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Decentralization, Subjective Well-Being And The Perception Of Institutions

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DECENTRALIZATION, SUBJECTIVE WELL-BEING AND THE PERCEPTION OF INSTITUTIONS

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Abstract

This paper analyses whether the different powers and resources at the disposal of local and regional governments across Europe deliver greater satisfaction with political institutions and lead to greater personal happiness. The analysis uses microdata from the four available waves of the European social survey (2002, 2004, 2006 and 2008), including more than 160,000 observations of individuals living in 29 European countries. Our results reveal that fiscal and some forms of political decentralization have a positive and significant effect on the overall subjective well-being of individuals. However, fiscal decentralization has a different effect on the perception of institutions depending on whether we consider subnational expenditure or revenues. Similarly, the effect of political decentralization on the level of satisfaction with institutions also varies depending on whether the capacity of local governments to influence national politics or to exert authority over their own citizens is considered. The results also show that citizens seem to be happier with the actual capacity of their local governments to deliver than with the general principle that they can have a say on their daily politics and policies.

Keywords: Happiness, subjective well-being, satisfaction, fiscal and political decentralization, Europe.

JEL codes: H11, H77

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I. INTRODUCTION

The potential implications of processes of decentralization, devolution, and/or federalism have attracted considerable academic and political attention. This is no surprise in a world which has experienced a significant drive towards decentralization in recent decades and where people living in countries with a higher or lower degree of political or fiscal decentralization now clearly outnumber those living in centralised countries.

Most of this interest has been centred on the economic implications of the transfers of powers and resources to subnational tiers of government. Macroeconomic studies have predominated. Whether decentralization has led to greater economic efficiency (Davoodi and Zou, 1998; Thießen, 2003; Rodríguez-Pose and Bwire, 2004; Iimi, 2005; Rodríguez-Pose and Ezcurra, 2011) or resulted in greater or lower territorial inequality (Gil Canaleta et al., 2004; Ezcurra and Pascual, 2008; Lessmann, 2009; Rodríguez-Pose and Ezcurra, 2010) have been the object of detailed cross-country and country-based empirical analyses. Microanalyses on the impact of decentralization have also been on the rise. Sepúlveda and Martínez-Vázquez (2011) have analysed how decentralization affects levels of poverty and inequality in a cross-section of countries, while Tselios et al. (2011) have examined its implications for interpersonal inequality across European regions and Morelli and Seaman (2007) for regions of the UK. De Mello (2011) has looked at how decentralization influences social capital.

However, it may be the case that focusing on the implications of decentralization for overall economic growth and territorial disparities, as well as for poverty, interpersonal

inequality and social capital could be somewhat missing the point. Despite an increasing tendency to justify decentralization on economic grounds (Rodríguez-Pose and Sandall, 2008), the primary aim of transferring powers and resources to subnational tiers of government has never really been about delivering greater growth, lower within country regional inequalities, increasing social capital, tackling poverty, and/or reducing interpersonal inequality. While these factors may certainly be an indirect consequence of decentralization, the original aim of decentralization is fundamentally to improve the delivery of public goods and services to individuals by the creation of more legitimate tiers of government, closer to the people and, therefore, more responsive to their needs and wants. Decentralization is thus first and foremost about improving the delivery of public policies and, consequently, the level of satisfaction of the population with government.

Yet, whether decentralization yields more or less satisfaction with government and public policies has been completely overlooked by the literature. The studies dealing with these issues are few and far between. In spite of the recent boom in the literature on subjective well-being (SWB) and happiness, only a limited number of papers have concentrated on the implications of decentralization for happiness (e.g. Frey and Stutzer, 2000, 2002; Bjørnskov et al., 2008; Voigt and Blume, 2009). To the extent of our knowledge, no paper has analysed how having decision-making and implementation of policies conducted at scales closer to the people affects the level of citizens' satisfaction with democracy, government, the overall economic situation, or with the specific delivery of certain policies, such as education and health. In other words, we seem to know more about how policies and services by subnational governments impinge on aggregate growth and territorial disparities, on poverty and interpersonal

inequality, than about whether having decision-making conducted closer to the people leads to a population more satisfied with government, and, consequently, to happier citizens.

The aim of this paper is to cover this important gap in the literature by precisely looking at how different levels of decentralization across European countries influence the satisfaction of individuals with democracy, government, the economic situation, the education and health systems, and whether decentralized governments affect the overall happiness of citizens. In order to do this, we resort to micro data, consisting of more than 160,000 observations, coming from the four available waves of the European social survey (2002, 2004, 2006 and 2008) for 29 countries in Europe. After controlling for a series of personal and national characteristics which may affect individual levels of happiness and well-being, the results of analysis reveal that life satisfaction and happiness, as well as the perception of the state of education and health services and satisfaction levels with democracy, government and the economy are affected by the degree of decentralization, but are also sensible to the balance between political and fiscal decentralization in any given country. As a general rule, people living in countries with a high level of political and fiscal decentralization tend to be happier and more satisfied. However, this greater happiness is not necessarily translated into a greater level of satisfaction with political institutions and with the provision of specific public policies. As far as fiscal decentralization is concerned, citizens do not seem to cherish the greater capacity of local and regional governments to raise revenues, but are satisfied with their autonomy to expend and with the delivery of goods and services at a local scale. The effect of political decentralisation varies depending on whether we

consider the level of authority of local governments over their own residents or their capacity to influence the national politics.

The remainder of the paper is structured as follows. Section 2 looks first at the factors identified in the literature as driving happiness, before covering the theoretical links between decentralization and subjective well-being. Section 3 presents the empirical framework and data, while section 4 explains the results of the econometric analysis. Section 5 concludes and raises a number of issues for further research.

II. DECENTRALIZATION AND SUBJECTIVE WELL-BEING

1. The factors driving happiness

Frey and Stutzer (2000) differentiate between three sets of sources of individual well-being¹: a) personality and demographic factors, such as age, gender, level of education, political and religious orientation, size of household, marital or civil status, and level of health; b) micro- and macroeconomic factors, such as income, unemployment and inflation; and c) institutional or constitutional conditions, with democracy and level of subnational autonomy being two of the most important institutional factors.

There has been no shortage of analyses concerning the influence of the former two factors on individual well-being. The vast majority of studies have concentrated on personality and socio-demographic traits, reconciling psychology with economics (Diener et al, 1999). In this literature, the concept of subjective well-being (SWB) tends to be interchangeable with those of happiness or life satisfaction. Happiness or SWB is

¹ These three sources were later expanded to six: personality, contextual, demographic, environmental, economics and institutional factors (Frey and Stutzer, 2002).

constructed by asking individuals to choose a point in an ordinal scale regarding their level of happiness or life satisfaction. One problem derived from the use of this type of variable in economics is the fact that one of the components of happiness is *affective*, i.e. hedonic evaluation guided by emotions and feelings, and this component of the variable is usually unobservable. The other key component of happiness is *cognitive*, i.e. an information-based appraisal of one's life (Diener, 1994). This component of happiness or SWB can convey information not only about the extent to which one's life fits one's own expectations, but also about the effect of observable and measurable factors on the gap between experienced life and expected life.

Numerous personality and socio-demographic characteristics have been identified as having an important influence on happiness and SWB. Age is possibly the most prominent of these factors. There seems to be a U-shaped relationship between age and happiness. The SWB of an individual tends to decline from youth to middle age, reaching a nadir around mid-forties to mid-fifties, before starting to rise again (Gerdtham and Johannesson, 2001; Blanchflower and Oswald, 2004, 2008). Pure personal traits such as the propensity to smile or signs of cheerfulness are also associated with happiness and SWB (Frey and Stutzer, 2002; Layard, 2005), as are trust and trustworthiness (Helliwell and Wang, 2010). Marital status also matters. Being married seems to have strong positive effects on well-being (Glenn and Weaver, 1988; Gerdtham and Johannesson, 2001). These effects have even been given a monetary value, estimated at \$100,000 a year relative to widowhood (Blanchflower and Oswald, 2004). Marriage also trumps cohabiting as a source of happiness (Kim and McKenry, 2002), despite the fact that it has been reported that the positive relationship between marriage and happiness has been declining over time in countries like the USA (Glenn

and Weaver, 1988). Health is a further factor associated with greater happiness. Healthier people tend to be happier than people with self-reported health problems (Gerdtham and Johannesson, 2001; Frey and Stutzer, 2002). And there seems to be a positive relationship between levels of education and SWB (Gerdtham and Johannesson, 2001; Oreopoulos, 2007).

