in Bulacan (for provinces north of Manila), Batangas (for Southern Luzon), Cebu (for the Visayas) and Cagayan de Oro (for Mindanao). The report proposes either BOT-BOO schemes or Joint Venture between the

government and the private sector, with the private sector managing the exchanges and the government providing the support services (e.g, farm-to-market road leading to the exchanges).

The Sikap/Strive Foundation report fails, however, to examine what is probably the most important failing of the Food Terminal Inc. (FTI). That is, FTI attempted to supplant the prevailing distribution system. As the discussion on the complexity and diversity of the agricultural distribution system suggests, the distribution system is a product of thousands if not hundreds of thousands of participants who search for profitable niches in the distribution chain and who adjust their operations to adapt to each participant's unique operating circumstances. It is apparent that FTI would fail especially given the organizational, resource, bureaucratic and political constraints it operated during the 1970s through the 1990s. The failure of the Sikap/Strive report to examine the FTI experience in terms of its lack of congruence with the overall dynamics, networks and relationships in the distribution system is also evident in its analysis of the four proposed food and commodity exchanges.

This brings out the issue of efficiency of the agricultural distribution system, which is the focus of Section III.

Economic contribution of agricultural wholesaling and retailing. The complexity and diversity of the agricultural distribution system and its participants is not well captured in the country's statistical system. Nonetheless, wholesaling and retailing are central to the distribution process. Data on the wholesalers and retailers of agricultural products may provide some indication of the economic importance of the agricultural distribution system in the country. The available data from the census and surveys of establishments are on wholesalers of farm, fishery and forestry products and on the retailers of cereals, beans and pulses, fruits and vegetables, fish and other seafooods, and meat and poultry products. It must be noted however that the available published data does not cover all the wholesalers and retailers of agricultural products as will be discussed later.

**Table 1** presents data on the number of agricultural wholesale and retail establishments for both "large" and "small" establishments, drawn from the 1988 and 1994 censuses of establishments. "Small" establishments have total employment of less than 10 persons; "large" establishments have total employment of 10 persons or more. **Table 1** shows that out of the total number of 144, 384 small wholesale and retail establishments; 6.3 % were wholesalers of farm, forest and marine products, 8.4 % were retailers of rice, corn, other cereals, beans and pulses; 1.5 % were retailers of fruits and vegetables; 1.3 % were retailers of fresh and dried fish and other seafoods, and 0.5 % were retailers of meat and poultry products. Among the agri-products wholesalers, half were in coconut and coconut by-products while another third were in rice, corn and other cereals trading.

Similarly, **Table 1** shows that there were 9, 173 "large" wholesale and retail establishments in 1988, of which 5.8 % and 1.0 % respectively were wholesalers and retailers respectively of agricultural, fishery and forestry products. As in the case of "small" establishments, wholesalers of coconut products and grains formed the majority of wholesalers in 1988. Similarly, retailers of grains, beans and pulses formed the largest share of "large" retailers of agricultural products.

**Table 1** also shows the number of small and large establishments in 1994. Out of the total number of 179, 428 small wholesale and retail establishments in 1994, 6.59 percent were wholesalers of farm, forest and fishery products; 7.44 percent were retailers of cereals, beans, and pulses; 0.79 percent were retailers of meat and poultry products; 1.45 percent were retailers of fresh and dried fish and other seafoods; and 1.71 percent were retailers of fruits and vegetables. As in 1988, the preponderant small retailers of agricultural products in 1994 were the retailers of cereals, beans and pulses. The wholesalers of coconut and coconut by-products as well as of grains dominated the small wholesalers.

In 1994, there were 9, 775 large wholesale and retail establishments in the country. Large wholesalers of agricultural products accounted for 3.9 percent while large retailers of agricultural products consisted of 1.41 percent of the total. Wholesalers of coconut and coconut by-products and of grains accounted for most of the large wholesalers of agricultural products. Similarly, large retailers of cereals, beans and pulses were the most numerous among the large retailers of agricultural products.

**Table 1** shows that there was a decline in the total number of large wholesalers of agricultural products during 1988-1994. The decline is almost across-the-board. Nonetheless, the drop is particularly substantial in the wholesaling of coconut and coconut by-products, tobacco leaf dealing, forest products dealing, and wholesaling of grains. The large wholesalers that saw an increase were in fruits, nuts and vegetables as well as in livestock and poultry.

Given the appreciable gap between the two censuses (1988 and 1994), the rise in the level of population and some increase in the per capita income during the period, the decline in the number of large wholesalers of agricultural products is somewhat surprising. The decline in the number of large establishments may indicate some restructuring within the industry towards fewer but larger establishments; this seems to be the case for the wholesaling of rice, corn and other grains. Another likely major reason for the decline is that the industries themselves registered sluggish growth if not actual decline (as in the case of forestry) during the 1988-1994 period (e.g., the coconut industry and forestry). The increase in number of large establishments was in the retail sector, especially in the fast growing meat and poultry products (which is consistent with the robust growth of the country's livestock and poultry industry).

Much of the increase in the number of establishments of agricultural products was in the small wholesalers and retailers. The increase was nearly across-the-board, except most notably in the wholesaling of forest products (the industry that has seen a continuous decline in the country since the 1970s). In terms of the absolute number of the increase, the largest increases were in the wholesaling of grains and of coconut and

coconut by- products as well as in the retailing of cereals and fish and fish products. In terms of the rate of increase, however, the most notable was in the wholesaling and retailing of livestock, poultry and meat products. This reflects the higher-than-average growth rate of the livestock and poultry industry during the period.

Table 2 presents the total employment, gross sales and value added for small and large wholesalers and retailers of agricultural products in 1988 and 1994. In Table 3, it is likely to be an underestimate of the actual number of participants in the wholesaling and retailing of agricultural products. First, as noted earlier, the barangay traders tend to be sari-sari store-owners; hence, they are likely to be excluded from the list of wholesalers. Indeed, "one-man" operations like agents and brokers are likely to be not included in the Census list of establishments. Second, multi-product retailers like supermarkets are not included in the list of retailers of agriculture products in Table 1. Similarly, legions of sari-sari stores and itinerant vendors of vegetables, fruits, fish and meat are excluded from the list in Table 1. Thus, the total number of participants in the wholesale and retail of agricultural products is much higher than what is formally listed in the country's census statistics.

In **Table 2**, it is worth noting that the share of "small" wholesalers of agriculture products to total employment and sales is higher than to the total number of establishments. This suggests that they tend to be larger than the average small wholesale establishment. In contrast, small retailers of agriculture products have smaller share of total employment as well as of sales. This reflects the apparent "mom and pop" nature of most small retailers of agricultural products. **Table 2** presents a slightly different picture for large wholesalers and retailers of agricultural products. The table indicates that, with the exception of tobacco leaf dealers and wholesalers of fish and other seafoods, the average large wholesaler and retailer of agricultural products is comparatively smaller than the average large wholesale or retail establishment.

**Table 2** accentuates the trends among the industries indicated earlier in the discussion of changes in the number of establishments. Specifically, total employment

declined during 1988-1994 in large wholesalers of coconut and coconut by-products, tobacco leaf and forest products. Likewise, employment rose markedly among large wholesalers and retailers of livestock and poultry products as well as in fruits, nuts and vegetables. As noted earlier, the latter two industries are the faster growing segments of Philippine agriculture.

The estimation of value added in **Table 2** show generally lower share to total value added in the wholesale and retail sector. As in the previous discussions, the industries with the largest number of establishments and employment tend to be the ones with the largest contribution to sectoral value added.<sup>2</sup> Notice also the sharp rise in the value added shares of retailers of meat and poultry products during the period.

Estimates of labor productivity in the wholesale and retail of agricultural support services are shown in **Table 3.** Of interest are the last two columns of the table, which show the change in labor productivity in real terms over the period 1988-1994 for large enterprises and small enterprises. The change in labor productivity in real terms was measured by the rate of change of labor productivity at current prices minus the general rate of inflation (proxied by the rate of change of the GDP deflator). **Table 3** shows that labor productivity in real terms in most of the agriculture-related wholesale and retail industries declined during the 1988-1994 period.<sup>3</sup> The major exceptions are coconut and coconut by-products wholesaling, tobacco leaf dealing, and fruits and vegetables retailing among large enterprises and meat and poultry products retailing among small firms.<sup>4</sup> Notice that among the large enterprises, the industries that streamlined generated significant rise in labor productivity. The robust growth of labor productivity in meat and poultry products retailing among small enterprises may reflect the significant rise in meat and poultry consumption in the country together with the rise in the more professionally

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<sup>&</sup>lt;sup>2</sup> The negative estimate for large wholesalers of cereals is likely caused by data error.

<sup>&</sup>lt;sup>3</sup> The estimates for the large enterprises under farm, forest and marine products wholesaling (611) and palay, corn (unmilled) and other grains wholesaling (61101) are not credible. Labor productivity estimates for 611 in 1988 are extremely low and the gross margins for 61101 in 1988 are negative. Negative gross margins in an industry with many firms indicate problems with data.

<sup>&</sup>lt;sup>4</sup> The estimate for fish and other seafood wholesaling under small enterprises is also suspect because of the extremely low value of labor productivity in 1988.

run stand alone meat and poultry products retailers (e.g., "Monterrey meat stores") during the period.

The finding of decline in labor productivity of most of the agriculture related wholesale and retail industries is consistent with the results of studies showing poor overall productivity performance of the Philippine economy (see e.g., Cororaton). The decline in the labor productivity of the agriculture related wholesale and retail industries could likely be even lower if the more informal traders and retailers (excluded from the census of establishments) were included in the total employment for the industries. This reflects one role of the wholesale and retail sector which is as a reserve pool of underemployed workers in the non-agricultural sector. Only when there is sustained fast growth of the economy would underemployment in wholesaling and retailing, especially in the informal sector, decline and correspondingly, labor productivity in the sector increase over time.

The regional distribution of small wholesalers of agricultural products is shown in **Table 4**. It is interesting to note that the Mindanao regions together with Southern Tagalog, Bicol and Eastern Visayas have most of the small wholesalers. What is especially worth noting is the regional distribution of total employment and paid employees of small wholesale establishments in agriculture, fishery and forestry products. **Table 4** shows that Southern Mindanao, Central Mindanao and Cagayan Valley account for nearly one half of all paid employees. The three regions, especially Southern Mindanao and Cagayan Valley, are major agricultural surplus regions in the country. Hence, it is probably not surprising that the larger of the small wholesalers of agricultural products are located in the three regions. The large share of Western Mindanao and Eastern Visayas in the number of establishments and total employment stems from the dominance of coconut production in the agricultural economies of the two regions. As stated earlier, the wholesalers of coconut products and of cereals form the majority of wholesalers in agricultural products.

Available data for 1995 from the Annual Survey of Establishments still shows the large number of agri-based wholesale establishments in Western Mindanao and Eastern Visayas, comparable with Southern Mindanao and much higher than Cagayan Valley (see **Table 5**). In terms of employment, however, it is Southern Mindanao and Cagayan Valley, and to a less extent Western Mindanao and Southern Tagalog, that contribute most to total employment. Again, this reflects the roles of Southern Mindanao and Cagayan Valley (and for coconut, Western Mindanao and Southern Tagalog) as major agricultural surplus regions in the country.

Tables 1 to 5 are illustrative of the information that can be drawn from the census and the annual surveys of establishments. The information from the census and the annual surveys of establishments in wholesaling and retailing has barely been mined and analyzed however. It is apparent that continuing analyses of the data on wholesalers and retailers in the census and annual surveys would be useful in understanding better the performance of the agricultural distribution system over time.

# III. Price Transmission and Market Integration

The complexity and diversity of the Philippine agricultural distribution system is not surprising given that producers are spread out in the country and generally situated far from the main demand areas. Thus, the view that "...produce should move from the far *directly* (italics supplied) to retail outlets... (rather than) travel in a more roundabout way through layers of middlemen." (CRC, 2000, p.43) is likely to be unrealistic. Nonetheless, it is important to examine whether or not agricultural markets work well and the distribution system competitive and efficient. There are two dimensions of this issue that are of interest for this review paper.

The first issue is whether supply and demand markets are well integrated across the country so that unexpected supply and demand shocks in some parts of the country are readily addressed through appropriate changes in prices, behavior of suppliers and demanders, and commodity flows. Considering that prices provide the signal that facilitate the coordination of thousands if not millions of farmers, consumers and middlemen across the country, the extent of market integration can be examined through the efficacy of transmission of price shocks across the country and within the agricultural supply-distribution chain. This issue of market integration and price transmission is discussed in this section.

The second dimension is whether distribution margins are relatively high or not compared to some "international average" or "competitive norm". Margins allow for the provision of storage, transport, handling and processing services needed to transform agricultural produce in form, over time and across space in order to meet the needs of the consumers in the country. Clearly the policy challenge is in ensuring a competitive (at least contestable) and efficient distribution system such that at a point in time the margins do not incorporate significant monopoly rents nor unnecessary transactions costs like police "tongs". In addition, the policy challenge includes the encouragement of efficiency improvements in storage, transport, handling and processing through technological and organizational/institutional changes as well as capital investments. The

issue of the level and evolution of distribution margins and the related issues of transport, storage, handling and processing will be discussed in the succeeding section, Section IV.

The importance of market integration. The welfare implications of market integration can perhaps be best illustrated through an example. Assume initially that region A and region B, with equal population, are not at all market-linked (i.e., segregated markets). Then a negative supply shock in region A, which significantly raises prices in A, will not affect region B at all. If instead markets in A and B are integrated, prices in B would increase. However, the increase in prices in A would be less than under the first scenario of complete market separation. To the extent that the welfare of each person in the country that includes regions A and B has equal weight, then it is likely that the country's overall welfare would be lower under the first scenario (i.e., complete separation) than under the second scenario (i.e., market integration).