Although traditionally there have been less studies about the link between micro- and macroeconomic factors and SWB, this area of research has caught up in recent years. Analyses of the influence of income on happiness have been the stars in this field. Easterlin (1974, 1995) led the way. Others (e.g. Gerdtham and Johannesson, 2001; Blanchflower and Oswald, 2004) followed. The positive but fairly small relationship between income and happiness detected by Easterlin has been corroborated by later studies, as is the case of what is known as Easterlin's paradox, which states that within a country richer people tend to be happier than poorer people, but higher levels of aggregated income in a nation do not necessarily lead to higher levels of aggregated happiness in the country (Easterlin, 1974 and 1995). Moreover, the positive effect of income on happiness seems to be undercut by the parallel rise of aspirations as income rises (Easterlin, 2001). Next to income, other economic factors are known to affect happiness. Clark and Oswald (1994), Oswald (1997), and Wolfers (2003), among others, have identified a strong negative effect of unemployment on happiness. Di Tella et al. (1997) found a negative link between inflation and subjective well-being. The same authors also discovered a connection between unemployment, inflation and happiness. They estimate that a one point increase in unemployment has double the negative impact on happiness as a one point increase in inflation (Di Tella et al., 2001). Finally, Diaz-Serrano (2009) and Diaz-Serrano and Stoyanova (2010) used panel micro-

data to report a significant positive effect of homeownership and the housing environment, respectively, on subjective well-being.

2. Decentralization and subjective well-being

In contrast with the already vast and growing literature devoted to the study of the personal, socio-demographic and economic determinants of SWB, the number of studies concerned with how institutional factors affect SWB is, despite its policy relevance, extremely limited. The handful of studies devoted to these topics tend to agree that institutions matter for SWB and that happiness is strongly determined by the institutional context (Frey and Stutzer, 2002; Bjørnskov et al., 2010; Hessami, 2010). Other studies, such as Radcliff (2001), go slightly beyond and uncover a positive relation between the ideological complexion of government and some features of the welfare state and levels of SWB, while Veenhoven (2000) finds that political and private freedom exert a positive effect on SWB, but only in rich countries. In addition, the type of institutions that determine happiness may be influenced by the level of development of a country. Bjørnskov et al. (2010) indicate that while in the case of low-income countries economic and judicial institutions may have a greater influence on individual happiness, in medium- and high-income countries political institutions may be more relevant. But beyond these general factors little is known about how institutions actually affect individual happiness.

Given the dearth of institutional analyses of SWB, it comes as no surprise that the studies looking at the link between decentralization and happiness – despite the fact that the global drive towards devolution is one of the most, if not the most, relevant political institutional change of our times (Rodríguez-Pose and Gill, 2003; Hooghe et al. 2008) –

has attracted virtually no attention. Among the less than a handful of authors who have delved into this topic, three studies stand out. First, Frey and Stutzer (2000) carried out a cross-regional analysis for Switzerland. Their analysis found a positive and highly statistically significant effect of institutional factors, such as government initiatives and referenda (as proxies of the functioning of democracy) and local autonomy, on self-reported individuals' well-being. Their interpretation was that decentralization led to a closer match between political outcomes and voters' preferences, thus raising SWB. Bjørnskov et al. (2008) used the world values survey in 66 countries in order to estimate the impact of fiscal and political decentralization on subjective well-being. Their results showed that local budgets and their size mattered for well-being. More recently, Voigt and Blume (2009) find a positive correlation between happiness and federalism in a cross-country assessment, which may compensate for higher budget deficits and lower government expenditure in federations.

One of the problems with these analyses is that they make an important leap from decentralization to SWB, without a clear theoretical justification. Although there is no doubt that better-functioning institutions may have an impact on overall individual happiness, the effect is bound to be indirect rather than direct: if local and regional governments are more responsive to the needs of local citizens than national governments, they will deliver public goods and services more efficiently, leaving citizens more satisfied with public policies and thus with their governments and with their level of democracy. And greater satisfaction with these aspects may result in greater happiness. That is, SWB may be an indirect cause of decentralization, with better policies and the resulting greater citizen satisfaction with policies being the direct consequence. Yet, to the extent of our knowledge, no study has so far addressed

whether decentralization leads to greater individual satisfaction with aspects that are directly related to the effectiveness, or lack of it, of the policies implemented by decentralized governments.

The reasons for this absence are twofold. First, while the information of SWB has kept on improving in recent years, similar information on individual satisfaction with political institutions and the effectiveness of policies has been more limited, although not inexistent. Second and perhaps more importantly, the theoretical links between local autonomy, satisfaction with political institutions and happiness are, as indicated by Bjørnskov et al. (2008), still underdeveloped.

We address the former issue by resorting to information on personal satisfaction with policy and politics and happiness stemming from the European Social Survey (ESS). But before jumping into the analysis, it is necessary to discuss the latter shortcoming, that of the link between decentralization and the level of satisfaction with political institutions.

As highlighted Bjørnskov et al. (2008: 147), the arguments about whether local autonomy leads to greater satisfaction with public policies, in particular, and political institutions, in general, are closely related to the general arguments for and against decentralization. Both positive and negative arguments are linked with the fundamental change in scale for the delivery of policies that greater local autonomy entails. In centralised governments policy-makers cater for the whole country with their decisions, but centralised decisions may benefit certain individuals and regions at the expense of others, especially in the case of large and heterogeneous countries. Hence, the chance of

covering diverse needs and wants is somewhat limited by the requirement to deliver overall efficiency and is likely to leave a large percentage of the population dissatisfied with public policies and government. The shift in scale of decision-making, which is the essence of decentralization, implies that governments have a greater potential to tailor their specific policies to the needs of citizens. This is what is known as the ‘fiscal decentralization theorem’ (Tiebout, 1956; Klugman, 1994): a better matching of public goods and services delivery to the needs of citizens leads, *ceteris paribus*, to greater satisfaction with policy.

The shift in the scale also engenders greater competition among local governments to deliver better goods and services (Hayek, 1939; Tiebout, 1956). The possibility of people ‘voting with their feet’ (Tiebout, 1956) and the lower cost of migration across local and regional jurisdictions within a country act as an incentive for governments to both respond better to the demands of citizens and to improve the policy delivery, possibly leading to increased citizen satisfaction.

Territorial competition for the provision of policies is intrinsically linked to greater policy innovation (Rodríguez-Pose and Gill, 2005). Local governments, in their quest to be more responsive, are bound to be more creative and innovative in pursuing policies that satisfy the needs of their citizens (Oates, 1972; Donohue, 1997). Successful innovations in one territory can then be transferred and adapted to the needs of local citizens in other locations (Donohue, 1997).

Last but not least, the act of enhancing local autonomy implies greater accountability and transparency of government. It also gives individuals greater voice and a greater

chance to participate and influence the design and implementation of policies. Citizens can interact better with governments and better scrutinize their actions, bringing governments and those governed closer to one another (Putnam 1993; Azfar et al. 1999), possibly enhancing the level of citizen satisfaction with political organizations and public policies. Decentralization also reduces transaction costs and, provided well-functioning institutions, it may also reduce the risk of elite capture of rents (Inman and Rubinfeld 2000; Storper 2005).

The other side of the coin is, however, that while decentralization may set free a number of mechanisms likely to enhance citizen satisfaction, it may also trigger other processes that could undermine the very satisfaction with politics and policy it aims to achieve. It may be the case, as Prud'homme (1995) underlines, that the supposedly greater capacity by local governments to adapt their policies to local needs may be nothing but a pipe dream. Two reasons are behind this potential incapacity of local governments to better respond to citizens' demands. First, individual needs and wants may not vary significantly from one place to another. As Prud'homme underlines, local governments may end up having to satisfy basic needs "which are – at least in principle – quite well known" (1995: 208). The needs of access to food, a decent education, adequate health care, basic infrastructure and basic services are universal and unlikely to change across territories. Hence, in trying to satisfy these needs, local governments may be at a disadvantage with respect to national governments, as they may lack the economies of scale, the resources or the capacity – or, often all three of them – to address all basic needs adequately, resulting in lower satisfaction with decentralized governments.

Local governments in lagging regions may also suffer from capacity constraints. Poorly trained decision-makers and officials may undermine the capacity of local governments to adequately respond to the needs of citizens (Prud'homme, 1995). Capacity constraints by local governments will thus not only reduce the potential satisfaction with the policies they deliver, but may also contribute to facilitate special-interest capture by local elites, further limiting the potential of local policies to reach as wide a section of the local population as possible (Inman and Rubinfeld, 2000; Storper, 2005).

Whether the positive or negative mechanisms which affect a citizen's level of satisfaction with policy and political institutions in a decentralized setting prevail depends on one key additional factor: that of whether the resources of local governments match their needs. The frequent mismatch between the powers of local governments and the resources at their disposal, especially in cases where decentralization has been promoted 'from above' – that is by the central government, rather than by local demand – will contribute to an inadequate delivery of goods and services by local governments (Rodríguez-Pose and Gill, 2003). 'Unfunded mandates' by local governments are likely to dent the levels of citizen satisfaction with local governments. It is therefore important to distinguish between the political powers of decentralized governments (political decentralization) and the funds to implement independent policies (fiscal decentralization), as they are not always correlated and have important implications for the level of satisfaction with decentralization.

III. EMPIRICAL FRAMEWORK AND DATA

In order to determine whether the aspects linked to decentralization lead to a greater or lower citizens' satisfaction, our analysis examines how cross-country differences in

political and fiscal decentralization (key independent variables) affect the level of satisfaction of individuals with democracy, government, the economic situation, the education and health systems, and their overall levels of happiness and life satisfaction (dependent variables).

1. The dependent variables: happiness and satisfaction with institutions and policy

Our dependent variables stem from the four waves of the European Social Survey (ESS) that have been made available. This biannual cross-national survey aims to create a standard of methodology for cross-national attitude surveys. Its main focus are people's attitudes and underlying values, but it also contains a number of social background variables on individuals, as well as on their partners and parents. The available survey years are 2002, 2004, 2006 and 2008. In order to maximize the number of observations by country and introduce also a temporal dimension to the data, we pool the four available waves of the ESS.

The ESS consists of regular 'rounds' of data collection, with each round involving an independent cross-sectional sample in each nation. The target population for each participating nation is defined as all adults (15 years or older) resident in private households within the borders of the nation, regardless of nationality or citizenship. The geographic coverage in the four available waves refers to 30 (mostly) European countries. Table 1 depicts the sample, including the number of observations per country in each wave.

Table 1 [around here]

One of the most important features of the ESS questionnaire is that it contains both fixed and rotating elements. In the rotating part of the questionnaire, every wave includes two specific topics that can change from wave to wave. The fixed part consists of questions that are included in every ESS-wave. This module contains basic socio-economic and demographic background information, but also some questions regarding respondents' satisfaction in different domains. We use these variables to measure the impact of government decentralization on individual's subjective well-being. More specifically our outcome variables regard the following satisfaction domains: happiness, life satisfaction, present state of the economy, satisfaction with government and satisfaction with democracy, state of education and state of health services. Elicited individuals' responses are based on an eleven-point scale where 0 means extremely bad/dissatisfied and 10 means extremely good/satisfied. In Table 2 we show the summary statistics of the satisfaction variables used in the analysis.

Table 2 [around here]

The five Nordic countries plus Switzerland are those that tend to report the highest levels of SWB (happiness and life satisfaction). There are a significant number of countries with a low level of SWB, i.e. average scores below seven (Table 2). These countries are in Southern – with the exception of Spain – and Eastern Europe. Looking at the satisfaction with government and institutional domains, we can distinguish between two groups of countries. One group is made of countries where citizens exhibit a high degree of satisfaction with institutions. This group encompasses, once again, the Nordic and Western European countries. At the opposite end, we find Eastern European countries, plus Portugal.

2. Main independent variables: the decentralization data

The decentralization variables are divided, following the theoretical discussion, into political and fiscal decentralization variables. They stem from two different sources. Political decentralization indicators are taken from Hooghe et al.'s (2008) Regional authority index (RAI). The data covers 42 countries for the period 1950-2006. The RAI is measured along eight dimensions, blending different aspects of decentralization. The two variables we use in this paper are *self-rule* and *shared-rule*. The first captures the authority exercised by regional governments over those who live in the region, while the second measures their authority over national politics and policy as a whole.

Fiscal decentralization data consist of indicators calculated as the ratio between subcentral and general economic magnitudes. These are yearly indicators covering the period 1972-2005. The source of these variables is the Government Finance Statistics of the International Monetary Fund. We use five indicators covering the following five economic dimensions at a subnational level: total expenditure, current expenditure, capital expenditure, total revenues and tax revenues. The specific decentralization variables are defined in Table 3.

Table 3 [around here]

3. Matching ESS and decentralization data

In order to test the impact of decentralization on an individual's subjective well-being (SWB), we match the ESS with the decentralization variables. All individuals surveyed in the ESS and residing in the same country are assigned the same value of the

corresponding decentralization index. Since the individual data used here pool the four waves of the ESS, the decentralization variables vary not only by country but also by wave. For any country, we assign the time-average of the last ten years prior to the survey of a given decentralization measure. For the 2008 wave, we resort to the decentralization indicators in 2006. We proceed in this way because the latest available years for our decentralization measures are 2005 and 2006 for the fiscal decentralization and the RAI dataset, respectively. In Table 4, we rank the countries included in our sample according to their level of decentralization.

According to the *Self-Rule* index, the top five politically decentralized countries are Germany, Spain, Switzerland, Belgium, and Italy. At the bottom of the ranking we find relatively small countries, such as Iceland, Luxembourg, Estonia, Cyprus, and Slovenia. The *Shared-Rule* index provides the following top five ranking: Germany, Belgium, the Netherlands, Russia, and Austria. The specific fiscal decentralization measures provide a different ranking: the top five fiscally decentralized countries include Switzerland, Germany, Denmark, Sweden and Spain. Israel, Luxembourg, Portugal, Iceland and Bulgaria are at the bottom of this ranking. Recall that the fiscal decentralization index reported in Table 4 is the average of the five fiscal decentralization indexes used in the analysis (see Table 1).

Table 4 [around here]

4. Empirical framework

In our econometric analysis we resort to the use of pooled cross-sections referring to different years. This approach allows us to introduce a temporal dimension in the

empirical model. That is, decentralization measures not only vary by country, but also with time. Our outcome variables are individuals' self-reported subjective indicators. This circumstance implies that the effect of the country level covariates on the outcome is more sensible to vary, in some cases in a non-negligible way, in different periods of time. An economic or institutional shock in a country in a given period of time may cause a change in the self-perception of an individual's well-being or of the state of public institutions and services. This shock will remain unobservable and may bias the estimated effects of the country level indicators on the outcome variables, i.e. a statistically significant effect may turn out to be not significant. One way to take into account these changes in the self-perception of an individual's well-being, and hence of smoothing the potential bias they may cause on the estimated parameters, consists of including this temporal dimension in the model. This implies introducing not only specific country effects, but also specific time effects, as the decentralization measures vary by country and year.

We thus consider that the propensity in a period t of individual i residing in country c to report a specific SWB status or self-perceived state of an institution or service is determined by the following linear relationship:

$$S_{ict}^* = \beta' X_{ict} + \gamma' Z_{ct} + u_{cr} + d_t + \varepsilon_{ict} \quad (1)$$

where S_{ict}^* is a latent outcome, X_{ict} are a set of individual's characteristics, Z_{ct} are the country-specific variables, u_{cr} are country-region specific effects and d_t are time specific effects, ε_{ict} is a random error term, and β and γ are a set of parameters to be estimated. u_{cr} is necessary not only to identify the effect of the specific-country variables, Z_{ct} , but

also to control for unobservable factors that are correlated with the variables included in the regression. We prefer country-region rather than country specific effects, since the former also takes into account intra-country variation.

In equation (1), we do not observe S_i^* but instead an indicator variable of the type $S_{ict}=j$ if $\mu_{j-1} < S_{ict}^* \leq \mu_j$ ($j=1, \dots, J$). Given the ordinal nature of the outcome variable, one option to estimate model (1) is a pooled ordinal probit model. If one wants to take into account the country-region specific effects, then the random-effects ordered probit model seems a natural candidate. However, if u_{cr} is correlated with other LHS variables, then parameters of equation (1) will be estimated inconsistently. Therefore, we should take into consideration a fixed-effects model, which in an ordinal framework are not feasible. This is because it does not exist a sufficient statistic allowing the fixed-effects to be conditioned out of the likelihood. One alternative solution consists in moving to a linear framework. Van Praag and Ferrer-i-Carbonell (2006) suggest what they call the Probit Ordinary Least Squares model (POLS).² This approach enables moving from the ordinal probit framework to the simple linear OLS approach without any loss of efficiency. We use this model, since it provides consistent estimates of equation (1) by allowing the consideration of country-region fixed-effect.³

In order to get efficient estimates, we cluster at the country-region level, which takes account of intra-group correlation, but equally corrects for heteroscedasticity. In equation (1), the covariates contained in matrix X_{ict} are a set of individual

² This framework involves the transformation of the observed ordinal outcome $S_{ict}=j$ as $\ln(Z_{ict}) = [\phi(\mu_{j-1,t}) - \phi(\mu_{j,t})] / [\Phi(\mu_{j,t}) - \Phi(\mu_{j-1,t})]$, where $\phi(\bullet)$ and $\Phi(\bullet)$ are the normal density function and the cumulative normal distribution, respectively.