Underpinning market integration is the ability of the market mechanism to effect the reallocation of resources in response to changes in supply or demand conditions across space in a country. In effect, that markets A and B are completely separated means that the market has failed or that the transactions costs of moving goods between A and B are so high to nullify the price gap between the two areas. This last point has significant policy application in the case of an open economy where the transport cost between the port city (say Manila) and the main domestic surplus region (say Mindanao) is substantially higher than the transport cost between the port city and a foreign supplier (say Bangkok). In this case, an unexpected increase in demand in Manila could likely result in higher importation (assuming no problem in customs) rather than increased commodity from Mindanao. As a result, price stabilization in Manila is achieved but without the benefit to the farmers of Mindanao. Clearly in this case, there are only two options that can bring market integration between Manila and Mindanao. That is, either impose a high enough tariff (or administrative protection through customs) against imports or move towards the reduction in distribution costs between Mindanao and Manila. In view of the general thrust toward economic openness in the world, including

the implementation in the near future of free trade area in the ASEAN, the first best policy option for the Philippines is to reduce distribution costs within the domestic economy and thereby improve market integration domestically.

Understanding the extent of market integration among supply and demand areas in the Philippines is the first step in examining the efficacy of the country's agricultural distribution system and in pinpointing possible sources of market imperfection or failure among the various regions in the country. Although it is accepted that market integration is not a sufficient condition for the Pareto optimality of a competitive equilibrium; nonetheless, measurement of market integration is a basic data for an understanding of how specific markets work (Ravallion, 1986, p. 103).

**Market integration: methods of analysis.** There are a number of measures of market integration discussed in the economic literature. Among them are the following (see e.g., Barrett, 1996; Goleti et al., 1996):

1. Correlation coefficients. The easiest measure to estimate is the correlation of prices in different markets. This has intuitive appeal because co-movement of prices is a hallmark of market integration. The traditional tests of market integration used correlation coefficients or regression coefficients on prices as arguments. For example, a regression model to test for short run market integration can be of the form (Sexton, Kling and Carman, 1991, p. 569):

$$P_{1t} = \mathbf{a}_0 + \mathbf{a}_1 P_{2t} + \mathbf{a}_2 T_t + e_t$$

Where  $P_1, P_2$  are prices in regions 1 and 2 respectively and T is the transactions cost to move a good between the two regions. Short run market integration is indicated by:

$$a_0 = 0;$$
  $a_1 = a_2 = 1$ 

However, correlation tests of price levels face the problem of common economy-wide phenomena such as general inflation and agricultural seasonality which affect all prices and therefore raise correlation coefficients between prices. Correlation between price changes is one means of addressing this problem. However, in addition to the problem of spurious correlation, correlation tests fail to address the problem of heteroskedasticity common in high frequency price data. In addition, correlation tests may overestimate market segmentation if lags in information, delivery or contract expirations result in natural lags in the price response between markets (Barrett, 1996, p. 826). In view of the statistical problems in the use of correlation coefficients, later analyses of market integration have shifted to cointegration analysis and more sophisticated approaches.

2. Ravallion's model and cointegration analysis. A major methodological innovation came from Ravallion (1986) whose model avoids the inferential dangers of bivariate correlation or regression coefficients. The error correction form of the Ravallion model allows for autocorrelation, distinct short run and long run dynamics, and common inflationary and seasonal components; the model has become the standard for market integration testing (Barrett, 1996, p. 826).

The basic Ravallion model is as follows; for N regions:

$$P_{it} = \sum_{j=1}^{N} a_{ij} P_{1t-j} + \sum_{j=0}^{N} b_{ij} P_{1t-j} + X_{it} c_i + e_{it}$$
 (i = 2,...N)

$$P_{1t} = \sum_{i=1}^{N} a_{ij} P_{1t-j} + \sum_{k=2}^{N} \sum_{j=0}^{N} b_{1}^{k} P_{kt-j} + X_{1t} c_{t} + e_{1t}$$

Where  $P_1$  is the price in the central market,  $P_i$  is the price in the ith local market, X is a vector of other influences (e.g., inflation, seasonality indices) and the e's are error terms. Ravallion applied his model to Bangladesh and concluded that the results suggest the existence of substantial impediment to trade between Dhaka and its main rural supply areas.

The Ravallion error-correction model allows the testing for market segmentation between the central market and a given local market; i.e.,  $b_{ij} = 0$ . It also allows for short run market integration; i.e.,  $b_{i0} = 1$ . It also allows for market integration with the central market within one time period;  $b_{i0} = 1$  and  $a_{ij} = b_{ij} = 0$  ( j = 1, ..., N). With some reformulation, the model also allows for long run market integration.

The Ravallion model can be transformed into an error correction representation of a cointegrated sytem (Barrett, 1996). Two stationary price series are cointegrated if there exists a stable long run linear relationship between them. The presence of cointegration in both directions between the two price series is indicative of interdependence. The absence of cointegration in both directions is indicative of market segmentation.

However, the Ravallion model has its weaknesses. The model assumes that price shocks originate from the central (urban) market, which is plausible for demand shocks but not for supply shocks. The model and the related cointegration analyses assume constant intermarket transfer costs that are either additive or proportional. If in fact transfer costs are time varying, then the Ravallion model's inference is biased in favor of market segmentation. In addition, where there are discontinuous trade flows and strong seasonality patterns in agricultural demand, supply and transactions

costs (as is likely the case in developing countries like the Philippines), then the findings of cointegration analyses become more suspect because cointegration tests impose a linear approximation to a non-linear function (see Barrett, 1996, pp. 826-827).

- 3. Dynamic adjustment and speed of adjustment. It is usually not enough to know whether or not markets are integrated. Excluding the rare extreme cases of perfect market integration and total market segregation, it is important to know the extent of market integration. An approach used is by measuring the magnitude of price transmission, through estimates of dynamic multipliers. In addition, it is useful to determine the speed of adjustment. Given the same value of dynamic multiplier for two regions vis-à-vis a third market, the faster the completion of the price adjustment, the better integrated the market. The dynamic multipliers can be computed from an estimate of a Ravallion-type model of market integration. Similarly, the speed of adjustment can be computed from the estimates of dynamic multipliers. (See Goleti et al., 1996, pp.228-229.)
- 4. *More recent market integration models*. A weakness of the Ravallion model and cointegration test is that they do not explicitly consider actual data on transactions or transfer costs in moving goods from supply areas to demand areas. The more recent models; e.g., Parity Bounds Model (Baulch, 1997), Sexton, Kling and Carman (1991), address this constraint. Baulch used exogenous transactions cost data in order to estimate the probability of attaining intermarket arbitrage conditions; the SKC model assumes fixed transfer margins (Barrett, 1996, pp.827-828). Other newer models and theoretical approaches are those of Acharya (2000), Goodwin and Piggott (1999), J. R. Li and C. Barrett (1999) and Dercon and Van Campenhout (1999).

The newer models bring out that price comparisons are not enough to establish the optimality of market integration. More importantly, the newer models point toward the integration of both price data and data on trading activities as the appropriate way of analyzing the efficiency and optimality of market relationships in the agricultural sector especially in developing countries. As Barrett (1996, p.828) concludes, the challenge now is "...not so much statistical refinement of existing methods as reorientation of data collection to pay greater attention to trading activities."

Empirical studies on market integration. Virtually all the methods of analysis described above have been applied to real economy cases, mainly in developing countries. The studies of particular interest to the Philippines are those for the Vietnamese rice economy (Goleti et al., 1996), China's rice and corn markets (Rozelle, et.al., 1997), the application of the Ravallion-type model to the Philippine corn market (de los Reyes, 1994) and the Indonesian rise market (Alexander and Wyeth, 1994), the application of ARCH time series model to the Philippine corn market (Mendoza and Rosegrant, 1995), the application of the Parity Bounds model to the Philippine rice market (Baulch, 1997), and the reexamination of the Philippine rice market using the Band-Threshold Autoregression model (Dercon and Van Campenhout, 1999).

It must be emphasized that, despite their weaknesses, simple bivariate price correlations and coefficients of variation are useful first steps in analyses of market integration. Careful analyses of them can provide important insights as well as leads for further in- depth study using more sophisticated models and detailed data. The ready availability of price data makes the estimation of bivariate price correlations and coefficients of variation easy to undertake. Finally, such simple measures have intuitive appeal.

The study of Rozelle, Park, Huang and Jin (1997) of China's rice and corn markets is a good example of an empirical application of market integration tests.

Specifically, the authors started with simple coefficients of price variation and then moved to more sophisticated models to examine the issue of rural market integration in China. The authors found falling coefficients of variation for provincial rice and corn prices in China from 1988 to 1993. This is one sign of increasing grain market integration in China. More formal analyses using cointegration analysis and parity bounds analysis along the lines of Sexton, Kling and Carman confirm further the finding of increasing rural integration in China during 1988-1993.

The IFPRI study (Goleti et al., 1996) on the Vietnamese rice market also used a variety of measures to examine the extent of market integration of the Vietnamese rice market. While correlation coefficients of rice price levels in Vietnam's major rice markets were almost uniformly united during 1986-1990, they dropped significantly during 1991-1995. The high price correlations during 1986-1990, which suggest high market integration, were caused by the highly inflationary macroeconomic environment at that time. Correlation coefficients of price differences are significantly lower during 1986-1990 as well as 1991-1995. More formal analysis using cointegration analysis and dynamic multipliers indicate mixed but improving market integration during the whole period 1986-1995. There remained one-fifth of all market pairs that were segregated; moreover, the estimates show that the speed of price adjustment slowed down in the second half of the period, the early 1990s. The IFPRI report indicates significant remaining challenges for the Vietnamese rice market. Indeed, the IFPRI report points out that Vietnam's indicator of market integration is comparable to Malawi (with its poor infrastructure) and Pakistan and Egypt (with their restrictions on internal trade).

The Vietnam and China studies are noteworthy in that each used an array of analytical and statistical tools to examine the state and evolution of market integration in the two countries. The Vietnam study also includes some comparison of indicators with selected countries for further insightful analysis. In short it is best to look at the various tools as complementary and need to be used together as much as possible in order to have more robust conclusions about the state and evolution of market integration.

It is interesting to note that the Philippines figured prominently in the empirical application of some of the analytical and statistical models of market integration. Thus, Baulch (1997) applied his parity bounds model to the Philippine rice market. He finds the rice market to be integrated within a single period (i.e., month) almost 100 percent of the time. According to Baulch, the finding using parity bounds analysis differ from findings from granger causality and Ravallion-type models which show one to two month lags. Baulch attributes the failure of the standard tests to detect high levels of market integration because the earlier models did not take into account transfer cost and discontinuity of trade flows between regions.

Dercon and Van Campenhout (1999) used a Band-Threshold Autoregression Model and threshold cointegration analysis to reexamine the Philippine rice market analyzed by Baulch. In contrast to Baulch's finding, Dercon and Van Campenhout found that there are a number of trade routes where price adjustment is sluggish reaching up to 2.5 months, although there is market integration in the long run. Moreover in the route between Western Visayas and Central Visayas, there are indications that the slow pace of price adjustment between the two regions may be attributed to monopoly in shipping.

The differing results between Dercon and Van Campenhout and Baulch suggests the need to bring in more data on trading activities and intermarket transfer costs in understanding further the state and evolution of agricultural market integration in the Philippines. It is worth noting that the data used in the Baulch and Dercon-Van Campenhout studies covered 1980-1993, which includes the period of significant economic and political turmoil in the country during the mid-1980s. The economic and political crisis may have disrupted rice trade flows between regions, thereby making it more difficult to have analytically consistent results. It is useful to reexamine the issue using more recent data in the 1990s.

Mendoza and Rosegrant (1995) applied a more sophisticated approach to cointegration analysis using bivariate exponential autoregressive conditional

heteroskedasticity model (E-ARCH model) and dynamic multipliers to examine the market integration of the Philippine corn market. The study found that:

- a. Manila is the price leader in the country for yellow corn;
- b. There is mixed granger causality between Central Visayas and Mindanao with respect to white corn;
- c. Limited spatial integration of the Philippine corn economy with long run multipliers ranging 0.23 and 0.61; and
- d. The market response to price changes in the central market (Manila for yellow corn; Central Visayas for white corn) is sluggish with price adjustments taking up to two months (for yellow corn traders in Mindanao)

Mendoza and Rosegrant attribute the low long run multiplier and relatively sluggish price adjustments to inadequate shipping and erratic shipping schedules, high transport and storage costs, and other market barriers.

Similarly, De los Reyes (1994) used correlation analysis and a Ravallion-type model to examine the market integration of the Philippine economy. She also found a general lack of integration among the regional corn markets, with the exception of the Metro Manila – Southern Tagalog link. Her estimates of market integration range from 0.17 to 0.43. Thus, her estimates are consistent with Mendoza and Rosegrant's. De los Reyes considered as factors for the low market integration infrastructural and transportation bottlenecks within the country as well as "...the strategic location of Manila relative to the international market...why its wholesale market were not connected with rural markets."

It is worth noting that despite the use of the Philippine examples in a number of innovative methodologies on market integration, there is virtually no empirical application of such models done in the Philippines except for the masteral thesis of De los Reyes. Certainly, there is yet no intensive and extensive analysis of price correlations and alternative measures of market integration over time similar to the Vietnam and China studies. The Mendoza-Rosegrant study on the Philippine corn market is the closest to the Vietnam and China studies but it lacks the detailed price correlations and coefficients of variation that help provide the intuitive foundation for the in-depth and sophisticated time series analyses. De los Reyes (1994) may have the price correlations but lacks the use of the more recent and statistically robust time series models to help validate the regression results of a Ravallion-type model. It is useful to undertake such studies not just for the rice and corn markets but also for other commodities like coconut.

Clearly, in view of the mixed results of the studies on the Philippine food markets, it is important that a comprehensive analysis of market integration for several key commodities in the country be undertaken. The extensive and intensive analysis need to use methodologies from the simple price correlations and coefficients of price variation to the more sophisticated models like parity bounds analysis and band-threshold autoregressive models.

# IV. Marketing Margins and Distribution Services

More than the extent and pace of the transmission of price shocks which is the focus of the previous section, it is the magnitude of marketing margins that is the main concern of policy makers with respect to the distribution sector. As the quote from the Report of the Congressional Commission on Agricultural Modernization reproduced in Section II suggests, there remains a popular view that marketing margins are unreasonably high in the country, primarily because of implicit market power of the traders. As a result, farmers earn less than they should be and consumers pay more than they should have.