³ We use the "within" estimator, which subtracts off group averages from the dependent variable and explanatory variables.

characteristics, including the squared polynomial of age, gender, education level, citizenship, self-reported health status, religiosity, left-right political position, marital status, feeling about household income, employment situation and household size. The country-specific variables in Z_{ct} are the decentralization measures described in Table 3 plus a set of variables picking up the economic and political environment of the country. These include GDP per capita, inflation rate, aggregated unemployment rate, position of the country in the corruption ranking, and total government spending. The former variable is considered as a proxy of public sector size. The decentralization variables enter equation (1) separately one by one. The individual variables mentioned above are described in Table 5 and summarized by country in Table 6.

Table 5 [around here]

Table 6 [around here]

IV. RESULTS OF THE ANALYSIS

1. The effect of individual factors

Table 7 reports the results of the estimation of equation (1) for our seven outcome variables: overall happiness and life satisfaction, on the one hand, and satisfaction with the overall economic situation, government, democracy, the educational system, and public health services, on the other.

The top half of Table 7 depicts the results for the individual features which may affect SWB and levels of satisfaction. These results are virtually all statistically significant and, by and large, reproduce those of previous empirical analyses, underlining the robustness of the exercise. The estimated coefficients in the happiness and life

satisfaction equations report the same signs and significance, with some minor differences in their size for specific variables. Therefore, hereafter we only comment the results of the happiness equation.

First, age matters for happiness and satisfaction with institutions and policies. SWB and satisfaction tend to decrease with age, but the relationship is U-shaped, as happiness and satisfaction increase after middle-age. Women tend to be happier, but less satisfied than men with institutions and with the economic situation, democracy and the health system, in particular. Also as expected, married people tend to report greater levels of overall happiness and satisfaction than those separated, divorced, widowed, or never married. The only partial exception are widowed and never married individuals, who, once everything else is controlled for, have levels of satisfaction with government, democracy, and the health system that are similar or superior to those married. Higher levels of education yield happier people, but more critical with government, the state of the economy, and the delivery of public services. Health is also an important determinant of happiness and satisfaction. The lower the level of self-reported health, the lower the SWB and the satisfaction with institutions. Larger households tend to be happier, but, with the exception of the state of the health system, not necessarily more or less satisfied with institutions than smaller households. Right-leaning individuals are also happier and generally more satisfied with institutions and the state of public services than left-leaning ones. Foreigners are happier than those holding national passports, but not more satisfied with public services. And, as could be expected, those who report that they live comfortably are happier and more satisfied than those who consider that they are in a very difficult or difficult position or simply coping.

The strongest associations with happiness and satisfaction with institutions come from two variables: religiosity and trust. Religious individuals, regardless of the denomination of their church, tend to be significantly happier, when other factors are controlled for, than those with a lower level of religiosity. And trusting individuals – reinforcing the strong effects of Helliwell and Wang (2010) – reveal themselves as the happiest and most satisfied of all.

The distinction between overall happiness and satisfaction with particular institutions is also an important one. While age, marital status, self reported health, feeling about household income, trust, religiosity, and political orientation exert the same effect on the different satisfaction domains as on happiness, gender, education, and citizenship tend to have contrasting effects.

2. The effect of decentralization and country level variables

Having controlled that our results conform with previous analyses of the personality and socio-demographic traits behind happiness and institutional satisfaction, in the bottom half of Table 7 we now turn to how political and fiscal decentralization indicators affect these factors. We first comment on the results of the country-level macroeconomic indicators. Our estimations show that the total government expenditure does not have a statistically significant effect on SWB (happiness and life satisfaction). This result contrasts with Bjørnskov et al (2008), who found a negative impact on happiness, and with Hessami (2010), who, by contrast, reported a positive effect.⁴ However, government expenditure has a significant negative impact on satisfaction with the economic situation, government, and democracy, while it is disconnected from

⁴ Bjørnskov et al (2008) used one wave of the World Values Survey, while Hessami (2010) used a pool of the Eurobarometer Surveys Series.

satisfaction with education policies and positively and significantly associated with satisfaction with the health system. The overall national unemployment rate has, as expected, a negative impact in all our outcome variables, except for satisfaction with the health system, where the effect is positive. Inflation only delivers negative and statistically significant coefficients on life satisfaction, the economic situation, government, and democracy. Living in a richer country does not produce greater happiness, confirming Easterlin's (1974 and 1995) paradox. National GDP per capita is only significantly associated with satisfaction with the economic situation (negative) and satisfaction with the health system (positive). Finally, corruption levels significantly lower happiness and life satisfaction, as well as our satisfaction with democracy, government, and the economy. Corruption, by contrast, does not seem to affect satisfaction with the health and the education systems.⁵

Table 7 [around here]

Regarding our key variables of interest – fiscal and political decentralization – our results indicate that decentralization matters for happiness and life satisfaction, but that its association with the satisfaction of individuals with institutions and specific policies is much more ambiguous.⁶ Giving more fiscal and political powers to decentralized

⁵ Our results for unemployment and inflation are consistent with previous literature on life satisfaction (e.g. Hessami, 2010), but those for GDP per capita and corruption are not.

⁶ While in any regression analysis the issue of causation is bound to be problematic, in happiness and subjective well-being research scholars have traditionally approached the question by asking themselves whether happy or more satisfied citizens would choose a decentralized system, while unhappy ones would prefer a centralized one (Bjørnskov et al, 2010). Given the larger stability of decentralized institutions over time – even in a period of a drive towards devolution such as the one covered in this analysis – than that of the happiness and satisfaction indices we use, the possibility of reverse causation is extremely unlikely. This suggests, as stated by previous research into decentralization and happiness (e.g. Frey and Stutzer, 2000; Dorn et al., 2008), that “causality runs unambiguously from direct democratic rights to satisfaction with life” (Frey and Stutzer, 2000, p. 927). In addition, by introducing a fixed effects estimation which includes not only specific country effects, but also specific country-time effects in order to control for unobserved heterogeneity across countries and time-periods, the fact that decentralization

governments leads, once everything else has been controlled for, to happier citizens who tend to be more satisfied with life. Four of the five fiscal decentralization variables and political self-rule are significantly and positively associated with greater happiness and life satisfaction. Only subnational total expenditure, among the fiscal decentralization variables, and shared rule, among the political decentralization indicators, are statistically insignificant (Table 7).

However, while decentralization may increase the overall level of happiness of citizens, it does not always lead to more satisfied citizens with political institutions and policy delivery. From a fiscal decentralization perspective, the results differ depending on whether we consider the expenditure or revenue side of decentralization. By and large, citizens are satisfied with the capacity of their local governments to expend. Increases in subnational total expenditure seem to trigger greater satisfaction with government, democracy, and with the state of the health system (Table 7). There is, however, no discernible impact on the levels of satisfaction with the economic situation and with the education system. Different types of subnational expenditure are weakly associated with changes in levels of satisfaction, although citizens seem to prefer increases in current expenditure by local governments – which is positively and significantly linked with satisfaction with the state of the education system – to increases in capital expenditure. It may therefore be no coincidence that decentralization processes in Europe and elsewhere in the world have led to increases in current expenditure at the expense of capital expenditure (Rodríguez-Pose et al., 2009).

factor scores are robust, limits any potential biases linked to endogeneity and omitted variables (see also Bjørnskov et al 2010).

On the revenue side, the panorama is very different. European citizens seem to get little satisfaction from local governments with greater capacity to raise revenues. The revenues of local governments as a percentage of total revenues are negatively and significantly correlated with satisfaction with government and the economic situation. Greater regional budgets in Europe, by contrast, increase the level of satisfaction with the education system. European citizens seem to dislike local and regional taxation more than anything. The greater the capacity to tax by subnational governments, the lower the satisfaction with democracy and, especially, with government and the economic situation. Subnational taxation, however, does not affect negatively the levels of satisfaction with the education and the health system.

The association between political decentralization, on the one hand, and happiness and institutional satisfaction, on the other also delivers some interesting results. First of all, it is clear that political decentralization triggers greater happiness and life satisfaction, once a whole raft of individual and macroeconomic indicators are controlled for. This increase in happiness and life satisfaction stems more from the political capacity of autonomous governments to design and implement local policies and to provide local public goods and services (*self-rule*) than from their capacity to influence national politics and policies (*shared rule*) (Table 7). Indeed, local citizens tend to be more satisfied with specific policies – in this case health and education – when provided by local or regional governments, rather than by a more distant national government (Table 7). They also seem to enjoy the lobbying capacity of local and regional governments at the national level. The greater the capacity of autonomous governments to influence national politics and policy, the greater the satisfaction of local citizens with government and the economic situation. However, having the political power to

implement policies does not always reward subnational autonomous governments. Although citizens may appreciate the capacity of local governments to deliver better public goods and services, greater self-rule tends to reduce the levels of citizen satisfaction with democracy, government, and the economic situation (Table 7). Local citizens are therefore not uncritical of the powers and actions of local governments and are willing to treat local decision-makers as harshly – if not more – as national ones. Citizens, when it comes to the concrete delivery of policies, also seem to prefer their local governments to provide these policies to them having a greater influence on the national delivery of health and education (Table 7).

The combination of the positive effect of certain political and fiscal decentralization variables on happiness and the satisfaction with the institutions considered is an interesting one. Citizens seem to be happy and satisfied not only with the transfer of resources, which indicates the capacity of local governments to implement policies, but also with the ability to conduct specific policies and deliver specific goods and services at the local level, represented by the transfer of powers to subnational governments. However, the overall happiness and satisfaction that local government may bring does not represent a blank cheque for autonomous subnational governments, as greater autonomy may, under specific fiscal and political decentralization conditions, lower the levels of satisfaction with democracy, government, and the state of the economy. Overall and, as with any other government, citizens seem to be happier with the more concrete and actual capacity of their local governments to deliver efficient policies than with the abstract idea that they can have a say on their daily politics and policies.

V. CONCLUSIONS

This paper has tackled a number of black boxes about the influence of decentralization processes. First, it represents a step beyond the studies about the macroeconomic and territorial impacts of decentralization which have dominated analyses of fiscal decentralization. Second, it has delved into the little known world of the institutional conditions influencing SWB, which had been obscured by the prominence of analyses focused on personal, socio-demographic and micro- and macroeconomic factors. Third, it goes beyond the point, underlined by Frey and Stutzer (2002), that happiness is much more than personal issues, by paying attention to the distinction between overall SWB and the level of satisfaction with political institutions and policy. This implies taking into account that changes in the satisfaction with political institutions ultimately contribute to enhance or dent overall happiness. It also resorts to the use of a temporal dimension in order to consider any potential shocks that may affect the self-perception of an individual's well-being. Finally, it distinguishes between the political and fiscal dimensions of decentralization – and among its various constituents – in order to present a fuller picture of the mechanisms at work in determining the satisfaction with changes in the dimension of political institutions.

The results highlight that both political and fiscal decentralization matter. On the whole, decentralization matters positively for the satisfaction of individuals with political institutions and with the specific delivery of some public goods and services. This represents an important contrast to the traditional analyses of the macroeconomic implications of decentralization, which tend to point to an either negligible or negative influence of decentralization on factors such as economic growth and productivity, fiscal policy or government effectiveness (e.g. Voigt and Blume, 2009; Rodríguez-Pose and Ezcurra, 2011; Schnellenbach and Feld, 2011). The results also signal that many of

these studies may be somewhat off-focus, as the ultimate goal of decentralization, is not necessarily to deliver better aggregate economic outcomes but to improve the delivery of policies and services and to make citizens more satisfied. Whether this leads to better macroeconomic outcomes will then depend on the actual capacity of local governments to deliver. This subtle distinction is captured in the analysis by the results of the different political and fiscal decentralization. Citizens are generally satisfied and happier with the thought that decisions can be taken by governments closer to them, but their actual capacity to deliver is even more important for their personal satisfaction, as indicated by the higher levels of satisfaction with the capacity, both political and fiscal, to effectively provide concrete policies in the areas of education and health. However, the greater satisfaction with decentralization does not give to local and regional governments *carte blanche*, as citizens seem more than ready to criticise subnational governments in basic aspects, such as the state of democracy, the satisfaction with government, and the satisfaction with the economic situation, if they fail to deliver.

The analysis also raises a number of interesting issues that will need to be tackled as the conceptual tools and the data improve. Although we capture some temporal dimension, the analysis is not a true panel. Improvements in the collection of data on personal satisfaction and the generation of true panels will certainly put our results to the test. We also consider that disentangling the mechanisms through which institutional satisfaction is linked to overall happiness will require greater detail with more suitable data. In any case, we believe that our results can set the bases for a greater scholarly and policy concern with a capital aspect of decentralization which has so far been neglected by most traditional studies on the transfer of powers and resources to subnational tiers of government.

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Table 1: Number of observations by country and wave

	2002	2004	2006	2008
Austria	2,257	2,256		
Belgium	1,899	1,778	1,798	1,760
Bulgaria			1,400	2,230
Switzerland	2,040	2,141	1,804	1,819
Cyprus			995	1,215
Czech Republic	1,360	3,026		
Germany	2,919	2,870	2,916	2,751
Denmark	1,506	1,487	1,505	1,610
Estonia		1,989	1,517	1,661
Spain	1,729	1,663	1,876	2,576
Finland	2,000	2,022	1,896	2,195
France	1,503	1,806	1,986	2,073
United Kingdom	2,052	1,897	2,394	2,352
Greece	2,566	2,406		
Hungary	1,685	1,498	1,518	1,544
Ireland	2,046	2,286		
Israel	2,499			2,490
Iceland		579		
Italy	1,207			
Luxembourg	1,552	1,635		
Netherlands	2,364	1,881		1,778
Norway	2,036	1,760	1,750	1,549
Poland	2,110	1,716	1,721	1,619
Portugal	1,511	2,052	2,222	2,367
Russia			2,437	2,512
Sweden	1,999	1,948	1,927	1,830
Slovenia	1,519	1,442	1,476	1,286
Slovakia		1,512	1,766	1,810
Turkey		1,856		
Ukraine		2,031		

Table 2: Summary statistics of the satisfaction variables, values are estimated from individual responses and averaged by country.

	Happiness			Life satisfaction			Economic situation			Government			Democracy			Education system			Health services		
	<i>mean</i>	<i>s.d.</i>	<i>rank</i>	<i>mean</i>	<i>s.d.</i>	<i>rank</i>	<i>mean</i>	<i>s.d.</i>	<i>rank</i>	<i>mean</i>	<i>s.d.</i>	<i>rank</i>	<i>mean</i>	<i>s.d.</i>	<i>rank</i>	<i>mean</i>	<i>s.d.</i>	<i>rank</i>	<i>mean</i>	<i>s.d.</i>	<i>rank</i>
Austria	7.53	1.94	12	5.98	1.76	13	5.21	2.25	11	4.01	2.45	21	5.83	2.39	12	5.96	2.37	10	6.61	2.29	4
Belgium	7.71	1.59	10	6.17	1.60	9	5.04	2.07	12	4.72	2.08	10	5.44	2.13	13	6.47	2.08	5	7.23	1.72	1
Bulgaria	5.22	2.61	30	3.53	2.32	29	2.42	1.93	30	2.44	2.21	30	2.52	2.13	30	3.71	2.44	30	2.92	2.37	29
Switzerland	8.01	1.50	4	6.54	1.41	4	5.62	2.06	6	5.61	1.91	6	6.66	1.99	3	6.27	2.03	7	6.47	2.15	6
Cyprus	7.57	1.69	11	6.01	1.54	11	5.23	2.18	10	6.06	2.15	3	6.54	2.13	5	5.96	2.09	9	5.96	2.22	9
Czech Republic	6.79	2.03	19	5.28	1.98	20	3.68	2.20	20	3.56	2.25	25	4.66	2.38	21	6.15	2.09	8	5.20	2.38	17
Germany	7.10	1.96	18	5.59	1.98	16	3.68	2.25	21	3.55	2.17	26	5.09	2.46	15	4.37	2.20	26	4.63	2.38	20
Denmark	8.33	1.39	2	6.86	1.18	2	6.94	2.08	1	5.76	2.37	5	7.35	1.91	1	7.42	1.79	2	6.18	2.11	8
Estonia	6.56	2.01	23	5.09	1.97	23	4.53	2.32	16	4.06	2.27	18	4.63	2.31	22	5.60	2.19	12	4.50	2.32	21
Spain	7.50	1.72	13	5.99	1.58	12	4.63	2.11	14	4.49	2.23	14	5.86	2.08	10	5.16	2.08	19	5.84	2.16	11
Finland	8.03	1.43	3	6.70	1.30	3	6.39	1.81	4	6.06	1.88	2	6.58	1.88	4	7.85	1.41	1	6.77	1.94	3
France	7.19	1.84	16	5.16	2.16	21	3.47	2.06	25	4.03	2.20	19	4.68	2.34	20	4.99	2.12	22	5.93	2.22	10
United Kingdom	7.44	1.90	14	5.83	1.78	14	4.60	2.32	15	4.02	2.33	20	4.95	2.36	18	5.51	2.14	14	5.41	2.37	16
Greece	6.62	2.18	22	5.31	2.05	19	3.51	2.33	23	4.29	2.48	17	6.01	2.45	8	4.77	2.41	23	4.36	2.64	23
Hungary	6.22	2.45	27	4.40	2.19	27	2.99	2.14	27	3.20	2.57	27	3.90	2.44	28	4.71	2.36	24	3.56	2.40	27
Ireland	7.91	1.75	6	6.22	1.61	8	5.60	2.44	7	5.20	2.35	7	5.41	2.37	14	6.68	2.30	4	4.04	2.64	24
Israel	7.33	2.12	15	5.48	2.15	18	3.30	2.50	26	3.61	2.53	24	4.96	2.66	17	4.35	2.62	27	6.22	2.43	7
Iceland	8.47	1.39	1	6.87	1.12	1	6.27	2.19	5	5.04	2.34	8	5.86	2.34	11	6.85	1.90	3	6.57	2.10	5
Italy	6.46	2.09	26	5.64	1.81	15	4.12	1.97	19	3.91	2.27	23	4.93	2.24	19	5.01	2.00	21	4.67	2.19	19
Luxembourg	7.83	1.91	8	6.16	1.75	10	6.55	2.06	2	6.27	2.08	1	6.73	2.19	2	5.37	2.50	16	7.07	2.30	2
Netherlands	7.74	1.41	9	6.43	1.39	7	5.26	1.91	9	4.65	2.08	12	5.88	1.88	9	5.74	1.76	11	5.74	1.95	13
Norway	7.92	1.54	5	6.46	1.41	6	6.47	2.20	3	4.64	2.03	13	6.40	1.99	6	6.31	1.82	6	5.75	2.08	12
Poland	6.79	2.20	20	5.11	2.15	22	3.56	2.15	22	2.99	2.21	29	4.22	2.30	25	5.20	2.28	18	3.65	2.43	26
Portugal	6.52	1.93	24	4.68	1.97	25	2.89	1.89	29	3.18	2.18	28	4.02	2.16	27	3.95	1.98	29	3.72	2.18	25
Russia	5.97	2.25	28	4.23	2.19	28	3.51	2.24	24	4.68	2.54	11	3.72	2.44	29	4.38	2.40	25	3.43	2.34	28
Sweden	7.86	1.59	7	6.47	1.42	5	5.28	2.11	8	4.99	2.16	9	6.21	2.15	7	5.53	2.09	13	5.55	2.23	15
Slovenia	7.14	1.99	17	5.58	1.89	17	4.46	2.25	17	4.40	2.38	15	4.57	2.25	23	5.33	2.28	17	4.91	2.44	18
Slovakia	6.48	2.03	25	4.96	2.08	24	4.26	2.33	18	4.35	2.45	16	4.53	2.35	24	5.47	2.28	15	4.40	2.58	22
Turkey	6.66	2.58	21	4.62	2.56	26	4.83	3.21	13	5.92	3.31	4	4.98	3.08	16	5.16	3.31	20	5.63	3.30	14
Ukraine	5.45	2.40	29	3.46	2.16	30	2.98	2.05	28	3.97	2.70	22	4.04	2.74	26	4.02	2.25	28	2.68	2.07	30