A key function of markets is price formation. And an efficient price formation matches the costs of storage, transportation, processing and other distribution services to their respective price margins. The price margins influence private and government decisions in their provision, and for the government regulation, of agricultural distribution services (Timmer, 1987, p.294). When margins are too low, marketing participants are being squeezed by government policy. When margins are too high, they may indicate any or all of the following: (a) there are informal taxes (e.g., "lagay") or barriers to domestic trade; (b) the quality of roads and other infrastructure facilities as well as domestic shipping services are so bad; or (c) traders have some monopoly power. When processing margins are much higher than those of other countries known to have technically efficient and competitive processing industries, there may be indications of high processing losses and/or there may be barriers to entry in the processing sector which result in high profit rates. (See Timmer, 1987, pp. 293-294; 301-302.)

Marketing margins determine the "competition contour" relative to imports in the country (Timmer, 1987, p. 297). For a small, open economy, the landed cost of imports including tariffs and other cost of moving the imported good to the port city (ies) (e.g., Manila, Cebu) is the reference price of the good. Then the cost of imports minus the domestic distribution cost determines the regions in the country which are competitive with imports. Thus, given the world price of imports and the domestic distribution costs,

the lower (higher) is the tariff, the nearer to (farther from) the port city (ies) are the regions which are competitive with imports. Similarly, given the landed cost of imports, the lower (higher) the domestic distribution costs (and margins) the farther from (nearer to) the port city (ies) are the regions which are competitive with imports.

The discussion above is a useful framework for understanding to some extent why Philippine agriculture has been losing competitiveness vis-à-vis imports over time during the past two decades. On the demand side, the country's high population growth meant that the demand for food products has increased substantially during the period, which can be supplied either by imports or by domestic production. On the supply side, world prices of food products (e.g., grains) have declined; in addition, transport links between Manila and the rest of the world have significantly improved, especially with East Asia and North America. On the other hand, the rising population and urbanization in the country centered in Metro Manila, in Central Luzon and Southern Tagalog. This meant that the food needs of Metro Manila would have to be sourced farther and farther from the metropolis. Thus, Central Luzon has ceased to be the country's rice granary. As a result, domestic sourcing of food for Manila has been increasingly sensitive to domestic distribution costs and margins.

In short, in view of the declining world food prices and improving international transport links, the country needs to have much greater improvement in its transportation and distribution systems (and thereby reduce distribution costs) and/or sharp improvement in agricultural productivity in order for domestic producers from, say Mindanao, to be competitive with imports. However, agricultural productivity has been sluggish and the quality of domestic infrastructure and inter-island shipping remains unsatisfactory. As a result, the country has to raise the rate of agricultural protection during the past one and a half decades in order for the domestic producers –increasingly from Mindanao and Cagayan Valley---to be competitive with imports in the Manila market.

**Distribution margins**. There are a number of studies that can provide us with some idea about the order of magnitude of margins of in the agriculture distribution industries. At the macro level, the PDFI report (2000) provides data on gross margin to sales ratios of agriculture- related wholesalers and retailers in 1994. The FRLD studies and the CRC report (2000) provide information on gross margins in selected trade routes.

**Table 6** presents the gross margin to sales ratios of small and large agriculture-related industries and the average gross margin to sales ratio for all small and large wholesale and retail establishments. At the most aggregative level, the table shows that gross margins at the wholesale level are generally higher than the gross margins at the retail level in the Philippines. As the PDFI study noted, this finding is the opposite in a number of developed countries where the gross margin to sales ratio at the wholesale ratio is lower than at the retail level.

**Table 6** shows that the gross margin to sales ratios of agriculture related wholesale and retail industries in 1988 and 1994 tend to be lower than the average for all wholesale establishments or for all retail establishments. The noteworthy exceptions are fruits, nuts and vegetables wholesaling and retailing, forest products dealing, livestock and poultry dealing in 1988, and meat and poultry products retailing among large enterprises. The above mentioned exceptions are probably not surprising especially for fruits and vegetables, in part because of comparatively higher spoilage rate.

**Table 6** seems to suggest that the marketing margin of agriculture-related industries are not overly high especially at the wholesale level relative to the average for all wholesale establishments. However, it must be noted that **Table 6** is an average of wholesalers' margins at the wholesale level and of retailers' margins at the retail level. It does not capture the multilayer nature of agricultural marketing described earlier in the paper. The impact of the multilayering of wholesale distribution is best exemplified by the case of Japan's wholesale sector. Japan's gross margin to sales ratio at the wholesale level is lower than those of the US, Germany, UK and France; in addition, Japan's gross

margin ratio at the retail level is lower than those of the US and Germany and comparable to those of UK and France. However, Japan's gross margin for the whole distribution sector (wholesale and retail) is the highest among the five developed countries because of the much greater multilayering of wholesale trade in Japan (Intal, 1999).

As Section II of this paper emphasizes, agricultural distribution in the Philippines generally relies on a hierarchy of traders from the farms to the consumers (who are located primarily in the urban areas). Thus, it is likely that **Table 6** underestimates the overall wholesale margin for agricultural products. That is, assuming that wholesale distribution is more multilayered for agricultural products than for other commodities, then it is likely that overall wholesale gross margin for agricultural products is higher than the average for all wholesale enterprises; this is the opposite of what **Table 6** suggests.

A number of case studies provide indications of the distribution costs and margins from the farm to the main demand areas. The studies, exemplified by the FRLD studies on potatoes (1995 a), mungbeans (1995b), cutflowers (1993), the Malanab, et.al., study on corn (1991), and by the Cabanilla study (1997), add up the components of the distribution costs depending on the supply-demand route. For example, for corn from Cagayan to Manila, the distribution costs include hauling, shelling and drying costs at the farm level; loading and unloading, rebagging, hauling, sacks, and driver's commission at the municipal trader's level; and loading and unloading, weighing, shrinkage, hauling and agent's commission at the provincial trader's level (Malenab, et.al., p.79). Similarly, for potatoes, the distribution costs of an assembler-wholesaler include sorting and grading, packaging, storage, transport from the farm to the regional center (e.g., Cagayan de Oro) and from the regional center to the main urban market (e.g., Cebu), interest on operating capital, stall rental, depreciation and others (FRLD, 1995a). In addition to the adding up of the components of the distribution costs, the FRLD studies and the Cabanilla study also provide information on the total marketing costs and marketing margins of the traders by type of traders and by major supply-demand routes (e.g., assembler-retailer or wholesaler in the Iloilo to Manila route). The Cabanilla study also illustrates the

differences in the marketing costs depending on the route to a given demand area. Thus, the distribution cots of moving grains from San Jose, Mindoro to Manila depends in part on the route to Manila either via a direct sea transport (cheaper) or via Batangas (more expensive). With limited shipping bottoms, only those with access to the San Jose to Manila boats would be able to transport their grains more cheaply (generally the bigger traders).

The case studies, while insightful because of the detailed information they provide about the distribution system, provide information essentially at a point in time or within a short period of time. However, the distribution system and the distribution costs are strongly influenced by changes in the overall economy and in the other sectors of the economy. Hence, significant changes in the rest of the economy have impacts on the distribution system and on distribution costs. Thus, time series data is needed to analyze the evolution of the distribution system and distribution costs and margins over time.

In view of the importance of the distribution system in expanding the "competition contour" of the country given the government's tariff and nontariff measures against imports, it is very important to have in –depth information and analysis on the country's distribution system on a regular basis. Toward this end, the mass of price data being collected currently by the government can provide the foundation and bridge to the regular analysis on the performance and evolution of the agricultural distribution system. Thus, it is useful to have the time series data on the ratios and/or margins between the farm prices in the major supply areas and the wholesale and retail prices in the main demand areas. The time series data on the price ratios or price margins between markets can then be complemented by in-depth case studies or industry surveys on the agricultural distribution system and intermarket distribution costs to be done on a regular basis (say, every three years). A comparison of the price margins or ratios (between the farm gate price in the supply area and the wholesale price in the demand area) and of the distribution costs between the two supply and demand areas provides some indication of whether or not the returns to marketing are particularly high in any of the trade routes. Very large gaps between the price margins and the actual distribution costs between two

markets may be indicative of the existence of some monopoly or monopsony power of traders, thereby calling for more in-depth investigation and analysis. Indeed, the evolution of the price margins and distribution costs over time in the various supply-demand routes provides a robust means of examining the evolution of the competitive environment and efficiency of the agricultural distribution system.

Monopoly power in agricultural distribution. The view that agricultural traders in the country wield monopsony and monopoly powers, usually expressed in terms of the so-called "Binondo rice cartel" remains current. Indeed, the call for the continuation of the National Food Authority is sometimes anchored on this perceived monopsony and monopoly power of the Binondo-based Chinese Filipinos in food trading in the Philippines. Corroborating is the view that Binondo-based traders are the ultimate sources of informal agricultural credit given to farmers by the provincial, municipal and `barangay-based traders. The informal credit is linked to either the purchase of inputs or the sale of output by farmers.

Despite the currency of this view of the existence of monopsony and monopoly power of big agricultural traders (usually presumed Binondo-based) in the media and sometimes even discreetly stated in policy discussions, there is yet no rigorous test of the existence and/or magnitude of monopoly power in agricultural trading. On the contrary, the literature on market integration and agricultural marketing seems to suggest that agricultural markets in the Philippines are competitive. The studies reviewed in Section III of this paper suggest that markets are on the whole integrated (although as noted by Barrett market integration can be consistent with non-competitive markets). Where the markets fail, analysts have highlighted structural bottlenecks such as infrastructure problems or, as in the case of the Iloilo-Cebu rice route, a shipping monopoly (Dercon and Campenhout) rather than to monopoly behavior of traders. The FRLD case studies on agricultural marketing paint a picture of intense competition among traders (whether based locally or itinerant) during harvest. Thus, for example, itinerant traders offer farmers prices higher than the prevailing prices in to fill up the trucks the traders bring with them.

It may be argued that the big traders have locked in their supplies through the tied-credit scheme. However, the findings of Yotopolous and Floro (1991) show that the effective interest rate of linked loans tied to the sale of output is lower than for unlinked loans in marginal production areas and only slightly higher than unlinked loans in developed production areas. (The stipulated interest rate of linked loans is always lower than the rate for unlinked loans. The effective rate includes the purchase price of output at lower –than-prevailing prices.) This means that the underpricing of output by trader-lenders was just about enough to bring the tied loan to market interest rate. In effect, the trader-lenders did not have monopsony power over the farmers because they could not significantly underprice farmers' output (which would have resulted in much higher effective interest rates on the linked loans than unlinked loans).

It is likely that the presence of itinerant traders provide the contestability---and competitive pressure--- in the agricultural output market at the farm gate. It is also more likely that the overriding concern of the trader-lenders is not to exact monopsony rent from farmers but to have as much access to farmers' 'output as possible. It can be viewed that in so doing trader-lenders would have "control" and "monopoly power" in the distribution of agricultural produce in the main demand (urban) areas. Unfortunately, there are no in-depth studies on trader behavior and performance in the demand markets in the country. There are no rigorous studies on the issue of monopoly of traders. Moreover, the study of monopoly behavior of traders would have to take into consideration the government's behavior on the importation, regulation and pricing of imported agricultural produce (e.g., rice, corn). It must be noted that the Philippines is a small player (either as importer or exporter) in the world agricultural market. Thus, importation and exportation provide the contestability and competitive pressure to traders, thereby preventing traders to reap significant monopoly rent from consumers if the management of the country's agricultural trade policy is managed well.

At present, an analysis on the monopoly power of traders would have to rely on indirect indicators such as gross margins and net returns of traders. As indicated earlier

in the section, gross margins as a ratio of sales of agriculture-related wholesalers are on the whole lower than the average for all wholesale establishments. Other things being equal, this suggests that agricultural traders are not gouging consumers. Nonetheless, if **Table 7** is indicative of agriculture-related wholesalers, the net marketing margin seems to be robust despite the less-than-average gross margin because the marketing cost is significantly lower than the gross margin.

Clearly, what is needed is an intensive and extensive analysis of indicators of traders' behavior and performance. Thus, a regular comparison of the wholesale-farmgate price margins with intermarket distribution costs for as many of the supply-demand routes as possible would provide analysts sounder basis for examining the issue of monopsony and monopoly power of agricultural traders. The price comparisons and analyses would need to include the less well- traveled (i.e., secondary or tertiary) routes because it is likely in these routes where monopsony/monopoly power could exist albeit most probably only temporarily.

Transport and infrastructure. Transport cost forms the bulk of distribution cost. Its share accounts for at least two-thirds in rice and corn based on NFA cost surveys (CRC, 2000), potatoes (FRLD, 1995a), mungobeans (FRLD, 1995b), cutflowers (FRLD, 1993). As expected, the share of transport cost to the total distribution cost increases as the travel distance increases. Thus, for example, the share of transport cost to the total cost of marketing gladiola in Metro Manila is 52% for Laguna traders and 74% for Benguet traders (FRLD, 1993, p. 166). Similarly, the share of transport cost to the total distribution cost of assembler-wholesalers of mungo beans in Tarlac, Iloilo and Davao del Sur selling mungo beans in Metro Manila is 64 percent, 65 percent and 78 percent respectively (FRLD, 1995b, p. 140).

The heavy weight of transport cost in the total distribution costs makes transport and infrastructure as a critical policy issue for the agricultural distribution system.

Inadequate and poor quality of infrastructure raises distribution costs considerably.

Vehicle operating costs are higher by at least 50 percent on bad roads and nearly double

on very bad roads (CRC, 2000, p. 18). Of particular concern is domestic shipping because Mindanao is increasingly the country's main source of agricultural produce. This means that, unless domestic shipping is efficient, the marginal cost of domestic sourcing of agriculture produce rises fast. However domestic port services are among the worst in the region and domestic shipping leaves much to be desired. In a comparative analysis of ASEAN port costs by Lantican (1997, summarized in CRC, 2000, pp. 10-11), the Philippines has the highest port costs in the ASEAN in the late 1980s and early 1990s. Moreover, domestic port operations are inefficient, such that domestic liner vessels spend about 50%-70% of their operating time moored in ports (Nathan Associates, 1990, as summarized in CRC, 2000, p. 9). Service hours in the North Harbor are very long, ranging from 12 hours in Pier 2 up to 231 hours in Pier 18, or an average of 51 hours per vessel (CRC, 2000, p. 11). The net effect of poor port services is that cargo handling costs constitute an excessive share of total shipping costs, amounting to 47 percent for the Manila-Cebu routes for example (CRC, 2000, p.11).