Source: European Social Survey 2002, 2004, 2006 and 2008. The column labelled as rank provides the position occupied by a country in the ranking according to the mean value of the specific satisfaction domain.

Table 3: Description of the decentralization variables

Self Rule (SR) =ID+PS+FA+RP The authority exercised by a regional government over those who live in the region	Institutional depth (ID) Extent to which a regional government is autonomous rather than decentralized.	0: no functioning general-purpose administration at the regional level 1: decentralized, general-purpose, administration 2: non-decentralized, general-purpose, administration subject to central government veto 3: non-decentralized, general-purpose, administration not subject to central government veto
	Policy Scope (PS) Range of policies for which a regional government is responsible	0: no authoritative competencies over economic policy, cultural-educational policy, welfare state policy 1: authoritative competencies in one area: economic policy, cultural-educational policy, welfare state policy 2: authoritative competencies in at least two areas: economic policy, cultural-educational policy, welfare state policy 3: authoritative competencies in at least two areas above, and in at least two of the following: residual powers, police, authority over own institutional set-up, local government 4: regional government meets the criteria for 3, and has authority over immigration or citizenship
	Fiscal Autonomy (FA) Extent to which a regional government can independently tax its population	0: the central government sets base and rate of all regional taxes 1: the regional government sets the rate of minor taxes 2: the regional government sets base and rate of minor taxes 3: the regional government sets the rate of at least one major tax: personal income, corporate, value added or sales tax 4: the regional government sets base and rate of at least one major tax: personal income, corporate, value added or sales tax
	Representation (RP) Extent to which a region is endowed with an independent legislature and executive:	0: no regional assembly 1: an indirectly elected regional assembly 2: a directly elected assembly 3: the regional executive is appointed by central government 4: dual executives appointed by central government and the regional assembly 5: the regional executive is appointed by a regional assembly or directly elected

Table 3 (continuation)

Shared Rule (SHR) =LM+EC+FC+CR The authority exercised by a regional government or its representatives in the country as a whole.	Executive Control (EC) Extent to which a regional government co-determines national policy in intergovernmental meetings	0: no routine meetings between central and regional governments to negotiate policy 1: routine meetings between central and regional governments without legally binding authority 2: routine meetings between central and regional governments with authority to reach legally binding decisions
	Fiscal Control (FC) Extent to which regional representatives co-determine the distribution of national tax revenues	0: regional governments or their representatives in the legislature are not consulted over the distribution of tax revenues 1: regional governments or their representatives in the legislature negotiate over the distribution of tax revenues, but do not have a veto 2: regional governments or their representatives in the legislature have a veto over the distribution of tax revenues
	Constitutional Reform (CR) Extent to which regional representatives co-determine constitutional change:	0: the central government and/or national electorate can unilaterally change the constitution 1: a legislature based on the principle of regional representation must approve constitutional change; or constitutional change requires a referendum based on the principle of equal regional representation 2: regional governments are a directly represented majority in a legislature which can do one or more of the following: postpone constitutional reform, introduce amendments, raise the decision hurdle in the other chamber, require a second vote in the other chamber, require a popular referendum 3: a majority of regional governments can veto constitutional change
Fiscal decentralization	Subnational Government Expenditure (SNGE)	Indicator: Subcentral Expenditure/General Expenditure Definition Total Expenditure: (State Government + Local Government)/(Central Government-Social Security + State Government + Local Government)
	Subnational Current Expenditure (SNCE)	Indicator: Subcentral Current Expenditure/General Current Expenditure Definition Current Expenditure: (State Government + Local Government)/(Central Government-Social Security + State Government + Local Government)
	Subnational Capital Expenditure (SNCAE)	Indicator: Subcentral Capital Expenditure/General Capital Expenditure Definition Capital Expenditure: (State Government + Local Government)/(Central Government-Social Security + State Government + Local Government)
	Subnational Revenue (SNR)	Indicator: Subcentral Revenue & Grants/General Revenue & Grants Definition Revenue & Grants: (State Government + Local Government)/(Central Government - Social Security + State Government + Local Government)
	Subnational Tax Revenue (SNTR)	Indicator: Subcentral Tax Revenue/General Tax Revenue Definition Tax Revenue: (State Government + Local Government)/(Central Government - Social Security + State Government + Local Government)]