A number of studies have examined the issue of freight rates and port service; these studies have been summarized in the CRC report (2000). Despite that some of the studies debated on the freight rates in the Philippines vis-à-vis other countries, what is clear from the studies is that the poor port services and poor infrastructure facilities have contributed to the comparatively high domestic distribution costs in the country. In addition, the transport of agriculture produce faces unnecessary additional costs: e.g., unauthorized police harassment and "tongs". Thus, the key challenge is in the policy and implementation arena. The studies have highlighted the policy agenda for the short run and the long run. In the short run, the policy recommendation included the further liberalization of the freight rates (esp. basic agricultural products) and the removal of the 10% share of the Philippine Port Authority of the cargo handlers gross income. For the long run, the recommendations concern infrastructure investments and dispersal of agribased industries. (See CRC, 2000, pp. 16-171).

In view of the number of studies that have been undertaken to examine domestic shipping and ports, it can be argued that there may be no need for further research and

what matters is one of implementation. There is a lot of merit to this view. Nonetheless, researches that could help prod further the country's policy makers towards deepening further the reforms in domestic shipping, ports and infrastructure development and management remain useful. For example, studies that look at a cost benefit analysis of the Cabotage Law could ultimately encourage the policy makers to be more flexible and strategic in the use cabotage law. (A strict implementation of the cabotage law may be disadvantageous, ironically, to archipelagic countries like the Philippines as compared with contiguous countries (eg. Thailand), because the latter can rely on the country's road and rail systems to move products domestically, with exports and imports coursed through the international ports. This is because the Philippines, like with developing archipelagic countries, is hamstrung by the inadequacy of shipping bottoms among liners, thereby forcing producers with/or traders to use the more expensive trampers.) Similarly, it is useful to undertake a cost-benefit analysis as well as an organizational analysis on the ports authority to make the agency more facilitative rather than on a regulator and a taxman.

Transport handling, technology and incentives. There is one major concern that deserves more research and policy discussions. This is related to private and government investment in the newer cargo handling and packaging technologies that can reduce handling time and losses (from pilferage and others) as well as maintain product quality. For fruits, vegetables and cutflowers, this means adopting cold chain technology. That is, "... modern post-harvest shelf-life extensive treatments such as controlled atmosphere or extended nitrogen storage facilities... (because) high postharvest losses for fruits, vegetables and cutflower (stem from) high temperatures..." (CRC, 2000, pp. 18-19).

Similarly, containerization of cargo would reduce domestically stevedoring work, speed up loading and unloading of cargo, decrease time of ships moored in piers, and improve turn around time of ships. The net result is an effective increase in the shipping bottoms which will help address the shortage of shipping bottoms in domestic liners. There will also be a much more efficient use of ships and ports, thereby likely reducing

overall shipping cost. According to the CRC Report (2000, p. 11), stevedoring charges are higher than vessel operations in the financial statements of domestic shipping lines and for the Manila-Cebu routes, cargo handling costs account for 47 percent of shipping costs.

The main research issue is what is the nature of government intervention to encourage the adoption of more efficient technologies in ports and post-harvest facilities. There is, of course, greater likelihood that there are public interest and public good in ports than in post-harvest facilities. Should the government impose technology standards such as containerization when it bids out the operations of port facilities to the private sector? Or should the government provide fiscal incentives or explicit subsidies to the private sector? What are the implications on the whole post-harvest product packing and handling as a result of the adoption of the newer cargo handling technology (e.g., containerization)? What are the overall costs and benefits to the various players in the agricultural distribution system and to the consumers? Questions such as those mentioned above need to be answered in order for the government to determine the appropriate policies and programs to implement.

Food terminals and commodity exchanges. The government funded a prefeasibility study on the development of an agricultural commodity futures exchange. Underpinning this program is that given the perennial problems of Philippine agricultural distribution of insufficient linkages and information, poor packaging, handling and storage, and inefficient distribution, the Philippine government may need to be a catalyst for the improvement in the country's agricultural distribution system.

As part of the prefeasibility study on the commodity futures exchange, Sikap/Strive Foundation (2000) examined the wholesale markets and/or commodity exchanges in Thailand, Japan, Taiwan and South Korea in addition to the Philippine Food Terminal, Inc. As note earlier in Section II of this paper, the Philippine FTI failed while the others succeeded. The Sikap/Strive Foundation report (2000) examined the causes for the failure of FTI. What has not been highlighted in the report is what is the common

element of the success of the food terminals in the other countries. That is, in virtually all of them, the food terminals were not meant to supplant the private traders (although in Thailand's case the long run objective is to eliminate middlemen). In addition, the food terminals or wholesale markets in Korea and Taiwan are joint public-private ventures while in Thailand's, totally private venture. In all of them, the key service of the food terminal is to provide the modern area and physical facilities, efficient transportation access and auction system for wholesalers and retailers to interact. It is apparent that such facilities in the main demand market (e.g., Bangkok, Tokyo) are only workable if they are integrated in the country's distribution network. In the case of Taiwan, this is assured because the Taiwan Agricultural Product Marketing Corporation is owned by farmers cooperatives, wholesalers/dealers, fruits and vegetables cooperatives, and the city and provincial governments with an island-wide marketing network (Sikap/Strive Foundation, 2000 pp. 30-38). South Korea's wholesale markets have also a strong presence of cooperatives, under the National Agricultural Cooperative Federation (NACF) at the Apex. NACF has a network of collection points, warehouses for cold storage and packaging warehouses in the rural areas and cooperative marketing and distribution centers in the urban areas (Sikap/Strive Foundation, 2000, pp 4-6).

A review of the experiences of Taiwan, South Korea, Japan and Thailand brings out why FTI failed: That is, FTI was a modern facility with virtually no link in the country's distribution network. It is also inconveniently physically located being far from the port (for trade with Mindanao and the Visayas) and from the entry point from Northern Luzon, in contrast to Divisoria. In addition, it was government -run that led to politically motivated strategies, confused vision and mission and crippling financial and bureaucratic problems.

Nonetheless, despite the failure of FTI, it is important to examine how the government can help improve the physical distribution system of agricultural distribution in the country. Clearly, not to supplant traders but to work with traders. The trading institutions can expand to include produce marketing cooperatives as in Taiwan and South Korea. What incentive structure would encourage private investments in putting

up more modern wholesale facilities similar to Talad Thai in Bangkok? Should the government encourage joint venture arrangements with producers, cooperatives, wholesalers and dealers, and local governments similar to Taiwan or South Korea? If so, how---through fiscal incentives, setting rules and standards, or providing corollary support infrastructure like roads? In some respect, therefore, the issue would need to be reconciled with the overall public investment program of the national government and the local governments. Despite the massive report on the prefeasibility study for the development of agricultural commodity futures exchange in the country (see FRLD, 2000; Sikap/Strive Foundation, 2000), the issues raised above were not adequately addressed in the study.

## V. Other Research Concerns: Price Policy, Multimarket Analysis and Export Marketing

There are other policy and research concerns of interest to agricultural distribution. Two of them are price policy and external trade.

**Price policy**. Price policy, in its macroeconomic and sectoral senses, influences very strongly the agricultural distribution system. Price ceilings and floors directly affect private storage activities; they also encourage the private sector to concentrate their marketing in the main urban areas, thereby influencing commodity flows and private sector needs for transportation services. Interest rates affect storage costs and private investments in transportation, warehousing and processing facilities because the more technically efficient technologies tend to be more capital intensive. (See Timmer, 1987, pp. 295-298.)

Thus price policy is central to agricultural distribution. There is a huge literature on agricultural price policy. This paper will not undertake a review of this literature; Peter Timmer's book *Getting Prices Right* (1986) provides an excellent discussion of the scope and limits of agricultural pricing policy.

Nonetheless, there remains an important research challenge with significant implication on policy. That is, in addition to the detailed microlevel analyses and regular surveys on the agricultural distribution system as suggested earlier in the paper, it would be useful to develop agricultural policy models with a well articulated agricultural distribution subsystem. These models would have to consider explicitly the spatial dimension to bring out the transportation concerns (a national single market agricultural distribution submodel is less insightful). The models would need to highlight also the vertical linkages from the farm to processing and the consumers. The models may need to be multi-commodity because policies affecting agricultural commodities differentially would necessarily have different implications on the spatial network of the agricultural distribution system. This is because the country's regions have different comparative advantages in the production of various agricultural commodities.

An example of a multi-commodity, multi-region agricultural policy model is the Vietnam Agricultural Spatial Equilibrium Model (VASEM), developed by the International Food Policy Research Institute (IFPRI) as part of its study on Vietnam's rice economy. The model has seven regions and several commodities. It takes into account the regional differences in production and consumption of each of the commodities as well as the cost of transporting goods from one region to another. The specifications of the model allows for an analysis of alternative policy options on Vietnam's rice sector; e.g., elimination of restrictions on domestic rice trade, reduction of interregional transport costs, imposition of variable levy for domestic stabilization, imposition of export quota.<sup>5</sup>

A similar multi-commodity and multi-region model but with a more articulated agricultural distribution submodel may need to be developed for the Philippines in order to examine a number of important policy issues. These issues could include price stabilization strategies such as the imposition of a variable levy for rice, impact of reduction in tariffs especially in corn and sugar, changes in the distribution costs between markets, and technical change in production. Changes in macroeconomic prices such as interest rates, exchange rate and wage rate would have varying impacts on agricultural commodities, regions and the agricultural distribution system. Policy simulations using such multi-commodity multi-region models can provide valuable policy insights at an economy wide, multi-regional perspective. The policy insights from the model simulations together with the results of the more detailed micro-level analyses and industry surveys discussed earlier in the paper would contribute to more robust policy and institutional reform as well as program implementation decisions.

<sup>&</sup>lt;sup>5</sup> A less well-articulated model with marketing margins at the national level (without regional breakdown) is that of Arndt, et.al., on Mozambique (1999). The model essentially assumes fixed input-output relationships of distribution services with agriculture at the national level. Although simpler than the Vietnamese model, the Mozambique model is still useful for Mozambique because it highlights the importance of improving the distribution system since marketing margins are even three times higher than producer prices in some cases.

Export marketing and trade. An additional yet related research concern involves export marketing and international trade. Although the Philippines is increasingly a net food importer, the country has some areas of comparative advantage in agriculture. The challenge is in building and strengthening the country's niches in agriculture and agri-based processed products. Certainly, the fundamental requirement for maintaining comparative advantage is improving agricultural productivity. Nonetheless, it is useful to examine how the country can go beyond price as basis for export competitiveness. Specifically, how to strengthen the country's export niches in agriculture through "branding", primarily through product differentiation, innovation and quality control but also through improvement in trade- related services.

While the leeway for product differentiation is much more limited for agricultural products than for manufactures, nonetheless, product branding is still possible to some extent. Examples include Thai jasmine rice or Japanese rice, Australian wine or French wine, Fuji apples or Washington apples. Successful product branding (which would allow for some export premium) may require consistency of product quality and distinctive product characteristics. Thus, product-based branding requires stringent quality control, credibility of the product certification process, and product innovation (e.g., development of new varieties with better product characteristics; intensive soil analysis to determine impact of soil characteristics on product characteristics).

It is likely that it is far more difficult for the Philippines to develop product brands on fresh produce given the very stringent phyto-sanitary standards of developed countries. It is probably more realistic to develop product brands in processed foods, relying initially on Filipinos residing abroad as the staging ground for the export market. However, it appears that Filipino exporters are in fact losing out to exporters from other countries like Thailand for even ethnic Filipino foods for export to Filipinos residing abroad. The reasons for the losing competitiveness of Filipino exporters for the Filipino export market abroad include poor packaging, poor quality control and more expensive (because of high cost of inputs like sugar).

Considering that product branding or value adding through processing is one key means for the Philippines to improve its export niches in agri-based industries, it is useful to undertake more intensive analysis on how the country can strengthen product development and value adding through food processing. What policy and institutional measures can the government undertake to promote product innovation, quality control and export niche market development among farmers and food processors? How can the government R & D system be more oriented towards the needs for product development and process innovation in the agri-based industries in order to meet the changing tastes and demands in the export and domestic markets? What is the export market environment in terms of foreign government rules and regulations, customer preferences and competitor offerings? Pursuing the above mentioned questions require more "action type research" with the strong involvement of the private sector and the government agencies concerned with export market development, product standards, food safety and R & D.

## V. Concluding Remarks: Research Gaps and Suggestions for Research on the Agricultural Distribution and Development

The previous sections of this review paper have included research gaps and suggestions for research. This concluding section summarizes them. The following are the major research gaps with the corresponding suggestions for research.

- 1. There are no regular analyses on the performance and evolution of the Philippine agricultural distribution system.
- While the FRLD studies are a good start, they are essentially one-off activities. In view of the importance of the agricultural distribution sector to the overall performance and competitiveness of Philippine agriculture, it is recommended that the government develop well-designed survey materials on the agricultural distribution sector (e.g., performance, marketing costs, returns, commodity flows, credit tie-ups). Surveys on the sector be undertaken on a regular basis (say, every two years). Such surveys, together with the results of the Annual Survey of Establishments in the Wholesale and Retail Sector which is currently being undertaken by the National Statistics Office, provide the foundation for analyses on the performance and evolution of the agricultural distribution sector.
- 2. There is yet no intensive evaluation of the efficiency and competitiveness of the agricultural distribution sector.
- In addressing this research gap, there are at least two key research activities that can be undertaken. The first is the comparison of, on the one hand, price margins between markets or between processed and unprocessed forms of a commodity and, on the other hand, estimates of actual costs of

transport, storage and processing. The comparisons need to be for as many supply-demand routes as possible in order to capture the transport factor well.

The inter-market price comparison with transport cost is useful in providing some indications of the presence of monopoly/monopsony power of either the traders or shippers. They would also be useful in the prioritization of infrastructure projects. Specifically, where it is apparent that high price margins in certain areas are caused primarily by high transport costs arising from poor infrastructure facilities, then it is likely that the welfare benefits from infrastructure investments would be better if the investment program of the government gives priority to addressing such infrastructural bottlenecks that lead to the high price margins.

The second research area is the comprehensive and intensive analysis of market integration for several key agricultural products in the country. The analysis preferably uses both simple and more sophisticated statistical and analytical tools in order to have more robust conclusions.

While the focus of the analysis of market integration concerns the integration of the domestic markets with one another, it is also useful to determine the dynamics of the transmission of international price shocks (e.g., change in the world commodity prices) on the domestic economy. Here it is useful to compare the analysis for the Philippines with the experience of comparator countries like Thailand, data and other information permitting. Such comparative analyses can provide insights on the extent of insulation of domestic markets from world market fluctuations.

3. The third research gap involves policy oriented studies on how the government can facilitate or jumpstart private sector investment in improving the physical distribution aspect of agricultural marketing.

- Such studies include encouraging private investments in more effective technologies that contribute to the greater efficiency of distribution-related services such as transport and port services, storage and even processing; e.g., cold chain technology, containerization, modern wholesale market facilities. These studies form part of the broader research challenge of analyzing and developing alternative institutional approaches and of undertaking regulatory refinements in order to encourage the private sector to invest in agriculture and the agricultural distribution sector; e.g., putting export-oriented product innovative food processing firms on a "free trade status" similar to firms in export zones.
- 4. There is a need for more intensive analysis of the export market environment especially as it relates to developing export niches and understanding better the regulatory environment in export markets.
- The important focus here is on the analysis of the demand patterns, marketing practices and the regulatory regimes in major export markets. The important corollary is the exploration of potentials for "branding" of Philippine agricultural exports, at least in well-chosen niches. The results of such analyses can help the country prepare and/or refine its export development strategy for agriculture-based products.
- 5. It is time to have more multi-market, multi-regional agricultural policy models with well-articulated agricultural distribution submodel. Such models help provide quantitative and well-integrated evaluation of alternative policy options of interest to the Philippines; e.g., improvements in transport services, reduction in tariffs in corn, rice and sugar.

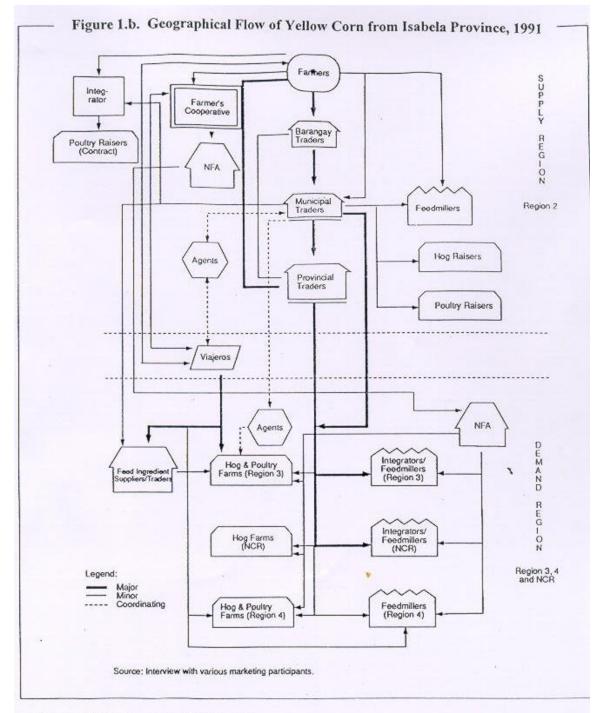
Finally, the research suggestions presented above --- the skeleton of a research agenda for the Philippine agricultural distribution sector--- could help the country develop

an efficient and dynamic agricultural distribution sector and, in the process, hopefully becomes a catalyst for change and innovation in the Philippine agriculture sector.

Farmers Farmer's Cooperative Barangay Traders/ Agents REGLON Feedmillers Region 2 Integ-rator NFA Municipal Traders Poultry Raisers (Contract) Traders from Provincial Traders Hog Raisers other province Viajeros NFA Agents DEMAND REGION Integrators/ Feedmillers (Region 3) Hog & Poultry Farms (Region 3) Integrators/ Feedmillers (NCR) Region 3, 4 and NCR Hog Farms (NCR) Legend: Major Minor Coordinating Hog & Poultry Farms (Region 4) Feedmillers (Region 4) Source: Interview with various marketing participants.

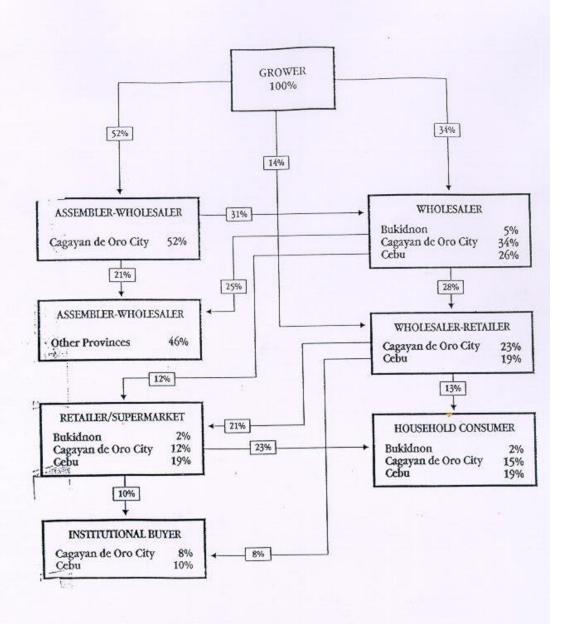
Figure. 1.a. Geographical Flow of Yellow Corn from Cagayan Province, 1991

Source: Malenab, et. al. (1991), p. 50.



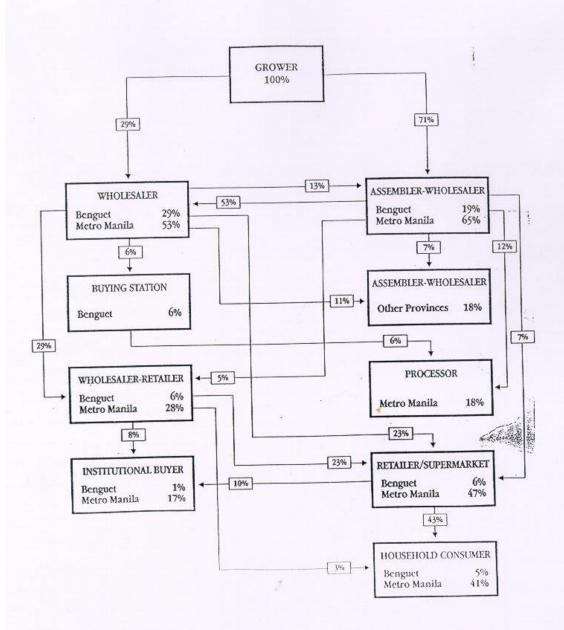
Source: Malenab, et. al. (1991), p. 51.

Figure 2.a. Marketing Channels of Frenzi Potatoes in Bukidnon, May-December 1994.



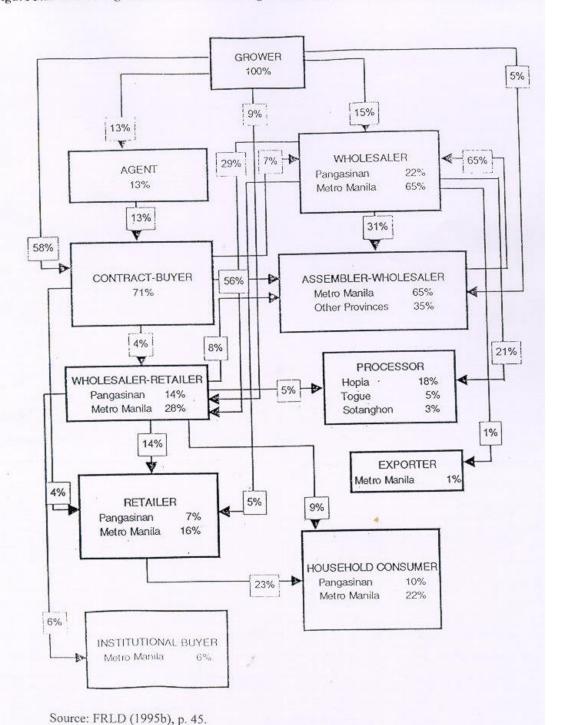
Source: FRLD (1995a), p. 65.

Figure 2.b. Marketing Channels of Other Potato Varieties in Benguet, November 1993-January 1994.



Source: FRLD (1995a), p. 66.

Figure 3.a. Marketing Channels of Green Mungbean in Pangasinan, December 1993-April 1994.



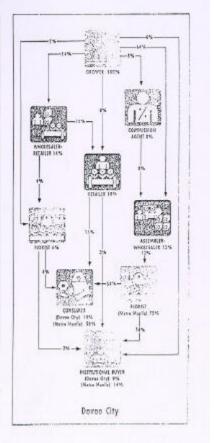
T|2%| GROWER 100% AGENT 2% 2% 2% 2% 77% 8% WHOLESALER CONTRACT-BUYER Pangasinan 79% Metro Manila 56% 17% 14% 8% 29% 56% V 7% ASSEMBLER-WHOLESALER WHOLESALER-RETAILER Metro Manila 56% 58% 10% Pangasinan Other Provinces 40% Metro Manila 29% **PROCESSOR** 14% 11% Hopia 13% 5% Togue 8% 1% Sotanghon 15% 5% RETAILER 8% Pangasinan Metro Manila 26% <1% **EXPORTERS** Metro Manila <1% 3% INSTITUTIONAL BUYER Metro Manila HOUSEHOLD CONSUMER 8% Pangasinan 30% Metro Manila

Figure 3.b. Marketing Channels of Yellow Mungbean in Pangasinan, December 1993-April 1994.

Source: FRLD (1995b), p. 50.

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Figure 4. Marketing Channels of Roses.



Source: FRLD (1993), p. 70.

2% GROWER 100% 73% 16% **PROCESSOR** 2% WHOLESALER-73% RETAILER 16% 4% 4% CONTRACT-INSTITUTIONAL BUYER BUYER 2% 4% 1% 3% 1% 10% RETAILER/ 2% WHOLESALER SUPERMARKET 4% 1% 16% 3% 16% **EXPORTER** CONSUMER 3% 20%

Figure 5 . Marketing Channels of Carabao Mangoes in Cebu, March – May 1993

Source: FRLD (1994) reprinted in Sikap/Strive Foundation (2000), p. 112.

1% 3% GROWER 100% 1% 26% 1% CONTRACT-BUYER **PROCESSOR** Metro Manila 14% 26% 65% 13% WHOLESALER 6% 7% Batangas 23% Metro Manila 51% 3% 5% 2% 28% 5% 3% ASSEMBLER-WHOLESALER-RETAILER ASSEMBLER-WHOLESALER WHOLESALER-RETAILER Batangas 9% Metro Manila 28% 5% 1 1. Es 27% 16% RETAILER/ 3% SUPERMARKET Batangas, 12% Metro Manila **BUYING STATION** 3% 3% 14% **EXPORTER** Metro Manila 27% 43% 8% CONSUMER INSTITUTIONAL Batangas 12% BUYER Metro Manila' 39% Metro Manila 8%

Figure 6 . Marketing Channels of Carabao Mangoes in Batangas, March – May 1993

Source: FRLD (1994) reprinted in Sikap/Strive Foundation (2000), p. 111

Table 1: Number of Agriculure Related Wholesale and Retail Establishments

			19	88			1994				
PSIC Code	Industry Description	Large Establishments Small Establishm		olishments	Large Establishments		Small Establishments		Change in No. of Establsihments		
		Level	Share*	Level	Share	Level	Share	Level	Share	Percentage	Change
l for All Indust	ries	9,173	(%)	144,384	(%)	9,775	(%)	179,428	(%)	Large	Small
611	Farm, forest, and marine products, (WSAGL)	533	5.8	9,107	6.3	381	3.90	11,819	6.59	-28.5	29.8
6110	Farm, forest, and marine products, (WSAGL)	533	5.8	9,107	6.3	381	3.90	11,819	6.59	-28.5	29.8
61101	Palay,corn(unmilled), and other grains (WSAGL)	166	1.8	3,273	2.3	108	1.10	4,706	2.62	-34.9	43.8
61102	Abaca and other fibers, except synthetic fibers, WSAGL	21	0.2	162	0.1	18	0.18	134	0.07	-14.3	-17.3
61103	Coconut and coconut by-products, WSAGL	165	1.8	4,371	3.0	114	1.17	5,232	2.92	-30.9	19.7
61104	Fruits, nuts (except coconut) and vegetables, WSAGL	20	0.2	237	0.2	34	0.35	367	0.20	70.0	54.9
61105	Tobacco Leaf Dealing	53	0.6	49	0.0	30	0.31	61	0.03	-43.4	24.5
61106	Forest Products Dealing	19	0.2	94	0.1	8	0.08	59	0.03	-57.9	-37.2
61107	Livestock and poultry unprocessed animal products, dealing	11	0.1	127	0.1	19	0.19	282	0.16	72.7	122.0
61108	Fish and other seafood, WSAGL	60	0.7	691	0.5	41	0.42	897	0.50	-31.7	29.8
61109	Farm, forest, and marine products, (WSAGL), N.E.C.	18	0.2	103	0.1	11	0.11	85	0.05	-38.9	-17.5
62214	Rice, corn, and other cereals, and beans and pulses, RTLG	61	0.7	12,119	8.4	64	0.65	13,354	7.44	4.9	10.2
62215	Meat and poultry products, RTLG	10	0.1	680	0.5	44	0.45	1,426	0.79	340.0	109.7
62216	Fish and other seafood, (fresh and dried), RTLG	16	0.2	1,927	1.3	19	0.19	2,595	1.45	18.8	34.7
62217	Fruit and vegetables, RTLG	13	0.1	2,090	1.4	12	0.12	3,075	1.71	-7.7	47.1

<sup>\*</sup> Share relative to total number of all wholesale and retail establishments.