Table 4: Time averaged decentralization indexes by country

	Fiscal decentralization (Subnational Expenditures and Revenues)										Political decentralization			
	Total Exp.		Current Exp.		Capital Exp.		Total Rev.		Tax Rev.		Self rule		Shared rule	
	Score	Rank	Score	Rank	Score	Rank	Score	Rank	Score	Rank	Score	Rank	Score	Rank
Austria	30.37	9	54.24	11	61.14	9	33.01	6	29.05	7	12.00	6	5.41	5
Belgium	31.37	8	72.39	2	85.33	1	32.00	7	11.76	15	14.32	4	7.83	2
Bulgaria	16.54	18	33.99	16	44.44	17	18.28	18	17.82	10	1.00	23	0.00	15
Cyprus											0.00	24	0.00	15
Czech Republic											2.66	19	0.00	15
Denmark	47.14	2	68.44	4	61.55	7	46.26	2	34.35	4	7.75	12	0.08	12
Estonia											0.00	24	0.00	15
Finland	33.17	6	66.41	5	52.91	15	31.92	8	30.06	6	2.41	20	0.03	13
France	17.06	17	26.51	19	66.45	4	18.89	17	16.83	11	10.65	8	0.00	14
Germany	39.00	3	74.35	1	78.38	2	39.84	3	50.69	1	20.97	1	8.17	1
Greece											2.75	18	0.00	15
Hungary	21.05	16	50.42	13	52.73	16	23.29	15	13.94	14	9.15	9	0.00	15
Iceland	24.04	13	32.63	17	21.67	20	25.77	11	24.67	8	0.00	24	0.00	15
Ireland	25.26	12	54.47	10	64.24	5	27.68	10	2.54	21	1.24	22	0.00	15
Israel	11.51	20	14.30	21	53.74	14	12.47	21	7.42	18				
Italy	22.52	14	48.16	14	59.01	10	25.76	12	14.95	12	12.38	5	0.60	9
Luxemburg	11.93	19	27.01	18	43.66	18	12.88	20	7.80	17	0.00	24	0.00	15
Netherlands	27.56	11	62.53	7	63.50	6	29.92	9	5.76	19	7.20	14	6.50	3
Norway	32.36	7	60.98	8	57.89	11	24.64	13	19.42	9	7.29	13	0.00	15
Poland	29.89	10	51.31	12	13.91	21	23.02	16	14.22	13	4.43	15	0.00	15
Portugal	10.62	21	16.09	20	57.58	13	12.96	19	8.45	16	3.25	17	0.16	10
Russia											11.50	7	6.00	4
Slovakia											2.40	21	0.00	15
Slovenia											0.00	24	0.00	15
Spain	34.96	5	66.38	6	57.89	12	36.87	5	31.56	5	17.23	2	2.92	7
Sweden	38.52	4	71.21	3	61.50	8	38.42	4	43.52	3	8.86	11	2.46	8
Switzerland	50.49	1	57.73	9	76.93	3	51.56	1	46.99	2	15.00	3	4.50	6
Turkey											4.20	16	0.00	15
United Kingdom	22.50	15	41.22	15	42.71	19	23.88	14	5.08	20	8.92	10	0.13	11

Table 5: Description of individual self-perceived indicators used as covariates in equation (1)

Variable	Description
Citizenship	Are you a citizen of [country]? 1. Yes / 2. No
Self-reported health	How is your health in general? Would you say it is ... 1. Very good / 2. Good / 3. Fair / 4. Bad / 5. Very bad
Religiosity	How religious are you. 0 Not at all religious / 1 / 2 / ... / 10 Very religious
left-right political position	In politics people sometimes talk of "left" and "right". Using this card, where would you place yourself on this scale, where 0 means the left and 10 means the right? 0. Left / 1 / 2 / ... / 10 Right
Feeling about income	Which of the descriptions on this card comes closest to how you feel about your household's income nowadays? 1. Living comfortably on present income / 2. Coping on present income / 3. Finding it difficult on present income / 4. Finding it very difficult on present income
Trust	Individual average of the three following questions: Generally speaking, would you say that most people can be trusted, or that you can't be too careful in dealing with people? 0. You can't be too careful / 1 / 2 / ... / 10 Most people can be trusted Do you think that most people would try to take advantage of you if they got the chance, or would they try to be fair? 0. Most people would try to take advantage of me / 1 / 2 / ... / 10. Most people would try to be fair Would you say that most of the time people try to be helpful or that they are mostly looking out for themselves? 0. People mostly look out for themselves / 1 / 2 / ... / 10. People mostly try to be helpful

Table 6: Time-average (2002, 2004, 2006 and 2008) by country of the covariates in equation (1)

	Age	Self-reported Health	Religiosity	Left-right political	Trust	Feeling about income	Household size	Married	Never married	Primary and lower education	Post-secondary and tertiary education	Citizen	Unemployed	Women
Austria	45.12	1.96	5.10	4.61	5.32	1.86	2.75	0.49	0.33	0.27	0.13	0.96	0.04	0.46
Belgium	45.63	2.04	4.86	4.89	5.07	1.86	2.92	0.56	0.27	0.16	0.35	0.95	0.07	0.49
Bulgaria	51.12	2.48	4.28	4.67	3.64	3.08	2.86	0.61	0.17	0.09	0.21	1.00	0.11	0.42
Switzerland	48.48	1.89	5.31	4.96	5.85	1.65	2.36	0.52	0.27	0.05	0.28	0.87	0.03	0.46
Cyprus	45.60	1.82	6.79	5.14	4.48	2.10	3.05	0.65	0.23	0.19	0.32	0.97	0.03	0.49
Czech Republic	49.36	2.44	2.87	5.40	4.44	2.44	2.52	0.53	0.18	0.01	0.11	0.99	0.05	0.47
Germany	47.77	2.35	3.91	4.51	5.14	1.94	2.55	0.55	0.27	0.02	0.33	0.96	0.08	0.50
Denmark	48.07	1.90	4.27	5.43	6.78	1.41	2.56	0.57	0.28	0.02	0.38	0.98	0.04	0.49
Estonia	47.48	2.61	3.59	5.24	5.21	2.37	2.79	0.44	0.32	0.06	0.35	0.81	0.05	0.42
Spain	46.63	2.30	4.50	4.48	4.87	1.93	3.06	0.58	0.29	0.37	0.19	0.94	0.06	0.48
Finland	47.32	2.19	5.35	5.70	6.36	1.93	2.51	0.50	0.32	0.19	0.29	0.99	0.05	0.48
France	48.30	2.27	3.72	4.78	4.90	1.87	2.55	0.51	0.29	0.22	0.40	0.97	0.06	0.46
United Kingdom	48.82	2.08	4.22	5.06	5.49	1.81	2.38	0.48	0.26	0.01	0.39	0.97	0.05	0.46
Greece	49.84	1.96	7.50	5.67	3.53	2.57	2.75	0.62	0.22	0.40	0.16	0.95	0.05	0.44
Hungary	47.86	2.65	4.36	5.22	4.33	2.53	2.98	0.53	0.23	0.32	0.15	1.00	0.06	0.45
Ireland	46.90	1.78	5.91	5.34	5.96	1.73	3.36	0.56	0.32	0.23	0.30	0.97	0.04	0.45
Israel	43.60	2.02	4.77	5.69	5.00	2.29	3.75	0.59	0.24	0.12	0.43	0.99	0.09	0.46
Iceland	44.50	1.83	6.06	5.09	6.50	1.56	3.16	0.51	0.35	0.07	0.57	1.00	0.02	0.48
Italy	46.93	2.27	6.08	4.79	4.41	1.85	3.14	0.60	0.29	0.23	0.09	1.00	0.08	0.45
Luxembourg	43.38	2.16	4.29	5.08	5.14	1.60	3.16	0.55	0.32	0.31	0.20	0.69	0.02	0.50
Netherlands	48.86	2.17	5.02	5.21	5.79	1.65	2.49	0.54	0.26	0.11	0.31	0.98	0.03	0.44
Norway	45.68	1.98	3.93	5.24	6.55	1.55	2.67	0.52	0.32	0.01	0.41	0.96	0.03	0.52
Poland	43.32	2.43	6.49	5.49	3.97	2.36	3.59	0.57	0.29	0.22	0.18	1.00	0.10	0.48
Portugal	50.59	2.62	5.69	4.91	4.22	2.47	2.64	0.57	0.22	0.59	0.11	0.97	0.06	0.40
Russia	46.64	2.86	4.35	5.28	4.22	2.82	2.51	0.46	0.22	0.08	0.55	1.00	0.04	0.40
Sweden	46.92	1.99	3.56	5.11	6.27	1.54	2.58	0.45	0.38	0.21	0.32	0.97	0.04	0.50
Slovenia	45.67	2.44	4.78	4.78	4.47	1.76	3.42	0.57	0.28	0.29	0.18	1.00	0.07	0.46
Slovakia	45.51	2.40	5.93	4.87	4.22	2.46	3.32	0.57	0.24	0.02	0.15	1.00	0.08	0.45
Turkey	39.19	2.34	7.06	6.32	3.39	2.46	4.11	0.66	0.24	0.62	0.07	1.00	0.10	0.45
Ukraine	49.86	3.04	5.00	5.55	4.28	3.09	2.72	0.53	0.16	0.13	0.54	0.99	0.07	0.37

Table 7: Linear fixed-effects estimates of equation (1). Fixed-effects and clustered standard errors are at region level.