Source of Raw Data: PDFI Retail Trade Policy and the Philippine Economy (2000)

<sup>\*\*</sup>PerceiChange between 1988 and 1994.

Table 2A: Employment, Gross Sales, and Value Added of Agriculure Related Wholesale and Retail Establishments, 1988

	Large Establishments				· <u> </u>	·	
PSIC Code	Industry Description	Emplo		Gross Sa	les	Value A	
		Level	Share <sup>a</sup>	Level	Share <sup>a</sup>	Level	Share <sup>a</sup>
			(%)	(In Thousands)	(%)	(In Thousands)	(%)
	Total for all wholesale and retail industries	217,067		175,057,474		21,821,776	
61	Wholesale Trade	90,347	41.6	112,363,509	64.2	14,732,630	67.5
611	Farm, forest, and marine products, (WSAGL)	10,721	4.9	7,548,103	4.3	55,904	0.3
6110	Farm, forest, and marine products, (WSAGL)	10,721	4.9	7,548,103	4.3	55,904	0.3
61101	Palay,corn(unmilled), and other grains (WSAGL)	2,959	1.4	1,419,381	0.8	-366,192	-1.7
61102	Abaca and other fibers, except synthetic fibers, WSAGL	610	0.3	382,666	0.2	47,233	0.2
61103	Coconut and coconut by-products, WSAGL	2,260	1.0	1,952,933	1.1	116,177	0.5
61104	Fruits, nuts (except coconut) and vegetables, WSAGL	399	0.2	437,446	0.2	56,033	0.3
61105	Tobacco Leaf Dealing	2,409	1.1	949,182	0.5	20,490	0.1
61106	Forest Products Dealing	245	0.1	32,287	0.0	8,047	0.0
61107	Livestock and poultry unprocessed animal products, dealing	316	0.1	101,268	0.1	63,134	0.3
61108	Fish and other seafood, WSAGL	1,618	0.7	1,792,068	1.0	76,274	0.3
61109	Farm, forest, and marine products, (WSAGL), N.E.C.	269	0.1	543,873	0.3	34,708	0.2
01.00	· a, 101001, a.i.a	200	0	0.0,0.0	0.0	0.1,7.00	0.2
62	Retail Trade	126,720	58.4	62,693,965	35.8	7,089,146	32.5
62214	Rice, corn, and other cereals, and beans and pulses, RTLG	564	0.3	181,345	0.1	18,540	0.1
62215	Meat and poultry products, RTLG	103	0.0	35,096	0.0	3,380	0.0
62216	Fish and other seafood, (fresh and dried), RTLG	181	0.1	55,283	0.0	4,718	0.0
62217	Fruit and vegetables, RTLG	70	0.0	3139	0.0	763	0.0
	Small Establishments						
SIC Code	Industry Description	Emplo	yment	Gross Sa	les	Value A	dded
		Level	Share <sup>a</sup>	Level	Share <sup>a</sup>	Level	Share
			(%)	(In Thousands)	(%)	(In Thousands)	(%)
	Total for all wholesale and retail industries	450,512		58,292,940		10,549,529	
61	Wholesale Trade	58,373	13.0	15,856,948	27.2	3,691,152	35.0
611	Farm, forest, and marine products, (WSAGL)	32,765	7.3	4,228,002	7.3	540,996	5.1
6110	Farm, forest, and marine products, (WSAGL)	32,765	7.3	4,228,002	7.3	540,996	5.1
61101	Palay,corn(unmilled), and other grains (WSAGL)	13,565	3.0	2,051,235	3.5	233,205	2.2
61102	Abaca and other fibers, except synthetic fibers, WSAGL	562	0.1	47,957	0.1	7,971	0.1
61103	Coconut and coconut by-products, WSAGL	13,544	3.0	136,188	0.2	182,280	1.7
61104	Fruits, nuts (except coconut) and vegetables, WSAGL	1,023	0.2	149,789	0.3	23,686	0.2
61105	Tobacco Leaf Dealing	162	0.0	91,286	0.2	5,717	0.1
61106	Forest Products Dealing	346	0.1	48,091	0.1	6,692	0.1
61107	Livestock and poultry unprocessed animal products, dealing	454	0.1	75,126	0.1	11,258	0.1
61108	Fish and other seafood, WSAGL	2,674	0.6	314,090	0.5	11,258	0.1
61109	Farm, forest, and marine products, (WSAGL), N.E.C.	435	0.1	88,541	0.2	11,583	0.1
62	Retail Trade	392,139	87.0	42,435,992	72.8	6,858,376	65.0
62214	Rice, corn, and other cereals, and beans and pulses, RTLG	28,883	6.4	2,235,141	3.8	375,482.00	3.6
62215	Meat and poultry products, RTLG	2,204	0.5	224,736	0.4	39,429.00	0.4
62215							
62216	Fish and other seafood, (fresh and dried), RTLG	4,715	1.0	297,372	0.5	63,014.00	0.6

a. Share to total for all wholesale and retail industries.

Source of Raw Data: PDFI Retail Trade Policy and the Philippine Economy (2000)

Table 2B: Employment, Gross Sales, and Value Added of Agriculure Related Wholesale and Retail Establishments, 1994

	Large Establishments						
SIC Code	Industry Description	Employr		Gross Sales		Value Added	
		Level	Share <sup>a</sup>	Level	Share <sup>a</sup>	Level	Share
		(In Thousands)	(%)	(In Thousands)	(%)	(In Thousands)	(%)
	Total for all wholesale and retail industries	286,867		498,334,966		76,081,348	
61	Wholesale Trade	105,225	36.7	260,677,903	52.3	50,929,603	66.9
611	Farm, forest, and marine products, (WSAGL)	10,641	3.7	8,952,020	1.8	1,541,206	2.0
6110	Farm, forest, and marine products, (WSAGL)	10,641	3.7	8,952,020	1.8	1,541,206	2.0
61101	Palay,corn(unmilled), and other grains (WSAGL)	2,539	0.9	2,110,362	0.4	246,501	0.3
61102	Abaca and other fibers, except synthetic fibers, WSAGL	582	0.2	545,664	0.1	47,915	0.1
61103	Coconut and coconut by-products, WSAGL	1,923	0.7	2,981,351	0.6	466,387	0.6
61104	Fruits, nuts (except coconut) and vegetables, WSAGL	1,490	0.5	603,127	0.1	301,931	0.4
61105	Tobacco Leaf Dealing	777	0.3	663,567	0.1	55,642	0.1
61106	Forest Products Dealing	259	0.1	14,362	0.0	24,381	0.0
61107	Livestock and poultry unprocessed animal products, dealing	604	0.2	659,923	0.1	250,097	0.3
61108	Fish and other seafood, WSAGL	1,964	0.7	809,094	0.2	96,257	0.1
61109	Farm, forest, and marine products, (WSAGL), N.E.C.	503	0.7	435,171	0.1	52,096	0.1
01109	i aiiii, iorest, and maine products, (WOAGE), N.E.O.	303	0.2	455,171	0.1	32,090	0.1
62	Retail Trade	181,642	63.3	237,657,063	47.7	25,151,745	33.1
62214	Rice, corn, and other cereals, and beans and pulses, RTLG	869	0.3	803,913	0.2	73,461	0.1
62215	Meat and poultry products, RTLG	6,223	2.2	1,017,102	0.2	133,506	0.2
62216	Fish and other seafood, (fresh and dried), RTLG	336	0.1	238,231	0.0	19,316	0.0
62217	Fruit and vegetables, RTLG	190	0.1	56,256	0.0	8,241	0.0
	Small Establishments						
SIC Code	Industry Description	Employment Gross Sales		Value A	dded		
		Level	Share <sup>a</sup>	Level	Share <sup>a</sup>	Level	Share
		(In Thousands)	(%)	(In Thousands)	(%)	(In Thousands)	(%)
	Total for all wholesale and retail industries	574,210		178,170,059		36,328,216	
61	Wholesale Trade	66,920	11.7	39,324,768	22.1	7,520,566	20.7
611	Farm, forest, and marine products, (WSAGL)	37,972	6.6	9,059,198	5.1	1,445,860	4.0
6110	Farm, forest, and marine products, (WSAGL)	37,972	6.6	9,059,198	5.1	1,445,860	4.0
61101	Palay,corn(unmilled), and other grains (WSAGL)	15,938	2.8	4,525,761	2.5	713,804	2.0
61102	Abaca and other fibers, except synthetic fibers, WSAGL	413	0.1	97,269	0.1	12,859	0.0
61103	Coconut and coconut by-products, WSAGL	15,799	2.8	2,109,697	1.2	472,679	1.3
61104	Fruits, nuts (except coconut) and vegetables, WSAGL	1,064	0.2	211,829	0.1	38,397	0.1
61105	Tobacco Leaf Dealing	338	0.1	371,358	0.2	32,568	0.1
61106	Forest Products Dealing	165	0.0	34,363	0.0	7,964	0.0
61107	Livestock and poultry unprocessed animal products, dealing	620	0.0	364,192	0.0	43,021	0.0
61108	Fish and other seafood, WSAGL	3,335	0.1	1,273,946	0.2	103,156	0.1
61109	Farm, forest, and marine products, (WSAGL), N.E.C.	300	0.0	70,783	0.0	21,412	0.3
62	Retail Trade	507,290	88.3	138,845,292	77.9	28,807,648	79.3
62214	Rice, corn, and other cereals, and beans and pulses, RTLG	36,681	6.4	5,858,215	3.3	981,849	2.7
62215	Meat and poultry products, RTLG	4,603	0.8	1,687,461	0.9	303,629	0.8
	Figh and other seefeed (fresh and dried) PTLC	5,908	1.0	475,172	0.3	105,460	0.3
62216	Fish and other seafood, (fresh and dried), RTLG	3,900	1.0	0, 2		100,100	

a. Share to total for all wholesale and retail industries.

Source of Raw Data: PDFI Retail Trade Policy and the Philippine Economy (2000)

Table 3: Labor Productivity in Agriculture Related Wholesale and Retail Industries

	<u> </u>	Column 1	Column 2	Column 3	Column 4	Column 5	Column 6	Column 7	Column 8
PSIC Cod€	Industry Description	1988 Value (P1,000)		1994 Value (P1,000)		Change in Labor Productivity <sup>a</sup> At Current Prices In Percent		Change in Labor Productivity <sup>a</sup> At Constant Prices In Percent <sup>b</sup>	
		Large	Small	Large	Small	Large	Small	Large	Small
61	Wholesale Trade	163.1	63.2	484.0	112.4	196.8	77.7	14.8	-104.3
611	Farm, forest, and marine products, (WSAGL)	5.2	16.5	144.8	38.1	2677.6	130.6	2495.6	-51.4
6110	Farm, forest, and marine products, (WSAGL)	5.2	16.5	144.8	38.1	2677.6	130.6	2495.6	-51.4
61101	Palay,corn(unmilled), and other grains (WSAGL)	-123.8	17.2	97.1	44.8	-178.4	160.5	-360.5	-21.5
61102	Abaca and other fibers, except synthetic fibers, WSAGL	77.4	14.2	82.3	31.1	6.3	119.5	-175.7	-62.5
61103	Coconut and coconut by-products, WSAGL	51.4	13.5	242.5	29.9	371.8	122.3	189.8	-59.7
61104	Fruits, nuts (except coconut) and vegetables, WSAGL	140.4	23.2	202.6	36.1	44.3	55.9	-137.7	-126.2
61105	Tobacco Leaf Dealing	8.5	35.3	71.6	96.4	741.9	173.0	559.9	-9.0
61106	Forest Products Dealing	32.8	19.3	94.1	48.3	186.6	149.6	4.6	-32.5
61107	Livestock and poultry unprocessed animal products, dealing	199.8	24.8	414.1	69.4	107.3	179.8	-74.8	-2.2
61108	Fish and other seafood, WSAGL	47.1	4.2	49.0	30.9	4.0	634.7	-178.1	452.6
61109	Farm, forest, and marine products, (WSAGL), N.E.C.	129.0	26.6	103.6	71.4	-19.7	168.0	-201.8	-14.0
62	Retail Trade	55.9	17.5	138.5	56.8	147.5	224.7	-34.5	42.7
62214	Rice, corn, and other cereals, and beans and pulses, RTLG	32.9	13.0	84.5	26.8	157.2	105.9	-24.9	-76.1
62215	Meat and poultry products, RTLG	32.8	17.9	21.5	66.0	-34.6	268.7	-216.7	86.7
62216	Fish and other seafood, (fresh and dried), RTLG	26.1	13.4	57.5	17.9	120.5	33.6	-61.5	-148.5
62217	Fruit and vegetables, RTLG	10.9	15.5	43.4	28.2	297.9	81.5	115.9	-100.5

a. Change in labor productivity between 1988 and 1994.

Note: The estimates for 611and 6110 in columns 5 and 7 are questionable, please see text. Similarly, the estimates for 61101 in columns 1 and 7 are questionable, please see text. Source of Raw Data: PDFI Retail Trade Policy and the Philippine Economy (2000)

b. The general inflation rate (using GDP deflator) between 1988 and 1994 is 182.04%.

**Table 4: Summary Statistics for Agriculture Related Small Wholesale Establishments, 1988** Farm, Forest, and Marine Products WSALG (611)

	Region	No. of Establishments	Total Employment	Value Added
	Philippines	9,107	32,765	540,996
NCR	Metropolitan Manila	197	1,047	36,143
CAR	Cordillera Autonomous	20	80	1,500
Region 1	llocos	129	367	9,170
Region 2	Cagayan Valley	533	2,750	50,919
Region 3	Central Luzon	718	2,681	36,400
Region 4	Sounthern Tagalog	1,126	3,008	52,126
Region 5	Bicol	884	2,259	58,838
Region 6	Western Visayas	278	1,138	17,460
Region 7	Central Visayas	251	789	11,585
Region 8	Eastern Visayas	828	2,875	31,746
Region 9	Western Mindanao	1,249	3,427	47,832
Region 10	Norhtern Mindanao	946	2,969	27,536
Region 11	Sountern Mindanao	1,136	5,630	74,060
•	On start Mindon		•	
Region 12  Regional Sh	Central Mindanao are (In Percentage)	812	3,745	85,681
_		No. of Establishments	3,745  Total Employment	Value Added
_	are (In Percentage) Region			
_	are (In Percentage)	No. of Establishments	Total Employment	Value Added
Regional Sh	are (In Percentage)  Region  Philippines	No. of Establishments	Total Employment	Value Added
Regional Sh  NCR  CAR	are (In Percentage)  Region  Philippines  Metropolitan Manila	No. of Establishments  100 2.16	Total Employment  100 3.20	<b>Value Added</b> 100 6.68
Regional Sh  NCR  CAR  Region 1	Region  Philippines  Metropolitan Manila Cordillera Autonomous	No. of Establishments  100 2.16 0.22	Total Employment  100 3.20 0.24	Value Added  100 6.68 0.28
Regional Sh  NCR  CAR  Region 1  Region 2	Region  Philippines  Metropolitan Manila  Cordillera Autonomous  Ilocos	No. of Establishments  100 2.16 0.22 1.42	Total Employment  100 3.20 0.24 1.12	100 6.68 0.28 1.70
Regional Sh  NCR  CAR  Region 1  Region 2  Region 3	Region  Philippines  Metropolitan Manila Cordillera Autonomous Ilocos Cagayan Valley	100 2.16 0.22 1.42 5.85	100 3.20 0.24 1.12 8.39	100 6.68 0.28 1.70 9.41
Regional Sh	Region  Philippines  Metropolitan Manila Cordillera Autonomous Ilocos Cagayan Valley Central Luzon	100 2.16 0.22 1.42 5.85 7.88	Total Employment  100 3.20 0.24 1.12 8.39 8.18	100 6.68 0.28 1.70 9.41 6.73
Regional Sh  NCR CAR Region 1 Region 2 Region 3 Region 4	Region  Philippines  Metropolitan Manila  Cordillera Autonomous  Ilocos  Cagayan Valley  Central Luzon  Sounthern Tagalog	No. of Establishments  100 2.16 0.22 1.42 5.85 7.88 12.36	100 3.20 0.24 1.12 8.39 8.18 9.18	100 6.68 0.28 1.70 9.41 6.73 9.64
NCR CAR Region 1 Region 2 Region 3 Region 4 Region 5 Region 6	Region  Philippines  Metropolitan Manila Cordillera Autonomous Ilocos Cagayan Valley Central Luzon Sounthern Tagalog Bicol	100 2.16 0.22 1.42 5.85 7.88 12.36 9.71	100 3.20 0.24 1.12 8.39 8.18 9.18 6.89	100 6.68 0.28 1.70 9.41 6.73 9.64 10.88
NCR CAR Region 1 Region 2 Region 3 Region 4 Region 5 Region 6 Region 7	Region  Philippines  Metropolitan Manila Cordillera Autonomous Ilocos Cagayan Valley Central Luzon Sounthern Tagalog Bicol Western Visayas	100 2.16 0.22 1.42 5.85 7.88 12.36 9.71 3.05	100 3.20 0.24 1.12 8.39 8.18 9.18 6.89 3.47	100 6.68 0.28 1.70 9.41 6.73 9.64 10.88 3.23
Regional Sh  NCR CAR Region 1 Region 2 Region 3 Region 4 Region 5 Region 6 Region 7 Region 8	Region  Philippines  Metropolitan Manila Cordillera Autonomous Ilocos Cagayan Valley Central Luzon Sounthern Tagalog Bicol Western Visayas Central Visayas	100 2.16 0.22 1.42 5.85 7.88 12.36 9.71 3.05 2.76	100 3.20 0.24 1.12 8.39 8.18 9.18 6.89 3.47 2.41	100 6.68 0.28 1.70 9.41 6.73 9.64 10.88 3.23 2.14
NCR CAR Region 1 Region 2 Region 3 Region 4 Region 5	Region  Philippines  Metropolitan Manila Cordillera Autonomous Ilocos Cagayan Valley Central Luzon Sounthern Tagalog Bicol Western Visayas Central Visayas Eastern Visayas	100 2.16 0.22 1.42 5.85 7.88 12.36 9.71 3.05 2.76 9.09	100 3.20 0.24 1.12 8.39 8.18 9.18 6.89 3.47 2.41 8.77	100 6.68 0.28 1.70 9.41 6.73 9.64 10.88 3.23 2.14 5.87
Regional Sh  NCR CAR Region 1 Region 2 Region 3 Region 4 Region 5 Region 6 Region 7 Region 8 Region 9	Region  Philippines  Metropolitan Manila Cordillera Autonomous Ilocos Cagayan Valley Central Luzon Sounthern Tagalog Bicol Western Visayas Central Visayas Eastern Visayas Western Mindanao	100 2.16 0.22 1.42 5.85 7.88 12.36 9.71 3.05 2.76 9.09 13.71	100 3.20 0.24 1.12 8.39 8.18 9.18 6.89 3.47 2.41 8.77 10.46	100 6.68 0.28 1.70 9.41 6.73 9.64 10.88 3.23 2.14 5.87 8.84

Source: 1988 Census Data

Table 5: Summary Statistics for Agriculture Related Wholesale Establishments, 1995 Regional Share of Farm, Forest, and Marine Products WSAGL (611) In Percentage

	Large Establishments		
Region	No. of Establishments	Employment <sup>a</sup>	Value Added
Loyal for Philippings (In thousands)	344	10,784	731,905,775
Level for Philippines (In thousands)		•	
Philippines	100	100	100
NCR	11.6	12.3	40.0
Cordillera Autonomous	8.1	7.0	8.0
llocos	5.2	5.7	4.9
Cagayan Valley	2.3	2.8	7.5
Central Luzon	7.6	6.6	-18.9
Sounthern Tagalog	4.9	11.8	7.9
Bicol	2.9	1.3	4.8
Western Visayas	5.8	14.6	8.1
Central Visayas	4.9	4.6	5.0
Eastern Visayas	8.4	8.2	5.5
Western Mindanao	8.4	5.5	
Norhtern Mindanao	18.0	15.6	16.0
Southern Mindanao	5.8	1.1	2.6
Central Mindanao	1.5	0.8	0.9
ARMM	1.5	0.8	0.7
Caraga	2.9	1.4	0.6

	Small Establishments		
Region	No. of Establishments	Employment <sup>b</sup>	Value Added
Level for Philippines (In thousands)	12,446	22,067	3,350,721,149
Philippines	100	100	100
Metropolitan Manila	1.5	2.9	1.3
Cordillera Autonomous	0.4	0.2	0.0
llocos	2.7	2.3	1.2
Cagayan Valley	6.3	16.3	6.0
Central Luzon	8.4	5.4	10.9
Sounthern Tagalog	13.4	10.4	2.2
Bicol	8.5	5.3	46.9
Western Visayas	2.8	2.1	1.0
Central Visayas	2.1	2.1	1.5
Eastern Visayas	9.3	3.1	2.2
Western Mindanao	13.6	10.5	7.1
Norhtern Mindanao	6.7	3.4	2.3
Sountern Mindanao	10.5	24.7	13.1
Central Mindanao	6.0	1.7	1.2
ARMM	4.4	7.9	2.5
Caraga	3.4	1.7	0.5

a. Employment refers to total paid employees.

Source: Data set for large establishments was obtained from the Annual Survey of Establishments.

Data set for small establishments was obtained from the PDFI Retail Trade Policy and the Philippine Economy (2000).

b. Employment refers to average total employees.

Table 6: Gross Margin to Sales Ratio of Small and Large Agriculture Related Establishments, 1988 and 1994

PSIC Code	Industry Description	Small	Large	Small	Large
		198	38	199	4
All Industries		0.25	0.18	0.24	0.23
61	Wholesale Trade	0.30	0.19	0.21	0.3
611	Farm, forest, and marine products, (WSAGL)	0.21	0.08	0.17	0.24
61101	Palay,corn(unmilled), and other grains (WSAGL)	0.20	-0.14	0.16	0.16
61102	Abaca and other fibers, except synthetic fibers, WSAGL	0.21	0.16	0.15	0.16
61103	Coconut and coconut by-products, WSAGL	0.19	0.08	0.22	0.21
61104	Fruits, nuts (except coconut) and vegetables, WSAGL	0.32	0.32	0.25	0.32
61105	Tobacco Leaf Dealing	0.10	0.08	0.12	0.14
61106	Forest Products Dealing	0.25	0.37	0.28	0.34
61107	Livestock and poultry unprocessed animal products, dealing	0.30	0.70	0.15	0.22
61108	Fish and other seafood, WSAGL	0.30	0.13	0.09	0.13
61109	Farm, forest, and marine products, (WSAGL), N.E.C.	0.19	0.17	0.26	0.30
62	Retail Trade	0.24	0.16	0.25	0.15
62214	Rice, corn, and other cereals, and beans and pulses, RTLG	0.21	0.14	0.21	0.12
62215	Meat and poultry products, RTLG	0.24	0.20	0.22	0.24
62216	Fish and other seafood, (fresh and dried), RTLG	0.32	0.12	0.23	0.11
62217	Fruit and vegetables, RTLG	0.21	0.40	0.32	0.24

Source of Data: PDFI Retail Trade Policy and the Philippine Economy (2001)

Table 7: Marketing Margin and Cost: Two Examples

## Granola Potatoes From Benguet, Nov. 1993 - April 1994

Wholesale Price in Manila	P13.85 /kg
Marketing Cost of Assembler-Wholesaler from Benguet Selling in Manila	P1.10/kg
Marketing Margin of Assembler-Wholesaler from Benguet Selling in Manila	P2.10/kg
Marketing Margin as Percentage of Manila Wholesale Price	15.2%
Marketing Cost as Percentage Share of Manila Wholesale Price	7.9%

## Yellow Munbean From Iloilo, December 1993 - July 1994

Wholesale Price of Yellow Mungbean from Manila	P24.33/kg
Marketing Cost of Assembler-Wholesaler from Iloilo Selling in Manila	P1.01/kg
Marketing Margin of Assembler-Wholesaler from Iloilo Selling in Manila	P2.89/kg
Marketing Margin as Percentage of Manila Wholesale Price	11.9%
Marketing Cost as Percentage Share of Manila Wholesale Price	4.2%

Source: FLRD 1995 A and B

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# **APPENDIX**

# SUMMARIES OF SELECTED PAPERS AND ARTICLES ON AGRICULTURE DISTRIBUTION AND RELATED TOPICS

Maricar Paz M. Garde

Authors: Elmer Martinez, Gerald Shivley, William Masters

Title: Testing the Link Between Public Intervention and Food Price Variability: Evidence
Rice Markets in the Philippines

Selected Paper at the Annual Meeting of the American Agricultural Economics Association

2-5 August 1998, Salt Lake City, Utah

Source: http://agecon.lib.umn.edu/cgi-bin/detailview.pl?paperid=628

Monthly price and stock data are used to test the influence of Philippine government buffer stock programs on seasonal and annual variability of producer and consumer rice prices. The period examined is 1974-1990. NFA stock changes are shown to have had some stabilizing influence on seasonal and annual price changes, but the magnitude is small and not statistically significant.

**Objective:** 

To examine the relationship between the government buffer-stock programs and the level and variability of rice prices in the Philippines.

## **Background of the Study:**

➤ Philippine scenario:

- NFA established stocks and controlled imports in an effort to stabilize domestic prices during the past two decades.
- When prices are falling during the wet-season harvests, NFA buys rice from producers at a set price. When market supplies are low and prices are high during the dry season, the NFA releases stocks to licensed outlets to be resold at the established maximum retail prices.
- Previous studies show that government policies tend to raise rice prices (STAT-USA, 1996).
- ➤ The paper uses producer and consumer data to test whether government buffer stock actions stabilized rice prices in the Philippines from 1974-1990.

# **Methodology:**

- ➤ Estimate two econometric models to test the relationship between price changes and government stock actions over the period 1974-1990.
  - Investigate whether the NFA successfully stabilized seasonal price fluctuations by estimating regressions for farmgate and retail prices.
  - NFA actions might have reduced the sensitivity of prices to harvest size, stabilizing inter-annual price fluctuations. To test this hypothesis, annual regressions were utilized.

#### **Results:**

- ➤ Results show that there is a strong seasonal pattern in farmgate and retail prices. Monthly farmgate prices were negatively correlated with NFA stock changes at a statistically significant level over the given period.
- ➤ Monthly changes in retail were not correlated with NFA stock changes at standard significant levels.
- ➤ NFA interventions affect monthly price changes in the desired way during the sample period, but the magnitude of the effect was very small.
- > Farmgate price changes were negatively correlated with production changes over the period.
- ➤ NFA stock change variable is not significantly correlated with price changes.
- ➤ Adding the NFA stock change variable to the regression has a small impact on the relationship between production and prices in the harvest period.
- ➤ NFA intervention seem to lower the sensitivity of price to harvest size by 10%, but the differences are not statistically significant. This fails to support the hypothesis that post-harvest NFA stock purchases were enough to stabilize prices inter-annually.

#### **Conclusion:**

- ➤ Arguments that NFA actions altered the seasonal pattern of prices or inter-annual variability are valid but not compelling.
- ➤ The results put into doubt the effectiveness of NFA activities, especially with regard to producer prices.

**Authors: Barry Goodwin, Nicholas Piggot** 

Title: Spatial Market Integration in the Presence of Threshold Effects

Paper presented at the 1999 AAEA Meetings in Nashvile

Source: http://agecon.lib.umn.edu/cgi-bin/detailview.pl?paperid=1387

Threshold cointegration models are used to evaluate spatial price dynamics among the regional

corn and soybean markets in North Carolina. Thresholds, reflecting the influences of transaction

costs, are confirmed and spatial integration is strongly supported. Results indicate that

equilibrating adjustments to market shocks are generally complete in two weeks.