	Happiness	Life Satisfaction	Satisfaction Econ. Situation	Satisfaction Government	Satisfaction Democracy	State Education system	State Health System
Constant	7.3096 16.35***	7.1066 13.86***	17.5029 14.08***	11.6449 6.16***	8.0338 8.01***	4.8979 3.38***	3.4541 2.02**
Age	-0.0273 -13.33***	-0.0307 -12.53***	-0.0156 -5.68***	-0.0190 -7.05***	-0.0154 -5.98***	-0.0267 -8.12***	-0.0374 -12.08***
Age Squared	0.0003 13.00***	0.0003 12.70***	0.0001 5.18***	0.0002 8.23***	0.0001 5.96***	0.0002 7.03***	0.0004 12.66***
Woman	0.0590 6.07***	0.0531 5.13***	-0.2545 -13.82***	-0.1402 -7.88***	-0.1849 -12.57***	-0.0903 -6.14***	-0.3013 -16.80***
Primary (base: lower primary)	0.1795 4.81***	0.0408 1.05	-0.2008 -4.82***	-0.1251 -2.73***	-0.1311 -2.92***	-0.0673 -1.57	-0.1032 -1.96**
Lower secondary	0.2191 5.94***	0.0408 0.91	-0.2913 -6.33***	-0.1824 -3.50***	-0.2104 -4.44***	-0.2391 -5.34***	-0.2246 -3.97***
Upper Secondary	0.2699 7.42***	0.1211 2.80***	-0.2434 -5.26***	-0.1666 -3.15***	-0.0961 -2.04***	-0.3034 -6.10***	-0.3168 -5.29***
Post-secondary, non-tertiary	0.3024 8.06***	0.1673 3.58***	-0.1838 -3.48***	-0.0914 -1.62	0.0007 0.01	-0.4026 -7.42***	-0.3379 -5.03***
First stage of tertiary	0.2819 7.64***	0.1654 3.69***	-0.1220 -2.55***	-0.1086 -2.03***	0.1172 2.29***	-0.4544 -8.23***	-0.2573 -4.14***
Second stage of tertiary	0.3036 6.90***	0.1807 3.40***	-0.0778 -1.36	-0.1104 -1.84*	0.1340 2.51***	-0.4626 -8.38***	-0.2198 -3.18***
Citizenship	-0.1307 -5.16***	-0.1666 -5.78***	0.4726 7.18***	0.5284 6.89***	0.3354 5.13***	0.4312 4.66***	0.5549 8.11***
Self-reported health	-0.3776 -40.44***	-0.3904 -45.61***	-0.1597 -19.02***	-0.1116 -12.05***	-0.1421 -15.97***	-0.1108 -11.89***	-0.1518 -16.79***
Religiosity	0.0287 14.62***	0.0326 13.19***	0.0354 14.39***	0.0561 18.31***	0.0416 14.24***	0.0372 12.97***	0.0361 12.57***
Left-right political scale	0.0185 6.24***	0.0459 12.41***	0.0484 6.53***	0.0611 3.66***	0.0487 5.42***	0.0203 3.39***	0.0245 4.28***
Trust	0.1507 36.21***	0.1860 43.18***	0.2398 45.42***	0.2333 38.34***	0.2642 45.86***	0.1912 39.13***	0.2249 34.99***

Table 7 (continuation)

	Happiness	Life Satisfaction	Satisfaction Econ. Situation	Satisfaction Government	Satisfaction Democracy	State Education system	State Health System
Separated (Base: married)	-0.6085 -13.60***	-0.5572 -11.91**	-0.1275 -2.67***	-0.1337 -2.60***	-0.1263 -2.38***	-0.1013 -1.92*	-0.0528 -1.06
Divorced	-0.3717 -16.50***	-0.3027 -12.82***	-0.1209 -5.23***	-0.1442 -6.19***	-0.1032 -4.46***	-0.0569 -2.72***	0.0239 0.95
Widowed	-0.5312 -21.76***	-0.3073 -12.54***	-0.0102 -0.42	-0.0042 -0.16	0.0434 1.68*	-0.0075 -0.27	0.0493 1.87*
Never married	-0.3271 -21.01***	-0.2433 -13.78***	-0.0455 -2.57***	-0.0179 -0.91	-0.0129 -0.61	-0.0772 -4.35***	0.0407 1.96**
Coping (Base: No problem)	-0.1907 -14.18***	-0.2896 -17.34***	-0.3869 -20.77***	-0.2347 -14.60***	-0.2352 -14.49***	-0.0545 -3.50***	-0.1790 -11.06***
Difficult	-0.6830 -28.39***	-1.0078 -30.47***	-0.8265 -28.94***	-0.5139 -20.34***	-0.4961 -18.47***	-0.1832 -7.82***	-0.3466 -14.74***
Very difficult	-1.2702 -33.35***	-1.7713 -33.61***	-1.2934 -28.55***	-0.8834 -19.44***	-0.9088 -20.59***	-0.3949 -9.39***	-0.6029 -15.47***
Household size	0.0232 5.37***	0.0122 2.55***	-0.0039 -0.81	0.0031 0.53	0.0014 0.27	0.0019 0.33	0.0416 7.30***
Unemployed (Base: retired)	-0.3288 -10.66***	-0.5959 -12.24***	-0.2536 -8.20***	-0.1854 -5.20***	-0.1720 -4.52***	-0.0347 -1.17	0.0074 0.22
In paid work	-0.0101 -0.77	-0.0376 -2.46***	-0.0582 -3.45***	-0.0909 -5.04***	-0.0514 -2.86***	-0.0598 -3.61***	-0.1376 -7.58***
Student	0.0931 4.21***	0.1459 6.20***	0.1180 4.82***	0.0757 2.71***	0.1826 6.08***	-0.1648 -4.80***	-0.0212 -0.78
Disabled	-0.2295 -6.32***	-0.3728 -9.40***	-0.0991 -2.64***	-0.1125 -2.67***	-0.1157 -3.08***	-0.0128 -0.30	-0.0046 -0.10
Military service	-0.1430 -1.93*	-0.1384 -1.74*	-0.0106 -0.11	-0.1050 -0.74	-0.0895 -0.79	0.0701 0.67	-0.0483 -0.42
Homework	0.0269 1.98**	-0.0110 -0.73	-0.0209 -1.35	-0.0174 -0.93	-0.0273 -1.55	-0.0137 -0.72	-0.0274 -1.39

Significant at *** 1 percent, ** 5 percent and * 10 percent level.

Table 7 (continuation)

	Happiness	Life Satisfaction	Satis. Econ. Situation	Satisfaction Government	Satisfaction Democracy	State Education System	State Health System
<i><u>National Indicators</u></i>							
Government size	0.0066	0.0045	-0.1925	-0.0995	-0.0287	0.0124	0.0584
	1.05	0.65	-11.55***	-5.85***	-2.57***	1.40	4.48***
Unemployment rate	-0.0419	-0.0529	-0.1367	-0.0818	-0.0721	-0.0298	0.0253
	-9.63***	-9.62***	-11.83***	-4.79***	-6.31***	-3.16***	2.68***
Inflation rate	-0.0038	-0.0278	-0.1257	-0.1136	-0.0520	-0.0028	-0.0153
	-0.41	-3.38***	-5.69***	-4.59***	-3.46***	-0.20	-0.75
GDP per capita	-0.0039	-0.0029	-0.0493	-0.0052	0.0102	-0.0010	0.0207
	-0.77	-0.50	-3.45***	-0.36	1.08	-0.15	1.87*
Corruption	-0.0289	-0.0299	-0.1270	-0.1686	-0.0788	-0.0100	-0.0285
	-2.55***	-2.34***	-4.14***	-3.94***	-2.72***	-0.63	-1.20
<i><u>Fiscal decentralization</u></i>							
Subnational Total Expenditure	0.0012	-0.0068	0.0240	0.0769	0.0456	0.0021	0.0232
	0.18	-0.82	1.33	4.02***	3.37***	0.19	2.03**
Subnational Current Expenditure	0.0235	0.0255	0.0027	-0.0233	0.0094	0.0196	0.0016
	3.17***	2.79***	0.15	-1.40	0.75	1.96**	0.12
Subnational Capital Expenditure	0.0092	0.0215	0.0416	0.0164	-0.0008	0.0048	-0.0142
	1.64*	3.42***	3.01	1.10	-0.08	0.52	-1.11
Subnational Total Revenue	0.0242	0.0344	-0.0561	-0.1677	-0.0230	0.0300	0.0086
	2.23***	2.66***	-2.00**	-4.73***	-1.08	1.74*	0.48
Subnational Tax Revenue	0.0220	0.0222	-0.0941	-0.0740	-0.0306	-0.0113	0.0023
	2.82***	2.15***	-4.48***	-2.87***	-1.64*	-0.81	0.2
N	90539	90491	99409	98165	97768	96336	98948
<i><u>Political decentralization</u></i>							
Self rule	0.1261	0.1865	-0.6203	-1.0378	-0.3041	0.3537	0.2139
	1.70*	2.30***	-4.42***	-5.53***	-2.72***	3.32***	1.70*
Shared rule	-0.1831	0.1417	1.6712	2.9905	-0.6928	-1.9391	-3.3476
	-1.22	0.57	2.06***	3.24***	-1.29	-6.25***	-11.12***
N	103,550	103,601	112,735	112898	110,895	108,207	111,904

Significant at *** 1 percent, ** 5 percent and * 10 percent level.