SPATIAL MARKET INTEGRATION IN THE PRESENCE OF THRESHOLD EFFECTS

BY: Barry K. Goodwin and Nicolas Piggot

Paper presented at AAEA meetings in Nashville, 1999

**Objective:** 

To evaluate price linkages among several local corn and soybean markets in North California.

**Background:** 

> Tests of market integration consider the extent to which shocks are transmitted among spatially

separate markets.

Market integration is important because its absence may imply riskless profit opportunities for

spatial traders.

Early studies used price correlation and regression-based tests.

> Recent studies conclude that the price data typically used to evaluate spatial integration are often

non-stationary.

> Regression and correlation tests have also been criticized for the ignorance of transaction costs.

> Failure to include transactions costs in the test result to a neutral band within which prices are

not linked to one another.

Methodology:

Utilized model developed by Balke and Fomby (1997).

- "A multiple-threshold error correction model allowing asymmetric adjustments is estimated and used to evaluate the dynamic time paths of price adjustments in response to spatially isolated shocks in each of the markets."
- > Study utilized a large sample of daily prices quoted at the four principal corn and soybeans markets over a seven- year period.
- > Specific estimation can be summarized as follows:
  - 1. Standard dickey-Fuller unit root tests and Johansen cointegration tests are used to evaluate time series properties of the data.
  - 2. Researchers followed the general two-step approach of Engle-Granger and ordinary least squares estimates of a cointegrating relationship among the variables.
  - 3. The error correction terms were defined by the lagged residuals from the regression.
  - 4. The two thresholds were defined by conducting a two-dimensional grid search. \
  - The process involves searching for the first threshold between 1% and 99% of the largest (in absolute value) negative error correction term and the second threshold between 1% and 995 of the largest positive error correction term.
  - 5. The error correction is then estimated conditional on the threshold parameters.
- ➤ Daily corn and soybean prices were observed at four important North Carolina terminal markets. The largest markets were taken as the central markets against which the smallest markets were compared. Observations were done in pairs; prices in each market were compared to the central market price.

#### **Results:**

- ➤ Prices in central markets, as compared to smaller markets, are lower in all cases. "Outlying markets have higher prices, reflecting the transportation costs associated with moving corn and soybeans towards the central (high volume) markets. "
- > "Shocks result in permanent shifts in the price series, reflecting the non-stationary nature of the price data."
- Prices converge to one another over the long run (i.e. generally after seven days following the shock).
- ➤ "Evidence of asymmetries in price adjustments is limited. In most cases the responses to negative shocks, though naturally of an opposite sign, are quite similar to the corresponding responses to positive shocks."

#### **Conclusion:**

- Results confirm that the observed markets are integrated.
- ➤ Analysis confirms the significance of threshold effects and suggests that their presence may significantly influence spatial price linkages.

Authors: Samarendu; E. W. F. Peterson, Darnell B. Smith

Title: Price Integration in MERCOSUR Countries: A Fractional Cointegration Analysis Selected Paper at the Annual Meeting of the American Agricultural Economics Association 2-5 August 1998, Salt Lake City, Utah

Source: http://agecon.lib.umn.edu/cgi-bin/detailview.pl?paperid=698

This paper examines price integration in the MERCOSUR countries of Argentina and Brazil after the creation of this regional economic agreement using a fractional cointegration analysis. The results suggest that Argentine wheat and corn prices are fully cointegrated with the corresponding world prices, whereas Brazilian wheat prices are not cointegrated with the world price. These results support the idea that, for these markets, MERCOSUR is operating more like a free trade area than a customs union with harmonized trade policies. In case of soybean, neither soybean price is integrated with the world price, implying that both countries are pursuing similar export strategies that have the effect of isolating these markets from the world markets. Within MERCOSUR, Argentine and Brazilian wheat prices are fractionally cointegrated, suggesting that the LOP holds within MERCOSUR although the restoration of equilibria is slower than in the case of the fully cointegrated series. Similarly, Argentine and Brazilian soybean prices are fully cointegrated, suggesting a quick restoration of the equilibrium relationships. Based on the results, it appears that MERCOSUR has led to tightly agricultural markets in Brazil and Argentina while the relationships between the markets in the two countries and the corresponding world markets are subject to particular national policy interventions.

# **Objectives:**

To examine the Law of One Price (LOP) in MERCOSUR countries, particularly Argentina and Brazil, for major crops such as wheat, corn, and soybeans to test the hypothesis that the

LOP is more likely to hold during the post-unilateral reform period. The LOP will also be examined between MERCOSUR and non-MERCOSUR countries.

## **Background:**

- ➤ Most Latin American countries implemented unilateral reforms after the 1980s debt crisis, often at the insistence of the IMF and the World Bank.
- ➤ Market oriented policies and trade liberalization were included in the reforms.
- Argentina and Brazil along with Uruguay and Paraguay formed a new organization MERCOSUR with the signing of the treaty of Asuncion in 1991.
- ➤ "The effects of policy reforms by trade block members on the Law of One Price (LOP) is an important and relevant market efficiency issue (Bierlen et al.). "

### **Methodology:**

- ➤ This study uses the fractional cointegration analysis approach introduced by Granger and Joeyux to test the LOP.
- ➤ "This approach combines the concept of integration introduced by Engle and Granger and fractional differencing introduced by Hosking. Both cointegration and fractional cointegration test for long-run relationships between economic variables or the mean reverting behavior of equilibrium errors with few restrictions on the short-run dynamics, but they differ in the manner the hypotheses are tested."
- ➤ "Fractional cointegration analysis allows the equilibrium errors to follow a fractionally cointegrated process, such that the order of cointegration is a fraction between 0 and 1.
- ➤ "The advantage of fractional cointegration relative to standard cointegration methods is that it is able to discern long-run price behavior despite the substantial short-run deviations from the equilibrium.
- ➤ The study used monthly price data for the period of January 1990 to July 1996 to test the price cointegration hypothesis through fractional cointegration.
- ➤ "Representative world prices for wheat, corn, and soybeans include the FOB Gulf price for the hard red winter, the FOB Gulf price for yellow corn, and the CIF Rotterdam price for soybeans respectively.

**Results:** 

> Argentine wheat and corn prices are fully cointegrated with corresponding world

representative prices.

➤ No cointegration was found between Argentine soybean price and Rotterdam soybean

prices.

> "Argentina is a major exporter of wheat and corn in the world market and it is likely that

Argentina and Gulf prices respond to each other to restore equilibrium."

> Brazilian wheat and soybean prices are found to be not cointegrated or even fractionally

cointegrated with the corresponding world representative prices.

> Results indicate long-run relationships between Argentine and Brazilian prices. As a

member of MERCOSUR, internal tariffs were reduced every six months starting March

1991 and were finally eliminated by January 1995. The absence of internal tariffs most

likely results to long run relationships between prices in these two countries.

Argentine and Brazilian wheat markets are fractionally cointegrated, and soybean prices

are fully cointegrated.

The slow response of wheat prices in Brazil may be the result of stickiness in the

Brazilian marketing channel, where traders or importers do not allow domestic prices to

change immediately but eventually respond to it over a longer period.

In the case of soybeans, where both Argentina and Brazil are exporters, without any

internal tariffs any discrepancy between prices will prompt traders to act quickly and

equilibrium will be restored quickly.

Authors: Murray Fulton; Richard S. Gray

Title: THE PROVISION OF RAIL SERVICE: THE IMPACT OF COMPETITION

**Policy Issues Paper 7** 

Montana State University, Department of Agricultural Economics and Economics, Trade

Research Center, P.O. Box 172920, Bozeman, MT 59717-2920

Source: http://www.trc.montana.edu/publications/policypapers/pp7.htm

Grain transportation is one of the most important economic issues for grain producers in the Northern Plains. The reliance on export markets and the long distances to port position means that transportation costs have a significant effect on the price received by farmers. In the prairie region of Canada, rail transportation is undergoing a major transformation that will affect the competitive positions of agriculture in both the United States and Canada and influence the direction of grain flows between the two countries. Rail rates are no longer legislated although a cap is still in place), restrictions on branch line abandonment have been lifted, and further deregulation of price and car allocation is being considered. Some parties, including the railways, argue that a completely deregulated system, similar to the U.S. system, is the only way to achieve transportation efficiencies. Other groups, supporting the status quo, argue that the regulation of rates is essential to control the monopoly power of the railways.

There has been very little discussion of other policy options, with the exception of a limited discussion of nationalized railbeds. The U.S. experience provides a stark view of the likely outcome of deregulation. When railways are not faced with competition from other railways or from other forms of transportation such as barges, the evidence suggests railways will price freight services at or near truck competitive rates. Freight rates in Montana, where no effective rail and/or barge competition exists, are approximately twice those at Kansas City and Denver/Commerce City, where such competition exists. The current cost-based regulated rates in Western Canada are similar to those at Kansas City and Denver/Commerce City. Given similar distances to port and the existence of only two railways (and no likelihood of new entrants), deregulation in Western Canada is likely to result in freight rates closer to those in Montana than to the current regulated level. The increase in freight costs will result in transfers from producers to the railways, distort production incentives, and create losses elsewhere in the economy.

While maintenance of a regulated freight rate structure would address the freight rate issue, other problems would result. The lack of price signals reduces incentives for industry participants to perform. Branch lines are less likely to be maintained in a regulated environment because railways may be unable to charge the extra amount necessary to make them viable. Railways may also disrupt the system—as a form of bargaining—to create pressure for deregulation.

This report explores the option of the government encouraging entry into rail service provision. Just as telecommunication companies are required to allow competitors to use their phone lines, existing railways could be required to make their track and switching equipment

available to rail operators who wish to run train service on a line, on the condition that the access price covers the infrastructure cost.

The paper examines the case of the British railway system where the ownership of the track has been separated from the operation of the rail equipment and the provision of service, and explores the applicability of this model to grain transportation on the Great Plains. In Britain, ownership of the track rests with a company called Railtrack (although Railtrack was government-owned, it has been privatized). Railtrack leases access to thirty train operators for fees that are regulated by the Office of the Rail Regulator to cover maintenance costs and provide a return on investment. The thirty rail operators then compete to provide service to customers. This model and others similar to it need to be developed and articulated before they can be considered in the public policy forum. Nevertheless, given the importance of rail transportation to the grain industry in the Northern Plains, it is imperative that options such as these be investigated to address the very thorny issue of freight rate and entry regulation.

**Author: Demcey Johson and William Wilson** 

Title: Canadian Rail Subsidies and Continental Barley Flows: A Spatial Analysis

Proceedings of a Symposium Sponsored by NC-179, "Agricultural and Rural Transportation Systems" held in Minneapolis, Minnesota Oct. 6-7, 1995. Proceedings compiled by Jerry Fruin and Allan Mussel.

Source: http://agecon.lib.umn.edu/cgi-bin/pdf\_view.pl?paperid=237

Rail subsidies provided under the Western Grain Transportation Act (WGTA) have been controversial within Canada and an issue in recent trade disputes with the United States. A detailed spatial equilibrium model of the North American barley market is used to assess the effects of WGTA subsidies. Simulation results indicate that elimination of these subsidies would induce a larger flow of barley from Canada to the United States.

Subsidies provided by the Canadian Government to rail shipments to Vancouver (for offshore exports) and Thunder Bay (for eastern destinations) raise producer prices in the Prairie Provinces. The issue of rail subsidies has been controversial since changes in the system would affect producer prices and the flow of barley trade in North America. A mathematical programming model was utilized to identify optimal trade flows under a liberalized barley trade

regime in Canada. The study considered two Canadian transportation regimes: the current rail

rate structure (base case) and compensatory rates. Barley was allowed to be shipped by truck to

shipping points in the US under each regime.

US barley imports from Canada reach about 1.6 mmt in the current rate structure. The

results show that under the compensatory rate regime, average producer decrease and the

equilibrium trade volume increases to 3.0 mmt. One significant change is higher Canadian barley

shipments to the California feed market.

If the Canadian Government stops the transport subsidies, there will be higher shipper

costs, which in turn will result to lower prices in the producing regions. Barley flows to the US

would increase, a big amount would comprise of shipment by truck to US shipping points for rail

shipment beyond. There will indeed be significant changes brought about by any reform in the

current transport regime. Trade flows, prices, and even transportation rates would be affected.

Rail operators would have to come up with competitive rates since producers might look for other

transportation modes when the subsidies are eliminated.

Author: Channing Arndt, Henning Tarp Jensen, Sherman Robinson, and Finn Tarp

Title: Technology In Mozambique

Discussion Paper No. 43, International Food Policy Research Institute, July 1999

Source: http://www.ifpri.cgiar.org/divs/tmd/dp/dp43.htm

Improvements in agricultural productivity and reductions in marketing costs in Mozambique are

analysed using a computable general equilibrium (CGE) model. The model incorporates detailed

marketing margins and separates household demand for marketed and home-produced goods.

Simulations improving agricultural technology and lowering marketing margins yield gains

across the economy, but with differential impacts on factor returns. A combined scenario reveals

significant synergy effects, as welfare gains exceed the sum of gains from the individual

scenarios. Factor returns increase in roughly equal proportions, an attractive feature when

assessing the political feasibility of policy initiatives.

The findings of the study highlight the large potential gains Mozambique could obtain

out of increasing agricultural productivity. However, doing so when marketing costs are high

leads to significant fall in prices. The study says that the decline in prices transmits most of the gains in factor income to non-agricultural sectors and prices of production. Households in rural areas benefit though out of greater food availability and lower producer prices, which decrease the cost of home-consumed goods.

Meanwhile, decreasing marketing cost would bring the gap closer between producer and purchaser prices in all markets. Agriculture benefits relatively more because of its higher marketing margins. Lower marketing costs also boost exports and imports. The study reveals that lower marketing margins yield higher returns to producers supplying to export markets. At the same time, it also leads to lower domestic prices of imports.

The study reports that combined policies of increasing agricultural productivity and decreasing marketing costs are beneficial and appealing. It should improve the welfare of poor rural households without causing too much political strain. This paper is indeed helpful for policy purposes.

**Note:** Paragraphs in italics were downloaded from the Internet. Please refer to the listed website.